STATE OF NEW MEXICO ENERGY, MINERALS, AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

CASE NOS: 21528

APPLICATION OF THE OIL CONSERVATION DIVISION TO ADOPT 19.15.27 NMAC AND 19.15.28 NMAC, AND TO AMEND 19.15.7 NMAC, 19.15.18 NMAC AND 19.15.19 NMAC, STATEWIDE.

> REPORTER'S TRANSCRIPT OF VIRTUAL PROCEEDINGS COMMISSIONER HEARING Agenda Item 5 November 4, 2020 Santa Fe, New Mexico

BEFORE: ADRIENNE SANDOVAL, CHAIRWOMAN JORDAN KESSLER, COMMISSIONER DR. THOMAS ENGLER, COMMISSIONER CHRIS MOANDER, ESQ.

This matter came on for hearing before the New Mexico Oil Conservation Commission on Thursday, November 4, 2020, via Webex Virtual Platform, hosted by New Mexico Energy, Minerals, and Natural Resources Department.

Reported by: Irene Delgado, NMCCR 253 PAUL BACA PROFESSIONAL COURT REPORTERS 500 Fourth Street, NW, Suite 105 Albuquerque, NM 87102 505-843-9241

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Page 3 CHAIRWOMAN SANDOVAL: All right. Moving on to 1 Agenda Item Number 5, which is case Number 212 -- I'm 2 sorry -- 21528, which is the application of the New Mexico 3 4 Oil Conservation Division to consider proposed rules to regulate the venting and flaring of natural gas from oil and 5 6 natural gas production and gathering facilities. 7 To begin with, there are a couple different 8 parties who entered appearances in this case, and to begin 9 with, Mr. Ames, would you like to make a statement regarding 10 the Division's application? MR. AMES: I would, Madam Chair, thank you. 11 12 My name is Eric Ames. I'm counsel for the Oil 13 Conservation Division. The Division has filed an 14 application for a rulemaking proceeding. We request that 15 the Commission set a public hearing for January 5 to hear OCD's proposal to adopt rules to regulate the waste of 16 17 natural gas by venting and flaring in the production and gathering sectors of the oil and gas industry. 18 These proposed rules are the combination of an 19 extensive public process initiated by Governor Lujan 20 In January of 2019, Governor Lujan Grisham issued 21 Grisham. an executive order establishing the state's goal to reduce 22 23 greenhouse gas emissions by 45 percent below 2005 levels. 24 Methane is a potent greenhouse gas, and it 25 accounts for one-third of the state's greenhouse gas

emissions. And 60 percent of this methane is natural gas
 vented and flared by oil and gas during production and
 processing.

Now, the executive order specifically tasked OCD
to take action to reduce the waste of natural gas. To carry
out that task, OCD, along with the New Mexico Environment
Department, convened a methane advisory panel also known as
the MAP. The MAP consisted of industry, environmental and
community representatives.

10 The MAP reviewed data practices and technology 11 producing the waste of natural gas in the oil and gas 12 industry and produced a report, a technical report with 13 recommendations on actions that OCD could take.

14 Now, OCD has carefully reviewed that report. Ιt 15 looked at the efforts and experiences in other states, and it's applied the quiding principles in the governor's 16 executive order, which are, use the best available science, 17 employee creative engineering and technological solutions, 18 engage with stakeholders and ensure meaningful compliance. 19 And after all OCD drafted a set of proposed 20 rules. We then released those proposed rules for public 21 comment for nearly 45 days. And we met with industry trade 22 23 groups and representatives of the environmental community 24 groups, as well as individual operators in the state. 25 We then revised the draft rules, and these are

Page 5 the rules that we are proposing to the Commission today. 1 2 OCD respectfully request the Commission schedule this 3 hearing for January 5. If the hearing is set for January 5, 4 OCD plans to publish notice in the New Mexico Register on November 24. The public will then have another 40 days or 5 so to submit comment in writing or at the hearing itself. 6 7 OCD also requests that the Commission set a deadline of December 18 for persons to file prehearing 8 statements in order to present technical testimony at the 9 10 hearing. Now, with respect to prehearing statements, I 11 12 need to correct an inadvertent error in our application and 13 draft notice. The application calls for prehearing statements to be filed by December 22. Our draft notice 14 15 said January 5. Neither is right. Per OCD rules, in Part 3, Section 11(B)2, 16 prehearing statements must be filed ten business days prior 17 to the hearing, which, by my calculation, is December 18, 18 19 which is the date we request here today. OCD also requests that the Commission adopt 20 additional procedures in order to ensure an efficient 21 hearing process. Those procedures are outlined in our 22 23 application, but I will very briefly review them here. 24 First, OCD requests that the Commission establish 25 a deadline for prehearing motions and require counsel to

consult and state the position of other parties regarding
 those motions.

OCD also asks the Commission to appoint a hearing
examiner to hold a prehearing conference to decide
procedural matters and other non-dispositive prehearing
motions before the hearing.

7 Third, OCD requests that the Commission schedule 8 time either at its December meeting or a special meeting if 9 necessary to hear and decide any dispositive motions. OCD 10 is particularly interested in avoiding bogging down the 11 start of the hearing with dispositive motions that are late 12 filed.

And then, finally, the OCD requests that the Commission authorize a party to present its witnesses as a panel for the purpose of cross-examination. We understand that this is not a, a practice that OCC -- that the Commission has used before, but the Commission would not be the first to do it.

19 It's been used successfully by the Environmental 20 Improvement Board, for instance, in the context of 21 rulemaking. And in the context of rulemaking this approach 22 is particularly appropriate because it fits the objective of 23 a rulemaking, which is for the Commission to gather the best 24 available information in order to make a decision. 25 We think that cross of a panel rather than

individual witnesses works better than the traditional approach because if one witness doesn't have specific information, another can provide it and there is no need to then recall a witness in order to gather that specific information. That is a very -- can result in a very disjointed and inefficient process.

7 Finally, I would like to mention that the Western 8 Environmental Law Center filed a motion on Monday requesting 9 that parties file post hearing briefings or post hearing 10 submittals. And I only mention that now because the motion did not indicate that OCD told -- well, that it opposes that 11 12 request. We're not sure exactly what's being requested. We 13 also believe the request is premature and that the 14 Commission rules clearly state that such a request is better 15 posited at close of the hearing. I won't go any further, but I would request an opportunity to be heard again when 16 that motion is considered. 17

18 So to recap, OCD requests that the Commission set 19 a hearing on January 5 on the pending application, set the 20 date for prehearing statements for December 18, and adopt 21 the additional procedures proposed by OCD in its 22 application. Thank you.

CHAIRWOMAN SANDOVAL: Thank you, Mr. Ames.
Commissioners, do you want to go through the remainder of
the parties and ask questions, or do you have a preference

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1 about asking them now or later?

2 COMMISSIONER KESSLER: I'm happy to hear from all3 the parties, but I will defer to you, Director.

4 COMMISSIONER ENGLER: I agree.

CHAIRWOMAN SANDOVAL: Okay. Mr. Feldewert, NMOGA 5 6 has also entered its appearance. Do you have any comments? 7 MR. FELDEWERT: Yes, Madam Chair, Members of the 8 Commission, Michael Feldewert of the Santa Fe office of 9 Holland & Hart on behalf of the New Mexico Oil and Gas 10 Association. I have visited briefly with both counsel on some of these issues. I have not had a chance to visit with 11 12 Mr. Ames much about this panel approach. I do have some 13 thoughts on that.

But saving that for a moment, the appointment of a hearing examiner to hold the prehearing conference to decide non-dispositive motions or procedural matters, I don't -- I'm not sure the Commission has ever done that. I'm not sure what types of issues would be addressed.

I know the Commission chair has the authority to decide the order of testimony, for example, if you look at the Commission's rules to hold prehearing conferences, there are a variety of issues as needed. I guess if you had, examiner questions would arise whether the examiner is going to issue a recommended decision or going to make a decision, and if the party doesn't like the decision, do they get to

Page 9 appeal to the Commission? I'm not sure we have time for all 1 2 of that if we are going to have a hearing on January 5. So that's the thoughts I have there. I don't 3 4 disagree necessarily with the deadline for pretrial dispositive motions if the parties intend to file some, 5 that's up to the Commission. I don't know if the Commission б 7 is going to have time in advance of January 5 to hear those 8 motions or whether you would rather have those motions at 9 the end if we are going to have any post hearing 10 submissions. The panel approach to cross-examination is 11 12 trouble. It's really seeking delayed cross-examination of 13 not only a panel of witnesses rather than requiring each 14 witness to stand alone on the subject of that witness' 15 testimony. I have never been involved in a proceeding where 16 you didn't question the witness at the close of the direct 17 testimony. The Commission has never authorized that 18 different approach in an adjudicatory or a rulemaking 19 proceeding, and, in my opinion, it should not be for a 20 couple of reasons. 21 22 In my mind the parties should remain entitled to 23 question a particular witness on the subject of that 24 witness' direct testimony immediately after it is given when 25 it's all fresh in our minds. That's what's contemplated by

1 the Commission's rules.

Mr. Moander, welcome, but when I look at the Commission rules, 19.15.3.12(B), which relate to the rulemaking, states that a person who testifies at the hearing is subject to cross-examination by the Commissioners, Commission counsel or a party on the subject matter of the person's direct testimony.

8 Now, prior Commissions have always required each witness to address questions from the parties and the 9 10 Commission on the subject of their direct testimony at the time it's given for the reason being it's still fresh in 11 everyone's minds. And I think it's -- I know Mr. Ames, I 12 13 guess, disagrees, but I think it's the more effective way to 14 proceed because in a case, matter like this, we are going to 15 have multiple days of testimony by various parties. Parties -- neither the parties nor the Commission should 16 have to wait hours or even days until all witnesses have 17 testified and then try to remember who testified to what and 18 19 on what subject.

I mean, it's hard to keep track with notes and who testified on what when have you a single witness. Imagine the difficulty here if you have days of witnesses, days of testimony from different witnesses on different topics before any questions can be asked by other parties. I think it's also going to create difficulty with

the transcript and the court reporter. Right now when we 1 get a transcript you have a list of witnesses in the order 2 in which they are presented. And that list of witnesses in 3 4 the transcript has sequential page numbers. It has the 5 direct testimony, the cross-examination, the questions from 6 Commissioners, and then any rebuttal or redirect, all in a nice block, all in sequential page numbers so you can see 7 8 when a witness testified in a certain portion of the 9 transcript.

10 I'm afraid that under this panel approach, the testimony of a particular witness on a particular subject is 11 12 going to be hard to find and follow because it's going to be 13 disjointed throughout days of testimony. I also understand 14 that the panel approach has sometimes, not always, but 15 sometimes been used by other agencies. Mr. Ames referenced the HIB, I think he said. That's done in circumstances 16 17 where you had prefiled direct testimony and you have prefiled rebuttal. That is not done here with this 18 Commission. 19

And finally, it seems to me that this panel approach unnecessarily raises due process concerns. We have that rule I just read to you that allows parties to cross-examine the witness on the subject matter of that witness' testimony. And due process affords each party an opportunity to question the credibility and the knowledge of

a witness on the subject matter of their direct when it's 1 2 offered. When it's offered. In other words, the right to question a witness on what that witness said at the time 3 4 it's said, when everyone remembers what that witness said. 5 This delayed panel approach to cross-examination 6 infringes on that right, and, quite frankly, I think it helps to cover a witness who may not be particularly strong 7 8 in the area in which that witness testified. 9 So I look at this, this virtual rulemaking 10 hearing is going to be new. It's a departure from past practice, it's going to have inherent difficulties and 11 12 challenges that we are all going to have to meet, and I 13 don't think we want to compound those difficulties and 14 challenges with the uncertainty and the novelty of a panel 15 approach to cross-examination which has never been used by this Commission, and which, in my opinion, infringes upon 16 effective examination of a witness on that witness' 17 testimony by parties and the Commission. 18 So we would ask that you deny the request to 19 delay cross-examination until all witnesses have testified, 20 and then the suggestion that they should be allowed to be 21 presented as a panel rather than stand-alone on the subject 22 on which that particular witness testified. 23 24 The occasion -- well, I will comment later on the 25 motion that was filed by Ms. Fox once I hear a little bit

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Page 13 more about what she is proposing because I'm like Mr. Ames, 1 2 I'm not sure what they are suggesting should be done here, 3 but thank you. 4 CHAIRWOMAN SANDOVAL: Thank you, Mr. Feldewert. Ms. Fox, would you like to make a statement? 5 6 MS. FOX: Yes, I would. Thank you, Madam Chair, 7 Members of the Commission. My name is Tannis Fox. I'm here 8 today with Eric Schlenker-Goodrich. We are the Western 9 Environmental Law Center, and we are here today representing 10 Conservation Voters New Mexico, Earthworks and San Juan Citizens Alliance. 11 12 Let's see, with respect to -- let me first 13 address Mr. Ames' proposals, and then if -- if it is all 14 right with the Commission, with the Chair, I'll address our 15 procedural motion. CHAIRWOMAN SANDOVAL: Please proceed. 16 17 MS. FOX: Thank you. With regard to Mr. Ames' 18 proposals, we support his proposals, I guess, with the 19 caveat that the prehearing hearing on motions obviously doesn't preclude motions from being filed after that. We 20 support a prehearing hearing on dispositive motions, that's 21 22 fine. 23 With respect to having a panel for cross-24 examination, we do not object to that request. I have been 25 involved in a number of proceedings where that procedure has

been used in a rulemaking, and I understand Mr. Feldewert's concerns because he hasn't used that procedure before and he is probably used to a lot of the adjudicatory proceedings where you cross a witness right after the witness is up.

5 But, in my experience, using this panel approach, 6 especially in a rulemaking, whereas Mr. Ames points out, the 7 point is to get before the Commission the best evidence 8 available. It's really proven to be a pretty effective and 9 also efficient procedure.

10 One of Mr. Feldewert's concerns was that you can't -- you are not going to be able to question a witness 11 12 on their testimony if you've got this panel approach, and in 13 my experience that's not the case. You can in undertaking 14 cross-examination drill down on a particular witness and 15 insist that that witness answer your question about their direct testimony. So I don't think that that's a concern, 16 you don't have to defer to another witness to answer a 17 18 question.

But where this procedure I think becomes invaluable in terms of time efficiency and giving the decision-making body a lot of information is when one witness can't answer a question but another can. So we do not object to that procedure. I have seen it used, and I have seen it used effectively and efficiently. With regard to our motion, we are asking for a

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couple of things. First we are asking for the Commission to
 build into its procedural order the opportunity for parties
 who have presented technical testimony in their direct case
 an opportunity to present rebuttal testimony.

5 And, second, we are requesting the Commission to 6 build into its order the opportunity for the parties to file 7 post hearing statements.

8 The Western Environmental Law Center has been a very active participant in the development of these methane 9 10 rules. We are members of the Methane Advisory Panel. We submitted extensive comments on OCD's draft rules issued in 11 12 July, so we are very aware of how complex this proceeding 13 promises to be, and we anticipate that the parties direct 14 cases will be extremely complex from a technical standpoint, 15 and it's for that reason we are requesting an opportunity to present rebuttal testimony in response. 16

We understand that the Commission rules do
provide for rebuttal testimony, but as I read those rules,
that is allowed on a case-by-case basis. The Commission has
a lot of discretion whether to allow rebuttal or not.

21 We would like rebuttal built into the procedural 22 order and to be allowed as a matter of course. Of course 23 rebuttal should not be used as a way -- it should go 24 toward -- it should squarely meet parties' direct 25 testimony. It should not be used as a vehicle to introduce

1 evidence that should have been in a party's direct case.

But with those caveats, we believe that should be built into the order as a matter of fairness to the parties, and we believe that evidence will provide the Commission with a more full evidentiary record and the best evidence upon which to base its decision.

7 Second, we are allowing -- we are requesting 8 that the Commission allow us to submit post hearing 9 statements. Those post hearing statements would be an 10 opportunity for the parties to submit its full legal and 11 technical arguments, really like a written closing 12 statement. There is nothing, you know, magic or unknown 13 about it.

And again, we believe that due to the complexity of these proceedings, it is only fair to the parties that they have an opportunity to evaluate the entire record and put their positions before the Commission. We believe the Commission will benefit from that kind of very full briefing.

We understand that the goal is to get these -there is a goal to get these rules into place as quickly as possible. We support that goal, but we also believe that that goal must be balanced against providing full and fair opportunity for the parties to present their case, especially in this rulemaking which is just so complex and

Page 17 1 which is quite frankly so important to the state and the 2 public use. 3 And with that, I want to thank the Commission for 4 considering our request, and I stand for any questions. 5 CHAIRWOMAN SANDOVAL: Thank you. In order to --I think there was some things that were left open-ended 6 7 based on what the parties were going to do. I'm going to 8 give each party one more brief statement, and then the 9 Commissioners can commence with questions. Mr. Ames, do you 10 have anything additional to say? 11 MR. AMES: (No audible response.) 12 CHAIRWOMAN SANDOVAL: I think you're muted. 13 MR. AMES: Thank you, Madam Chair. Thank you for 14 the opportunity to, to address the issues again. I do have 15 a couple of very brief comments. First I would like to note that there is no opposition to the application, and 16 therefore we ask that, that the Commission schedule this 17 hearing for January 5 as requested with prehearing 18 statements to be filed on December 18. 19 We also note there are certain aspects of our 20 request that have not been addressed and apparently are not 21 22 in dispute. We would ask that y'all proceed with those as well. 23 24 With respect to the panel approach, I'll address 25 that first. I think Ms. Fox's statement was right on. Ι

agree with it 100 percent. Our objective is to try and establish an efficient process that promotes the -- the delivery of the best available information to the Commission so it can make a good, sound, reasoned decision as required by law.

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6 We believe that the panel approach is consistent 7 with the rule. Parties will be able to ask witnesses 8 questions about their testimony. That's what the rule 9 requires. The panel approach doesn't abridge that.

We don't think -- the three arguments that I heard raised by Mr. Feldewert, of those the first is that parties would have to wait for days to examine witnesses. We really don't foresee that happening. Parties can cross-examine the witnesses after the party completes its direct testimony, not until all parties have completed all of their testimony.

17 Secondly, Mr. Feldewert suggested that the panel 18 approach only is used when parties have prefiled testimony, 19 and that's actually not accurate. In my experience the 20 panel approach has been used in, in exactly the way that the 21 Commission would be proceeding with this -- in this 22 hearing.

And then, finally, the due process argument is just a red herring. Due process is notice and opportunity to be heard, and everyone is going to get that at the

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hearing. There is no due process issue with delaying cross
 slightly to enable a more efficient gathering of information
 by the Commission.

With respect to WELC's proposal for rebuttal, OCD does not object generally to the notion of rebuttal. It's, I think, a fairly standard process. It's not -- it may not be expressly addressed in the rules and any details, but it's a normal process. It happens in all hearings that I have been involved in before the Commission over my short tenure with the department.

11 The question, though, is whether it should be 12 allowed formally by the -- or whether it should be 13 determined at the time that the request for rebuttal is made 14 in the hearing itself. And I think we don't object to the 15 idea of rebuttal, but we would want to be -- want the 16 Commission to retain the ability to say yes or no when 17 rebuttal testimony is requested.

I think that same general principle applies with 18 respect to the post hearing submittals. We are still not 19 entirely clear what those are. The motion referred to post 20 hearing briefing, also to post hearing submittals, and now 21 Ms. Fox referenced post hearing statements. We are not sure 22 23 if those are actually all the same things. The motion 24 doesn't explain, and we don't get any more detail now. Is 25 it a closing statement? Is it findings of fact and

Page 20 conclusions of law? Is it a statement of reason or 1 2 statement of reasons? Is it legal argument? What about new evidence? All these, all of these issues raise concerns. 3 4 We also think it's premature. The Commission does not need to decide now whether to allow post hearing 5 submittals. The right time to ask for post hearing 6 submittals is at the end of the hearing. 7 8 And, in fact, the Commission's rules expressly provide for that opportunity at the end of the hearing, Part 9 10 3, the Commission's rulemaking rules with Section 12 A(2)G reads, "At the close of the hearing the Commission shall 11 12 determine whether to keep the record open for written 13 submittals." 14 So clearly the Commission can allow post hearing 15 submittals, but the rule reserves to the Commission the right to make that decision at the close of the hearing. 16 And the reason the rule sets out is very clear, if the 17 Commission in a rule continues -- if the Commission keeps 18 the record open, the Commission chair shall announce at the 19 hearing conclusion the subjects on which the Commission will 20 allow submittals and deadlines for filing those submittals. 21 22 The objective of the rule is to preserve to the 23 Commission the right to decide what it wants to hear after 24 the hearing. And in that way the Commission can decide with 25 greater definition what type of pleading, what format, how

1 many pages, what level of detail, what topics it wants 2 addressed.

That preserves to the Commission the right to keep the process moving and not let it get bogged down, which is very possible if the Commission were to allow a very open-ended right to post hearing submittals at this time.

8 Post hearing briefs have the very real 9 possibility of delaying deliberations significantly. In 10 order to file post hearing briefs, the parties first will 11 need the transcript. So this hearing goes a week or two 12 weeks or more, we may not have a transcript, depending on 13 the length of the hearing for weeks or even more than a 14 month.

15 Then the parties will need some time to prepare 16 their submittals, that could take a couple of weeks. 17 Whatever the deadline, there is always the possibility for a 18 motion to extend time, and then there might be disputes 19 regarding what has been filed.

In my experience parties file motions to strike when they see new arguments or attempts to smuggle in new evidence through post hearing briefs, and then the Commission would have to have a meeting and maybe even hearing to decide all of that.

25 So it's conceivable that post hearing submittals,

unless carefully circumscribed, could lead to a significant
 delay in the OCC's deliberations and possibly affect our
 ability to implement any rule that comes out of this
 process.

5 So suffice it to say that OCD has a very dim view 6 of post hearing submittals generally, but certainly if the 7 Commission were inclined to allow them, we think it should 8 wait until the end of the hearing as provided by its own 9 rules. Thank you.

10 CHAIRWOMAN SANDOVAL: Thank you, Mr. Ames. Mr.11 Feldewert, would you like to have a follow-up?

MR. FELDEWERT: Sure. Thank you, Madam Chair. I have to agree with Mr. Ames on the motion issues, I do think it's premature. I think the Commission should retain the flexibility as to whether to allow rebuttal testimony and whether to allow post hearing submissions, particularly the ability to determine perhaps on what subjects they would post hearing briefings for clarification.

You know, it seems to me it's difficult now to determine whether you should allow rebuttal testimony because you don't have any context. The reason it's always done and determined throughout the rule is to give you the context to address the request so you can ascertain whether it's truly rebuttal, in other words, what are they going to do and is it truly rebuttal, and for what purposes, what they are going to address. You can only make that
 determination in the context of the hearing, so I would not
 make that decision now.

Secondly, post hearing submissions, you know, again that's up to the flexibility of the Commission what they feel they need. It seems to me that the problem with post hearing submissions, as Mr. Ames pointed out, is it creates an opportunity, even if you tell them not to, for people to add stuff to the record that's new without an opportunity then for the parties to respond.

So if you allow post hearing submissions, you 11 have to avoid the circumstance where parties are seeking to 12 13 put something additional into the record, attachments to 14 their brief, things of that nature that would not afford the 15 parties the opportunity to respond. So you need some very strong side boards on your post hearing submission, and, if 16 17 anything, they should be more in the nature of closing arguments on particular issues on where you decide it's 18 19 appropriate.

20 So, in my mind, it's premature to grant this 21 motion at this time, and instead retain your flexibility as 22 we go through this multiple reach hearing to determine 23 whether it's rebuttal and then whatever post hearing 24 submissions you would want.

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The panelists, I know I'm outnumbered here, but

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everybody agrees this is going to be weeks of hearings. You
 are going to have parties presenting multiple days of
 witnesses in a very complex manner in which we are going to
 be jumping around between different portions of the rules
 with different witnesses on different subject matters.

And their suggestion that we should sit there and 6 7 wait for -- even if you get two or three witnesses it's 8 going to take you a day or more -- before you get to ask any 9 questions on a particular subject, you have wait until all 10 their witnesses -- that's going to be very hard in a case like this. It's going to be so lengthy with multiple 11 12 subjects, and we are not -- to me the most effective 13 questioning of a witness is when, right after they have 14 testified, when you remember what the heck they said.

Otherwise, we are all going to be taking notes that's going to last for hours or days on what a particular witness said without any opportunity to ask questions. And I don't see where that's efficient, and I don't see that it affords the parties to effectively question a witness on the subject matter in which that witness testified.

21 We are doing this hearing virtually. It's going 22 to be hard enough, hard enough. Why are we going to add the 23 complexity, the uncertainty, the novelty of a panel approach 24 that's never been used by this Commission, and I don't see 25 the benefit of that here.

1 So I would ask that you deny that request and 2 allow the parties and yourselves, if you feel like you need 3 to, but at least allow the parties to question the witnesses 4 after they have testified.

5 If you want to wait for your questions and do it 6 as a panel approach, you can do that, you can even do both, 7 if you like yourselves and the parties to ask questions of a 8 witness, and if at the end you feel like there is issues you want to address and have a panel approach to address your 9 10 remaining issues, that's fine, but don't impinge upon a party's rights to question a witness at the time that the 11 witness testified when everybody remembers what the heck the 12 13 witness said. Thank you.

MS. FOX: Madam Chair, may I just address a couple of points that were brought up by Mr. Ames and Mr. Feldewert on our motion very briefly?

17 CHAIRWOMAN SANDOVAL: Absolutely. Please go18 ahead.

MS. FOX: Thank you very much. With respect to inserting rebuttal into the procedural order, I understand Mr. Feldewert's argument to be that the Commission retains the right to not admit the rebuttal, and, I guess, and therefore that procedure shouldn't be built into the procedural order.

25

But of course if rebuttal is built into the

procedural order, of course the Commission retains its authority to deny admission of rebuttal that is not appropriately rebuttal that doesn't rebut another party's case that should have been presented in their direct testimony. So, so I don't see that as a reason not to build in rebuttal as a right as long as it's in the procedural order as long as it's appropriate rebuttal.

8 With respect to the post hearing submittals, we 9 are proposing that parties be able to present proposed 10 findings of fact and legal argument based on the entire 11 record. And I don't think that we need to go through the 12 hearing to appreciate that the Commission would benefit from 13 these kinds of post hearing submittals given the complexity 14 of this hearing.

15 It gives the parties the opportunities to review 16 the entire record and make their arguments cogently and 17 comprehensively and present that to the Commission, and 18 that's a benefit to the Commission.

19 I think, if I understand the concern about delay, 20 and I think that's a legitimate concern that should be met. 21 I think the way that that is met is that if this is, for 22 example, a two- or three-week hearing, I think if the court 23 reporter understands from the beginning of the hearing that 24 the transcript needs to be expedited, then in my experience 25 that transcript can be completed within a couple of weeks of

the hearing. And during that time parties can also be
 working on those post hearing submittals.

We have requested in our motion the post hearing submittal be filed within 14 days of completion of the transcript of proceedings, so I think that the time line would be about one month between the time at the close of hearing and the time of the post hearing submittals.

8 Now, obviously you can't submit, if the record is 9 closed, you obviously cannot submit new evidence in a post 10 hearing submittal. And if somebody, a party attempts to include a new attachment that is a new document or a new 11 12 exhibit to their post hearing submittal, that is obviously 13 not going to be allowed, and that is not something that is 14 going to tie up the Commission or tie up these proceedings 15 to be lengthy.

And so I think that right now, we can say that it it would be important for the parties to be given this opportunity, for the Commission to have the benefit of that briefing, and if the Commission at the end of the hearing has specific issues it wants to particular briefing on, the Commission still has that opportunity and flexibility to request that. Thank you.

23 CHAIRWOMAN SANDOVAL: Thank you, Ms. Fox. All 24 right. Commissioners, do you have any questions for any of 25 the parties?

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Page 28 COMMISSIONER KESSLER: Madam Chair, I do have a 1 few questions. Maybe we can just go through point by point 2 and see where we have -- if I can -- if I can go ahead and 3 4 go through my questions, would that be okay? 5 CHAIRWOMAN SANDOVAL: Yeah, go ahead. 6 COMMISSIONER KESSLER: Mr. Ames, a couple of 7 questions. Can you just describe the panel approach? It's 8 not something I'm familiar with, so I don't feel like I have a good understanding of it. 9 10 MR. AMES: Sure, Commissioner Kessler, be happy In my experience a party would call its witnesses one 11 to. 12 at a time for direct examination, and then they would be --13 would be excused temporarily. 14 When all the witnesses have completed their 15 testimony, all the witnesses would be recalled and then the board or commission or members of the board or commission 16 17 and parties would be able to cross-examine the panel. When questions are asked, they're, in my 18 experience, usually directed first to the person who 19 testified on the topic. Or I have seen attorneys ask, say, 20 "I have a question, you know, who can -- who is best, who is 21 best to answer this question?" 22 23 What often happens is a -- one person, one 24 witness will answer the question, and that will perhaps 25 elicit information from another one of the witnesses on the

same topic that will flesh out the answer, provide some
 additional information.

Often what happens is a witness may be asked a question, and they will be like, "I actually don't know the answer. I think the right person to ask is the, you know, this other witness," and that other witness then can answer the question.

8 And the result is that more information is 9 elicited from the witnesses than otherwise would be obtained 10 efficiently. You can imagine a situation where a witness is 11 asked a question, as we have seen in prior proceedings, 12 where a witness is asked a question, they are like, "Well, 13 really the right person to ask that question is somebody 14 else."

"Well, it's sort of related to what you said."
"Well, I don't really know the answer," and then
you have the whole back and forth regarding who knows the
answer to a question.

And then you have to, if the person on the stand doesn't know the answer, the, the party has to recall that person to answer that question. So everyone has to wait for an answer to that question as opposed to moving through the subject matter in a more holistic way.

24 So it -- it's -- it's a little less constrained 25 than your traditional adjudicatory direct and cross

approach, and as a result it has the benefit of providing the Commissioners with the opportunity to get more complete answers to their questions in real time, as opposed to a more vulcanized approach where you proceed witness by witness and, and only get as far as that witness is able to respond.

7 COMMISSIONER KESSLER: Thank you. I have a8 better understanding now. Thanks.

9 Again, my question for Mr. Ames, in terms of 10 pretrial dispositive motions, do you have a recommended deadline in advance of the hearing that you would propose? 11 12 Would it be in conjunction with prehearing statements, would 13 you then propose -- I believe I heard you say that a 14 special meeting of the OCC might be necessary to decide those dispositive motions. Can you discuss that a little 15 bit more, please? 16

17 MR. AMES: Yes. Thank you, Commissioner Kessler. I think the, the filing deadline for prehearing statements 18 might be a good deadline for filing predispositive motions. 19 That would necessitate the Commission having some meeting 20 between December 18 and January 5 in order to address them. 21 22 I had suggested that perhaps the Commission's 23 regular-scheduled meeting on December 10 would be an option, 24 but that would require parties to file dispositive motions a bit earlier, and I would not want to, to prejudice any party 25

by requiring them to make those kinds of decisions too early
 in the process.

3 So I'm -- I'm loathed to suggest to the 4 Commission how it should schedule its meeting. I know the 5 Commissioners' availability is, it's difficult to coordinate 6 meetings. So that's why I suggested December 10, but I do 7 have reservations about that, and I will -- given the 8 limitations that would impose on the parties.

9 COMMISSIONER KESSLER: Also parties would need to 10 respond to other parties' dispositive motions, so December 11 18 to allow for a response would be compressed, but we can 12 discuss that, you know, as --

MR. AMES: Commissioner Kessler, you are exactly right. That would impose some hardship on the parties, but it's -- it's, given the nature of the process, I think it would be appropriate to provide a short window for response and no reply, for instance, and still allow the parties a sufficient opportunity to brief the issues such as the Commission could at a hearing to make a decision.

20 What I'm concerned about is the -- about 21 postponing that, that consideration until the morning of 22 January 5, if the Commission chooses to schedule a hearing 23 for January 5, and then having us spend a day or so first 24 arguing dispositive motions before we even get to the 25 witnesses, many of whom are coming in -- they are not coming

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Page 32 in from out of state in this context, but would simply be 1 2 pending their testimony waiting for us to resolve those 3 issues. 4 COMMISSIONER KESSLER: Okay. Thank you. Again, Mr. Ames, what authority do you have supporting the 5 6 Commission's ability to appoint a hearing examiner for 7 procedural motions, non-dispositive motions? 8 MR. AMES: Commissioner Kessler, I don't have the rules open in front of me, but I believe it's right in the 9 10 rules. There is actually a provision in the rules that says that the Commission can appoint a hearing examiner to 11 12 address non-dispositive issues. 13 COMMISSIONER KESSLER: Thank you. 14 MR. AMES: I do not have the citation at my 15 fingertips. I'm sorry. COMMISSIONER KESSLER: That's fine. 16 17 Ms. Fox, I believe that you addressed the question I had related to your motion for a post hearing 18 briefing. Were you -- it sounds like you are not limiting 19 your proposal to closing argument but rather to findings of 20 fact and to additional types of briefing; is that correct? 21 22 MS. FOX: That's correct. 23 COMMISSIONER KESSLER: Okay. Madam Chair, those 24 are the only questions I have. I do have some additional 25 items to discuss with members of the Commission, but those,

1 those conclude my questions.

2	CHAIRWOMAN SANDOVAL: Thank you. So let's go
3	through Commissioner questions and then the Commissioners
4	can discuss how we want to address each of these issues, and
5	if we have issues or things we can discuss regarding
б	procedural order. Dr. Engler, do you have any questions?
7	COMMISSIONER ENGLER: Yes, Madam Chair, I do.
8	Mr. Ames, good morning. Can you hear me? You are still
9	muted.
10	CHAIRWOMAN SANDOVAL: I muted people because
11	there was background noise, so just be warned.
12	MR. AMES: Thank you. Good morning, Doctor.
13	COMMISSIONER ENGLER: I guess a couple of quick
14	follow-up for me, again kind of follow-up on what
15	Commissioner Kessler said. January 5 is your proposed
16	starting date; correct?
17	MR. AMES: Yes.
18	COMMISSIONER ENGLER: I have heard so far today
19	everything from two to three weeks. Do you got a rough idea
20	how long this is going to take? You don't want to go on the
21	record on that one, do you?
22	MR. AMES: I do not. I anticipate we'll we
23	have ourselves maybe a day of direct, but cross is
24	unpredictable, and I have no idea what other parties intend
25	to present or even how many other parties there will be.

COMMISSIONER ENGLER: Yeah, I was just trying to 1 get a feel for this. You also proposed -- Commissioner 2 Kessler talked about this meeting to hear and decide 3 4 dispositive motions. I'm a little worried, again, as you 5 mentioned, it's about providing sufficient time. But I don't see over the holidays how we are going to fit that in. 6 I guess that's kind of my concern. I don't know what to do 7 8 for that. I guess we'll talk about that later.

9 I do have a question about the, again, the whole 10 question about this panel. Obviously, it's been a big thought. I guess, is it possible where, again -- again, 11 12 because this is going to be complex, it's going to be a 13 party and it could have a number of witnesses. Is it 14 possible to go through direct and cross individually and 15 then bring everybody together for a final panel to do a final cross? In other words, I'm kind of hybriding both 16 17 together.

So, Doctor, you are suggesting that 18 MR. AMES: parties would be allowed to have two sets of cross? 19 COMMISSIONER ENGLER: Possibly, because of the 20 complexity number of possible witnesses, it may turn out 21 that we have individual cross directly, you can then have a 22 23 panel such that if you have additional cross it would be 24 able to address that proceeding. 25 I'm worried -- I quess, I really appreciate the

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idea of to be efficient in this, this system by having a 1 2 panel. I have a tendency to be willing to ask questions of individuals immediately, and so I'm kind of worried -- I 3 4 guess I'm agreeing a little bit with Mr. Feldewert, I hate to say that, but I am, you know, I would rather have a 5 б chance to ask questions early and then maybe at the end of a 7 party's set of witnesses have a final wrap up. Any comments 8 on that, sir?

9 MR. AMES: Sure. First I would say, I often 10 agree with Mike, so there is nothing unusual with that, but 11 I do think he is wrong here. As to your proposal, I really 12 do think that we -- that the Commission ought to choose one 13 or the other approach, either the traditional approach that 14 the Commission has been using of direct followed by cross or 15 a panel approach.

If the -- if the Commission chooses the 16 17 traditional approach, then there may be an opportunity for cross again, a second cross of witnesses, but it probably 18 would occur in the context of rebuttal. If a party called 19 presents a witness for direct, that witness is then crossed, 20 for example, and then -- and then stands for redirect and 21 then can be crossed again and then possibly could even be 22 recalled for rebuttal and crossed again. 23

24 So there would be multiple opportunities to cross 25 a witness, but I don't see how a panel approach would, a

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second cross would improve the efficiency of the process any more than the traditional approach already, already is. Our proposal is to supplant the traditional approach with a different approach to cross that would eliminate that necessity of recalling witnesses sequentially to address issues that couldn't be addressed by other witnesses during their cross.

8 COMMISSIONER ENGLER: Do you think -- I think that's a good point. Do you think that to be able to 9 10 cross-examine somebody with a question that they can't answer is a valuable information in itself other than the 11 12 fact that they -- that someone else can answer it? 13 MR. AMES: Yes. Depending on the context, I 14 think that is the key point. In an adjudicatory proceeding, 15 witnesses are testifying principally to facts, and credibility is a critical issue, you know, "What did you 16 see? Well, I saw this. Well, did you really see that," 17 those questions are very important in the context of 18 eliciting and pinning down facts for the trier of facts. 19 Here the Commission is making not just a factual 20 decision, it's making a policy determination, and in the 21 context of a policy determination the Commission needs to 22 have the best information available in a complete package so 23 24 it can decide whether these rules will reduce waste, protect 25 correlative rights, protect public health and the

1 environment.

You're not -- I would suggest the Commission is 2 3 not trying to determine whether a particular witness knows a 4 specific fact. If you get that fact from a different witness you have the fact under oath, and that is the key 5 6 difference between a rulemaking and an adjudicatory 7 proceeding. 8 This is -- rulemaking is not about gotcha, it's not about catching people out and prove they told a lie. 9 10 The objective here is to gather evidence to make the best possible decision, and if that requires a panel approach or 11 12 if that calls for a panel approach, then the Commission 13 should feel free, as I believe it has the right to do under 14 the rules, to use that approach. 15 COMMISSIONER ENGLER: I appreciate. Thank you Mr. Ames. Always enjoyable to talk to you. 16 17 MR. AMES: Thank you, Doctor. And if I might interject one point for Commissioner Kessler, we did find 18 the reference. It's in the authority of the hearing 19 examiner to make decisions on non-dispositive motions, it's 20 going to be Part 3, Section 8(C) at the very end prior to 21 the hearing, the chair or other hearing officer appointed by 22 23 the Commission shall have the authority to schedule or 24 continue a hearing, hold a prehearing conference and rule on 25 any non-dispositive motions.

Page 38 And of course we are focusing on the prehearing 1 2 part of the non-dispositive motions, not the continuing the 3 hearing part. 4 COMMISSIONER KESSLER: I appreciate (inaudible) thank you. 5 6 COMMISSIONER ENGLER: Madam Chair, I have no 7 other questions. 8 CHAIRWOMAN SANDOVAL: Okay. Thank you. I just have a couple. Mr. Ames, could you just clarify why you are 9 10 asking for the 5th and not the 4th since the 5th is a Tuesday? 11 12 MR. AMES: Madam Chair, the decision to choose 13 the 5th or the 4th, I think, is lost in the midst of time. 14 I do not know why -- I do not know why. Perhaps because I 15 wanted another day between the holidays and the hearing start, but I -- if the -- I can't think now of a reason 16 why to choose the 5th over the 4th if it's the Commission's 17 18 pleasure to choose the 4th. CHAIRWOMAN SANDOVAL: Okay. And then I just want 19 to also make sure I understand. So if the, if the Division 20 chooses to set a rulemaking hearing, notice would be posted 21 on November 24; is that correct? That would be like day 22 23 one? 24 MR. AMES: Yes, notice, Madam Chair, noted we 25 intend to publish notice in the New Mexico Register.

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1 CHAIRWOMAN SANDOVAL: Okay. I think we will probably publish in 2 MR. AMES: 3 the newspaper even earlier than that because there is no 4 specific time frame. The publication in the register is our 5 go date, that's the statutory requirement. 6 CHAIRWOMAN SANDOVAL: All right. Thank you. Ι 7 just wanted to make sure that was clear. And then just 8 cross, you addressed some of this earlier, I believe, you mentioned that this, this rulemaking process, there was what 9 10 was called a methane advisory panel. Would you say that in general there is an unprecedented -- unprecedented amount of 11 12 public engagement prior to this rulemaking hearing? 13 MR. AMES: Well, I can only speak to my 14 experience, but -- and with the, with OCD and previously 15 with the Environment Department, but I would say that this is the most expansive public process that I can recall being 16 17 involved in in my legal career. 18 CHAIRWOMAN SANDOVAL: Okay. Thank you, Mr. Ames. I do not have any more questions. Commissioners, anything 19 else before we discuss how we want to handle this? 20 21 COMMISSIONER KESSLER: I don't have any more questions. I do have -- I do have some observations, but 22 23 you know, if we just go through point by point. 24 I guess the first suggestion I would have is if 25 we have -- if the Commission has January 4 open, that seems

Page 40 like a logical time to be able to have a hearing on the, on 1 2 prehearing briefings. And so I guess, you know, let's go through, but just sort of take some time that might be 3 4 available. 5 CHAIRWOMAN SANDOVAL: Okay. All right. Dr. 6 Engler, do you have any more questions, or should we move into kind of discussing a procedure of this. 7 8 COMMISSIONER ENGLER: No, I have no further questions. I think we can discuss. 9 10 CHAIRWOMAN SANDOVAL: All right. I believe we should go through point by point because there are a lot of 11 12 them. 13 Maybe first in terms of date, the Division had 14 proposed the 5th, and I might suggest we start on the 4th 15 just so we have that extra day and schedule this from the 4th to the 15th, which would be two full weeks. 16 17 COMMISSIONER ENGLER: Yeah, this is Tom Engler. I have no problem starting the 4th, and since, you know, the 18 4th or 5th was lost in the midst of time, I'm okay with the 19 4th. I am -- I have set aside two weeks. I guess, I'm 20 little worried if it goes three weeks because that's the 21 beginning of semester for me. 22 23 CHAIRWOMAN SANDOVAL: It would be the beginning 24 of session for, I think, the other two Commissioners, so, 25 yeah, it's going to be concern, you know, we would have to

Page 41 kind of address it. I think, as it goes, looking at, you 1 know, whether we schedule two days of hearing the next week 2 3 or how we want to manage that. 4 But I think, you know, I think there is a real possibility it could go long, but I'm not sure how -- it 5 6 seems like the 4th may be the soonest. Otherwise, it would 7 be beginning over that holiday time frame. 8 COMMISSIONER ENGLER: I'm good with the 4th for 9 starting. 10 CHAIRWOMAN SANDOVAL: Okay. All right. Well, then, Commissioner Kessler, does that work for you, the 4th 11 12 through the 15th? 13 COMMISSIONER KESSLER: It does, yes. 14 CHAIRWOMAN SANDOVAL: Okay. So that would be the 15 day -- let's see. Deadlines, do we want to do deadlines for pre -- just kind of go through the OCD's request, and 16 17 then we can go onto some of the other questions? 18 COMMISSIONER ENGLER: Sure. 19 CHAIRWOMAN SANDOVAL: All right. So 4A, OCD requests establish a deadline for 20 prehearing motions, I believe what Mr. Ames proposed was 21 December 18. I don't have any objections to that time line, 22 23 and I didn't hear any comments from any of the other parties 24 regarding that time line. 25 COMMISSIONER KESSLER: I think that would be

Page 42 fine, and then Mr. Engler had suggested an abbreviated or 1 2 somewhat truncated response time frame, so deadline is December 18 with Thanksgiving -- well, I don't know if it's 3 4 worth to include that, the holiday in there, but giving 5 other parties, You know, four or five days to respond to the 6 28th, 29th, and then we can hear those briefs either -- set aside most of January 4 to hear those briefs or trying to 7 8 squeeze something in on the 30th or 31st, but, you know, I'm 9 not sure how well that would work. 10 CHAIRWOMAN SANDOVAL: Yeah, it would be virtually, so I could make the 30th or 31st happen if need 11 12 be. Okay. So do we want to do responses by either the 28th 13 or 29th? 14 COMMISSIONER KESSLER: Yeah, I'm fine with it. 15 CHAIRWOMAN SANDOVAL: Okay. COMMISSIONER KESSLER: And then we would also 16 17 need to specify, you know, probably no reply or, you know, 18 the reply would be the opportunity for oral argument. CHAIRWOMAN SANDOVAL: Okay. So do we -- I think, 19 are we looking at also in terms of 4C, the schedule 20 meetings -- I'm sorry, not schedule meetings, but do we want 21 dispositive motions also due by that same time frame, the 22 18th? 23 24 COMMISSIONER KESSLER: Yeah, that would be --25 that would be my preference, to hear all motions. All

Page 43 motions due at the same time, have a response date all at 1 2 the same time, and then we'll need time to sift through 3 those before they are heard. 4 COMMISSIONER ENGLER: When do you propose to do 5 that? 6 COMMISSIONER KESSLER: It's really up to you two. 7 I have flexibility in my schedule, so it's a question of 8 whether we set aside January 4, the first day of the 9 hearing, to hear all of those motions, or whether we try to 10 schedule something before then. CHAIRWOMAN SANDOVAL: Do you have any experience 11 12 with like how long that portion might take? Were you 13 talking like an hour or are we talking like a day? 14 COMMISSIONER KESSLER: You know, I think that the 15 length of this rulemaking is going to be -- I think the Pit rule is the only thing in recent memory that would be 16 17 comparable. We can ask Mr. Feldewert how long dispositive 18 motions took in that set of hearings, but we -- I want to, 19 I want to pretty -- I would recommend to the Commission that 20 we pretty strictly limit the amount of time for oral 21 argument from parties if there's going to be a number of 22 23 parties, if there's going to be a number of motions, so, you 24 know, I think it could easily take a day. 25 CHAIRWOMAN SANDOVAL: Well, it also sounds

Page 44 like -- so there would be the dispositive motions and then 1 some of the other motions; correct? Then you if you wanted 2 3 to appoint a hearing examiner, a hearing examiner could hear 4 those, the regular motions and not the dispositive motions. 5 COMMISSIONER KESSLER: That's right, yeah, but I think it would be -- I don't think that procedural motions 6 7 are going to be the ones that are time consuming. 8 CHAIRWOMAN SANDOVAL: Okay. 9 COMMISSIONER KESSLER: I agree that, you know, 10 there is -- there is -- Mr. Ames and Commission counsel establishes their support for a hearing, for the 11 12 Commissioner appointing a hearing examiner for procedural 13 issues, I think that's a great idea. I don't think that 14 that's going to carve out, you know, that much of a chunk of 15 time for us, but I think it's a great idea to the extent it does take up some time. 16 17 CHAIRWOMAN SANDOVAL: And then I have flexibility, you know, around those holiday time frames. 18 19 But, I think, Dr. Engler, you have some plans, I don't know if virtually would change that. It seems like if we hear 20 them on the 4th, maybe I'm wrong, but we are just robbing 21 Peter to pay Paul in the sense that we are probably going to 22 23 need that day for the actual testimony, public comment, all 24 of those things, so that means we have to put another day on 25 the back end, it just kind of depends on where we can

1 balance out.

Dr. Engler, what is your potential scheduling 2 around, I guess -- well, really, it would probably have to 3 4 be 30 or 31. If we got them in on the 28th, you would need a day to digest them at a minimum, so it would have to be 5 the 30th or 31st. 6 7 COMMISSIONER ENGLER: How long -- are you 8 expecting this is going to take a day to go through? 9 CHAIRWOMAN SANDOVAL: Yes. Ms. Malave, is there 10 any reason we can't ask Mr. Feldewert how long it took in the Pit rule? 11 12 MS. MALAVE: No. 13 CHAIRWOMAN SANDOVAL: Okay. Mr. Feldewert, do 14 you have any recollection of how long this -- that process 15 took for the Pit rule, because that's probably the most analogous for rulemaking? 16 17 MR. FELDEWERT: No. I'm sorry to tell you, but I don't. 18 CHAIRWOMAN SANDOVAL: Did you block it from your 19 20 memory? 21 MR. FELDEWERT: I think my memory tends to fade over time, unfortunately, particularly as I get older, or 22 23 runs together. As you recall we had multiple Pit pool 24 proceedings. 25 CHAIRWOMAN SANDOVAL: This is true.

Page 46 MR. FELDEWERT: So I don't recall specifically. 1 2 I do know in the past I think the way that prior commissions would manage something like this, you get the briefs and 3 4 then you would limit the time that counsel has to present 5 oral argument, otherwise we'll talk forever. 6 So you just limit the time to present oral 7 argument, focus on the main points and then they're available to answer whatever questions you have. But that's 8 the way you can manage the time to address these motions. 9 10 MS. MALAVE: And if I may, there also are some motions made where you can decide them just on the briefs, 11 12 you don't necessarily need to hear oral argument if you 13 don't think you need it, and you can decide them just on the 14 briefing, you know, on the actual motions and briefs 15 submitted, you don't need to hear oral argument on every single motion. 16 17 COMMISSIONER KESSLER: I guess the morning of one of those days, the 30th or 31st, time limit it to just the 18 19 morning and see where that gets us. 20 CHAIRWOMAN SANDOVAL: I mean, we could finish it 21 on the 4th if need be. 22 COMMISSIONER KESSLER: In the afternoon. 23 CHAIRWOMAN SANDOVAL: Dr. Engler, where are you 24 at with that? I know -- I think you probably have a tighter 25 schedule.

Page 47 COMMISSIONER ENGLER: Well, you know, I will give 1 2 you half a morning of the 30th, but like Mr. Feldewert said, I believe, I want it to be to the point and keep these --3 4 keep the discussion to the point because I guess the 28th 5 these motions will be due, which means the 29th we are going to have to read through them; correct? 6 7 CHAIRWOMAN SANDOVAL: Yeah. 8 COMMISSIONER ENGLER: And then the 30th, like Ms. Malave said, we may or may not hear some of them. So I 9 10 don't -- yeah, so I will give you the morning of the 30th, so whatever happens it better be -- otherwise it's going to 11 12 spill into the 4th. 13 CHAIRWOMAN SANDOVAL: Okay. Happy New Year. 14 COMMISSIONER ENGLER: Yeah. Yeah. 15 CHAIRWOMAN SANDOVAL: Okay. Well, that addresses some of it. So all prehearing motions and dispositive 16 17 motions will be due on the 18th, a response is due on the 28th. OCC will meet the morning of Wednesday the 30th to 18 hear the motions. All right, we got through that part. 19 So in 4B of the Division's request, it's to 20 appoint a hearing examiner to hold prehearing conference to 21 decide procedural matters, non-dispositive prehearing 22 motions before the hearing. I do like the idea of a 23 24 hearing -- you know, I think this is, one, going to be 25 long, two, it's going to be virtual which adds some

Page 48 challenges, so I think the extra support is never bad. 1 2 What I might ask, because OCD, I believe, is 3 going through a procurement process right now to find and 4 get on contract somebody in order to address these needs, it might be good for the Commission to delegate authority to me 5 to select the hearing examiner today so that once we have 6 7 finished that procurement process, I can make the decision 8 on the hearing examiner and who is most qualified without having to re-meet for OCC. 9 10 COMMISSIONER KESSLER: I would delegate authority to the director to select a hearing examiner to deal with 11 12 the (inaudible). 13 COMMISSIONER ENGLER: This is Tom Engler. Ι 14 concur. 15 CHAIRWOMAN SANDOVAL: How about -- is that a second, Dr. Engler? 16 17 COMMISSIONER ENGLER: Second. All yours, Adrienne. 18 CHAIRWOMAN SANDOVAL: Ms. Malave, would you do a 19 roll call vote on that motion? 20 21 MS. MALAVE: Sure. Commissioner Kessler? 22 COMMISSIONER KESSLER: Approve. 23 MS. MALAVE: Commissioner Engler? 24 COMMISSIONER ENGLER: Approved. 25 MS. MALAVE: Commissioner Sandoval?

Page 49 1 CHAIRWOMAN SANDOVAL: Approved. The motion 2 carries. I have been delegated authority to select a hearing examiner for the purposes of this rulemaking. 3 4 (Motion passes unanimously.) MS. MALAVE: Commissioner Sandoval, can I ask for 5 6 some clarification? I'm not understanding the appointment 7 of a hearing officer and the discussion that you just had 8 about the, the December 30 hearing on motions. 9 So who is going to hear what? Is it the 10 Commission that's going to hear those and then you decide at some other point other stuff that you might want to delegate 11 12 to, you know, in terms of assigning to the hearing officer? 13 I'm not sure I'm understanding what it is that 14 you are contemplating in terms of the role of the hearing 15 officer. CHAIRWOMAN SANDOVAL: So I think that they can 16 hear the norm -- the other motions. The dispositive motions 17 would have to come in front of the Commission. 18 19 MS. MALAVE: Dispositive? CHAIRWOMAN SANDOVAL: In addition, I guess I was 20 contemplating the hearing examiner would help with the 21 process of the hearing. 22 23 MS. MALAVE: The 4th day hearing? 24 CHAIRWOMAN SANDOVAL: The 4th through the 15th, 25 that time as well to add some assistance to the Commission,

Page 50 and since this is going to be a very long hearing and also 1 2 and virtual, so it adds a little more complication. 3 MS. MALAVE: Okay. Thank you. 4 CHAIRWOMAN SANDOVAL: No problem. So the next item on the list for the Division was Item 4B, require 5 persons to -- wait, we did that one. Sorry. 6 7 C, would authorize a party after presenting each 8 witness individually for direct examination to present its witnesses on the panel for further cross-examination. 9 10 So, okay, I want to make sure that I -- I think we all maybe have the same understanding of what was asked 11 12 is each one would be available after the testimony, but then 13 at the end we would have an opportunity for everybody as a 14 panelist. Is that what everybody else's --15 COMMISSIONER KESSLER: I thought that was Mr. Ames was against. My understanding was that he basically 16 17 told us to pick one, that we should either do crossexamination as we are accustomed to doing, or a panel 18 approach which would would be to gather up all the witnesses 19 after the direct and cross them together. 20 I can understand there are benefits to that. 21 This hearing will be so technical that I, you know, 22 23 personally, as a decision-maker, would benefit more from 24 individual cross-examination closer to when the, the witness 25 has testified and being able to answer what immediate

questions I have, understanding that my background is legal as opposed to technical. So my preference would be to have an individual cross-examination approach, but I'm happy to, to discuss that with the Commission.
CHAIRWOMAN SANDOVAL: Commissioner Engler?

6 COMMISSIONER ENGLER: This is Tom Engler. I 7 really agree with Commissioner Kessler, and as I said 8 earlier, you know, I'm on the technical side and not the 9 legal, but it -- I would prefer to be able to ask questions 10 or have cross as a normal procedure when it's fresh in 11 everybody's minds. I would probably lose my train of 12 thought if I waited to the end for a panel.

I actually appreciate the idea of a panel discussion, and I think it was a good idea for efficiency, but I just feel like I would -- I would probably get lost. So I would rather have that chance and others have a chance to cross immediately.

18 COMMISSIONER KESSLER: I agree, and I think it's 19 something we should keep in mind for future cases. I have 20 some personal concerns for this particular hearing.

21 CHAIRWOMAN SANDOVAL: I don't have a strong 22 opinion either way, so I'm comfortable continuing in the 23 normal path. So I think, with that, we decided we are not 24 going to approve 4E in terms of a panel. That's the extent 25 of the Division's. Do we want to move on to what WELC had

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1 presented on behalf of their --

2	COMMISSIONER KESSLER: Well, if I could make a
3	couple additional observations to the Commission. I think,
4	first, I wanted to Mr. Ames had expounded on the
5	extensive public engagement, and I just want to reinforce
6	that beginning with the Division's listening to outreaches,
7	at least in my tenure working with the Division and
8	Commission, this is the most public engagement I have seen
9	and the most opportunity for input that I have seen, I think
10	that's a great thing. I'm happy that we that folks have
11	had that opportunity to weigh in.
12	With respect to the allowing witnesses and
13	particularly, in particular, technical testimony, I would
14	like to reinforce that the witnesses need to be identified
15	on prehearing statements. I think that the Commission does
16	have some discretion about what witnesses are ultimately
17	allowed kind of, you know, as the opportunity arises, but we
18	are trying to figure out who how long this hearing is
19	going to be, sort through some very difficult technical
20	testimony. And to the extent that, that parties can and
21	should identify their witnesses in advance of the hearing,
22	even if a particular name isn't available, the fact that a
23	witness will be presented is going to be I think it's
24	critically important as we move forward with this hearing.
25	CHAIRWOMAN SANDOVAL: I would maybe add to that

1 that if they think there is even the possibility of 2 rebuttal, they should add those rebuttal witnesses to that 3 list as well so it's comprehensive.

COMMISSIONER KESSLER: Both in terms of, you 4 know, I think -- I think that the Commission has 5 6 flexibility. I think that we certainly want to continue the 7 Division opportunities that they provided for public input, 8 but, but understanding that at some point there is going to need -- the hearing will need to be concluded, that the 9 10 amount of input will, you know, need to, to be limited at some point, so folks that are trying to introduce last-11 12 minute witnesses, I would just, you know, say that we are 13 going to need to limit that to some extent.

14 CHAIRWOMAN SANDOVAL: I would agree. That's a 15 great point. That sort of goes into WELC's requests. 16 Regarding rebuttal witnesses, I mean, I think that OCC's 17 rules already allow for rebuttal witnesses, I think, and I 18 am not quite seeing the benefit of making this change. I 19 think it's already contemplated within the rules, and I, 20 I -- I don't necessarily see the benefit of it.

21 COMMISSIONER ENGLER: Madam Chair, this is Tom 22 Engler. So I guess, what is, what is the rebuttal -- the 23 rule for rebuttal in there? Do you know or does counsel 24 know?

25

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MS. MALAVE: Commissioner Kessler, the rule

Page 54 actually does -- the rules already allow for rebuttal, and 1 2 it's contemplated at the time that counsel believes that it's necessary, they would make, you know -- they would 3 4 actually ask for leave from the Commission to present rebuttal testimony on a particular point. 5 So I would agree with Commissioner Sandoval 6 that -- that rebuttal is already built into the, the rule 7 and that counsel -- that any counsel at this point during 8 the course of the proceedings has the ability to raise the 9 10 point of needing to present rebuttal. And, and the Commission, you know, and state the purpose for which it's 11 12 needed. 13 COMMISSIONER ENGLER: Thank you. I think 14 that's -- I think since it's already there, and it's 15 directly related to the context or the point at hand, I think we are covered then within our rules. 16 17 CHAIRWOMAN SANDOVAL: I would agree with that. Commissioner Kessler? 18 19 COMMISSIONER KESSLER: I don't have strong 20 feelings one way or another. 21 CHAIRWOMAN SANDOVAL: Okay. So in terms of the request for rebuttal, again, I think it's already 22 23 contemplated within the rules, and it's already pretty clear 24 there, this addition does not seem necessary. 25 Their second ask was for a post hearing written

Page 55 briefing from the parties on legal and technical issues 1 2 which Ms. Fox and the other two counsel -- counselors 3 addressed. Commissioners, do you have any thoughts on that? 4 COMMISSIONER KESSLER: I have thoughts on this. I think that submitting closing arguments in the form of a 5 6 post hearing brief can be very helpful. I am very reluctant 7 to open it up to anything more than that, and specifically I 8 share concerns about trying to sort of shoehorn new evidence or arguments into post hearing briefs which would then 9 10 necessitate a response, you know, because -- and beyond due process issues, just raise concerns from the Commission that 11 12 we want to have addressed or that we would require a witness 13 to provide testimony on. So that's -- those are my concerns related to anything beyond closing arguments, 14 15 first, in the form of a post hearing brief. CHAIRWOMAN SANDOVAL: Dr. Engler? 16 17 COMMISSIONER ENGLER: I agree with Commissioner Kessler, and I think Mr. Ames stated it quite clearly that, 18 again, it's premature. We can do this during the, during 19 the hearings to be able to better define its post hearing 20 statements, so I think it's -- I agree with that. 21 22 CHAIRWOMAN SANDOVAL: That would be kind of where 23 I am as well. I think this is entirely premature. If the 24 Commission gets to the end of testimony before we close the 25 record and move to deliberation and decide that we need

Page 56 more, I think that's the time to, to identify some of these 1 2 additional aspects. I think it's hard to contemplate where 3 we are going to be at that point, and -- and add things when 4 we are not sure it would actually be beneficial until we have gone through the testimony and we are at that point. 5 So I would be hesitant to allow any of that, 6 7 understanding that we can, we could, you know, we will get 8 there again after we finish all of the testimony and say, 9 "Okay. This would be super helpful," and that's the time to 10 do it, not right now. 11 COMMISSIONER ENGLER: I agree. 12 COMMISSIONER KESSLER: I'm fine with that 13 approach. 14 CHAIRWOMAN SANDOVAL: Okay. So that walks 15 through all of the items here. I did see a note from Mr. Ames that I guess if we are starting on the 4th, you 16 17 would have to have the prehearing statement one day previous which would put it on the 17th. Would that also mean that 18 we need responses a day earlier or just that? 19 MS. MALAVE: Well, I think we are 20 taking (inaudible) so it doesn't really make a difference. 21 22 CHAIRWOMAN SANDOVAL: Okay. So we will just need 23 to move that day up. I do think there are some other issues 24 that we need to address here and maybe a couple of 25 conceptual lessons learned from the released water hearings

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1 that we had previous.

2	So, one, we need to figure out the public the
3	formal public comment period. So as Mr. Ames stated, that
4	will be posted in the New Mexico Register on the 24th. It
5	will likely be posted in the paper before that. I $$ so I
6	think there is maybe two things here, but the formal public
7	comment period, which would start on the 24th, but I don't
8	see a reason why we would not also take into consideration
9	any comments received between now and the 24th and take
10	those into account as well.
11	So I don't have an issue with, you know, taking
12	into account any public comment that we receive basically
13	between now and the 24th, with the 24th being the official
14	starting day. I would say that, I was just doing some very
15	basic math here, if we were to start the hearings on the
16	4th, the 24th through the 4th would be 41 days. We are only
17	required to give 30. 41, I think, is good.
18	What I think should be potentially taken into
19	consideration, and I would advocate for, is that we set
20	aside a day and a half, maybe the 4th until noon on the 5th
21	just for public comment. I think, you know, we potentially
22	are going to have that much public comment, and we set aside
23	those times, and that's when public comment is.
24	I do know that the rules also require I think we
25	hear public comment or have the opportunity to hear public

Page 58 comment every day. So I would then suggest that maybe the 1 2 first half hour of every day is spent on public comment before we continue into testimony. But I think we need 3 4 I would advocate structuring this rule time wise so that 5 it's easier for the public to engage. 6 COMMISSIONER KESSLER: I agree with the 7 (inaudible) the fact that we heard from the produced water 8 hearing was that it was challenging for members of the 9 public to be available for basically, you know, the duration 10 of the rulemaking if they wanted to make public comment. I think if we can pick up, you know, office hours 11 12 for public comment either first thing in the morning or from 13 4 to 5 in the afternoon or whatever, whatever works best 14 with our schedule, I am fine with that. I'm fine with that, 15 assuming it conforms with the rule. MS. MALAVE: I would also suggest that part it 16 17 may depend on, in terms of the public comment, on how much you leave, you know, in terms of set aside time will depend 18 on how many people you actually have, you know, because you 19 will have people who will sign up, and so that will also 20 give you a gauge and so, perhaps, you know, you don't need 21 to limit it to half an hour in the morning, you might want 22 23 to consider whether or not you want to have, you know, a 24 morning opportunity as well as an afternoon opportunity 25 depending on the number of people that you have so that you

1 don't, you know, once the half hour is up, you don't leave 2 people in line.

And, you know, they might also have the opportunity (inaudible) I have participated in other hearings where they basically designate a morning session as well as an afternoon session so that people, you know, can accommodate, you know, choose in terms of what's better for their schedule, and that optimizes the opportunity for public comment.

10 CHAIRWOMAN SANDOVAL: Yeah, I think that would be I think what we ran into in the produced water 11 qood. 12 hearing is we had asked -- actually we had said in the 13 procedural order that everyone had to sign up for public 14 comment through the Commission clerk, and then during the 15 hearing we allowed for more because more people were there and we wanted to allow for as much public comment as 16 17 possible.

But I guess, in my mind, if we structure at least 18 like the first day and a half, that will give, hopefully, 19 you know, the majority of people time. I do think we need 20 to figure out some sort of system on line -- I'm not quite 21 sure how this will work -- where people literally sign up 22 23 for time slots, you are from 2 to 3, and then, you know, 24 beyond 2 to 3 -- I understand it's hard with this structure 25 to do that, but it seems like we need to have some sort of

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orderly mechanism, or it's going to be a mess, and I think
 people are going to be unhappy.

3 So I'm open to whatever option gives us, you 4 know, the public engagement option, but, in my mind, if we 5 put some structure around it that could help. I also am 6 inclined particularly if we are having public engagement 7 every day, to allow for a written public comment all the way 8 through the 8th, January 8.

9 That would give a solid 45 days from November 24 10 to January 8 to provide written public comment, so they 11 would have 45 days of written public comment, and then they 12 would still have the opportunity to do public comment at the 13 hearing, the remainder of our next week.

14 COMMISSIONER KESSLER: Director, what if we do 15 something like announce at the beginning of the hearing and 16 then every, you know, every day of the hearing, that the 17 first day and half is for public comment.

We can put that on the website, too, you know, and we can be available -- the Commission is open for public comment between 8 and 8:30 and 4:30 and 5, or something like that, and that goes on the website, and the folks that wish to give public comment can get in touch with Florene or with the hearing officer that you appoint who can sort of direct traffic on that.

25

But just keeping in mind that I think some of the

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concerns that we heard were that folks were not available 1 2 all day, they couldn't sort of like hang on all day to be to able to give their comment. And also keeping in mind that 3 4 given that this is a virtual hearing, there are more 5 opportunities in some respects than what otherwise might be afforded if the hearing, if somebody had to drive to 6 Santa Fe and sit there all day. So there is certainly 7 8 trade-offs with this forum, and I think as along as we let 9 people know how to plan and let people know in advance what 10 that plan is, that we will have satisfied what the rules contemplate for public engagement. 11

12 CHAIRWOMAN SANDOVAL: I would agree. And I think 13 it would be helpful and to figure this out in the next week 14 before we would have to get that notice ready to put in the 15 Register, that we can find a way, you know, where we sign up 16 say ten people per hour times ten or 15 people who is --17 give everybody two minutes to make their statement.

So we could sign people up maybe between time slots, particularly on the first two days, to give -- so that they have something to plan on. They are not holding from 9 and going, "Well, shoot my time -- my name came up at 3:30, and I literally sat here all day waiting."

I think we can find a way to do that. I want to structure it as much as possible. How does that first day and a half sound? Does that sound reasonable to both of

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1 you?

2 COMMISSIONER ENGLER: This is Tom Engler. I'm 3 fine, whatever -- I'm flexible on that. Whatever is best 4 for the public is fine with me.

5 CHAIRWOMAN SANDOVAL: I'm not sure whether --6 you know, it's hard to predict how many people we are going 7 to get. I would say maybe the counselors need to be ready, 8 whoever entered appearances, be ready on that Tuesday to 9 start, but also understanding that half of that day is for 10 public engagement.

11 COMMISSIONER KESSLER: I think that's fine. 12 CHAIRWOMAN SANDOVAL: And then allow written 13 comment through the 8th, and that will give us a solid 45 14 days, which I think is really good, on top of all the robust 15 public engagement that's already happened.

And then we can set time slots each day. It might be good in the morning at like 8:30 to 9 if we wanted to start a little bit earlier in the day, and then 4:30 to 5 or something, and if we have people sign up, great. If we don't have people sign up, then we'll just continue with testimony through those times.

22 COMMISSIONER KESSLER: That sounds good to me. 23 And before we move on from sort of the produced water 24 hearing, I would like to also discuss, there were concerns 25 about exhibits that came up kind of at the 11th hour in that

Page 63 hearing, and I would like to discuss how we want to handle 1 that before we call it a day. 2 CHAIRWOMAN SANDOVAL: No, that's important. 3 That 4 was an issue for sure. 5 COMMISSIONER KESSLER: As part of that I would 6 just like to remind counsel that there is an obligation to 7 prefile exhibits and to circulate to counsel and to provide 8 confirmation to the Commission that those exhibits have 9 indeed been circulated. 10 So I don't think it was -- it was Commission counsel who was having to download and circulate all of 11 12 those exhibits really during the hearing, and there is --13 Ms. Malave, please correct me if I'm wrong -- I don't 14 believe there is an obligation that exhibits be public in 15 advance of the hearing or that they be provided to the public in any particular way in advance of the hearing. 16 Is that correct? 17 MS. MALAVE: I don't -- I'm not -- I would have 18 to look back at the, at the state rules and the Commission's 19 rule. I'm not certain about that. I will get back to you. 20 21 COMMISSIONER KESSLER: Okay. Thank you. Yes, certainly if there is, then we want to have some sort of 22 23 system that we can point to to tell the folks that are 24 providing public comments or comment here that exhibits are 25 available in a certain place. But I don't, you know, it

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1 shouldn't be Commission counsel's obligation to be e-mailing 2 those, downloading and e-mailing those out when they are 3 also trying to conduct a hearing, provide counsel to the 4 Commission.

5 CHAIRWOMAN SANDOVAL: I agree. I think, one, I 6 agree it should be the obligation of the parties to make 7 sure that all the other parties have those exhibits, and it 8 should not be the obligation of Commission counsel.

9 What else I would say, if I'm recalling correctly 10 from that produced water hearing, there is not an obligation 11 to provide those to the public, but I think that it can only 12 be helpful in terms of transparency. It is on the hearing 13 portal, you can find them there. People still complained.

What I might suggest is we started with our public engagement page on the OCD website, and I think we either need to pick that page or usually the rules, but I think public engagement might be better where all of those exhibits are posted on the website prior to the rulemaking times and they are labeled. So maybe we should do that and require that as well.

21 COMMISSIONER KESSLER: So at least we can provide 22 a link to the, to the -- online engagement page, provide a 23 link that would take you directly to the page where all of 24 the documents are posted, I think that that would be 25 optimal.

Mr. Ames just pointed out, and I know this, too, 1 that all of the hearings, the prehearing statements and 2 exhibits have to be prefiled. I think what happened, part 3 4 what happened with the produced water rule is that there were sort of late appearances, and just if I'm recalling 5 6 correctly, there were a series of exhibits from other 7 parties that were either not circulated to all the parties 8 or that were not timely filed. I would just suggest strongly to counsel on this that the Commission may take a 9 narrower view of what exhibits are allowed after exhibits 10 are -- after the date for prefiled exhibits has passed. 11 12 And certainly in the interest of transparency, 13 that the purpose of that is to advance transparency to the 14 public and to, with this bizarre forum that we're in, make 15 sure that we have all of the exhibits in advance, not only for the Commission's review, but also for the -- to serve 16 the better interest of the public. 17 MS. MALAVE: Commissioner Kessler, I would add, I 18

MS. MALAVE: Commissioner Kessler, I would add, I just looked at the rule. And so the rule on rulemaking actually requires posting of public comment and prehearing statements, but it doesn't require posting of actual exhibits. Although, and correct me if I'm wrong, I understand that the practice is that it's posted on the website in that OCD imaging as they come in so that they would be available, you know, right now. And all of the

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pleadings that have been submitted in this particular matter are already posted on OCD imaging if they know to look under the case number.

4 CHAIRWOMAN SANDOVAL: So I think that was the challenge is, one, people seemed to struggle with that. And 5 6 two, understanding that like, you know, that OCD imaging is somewhat clunky at times, and each thing is not labeled, 7 8 people complained heavily. We met all of the obligations of 9 the rules and statute, that was not the question. I think 10 it's just how do we make it even easier for the public to engage. 11

And so maybe that's where I'm thinking we put something on the public engagement page that makes it easier for people to find that information, even though it will still be posted in OCD imaging.

MS. MALAVE: If I can say, I think that's a discussion for you to have with, with IT in terms of how to make the website more accessible to the public. I don't know that it's something that you can decide, you know, as a commission. It's probably, you know, something from IT, you work with IT and say, "This is what we want and what the, you know, what the goal is."

23 CHAIRWOMAN SANDOVAL: So I'm sort of thinking we
24 duplicatively post it. It doesn't have to go into OCD
25 imaging, that's kind of the formal, but we could also do

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1 duplicative posting on the OCD public engagement page to
2 make it easier for people so they don't have that extra
3 step. I think an IT solution would take probably longer
4 than we have, would be my guess. But I don't disagree with
5 you.

6 Okay. So that kind of hits that point. What 7 else? I'm trying to recall any other lessons learned. I 8 believe those were some of the big things, how we did public 9 comment, the exhibits were a big issue.

10 COMMISSIONER KESSLER: Incorporating the chat was 11 something that became an issue, and as I understand it, the 12 forum that we are using, the chat is automatically included 13 in the record, so there is actually not an opportunity for 14 us to separate that out.

15 CHAIRWOMAN SANDOVAL: I believe I would have to confirm, but I believe that there is a mechanism to turn off 16 the chat. The chat does not have to be. And I think there 17 is an option to turn it off for attendees versus panelists. 18 Right now it may only be possible for panelists 19 to type something which would limit it to say the 20 counselors, which, you know, I think there was some concern 21 about the chat previously. It actually got quite -- it got 22 23 quite violent and aggressive and derogatory and hateful, and 24 I could go on, so I'm inclined to not allow the chat 25 function, particularly for the rest of the attendees, only

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Page 68 allow the -- I would have to check, but only allow for the 1 participants, or -- I'm sorry -- the panelists to 2 participate in that and have that functionality. 3 4 COMMISSIONER KESSLER: If (inaudible) I think that that, you know, not in a virtual setting, chatter in 5 the audience would not be part of the record, so the court 6 7 reporter would not be taking down notes from side 8 conversations or other comments directed towards the 9 Commissioners. 10 So folks can ensure they engage through the public participation element of the hearing, but I, I would 11 12 agree with you, I don't think -- I would be supportive of 13 chat being limited -- the chat function being limited to 14 counsel and to the Commission members and not simply a 15 mechanism for the public to be able to take advantage of the 16 process. 17 I agree. There are so many CHAIRWOMAN SANDOVAL: 18 other places for public engagement here that are a better 19 mechanism than the chat function. Dr. Engler, where are you 20 on that? 21 COMMISSIONER ENGLER: I'm fine if you want to basically limit it to the panelists; correct? 22 CHAIRWOMAN SANDOVAL: Yeah, which would be the 23 24 lawyers or Commissioner. 25 COMMISSIONER ENGLER: You have questions about

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1 exhibits under the chat, by the way.

2 CHAIRWOMAN SANDOVAL: This is the other thing,3 it's hard to look at this stuff.

4 COMMISSIONER KESSLER: Can we confer with counsel 5 after we sum up our many thoughts that we have for other 6 issues, you know, with how we conduct the hearing, then we 7 can open it up to counsel to address all of their questions, 8 questions, questions related to time lines, too, or --

9 CHAIRWOMAN SANDOVAL: Yeah, and there are a lot 10 of, there are a lot of things that we've got to discuss, so 11 I can sort of summarize where we are. One, we already did 12 do a motion giving me the ability to select a hearing 13 examiner.

We discussed the OCD's request, and so prehearing motions and dispositive motions will be due on December 17. Replies will be due on December 28. Or responses will be on December 28, and there will be no replies to that; that opportunity will be in oral argument.

19 The Commission will have a special meeting on the 20 30, morning of the 30th to go through the motions, 21 particularly the dispositive motions. We -- OCC is not 22 going to consider a panel, a panel witness situation. 23 Public comment will begin formally on the 24th, 24 and written public comment will be accepted through January 25 8, which will be a solid 45 days with the option of if people would like to submit written public comments prior to the 24th when it's posted in the Register, the OCC will accept and consider that.

4 We will be setting aside the first day and a half of the hearing so the 4th and part of the day of the 5th to 5 take into consideration public comment. Counselors should 6 be prepared to be ready on the 5th, but if there is 7 8 additional public comment, we will set aside enough time to 9 go through at least half that day. We will look at having 10 from 8:30 to 9 and from 4:30 to 5 every day of additional public comment. And OCD is going to figure out a sign-up 11 12 mechanism for that.

13 We -- let's see. OCD is going to post, in 14 addition to everything in online imaging, things on the 15 public engagement page. So that prehearing statement and any of those kind of items will be also posted on the public 16 17 engagement page, as well as I would expect any written comments that are received, I would just note that all of 18 the comments that were received on the proposal of the rule 19 are already posted on that page, so there is a wealth of 20 information on there already. 21

We -- I think, as Commissioner Kessler said, we will probably not be as flexible with people in terms of late exhibits and things as we were with the produced water hearing.

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Page 71 The chat function will not be an option to 1 attendees, only to the panelists and it will not be, I don't 2 3 think, a part of the formal record. 4 I think, you know, as we did before, if we have things get unruly, we will unfortunately have to remove 5 6 people if things get unruly as it did with the produced 7 water hearing, but I would say that was somewhat limited. 8 All right. Did I miss anything, Commissioners? 9 COMMISSIONER KESSLER: The only thing I would 10 add, Director, is that perhaps we can sort of post some sort of this discussion on the public engagement page so that 11 folks, you know, can find what to expect. 12 CHAIRWOMAN SANDOVAL: That's a great idea. 13 And 14 then I -- we also discussed, well, motions for rebuttal 15 witnesses are, you know, kind of considered within the rules, and we think that's adequate. And then the other 16 motion regarding the written testimony or whatever it -- I 17 can't remember what it was described as, but the after-18 19 hearing written --20 COMMISSIONER KESSLER: Post hearing. CHAIRWOMAN SANDOVAL: Post hearing information 21 that, you know, I think it's too early to decide on that. 22 23 That's something that we can discuss after we get through 24 testimony and see where we are before we close the record 25 and move into deliberations.

Page 72 1 All right. I think that's everything. Ms. 2 Malave, did I miss anything? 3 MS. MALAVE: No, I don't think you have, and I 4 know that Chris, I have been watching him, he is taking notes, so we will have some sort of a scheduling order 5 that's going to memorialize all of this, and we will post 6 7 that as well, you know, for posting on the public engagement page and distribute it to all the parties. 8 9 CHAIRWOMAN SANDOVAL: How do we formalize this? 10 Do we need to make a motion? Let's create a motion. MS. MALAVE: I don't -- I think that based on the 11 12 discussion that you have had here, we can, we are going to 13 prepare the scheduling order that basically takes each of 14 the, you know, each of the points and possibly to ensure 15 that it -- that there is no challenge, you can propose that scheduling order at the December 10 meeting and then we will 16 17 post it. 18 CHAIRWOMAN SANDOVAL: Does it need to be prior to that? 19 20 MS. MALAVE: If you want, we can go back to the -- go back to the -- to Mr. Ames' and Ms. Fox's request, 21 and then just go down the list and vote on them quickly. 22 23 You have already indicated that pretty much, and that way it 24 will just be clean. And then we will just post the hearing, 25 the scheduling order, you know, shortly after this.

Page 73 CHAIRWOMAN SANDOVAL: Okay. I think that would 1 2 be good. Did we want to -- it looks like Mr. Ames and Mr. 3 Feldewert had a question. Do we want to hear that before we 4 do the orders? Mr. Ames? 5 MR. AMES: Thank you, Madam Chair. I have a 6 couple of quick points to make. First a question with 7 respect to public comment terminating on January 8, did you 8 want to set a time? Is it 5 p.m. on January 8? 9 CHAIRWOMAN SANDOVAL: Yeah, probably end of 10 business on January 8, and that's just written public comment. There is still opportunity for participating in 11 12 the hearing. MR. AMES: Thank you. Let's see, with respect to 13 14 the exhibits, I think I heard y'all clarify this, that 15 exhibits would be posted on the public engagement page. Ι point out that OCD has been posting and posting its 16 17 application and the draft rules on the hearings, on, I think, the hearings page. 18 CHAIRWOMAN SANDOVAL: The rules? 19 20 MR. AMES: Sorry, I'm sorry. 21 CHAIRWOMAN SANDOVAL: The rules page. 22 MR. AMES: On the rules page. 23 CHAIRWOMAN SANDOVAL: Yeah. 24 MR. AMES: We can certainly arrange to post all 25 filings, all pleadings onto that page as well, and that --

Page 74 we could add that address to the public notice so that the 1 2 public would have advance notice of where to look for 3 filings, including prehearing statements, which, by 4 definition, have to include -- which by rule have to include 5 all exhibits. 6 So that may be one way of ensuring that the 7 public has knowledge and access to exhibits prior to the 8 hearing. I just want to confirm that. I will work with Ms. Malave and Mr. Moander to finalize the public notice to 9 10 ensure that it reflects the decisions made here today because I don't know that I captured all the nuances. 11 12 CHAIRWOMAN SANDOVAL: We did record this as well. 13 I am recording this hearing today. 14 MR. AMES: All right. Thank you. My question 15 had to do with -- I do have a question. It has to do with demonstrative aids. 16 17 In prior OCC hearings and in, in other administrative fora, I have prepared -- the witnesses have 18 19 prepared, not I, but the witnesses have prepared and I presented PowerPoint presentations, and we typically have 20 not submitted those as exhibits. 21 At the conclusion of the testimony we might ask 22 that the PowerPoint be introduced into evidence, but not as 23 24 substantive evidence, but rather as demonstrative aid. And 25 what I'm wondering is whether the Commission expects parties

Page 75 to submit PowerPoint presentations with their prehearing, or 1 2 whether they will be accepted into the record at the conclusion of the testimony of the witnesses, and I think 3 4 that's important to clarify since the Commissioners have 5 emphasized that they are going to be more strict regarding the admission of exhibits at the hearing itself. 6 MS. MALAVE: Commissioner Sandoval, if I may, I 7 8 would say anything that's presented to the Commission during the course of the public rule hearing that will be used, 9 10 whether technical or not, all be part of the record. MR. AMES: I concur. It's -- do we need to 11 12 submit it as a prehearing -- as part of the exhibits, or can 13 we introduce it at the hearing at the end of conclusion as a 14 demonstrative aid? 15 COMMISSIONER ENGLER: This is Tom Engler. If I have my preference, I would like to have it early before the 16 17 testimony. 18 CHAIRWOMAN SANDOVAL: Thank you, Dr. Engler. Commissioner Kessler, do you have any --19 COMMISSIONER KESSLER: I agree. I think it's 20 going to be challenging for counsel to prepare that so far 21 in advance, and I can understand there are maybe changes to 22 23 that, that counsel would sequentially want to make changes, 24 but both in terms of the public process and understanding 25 that that -- that that would ultimately result as part of

1 the record, and also being admitted as evidence, I think 2 that -- I think it would be best to have it submitted with 3 the prehearing statements.

MR. AMES: Madam Commissioner, may I interject 4 one point of consideration? We are, in the prehearing 5 6 statements the parties have to disclose proposed modifications to the draft rules. We will not have those 7 8 proposed modifications until the same day we have to submit 9 our own prehearing statements. If we have to submit our 10 PowerPoints at that time with our prehearing statements, we won't be able to adjust our PowerPoints to -- and submit 11 12 them for the record to reflect our responses to the proposed 13 modifications of other parties that were submitted 14 concurrently, so --

CHAIRWOMAN SANDOVAL: Is it -- go ahead. 15 MR. AMES: Yes, thank you, Madam Chair. In my 16 experience the PowerPoints that we have submitted to guide 17 the discussion, to guide the testimony would include not 18 just the direct testimony in support of the party's own 19 proposal, but we would also reflect other thoughts regarding 20 the proposed modifications of other parties, and so there is 21 a timing problem that results by restricting the parties in 22 this manner. 23

24 COMMISSIONER KESSLER: Versus the proposed red25 lines submitted as a rebuttal exhibit.

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MR. AMES: Madam Commissioner, we would
 anticipate responded to by other parties in our direct
 testimony.

4 CHAIRWOMAN SANDOVAL: Could it be submitted 5 originally, you know, without addressing the other 6 prehearing statements, and then like submit a modified 7 version during -- you know, right after when you present 8 that?

9 MR. AMES: Madam Chair, that would be a solution, 10 providing the Commission gives us assurance that it would 11 allow us to do that. The way it was stated earlier, all 12 exhibits presented with the prehearing statement, which 13 would put a party that sought to provide some PowerPoint 14 slides responsive to proposed modifications at the hearing 15 at some risk whether they do submit it for the record.

16 CHAIRWOMAN SANDOVAL: So I guess where I'm -- we 17 have to balance two things. One, we want to make it as 18 transparent and easy for the public to follow as possible 19 and for them to engage, but, two, we also, I think, need the 20 the best information possible in order to help us make a 21 decision on this.

And so I think, you know, we might have to balance those things, and I guess the way I'm thinking about it, if you provide it in your prehearing statement and then provide a revised version following testimony, then, you

1 know, that can be posted. One, it will probably go into the 2 imaging in the formal place, and then we can post it in the 3 public engagement portion of the website.

But, you know, coming from the technical side of this, the Commissioners are going to need the best data possible to make decisions, so in my mind that balances the transparency portion and technical portion, but I would like to hear the other Commissioners' and counsel's take.

9 MR. FELDEWERT: Madam Chair, if I may interject.
10 CHAIRWOMAN SANDOVAL: Go ahead, Mr. Feldewert.

11 MR. FELDEWERT: Couple of observations. I think 12 some of this is actually addressed by your existing rules on 13 rulemaking. If you look at Rule 19.15.3.11(B), which 14 addresses technical testimony, and B(2) addresses prehearing 15 statements.

What it requires is that the parties submit with 16 their prehearing statements the exhibits that they plan to 17 offer as evidence at the hearing, so based on what you plan 18 to offer as part of your case in chief at the hearing at the 19 time that this is due. Okay? Mr. Ames' point about being 20 able to respond to a post modification, et cetera, is a 21 valid one if it's addressed by the Commission's ability to 22 accept rebuttal exhibits in this case, it would be rebuttal 23 24 PowerPoint slides, I guess, that they were going to submit 25 as evidence, and that can be determined, you know, based on

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1 the nature of the exhibit itself as to whether it's truly 2 rebuttal.

3 So I think your rules already address this in 4 requiring each party to submit with a prehearing statement 5 copies of exhibits that they plan to submit at that time, 6 and if they change some things or add additional exhibits as 7 rebuttal, the Commission can certainly authorize that when 8 it determines if they are rebuttal, if they are indeed 9 rebuttal.

10 CHAIRWOMAN SANDOVAL: You are muted.

MS. MALAVE: One thing I'm not appreciating is the difference between an exhibit and what he talked about as a speaking aid. Or, you know, in terms of, you know, because if it's PowerPoint like an outline through the -- to keep the witness on track, versus if it's technical, it's already -- it needs to be presubmitted as technical testimony, technical exhibit.

So what's the difference then, Mr. Ames? What do you see in terms of you -- the PowerPoint slides that are not exhibits?

21 MR. AMES: Ms. Malave, it's been my experience we 22 have used PowerPoint to allow the witness to, to present his 23 or her testimony, and in a -- in an orderly fashion. They 24 might reproduce, for instance, portions of the rule that are 25 being discussed along with some points that the witness is

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1 making.

2	The evidence is the testimony that the witness is
3	providing, not what is presented on the PowerPoint. So the
4	PowerPoint is the demonstrative aid. With that said, I
5	appreciate what Mr. Feldewert said, and I think if the
б	Commission finds that acceptable, then I would feel I
7	think my concern is addressed.

8 We would submit the PowerPoint with our 9 prehearing statement, but we would be able to submit 10 rebuttal with the PowerPoint as a demonstrative aid. So if 11 that's the general understanding with -- the general 12 consensus that we have here now, then I feel like the issue 13 has been addressed.

14 CHAIRWOMAN SANDOVAL: Okay, go ahead. Mr.15 Feldewert, did you have anything additional to add?

MR. FELDEWERT: My only other observation is the 16 question about rulemaking, it has a provision about exhibits 17 that you don't normally see, and it's actually a different 18 section of your rule, 19.15.3.12C, entitled exhibits, and 19 one of the unique things is when you normally have a 20 rulemaking hearing, you submit your exhibits to the 21 Commission, along with numerous copies to the parties, but 22 then there is also a requirement that you provide, it says, 23 24 provide additional copies for others who may attend the 25 hearing.

Page 81 Now, this is all designed, obviously, for 1 2 in-person hearings, not a virtual hearing, it's my opinion, but I would defer to your counsel, but posting them on your 3 4 website at the time of the -- at the time of the hearing or even if you want to do that before that, you will have met 5 that requirement to provide five additional copies for 6 7 others who may attend the hearing. And that's my, that was 8 my observation. 9 CHAIRWOMAN SANDOVAL: Okay, that's a great point. 10 I would tend to agree that I think our mechanism of providing them in kind of a second place that's more easily 11 12 accessible will meet that requirement in this virtual world 13 we live in at the moment. Would you agree, Ms. Malave, or 14 do you have any concerns? 15 MS. MALAVE: I think that the posting, the contemporaneous posting would satisfy that. 16 17 CHAIRWOMAN SANDOVAL: Okay. All right. Ms. Fox, 18 I just want to give you an opportunity to say something since the other parties talked, if you have anything. 19 MS. FOX: Nothing to add right now. Thank you 20

21 very much.

CHAIRWOMAN SANDOVAL: Thank you. Okay. Let's go through this again, Commissioners, and let's vote kind of -let's try to do it in chunks. Ms. Malave, is it okay if I make the motion since I took all the notes and stuff?

Page 82 1 MS. MALAVE: (No audible response.) CHAIRWOMAN SANDOVAL: I think you are muted. 2 3 MS. MALAVE: Yes, yes. 4 CHAIRWOMAN SANDOVAL: Okay, great. That will make it easier then, I think. 5 First I think we discussed the -- WELC motion and 6 7 the conditions and I move that the Commission not adopt the 8 provisions within that filing and that that be considered at a later case during the hearing. 9 10 COMMISSIONER KESSLER: Second that motion. CHAIRWOMAN SANDOVAL: Ms. Malave, would you do a 11 roll call vote, please? 12 13 MS. MALAVE: Commissioner Kessler? 14 COMMISSIONER KESSLER: Approve. 15 MS. MALAVE: Commissioner Engler? COMMISSIONER ENGLER: Approved. 16 MS. MALAVE: Commissioner Sandoval? 17 18 CHAIRWOMAN SANDOVAL: Approved. The motion 19 passes unanimously. 20 (Motion passes unanimously.) CHAIRWOMAN SANDOVAL: Now addressing some of the 21 other items, in terms of prehearing motions and dispositive 22 23 motions, I move that all prehearing statements are due on 24 December 17, all dispositive motions are due on December 17 25 and all responses are due by end of business, 5 o'clock on

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    December 28.
 2
                COMMISSIONER KESSLER: Second.
                CHAIRWOMAN SANDOVAL: Is there a -- Ms. Malave,
 3
 4
    will you do a roll call vote, please?
 5
                MS. MALAVE: Commission Kessler?
 6
                COMMISSIONER KESSLER: Approve.
 7
                MS. MALAVE: Commissioner Engler?
 8
                COMMISSIONER ENGLER: Approve.
 9
                MS. MALAVE: Commissioner Sandoval?
10
                CHAIRWOMAN SANDOVAL: Approved. The motion
    passes unanimously.
11
12
                (Motion passes unanimously.)
13
                CHAIRWOMAN SANDOVAL: And I move to set a special
14
    hearing of the OCC on the morning of December 30 at 8
15
     o'clock.
16
                COMMISSIONER KESSLER: Second.
17
                CHAIRWOMAN SANDOVAL: I'm not used to this. Ms.
18
    Malave, would you do a roll call vote, please?
                MS. MALAVE: Commissioner Kessler?
19
20
                COMMISSIONER KESSLER: Approve.
21
               MS. MALAVE: Commissioner Engler?
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               COMMISSIONER ENGLER: I approve.
               MS. MALAVE: Commissioner Sandoval.
23
24
                CHAIRWOMAN SANDOVAL: I approve. The motion
25
    passes unanimously.
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Page 84 1 (Motion passes unanimously.) 2 CHAIRWOMAN SANDOVAL: A special meeting of the 3 OCC will be on the 30th. Public comment, I move that formal 4 written public comment will be begin on November 24 and will span 45 days to January 8 and must be submitted by 5 o'clock 5 6 on January 8 to the Commission clerk, Florene Davidson, 7 however, the Commission will accept and consider written 8 public comment that is sent to Commission clerk, Florene Davidson, prior to November 24 from today on. 9 10 Is there a second to the motion? COMMISSIONER KESSLER: I will second that. 11 12 MS. MALAVE: Commissioner Kessler? 13 COMMISSIONER KESSLER: Approved. 14 MS. MALAVE: Commissioner Engler? 15 COMMISSIONER ENGLER: Approved. MS. MALAVE: Commissioner Sandoval? 16 17 CHAIRWOMAN SANDOVAL: Approved. The motion carries. 18 19 (Motion passes unanimously.) CHAIRWOMAN SANDOVAL: Okay. I move the first day 20 and a half of the hearing, so January 4 and through noon on 21 January 5 be dedicated to public comment. And that from 22 23 8:30 to 9 and from 4:30 to 5 of every proceeding day of 24 hearing be dedicated to public comment for this rule. 25 COMMISSIONER KESSLER: I will second that. I'm

Page 85 not sure we need a motion, but I will second it just in 1 2 case. MS. MALAVE: Commissioner Kessler? 3 4 COMMISSIONER KESSLER: (Inaudible.) MS. MALAVE: Did you vote? 5 6 COMMISSIONER KESSLER: (Inaudible.) MS. MALAVE: Commissioner Sandoval? 7 CHAIRWOMAN SANDOVAL: Approved. 8 MS. MALAVE: Commissioner Engler? 9 10 COMMISSIONER ENGLER: Approved. CHAIRWOMAN SANDOVAL: All right. The motion 11 12 carries. 13 (Motion passes unanimously.) 14 CHAIRWOMAN SANDOVAL: I think that is 15 probably -- are there any other items we need to do motions on? I think some of the other things are regarding where we 16 are going to post things in terms of the public engagement 17 portal, et cetera, do we need motions on those or no? 18 MS. MALAVE: Well, didn't you decide that you 19 were not going to do -- in terms of the request that's 20 submitted by Mr. Ames about the panel testimony. Is that --21 CHAIRWOMAN SANDOVAL: I'm sorry, we did not cover 22 23 that. I motion to deny the OCD's request to use a panel to 24 provide testimony on the hearings. 25 COMMISSIONER KESSLER: Second.

Page 86 MS. MALAVE: Commissioner Kessler? 1 2 COMMISSIONER KESSLER: Approved. 3 MS. MALAVE: Commissioner Engler? 4 COMMISSIONER ENGLER: Approve. 5 MS. MALAVE: Commissioner Sandoval? 6 CHAIRWOMAN SANDOVAL: Approved. That motion 7 carries. 8 (Motion passes unanimously.) 9 CHAIRWOMAN SANDOVAL: Anything else we need to 10 make a motion on? MS. MALAVE: I think that takes care of it for 11 12 purposes of your scheduling order. 13 CHAIRWOMAN SANDOVAL: Great, okay. Well, that, I 14 believe, concludes this agenda item. Why don't we take a 15 five-minute break before we move on to the next agenda item regarding approval from WildEarth Guardians. Let's come 16 back at 11:45. 17 18 (Agenda Item 5 21528 concluded.) (Recess taken.) 19 20 21 22 23 2.4 25

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1	STATE OF NEW MEXICO
2	COUNTY OF BERNALILLO
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4	REPORTER'S CERTIFICATE
5	
6	I, IRENE DELGADO, New Mexico Certified Court
7	Reporter, CCR 253, do hereby certify that I reported the
8	foregoing virtual proceedings in stenographic shorthand and
9	that the foregoing pages are a true and correct transcript
10	of those proceedings to the best of my ability.
11	I FURTHER CERTIFY that I am neither employed by
12	nor related to any of the parties or attorneys in this case
13	and that I have no interest in the final disposition of this
14	case.
15	I FURTHER CERTIFY that the Virtual Proceeding was
16	of poor to good quality.
17	Dated this 4th day of November 2020.
18	(g / Irone Delgade
19	/s/ Irene Delgado
20	Irene Delgado, NMCCR 253 License Expires: 12-31-20
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