## STATE OF NEW MEXICO

# ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION DIVISION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION DIVISION FOR THE PURPOSE OF CONSIDERING:

CASE NO. 13,844

APPLICATION OF THE NEW MEXICO OIL CONSERVATION DIVISION FOR A COMPLIANCE ORDER AGAINST THORNTON HOPPER

ORIGINAL

# REPORTER'S TRANSCRIPT OF PROCEEDINGS

## **EXAMINER HEARING**

BEFORE: DAVID R. CATANACH, Hearing Examiner

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January 4th, 2007

Santa Fe, New Mexico

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This matter came on for hearing before the New Mexico Oil Conservation Division, DAVID R. CATANACH,
Hearing Examiner, on Thursday, January 4th, 2007, at the
New Mexico Energy, Minerals and Natural Resources
Department, 1220 South Saint Francis Drive, Room 102, Santa
Fe, New Mexico, Steven T. Brenner, Certified Court Reporter
No. 7 for the State of New Mexico.

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**APPEARANCES** 

3

## APPLICANT'S WITNESSES:

DANIEL SANCHEZ (Compliance and Enforcement Manager, NMOCD)

Direct Examination by Ms. MacQuesten Examination by Examiner Catanach

DAVID BRADSHAW (Management Analyst,

Automation and Records Bureau)

Direct Examination by Ms. MacQuesten 11

REPORTER'S CERTIFICATE

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## EXHIBITS

	Identified	Admitted
1	4	9
2	4	9
3	5	9
4	8	9
	2	1 4 2 4 3 5

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## APPEARANCES

#### FOR THE DIVISION:

DAVID K. BROOKS, JR.
Assistant General Counsel
Energy, Minerals and Natural Resources Department
1220 South St. Francis Drive
Santa Fe, New Mexico 87505

#### FOR THE APPLICANT:

GAIL MacQUESTEN
Deputy General Counsel
Energy, Minerals and Natural Resources Department
1220 South St. Francis Drive
Santa Fe, New Mexico 87505

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WHEREUPON, the following proceedings were had at 1 2 8:25 a.m.: EXAMINER CATANACH: At this time I'll call Case 3 13,844, the Application of the New Mexico Oil Conservation 4 Division for a compliance order against Thornton Hopper. 5 Call for appearances. 6 MS. MacQUESTEN: Gail MacQuesten representing the 7 Oil Conservation Division. I have two witnesses. 8 9 EXAMINER CATANACH: Are there any additional 10 appearances? Okay, will the witnesses please stand to be sworn 11 in? 12 (Thereupon, the witnesses were sworn.) 13 MS. MacQUESTEN: Mr. Examiner, this is a plugging 14 We're asking for an order requiring the operator to 15 plug five inactive wells by a date certain and authority 16 for the OCD to plug the wells in the event the operator 17 does not do so. 18 19 You have an exhibit packet in front of you. first exhibit is an affidavit of service showing service. 20 We did receive a green return receipt card. 21 The second exhibit is an affidavit from Dorothy 22 Phillips, our financial assurance administrator, showing 23 that she found no financial assurance for these wells. 24 25 I would call the first witness, Daniel Sanchez.

1	JOSÉ DANIEL SANCHEZ,
2	the witness herein, after having been first duly sworn upon
3	his oath, was examined and testified as follows:
4	DIRECT EXAMINATION
5	BY MS. MacQUESTEN:
6	Q. Would you state your name for the record, please?
7	A. José Daniel Sanchez.
8	Q. And where do you work, Mr. Sanchez?
9	A. For the Oil Conservation Division.
10	Q. What is your title?
11	A. Compliance and Enforcement Manager.
12	Q. Do your duties include supervising the inactive
13	well program?
14	A. Yes, they do.
15	Q. Would you please turn to what's been marked as
16	Exhibit Number 3?
17	A. Okay.
18	Q. Could you tell us what this exhibit is?
19	A. It's the well list, a complete well list, for
20	Thornton Hopper.
21	Q. So these are all the wells that Mr. Hopper is
22	operator of record for in New Mexico?
23	A. Yes.
24	Q. And the five wells listed are the five wells that
25	are the subject of this Application?

Yes, they are. 1 Α. Now I notice one of the columns is headed "Lease 0. 2 Type", and four of the wells are listed as "F". What does 3 that mean? 4 That they are federal wells. Α. 5 And one is listed as "S". What does that mean? Q. 6 That would mean that it was a state well. 7 Α. Did you check that well to see if it was a state 8 Q. well? 9 Yes, I did, and it's a federal well, it was a --10 Α. How do you know that? 11 Q. From the paperwork in the well file. 12 Α. federal -- they're federal forms, and all the forms 13 indicate it's a federal well. 14 15 So all five wells that we're talking about today Q. are federal wells? 16 17 Yes, they are. Α. There's also a column for last production or 18 0. injection. What is the most recent production or injection 19 on any of these wells? 20 21 December of 1992. Α. 22 Q. Has any prior enforcement action been taken to 23 have Mr. Hopper return these wells to compliance? Yes, there was. 24 Α.

I would ask the Examiner to take administrative

25

Q.

notice of Case 12,733, Order R-11,710. 1 Mr. Sanchez, can you tell us what happened in 2 that case? 3 Α. Yes, Thornton Hopper was ordered to bring those 4 five wells into compliance, and they were fined \$5000. 5 Q. Was that case also a plugging case in the sense 6 7 that we asked for authority to plug the wells if Mr. Hopper did not do so? 8 I believe it was -- No, I'm sorry, never mind. 9 Α. Yeah, it was not. 10 Q. That's why we're here today? 11 Yeah, it was for the fines, I'm sorry. 12 Α. 13 Did Mr. Hopper ever pay that fine? Q. 14 No. Α. 15 Did he ever bring the wells into compliance? Q. No. 16 Α. 17 So are the wells still inactive? Q. 18 Yes. Α. 19 Have any of the wells been placed under approved Q. 20 temporary abandonment status? 21 Α. No. 22 Q. Have any of the wells been plugged? 23 No. Α. Since you became -- When was this order issued, 24 Q. 25 by the way?

It was issued on January 15th of '02. 1 Α. 2 Is that before your time as Enforcement and Compliance Manager? 3 Α. Yes. 4 5 0. Have you taken any enforcement and compliance 6 action against Mr. Hopper regarding these wells? 7 Α. Yes, I have. Could you turn to what's been marked as Exhibit 8 0. Number 4? 9 Α. Okay. 10 Can you tell us what this is? 11 Q. It's a letter informing Thornton Hopper that 12 we've canceled their authority to transport or inject into 13 the wells they have operated. 14 15 Why was this action taken? Q. They have failed to report their C-115s, do their 16 Α. reporting on the C-115s over the years, and they were asked 17 18 in a previous letter to come into compliance with that rule 19 there and they refused. Well, they didn't refuse, they 20 just didn't respond. And they were also asked to respond 21 if they wanted a hearing on that, which they didn't do. When was this letter sent? 22 Q. 23 October 12th of '06. Α. 24 And did you receive any response from them? Q. 25 Α. No.

1	MS. MacQUESTEN: I would move for the admission
2	of Exhibits 1 through 4.
3	EXAMINER CATANACH: Exhibits 1 through 4 will be
4	admitted.
5	MS. MacQUESTEN: This concludes my direct
6	examination of Mr. Sanchez.
7	EXAMINER CATANACH: Ms. MacQuesten, on the issue
8	of plugging bond, is that going to be addressed?
9	MS. MacQUESTEN: We have no plugging bond.
10	EXAMINER CATANACH: There is no plugging bond,
11	it's on federal
12	MS. MacQUESTEN: We'll have to use the
13	reclamation fund, and if we can find Mr. Hopper we will ask
14	him for reimbursement.
15	EXAMINER CATANACH: Do you know if there's a
16	federal bond?
17	MS. MacQUESTEN: I don't know.
18	EXAMINATION
19	BY EXAMINER CATANACH:
20	Q. Mr. Sanchez, one of these wells, I guess, was a
21	saltwater disposal well; is that correct?
22	A. I believe so.
23	Q. But that particular well doesn't have any date
24	for last production or injection. Do you know what that
25	might have been?

1	A. No, looking through the well file I didn't see
2	anything in there.
3	Q. But do you know that that well is inactive at
4	this time?
5	A. It does come up as inactive.
6	EXAMINER CATANACH: Ms. MacQuesten, were you here
7	for the January, 2002, hearing?
8	MS. MacQUESTEN: No.
9	EXAMINER CATANACH: Okay, you don't know anything
10	whether he appeared at that hearing or not?
11	MS. MacQUESTEN: I don't know. If he did, it
12	would probably be stated in the order itself, but I don't
13	recall whether it so stated.
14	Q. (By Examiner Catanach) Have you guys been in
15	contact with him besides the letter? Have you tried to
16	call him or anything?
17	A. I personally haven't. Just in the letters that
18	we've sent out.
19	Q. So he hasn't responded to the letters at all?
20	A. No.
21	MS. MacQUESTEN: Mr. Examiner, if I may, I also
22	have a witness, Mr. Bradshaw, who was in contact with some
23	people from Mr. Hopper's organization, and he'll be able to
24	testify as to that.
25	EXAMINER CATANACH: Okay. I have nothing further

1	of this witness. He may be excused.
2	MR. BROOKS: No questions.
3	EXAMINER CATANACH: Sorry.
4	MS. MacQUESTEN: I'd call David Bradshaw, please.
5	DAVID BRADSHAW,
6	the witness herein, after having been first duly sworn upon
7	his oath, was examined and testified as follows:
8	DIRECT EXAMINATION
9	BY MS. MacQUESTEN:
10	Q. Would you state your name for the record?
11	A. David Bradshaw.
12	Q. And where you employed?
13	A. Oil Conservation Division.
14	Q. What is your title?
15	A. Management analyst in the Automation and Records
16	Bureau.
17	Q. Do your duties include monitoring the reporting
18	compliance of operators?
19	A. Yes.
20	Q. Would you please turn to Exhibit 4 in the exhibit
21	packet? That is the letter canceling the authority of Mr.
22	Hopper to transport or inject. Attached to that letter are
23	three attachments, and I'd like to ask you some questions
24	about those. Would you please look at the first
25	attachment, which appears to be a letter from you to Mr.

Can you tell us what that letter was about? Hopper? 1 It's a notice that they are out of compliance 2 with Rule 1115, and stating the period of months that they 3 have not filed their C-115 production reports. 4 What is the date of that letter? Q. 5 June 2nd, 2006. 6 Α. Now I notice it's not signed. Do you know 7 Q. whether this letter was sent out? 8 Yes, it was, and it was sent out on June 2nd, 9 Α. 2006. 10 What is your practice regarding copies of letters 11 Q. 12 sent to operators? 13 Α. When I mail letters to operators I print two copies. I throw one blank letterhead in the printer but 14 15 print two copies, so one comes on the letterhead, one comes out on blank paper. I sign the letterhead and mail that, 16 17 and then the blank copy is for my files, and that's what this is. 18 That's what this is. 19 0. 20 Where did you get the address that you used in this letter? 21 From the ONGARD OCD database, which contains the 22 Α. operator information of record. 23 Q. Did you receive any response to this letter? 24 25 Α. No.

- The second attachment is titled "C-115 -1 0. Compliance - 12-Day Action Report". Did you prepare this 2 3 report? 4 Α. Yes. What is this report used for? 5 0. To summarize information relating to operators 6 Α. 7 out of compliance with reporting their C-115. There's a column titled "Contact Person", and 8 0. 9 there are two names under that column. Who are those 10 people? 11 Mary Eschberger -- the report misstates her last Α. 12 name as Schberger; that was just a typo on my part -- but 13 she is listed on the last C-115s that were reported from Thornton Hopper. She signed and certified those C-115s, 14 15 and so she's a contact for the operator. 16 And who is the second person listed? 0. 17 Harlon Hopper. And I called Mary when I was Α. 18 following up on delinquent C-115 reports. She stated she filed the reports, wasn't getting the information that she 19 20 needed to do that, and gave me Harlon Hopper's contact 21 information and suggested I contacted him regarding the 22 delinguent C-115s. 23 Did you talk to Mr. Harlon Hopper? 0.
  - STEVEN T. BRENNER, CCR (505) 989-9317

And what was the substance of that conversation?

Yes, I did.

Α.

Q.

24

25

1	A. I spoke to Harlon on May 2nd, 2006 oh,
2	actually I spoke to Mary on May 2nd, and then spoke to
3	Harlon on May 8th, 2006. During our conversation Harlon
4	stated their wells were being sold and they were not
5	producing. I advised him that the C-115s were still
6	required, as long as OCD records indicated Thornton Hopper
7	owned the wells.
8	Q. Does your job also involve any review of the
9	change of operators? Are you able to review whether a
10	change of operator has occurred?
11	A. Yes, I can.
12	Q. And has any change of operator been initiated for
13	these wells?
14	A. Not to my knowledge.
15	MS. MacQUESTEN: Those are all the questions I
16	have for Mr. Bradshaw.
17	EXAMINER CATANACH: Do you have any questions?
18	MR. BROOKS: No questions.
19	EXAMINER CATANACH: I have no questions.
20	MS. MacQUESTEN: That concludes our presentation.
21	EXAMINER CATANACH: Ms. MacQuesten, can you
22	summarize what you guys are asking us to do here? You're
23	asking us to issue an order requiring them to plug the
24	wells?
25	MS. MacQUESTEN: Yes.

EXAMINER CATANACH: And if they don't comply, for 1 the OCD to plug the wells? 2 MS. MacQUESTEN: That's right. 3 4 EXAMINER CATANACH: Is there any request as to the fine that's been levied previously to this operator? 5 6 Is there anything with regards to that? 7 MS. MacQUESTEN: We have a \$5000 fine pending. We haven't been able to collect that. We're having 8 difficulty even finding Mr. Hopper himself, so I didn't 9 seek a finding in this particular action where at this 10 point we just want to plug these wells. 11 EXAMINER CATANACH: Okay. Do you know what the 12 procedure is -- If there is a plugging bond in place for 13 14 these wells, do you know what the procedure would be on that? 15 MS. MacQUESTEN: A federal bond? 16 EXAMINER CATANACH: A federal plugging bond. 17 18 MS. MacQUESTEN: We can approach the BLM and ask them for reimbursement. 19 20 EXAMINER CATANACH: Okay. 21 MR. BROOKS: My understanding is that they're 22 taking the position that federal procurement laws prevent them from doing that unless we will qualify with the 23 24 federal procurement policy to become a federal contractor, 25 but that's just hearsay. Some of their people have told me

STEVEN T. BRENNER, CCR (505) 989-9317

heard by me on 19/10 ary 4, com.

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2 or not I don't know for sure.  EXAMINER CATANACH: Okay, we may want to explore that further.  MS. MacQUESTEN: The person who does the contracting, I'm sure, will explore that.  I did want to add, just because the question comes up, what do you do when the operator is representing that the wells are going to be sold? We're asking for the order regardless of whether Mr. Hopper sells these wells.  It's been a number of months since that representation was made. We don't know if these wells are ever going to be sold. But even if they are, having an order in place will help the OCD.  Once an order is in place requiring compliance action, we can hold up the transfer of the wells until the new operator agrees to a compliance order. So having an order in place is helpful, even if the wells are sold.  EXAMINER CATANACH: Okay, anything further?  There being nothing further, Case 13,844 will be taken under advisement.  (Thereupon, these proceedings were concluded at  8:42 a.m.)  I do hereby certify that the foregoing is a compliance or Application.  * * * * * * * * * * * * * * * * * * *	1	essentially that, but whether that's an official position
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There being nothing further, Case 13,844 will be taken under advisement.  (Thereupon, these proceedings were concluded at  8:42 a.m.)  do hereby certify that the foregoing is a complete record of the proceedings in the Examiner hearing of Case No.	18	order in place is helpful, even if the wells are sold.
taken under advisement.  (Thereupon, these proceedings were concluded at  8:42 a.m.)  do hereby certify that the foregoing is a complete record of the proceedings in the Examiner hearing of Case No.	19	EXAMINER CATANACH: Okay, anything further?
22 (Thereupon, these proceedings were concluded at  23 8:42 a.m.)  4 do hereby certify that the foregoing is  a complete record of the proceedings in  the Examiner hearing of Case No. 3 ft.  beard to me on 300000 4 2007.	20	There being nothing further, Case 13,844 will be
23 8:42 a.m.)  I do hereby certify that the foregoing is a complete record of the proceedings in the Examiner hearing of Case No. 3 4 4 2 2 3 7 .	21	taken under advisement.
a complete record of the proceedings in the Examiner hearing of Case No. 1344.	22	(Thereupon, these proceedings were concluded at
* * the Examiner hearing of Case No. / 3749, heard to one on son son son son	23	i de lie en certair indi ine foregoing is
	24	* *the Examiner hearing of Case No. 1377,
	25	heard by me on 14/10 ary 4, cold.

## CERTIFICATE OF REPORTER

STATE OF NEW MEXICO )
) ss.
COUNTY OF SANTA FE )

I, Steven T. Brenner, Certified Court Reporter and Notary Public, HEREBY CERTIFY that the foregoing transcript of proceedings before the Oil Conservation Division was reported by me; that I transcribed my notes; and that the foregoing is a true and accurate record of the proceedings.

I FURTHER CERTIFY that I am not a relative or employee of any of the parties or attorneys involved in this matter and that I have no personal interest in the final disposition of this matter.

WITNESS MY HAND AND SEAL January 8th, 2007.

STEVEN T. BRENNER

CCR No. 7

My commission expires: October 16th, 2010