1	Page 1 STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT
2	OIL CONSERVATION COMMISSION
3 4	IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:
5	
6	APPLICATION OF THE NEW MEXICO OIL Case No. 14055 CONSERVATION DIVISION FOR A COMPLIANCE ORDER AGAINST C&D MANAGEMENT COMPANY, D/B/A FREEDOM
7	VENTURES COMPANY, EDDY COUNTY, NEW MEXICO
8	APPLICATION OF THE BOARD OF COUNTY Case No.
9	COMMISSIONERS OF RIO ARRIBA COUNTY FOR CANCELLATION OR SUSPENSION OF APPLICATIONS FOR
10	PERMITS TO DRILL APDS FILED BY APPROACH OPERATING, LLC, RIO ARRIBA COUNTY, NEW MEXICO
11	RIO ARRIBA COUNTY, NEW MEXICO
12	APPLICATION OF APPROACH OPERATING, LLC, Case No. 14141
13	FOR APPROVAL OF SIX APPLICATIONS FOR PERMITS TO DRILL, RIO ARRIBA COUNTY, NEW MEXICO
14	APPLICATION OF APPROACH OPERATING, LLC, Case No. 14278 FOR APPROVAL OF 14 APPLICATIONS FOR PERMITS TO
15	DRILL, RIO ARRIBA COUNTY, NEW MEXICO 🚍 🎞
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17	Case No. 14041: Continued to November 4, 2009
18	Case No. 14365 and Case No. 14366: Continued to December 16, 2009
19	December 16, 2009
20	م REPORTER'S TRANSCRIPT OF PROCEEDINGS
21	COMMISSIONER HEARING
22	
23	BEFORE: MARK E. FESMIRE, Chairman JAMI BAILEY, Commissioner WILLIAM C. OLSON, Commissioner
24	
25	October 7, 2009 Santa Fe, New Mexico

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Page 2 This matter came on for hearing before the New Mexico Oil Conservation Commission, MARK E. FESMIRE, Chairman, on Wednesday, October 7, 2009, at the New Mexico Energy, Minerals and Natural Resources Department, 1220 South Saint Francis Drive, Room 102, Santa Fe, New Mexico. REPORTED BY: Jacqueline R. Lujan, CCR #91 Paul Baca Professional Court Reporters 500 Fourth Street, N.W., Suite 105 Albuquerque, NM 87103 505-843-9241

APPEARANCES 1 2 FOR THE OIL CONSERVATION COMMISSION: 3 Mark A. Smith, Esq. Assistant General Counsel 4 1220 S. St. Francis Drive Santa Fe, New Mexico 87504 5 6 FOR THE OIL CONSERVATION DIVISION: 7 Sonny Swazo, Esq. 8 Assistant General Counsel 1220 S. St. Francis Drive Santa Fe, New Mexico 87504 9 10 FOR C&D MANAGEMENT COMPANY: 11 Ernest L. Padilla, Esq. 12 Padilla Law Firm, P.A. 1512 S. St. Francis Drive 13 Santa Fe, New Mexico 87504 14 FOR APPROACH OPERATING, LLC: 15 J. Scott Hall, Esq. 16 Montgomery & Andrews, P.A. P.O. Box 2307 17 Santa Fe, New Mexico 87504 18 FOR THE RICE FAMILY LIVING TRUST: 19 Steven Sugarman, Esq. 20 Attorney at Law 1210 Luisa Street, Suite 2 21 Santa Fe, New Mexico 87505 22 ALSO PRESENT: 23 Florene Davidson 24 REPORTERS CERTIFICATE 96 25

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Page 4 CHAIRMAN FESMIRE: The record should 1 reflect that it's 9:00 a.m. on October 7th, 2009, that 2 this is the regulary-scheduled New Mexico Oil 3 Conservation Commission meeting. The record should also 4 reflect that Commissioners Bailey, Olson and Fesmire are 5 all present. We, therefore, have a quorum. 6 And the first order of business before the 7 Commission today is to the minutes of the September 9th, 8 9 2009 Commission meeting. Have the Commissioners had the opportunity to review those minutes as presented by the 10 secretary? 11 COMMISSIONER BAILEY: Yes, I have, and I 12 move we adopt them. 13 14 COMMISSIONER OLSON: I quess I'll second that, but I wasn't here, so I'll probably abstain from 15 voting on that. 16 I will second the 17 CHAIRMAN FESMIRE: motion. All those in favor of adopting the minutes as 18 presented by the secretary, signify by saying aye. 19 20 Let the record reflect that two Commissioners who are present voted to adopt the minutes as presented, 21 that they were signed by the Chairman and transmitted to 22 23 the secretary. COMMISSIONER OLSON: Let the record 24 25 reflect that I'll abstain because I wasn't here for that

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Page 5 1 meeting. 2 CHAIRMAN FESMIRE: The record shall so reflect. 3 The next order of business before the 4 Commission is Case Number 14055, the application of the 5 New Mexico Oil Conservation Division for a compliance 6 7 order against C&D Management Company, doing business as 8 Freedom Ventures Company. Are the attorneys present? 9 MR. SWAZO: Sonny Swazo for the Oil Conservation Division. 10 11 MR. PADILLA: Earnest Padilla for C&D 12 Management. 13 CHAIRMAN FESMIRE: Mr. Swazo, I understand that we have some motions before the Commission. 14 MR. SWAZO: That's correct, Your Honor. 15 16 C&D Management has filed two motions. One is asking for a continuance, another is asking for an extension of 17 time to file proposed findings of facts and conclusions 18 19 of law. 20 CHAIRMAN FESMIRE: Mr. Padilla, since they're your motions, is that your understanding? 21 22 MR. PADILLA: Yes, they are. 23 CHAIRMAN FESMIRE: Mr. Swazo, do you have anything else to add? 24 25 MR. SWAZO: Yes. I have filed a motion in

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Page 6 response -- a response -- I had filed a response in 1 opposition to C&D's motion for the continuance. The 2 continuance is asking for additional time to conduct 3 additional discovery related to the plugging costs 4 associated with the five wells that the OCD plugged. 5 It's my contention that -- well, the motion touches upon 6 this whole Rule 5.9 order. It's part of the 5.9 order 7 that I had raised, that I had asked the Commission to 8 9 issue at the last hearing, at the conclusion of the last hearing. I believe I may have confused the Commission, 10 so I'd like to go ahead and try and clarify my position. 11 CHAIRMAN FESMIRE: In the context of 12 13 arguing Mr. Padilla's motion? 14 MR. SWAZO: My position is that this case 15 does not have to be continued. It's my contention that Mr. Padilla misinterprets or misconstrues the whole point 16 17 of Rule 5.9, and I'd like to clarify that with the Commission before we start going on to another protracted 18 hearing that may all be for nothing. 19 20 CHAIRMAN FESMIRE: Mr. Padilla, do you mind if he --21 22 MR. PADILLA: No. Go ahead. 23 CHAIRMAN FESMIRE: You may proceed, Mr. 24 Swazo. 25 MR. SWAZO: At the conclusion of the

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hearing, I asked the Commission to issue a Rule 5.9 1 order. Rule 5.9 is an enforcement tool. In order for an 2 operator to receive certain privileges, the operator 3 needs to be in compliance with Rule 5.9. One of ways an 4 operator is not in compliance with Rule 5.9 is if there 5 6 is an order finding an operator in violation of an order requiring corrective action. That's what I was asking 7 the Commission to issue at the last hearing. 8

9 I wasn't asking to go into this whole hearing 10 into plugging costs or invoices. I was simply asking the 11 Commission to make a determination based on the facts 12 that were presented to it that Mr. -- that C&D Management 13 was in violation of a compliance order, the Commission's 14 order.

15 The evidence that I presented -- well, let me I was asking for that order because the 16 back up. Commission had ordered C&D Management to plug five 17 18 inactive wells or otherwise bring them into compliance by either bringing them back into production or TA'ing them 19 20 by September 14th, 2008. C&D Management did not do that, and as a result, the Division eventually ended up 21 plugging those wells. So it's my contention that C&D 22 23 Management is in violation of Rule 5.9 simply because it is in violation of the Commission's order requiring it to 24 25 bring those five inactive wells into compliance.

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Page 8 CHAIRMAN FESMIRE: The Commission hasn't 1 ruled on that yet. One of the things that they asked for 2 was the compilation of the costs incurred by the OCD in 3 plugging those wells. It's my understanding that there 4 have been -- that Mr. Padilla's client wants to challenge 5 6 some of those costs; is that correct? MR. SWAZO: That's correct. 7 I will 8 address that, as well. 9 CHAIRMAN FESMIRE: Are we going to get 10 into the substance of the motions? I think Mr. Padilla is entitled to the first bite of the apple, if we are. 11 12 MR. SWAZO: Yes. If you want to go to Padilla first, that's fine. 13 14 CHAIRMAN FESMIRE: Mr. Padilla? 15 MR. PADILLA: Yes. Mr. Chairman, members of the Commission. We filed a motion because, after 16 17 looking at some of the -- well, the invoices, we felt 18 that there were some costs there that were duplicated. One particular one -- two invoices contained an entry for 19 April 7th, I believe, of 2009, where a rig is located on 20 two different wells. That's one. And there are other 21 things, such as daily reports for a drilling crew as to 22 what was being done on the leases. 23 I think that somebody has got to audit the 24 25 invoices. Now, Mr. Swazo, in his closing argument at the

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last hearing, stated they should be required to pay --1 2 C&D Management should be required to pay. So my response at that time was, pay what? And so the Commission, then, 3 came back and said, okay, we're going to continue this 4 hearing until another time. In the meantime, Mr. Swazo 5 was to give us the invoices. We looked at the invoices. 6 7 We found some, what appeared to be discrepancies, so we're simply trying to get additional information on the 8 underlying costs that constitute the invoices. 9

We have not had enough time to get into that, 10 11 and probably the best way to do it, as far as I know, is to take a Deposition Duces Tecum, have the drilling 12 company submit their invoices, or a request for 13 production of those documents, so we can examine them to 14 15 see if there are any discrepancies and compare that with what they're allowed to charge under the contract the 16 17 state has with the plugging company.

18 I don't think that just because a plugging company submits an invoice to the OCD that has been 19 approved, that we're not allowed to challenge some of 20 those costs. And so that's all that we're asking for, is 21 additional time with which to have our expert examine the 22 23 invoices and the underlying costs to see whether or not there's a challenge to the \$170,000 that constitute the 24 25 total sum of the invoices, and I think that's fair.

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Page 10 I don't think that there's any other issues of dire need here that need to be addressed, like leaking wells or something. The wells have already been plugged. At this point, we're arguing about how much C&D Management is going to have to pay or reimburse the Division for well costs.

7 CHAIRMAN FESMIRE: Mr. Padilla, if I 8 remember correctly, there was a period of time before 9 this hearing where the OCD was to make those invoices 10 available to your client. Did they do that?

They did that. 11 MR. PADILLA: The letter 12 is dated -- I don't know when we received it in our office, but it's dated -- the letter is dated August 13 26th, and I informed my client that we needed to have 14 somebody here to look at this. My client got somebody, 15 and when they looked at the invoices, they said that we 16 need additional data, so that's where we're at, at this 17 18 point.

I don't think that we've been dragging our
feet on this thing, but I think that -- then, in addition
to that, as I explained before the hearing started, Mr.
Kaiser became sick on the way here, and that's an
additional reason that we asked for the continuance.
CHAIRMAN FESMIRE: Okay. Anything
further?

	Page 11
1	MR. PADILLA: Nothing.
2	CHAIRMAN FESMIRE: Mr. Swazo?
3	MR. SWAZO: Yes. Well, these plugging
4	invoices really have no bearing on whether or not C&D
5	Management is in violation of the Commission's order. I
6	merely suggested that that's one way that they could
7	satisfy and comply with the Commission's order. The way
8	that
9	CHAIRMAN FESMIRE: Mr. Swazo, if I
10	remember the rule correctly, one of the ways that they
11	can get out from under that order is to pay the costs
12	incurred by the state for the plugging; is that correct?
13	MR. SWAZO: That's not explicitly stated
14	in the rule. That was what I was suggesting as far as
15	what they could do to satisfy the Commission's order.
16	It's not articulated in the rule. It's not even
17	specified in the rule. The rule provides that if there's
18	an order finding the operator in violation of an order
19	requiring corrective action, the burden then becomes the
20	operator's burden to file a motion with the Commission
21	explaining that it has satisfied the Commission order.
22	At that point, the Commission can either rule on the
23	motion without a hearing or can have a hearing and make a
24	ruling on the motion.
25	CHAIRMAN FESMIRE: Are you asking us to
1	

Page 12 issue a partial order to comply with 5.9, without the --1 What I'm asking you folks 2 MR. SWAZO: No. for is an order finding C&D Management in noncompliance 3 with the Commission's order. There was testimony at the 4 hearing from Daniel Sanchez that C&D Management was under 5 the Commission's order to bring five inactive wells into 6 compliance with the Inactive Well Rule by September 14th. 7 They did not do it. As a result, the Division had to 8 plug these four wells. That's enough to find C&D 9 Management in violation of this Commission's order. 10 It's then C&D Management's burden -- under the rule, it then 11 becomes their burden to file a motion indicating that 12 they have satisfied the Commission's order. 13 One thing that I'm concerned about, of course, 14 is that we could have another protracted -- we've already 15 had several days of hearing, and we could have a 16 protracted hearing on nothing but just plugging costs. 17 From the information that I saw, C&D Management intends 18 to scrutinize everything. They asked for the bid 19 20 contract --CHAIRMAN FESMIRE: Aren't they entitled to 21 do that? 22 23 MR. SWAZO: Not for purposes of Rule 5.9. Plus, Mr. Kaiser indicated that he wasn't even sure that 24 he was going to reimburse the state for its plugging 25

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Page 13 So the hearing -- if you folks decide to go 1 costs. forward with this hearing, which isn't required under 2 Rule 5.9, could be a waste of time and all for nothing. 3 Because, at the end of the day, Mr. Kaiser could walk 4 away. 5 My whole point is that there's enough 6 I simply asked the Commission to issue an 7 evidence. 8 order finding C&D Management in violation of the Commission's order. There was evidence to support that. 9 There's no reason for this case to be continued, and 10 that's why I oppose this motion. 11 CHAIRMAN FESMIRE: So it's your contention 12 13 that we don't have to have that -- let's call it the 14 terminus amount that he would have to pay to complete the order? 15 MR. SWAZO: That's correct. 16 It's not required under the rule. I was merely suggesting that if 17 18 C&D intends to comply with the Commission's rule, then 19 they can go ahead and reimburse the state for the plugging costs, but it's not required under the rule. 20 21 CHAIRMAN FESMIRE: What's the danger to the state if this Commission goes ahead and grants the 2.2 continuance? 23 24 MR. SWAZO: Well, if you grant the 25 continuance, does that mean you're going to require

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Page 14 another hearing on the plugging process, or --1 CHAIRMAN FESMIRE: His client isn't here. 2 They do have some challenges to the amount. Don't you 3 think they're entitled to that hearing? 4 MR. SWAZO: No, I don't, not for purposes 5 of a Rule 5.9 hearing. That's not what the rule 6 provides. 7 8 CHAIRMAN FESMIRE: So we can find them in violation of 5.9 because they -- the state has incurred 9 costs to do this plugging and not have on the record 10 exactly what those costs are? 11 12 MR. SWAZO: That's correct. They would be 13 entitled to that hearing once they have filed their motion indicating they have satisfied this corrective 14 action. 15 CHAIRMAN FESMIRE: Okay. Mr. Padilla? 16 17 MR. PADILLA: First of all, let me address 18 this 5.9 order request. That request was never in the initial application when this case was reopened. It was 19 only in closing arguments that Mr. Swazo brought up the 20 request for a 5.9 order. We went through two days of 21 22 hearing. At the end of the day, he's asking for a 5.9 order and requesting that the Commission order C&D 23 24 Management to pay. 25 As I said before, my response was, to pay

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Page 15 1 what? It wasn't our directive. It was the Commission's 2 directive to look into the invoices and look at the 3 correct amount that C&D Management had to reimburse the 4 Division for. And so he never brought it up. We never 5 requested that. It was the Commission who directed that 6 those invoices be provided to us.

We looked at the invoices, and we have some 7 questions and simply want additional time. 8 I think if the Commission is going to issue an order, I think it 9 should issue the order for the \$170,000, or a lesser 10 figure, if there is some correction to those invoices. 11 And I think at that point, the Division's plugging 12 13 contractor would be required to reimburse the Division for a portion of the invoices, if these invoices 14 contained overcharges. That's all we're saying. 15 CHAIRMAN FESMIRE: Commissioner Bailey? 16 MR. SWAZO: Chairman Fesmire, can I go 17 ahead and correct some factual statements that Mr. --18 19 CHAIRMAN FESMIRE: We're getting into testimony here. 20 MR. SWAZO: I just want to clarify that 21 Mr. Padilla claims it's a big surprise, that we just 22 sprung Rule 5.9 on him at the last minute at the end of 23 the hearing. That's not true. In my July 9th, 2009 24 prehearing statement, I clearly indicated that I was 25

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Page 16 going to ask for a Rule 5.9 order. I laid out what the 1 I explained how -- the basis for the order 2 Rule 5.9 was. We had a hearing on July 16th. At that 3 in this case. time the OCD presented its case, and the case was 4 continued to August 13th, 2009. 5 6 At that time, that's when C&D Management had 7 the opportunity to present their case, and they did 8 present their case. To claim undue surprise at the last minute is just not true. 9 CHAIRMAN FESMIRE: Commission Bailey, do 10 you have any questions? 11 12 COMMISSIONER BAILEY: I don't have any 13 questions. I just have some thoughts, that there is no 14 environmental concern to the state, that the only issue, really, is whether or not we want to have another day 15 spent listening to the audit of the invoices. 16 And I 17 think that the company is entitled to that day in order to clarify their costs. 18 19 CHAIRMAN FESMIRE: Commissioner Olson? 20 COMMISSIONER OLSON: I quess I kind of thought we got where we are because the Division had 21 22 requested the payment of their costs in plugging, and there was no cost of plug provided, so that's how we 23 moved it forward, so they would be able to provide that, 24 25 and they should get a chance to question that. I thought

Page 17 we set that out last time. So I don't know if we're now 1 going to change that concept of what we did last time, if 2 3 they're allowed to question the costs. I don't know what other mechanism there is. Maybe Mr. Swazo can address 4 What mechanism is there for them to challenge the 5 that. costs? How would they do that? 6 MR. SWAZO: I would even go so far as to 7 suggest that they could -- I mean, like I said, the cost 8 really has no bearing on whether or not they are in 9 violation of the Commission's order. It's clear that 10 they are in violation of the Commission's order. 11 12 I would go so far as to even suggest that even if they had a good-faith basis -- or even to make a 13 good-faith effort to reimburse the OCD for its plugging 14 costs, then they could go ahead and even meet with OCD 15 16 representatives once the Commission issues an order, and, 17 perhaps, we can come to some type of resolution. You 18 know, once they have -- once they feel that they have 19 satisfied the Commission's order, they can go ahead and file a motion, they can have the hearing or not, and it 20 can be addressed at that time. 21 22 CHAIRMAN FESMIRE: Mr. Swazo, I see your 23 point, and I understand what you're arguing here, but don't you think it would be better -- I think we have to 24 25 go under the premise that if C&D Management complies with

Page 18 the order, that they will be able to come back into 1 2 operatorship in good standing, as long as they comply with everything, including the reimbursement of the 3 costs. But don't you think it would be better to 4 5 establish what those costs are now, while the memories are fresh and the witnesses are available, rather than at 6 some point in the future when that may not be true? 7 MR. SWAZO: I think the costs are 8 established in the invoices, and the invoices have been 9 provided to Mr. Padilla. We've been going through this 10 11 for several years now, and we can't even get Mr. Kaiser to file correct C-115s. As of this date, he still has 12 13 not filed C-115s. We've had -- how many hearings have we 14 had? Two hearings, not including the one from last year. 15 This case has been dragging on for two years. He still hasn't filed his C-115s. He hasn't complied with the 16 17 Commission's order. I really doubt that he's even going 18 to make any kind of good-faith effort to reimburse the 19 state for the plugging costs that the state paid to plug 20 these wells. I just think that having an additional hearing is unnecessary under the rule, and I think it's 21 22 going to end up being a waste of time. 23 CHAIRMAN FESMIRE: The danger is -- I 24 think the evidence was pretty -- you know, the Commission 25 hasn't ruled on this yet. But the evidence was pretty

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Page 19 clear that he violated and probably should be under a 5.9 1 order. But that having been said, what is the danger to 2 the state of waiting another month until he can examine 3 the invoices and present evidence on those that he thinks 4 are, perhaps, not applicable? 5 MR. SWAZO: I just think that it's going 6 to end up being a waste of time. There's going to be 7 increased costs, expenses. These things are not cheap. 8 These hearings are not cheap. It's not necessary under 9 the rule. 10 CHAIRMAN FESMIRE: We would also be 11 setting a precedent that we would have to establish the 12 costs of the state in every one of these hearings, 13 wouldn't we? 14 15 MR. SWAZO: That's true. COMMISSIONER OLSON: I guess I kind of 16 still come back to the problem that started this. The 17 Division asked for us to issue an order that directed 18 them to pay the costs. So without having some mechanism 19 for them to be able to challenge the Division costs, I 20 don't -- I quess it's a procedural thing. I'm not quite 21 22 sure how that's done. I'm going based upon what the -- I think what we acted on was on what the Division had asked 23 of us, so we were just asking for additional information 24 at that point. I'm not quite sure how to resolve that. 25

Page 20 I don't know if our counsel has got any input. 1 2 MR. SMITH: Could I ask a couple of questions? 3 CHAIRMAN FESMIRE: Ask Bill. 4 Mr. Padilla, could your client be ready by the 5 next regularly-scheduled Commission meeting? 6 7 MR. PADILLA: He's going to have to be. CHAIRMAN FESMIRE: When is it? 8 9 MS. DAVIDSON: November 4th. 10 MR. SWAZO: I'm not sure -- I may be on 11 vacation November 4th. I'll have to check my calendar. Then we'd require Mr. Swazo 12 MR. PADILLA: to be here. He could ask for a continuance and I'd grant 13 14 it. CHAIRMAN FESMIRE: Mr. Swazo, is there 15 anybody else in your office that could handle that? 16 17 MR. SWAZO: I'll have to check. I was 18 planning on taking the Veteran's Day and the two preceding days, and I don't know if one of those days is 19 November 4th. 20 COMMISSIONER OLSON: Mr. Swazo, I quess 21 22 let me try and clarify something. This is what I was trying to get at before, as well. Are you saying that 23 24 what you really need to do at this point, in the context of the hearing we've just had, is that the Commission 25

Page 21 needs to issue a 5.9 order, and you can't go forward on reimbursement until there's a procedural action that's then taken by the applicant to satisfy -- right now we're just looking at, is there a 5.9 order and should costs be reimbursed? That's why -- it's a procedural issue here. Maybe you can try to clarify that.

7 MR. SWAZO: I apologize for the confusion. I think it's apparent that I was the source of the 8 9 confusion at the last hearing. Yes. What I'm simply asking is the Commission to issue an order finding C&D 10 Management in noncompliance. Procedurally, once that 11 happens, the burden then becomes C&D Management's to file 12 a motion indicating that they have satisfied the 13 14 requirements of the corrective action.

15 COMMISSIONER OLSON: When they file that, 16 is that the procedural mechanism under the rules for 17 challenging costs associated with the plugging? Where do 18 they get to challenge that?

MR. SWAZO: It could be, yes. I mean, this is not -- procedurally, this is not where it would happen. It would happen at that point.

COMMISSIONER OLSON: I guess that's my concern, is that they do have a procedure to be able to challenge costs. Admittedly, I don't know that I want to have more hearings, because we've had a lot on this

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Page 22 already. They do have a right, though, to challenge 1 these costs and, if necessary, potentially have a hearing 2 on it. How we do that, I think, is what you need to help 3 clarify for us. 4 MR. SWAZO: That would be their 5 6 opportunity to challenge the costs. CHAIRMAN FESMIRE: At that point in the 7 future? 8 So they would have -- I 9 MR. SWAZO: Yes. mean, that would be their option to challenge the costs. 10 COMMISSIONER OLSON: So let me ask another 11 Would the 5.9 order still direct them to question. 12 pay -- that was what you requested at the last hearing, 13 14 is that they be directed to pay the reasonable costs of the plugging of those wells. 15 MR. SWAZO: Again, I apologize for the 16 I wasn't asking the Commission to issue an 17 confusion. 18 order requiring them to pay the costs. I may have -- I misspoke on that. What I'm simply suggesting is once the 19 Rule 5.9 order has been issued, I'm suggesting that C&D 20 Management could satisfy the requirements of the order by 21 reimbursing the OCD for the plugging costs. 22 23 CHAIRMAN FESMIRE: That's one of several conditions that would have to be met; right? 24 25 MR. SWAZO: Yes. In order to comply

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Page 23 with -- satisfy the order that the Commission issued, 1 that's how I'm suggesting that they can do it, is by 2 3 reimbursing the state for plugging costs that OCD paid on behalf of C&D Management in order for them to -- just 4 reimburse the plugging costs. 5 CHAIRMAN FESMIRE: I'm, sort of, of the 6 opinion that the final order needs to include those costs 7 8 and their attest to those costs. I see your point that we need a 5.9 order, and there are certain things that 9 between now and the next hearing date that they might 10 request without a 5.9 order. 11 I think, perhaps, the way to do it is to go 12 13 ahead and grant the continuance, and at the same time, 14 request the OCD not to approve any pending applications from C&D for additional wells pending the outcome of the 15 hearing. 16 COMMISSIONER BAILEY: I would certainly 17 18 agree with that. 19 COMMISSIONER OLSON: I don't have a problem with that. 20 CHAIRMAN FESMIRE: Counsel Smith, is that 21 kosher? Perhaps we need some deliberation on this case. 22 23 MR. SMITH: Yes. 24 CHAIRMAN FESMIRE: At this time counsel 25 has requested that we go into executive session. He

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Page 24 estimates the time to be about five minutes to discuss 1 the decision of this case. 2 (The Commission went into executive session.) 3 CHAIRMAN FESMIRE: Let's go back on the 4 5 record. The record should reflect that the Oil Conservation Commission has come out of executive 6 session. During the executive session they considered 7 Case Number 14055, including the motion for a 8 continuance. 9 The Commission has decided to deny the motion 10 for continuance. We have reached a decision in the case. 11 We've directed counsel to begin drafting an order that 12 reflects the Commission's decision. We are also 13 directing the attorneys to draft proposed findings and 14 conclusions and order language and submit it to counsel 15 two weeks from today by the close of business. 16 17 Ernie, does that give you time to get your stuff --18 MR. PADILLA: Yes. 19 20 CHAIRMAN FESMIRE: The order will 21 include -- the orders will include a provision that C&D pay the reasonable costs incurred in plugging the wells, 22 and that we will proceed under Rule 5.9. The Commission 23 24 will issue two orders: One denying the motion, the other 25 one complying with the requirements of Rule 5.9

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Page 25 MR. PADILLA: Let me clarify, if I may. 1 You now have decided we're done with this hearing? 2 Is that --3 CHAIRMAN FESMIRE: Yes, we're done with 4 If, at some point, your client has been 5 this hearing. able to reimburse OCD for the costs of plugging, they can 6 request a hearing under 5.9 to make that determination 7 8 and to, at that point, attest any costs. MR. PADILLA: Now, the order will reflect 9 reasonable costs, so it's not going to contain the full 10 amount of the invoices as they currently stand? 11 CHAIRMAN FESMIRE: That's correct. 12 13 COMMISSIONER OLSON: Yeah. They were 14 looking at what the costs of plugging are, so not specifying the amount, the reasonable costs of plugging. 15 CHAIRMAN FESMIRE: Okay. And the order 16 will include payment of the costs of plugging. Is that 17 18 clear? 19 MR. PADILLA: It's clear, but I'm confused 20 about the mechanism for how we can get to challenge those 21 well costs. In other words, how we obtain through some formal procedure, either subpoena records or -- in other 22 23 words, we may have to go outside the Commission just in 24 order to get these well costs. 25 CHAIRMAN FESMIRE: Rule 5.9 sets out the

Page 26 procedure where that -- a way by which that can be 1 accomplished. Once you have complied -- under D(3), "An 2 operator who completes the corrective action the order 3 requires, may file a motion with the order's issuer to 4 declare the order is satisfied. The Division or 5 6 Commission, as applicable, may grant the motion without hearing or may set the matter for hearing." 7 MR. PADILLA: I understand the ruling. 8 I'm just -- I'm sure we'll work it out either through a 9 10 motion or some other way. CHAIRMAN FESMIRE: Anything further in 11 Case Number 14055? Mr. Swazo? 12 MR. SWAZO: Yes, I have some questions. 13 Ι 14 neglected to point out that there was prior Commission 15 precedent with the same exact issue. My recommendation is that we use actual costs, because that's what the 16 Commission issued in the order. And I actually attached 17 18 the prior precedent to the response in opposition. So I'll draft the order denying the motion for continuance. 19 You will draft a 20 CHAIRMAN FESMIRE: 21 version. Mr. Padilla will have the same opportunity to draft an order that complies with the Commission's 22 23 decision. Mr. Smith will then compile those for presentation to the Commission. 24 25 MR. SWAZO: Is there a deadline? The

Page 27 reason I'm asking is because I'm going to be out of the 1 office for a week starting tomorrow. 2 CHAIRMAN FESMIRE: How long will it take 3 you to do this? 4 MR. SWAZO: I plan to do it immediately. 5 CHAIRMAN FESMIRE: We're asking for two 6 weeks from today, the deadline. 7 8 MR. SWAZO: That's for the proposed order denying their motion to continue? 9 CHAIRMAN FESMIRE: That's correct. 10 COMMISSIONER BAILEY: No. 11 MR. SMITH: It's for both orders and 12 13 findings and conclusions. 14 CHAIRMAN FESMIRE: That's for both orders and the findings and conclusions. 15 16 MR. SWAZO: Okay. You had indicated that you were denying the motion to continue --17 18 CHAIRMAN FESMIRE: We're denying the motion for continuance. 19 MR. SWAZO: -- granting the 5.9 motion. 20 21 CHAIRMAN FESMIRE: We're granting the 5.9 motion. Those are the two different orders. 22 23 MR. SWAZO: I did ask for, at the conclusion of the last hearing, for a plugging order 24 pursuant to 70-2-14(B) to plug all of C&D's wells for 25

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Page 28 their noncompliance with reporting requirements. I'm 1 2 going to submit findings of fact and conclusions of law on that point. I want to make it clear that I'm still 3 pursuing that, and I haven't abandoned that. 4 MR. SMITH: You haven't made a decision on 5 that. 6 7 CHAIRMAN FESMIRE: We still have a little 8 bit of deliberation to do on that. We will handle that at the end of today's meeting. We will finish that 9 deliberation. I wasn't aware that we had an issue 10 hanging. 11 Mr. Padilla, you understand that you, too, 12 13 have the same opportunities when you draft --MR. PADILLA: Let me make sure I 14 An order denying the motion for continuance, 15 understand. and an order granting the 5.9? 16 17 CHAIRMAN FESMIRE: An order compliant with 5.9. 18 19 MR. PADILLA: And requested findings of 20 facts and conclusions? 21 CHAIRMAN FESMIRE: Yes. By the close of 22 business two weeks from today. 23 Mr. Swazo, you're capable of complying with 24 that, are you not? 25 MR. SWAZO: Yes.

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Page 29 CHAIRMAN FESMIRE: Now, is there anything 1 2 further in 14055? MR. SWAZO: No, sir. 3 CHAIRMAN FESMIRE: The next case before Δ the Commission is 14041, the application of New Mexico 5 Oil Conservation Division for a compliance order against 6 Marks and Garner Production, Ltd., and request for 7 determination of noncompliance with OCD Rule 19.15.5.9 8 9 NMAC for a violation of an order requiring corrective 10 action. Are the attorneys present? The Chair has granted a motion for a 11 continuance, and it will be continued to the next 12 regularly-scheduled meeting of the New Mexico Oil 13 Conservation Commission, which I understand is November 14 4th. 15 The next case before the Commission is Case 16 Number 14134, the application of the Board of County 17 Commissioners of Rio Arriba County for cancellation or 18 suspension of applications for permits to drill APDs 19 filed by Approach Operating, LLC, in Rio Arriba County, 20 New Mexico. That case is consolidated with Case Number 21 22 14141, the application of Approach Operating, LLC, for 23 approval of six applications for permits to drill, Rio 24 Arriba County, New Mexico, and Case Number 14278, the application of Approach Operating, LLC, for approval of 25

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Page 30 14 applications for permits to drill in Rio Arriba 1 2 County, New Mexico. 3 Are the attorneys for those cases present? MR. HALL: Yes, Mr. Chairman. 4 CHAIRMAN FESMIRE: May we have an entry of 5 appearance, please? 6 7 MR. HALL: Mr. Chairman and Commissioner, Scott Hall, Montgomery and Andrews lawfirm, Santa Fe, 8 appearing on behalf of Approach Operating, LLC, no 9 witnesses today. 10 11 MR. SUGARMAN: Mr. Chairman and 12 Commissions, good morning. This is Steve Sugarman on 13 behalf of Intervenor Rice Family Living Trust. 14 CHAIRMAN FESMIRE: In this case we also 15 have motions. I believe most of the motions are yours, Mr. Sugarman. 16 17 MR. SUGARMAN: I don't believe that's I don't know if you received Mr. Hall's motions 18 correct. of yesterday afternoon, which are a motion to strike and 19 a motion to remand to the district. In response to the 20 filing of those two motions --21 22 CHAIRMAN FESMIRE: Don't we have some preliminary issues? 23 24 In fact, in response MR. SUGARMAN: Yes. 25 to those motions that were filed by Mr. Hall on behalf of

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Page 31 1 Approach yesterday afternoon, I did cause to be filed a 2 motion that's styled, "Motion to Continue October 7, 2009 3 Hearing." I don't know if the Commission members have 4 had an opportunity to review that pleading.

5 First of all, let me say, unfortunately, 6 because of the timing of the motions which triggered the need for me to file the motion to continue, I wasn't able 7 to file with the 48-hour rule, the rule requiring 48 8 hours' advance notice of a motion to continue if 48 9 10 hours' notice is possible. Here the precipitating events 11 happened late yesterday afternoon. As soon as I was made aware of those events and had an opportunity to process 12 those and think of the appropriate way to respond, I 13 filed a motion to continue. 14

15 CHAIRMAN FESMIRE: Okay. The events 16 you're talking about are the agreements between the 17 original parties in the case?

18 MR. SUGARMAN: The events that I'm talking 19 about, two events -- the two motions, first of all, is 20 Mr. Hall's motion to strike, which is essentially a 21 motion that would, if granted, preclude my client from 22 participating in any of the three consolidated cases. 23 That was the first motion. 24 The second motion was the agreed motion to

25 remand to the Division, which does two things,

Page 32 essentially. What the agreed motion does or what it asks 1 the Commission to do, is it asks the Commission for the 2 withdrawal of certain APDs and then to remand the 3 remaining APDs to the Division with instructions to the 4 Division for approval of those APDs. 5 In my motion to continue, Mr. Chairman and 6 7 Commissioners, what I endeavored to do is highlight for 8 the Commission the fact that both of these motions that were filed by Mr. Hall on behalf of Approach raise issues 9 of transcendent public importance, insofar as 10 administration of the state's oil and gas resources are 11 concerned. 12 CHAIRMAN FESMIRE: But, Mr. Sugarman, 13 you've entered an appearance here on behalf of the Rice 14 15 Trust. MR. SUGARMAN: That's correct. 16 CHAIRMAN FESMIRE: And if I understand 17 correctly, Approach has withdrawn the wells that are 18 located on the Rice Trust. 19 MR. SUGARMAN: I have two responses to 20 that, Mr. Chairman. First of all, as a factual matter, 21 22 the Rice Trust wells, there were originally two APDs filed, Rice Number 1 and Rice Number 2. After some 23 further review of those geographic locations, Approach, 24 on its own initiative, decided that it was not pleased 25

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Page 33 1 with the locations of Number 1 and Number 2 for reasons 2 that have not yet been disclosed to us, and they 3 identified a preferred location where they intended to 4 drill that well.

They actually opened up the county permitting 5 process, the Rio Arriba County permitting process, with 6 7 the newly-identified location where there was not a pending APD. However, what they did was they called the 8 9 newly-identified location Rice Number 1, which was a location that was identified in a state APD. This was 10 just something that was done unilaterally by Approach, 11 the change of location from Rice Number 1 to wherever it 12 13 was originally located in the APDs, to an alternative location that was more convenient for them. 14

Apparently, presumably upon the advice of counsel, Approach realized that they simply could not move a well location when an application had already been filed for a well in another location with that same name, so they withdraw Rice 1 and Rice 2.

But, at the same time as they withdrew those, they wrote in a letter to Charlie Perrin that as soon as Rice Number 3 was surveyed and staked, that a new APD would be filed. And Rice Number 3 is in the location where Approach -- that Approach had been previously calling Rice Number 1, which is in a location -- a

Page 34 different location than Rice Number 1 on the APD. 1 CHAIRMAN FESMIRE: Is there or is there 2 3 not an APD pending on the Rice --MR. SUGARMAN: Momentarily, for this 4 moment in time, there is not. The second point, and I 5 6 believe, Mr. Chairman, that it's a more important point, is that the Trust has an interest in this matter that 7 goes beyond Approach's use of its surface. The Trust has 8 9 an interest in protection of surface water quality, groundwater quality, the environment and human health. 10 CHAIRMAN FESMIRE: Hasn't the county 11 12 addressed those issues in the new county ordinance? 13 MR. SUGARMAN: Your Honor, the county can only address those issues insofar as it has regulatory 14 15 authority. As you know, there's concurrent jurisdiction 16 between the Oil Conversation Commission and the Division and the county. There are certain areas -- certain 17 issues as to which the county simply does not have 18 19 authority to regulate. 20 CHAIRMAN FESMIRE: But the Rice Trust does? 21 The Division and the 22 MR. SUGARMAN: No. 23 Commission do. And it's the Trust's position that the Commission's decision -- the Commission's decision in 24 25 this particular matter will affect an interest of the

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Page 35 Trust that is within the zone of interest that is 1 intended to be protected by the New Mexico Oil and Gas 2 And that because the Rice Trust has an interest 3 Act. that is within the zone of interest of the Oil and Gas 4 Act that is subject to injury in this matter, that it 5 does have the right to intervene in this matter, apart 6 from -- entirely apart from its ownership of any surface 7 8 of a well location where Approach proposes to drill the well. 9 MR. HALL: Mr. Chairman --10 11 CHAIRMAN FESMIRE: Hang on for just a 12 second, Mr. Hall. 13 MR. SUGARMAN: I'd just like to say, as I 14 started -- and I'm pleased to be able to answer your 15 questions, Mr. Chairman. But the thought that I had started here was that both the motions, including the 16 motion to strike, raise issues of transcendent public 17 importance. It may well be, Mr. Chairman and Commission, 18 19 that after deliberating on the matter, that you decide that the Trust does not have an interest in this matter 20 which is subject to impairment, and that they should not 21 be given a right to intervene. That may be the 22 conclusion of this matter. 23 However, we have not had an opportunity to 24 file any response to Approach's motion to strike. 25 That

Page 36 1 motion was filed late yesterday afternoon, and we feel 2 that in light of the importance of the issues that are 3 raised by that motion, that we ought to be afforded an 4 opportunity to provide a responsive memorandum to that 5 motion.

I'll also note that there is confusion in the 6 motion to strike. What Mr. Hall does in his motion is he 7 cites to one case from the New Mexico courts that deals 8 9 with the issue of standing. Now, we actually commenced 10 our participation in this case as an intervenor, and the New Mexico case law is very clear on the fact that the 11 standards for participation in a case as an intervenor 12 and the standards for standing are very different 13 14 inquiries. A cite for that is Wilson vs. Massachusetts 15 Mutual Life Insurance Company, 135 NM 506.

This is a complicated issue. The rule dealing 16 17 with intervention actually does speak of a person with 18 standing having the right to intervene. However, the 19 case law also raises or uses the phrase, "standing to 20 intervene." So the legal issue is complicated. Standing 21 to intervene doesn't mean that there is an inquiry as to standing that will follow. What it means is that there's 22 an inquiry as to intervention that will follow, and, as I 23 24 just said, the standards are different.

25 It's not at all clear to the Trust right now

Page 37 that Mr. Hall's objection to our standing means that --1 even if he's correct, means that we wouldn't have the 2 right to intervene in this case under New Mexico case 3 So this is an issue which I think needs to be fully 4 law. aired and briefed prior to the Commission's decision. 5 I'll also note that in the section of the NMAC 6 that deals with intervention, which is 19.15.4.11, 7 there's a provision that says that even if a party who 8 believes that it has standing, as the Rices do, if the 9 Commission find that that party doesn't have standing, 10 that the Commission can still allow intervention, in the 11 event that the intervenor will contribute substantially 12 to the protection of public health and the environment. 13 So 19.15.4.11 provides two bases for our 14 participation in this case. It provides a basis for our 15 participation as an intervenor, but it also provides a 16 17 basis for our participation to act as sort of an amicus in this case, if you will, and to raise issues that we 18 19 feel will contribute substantially to the protection of 20 public health and the environment. CHAIRMAN FESMIRE: What would you, as a 21 22 representative of the Rice Trust, have to contribute that would exceed what the county has, in their ordinance, 23 have the ability to contribute this case? 24 25 MR. SUGARMAN: I think what the Trust

Page 38 would like to see happen in this case, we would like to 1 see -- if we can divide the world up sort of 2 schematically, there is -- in the world of possible 3 regulation of an oil and gas production facility or well, 4 there is, I believe we'd all agree, an area where the 5 county can regulate, and those are issues mainly having 6 to do with -- issues having to do with noise, dust, 7 property values, those sorts of things, and an area where 8 the Commission can regulate. And those two areas, 9 although there might hypothetically be some overlap, 10 those are two different areas of regulation. 11

For instance, the county would not have the 12 authority to impose unitization as a requirement in the 13 frontier of Rio Arriba County in order to attempt to 14 minimize any possible surface damage. The county would 15 not have the authority to alter spacing rules that govern 16 Approach's activities in the frontier of Rio Arriba 17 County. The county does not have the authority to 18 regulate downhole issues. For instance, issues 19 pertaining to any sorts of conditions of requirement 20 about concrete casing and those sorts of things. These 21 are all areas that are specifically within the regulatory 22 purview and, more importantly, within the technical 23 24 expertise and competence of the Commission. 25 I think that it is incorrect -- and the county

Page 39 1 pointed this out in their response to Mr. Hall's first 2 motion, which is presumably withdrawn, the motion for 3 conditional approval, which appears to be superseded by 4 the agreed motion. The county, in its response to that 5 motion, made the point, we have two separate permitting 6 authorities that are exercising concurrent jurisdiction. 7 They are attempting to prevent different sorts of injury.

It's incorrect to say, well, the county can do 8 9 everything that the state would do or, conversely, to say 10 the state can do everything that the county would do. It's essential that both permitting authorities be given 11 the opportunity to exercise their jurisdiction and to 12 apply their expertise. And the Trust hopes and expects 13 that the Commission's application of its jurisdiction and 14 expertise will lead to better permitting decisions in the 15 subject area. 16

17 CHAIRMAN FESMIRE: Okay. Mr. Hall, do you 18 have a response to what I'm going to take as an opening 19 statement?

20 MR. HALL: Thank you, Mr. Chairman. I 21 appreciate the opportunity. I know this is the first 22 time that the Commission has met as a body on these 23 applications, so if you feel like you're being hit with a 24 lot of this, I thought it might be helpful to give you 25 some background information. And, also, I think I can

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offer the Commission a way out, or a way forward, which will satisfy the county, satisfy my client, and I think address Mr. Rice's concerns, as well.

My client owns a 90,000-acre fee oil and gas 4 lease in the Tierra Amarilla area. 5 It had made applications for APDs in 2008, and, in fact, had begun to 6 build a location on one of the sites that got the 7 attention of the county. Rio Arriba County Land Use and 8 the Planning and Zoning Department asked us to come and 9 10 talk to them. They informed us that the county would pursue a moratorium and would also pursue the 11 promulgation and adoption of an oil and gas drilling 12 13 ordinance. We participated in that process with them and started to negotiate, frame out the parameters of the 14 ordinance. 15

16 In the meantime, the county filed an 17 application with the Division, challenging four of the 18 APDs. The Division requested that Approach file its own 19 application to place six additional APDs that it applied 20 for, up for adjudicatory hearing. We did that.

A hearing was held before Examiner Brooks in June of last year, I believe. It was a two- or three-day hearing, and the matter was taken under advisement. Before an order was issued, these two cases were removed to the Commission. Two cases were subject to numerous

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continuances. In January of this year, on behalf of
 Approach, I filed a third application to have the
 Commission address 14 more APDs in a consolidated
 proceeding.

All the while, we continued to work with the 5 county, negotiate with them and participate in the 6 7 regulation drafting process. In March of this year, the 8 Commission did pass its oil and gas ordinance. We provided you with a copy of that. It's appended to our 9 agreed motion. We discussed with the county that we now 10 had dual proceedings, parallel proceedings, and that we 11 didn't want one to interfere with the operation of the 12 13 other.

I proposed, initially, a conditional motion to 14 approve the APDs. The county objected to that. 15 Ι believe it was laboring under some misapprehension that 16 Approach took the view that some of its APDs were 17 18 grandfathered in. We satisfied them that that was not the case, that in each and every case, Approach would 19 20 make application to the county through its special use application process. 21 22 So Approach has agreed CHAIRMAN FESMIRE:

22 CHAIRMAN FESMIRE: So Approach has agreed 23 with the county to comply with the new county ordinance? 24 MR. HALL: In each case, with every well. 25 In further discussions with them, we were striving for a

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Page 42 way to resolve the administrative impasse. We hit on a 1 solution, and that was to have the wells -- the APDs for 2 each of the wells remanded back to the Division for 3 administrative approval in the regular course of the 4 Division's processes, and we also agreed that in each 5 6 case, for each APD, that they carry an express provision that the operator comply with all applicable county 7 ordinances. We will do that. On the strength of that 8 agreement --9

CHAIRMAN FESMIRE: So they will waive any 10 argument that they were grandfathered in; right? 11 12 MR. HALL: That's correct. With respect to the county ordinance, that's correct. So that brings 13 us to where we are today. We had filed our motion for 14 conditional approval today. It's not necessarily 15subsumed by the new agreed motion, but I think they're 16 compatible, and we ask for substantially the same relief. 17 What I would also like to explain for the 18 interest of Mr. Sugarman's client, Dwight Rice, is that 19 as part of the administrative approval process, we had 20 agreed with the county that should the county have an 21

issue with respect to the Division's approval of any single APD, it would be free to seek an adjudicatory hearing review of that APD.

25

CHAIRMAN FESMIRE: Before this Commission?

Page 43 MR. HALL: Before the Commission or the 1 Division. I anticipated we would start at the examiner 2 level, work our way up here, if necessary. 3 In addition to that, I believe -- well, 4 Approach will honor the efforts of any record title land 5 owner to establish standing to do the same. If they wish 6 to have the Division review the approval of an APD on 7 their surface, we will honor that. We will participate 8 9 in that process with them. That allows the county 10 hearing process to go forward. It's the first time the county has done this, and we are the first applicant. 11 Ι believe we have a good working relationship with the 12 county staff and the Board of County Commissionrs. 13 We are trying to identify what the first 14 15 application ought to look like, what well or wells ought to be included, and we'll submit that through their 16 process. And in that process, there are also provisions 17 18 for public hearing in which Mr. Sugarman's client may participate, I believe. So it's not as if there's no 19 20 opportunity for public participation, land owner participation, in the county process and now in the 21 Division process. 22 23 Our concern was that we were in stasis. 24 Neither process could proceed unless we had some resolution on how the Division's approval of APDs were to 25

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Page 44 qo forward. So this is the compromise we've agreed on. 1 2 The county has authorized me to represent to you that they've agreed to the motion and the form of order that 3 we presented to you. 4 CHAIRMAN FESMIRE: Mr. Sugarman, the 5 agreed motion to remand to the Division is not acceptable 6 to your client, even if it included a provision to remand 7 everything except wells that would be located on the 8 Rice property? 9 I'm sorry, Mr. Chairman. 10 MR. SUGARMAN: 11 Could you please restate that question? 12 CHAIRMAN FESMIRE: The agreed motion to remand to the Division, I assume from the statement you 13 made, that it was not acceptable to your client, even if 14 15 it were to include a provision to remand all of the applications that have not been withdrawn, except those 16 on Rice property, and maintain any application --17 maintain jurisdiction in this Commission over any 18 19 application to be made on the Rice property? 20 MR. SUGARMAN: I want to provide -- I feel like if I answer the right question -- I'm sorry, Mr. 21 22 Chairman. I'm not following the question. 23 CHAIRMAN FESMIRE: If I understood Mr. Hall correctly, he and the county have come to an 24 agreement, and that agreement involves remanding these 25

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Page 45 cases back to the Commission, not with the direction to 1 the Division -- not with the direction to approve, but 2 with direction to consider, like they would any other new 3 4 application. Is that my understanding, Mr. Hall? They are all pending except for 5 MR. HALL: the ones that have been withdrawn or will be withdrawn, 6 7 as we've indicated. We've accounted for all 24 wells For purposes of clarification, there are no APDs 8 now. pending for Rice Trust surface, but we simply haven't 9 been able to get on the surface to come to terms on a 10 11 location. We hope to make that happen. At such time as that happens, we would submit 12 13 an APD for that location with the district office, subject to the same express condition, and it would be 14 our view that if Mr. Rice sought an adjudicatory hearing 15 to review the administrative approval of the APD, we 16 would go along with that. 17 CHAIRMAN FESMIRE: Before we start 18 considering these motions, is that --19 20 MR. SUGARMAN: Mr. Chairman, we have a concern, and perhaps Mr. Hall can illuminate. 21 The wav 22 that I read the motion, the agreed motion that was filed yesterday afternoon, on page 2, is that Mr. -- it seems 23 to me that what Approach is doing -- two things, two 24 25 comments. What Approach is doing is, it's asking the

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Page 46 Commission to remand to the Division, and then for 1 administrative approval. That's what the motion says. 2 3 It doesn't say for processing the applications. My reading of the motion was that what Mr. Hall is 4 requesting is not an adjudicatory hearing on these -- on 5 6 the --CHAIRMAN FESMIRE: You're saying that the 7 motion, as drafted, would mandate approval. 8 9 MR. SUGARMAN: Is requesting an order from the Commission directing the Division to approve, and 10 that's the way that I have interpreted --11 CHAIRMAN FESMIRE: If the wells were 12 remanded back to the Division for administrative action, 13 you know, handled like they would any other APD, would 14 that be satisfactory to your client? 15 16 MR. SUGARMAN: The problem with that, Mr. Chairman, is that we'd end up right back in here after 17 some wheel spinning in the Division. If you look on that 18 19 same page 2, and this is along the lines of an issue that Mr. Hall just raised, what this motion says is, "For any 20 APD submitted for administrative approval, any interested 21 party" -- and this is an important phrase -- "any 22 23 interested party would be at liberty to invoke the Division's rules to establish standing and seek an 24 adjudicatory hearing on the propriety of approval of any 25

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1 individual APDs."

As I've been expressing to the Commission this 2 morning, we feel that regardless of our status as a 3 record owner of land where a well is to be located, that 4 we do have -- that we are an interested party, and that 5 we do have a right to participate under the Division's 6 rules in any administrative proceeding. 7 CHAIRMAN FESMIRE: So any attempt I would 8 make to short circuit this hearing is not going to be 9 successful; right? 10 MR. SUGARMAN: To short circuit this 11 12 hearing? CHAIRMAN FESMIRE: Yeah, to come to an 13 agreed conclusion would not be successful. 14 MR. SUGARMAN: I feel that this hearing is 15 premature. I feel that -- I can't stress strongly enough 16 that issue as to who is a properly interested party in an 17 adjudicatory proceeding on an APD is an issue of 18 significant public importance. It should not be resolved 19 20 on the basis of a two-page motion to strike that's filed by an operator without any opportunity for response. 21 Certainly it would short circuit this hearing 22 today if this matter were continued so that the parties 23 could file the briefs that need to be filed, so that this 24 25 Commission can issue a fully-informed decision on that

Page 48 particular legal issue which has yet to be resolved. 1 That also -- Mr. Chairman, it's an issue that 2 the Division, even if we don't go with Mr. Hall's -- what 3 might be Mr. Hall's notion of the motion, which is an 4 order directing the Division to approve, rather than to 5 process, even if the Division were to be ordered to 6 7 process those applications, we'd have to come right back up here to the Commission for a determination of the 8 9 threshold legal issue on who is the interested party who has --10 Whereas, if we go ahead CHAIRMAN FESMIRE: 11 and have the hearing today and accept the Rices as an 12 interested party, what happens to their abilities to 13 affect the decisions, then? 14 MR. SUGARMAN: If the Rices were -- if 15 their intervention as interested parties were allowed in 16 the three cases today, and the Commission were to order 17 these applications to be remanded to the Division for 18 processing, then --19 20 CHAIRMAN FESMIRE: I guess what you're telling me is there's no hope for a settlement between 21 the three parties today. 22 MR. SUGARMAN: 23 Without going into specifics, Mr. Chairman, I contacted Mr. Hall on Friday, 24 25 when I became aware of the fact -- this past Friday when

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Page 49 I first became aware of the fact that there was a 1 possibility of a settlement between Approach and the 2 county, and I proposed to Mr. Hall in an email that he 3 and I get together to talk about whether there was some 4 way that we would be able to make a package settlement 5 that would take care of all these issues, and I didn't 6 hear back from him. He and I were just actually talking 7 during the recess, just moments ago --8 CHAIRMAN FESMIRE: If we take a break, 9 could you further those discussions? 10 MR. SUGARMAN: We might be able to, Mr. 11 We might be able to. Our conversation outside Chairman. 12 was all of five or seven minutes, and there weren't any 13 14 great indications that things were going to be successful, but I'm always, of course, willing to talk. 15 CHAIRMAN FESMIRE: Why don't we go ahead 16 and take a 15-minute break? Do you think you all would 17 need an office? 18 MR. SUGARMAN: 19 Sure. Yes. I think we would. Or just some place where Scott and I could have a 20 private conversation. 21 CHAIRMAN FESMIRE: Having said that, I 22 don't know of a vacant office. 23 MR. SUGARMAN: If I may, in the meanwhile, 24 one other comment. I did make a -- I did file something 25

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Page 50 else this morning. 1 CHAIRMAN FESMIRE: You filed lots of 2 3 elses. MR. SUGARMAN: I filed something else this 4 morning. I don't know whether you have seen that yet. 5 CHAIRMAN FESMIRE: I got two documents 6 7 from you this morning. The motion to continue was 8 MR. SUGARMAN: sent to Florene yesterday. 9 CHAIRMAN FESMIRE: We didn't get it until 10 this morning. 11 12 MR. SUGARMAN: The other thing that was filed that, apparently, you have, is the Trust's 13 suggestion of a jurisdictional impediment to take any 14 15 action on this matter in light of a failure of personal 16 notice. 17 And, again, we feel that this is an issue that raises a substantial issue of public importance, and we 18 19 are fully aware of the fact that this a novel issue. 20 It's an issue of first impression in New Mexico law, and it's unresolved, and the issue may be decided against us. 21 This is an issue that's a sua sponte issue. The issue of 22 the Commission's jurisdiction doesn't at all relate to 23 24 the Rice's standing to bring a case or their right to 25 intervene or their right to participate under the

Page 51 1 Division's rules for intervention, even for a substantial 2 public understanding.

3 CHAIRMAN FESMIRE: Mr. Sugarman, your4 client had notice.

MR. SUGARMAN: My client had notice -- my 5 client -- the applications on my client's property, there 6 were two pending, Mr. Chairman. They were pending --7 they were filed on January 27th. My client didn't -- and 8 then the application was calendared before the Commission 9 for the February hearing. I'm going to try and get this 10 I might be wrong. They were calendared before right. 11 the Commission for the February hearing, the May hearing, 12 the July hearing and the September hearing. 13

It wasn't but for 7 or 10 days before the 14 September hearing that my client was given -- had actual 15 notice of the pendancy of the applications in this 16 Commission. And the way that we had actual notice was 17 when I was retained to participate in this case on behalf 18 of the client, I just happened to go onto the Division's 19 Website to cruise around and look at dockets, and I saw 20 that this matter was then on its fourth docket. 21

My client had never been given any notice of the fact that this matter had been docketed for hearing before the Commission, and that the APDs were subject to approval at any of those hearings.

Page 52 CHAIRMAN FESMIRE: Hasn't the legislature 1 addressed that, the Surface Owner's Protection Act? This 2 is a split estate; right? 3 MR. SUGARMAN: It is a split estate, Mr. 4 5 Chairman. CHAIRMAN FESMIRE: I'm assuming your 6 client understood, being -- are they in the oil business? 7 MR. SUGARMAN: My client is, first of all, 8 not a New Mexico resident. And my client is now familiar 9 with the provisions of the New Mexico Surface Owner's 10 11 Protection Act, yes. CHAIRMAN FESMIRE: When they purchased 12 this land, hadn't the estate already been split? 13 14 MR. SUGARMAN: Mr. Chairman, quite honestly, I can't tell you when they purchased the land. 15 16 I'm pretty confident that the estate had already been 17 split, but I'm also pretty confident that the Surface Owner's Protection Act had not been enacted at that time. 18 CHAIRMAN FESMIRE: That's true. 19 But if T 20 understand correctly, they're familiar with the industry and understood what they purchased when they bought a 21 split estate; is that correct? 22 They are familiar with the 23 MR. SUGARMAN: industry. As you know, Mr. Chairman, in many places 24 25 other than New Mexico -- and in New Mexico when federal

Page 53 minerals are at issue in a split estate situation, an 1 operator is required to give a land owner notice at the 2 time that there is an application for permit to drill 3 filed by the operator. 4 CHAIRMAN FESMIRE: But isn't that the same 5 issue that the legislature addressed? 6 It's a completely 7 MR. SUGARMAN: No. different issue, Your Honor. I hope you don't mind me 8 9 calling you Your Honor, Mr. Chairman. It's a different issue. We submit that it is 10 legally erroneous to equate the personal notice that's 11 required in an APD context, in an adjudicatory hearing on 12 an APD, with a personal notice that's required for the 13 Surface Owner's Protection Act. 14 CHAIRMAN FESMIRE: Isn't it the same event 15 that triggers the requirements? 16 MR. SUGARMAN: No, it is not. 17 CHAIRMAN FESMIRE: Doesn't the Surface 18 Owner's Protection Act come into effect when an APD is 19 filed? 20 21 MR. SUGARMAN: No. 22 CHAIRMAN FESMIRE: What triggers the responsibility of the operator under the Surface Owner's 23 Protection Act? 24 25 MR. SUGARMAN: Drilling.

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	Page 54 CHAIRMAN FESMIRE: They're not entitled to
1	-
2	notice until after they start drilling?
3	MR. SUGARMAN: They're not entitled to
4	notice until they have an intent to drill and come the
5	operator has an intent to drill and comes to the surface
6	owner with a proposal for the drilling plan. But by that
7	point in time, the APD would have already been issued,
8	and the interests in the land owner in having notice of
9	the APD are different. They diverge in many ways from
10	the interest of the land owner having notice for purposes
11	of negotiating a compensation agreement under the Surface
12	Owner's Protection Act.
13	CHAIRMAN FESMIRE: Okay. Do we have an
14	office?
15	COMMISSIONER OLSON: Mark went to look.
16	MR. HALL: I think we can step outside.
17	It won't be long.
18	CHAIRMAN FESMIRE: Why don't we take a
19	15-minute break and reconvene at ten minutes until 11:00?
20	MR. HALL: I have to catch a plane soon.
21	CHAIRMAN FESMIRE: When do you have to
22	leave?
23	MR. HALL: I should be on the road pretty
24	soon.
25	MR. SUGARMAN: Maybe Scott and I with five

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Page 55 minutes outside would be able to figure out whether we 1 even need an additional --2 CHAIRMAN FESMIRE: Commissioner Bailey 3 needs a break. 4 MR. SMITH: We have an office in Forestry 5 6 that you all can use to talk. CHAIRMAN FESMIRE: Okav. 7 (A recess was taken.) 8 9 CHAIRMAN FESMIRE: Let the record reflect that we've come back from break. This is the 10 continuation of the three consolidated cases, Numbers 11 14134, 14141 and 14278. The record should also reflect 12 that all three Commissioners are present. We, therefore, 13 have a quorum. 14 Since we have motions, Mr. Hall, do you want 15 to start with your motions, or --16 MR. HALL: Please. I think we should take 17 up the agreed motion to remand. It is submitted in 18 conjunction with the earlier motion for conditional 19 approval. I think they ask for the same relief. And as 20 I've said, the agreed motion accounts for all --21 CHAIRMAN FESMIRE: Before you go further, 22 what I intend to do is go ahead and hear all the motions, 23 and then go into executive session to make a decision on 24 the motions; okay? 25

Page 56 MR. HALL: Right. But with the 1 understanding, I believe there may have been motions 2 filed that I haven't seen yet. I'll do my best to 3 address those as I can. 4 The first one we're CHAIRMAN FESMIRE: 5 addressing is Mr. Hall's agreed motion to remand to the 6 7 Division. MR. HALL: Yes, and it asks that the 8 Commission remand the applications for approvals to drill 9 10 for the eight wells back to the Division district for review and approval in the ordinary course of the 11 Division's administrative process. 12 CHAIRMAN FESMIRE: You say, "the eight 13 wells." Are you talking about the wells in Case Number 14 14134 and 14141? Unless the two that have already 15 been -- which eight wells, I guess, are --16 17 MR. HALL: If you will look at page 2 of the motion, they are listed by case there, and then on 18 into page 3. The wells for which administrative approval 19 20 is sought, they are the Sena Well No. 2, the Avella Sultemeier Well No. 2, the Montano Well No. 1, the Dora 21 Spill Well No. 2, the Dora Spill Well No. 3, the Jeffrey 22 Spill Well No. 1, the Jeffrey Spill Well No. 3, and the 23 Edward Spill Well No. 4. 24 25 APDs for the remaining wells in all three of

Page 57 the applications are being withdrawn. When the APDs for 1 the eight wells are submitted to the district office, we 2 are proposing that they be subject to the express 3 condition that the applicant comply with all applicable 4 county ordinances, specifically, Rio Arriba County's Oil 5 and Gas Land Use Ordinance. 6 CHAIRMAN FESMIRE: Okay. So the other --7 8 they divide them out by -- not by case. They just --MR. HALL: I have done that, Mr. Chairman. 9 I mean, they're not CHAIRMAN FESMIRE: 10 grouped by case. Some of the wells have each one of the 11 three cases that are being requested. 12 That's right. That's correct. 13 MR. HALL: CHAIRMAN FESMIRE: And the rest of them 14 are sort of being withdrawn without prejudice. 15 MR. HALL: That's correct. So as part of 16 that process, as we've indicated, we had agreed with the 17 Rio Arriba County Commissioners and the county staff that 18 in the event the county saw a need to seek further review 19 of any single APD, pursuant to the adjudicatory hearing 20 process, we would not contest the county's standing, and 21 we would also honor the standing of record title surface 22 owner for each of those locations, if they sought to do 23 that. That is the sum and substance of what we're 24 25 asking.

Page 58 In conjunction with that, the Commission 1 should note that the lessors are ready to proceed. 2 The operator is ready to proceed. 3 CHAIRMAN FESMIRE: On all eight of these 4 wells? 5 Yes. Most, if not all, of the MR. HALL: 6 7 surface owners are ready for us to proceed, and the county is ready to receive applications from the operator 8 pusuant to its Oil and Gas Ordinance. And we have 9 10 committed to the county that for all eight of these wells, and for any well to be drilled on Approach's 11 lease, they will be subject to county's process. 12 CHAIRMAN FESMIRE: I don't remember 13 14 whether it was -- I don't think it was part of the county process, but Approach has agreed to drill these with a 15 closed-loop system? 16 MR. HALL: All will be drilled with a 17 closed-loop system. That's my understanding, yes. 18 19 CHAIRMAN FESMIRE: Is that all you have on the first motion? 20 MR. HALL: A final closing comment on 21 that, as I said, we're ready to go. The county is ready 22 23 to proceed, as well. The county wants its process to 24 work. We want its process to work, and it was substantial effort on the part of industry, interest 25

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Page 59 1 owners, Forest Service, everyone, to come up with what I 2 think is a fair ordinance. All are ready to see it work. 3 I think it can work.

We want to avoid a situation where the 4 operation of the county's ordinance is frustrated by a 5 6 single land owner who may seek to object to APDs that, in some cases, are 10 miles away from his land. We think 7 the Commission specifically ought to avoid that result. 8 And I believe that is the county's position, as well. 9 They're not here to speak for themselves today, but from 10 my conversation with them, I think they would verify 11 12 that. CHAIRMAN FESMIRE: Do you have a response, 13 Mr. Sugarman? 14 MR. SUGARMAN: Yes. A little quidance 15 from the Commission, please. Shall I assume, for 16 17 purposes of my response to this motion, that my client 18 does have standing? Because --CHAIRMAN FESMIRE: Mr. Hall has not 19 20 objected, and we have not had to rule on it. 21 MR. SUGARMAN: He has objected, actually, in his motion to strike. 22 23 CHAIRMAN FESMIRE: We aren't addressing the motion to strike. 24 MR. SUGARMAN: So I will assume for 25

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1 purposes of my argument --

2 CHAIRMAN FESMIRE: You can assume that we 3 haven't ruled on that yet.

Okay. I understand MR. SUGARMAN: Yes. 4 that the Commission hasn't ruled, so right now I'm trying 5 to think if I need to make two responses. Let me make 6 7 the response, first, in the event that the Commission does find that we have standing in my response to the 8 motion, and then I will provide a second response to the 9 Commission. 10

Mr. Hall, in his presentation to the Commission a little bit earlier this morning, had indicated that Approach has been in stasis on the state applications, and I think that's an accurate characterization of where Approach has been.

Some of these applications have been pending 16 for about 18 months now, and during a portion of that 17 period of time, Approach could not pursue the matter 18 19 because there was a moratorium, and Rio Arriba County was in the process of promulgating their ordinance. 20 But there has been a long period of time in which Approach 21 could, after the ordinance was adopted, where Approach 22 could have been seeking to expedite the processing of 23 this case, which, after all, has been before the 24 25 Commission since February and has been on four prior

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1 Commission dockets.

It has been my understanding, based on 2 previous conversations with Approach's counsel, that 3 Approach's plan was to run an initial set of APDs through 4 the county's permitting process, and then once it had a 5 6 county permit in hand, if it was able to acquire county 7 special use permits for certain wells, that it would seek to remand this matter to the Division for administrative 8 processing and approval. That made a lot of sense to me. 9 Right now, what's happening is that Approach, 10 for some reason that has not been made clear, has decided 11 that it wants to modify that particular strategy, and 12 that even before it runs an initial set of well locations 13 through the county approval process, it wants this 14 Commission to wash its hands of this matter and send it 15

16 back to the Division for administrative approval.

We feel that to the extent that we're in stasis right now, that that stasis has been a strategy decision approach, and that Approach, therefore -- and that Approach hasn't shown that any injury would result from holding this case in abeyance until such time as the county had run its permitting process.

You, Mr. Chairman, had indicated that you
might think -- and I'm sorry if I'm misconstruing your
question -- that there might be some consideration of

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Page 62 issues at the county permitting process -- in the county 1 permitting process that would obviate the need for 2 concurrent or parallel consideration here at the state. 3 CHAIRMAN FESMIRE: Mr. Sugarman, I don't 4 believe I've made that statement, but -- I quess I don't 5 understand what you're --6 7 MR. SUGARMAN: The point I'm trying to 8 make is that I don't see that there is any injury to Approach in holding this motion on the Commission's 9 docket until such time as Approach is ready to proceed 10 for its state permits. 11 Now, I understand right now that Approach does 12 13 not object to a record title surface owner's participation in the process that will ultimately be 14 15 carried out by the Division on these applications. But, again, this is what I was arguing to the Commission this 16 morning, we -- the Rice Trust is not a record title 17 18 surface owner on all of the locations. Yet, it is within the zone of interest that's to be protected by the New 19 Mexico Oil and Gas Act. 20 21 CHAIRMAN FESMIRE: What is that, Mr. 22 Sugarman? I guess I don't understand what that zone of 23 interest you mentioned is. 24 MR. SUGARMAN: Yes, I will answer your question, Mr. Chairman, but I want to preface my remarks 25

Page 63 with the point that I've made a number of times. I feel 1 right now that it would be manifestly unfair for this 2 Commission to rule on the pending motions without giving 3 the Trust an opportunity to file a responsive memorandum. 4 CHAIRMAN FESMIRE: You've raised this 5 6 issue, and I'm curious. What is it? MR. SUGARMAN: As I said earlier -- and 7 I'm sorry if this is going to be -- there's a lot of 8 strands that run through legal considerations of what is 9 sufficient to establish standing and what is sufficient 10 to establish intervention. 11 12 CHAIRMAN FESMIRE: I don't think my question gets to that. It's the statement that they have 13 a zone of interest in these locations that were not on 14 their property. 15 MR. SUGARMAN: The zone of interest 16 test -- the courts have adopted a zone of interest test 17 for purposes of standing analysis. That's an analysis 18 that's used by both the federal courts and the New Mexico 19 In Key vs. Chrysler Motors Corp., 121 NM 764, 20 courts. the Court says that a plaintiff who can demonstrate that 21 the interest that he seeks protected are within the zone 22 of interests to be protected or regulated by a statute, 23 that plaintiff has standing. 24 25 CHAIRMAN FESMIRE: That is my question.

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Page 64 What zone of interest does your client have, and how does 1 2 that apply -- how does the test apply? MR. SUGARMAN: The zone of interest and 3 making a determination of whether my client does fall 4 within the zone of interest, of course the relevant 5 statute would be the New Mexico Oil and Gas Act. The 6 question would be, does anybody -- well, in this 7 particular case, does the Trust fall within a zone of 8 interest that was created by the New Mexico legislature 9 when it enacted the New Mexico Oil and Gas Act. 10 11 CHAIRMAN FESMIRE: Tn 1935? MR. SUGARMAN: And as it's been amended 12 through the years. Because, of course, the relevant 13 consideration is the Act that exists right now, and not 14 as it existed when it was originally promulgated. 15 16 CHAIRMAN FESMIRE: How does the statute 17 apply? MR. SUGARMAN: The statute applies in this 18 way, Mr. Chairman. The statute authorizes, empowers and 19 imposes a duty on the Commission not only to prevent 20 waste and to protect correlative rights, but, also, to 21 assure the oil and gas operations do not unreasonably 22 impair surface water quality, groundwater quality, human 23 health or the environment. That's what the statute does 24 in the provision that enumerates the powers of the 25

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Page 65 Commission. 1 CHAIRMAN FESMIRE: That's the Oil and Gas 2 3 Act? Where is that at? MR. SUGARMAN: Yes. I direct the 4 Commission to 70-2-12(B)(15), (B)21 and (B)22. 5 COMMISSIONER OLSON: Can I ask a question? 6 It seems like we're getting into arguing the issue of 7 standing, and I quess my question is -- and maybe both 8 9 attorneys can answer this -- if this was remanded to the Division, isn't their ability to argue standing in front 10 of the Division, and, therefore, maybe the Division -- at 11 that Division level, they could narrow this issue for 12 whatever is presented to the Commission at that point, if 13 there's still a point of contention over standing. 14 15 From what I heard from Mr. Sugarman earlier, it sounded like he didn't really have -- and clarify me 16 if I'm understanding you wrong. He didn't really have an 17 objection to remanding this back to the Division, as long 18 as some language didn't say, "It's not for approval. 19 It's for the processing the applications," and that your 20 main concern, Mr. Sugarman, was that you have standing. 21 I would think, though, that you could be 22 making those arguments in front of the Division, and if 23 it's not satisfactorily resolved, it could be then taken 24 up in front of the Commission. That's my thinking on 25

Page 66 1 that. MR. SUGARMAN: I think, Commissioner 2 Olson, that what you say makes a lot of sense. It's my 3 position, as the Commission knows, that this Commission 4 at this particular hearing ought not to decide the issues 5 6 that are raised by the motion to strike, which are standing and intervention, because, again, we haven't had 7 an opportunity to file any responsive brief. So I do 8 feel like a Division at this time is inappropriate. 9 Commissioner Olson, I think that we -- yes, 10 it's entirely true that if this matter were to be 11 remanded to the Division, that, in that particular forum, 12 we would be able to, again, litigate the issue of 13 standing as a threshold issue. And, presumably, the 14 Division would establish a briefing schedule where we 15 would be able to fully flesh out the issue for the 16 Division's consideration and resolution. 17 18 My concern is that we'll be right back here again on a de novo appeal of the legal issue the way it's 19 resolved by the Division, that if the issue is resolved 20 adversely to Mr. Hall's client, that he would want to 21 22 appeal the legal issue to the Commission. Conversely --23 CHAIRMAN FESMIRE: So why not address it now while it's before the Commission? 24 25 MR. SUGARMAN: I would like to address it

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Page 67 now, Mr. Chairman, after I have been given a chance to 1 respond to the motion in writing. I received the motion 2 at 6:00 yesterday afternoon. I've done a little bit of 3 research, and I would be happy to present the product of 4 the little bit of research that I've been able to do with 5 the Commission, if the Commission would like to hear my 6 argument now. 7

However, I want to respectfully submit that 8 when I receive a motion to strike that would essentially 9 make my -- that would preclude my client from 10 participating in this proceeding, and when the relief 11 that's sought in the motion to strike would preclude 12 anybody from -- a record surface owner from proceeding in 13 an adjudicatory proceeding on an APD, that fairness and 14 15 the public interest require that I be given an opportunity to file a written response to the motion. 16 CHAIRMAN FESMIRE: You're not claiming 17 that Mr. Hall filed his motion in an untimely manner, are 18 19 you? MR. SUGARMAN: I do not know. 20 I will 21 profess that I do not know that there are any time limits on the filing of such motions. 22 23 CHAIRMAN FESMIRE: That's not part of your 24 argument, is it? MR. SUGARMAN: To the extent that there 25

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Page 68 is -- I shouldn't say that because I don't want to waive 1 this objection. To the extent that there is some 2 requirement for a timely filing of a motion, I would 3 submit that that requirement was not complied with. 4 That's not what I'm arguing right now. If I had received 5 Mr. Hall's motion sufficiently in advance of this 6 7 hearing, so that I would have had an opportunity to prepare a response to his motion, I would have prepared a 8 response to his motion. 9 CHAIRMAN FESMIRE: Likewise, he didn't get 10 a chance to respond to most of your motions, either; is 11 that correct? 12 MR. SUGARMAN: No, that's not correct. 13 Which motion? 14 15 CHAIRMAN FESMIRE: The one you filed last night. The one you filed this morning. 16 I filed one motion to 17 MR. SUGARMAN: continue, Mr. Chairman. I have filed one motion. There 18 is a motion that I filed for production of certain 19 documents, and the motion that I -- that motion was filed 20 21 a month ago or so, and Mr. Hall has had an opportunity to respond the that. The jurisdictional issue that I 22 raised, I didn't raise by motion, because, again --23 CHAIRMAN FESMIRE: What's the difference 24 between the suggestion and motion? 25

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Page 69 MR. SUGARMAN: The motion is that I would 1 like to have an opportunity -- I have suggested to the 2 Court that sua sponte the Court has, as you know -- the 3 Commission has a sua sponte obligation to ensure that it 4 has subject matter jurisdiction to take valid and 5 enforceable acts in a proceeding. That's a sua sponte 6 7 duty. My suggestion to the Commission is that sua 8 sponte --CHAIRMAN FESMIRE: We keep going farther 9 afield here. The fact is that both parties have filed 10 motions that, with the exception of your motion for 11 continuance, were probably timely under the rules, and 12 neither has had the time to respond; is that correct? 13 I feel like I filed -- I MR. SUGARMAN: 14 don't feel. What the record will reflect, Mr. Chairman, 15 is that I filed a motion to continue that Mr. Hall, I'm 16 17 assuming, has not had a chance to respond to yet. That is the case. 18 CHAIRMAN FESMIRE: And you filed the 19 suggestion that Mr. Hall has not filed a timely response. 20 21 MR. SUGARMAN: Right. And I --22 CHAIRMAN FESMIRE: That's the point. We keep getting farther afield. Both parties have taken it 23 upon themselves to take advantage of that. There is no 24 25 time requirement, except for the motion to continue in

Page 70 the motions that have been filed here; right? 1 MR. SUGARMAN: As I said, I really have to 2 honestly and respectfully say I don't know, and I should 3 to be here in this forum, but I don't know that to be the 4 case. But if you tell me that that's the case, I'm sure 5 6 it's true. CHAIRMAN FESMIRE: Let's go back to what 7 you were arquing in the first place, before we started 8 going into these different routes. We were talking about 9 standing. 10 MR. SUGARMAN: Okay. I'll talk about 11 standing. It's a somewhat complicated argument, and I'm 12 sorry that it's going to maybe be not so easy to follow, 13 because I haven't had a chance to file a written 14 memorandum, so I please encourage all of the 15 Commissioners to stop me at any point to ask for 16 clarification or to ask me questions. 17 18 COMMISSIONER OLSON: I quess that's why I keep coming back to -- it seems like some of these issues 19 aren't fully briefed, and I know we have one motion for 20 continuance. It almost seems to me that the parties 21 could stipulate to remand this back to the Division and 22 23 address all of these issues in front of the Division. Right now it doesn't sound like we're going to have the 24 25 information here necessary to even determine the standing

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Page 71 at this point. So why wouldn't the parties just 1 stipulate to remand it back to the Division and let these 2 issues be addressed in front of the Division? I quess 3 that's -- and that way it can be adequately briefed, as 4 well as have those things fleshed out, and then present 5 it back to the Commission if there's still a dispute. 6 7 Just a suggestion. I would agree, Commissioner MR. HALL: 8 I think a stipulation to remand would be 9 Olson. I want to make sure what I'm stipulating 10 appropriate. I think it's in the spirit of what we proposed in to. 11 our agreed motion with the county. 12 13 The motions to strike were filed really as a 14 precaution, but bear in mind that I have represented to this agency that we will honor the standing of Mr. Rice to challenge an APD on his surface. The agency has

15 16 always taken a fairly circumspect view of standing, and 17 I've thought long and hard about this, and there's only 18 19 one case that I'm aware of where standing of a surface owner was recognized. If you look pretty closely at Rule 20 17, it clearly provides for a surface owner standing in 21 22 that process. And I think in the spirit of that, we can 23 recognize Mr. Rice's standing.

I cannot, however, recognize the standing of the public. I don't think any of the rules allow for

Page 72 It has to be a party. It seems to me, Mr. 1 that. Sugarman is arguing for public standing. That's really 2 what he's saying here. He's saying there would be no 3 injury that would accrue to Approach if we did that. 4 In fact, filings to this agency, we pointed 5 out that the oil and gas lease has a term. There's an 6 eight-well drilling obligation under it. There is force 7 majeure provision, but it is not a perfectly-crafted 8 force majeure provision. There is a substantial chance 9 that this lease will expire, and I think we ought to do 10 everything we can to avoid a situation where one surface 11 12 owner is able to hold up APDs across the entirety of the lease, because he may or may not object to an APD that's 13 10, 12, 15 miles away from his property. That's what I 14 think we need to guard against. 15 CHAIRMAN FESMIRE: Okay. 16 17 MR. SUGARMAN: I agree that the Commission needs to look carefully at the issues that are raised by 18 Mr. Hall's motion. And I don't think that the Commission 19 right now is in a position to take that careful look. 20 I'm amenable to Commissioner Olson's suggestion for a 21 22 remand. However, I am also prepared to give further 23 argument insofar as I'm able at this time on the issue of 24 standing. I feel that doing that at a time when the 25

Page 73 issues, which are complicated -- as I say, the rule is a 1 rule about intervention. There is a substantial body of 2 case law regarding intervention in New Mexico. There's 3 also a substantial body of case law regarding standing in 4 5 New Mexico, and the two are not identical. And it's going to be important for the decisionmaker on this issue 6 to be fully aware of what the difference is on those two 7 separate lines of authority. 8 CHAIRMAN FESMIRE: Okay. How long would 9 it take to be prepared to argue the case on remand? 10 MR. HALL: Tell me which case we would be 11 12 arguing. CHAIRMAN FESMIRE: The case for the eight 13 wells that you're proposing here, and any accompanying 14 15 standing issue or anything that can be raised. MR. HALL: I wouldn't agree that we can 16 combine all eight wells in one single case before the 17 Division. What I envisioned was that there would be 18 administrative approval, and if anyone sought 19 adjudicatory review, any of them, they could make their 20 case at that time. 21 CHAIRMAN FESMIRE: Okay. What I think we 22 can do is remand it back to the district office for 23 consideration -- I'm not going to remand it back for 24 approval -- remand it back for expedited consideration, 25

1	Page 74 and get it back up to the Division as quick as possible,
2	if, after they're considered in the district, there is an
3	appeal on the state specific wells. Is that
4	satisfactory?
5	MR. SUGARMAN: Well
6	CHAIRMAN FESMIRE: I'll take that as a no.
	MR. SUGARMAN: What I think makes sense
7	
8	from a procedural standpoint, given where we are today
9	and the importance of the issues, is for the issues that
10	are raised by Mr. Hall's for the time being, I can
11	withdraw my motion for the production of documents and
12	I'll do that verbally right now, so that is no longer
13	pending with the right to refile that motion. And
14	having done that, it seems to me that the most efficient
15	process insofar as moving the permitting along, would be
16	to have a remand to the Division for consideration of
17	issues relating to standing, and in that same hearing,
18	to well, for standing.
19	CHAIRMAN FESMIRE: First of all, we don't
20	know whether the district office is going to approve
21	these. And the district office has a function that they
22	have to go through to approve these wells. It would be
23	very quick, because they have been looking at them, but
24	they have to approve it first. If we're going to remand
25	it, it's got to go back to the district. That can be, in

Page 75 terms of bureaucratic time, almost instantaneous. Then 1 we will assume that your client will look at those of the 2 applications that were approved, and choose to appeal 3 one, two, all. At that point, it will be assigned to the 4 Division docket for further consideration by the 5 6 Division. Is that --COMMISSIONER BAILEY: And at the district 7 level, they will determine casing programs and those 8 details that should come out in the Division hearing. 9 10 CHAIRMAN FESMIRE: Right. 11 MR. SUGARMAN: Now --CHAIRMAN FESMIRE: No? 12 MR. SUGARMAN: I'm sorry. I said now, not 13 I'm trying to assimilate all of this as it happens. 14 no. So the issue -- what you're proposing, Mr. Chairman, is 15 that the issue as to standing won't be raised --16 CHAIRMAN FESMIRE: It won't be addressed 17 until it gets to the Division hearing level. 18 MR. SUGARMAN: So how would my client, 19 20 then, have any guidance, insofar as how it can and should participate, if it desires to continue its participation, 21 which it does, when it's at the district level, without 22 there being an affirmative finding somehow of our 23 standing? 24 25 CHAIRMAN FESMIRE: What are you proposing,

Page 76 I guess I don't understand. This is the way --1 then? this is the process that has been in place for a long 2 time, that the district has some technical 3 responsibilities they have to address. This is what 4 you're objecting to. Your client will have notice. 5 Ι mean, as of right now, your client has notice that -- if 6 we proceed with this procedure, your client has notice; 7 is that correct? 8 MR. SUGARMAN: It has notice, but it's Mr. 9 Hall's position, as I understand it, that my client, if 10 none of the eight wells are on its surface, doesn't have 11 any right to participate in the administrative processing 12 of the APDs. 13 CHAIRMAN FESMIRE: That's an argument that 14 you'll have to take up at the Division level. 15 Right. I'm wondering, Mr. MR. SUGARMAN: 16 Chairman -- I understand that we can take that up at the 17 Division level. I'm just -- does that mean that my 18 19 client, in the interim, would not be able to participate in whatever happens at district level? 20 CHAIRMAN FESMIRE: No. The district is a 21 technical review. If there is concerns raised there, 22 that's what the appeal process is for. That's where you 23 can bring it to the Division. We don't -- at that point, 24 you know, we're looking at, as Commissioner Bailey said, 25

Page 77 casing programs, water protection, technical issues, just 1 Then, once they get an APD, the Surface 2 for that. Owner's Protection Act -- and I realize that we disagree 3 on this -- the Surface Owner's Protection Act kicks in. 4 There is notice to the surface owner and an opportunity 5 for appeal from that point forward. 6 MR. SUGARMAN: If that's relevant to your 7 analysis, Mr. Chairman, that's not what the Surface 8 Owner's Protection Act calls for. There's no obligation 9 that an operator has to provide notice of an application 10 for permit to drill --11 CHAIRMAN FESMIRE: No, that's not what I 12 said. 13 14 MR. SUGARMAN: -- or for the issuance of an application for permit to drill. A permittee -- an 15 operator can acquire a permit from the state in the 16 ordinary course of the state's --17 CHAIRMAN FESMIRE: Okay. In the order 18 here we will order that it be -- after it's approved by 19 the district, that it can go on to the Division hearing 20 process. Your client has notice of that, okay? Do you 21 want your client to sit in there while they discuss 22 casing programs, casing points, pressure testing, logging 23 Is that what your client is seeking? programs? 24 25 MR. SUGARMAN: I think my client is

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Page 78 concerned about the protection of groundwater and surface water quality, Mr. Chairman. That is what my client is concerned about. And I think that it's because of the nature of my client's concern for the protection of water quality that this notion that standing is somehow limited to the right of the record surface owner, there's a misfit there.

CHAIRMAN FESMIRE: Go ahead.

8

COMMISSIONER OLSON: I think we're still 9 getting on this procedural issue, because -- and this is 10 no different than what happens in front of the 11 environment department on a discharge permit application. 12 It comes in -- the application comes in, and there is 13 technical review by the agency to determine what are the 14 criteria that this may be approved under or denied at 15 16 that point, and then, at that point, it narrows the issues, so that if -- maybe the Division, at this point, 17 would take care of all of the concerns of Mr. Rice or --18 in regards to casing and maybe protection of water zones, 19 maybe some other issues. 20

That way it narrows -- I think the purpose of the procedure here is that there is that administrative process that goes forward that narrows the issues that now you can appeal the things that you still have some issues with, and maybe they took care of all the others.

Page 79 That's the process, I think, that the Chair is trying to 1 They do this technical review first -get through. 2 CHAIRMAN FESMIRE: Then you can appeal it. 3 COMMISSIONER OLSON: -- then what's left. 4 at that point, is the issues that you still have 5 disagreement on, and then the issue, too, of standing can 6 be addressed at that point, and that can be fully briefed 7 and addressed and fleshed out, so that we, I think, on 8 9 our side -- I got a little uncomfortable doing it kind of -- which, to me, seems kind of haphazard at the 10 moment, and that we're not getting all the full 11 information that could be fleshed out at the Division 12 level, and then be refined -- by the time it's coming to 13 14 us, we'll have a little bit more focused issue for us to address. 15 I was not considering in any kind of 16 stipulation that the parties make, that they would be 17 waiving any of their rights to argue any issue on 18 19 standing. They would be fully reserving their right to say you don't have standing, and you're fully reserving 20 your right to say that you do, and it's something that 21 22 would be addressed through a Division order at that

23 point. Maybe you guys would come to some agreement maybe 24 on some wells and maybe not on others. I don't know. 25 CHAIRMAN FESMIRE: Let me make absolutley

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Page 80 clear that I am not saying that the district office's 1 work cannot be reviewed and appealed and discussed in 2 hearing, but we have to have some place to start, just 3 from a procedural standpoint. We start there, we give 4 them API numbers there, start putting them into the 5 They have to do that. Then why do they 6 computer system. 7 have to go to the Division? Why can't they come back to the Commission? Why are you wanting to go to the 8 Division? 9 MR. SUGARMAN: I am not, actually. 10 Ι don't believe that was my suggestion, Mr. Chairman. 11 Ιf you would like -- if you want to go right from the 12 district office to the Commission, that's fine with me. 13 I believe either I misspoke or you misunderstood 14 something that I had said. 15 I think that my feeling is that the Commission 16 is the appropriate place to be, because these are legal 17 They are important public legal issues. Thev're 18 issues. crying out for a determinative answer. Whatever the 19 Division decides, presumably, will be appealed to the 20 Commission. So if, in the Chair's discretion, it feels 21 22 that the matter ought to come back to the Commission, we would be amenable to that. 23 COMMISSIONER OLSON: Maybe part of the 24 25 confusion is mine, and maybe Mr. Hall can clarify that.

Page 81 I was assuming that they would go back for the district 1 processing and then I thought, under your proposal, it 2 would potentially go for a hearing in front of the 3 Division. Or are you envisioning it coming straight to 4 the Commission? 5 MR. HALL: I thought we would follow the 6 rules. 7 CHAIRMAN FESMIRE: Your interpretation of 8 9 the rule is? MR. HALL: My interpretation would be that 10 the next step would be that it go before the Division and 11 we could flesh out standing there, and the Division could 12 issue an order. 13 CHAIRMAN FESMIRE: The rules also allow 14 the Chairman to bring it to the Commission directly 15 16 without going to the Division. What are we going to accomplish by going to the Division? 17 MR. HALL: How much workload you wish take 18 on, Mr. Chairman. 19 CHAIRMAN FESMIRE: Chances are this is 20 probably going to get appealed from the Division no 21 matter what their decision; right? 22 MR. HALL: Don't know. 23 24 CHAIRMAN FESMIRE: Ms. Bailey, you've been doing this forever. 25

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Page 82 COMMISSIONER BAILEY: It seems to me that 1 this is one of those cases that will make headlines no 2 3 matter what happens. So I believe that we should allow the district to process the APDs and then bring it to the 4 Commission for all issues connected to standing or 5 intervention and determination of the questions before 6 I do believe that it should go first to the district 7 us. for their technical review and their requirements and 8 then come on to us and just skip the Division. 9 It's been docketed before us for many, many 10 months as it is, so let's just continue to put it on the 11

12 docket. I believe we should continue this case until the 13 attorneys have had the chance to respond to the briefs 14 and the district has had the chance to review and process 15 the APDs.

16 CHAIRMAN FESMIRE: We've got three 17 different cases. Do we want to continue it as three 18 cases? And the eight wells represent each one of those 19 three cases, don't they?

20 MR. HALL: No. I think I can withdraw the 21 last case unilaterally all together, and it's just a 22 matter of sending the APDs down. And I don't know if you 23 want them to come back up in the form of the currently 24 docketed case numbers. I think they ought to be 25 considered on a well-by-well basis. If there's some

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Page 83 motion to consolidate APDs, the Division or the 1 Commission can take that up at the time. It may be the 2 case that we come to terms on one or more wells. 3 MR. SUGARMAN: I'm sorry. I'm looking at 4 Presumably your position that you can 5 your motion. unilaterally withdraw one of the three cases, you're 6 referring to 14278 you can unilaterally withdraw; is that 7 correct? 8 Right. MR. HALL: 9 MR. SUGARMAN: Our position would be that 10 you can't -- that there are two that Approach has 11 indicated that it has a continuing interest and will 12 submit it to the district for processing there. 13 14 CHAIRMAN FESMIRE: They can't withdraw? MR. SUGARMAN: They can't withdraw the 15 There is a case there in 14278. If there were no 16 case. pending APDs in that particular case, then, presumably, 17 18 they would have an argument for dismissing that case. MR. HALL: I just don't see the need to do 19 20 that. I think we have to start a new APD technical review at the district office, and then bring up APDs as 21 22 they may be appealed. 23 CHAIRMAN FESMIRE: Dismiss the three cases and bring cases back up -- bring the APDs back up, each 24 one under its own case number? Is that your proposal? 25

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Page 84 MR. HALL: It makes the most sense to me. 1 COMMISSIONER BAILEY: That would be eight 2 separate cases that have essentially the same 3 4 circustances. CHAIRMAN FESMIRE: We can consolidate them 5 for hearing, but we'd be able to track them individually 6 that way, and the outcome of each one could be handled 7 8 individually. COMMISSIONER BAILEY: That would make 9 10 sense. CHAIRMAN FESMIRE: 11 Okay. COMMISSIONER OLSON: I would offer up 12 13 something to think about. If this case has extreme 14 significance, maybe it should follow the process of the Division and potentially two hearings. 15 I know that's more work for the Division, but it seems like you have a 16 chance to make sure you really flesh out those issues 17 properly by going through the Division first. And if 18 it's not satisfactorily resolved, bring it back to the 19 Commission. I expect it's probably going to come here 20 anyway. But considering the significance of the issues, 21 it may warrant following that process and not bypassing 22 23 the Division. Just a thought. MR. SUGARMAN: May I, Mr. Chairman? 24 25 CHAIRMAN FESMIRE: You may.

MR. SUGARMAN: I'm amenable to -- I'm generally amenable to what is being proposed, and proceeding after the district has an opportunity to exercise its expertise and give the applications their technical review and appearing at whatever forum or fora are determined by the Commission to be the appropriate forum.

I'm happy to discuss the issues of standing 8 with state regulators as many times as is required by the 9 My request would be because of the threshold rules. 10 nature of the issue that we're raising with the standing 11 issue, that we have -- when this -- after we come from 12 the district office, wherever it lands next, whether it's 13 the Division or the Commission, that we be given an 14 opportunity to brief, fully brief, and I believe the 15 16 Commission is on board with that for the issue of standing, but that we also have a resolution by -- final 17 resolution, administrative resolution, whether it's by 18 the Division or the Commission, on the standing issue 19 20 prior to the time that we prepare for the case on the merits. Because, after all, if we are going to, in the 21 end of the day --22 23 CHAIRMAN FESMIRE: You're proposing two completely different proceedings. 24 25 MR. SUGARMAN: I'm proposing one

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Page 86 proceeding that would be a proceeding on the legal issue, 1 which is the issue of standing. And, presumably, if the 2 Commission is interested in hearing more, or if I do 3 decide to file a motion on the issue of jurisdiction, 4 then in the event that if -- if there were a 5 determination that I don't have standing, that my client 6 doesn't have standing, in that initial phase, there would 7 be no reason for this Commission or for the Division, for 8 that matter, to have a hearing on the merits of the 9 application. 10

What I'm suggesting is that a factual hearing 11 on merits of the applications might end up being a lot of 12 wheel spinning and might end up consuming a lot of the 13 Commission's time if, ultimately, the determination will 14 be that we don't have standing or the right to intervene. 15 CHAIRMAN FESMIRE: What about simply 16 briefing that issue, the issue of jurisdiction and 17 standing, prior to the next hearing? Go ahead and remand 18

19 this back to the district for their analysis with 20 instructions to send it back -- I'm not convinced that 21 the Division needs to hear this. We've pretty much 22 reached the conclusion that it will be appealed, at least 23 to the Commission, so why take the extra step to have it 24 heard by the Division?

25

MR. SUGARMAN: Again, Mr. Chairman, I am

Page 87 not a proponent of taking that extra time-consuming step. 1 What I'm trying to convey to you is I'm trying to look 2 for a way for the Commission not to -- for the Commission 3 or the Division not to have to spend time doing anything 4 that would be a needless expenditure of time. And it was 5 actually for that express purpose that I propose that we 6 do get a determination of these threshold legal issues 7 8 before there's some hearing on the merits. COMMISSIONER OLSON: Maybe we ought to 9 just go into executive session for a few minutes just to 10 discuss some of this with our counsel. 11 MR. HALL: One quick request. 12 I note, 13 also, I'm asking that Order R-12976 be vacated, because it has the effect of suspending the approved APDs. 14 15 CHAIRMAN FESMIRE: We'll go into executive session. We will discuss nothing but these three cases, 16 14134, 14141 and 14278, and we'll reconvene in public 17 session when we're done discussing it. 18 (The Commission went into executive session.) 19 20 CHAIRMAN FESMIRE: Let's go back on the record. At this time the record should reflect that the 21 Commission has gone back into public session. During the 22 executive session immediately previous to this time, we 23 discussed only cases 14134, 14141 and 14278. 24 25 We have have reached a decision on the agreed

Page 88 motion to remand to the Division. We are going the grant 1 that motion. We think that there will be an opportunity 2 for a stipulated motion. The motion should not include 3 the instruction to approve, but should include the 4 instruction to process, and, essentially, that is going 5 6 to be the action that we're going to -- we're going to ask Mr. Hall and Mr. Sugarman to withdraw the other 7 motions as moot, and we will deal with any objection or 8 any further actions on these wells if they are approved 9 10 by the district, and when they come back. At that point, we'll decide what issues we're 11 going to have to address and where that should be 12 13 addressed. As of right now, we are remanding the eight wells in the motion to remand, and we're asking Mr. Hall 14 15 to withdraw without prejudice his other APDs, and we're going to leave them under the case numbers that exist 16 17 now.

18 MR. HALL: One question: What are we 19 doing with Order R-12976?

20 CHAIRMAN FESMIRE: I don't have that in 21 front of me, unless Florene was very efficient and put it 22 in this book.

23 COMMISSIONER BAILEY: That's the

24 suspension of APDs; right?

25 CHAIRMAN FESMIRE: Yes.

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Page 89 MR. HALL: Here's the order. The 1 operative effect of that was to suspend these APDs. 2 It 3 also --CHAIRMAN FESMIRE: Consolidated the cases. Δ MR. HALL: -- consolidated the cases and 5 dismissed the APD for one location which we are 6 withdrawing -- two locations which are being withdrawn 7 anyway. 8 CHAIRMAN FESMIRE: What we'll do in the 9 new order is we will vacate this order and include the 10 provisions on consolidating the cases and withdrawing 11 that APD in the new order. 1213 We're going to ask counsel to try to draft a stipulated order to accomplish what the Commission has 14 requested. And, like I said, to reiterate for the time 15 being, we are granting the agreed motion to remand to the 16 17 district with respect to the eight wells in that motion, and we will address the other issues as they arise in the 18 future. 19 The order to the district will not -- like I 20 said, will save two processes. It will not order the 21 district to approve it. And so that there will be no 22 risk of anyone thinking we've ruled on any other issue, 23 24 we request both parties to stipulate to the remand -- I think that will be relatively easy -- because, 25

Page 90 essentially, you've agreed to it. Have you not, Steve? 1 MR. SUGARMAN: I believe I have, Mr. 2 We haven't talked about what's going to happen 3 Chairman. with everything else. You did mention that you were 4 hoping they'd get an agreement with the motions. But 5 assuming that all of this process works the way it's 6 7 supposed to, yes, we would stipulate to a remand to the district. 8 CHAIRMAN FESMIRE: Okay. 9 With the proviso that we --10 MR. SUGARMAN: just to make sure that we don't miss anything, that we be 11 given notice of the district's action on those APDs. 12 CHAIRMAN FESMIRE: In what form should 13 that notice take? 14 MR. SUGARMAN: It could take -- a letter 15 from Mr. Hall would be sufficient. 16 MR. HALL: I will call him up. 17 CHAIRMAN FESMIRE: So if Mr. Hall would 18 19 notify Mr. Sugarman when he submits those eight APDs to the district office. 20 Yes. 21 MR, HALL: I want to say I think some may have been submitted, but we'll certainly follow 22 23 up on that and certainly notify him of approval. 24 MR. SUGARMAN: I'm more interested for 25 purposes of the appeal of the district's action with

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Page 91 respect to the applications. I think that Scott and I 1 will be able to work that out. 2 CHAIRMAN FESMIRE: Mr. Hall, you'll work 3 with the district office to make sure we don't get 4 5 duplicates and they know which eight wells we're applying for here? 6 7 MR. HALL: Yes. CHAIRMAN FESMIRE: Will both parties 8 stipulate to withdrawing all motions filed in this case 9 without prejudice to refile at a later date if it becomes 10 necessary? 11 MR. HALL: Yes. 12 MR. SUGARMAN: Yes, Mr. Chairman, I will. 13 I guess that sort of begs the question of the suggestion 14 15 of jurisdictional impediment, which I don't consider a 16 motion. Would you like me to withdraw that right now, as well? 17 CHAIRMAN FESMIRE: Yes. And if we need to 18 address that issue, I guess you can withdraw the 19 suggestion without prejudice. I don't know if that's a 20 proper way to do it, but no prejudice should apply to the 21 suggestion; right? 22 23 MR. SUGARMAN: I've never filed such a thing before, Mr. Chairman, honestly. I will look for --24 my feeling is that it is incumbent on the Commission, 25

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Page 92 obviously, to look into its jurisdiction. Having said 1 2 that, I will look for a way to craft a stipulation in which we, at this point, withdraw our objections to the 3 Commission's subject matter jurisdiction without waiving 4 our right to resuscitate those objections at some point 5 in the future if it seems appropriate. 6 CHAIRMAN FESMIRE: And after we get the 7 APDs processed, if there is going to be an appeal, we'll 8 determine how that will go from that point forward. I 9 don't know whether it will be with the Commission or the 10 Division, if an appeal is necessary, but we'll determine 11 that at some point in the future. 12 MR. SUGARMAN: Okay. So questions as 13 to -- I think I understand, just to make sure. Questions 14 as to our standing and our intervention and the procedure 15 that I had proposed whereby we would bifurcate the 16 procedural matters and the merits hearing, all of those 17 issues will be deferred --18 CHAIRMAN FESMIRE: 19 What we're doing, basically, is falling back and proceeding by the rules; 20 okay? 21 22 MR. SUGARMAN: Okay. 23 COMMISSIONER OLSON: I might maybe suggest that they get these stipulations together, and they 24 present them to our counsel so he can check to make sure 25

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Page 93 things are consistent with what --1 MR. SUGARMAN: I think, also, we need to 2 talk with Adan. I mean, presumably you would like -- I 3 don't know if you would like Adan to be a signatory as 4 attorney for the County of Rio Arriba on the stipulation. 5 CHAIRMAN FESMIRE: I'm informed by counsel 6 that we don't need that on the withdrawals, that the 7 stipulation from you two will be satisfactory. 8 9 MR. SMITH: On the other order you may 10 want the county, unless they've withdrawn. 11 CHAIRMAN FESMIRE: Mr. Hall, do you think 12 there will be any problem getting the county's stipulation on the other order? 13 14 MR. HALL: We'll run it by them. CHAIRMAN FESMIRE: Anything further on 15 16 Cases Number 14134, 14141 and 14278? MR. SUGARMAN: Just I feel that it's 17 really important for me to clarify for the record that my 18 stipulations have been based on an understanding that I 19 have not waived a right to raise at a future time 20 anything that I have previously raised by motion with the 21 Commission. 22 23 CHAIRMAN FESMIRE: That's understood. 2.4 MR. SUGARMAN: Thank you very much. 25 CHAIRMAN FESMIRE: Mr. Hall?

Page 94 MR. HALL: That's all I have. Thank you. 1 CHAIRMAN FESMIRE: Good luck. 2 With this we will -- we've got one more 3 The Commission will call Case Number 14365, the De 4 case. Novo application of COG Operating, LLC, for designation 5 of a nonstandard spacing unit and compulsory pooling in 6 Eddy County, New Mexico, on the Blackhawk 11 Federal Com 7 No. 1H. That case has been continued to the December g 16th meeting. 9 And, lastly, we have Case Number 14366, the De 10 Novo application of COG Operating, LLC, for designation 11 of a nonstandard spacing unit, unauthorized well location 12 and for compulsory pooling in Eddy County, New Mexico, on 13 the Blackhawk 11 Federal Com No. 2H. That case has also 14 15 been continued until the December 16th meeting. Is there any further action before the Commission today? 16 COMMISSIONER BAILEY: Don't we have to go 17 into the executive session for one more decision on that 18 first case? 19 20 CHAIRMAN FESMIRE: Oh, yes. That is 21 correct. CHAIRMAN FESMIRE: At this time the 22 Commission will go into executive session in Case Number 23 14055. 24 (The Commission went into executive session.) 25

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1	CHAIRMAN FESMIRE: Let's go back on the
2	record. The record should reflect that the Commission
3	has emerged from executive session where we considered
4	case Number 14055 that is the correct number; right
5	the compliance or order against C&D Management Company.
6	The Commission has reached a decision, and we have
7	communicated that decision to counsel and instructed him
8	to draft an order reflecting that decision for
9	presentation and signature at the next
10	regularly-scheduled meeting of the New Mexico Oil
11	Conservation Division.
12	With that, is there any further business
13	before the Commission today?
14	COMMISSIONER BAILEY: I move that we
15	adjourn.
16	COMMISSIONER OLSON: I'll second.
17	CHAIRMAN FESMIRE: All those in favor
18	signify by saying aye.
19	Let the record reflect that the Commission
20	meeting was adjourned at 12:30 p.m.
21	* * *
22	
23	
24	
25	

	Page 96
1	REPORTER'S CERTIFICATE
2	
3	
4	I, JACQUELINE R. LUJAN, New Mexico CCR #91, DO
5	HEREBY CERTIFY that on October 7, 2009, proceedings in
6	the above captioned case were taken before me and that I
7	did report in stenographic shorthand the proceedings set
8	forth herein, and the foregoing pages are a true and
9	correct transcription to the best of my ability.
10	I FURTHER CERTIFY that I am neither employed by
11	nor related to nor contracted with any of the parties or
12	attorneys in this case and that I have no interest
13	whatsoever in the final disposition of this case in any
14	court.
15	WITNESS MY HAND this 21st day of October, 2009.
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18	β λ ρ c
19	Jacqueline R. Lujan, CCR #91
20	Expires: 12/31/2009
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