- 1 CHAIRMAN FESMIRE: Now, is there anything
- 2 further in 14055?
- 3 MR. SWAZO: No, sir.
- 4 CHAIRMAN FESMIRE: The next case before
- 5 the Commission is 14041, the application of New Mexico
- 6 Oil Conservation Division for a compliance order against
- 7 Marks and Garner Production, Ltd., and request for
- 8 determination of noncompliance with OCD Rule 19.15.5.9
- 9 NMAC for a violation of an order requiring corrective
- 10 action. Are the attorneys present?
- 11 The Chair has granted a motion for a
- 12 continuance, and it will be continued to the next
- 13 regularly-scheduled meeting of the New Mexico Oil
- 14 Conservation Commission, which I understand is November
- 15 4th.
- 16 The next case before the Commission is Case
- 17 Number 14134, the application of the Board of County
- 18 Commissioners of Rio Arriba County for cancellation or
- 19 suspension of applications for permits to drill APDs
- 20 filed by Approach Operating, LLC, in Rio Arriba County,
- 21 New Mexico. That case is consolidated with Case Number
- 22 14141, the application of Approach Operating, LLC, for
- 23 approval of six applications for permits to drill, Rio
- 24 Arriba County, New Mexico, and Case Number 14278, the
- 25 application of Approach Operating, LLC, for approval of

- 1 14 applications for permits to drill in Rio Arriba
- 2 County, New Mexico.
- Are the attorneys for those cases present?
- 4 MR. HALL: Yes, Mr. Chairman.
- 5 CHAIRMAN FESMIRE: May we have an entry of
- 6 appearance, please?
- 7 MR. HALL: Mr. Chairman and Commissioner,
- 8 Scott Hall, Montgomery and Andrews lawfirm, Santa Fe,
- 9 appearing on behalf of Approach Operating, LLC, no
- 10 witnesses today.
- 11 MR. SUGARMAN: Mr. Chairman and
- 12 Commissions, good morning. This is Steve Sugarman on
- 13 behalf of Intervenor Rice Family Living Trust.
- 14 CHAIRMAN FESMIRE: In this case we also
- 15 have motions. I believe most of the motions are yours,
- 16 Mr. Sugarman.
- 17 MR. SUGARMAN: I don't believe that's
- 18 correct. I don't know if you received Mr. Hall's motions
- 19 of yesterday afternoon, which are a motion to strike and
- 20 a motion to remand to the district. In response to the
- 21 filing of those two motions --
- 22 CHAIRMAN FESMIRE: Don't we have some
- 23 preliminary issues?
- 24 MR. SUGARMAN: Yes. In fact, in response
- 25 to those motions that were filed by Mr. Hall on behalf of

- 1 Approach yesterday afternoon, I did cause to be filed a
- 2 motion that's styled, "Motion to Continue October 7, 2009
- 3 Hearing." I don't know if the Commission members have
- 4 had an opportunity to review that pleading.
- 5 First of all, let me say, unfortunately,
- 6 because of the timing of the motions which triggered the
- 7 need for me to file the motion to continue, I wasn't able
- 8 to file with the 48-hour rule, the rule requiring 48
- 9 hours' advance notice of a motion to continue if 48
- 10 hours' notice is possible. Here the precipitating events
- 11 happened late yesterday afternoon. As soon as I was made
- 12 aware of those events and had an opportunity to process
- 13 those and think of the appropriate way to respond, I
- 14 filed a motion to continue.
- 15 CHAIRMAN FESMIRE: Okay. The events
- 16 you're talking about are the agreements between the
- 17 original parties in the case?
- 18 MR. SUGARMAN: The events that I'm talking
- 19 about, two events -- the two motions, first of all, is
- 20 Mr. Hall's motion to strike, which is essentially a
- 21 motion that would, if granted, preclude my client from
- 22 participating in any of the three consolidated cases.
- 23 That was the first motion.
- The second motion was the agreed motion to
- 25 remand to the Division, which does two things,

- 1 essentially. What the agreed motion does or what it asks
- 2 the Commission to do, is it asks the Commission for the
- 3 withdrawal of certain APDs and then to remand the
- 4 remaining APDs to the Division with instructions to the
- 5 Division for approval of those APDs.
- In my motion to continue, Mr. Chairman and
- 7 Commissioners, what I endeavored to do is highlight for
- 8 the Commission the fact that both of these motions that
- 9 were filed by Mr. Hall on behalf of Approach raise issues
- 10 of transcendent public importance, insofar as
- 11 administration of the state's oil and gas resources are
- 12 concerned.
- 13 CHAIRMAN FESMIRE: But, Mr. Sugarman,
- 14 you've entered an appearance here on behalf of the Rice
- 15 Trust.
- 16 MR. SUGARMAN: That's correct.
- 17 CHAIRMAN FESMIRE: And if I understand
- 18 correctly, Approach has withdrawn the wells that are
- 19 located on the Rice Trust.
- MR. SUGARMAN: I have two responses to
- 21 that, Mr. Chairman. First of all, as a factual matter,
- 22 the Rice Trust wells, there were originally two APDs
- 23 filed, Rice Number 1 and Rice Number 2. After some
- 24 further review of those geographic locations, Approach,
- 25 on its own initiative, decided that it was not pleased

- with the locations of Number 1 and Number 2 for reasons
- 2 that have not yet been disclosed to us, and they
- 3 identified a preferred location where they intended to
- 4 drill that well.
- 5 They actually opened up the county permitting
- 6 process, the Rio Arriba County permitting process, with
- 7 the newly-identified location where there was not a
- 8 pending APD. However, what they did was they called the
- 9 newly-identified location Rice Number 1, which was a
- 10 location that was identified in a state APD. This was
- just something that was done unilaterally by Approach,
- 12 the change of location from Rice Number 1 to wherever it
- was originally located in the APDs, to an alternative
- 14 location that was more convenient for them.
- 15 Apparently, presumably upon the advice of
- 16 counsel, Approach realized that they simply could not
- 17 move a well location when an application had already been
- 18 filed for a well in another location with that same name.
- 19 so they withdraw Rice 1 and Rice 2.
- But, at the same time as they withdrew those,
- 21 they wrote in a letter to Charlie Perrin that as soon as
- 22 Rice Number 3 was surveyed and staked, that a new APD
- 23 would be filed. And Rice Number 3 is in the location
- 24 where Approach -- that Approach had been previously
- 25 calling Rice Number 1, which is in a location -- a

- 1 different location than Rice Number 1 on the APD.
- CHAIRMAN FESMIRE: Is there or is there
- 3 not an APD pending on the Rice --
- 4 MR. SUGARMAN: Momentarily, for this
- 5 moment in time, there is not. The second point, and I
- 6 believe, Mr. Chairman, that it's a more important point,
- 7 is that the Trust has an interest in this matter that
- 8 goes beyond Approach's use of its surface. The Trust has
- 9 an interest in protection of surface water quality,
- 10 groundwater quality, the environment and human health.
- 11 CHAIRMAN FESMIRE: Hasn't the county
- 12 addressed those issues in the new county ordinance?
- MR. SUGARMAN: Your Honor, the county can
- 14 only address those issues insofar as it has regulatory
- 15 authority. As you know, there's concurrent jurisdiction
- 16 between the Oil Conversation Commission and the Division
- 17 and the county. There are certain areas -- certain
- 18 issues as to which the county simply does not have
- 19 authority to regulate.
- 20 CHAIRMAN FESMIRE: But the Rice Trust
- 21 does?
- 22 MR. SUGARMAN: No. The Division and the
- 23 Commission do. And it's the Trust's position that the
- 24 Commission's decision -- the Commission's decision in
- 25 this particular matter will affect an interest of the

- 1 Trust that is within the zone of interest that is
- 2 intended to be protected by the New Mexico Oil and Gas
- 3 Act. And that because the Rice Trust has an interest
- 4 that is within the zone of interest of the Oil and Gas
- 5 Act that is subject to injury in this matter, that it
- 6 does have the right to intervene in this matter, apart
- 7 from -- entirely apart from its ownership of any surface
- 8 of a well location where Approach proposes to drill the
- 9 well.
- 10 MR. HALL: Mr. Chairman --
- 11 CHAIRMAN FESMIRE: Hang on for just a
- 12 second, Mr. Hall.
- MR. SUGARMAN: I'd just like to say, as I
- 14 started -- and I'm pleased to be able to answer your
- 15 questions, Mr. Chairman. But the thought that I had
- 16 started here was that both the motions, including the
- 17 motion to strike, raise issues of transcendent public
- 18 importance. It may well be, Mr. Chairman and Commission,
- 19 that after deliberating on the matter, that you decide
- 20 that the Trust does not have an interest in this matter
- 21 which is subject to impairment, and that they should not
- 22 be given a right to intervene. That may be the
- 23 conclusion of this matter.
- 24 However, we have not had an opportunity to
- 25 file any response to Approach's motion to strike. That

- 1 motion was filed late yesterday afternoon, and we feel
- 2 that in light of the importance of the issues that are
- 3 raised by that motion, that we ought to be afforded an
- 4 opportunity to provide a responsive memorandum to that
- 5 motion.
- I'll also note that there is confusion in the
- 7 motion to strike. What Mr. Hall does in his motion is he
- 8 cites to one case from the New Mexico courts that deals
- 9 with the issue of standing. Now, we actually commenced
- 10 our participation in this case as an intervenor, and the
- 11 New Mexico case law is very clear on the fact that the
- 12 standards for participation in a case as an intervenor
- 13 and the standards for standing are very different
- 14 inquiries. A cite for that is Wilson vs. Massachusetts
- 15 Mutual Life Insurance Company, 135 NM 506.
- 16 This is a complicated issue. The rule dealing
- 17 with intervention actually does speak of a person with
- 18 standing having the right to intervene. However, the
- 19 case law also raises or uses the phrase, "standing to
- 20 intervene." So the legal issue is complicated. Standing
- 21 to intervene doesn't mean that there is an inquiry as to
- 22 standing that will follow. What it means is that there's
- 23 an inquiry as to intervention that will follow, and, as I
- 24 just said, the standards are different.
- It's not at all clear to the Trust right now

- 1 that Mr. Hall's objection to our standing means that --
- even if he's correct, means that we wouldn't have the
- 3 right to intervene in this case under New Mexico case
- 4 law. So this is an issue which I think needs to be fully
- 5 aired and briefed prior to the Commission's decision.
- I'll also note that in the section of the NMAC
- 7 that deals with intervention, which is 19.15.4.11,
- 8 there's a provision that says that even if a party who
- 9 believes that it has standing, as the Rices do, if the
- 10 Commission find that that party doesn't have standing,
- 11 that the Commission can still allow intervention, in the
- 12 event that the intervenor will contribute substantially
- 13 to the protection of public health and the environment.
- 14 So 19.15.4.11 provides two bases for our
- 15 participation in this case. It provides a basis for our
- 16 participation as an intervenor, but it also provides a
- 17 basis for our participation to act as sort of an amicus
- 18 in this case, if you will, and to raise issues that we
- 19 feel will contribute substantially to the protection of
- 20 public health and the environment.
- 21 CHAIRMAN FESMIRE: What would you, as a
- 22 representative of the Rice Trust, have to contribute that
- 23 would exceed what the county has, in their ordinance,
- 24 have the ability to contribute this case?
- 25 MR. SUGARMAN: I think what the Trust

- 1 would like to see happen in this case, we would like to
- 2 see -- if we can divide the world up sort of
- 3 schematically, there is -- in the world of possible
- 4 regulation of an oil and gas production facility or well,
- 5 there is, I believe we'd all agree, an area where the
- 6 county can regulate, and those are issues mainly having
- 7 to do with -- issues having to do with noise, dust,
- 8 property values, those sorts of things, and an area where
- 9 the Commission can regulate. And those two areas,
- 10 although there might hypothetically be some overlap,
- 11 those are two different areas of regulation.
- For instance, the county would not have the
- 13 authority to impose unitization as a requirement in the
- 14 frontier of Rio Arriba County in order to attempt to
- 15 minimize any possible surface damage. The county would
- 16 not have the authority to alter spacing rules that govern
- 17 Approach's activities in the frontier of Rio Arriba
- 18 County. The county does not have the authority to
- 19 regulate downhole issues. For instance, issues
- 20 pertaining to any sorts of conditions of requirement
- 21 about concrete casing and those sorts of things. These
- 22 are all areas that are specifically within the regulatory
- 23 purview and, more importantly, within the technical
- 24 expertise and competence of the Commission.
- 25 I think that it is incorrect -- and the county

- 1 pointed this out in their response to Mr. Hall's first
- 2 motion, which is presumably withdrawn, the motion for
- 3 conditional approval, which appears to be superseded by
- 4 the agreed motion. The county, in its response to that
- 5 motion, made the point, we have two separate permitting
- 6 authorities that are exercising concurrent jurisdiction.
- 7 They are attempting to prevent different sorts of injury.
- 8 It's incorrect to say, well, the county can do
- 9 everything that the state would do or, conversely, to say
- 10 the state can do everything that the county would do.
- 11 It's essential that both permitting authorities be given
- 12 the opportunity to exercise their jurisdiction and to
- 13 apply their expertise. And the Trust hopes and expects
- 14 that the Commission's application of its jurisdiction and
- expertise will lead to better permitting decisions in the
- 16 subject area.
- 17 CHAIRMAN FESMIRE: Okay. Mr. Hall, do you
- 18 have a response to what I'm going to take as an opening
- 19 statement?
- 20 MR. HALL: Thank you, Mr. Chairman. I
- 21 appreciate the opportunity. I know this is the first
- 22 time that the Commission has met as a body on these
- 23 applications, so if you feel like you're being hit with a
- lot of this, I thought it might be helpful to give you
- 25 some background information. And, also, I think I can

- offer the Commission a way out, or a way forward, which
- will satisfy the county, satisfy my client, and I think
- address Mr. Rice's concerns, as well.
- 4 My client owns a 90,000-acre fee oil and gas
- 5 lease in the Tierra Amarilla area. It had made
- 6 applications for APDs in 2008, and, in fact, had begun to
- 7 build a location on one of the sites that got the
- 8 attention of the county. Rio Arriba County Land Use and
- 9 the Planning and Zoning Department asked us to come and
- 10 talk to them. They informed us that the county would
- 11 pursue a moratorium and would also pursue the
- 12 promulgation and adoption of an oil and gas drilling
- 13 ordinance. We participated in that process with them and
- 14 started to negotiate, frame out the parameters of the
- 15 ordinance.
- In the meantime, the county filed an
- 17 application with the Division, challenging four of the
- 18 APDs. The Division requested that Approach file its own
- 19 application to place six additional APDs that it applied
- 20 for, up for adjudicatory hearing. We did that.
- 21 A hearing was held before Examiner Brooks in
- 22 June of last year, I believe. It was a two- or three-day
- 23 hearing, and the matter was taken under advisement.
- 24 Before an order was issued, these two cases were removed
- 25 to the Commission. Two cases were subject to numerous

- 1 continuances. In January of this year, on behalf of
- 2 Approach, I filed a third application to have the
- 3 Commission address 14 more APDs in a consolidated
- 4 proceeding.
- All the while, we continued to work with the
- 6 county, negotiate with them and participate in the
- 7 regulation drafting process. In March of this year, the
- 8 Commission did pass its oil and gas ordinance. We
- 9 provided you with a copy of that. It's appended to our
- 10 agreed motion. We discussed with the county that we now
- 11 had dual proceedings, parallel proceedings, and that we
- 12 didn't want one to interfere with the operation of the
- 13 other.
- 14 I proposed, initially, a conditional motion to
- 15 approve the APDs. The county objected to that. I
- 16 believe it was laboring under some misapprehension that
- 17 Approach took the view that some of its APDs were
- 18 grandfathered in. We satisfied them that that was not
- 19 the case, that in each and every case, Approach would
- 20 make application to the county through its special use
- 21 application process.
- 22 CHAIRMAN FESMIRE: So Approach has agreed
- 23 with the county to comply with the new county ordinance?
- MR. HALL: In each case, with every well.
- 25 In further discussions with them, we were striving for a

- 1 way to resolve the administrative impasse. We hit on a
- 2 solution, and that was to have the wells -- the APDs for
- 3 each of the wells remanded back to the Division for
- 4 administrative approval in the regular course of the
- 5 Division's processes, and we also agreed that in each
- 6 case, for each APD, that they carry an express provision
- 7 that the operator comply with all applicable county
- 8 ordinances. We will do that. On the strength of that
- 9 agreement --
- 10 CHAIRMAN FESMIRE: So they will waive any
- 11 argument that they were grandfathered in; right?
- MR. HALL: That's correct. With respect
- 13 to the county ordinance, that's correct. So that brings
- 14 us to where we are today. We had filed our motion for
- 15 conditional approval today. It's not necessarily
- 16 subsumed by the new agreed motion, but I think they're
- 17 compatible, and we ask for substantially the same relief.
- 18 What I would also like to explain for the
- 19 interest of Mr. Sugarman's client, Dwight Rice, is that
- 20 as part of the administrative approval process, we had
- 21 agreed with the county that should the county have an
- 22 issue with respect to the Division's approval of any
- 23 single APD, it would be free to seek an adjudicatory
- 24 hearing review of that APD.
- 25 CHAIRMAN FESMIRE: Before this Commission?

- 1 MR. HALL: Before the Commission or the
- 2 Division. I anticipated we would start at the examiner
- 3 level, work our way up here, if necessary.
- In addition to that, I believe -- well,
- 5 Approach will honor the efforts of any record title land
- 6 owner to establish standing to do the same. If they wish
- 7 to have the Division review the approval of an APD on
- 8 their surface, we will honor that. We will participate
- 9 in that process with them. That allows the county
- 10 hearing process to go forward. It's the first time the
- 11 county has done this, and we are the first applicant. I
- 12 believe we have a good working relationship with the
- 13 county staff and the Board of County Commissionrs.
- We are trying to identify what the first
- 15 application ought to look like, what well or wells ought
- 16 to be included, and we'll submit that through their
- 17 process. And in that process, there are also provisions
- 18 for public hearing in which Mr. Sugarman's client may
- 19 participate, I believe. So it's not as if there's no
- 20 opportunity for public participation, land owner
- 21 participation, in the county process and now in the
- 22 Division process.
- Our concern was that we were in stasis.
- 24 Neither process could proceed unless we had some
- 25 resolution on how the Division's approval of APDs were to

- 1 go forward. So this is the compromise we've agreed on.
- 2 The county has authorized me to represent to you that
- 3 they've agreed to the motion and the form of order that
- 4 we presented to you.
- 5 CHAIRMAN FESMIRE: Mr. Sugarman, the
- 6 agreed motion to remand to the Division is not acceptable
- 7 to your client, even if it included a provision to remand
- 8 everything except wells that would be located on the
- 9 Rice property?
- MR. SUGARMAN: I'm sorry, Mr. Chairman.
- 11 Could you please restate that question?
- 12 CHAIRMAN FESMIRE: The agreed motion to
- 13 remand to the Division, I assume from the statement you
- 14 made, that it was not acceptable to your client, even if
- 15 it were to include a provision to remand all of the
- 16 applications that have not been withdrawn, except those
- on Rice property, and maintain any application --
- 18 maintain jurisdiction in this Commission over any
- 19 application to be made on the Rice property?
- 20 MR. SUGARMAN: I want to provide -- I feel
- 21 like if I answer the right question -- I'm sorry, Mr.
- 22 Chairman. I'm not following the question.
- 23 CHAIRMAN FESMIRE: If I understood Mr.
- 24 Hall correctly, he and the county have come to an
- 25 agreement, and that agreement involves remanding these

- 1 cases back to the Commission, not with the direction to
- 2 the Division -- not with the direction to approve, but
- 3 with direction to consider, like they would any other new
- 4 application. Is that my understanding, Mr. Hall?
- 5 MR. HALL: They are all pending except for
- 6 the ones that have been withdrawn or will be withdrawn,
- 7 as we've indicated. We've accounted for all 24 wells
- 8 now. For purposes of clarification, there are no APDs
- 9 pending for Rice Trust surface, but we simply haven't
- 10 been able to get on the surface to come to terms on a
- 11 location. We hope to make that happen.
- 12 At such time as that happens, we would submit
- 13 an APD for that location with the district office,
- 14 subject to the same express condition, and it would be
- our view that if Mr. Rice sought an adjudicatory hearing
- 16 to review the administrative approval of the APD, we
- 17 would go along with that.
- 18 CHAIRMAN FESMIRE: Before we start
- 19 considering these motions, is that --
- 20 MR. SUGARMAN: Mr. Chairman, we have a
- 21 concern, and perhaps Mr. Hall can illuminate. The way
- 22 that I read the motion, the agreed motion that was filed
- 23 yesterday afternoon, on page 2, is that Mr. -- it seems
- 24 to me that what Approach is doing -- two things, two
- 25 comments. What Approach is doing is, it's asking the

- 1 Commission to remand to the Division, and then for
- 2 administrative approval. That's what the motion says.
- 3 It doesn't say for processing the applications. My
- 4 reading of the motion was that what Mr. Hall is
- 5 requesting is not an adjudicatory hearing on these -- on
- 6 the --
- 7 CHAIRMAN FESMIRE: You're saying that the
- 8 motion, as drafted, would mandate approval.
- 9 MR. SUGARMAN: Is requesting an order from
- 10 the Commission directing the Division to approve, and
- 11 that's the way that I have interpreted --
- 12 CHAIRMAN FESMIRE: If the wells were
- 13 remanded back to the Division for administrative action,
- 14 you know, handled like they would any other APD, would
- 15 that be satisfactory to your client?
- MR. SUGARMAN: The problem with that, Mr.
- 17 Chairman, is that we'd end up right back in here after
- 18 some wheel spinning in the Division. If you look on that
- 19 same page 2, and this is along the lines of an issue that
- 20 Mr. Hall just raised, what this motion says is, "For any
- 21 APD submitted for administrative approval, any interested
- 22 party" -- and this is an important phrase -- "any
- 23 interested party would be at liberty to invoke the
- 24 Division's rules to establish standing and seek an
- 25 adjudicatory hearing on the propriety of approval of any

- 1 individual APDs."
- 2 As I've been expressing to the Commission this
- 3 morning, we feel that regardless of our status as a
- 4 record owner of land where a well is to be located, that
- 5 we do have -- that we are an interested party, and that
- 6 we do have a right to participate under the Division's
- 7 rules in any administrative proceeding.
- 8 CHAIRMAN FESMIRE: So any attempt I would
- 9 make to short circuit this hearing is not going to be
- 10 successful; right?
- 11 MR. SUGARMAN: To short circuit this
- 12 hearing?
- 13 CHAIRMAN FESMIRE: Yeah, to come to an
- 14 agreed conclusion would not be successful.
- 15 MR. SUGARMAN: I feel that this hearing is
- 16 premature. I feel that -- I can't stress strongly enough
- 17 that issue as to who is a properly interested party in an
- 18 adjudicatory proceeding on an APD is an issue of
- 19 significant public importance. It should not be resolved
- 20 on the basis of a two-page motion to strike that's filed
- 21 by an operator without any opportunity for response.
- 22 Certainly it would short circuit this hearing
- 23 today if this matter were continued so that the parties
- 24 could file the briefs that need to be filed, so that this
- 25 Commission can issue a fully-informed decision on that

- 1 particular legal issue which has yet to be resolved.
- 2 That also -- Mr. Chairman, it's an issue that
- 3 the Division, even if we don't go with Mr. Hall's -- what
- 4 might be Mr. Hall's notion of the motion, which is an
- 5 order directing the Division to approve, rather than to
- 6 process, even if the Division were to be ordered to
- 7 process those applications, we'd have to come right back
- 8 up here to the Commission for a determination of the
- 9 threshold legal issue on who is the interested party who
- 10 has --
- 11 CHAIRMAN FESMIRE: Whereas, if we go ahead
- 12 and have the hearing today and accept the Rices as an
- interested party, what happens to their abilities to
- 14 affect the decisions, then?
- 15 MR. SUGARMAN: If the Rices were -- if
- 16 their intervention as interested parties were allowed in
- 17 the three cases today, and the Commission were to order
- 18 these applications to be remanded to the Division for
- 19 processing, then --
- 20 CHAIRMAN FESMIRE: I guess what you're
- 21 telling me is there's no hope for a settlement between
- 22 the three parties today.
- MR. SUGARMAN: Without going into
- 24 specifics, Mr. Chairman, I contacted Mr. Hall on Friday,
- 25 when I became aware of the fact -- this past Friday when

- 1 I first became aware of the fact that there was a
- 2 possibility of a settlement between Approach and the
- 3 county, and I proposed to Mr. Hall in an email that he
- 4 and I get together to talk about whether there was some
- 5 way that we would be able to make a package settlement
- 6 that would take care of all these issues, and I didn't
- 7 hear back from him. He and I were just actually talking
- 8 during the recess, just moments ago --
- 9 CHAIRMAN FESMIRE: If we take a break,
- 10 could you further those discussions?
- MR. SUGARMAN: We might be able to, Mr.
- 12 Chairman. We might be able to. Our conversation outside
- 13 was all of five or seven minutes, and there weren't any
- 14 great indications that things were going to be
- 15 successful, but I'm always, of course, willing to talk.
- 16 CHAIRMAN FESMIRE: Why don't we go ahead
- 17 and take a 15-minute break? Do you think you all would
- 18 need an office?
- 19 MR. SUGARMAN: Sure. Yes. I think we
- 20 would. Or just some place where Scott and I could have a
- 21 private conversation.
- 22 CHAIRMAN FESMIRE: Having said that, I
- 23 don't know of a vacant office.
- MR. SUGARMAN: If I may, in the meanwhile,
- 25 one other comment. I did make a -- I did file something

- 1 else this morning.
- 2 CHAIRMAN FESMIRE: You filed lots of
- 3 elses.
- 4 MR. SUGARMAN: I filed something else this
- 5 morning. I don't know whether you have seen that yet.
- 6 CHAIRMAN FESMIRE: I got two documents
- 7 from you this morning.
- 8 MR. SUGARMAN: The motion to continue was
- 9 sent to Florene yesterday.
- 10 CHAIRMAN FESMIRE: We didn't get it until
- 11 this morning.
- MR. SUGARMAN: The other thing that was
- 13 filed that, apparently, you have, is the Trust's
- 14 suggestion of a jurisdictional impediment to take any
- 15 action on this matter in light of a failure of personal
- 16 notice.
- And, again, we feel that this is an issue that
- 18 raises a substantial issue of public importance, and we
- 19 are fully aware of the fact that this a novel issue.
- 20 It's an issue of first impression in New Mexico law, and
- 21 it's unresolved, and the issue may be decided against us.
- 22 This is an issue that's a sua sponte issue. The issue of
- 23 the Commission's jurisdiction doesn't at all relate to
- 24 the Rice's standing to bring a case or their right to
- 25 intervene or their right to participate under the

- 1 Division's rules for intervention, even for a substantial
- 2 public understanding.
- 3 CHAIRMAN FESMIRE: Mr. Sugarman, your
- 4 client had notice.
- 5 MR. SUGARMAN: My client had notice -- my
- 6 client -- the applications on my client's property, there
- 7 were two pending, Mr. Chairman. They were pending --
- 8 they were filed on January 27th. My client didn't -- and
- 9 then the application was calendared before the Commission
- 10 for the February hearing. I'm going to try and get this
- 11 right. I might be wrong. They were calendared before
- 12 the Commission for the February hearing, the May hearing,
- 13 the July hearing and the September hearing.
- 14 It wasn't but for 7 or 10 days before the
- 15 September hearing that my client was given -- had actual
- 16 notice of the pendancy of the applications in this
- 17 Commission. And the way that we had actual notice was
- 18 when I was retained to participate in this case on behalf
- 19 of the client, I just happened to go onto the Division's
- 20 Website to cruise around and look at dockets, and I saw
- 21 that this matter was then on its fourth docket.
- 22 My client had never been given any notice of
- 23 the fact that this matter had been docketed for hearing
- 24 before the Commission, and that the APDs were subject to
- 25 approval at any of those hearings.

- 1 CHAIRMAN FESMIRE: Hasn't the legislature
- 2 addressed that, the Surface Owner's Protection Act? This
- 3 is a split estate; right?
- 4 MR. SUGARMAN: It is a split estate, Mr.
- 5 Chairman.
- 6 CHAIRMAN FESMIRE: I'm assuming your
- 7 client understood, being -- are they in the oil business?
- 8 MR. SUGARMAN: My client is, first of all,
- 9 not a New Mexico resident. And my client is now familiar
- 10 with the provisions of the New Mexico Surface Owner's
- 11 Protection Act, yes.
- 12 CHAIRMAN FESMIRE: When they purchased
- 13 this land, hadn't the estate already been split?
- 14 MR. SUGARMAN: Mr. Chairman, quite
- 15 honestly, I can't tell you when they purchased the land.
- 16 I'm pretty confident that the estate had already been
- 17 split, but I'm also pretty confident that the Surface
- 18 Owner's Protection Act had not been enacted at that time.
- 19 CHAIRMAN FESMIRE: That's true. But if I
- 20 understand correctly, they're familiar with the industry
- 21 and understood what they purchased when they bought a
- 22 split estate; is that correct?
- 23 MR. SUGARMAN: They are familiar with the
- 24 industry. As you know, Mr. Chairman, in many places
- 25 other than New Mexico -- and in New Mexico when federal

- 1 minerals are at issue in a split estate situation, an
- 2 operator is required to give a land owner notice at the
- 3 time that there is an application for permit to drill
- 4 filed by the operator.
- 5 CHAIRMAN FESMIRE: But isn't that the same
- 6 issue that the legislature addressed?
- 7 MR. SUGARMAN: No. It's a completely
- 8 different issue, Your Honor. I hope you don't mind me
- 9 calling you Your Honor, Mr. Chairman.
- 10 It's a different issue. We submit that it is
- 11 legally erroneous to equate the personal notice that's
- 12 required in an APD context, in an adjudicatory hearing on
- 13 an APD, with a personal notice that's required for the
- 14 Surface Owner's Protection Act.
- 15 CHAIRMAN FESMIRE: Isn't it the same event
- 16 that triggers the requirements?
- 17 MR. SUGARMAN: No, it is not.
- 18 CHAIRMAN FESMIRE: Doesn't the Surface
- 19 Owner's Protection Act come into effect when an APD is
- 20 filed?
- MR. SUGARMAN: No.
- 22 CHAIRMAN FESMIRE: What triggers the
- 23 responsibility of the operator under the Surface Owner's
- 24 Protection Act?
- MR. SUGARMAN: Drilling.

- 1 CHAIRMAN FESMIRE: They're not entitled to
- 2 notice until after they start drilling?
- 3 MR. SUGARMAN: They're not entitled to
- 4 notice until they have an intent to drill and come -- the
- 5 operator has an intent to drill and comes to the surface
- 6 owner with a proposal for the drilling plan. But by that
- 7 point in time, the APD would have already been issued,
- 8 and the interests in the land owner in having notice of
- 9 the APD are different. They diverge in many ways from
- 10 the interest of the land owner having notice for purposes
- of negotiating a compensation agreement under the Surface
- 12 Owner's Protection Act.
- 13 CHAIRMAN FESMIRE: Okay. Do we have an
- 14 office?
- 15 COMMISSIONER OLSON: Mark went to look.
- 16 MR. HALL: I think we can step outside.
- 17 It won't be long.
- 18 CHAIRMAN FESMIRE: Why don't we take a
- 19 15-minute break and reconvene at ten minutes until 11:00?
- 20 MR. HALL: I have to catch a plane soon.
- 21 CHAIRMAN FESMIRE: When do you have to
- 22 leave?
- 23 MR. HALL: I should be on the road pretty
- 24 soon.
- MR. SUGARMAN: Maybe Scott and I with five

- 1 minutes outside would be able to figure out whether we
- 2 even need an additional --
- 3 CHAIRMAN FESMIRE: Commissioner Bailey
- 4 needs a break.
- 5 MR. SMITH: We have an office in Forestry
- 6 that you all can use to talk.
- 7 CHAIRMAN FESMIRE: Okay.
- 8 (A recess was taken.)
- 9 CHAIRMAN FESMIRE: Let the record reflect
- 10 that we've come back from break. This is the
- 11 continuation of the three consolidated cases, Numbers
- 12 14134, 14141 and 14278. The record should also reflect
- 13 that all three Commissioners are present. We, therefore,
- 14 have a quorum.
- 15 Since we have motions, Mr. Hall, do you want
- 16 to start with your motions, or --
- 17 MR. HALL: Please. I think we should take
- 18 up the agreed motion to remand. It is submitted in
- 19 conjunction with the earlier motion for conditional
- 20 approval. I think they ask for the same relief. And as
- 21 I've said, the agreed motion accounts for all --
- 22 CHAIRMAN FESMIRE: Before you go further,
- 23 what I intend to do is go ahead and hear all the motions,
- 24 and then go into executive session to make a decision on
- 25 the motions; okay?

- 1 MR. HALL: Right. But with the
- 2 understanding, I believe there may have been motions
- 3 filed that I haven't seen yet. I'll do my best to
- 4 address those as I can.
- 5 CHAIRMAN FESMIRE: The first one we're
- 6 addressing is Mr. Hall's agreed motion to remand to the
- 7 Division.
- 8 MR. HALL: Yes, and it asks that the
- 9 Commission remand the applications for approvals to drill
- 10 for the eight wells back to the Division district for
- 11 review and approval in the ordinary course of the
- 12 Division's administrative process.
- 13 CHAIRMAN FESMIRE: You say, "the eight
- 14 wells." Are you talking about the wells in Case Number
- 15 14134 and 14141? Unless the two that have already
- 16 been -- which eight wells, I guess, are --
- 17 MR. HALL: If you will look at page 2 of
- 18 the motion, they are listed by case there, and then on
- 19 into page 3. The wells for which administrative approval
- 20 is sought, they are the Sena Well No. 2, the Avella
- 21 Sultemeier Well No. 2, the Montano Well No. 1, the Dora
- 22 Spill Well No. 2, the Dora Spill Well No. 3, the Jeffrey
- 23 Spill Well No. 1, the Jeffrey Spill Well No. 3, and the
- 24 Edward Spill Well No. 4.
- 25 APDs for the remaining wells in all three of

- 1 the applications are being withdrawn. When the APDs for
- 2 the eight wells are submitted to the district office, we
- 3 are proposing that they be subject to the express
- 4 condition that the applicant comply with all applicable
- 5 county ordinances, specifically, Rio Arriba County's Oil
- 6 and Gas Land Use Ordinance.
- 7 CHAIRMAN FESMIRE: Okay. So the other --
- 8 they divide them out by -- not by case. They just --
- 9 MR. HALL: I have done that, Mr. Chairman.
- 10 CHAIRMAN FESMIRE: I mean, they're not
- 11 grouped by case. Some of the wells have each one of the
- 12 three cases that are being requested.
- MR. HALL: That's right. That's correct.
- 14 CHAIRMAN FESMIRE: And the rest of them
- are sort of being withdrawn without prejudice.
- MR. HALL: That's correct. So as part of
- 17 that process, as we've indicated, we had agreed with the
- 18 Rio Arriba County Commissioners and the county staff that
- 19 in the event the county saw a need to seek further review
- 20 of any single APD, pursuant to the adjudicatory hearing
- 21 process, we would not contest the county's standing, and
- 22 we would also honor the standing of record title surface
- 23 owner for each of those locations, if they sought to do
- 24 that. That is the sum and substance of what we're
- 25 asking.

- In conjunction with that, the Commission
- 2 should note that the lessors are ready to proceed. The
- 3 operator is ready to proceed.
- 4 CHAIRMAN FESMIRE: On all eight of these
- 5 wells?
- 6 MR. HALL: Yes. Most, if not all, of the
- 7 surface owners are ready for us to proceed, and the
- 8 county is ready to receive applications from the operator
- 9 pusuant to its Oil and Gas Ordinance. And we have
- 10 committed to the county that for all eight of these
- 11 wells, and for any well to be drilled on Approach's
- 12 lease, they will be subject to county's process.
- 13 CHAIRMAN FESMIRE: I don't remember
- 14 whether it was -- I don't think it was part of the county
- 15 process, but Approach has agreed to drill these with a
- 16 closed-loop system?
- 17 MR. HALL: All will be drilled with a
- 18 closed-loop system. That's my understanding, yes.
- 19 CHAIRMAN FESMIRE: Is that all you have
- 20 on the first motion?
- 21 MR. HALL: A final closing comment on
- 22 that, as I said, we're ready to go. The county is ready
- 23 to proceed, as well. The county wants its process to
- 24 work. We want its process to work, and it was
- 25 substantial effort on the part of industry, interest

- 1 owners, Forest Service, everyone, to come up with what I
- 2 think is a fair ordinance. All are ready to see it work.
- 3 I think it can work.
- 4 We want to avoid a situation where the
- 5 operation of the county's ordinance is frustrated by a
- 6 single land owner who may seek to object to APDs that, in
- 7 some cases, are 10 miles away from his land. We think
- 8 the Commission specifically ought to avoid that result.
- 9 And I believe that is the county's position, as well.
- 10 They're not here to speak for themselves today, but from
- 11 my conversation with them, I think they would verify
- 12 that.
- 13 CHAIRMAN FESMIRE: Do you have a response,
- 14 Mr. Sugarman?
- 15 MR. SUGARMAN: Yes. A little quidance
- 16 from the Commission, please. Shall I assume, for
- 17 purposes of my response to this motion, that my client
- 18 does have standing? Because --
- 19 CHAIRMAN FESMIRE: Mr. Hall has not
- 20 objected, and we have not had to rule on it.
- 21 MR. SUGARMAN: He has objected, actually,
- 22 in his motion to strike.
- 23 CHAIRMAN FESMIRE: We aren't addressing
- 24 the motion to strike.
- 25 MR. SUGARMAN: So I will assume for

- 1 purposes of my argument --
- 2 CHAIRMAN FESMIRE: You can assume that we
- 3 haven't ruled on that yet.
- 4 MR. SUGARMAN: Yes. Okay. I understand
- 5 that the Commission hasn't ruled, so right now I'm trying
- 6 to think if I need to make two responses. Let me make
- 7 the response, first, in the event that the Commission
- 8 does find that we have standing in my response to the
- 9 motion, and then I will provide a second response to the
- 10 Commission.
- Mr. Hall, in his presentation to the
- 12 Commission a little bit earlier this morning, had
- 13 indicated that Approach has been in stasis on the state
- 14 applications, and I think that's an accurate
- 15 characterization of where Approach has been.
- 16 Some of these applications have been pending
- 17 for about 18 months now, and during a portion of that
- 18 period of time, Approach could not pursue the matter
- 19 because there was a moratorium, and Rio Arriba County was
- 20 in the process of promulgating their ordinance. But
- 21 there has been a long period of time in which Approach
- 22 could, after the ordinance was adopted, where Approach
- 23 could have been seeking to expedite the processing of
- 24 this case, which, after all, has been before the
- 25 Commission since February and has been on four prior

- 1 Commission dockets.
- 2 It has been my understanding, based on
- 3 previous conversations with Approach's counsel, that
- 4 Approach's plan was to run an initial set of APDs through
- 5 the county's permitting process, and then once it had a
- 6 county permit in hand, if it was able to acquire county
- 7 special use permits for certain wells, that it would seek
- 8 to remand this matter to the Division for administrative
- 9 processing and approval. That made a lot of sense to me.
- 10 Right now, what's happening is that Approach,
- 11 for some reason that has not been made clear, has decided
- 12 that it wants to modify that particular strategy, and
- 13 that even before it runs an initial set of well locations
- 14 through the county approval process, it wants this
- 15 Commission to wash its hands of this matter and send it
- 16 back to the Division for administrative approval.
- We feel that to the extent that we're in
- 18 stasis right now, that that stasis has been a strategy
- 19 decision approach, and that Approach, therefore -- and
- 20 that Approach hasn't shown that any injury would result
- 21 from holding this case in abeyance until such time as the
- 22 county had run its permitting process.
- You, Mr. Chairman, had indicated that you
- 24 might think -- and I'm sorry if I'm misconstruing your
- 25 question -- that there might be some consideration of

- 1 issues at the county permitting process -- in the county
- 2 permitting process that would obviate the need for
- 3 concurrent or parallel consideration here at the state.
- 4 CHAIRMAN FESMIRE: Mr. Sugarman, I don't
- 5 believe I've made that statement, but -- I guess I don't
- 6 understand what you're --
- 7 MR. SUGARMAN: The point I'm trying to
- 8 make is that I don't see that there is any injury to
- 9 Approach in holding this motion on the Commission's
- 10 docket until such time as Approach is ready to proceed
- 11 for its state permits.
- Now, I understand right now that Approach does
- 13 not object to a record title surface owner's
- 14 participation in the process that will ultimately be
- 15 carried out by the Division on these applications. But,
- 16 again, this is what I was arguing to the Commission this
- 17 morning, we -- the Rice Trust is not a record title
- 18 surface owner on all of the locations. Yet, it is within
- 19 the zone of interest that's to be protected by the New
- 20 Mexico Oil and Gas Act.
- CHAIRMAN FESMIRE: What is that, Mr.
- 22 Sugarman? I quess I don't understand what that zone of
- 23 interest you mentioned is.
- 24 MR. SUGARMAN: Yes, I will answer your
- 25 question, Mr. Chairman, but I want to preface my remarks

- 1 with the point that I've made a number of times. I feel
- 2 right now that it would be manifestly unfair for this
- 3 Commission to rule on the pending motions without giving
- 4 the Trust an opportunity to file a responsive memorandum.
- 5 CHAIRMAN FESMIRE: You've raised this
- 6 issue, and I'm curious. What is it?
- 7 MR. SUGARMAN: As I said earlier -- and
- 8 I'm sorry if this is going to be -- there's a lot of
- 9 strands that run through legal considerations of what is
- 10 sufficient to establish standing and what is sufficient
- 11 to establish intervention.
- 12 CHAIRMAN FESMIRE: I don't think my
- 13 question gets to that. It's the statement that they have
- 14 a zone of interest in these locations that were not on
- 15 their property.
- 16 MR. SUGARMAN: The zone of interest
- 17 test -- the courts have adopted a zone of interest test
- 18 for purposes of standing analysis. That's an analysis
- 19 that's used by both the federal courts and the New Mexico
- 20 courts. In Key vs. Chrysler Motors Corp., 121 NM 764,
- 21 the Court says that a plaintiff who can demonstrate that
- 22 the interest that he seeks protected are within the zone
- 23 of interests to be protected or regulated by a statute,
- 24 that plaintiff has standing.
- 25 CHAIRMAN FESMIRE: That is my question.

- 1 What zone of interest does your client have, and how does
- 2 that apply -- how does the test apply?
- 3 MR. SUGARMAN: The zone of interest and
- 4 making a determination of whether my client does fall
- 5 within the zone of interest, of course the relevant
- 6 statute would be the New Mexico Oil and Gas Act. The
- 7 question would be, does anybody -- well, in this
- 8 particular case, does the Trust fall within a zone of
- 9 interest that was created by the New Mexico legislature
- 10 when it enacted the New Mexico Oil and Gas Act.
- 11 CHAIRMAN FESMIRE: In 1935?
- 12 MR. SUGARMAN: And as it's been amended
- 13 through the years. Because, of course, the relevant
- 14 consideration is the Act that exists right now, and not
- as it existed when it was originally promulgated.
- 16 CHAIRMAN FESMIRE: How does the statute
- 17 apply?
- 18 MR. SUGARMAN: The statute applies in this
- 19 way, Mr. Chairman. The statute authorizes, empowers and
- 20 imposes a duty on the Commission not only to prevent
- 21 waste and to protect correlative rights, but, also, to
- 22 assure the oil and gas operations do not unreasonably
- 23 impair surface water quality, groundwater quality, human
- 24 health or the environment. That's what the statute does
- 25 in the provision that enumerates the powers of the

- 1 Commission.
- CHAIRMAN FESMIRE: That's the Oil and Gas
- 3 Act? Where is that at?
- 4 MR. SUGARMAN: Yes. I direct the
- 5 Commission to 70-2-12(B)(15), (B)21 and (B)22.
- 6 COMMISSIONER OLSON: Can I ask a question?
- 7 It seems like we're getting into arguing the issue of
- 8 standing, and I guess my question is -- and maybe both
- 9 attorneys can answer this -- if this was remanded to the
- 10 Division, isn't their ability to argue standing in front
- 11 of the Division, and, therefore, maybe the Division -- at
- 12 that Division level, they could narrow this issue for
- 13 whatever is presented to the Commission at that point, if
- 14 there's still a point of contention over standing.
- 15 From what I heard from Mr. Sugarman earlier,
- it sounded like he didn't really have -- and clarify me
- 17 if I'm understanding you wrong. He didn't really have an
- 18 objection to remanding this back to the Division, as long
- 19 as some language didn't say, "It's not for approval.
- 20 It's for the processing the applications, " and that your
- 21 main concern, Mr. Sugarman, was that you have standing.
- I would think, though, that you could be
- 23 making those arguments in front of the Division, and if
- 24 it's not satisfactorily resolved, it could be then taken
- up in front of the Commission. That's my thinking on

- 1 that.
- 2 MR. SUGARMAN: I think, Commissioner
- 3 Olson, that what you say makes a lot of sense. It's my
- 4 position, as the Commission knows, that this Commission
- 5 at this particular hearing ought not to decide the issues
- 6 that are raised by the motion to strike, which are
- 7 standing and intervention, because, again, we haven't had
- 8 an opportunity to file any responsive brief. So I do
- 9 feel like a Division at this time is inappropriate.
- 10 Commissioner Olson, I think that we -- yes,
- 11 it's entirely true that if this matter were to be
- 12 remanded to the Division, that, in that particular forum,
- 13 we would be able to, again, litigate the issue of
- 14 standing as a threshold issue. And, presumably, the
- 15 Division would establish a briefing schedule where we
- 16 would be able to fully flesh out the issue for the
- 17 Division's consideration and resolution.
- 18 My concern is that we'll be right back here
- 19 again on a de novo appeal of the legal issue the way it's
- 20 resolved by the Division, that if the issue is resolved
- 21 adversely to Mr. Hall's client, that he would want to
- 22 appeal the legal issue to the Commission. Conversely --
- 23 CHAIRMAN FESMIRE: So why not address it
- 24 now while it's before the Commission?
- 25 MR. SUGARMAN: I would like to address it

- 1 now, Mr. Chairman, after I have been given a chance to
- 2 respond to the motion in writing. I received the motion
- 3 at 6:00 yesterday afternoon. I've done a little bit of
- 4 research, and I would be happy to present the product of
- 5 the little bit of research that I've been able to do with
- 6 the Commission, if the Commission would like to hear my
- 7 argument now.
- 8 However, I want to respectfully submit that
- 9 when I receive a motion to strike that would essentially
- 10 make my -- that would preclude my client from
- 11 participating in this proceeding, and when the relief
- 12 that's sought in the motion to strike would preclude
- 13 anybody from -- a record surface owner from proceeding in
- 14 an adjudicatory proceeding on an APD, that fairness and
- 15 the public interest require that I be given an
- 16 opportunity to file a written response to the motion.
- 17 CHAIRMAN FESMIRE: You're not claiming
- 18 that Mr. Hall filed his motion in an untimely manner, are
- 19 you?
- 20 MR. SUGARMAN: I do not know. I will
- 21 profess that I do not know that there are any time limits
- 22 on the filing of such motions.
- 23 CHAIRMAN FESMIRE: That's not part of your
- 24 argument, is it?
- MR. SUGARMAN: To the extent that there

- 1 is -- I shouldn't say that because I don't want to waive
- 2 this objection. To the extent that there is some
- 3 requirement for a timely filing of a motion, I would
- 4 submit that that requirement was not complied with.
- 5 That's not what I'm arguing right now. If I had received
- 6 Mr. Hall's motion sufficiently in advance of this
- 7 hearing, so that I would have had an opportunity to
- 8 prepare a response to his motion, I would have prepared a
- 9 response to his motion.
- 10 CHAIRMAN FESMIRE: Likewise, he didn't get
- 11 a chance to respond to most of your motions, either; is
- 12 that correct?
- MR. SUGARMAN: No, that's not correct.
- 14 Which motion?
- 15 CHAIRMAN FESMIRE: The one you filed last
- 16 night. The one you filed this morning.
- 17 MR. SUGARMAN: I filed one motion to
- 18 continue, Mr. Chairman. I have filed one motion. There
- is a motion that I filed for production of certain
- 20 documents, and the motion that I -- that motion was filed
- 21 a month ago or so, and Mr. Hall has had an opportunity to
- 22 respond the that. The jurisdictional issue that I
- 23 raised, I didn't raise by motion, because, again --
- 24 CHAIRMAN FESMIRE: What's the difference
- 25 between the suggestion and motion?

- 1 MR. SUGARMAN: The motion is that I would
- 2 like to have an opportunity -- I have suggested to the
- 3 Court that sua sponte the Court has, as you know -- the
- 4 Commission has a sua sponte obligation to ensure that it
- 5 has subject matter jurisdiction to take valid and
- 6 enforceable acts in a proceeding. That's a sua sponte
- 7 duty. My suggestion to the Commission is that sua
- 8 sponte --
- 9 CHAIRMAN FESMIRE: We keep going farther
- 10 afield here. The fact is that both parties have filed
- 11 motions that, with the exception of your motion for
- 12 continuance, were probably timely under the rules, and
- 13 neither has had the time to respond; is that correct?
- 14 MR. SUGARMAN: I feel like I filed -- I
- 15 don't feel. What the record will reflect, Mr. Chairman,
- 16 is that I filed a motion to continue that Mr. Hall, I'm
- 17 assuming, has not had a chance to respond to yet. That
- 18 is the case.
- 19 CHAIRMAN FESMIRE: And you filed the
- 20 suggestion that Mr. Hall has not filed a timely response.
- 21 MR. SUGARMAN: Right. And I --
- 22 CHAIRMAN FESMIRE: That's the point. We
- 23 keep getting farther afield. Both parties have taken it
- 24 upon themselves to take advantage of that. There is no
- 25 time requirement, except for the motion to continue in

- 1 the motions that have been filed here; right?
- 2 MR. SUGARMAN: As I said, I really have to
- 3 honestly and respectfully say I don't know, and I should
- 4 to be here in this forum, but I don't know that to be the
- 5 case. But if you tell me that that's the case, I'm sure
- 6 it's true.
- 7 CHAIRMAN FESMIRE: Let's go back to what
- 8 you were arguing in the first place, before we started
- 9 going into these different routes. We were talking about
- 10 standing.
- MR. SUGARMAN: Okay. I'll talk about
- 12 standing. It's a somewhat complicated argument, and I'm
- 13 sorry that it's going to maybe be not so easy to follow,
- 14 because I haven't had a chance to file a written
- 15 memorandum, so I please encourage all of the
- 16 Commissioners to stop me at any point to ask for
- 17 clarification or to ask me questions.
- 18 COMMISSIONER OLSON: I quess that's why I
- 19 keep coming back to -- it seems like some of these issues
- 20 aren't fully briefed, and I know we have one motion for
- 21 continuance. It almost seems to me that the parties
- 22 could stipulate to remand this back to the Division and
- 23 address all of these issues in front of the Division.
- 24 Right now it doesn't sound like we're going to have the
- 25 information here necessary to even determine the standing

- 1 at this point. So why wouldn't the parties just
- 2 stipulate to remand it back to the Division and let these
- 3 issues be addressed in front of the Division? I guess
- 4 that's -- and that way it can be adequately briefed, as
- 5 well as have those things fleshed out, and then present
- 6 it back to the Commission if there's still a dispute.
- 7 Just a suggestion.
- 8 MR. HALL: I would agree, Commissioner
- 9 Olson. I think a stipulation to remand would be
- 10 appropriate. I want to make sure what I'm stipulating
- 11 to. I think it's in the spirit of what we proposed in
- 12 our agreed motion with the county.
- The motions to strike were filed really as a
- 14 precaution, but bear in mind that I have represented to
- 15 this agency that we will honor the standing of Mr. Rice
- 16 to challenge an APD on his surface. The agency has
- 17 always taken a fairly circumspect view of standing, and
- 18 I've thought long and hard about this, and there's only
- 19 one case that I'm aware of where standing of a surface
- 20 owner was recognized. If you look pretty closely at Rule
- 21 17, it clearly provides for a surface owner standing in
- 22 that process. And I think in the spirit of that, we can
- 23 recognize Mr. Rice's standing.
- I cannot, however, recognize the standing of
- 25 the public. I don't think any of the rules allow for

- 1 that. It has to be a party. It seems to me, Mr.
- 2 Sugarman is arguing for public standing. That's really
- 3 what he's saying here. He's saying there would be no
- 4 injury that would accrue to Approach if we did that.
- In fact, filings to this agency, we pointed
- 6 out that the oil and gas lease has a term. There's an
- 7 eight-well drilling obligation under it. There is force
- 8 majeure provision, but it is not a perfectly-crafted
- 9 force majeure provision. There is a substantial chance
- 10 that this lease will expire, and I think we ought to do
- 11 everything we can to avoid a situation where one surface
- 12 owner is able to hold up APDs across the entirety of the
- 13 lease, because he may or may not object to an APD that's
- 14 10, 12, 15 miles away from his property. That's what I
- 15 think we need to guard against.
- 16 CHAIRMAN FESMIRE: Okay.
- 17 MR. SUGARMAN: I agree that the Commission
- 18 needs to look carefully at the issues that are raised by
- 19 Mr. Hall's motion. And I don't think that the Commission
- 20 right now is in a position to take that careful look.
- 21 I'm amenable to Commissioner Olson's suggestion for a
- 22 remand.
- 23 However, I am also prepared to give further
- 24 argument insofar as I'm able at this time on the issue of
- 25 standing. I feel that doing that at a time when the

- 1 issues, which are complicated -- as I say, the rule is a
- 2 rule about intervention. There is a substantial body of
- 3 case law regarding intervention in New Mexico. There's
- 4 also a substantial body of case law regarding standing in
- 5 New Mexico, and the two are not identical. And it's
- 6 going to be important for the decisionmaker on this issue
- 7 to be fully aware of what the difference is on those two
- 8 separate lines of authority.
- 9 CHAIRMAN FESMIRE: Okay. How long would
- 10 it take to be prepared to argue the case on remand?
- MR. HALL: Tell me which case we would be
- 12 arguing.
- 13 CHAIRMAN FESMIRE: The case for the eight
- 14 wells that you're proposing here, and any accompanying
- 15 standing issue or anything that can be raised.
- MR. HALL: I wouldn't agree that we can
- 17 combine all eight wells in one single case before the
- 18 Division. What I envisioned was that there would be
- 19 administrative approval, and if anyone sought
- 20 adjudicatory review, any of them, they could make their
- 21 case at that time.
- 22 CHAIRMAN FESMIRE: Okay. What I think we
- 23 can do is remand it back to the district office for
- 24 consideration -- I'm not going to remand it back for
- 25 approval -- remand it back for expedited consideration,

- 1 and get it back up to the Division as quick as possible,
- 2 if, after they're considered in the district, there is an
- 3 appeal on the state specific wells. Is that
- 4 satisfactory?
- 5 MR. SUGARMAN: Well --
- 6 CHAIRMAN FESMIRE: I'll take that as a no.
- 7 MR. SUGARMAN: What I think makes sense
- 8 from a procedural standpoint, given where we are today
- 9 and the importance of the issues, is for the issues that
- 10 are raised by Mr. Hall's -- for the time being, I can
- 11 withdraw my motion for the production of documents -- and
- 12 I'll do that verbally right now, so that is no longer
- 13 pending -- with the right to refile that motion. And
- 14 having done that, it seems to me that the most efficient
- 15 process insofar as moving the permitting along, would be
- 16 to have a remand to the Division for consideration of
- 17 issues relating to standing, and in that same hearing,
- 18 to -- well, for standing.
- 19 CHAIRMAN FESMIRE: First of all, we don't
- 20 know whether the district office is going to approve
- 21 these. And the district office has a function that they
- 22 have to go through to approve these wells. It would be
- 23 very quick, because they have been looking at them, but
- 24 they have to approve it first. If we're going to remand
- 25 it, it's got to go back to the district. That can be, in

- 1 terms of bureaucratic time, almost instantaneous. Then
- 2 we will assume that your client will look at those of the
- 3 applications that were approved, and choose to appeal
- 4 one, two, all. At that point, it will be assigned to the
- 5 Division docket for further consideration by the
- 6 Division. Is that --
- 7 COMMISSIONER BAILEY: And at the district
- 8 level, they will determine casing programs and those
- 9 details that should come out in the Division hearing.
- 10 CHAIRMAN FESMIRE: Right.
- MR. SUGARMAN: Now --
- 12 CHAIRMAN FESMIRE: No?
- MR. SUGARMAN: I'm sorry. I said now, not
- 14 no. I'm trying to assimilate all of this as it happens.
- 15 So the issue -- what you're proposing, Mr. Chairman, is
- 16 that the issue as to standing won't be raised --
- 17 CHAIRMAN FESMIRE: It won't be addressed
- 18 until it gets to the Division hearing level.
- 19 MR. SUGARMAN: So how would my client,
- 20 then, have any guidance, insofar as how it can and should
- 21 participate, if it desires to continue its participation,
- 22 which it does, when it's at the district level, without
- there being an affirmative finding somehow of our
- 24 standing?
- 25 CHAIRMAN FESMIRE: What are you proposing,

- 1 then? I guess I don't understand. This is the way --
- 2 this is the process that has been in place for a long
- 3 time, that the district has some technical
- 4 responsibilities they have to address. This is what
- 5 you're objecting to. Your client will have notice. I
- 6 mean, as of right now, your client has notice that -- if
- 7 we proceed with this procedure, your client has notice;
- 8 is that correct?
- 9 MR. SUGARMAN: It has notice, but it's Mr.
- 10 Hall's position, as I understand it, that my client, if
- 11 none of the eight wells are on its surface, doesn't have
- 12 any right to participate in the administrative processing
- 13 of the APDs.
- 14 CHAIRMAN FESMIRE: That's an argument that
- 15 you'll have to take up at the Division level.
- 16 MR. SUGARMAN: Right. I'm wondering, Mr.
- 17 Chairman -- I understand that we can take that up at the
- 18 Division level. I'm just -- does that mean that my
- 19 client, in the interim, would not be able to participate
- 20 in whatever happens at district level?
- 21 CHAIRMAN FESMIRE: No. The district is a
- 22 technical review. If there is concerns raised there,
- 23 that's what the appeal process is for. That's where you
- 24 can bring it to the Division. We don't -- at that point,
- you know, we're looking at, as Commissioner Bailey said,

- 1 casing programs, water protection, technical issues, just
- 2 for that. Then, once they get an APD, the Surface
- 3 Owner's Protection Act -- and I realize that we disagree
- 4 on this -- the Surface Owner's Protection Act kicks in.
- 5 There is notice to the surface owner and an opportunity
- 6 for appeal from that point forward.
- 7 MR. SUGARMAN: If that's relevant to your
- 8 analysis, Mr. Chairman, that's not what the Surface
- 9 Owner's Protection Act calls for. There's no obligation
- 10 that an operator has to provide notice of an application
- 11 for permit to drill --
- 12 CHAIRMAN FESMIRE: No, that's not what I
- 13 said.
- 14 MR. SUGARMAN: -- or for the issuance of
- an application for permit to drill. A permittee -- an
- 16 operator can acquire a permit from the state in the
- 17 ordinary course of the state's --
- 18 CHAIRMAN FESMIRE: Okay. In the order
- 19 here we will order that it be -- after it's approved by
- 20 the district, that it can go on to the Division hearing
- 21 process. Your client has notice of that, okay? Do you
- 22 want your client to sit in there while they discuss
- 23 casing programs, casing points, pressure testing, logging
- 24 programs? Is that what your client is seeking?
- MR. SUGARMAN: I think my client is

- 1 concerned about the protection of groundwater and surface
- 2 water quality, Mr. Chairman. That is what my client is
- 3 concerned about. And I think that it's because of the
- 4 nature of my client's concern for the protection of water
- 5 quality that this notion that standing is somehow limited
- 6 to the right of the record surface owner, there's a
- 7 misfit there.
- 8 CHAIRMAN FESMIRE: Go ahead.
- 9 COMMISSIONER OLSON: I think we're still
- 10 getting on this procedural issue, because -- and this is
- 11 no different than what happens in front of the
- 12 environment department on a discharge permit application.
- 13 It comes in -- the application comes in, and there is
- 14 technical review by the agency to determine what are the
- 15 criteria that this may be approved under or denied at
- 16 that point, and then, at that point, it narrows the
- 17 issues, so that if -- maybe the Division, at this point,
- 18 would take care of all of the concerns of Mr. Rice or --
- in regards to casing and maybe protection of water zones,
- 20 maybe some other issues.
- 21 That way it narrows -- I think the purpose of
- 22 the procedure here is that there is that administrative
- 23 process that goes forward that narrows the issues that
- 24 now you can appeal the things that you still have some
- 25 issues with, and maybe they took care of all the others.

- 1 That's the process, I think, that the Chair is trying to
- 2 get through. They do this technical review first --
- 3 CHAIRMAN FESMIRE: Then you can appeal it.
- 4 COMMISSIONER OLSON: -- then what's left,
- 5 at that point, is the issues that you still have
- 6 disagreement on, and then the issue, too, of standing can
- 7 be addressed at that point, and that can be fully briefed
- 8 and addressed and fleshed out, so that we, I think, on
- 9 our side -- I got a little uncomfortable doing it kind
- 10 of -- which, to me, seems kind of haphazard at the
- 11 moment, and that we're not getting all the full
- 12 information that could be fleshed out at the Division
- 13 level, and then be refined -- by the time it's coming to
- 14 us, we'll have a little bit more focused issue for us to
- 15 address.
- I was not considering in any kind of
- 17 stipulation that the parties make, that they would be
- 18 waiving any of their rights to argue any issue on
- 19 standing. They would be fully reserving their right to
- 20 say you don't have standing, and you're fully reserving
- 21 your right to say that you do, and it's something that
- 22 would be addressed through a Division order at that
- 23 point. Maybe you guys would come to some agreement maybe
- 24 on some wells and maybe not on others. I don't know.
- 25 CHAIRMAN FESMIRE: Let me make absolutley

- 1 clear that I am not saying that the district office's
- 2 work cannot be reviewed and appealed and discussed in
- 3 hearing, but we have to have some place to start, just
- 4 from a procedural standpoint. We start there, we give
- 5 them API numbers there, start putting them into the
- 6 computer system. They have to do that. Then why do they
- 7 have to go to the Division? Why can't they come back to
- 8 the Commission? Why are you wanting to go to the
- 9 Division?
- 10 MR. SUGARMAN: I am not, actually. I
- 11 don't believe that was my suggestion, Mr. Chairman. If
- 12 you would like -- if you want to go right from the
- 13 district office to the Commission, that's fine with me.
- 14 I believe either I misspoke or you misunderstood
- 15 something that I had said.
- 16 I think that my feeling is that the Commission
- is the appropriate place to be, because these are legal
- 18 issues. They are important public legal issues. They're
- 19 crying out for a determinative answer. Whatever the
- 20 Division decides, presumably, will be appealed to the
- 21 Commission. So if, in the Chair's discretion, it feels
- 22 that the matter ought to come back to the Commission, we
- 23 would be amenable to that.
- 24 COMMISSIONER OLSON: Maybe part of the
- 25 confusion is mine, and maybe Mr. Hall can clarify that.

- 1 I was assuming that they would go back for the district
- 2 processing and then I thought, under your proposal, it
- 3 would potentially go for a hearing in front of the
- 4 Division. Or are you envisioning it coming straight to
- 5 the Commission?
- 6 MR. HALL: I thought we would follow the
- 7 rules.
- 8 CHAIRMAN FESMIRE: Your interpretation of
- 9 the rule is?
- MR. HALL: My interpretation would be that
- 11 the next step would be that it go before the Division and
- 12 we could flesh out standing there, and the Division could
- 13 issue an order.
- 14 CHAIRMAN FESMIRE: The rules also allow
- the Chairman to bring it to the Commission directly
- 16 without going to the Division. What are we going to
- 17 accomplish by going to the Division?
- 18 MR. HALL: How much workload you wish take
- 19 on, Mr. Chairman.
- 20 CHAIRMAN FESMIRE: Chances are this is
- 21 probably going to get appealed from the Division no
- 22 matter what their decision; right?
- MR. HALL: Don't know.
- 24 CHAIRMAN FESMIRE: Ms. Bailey, you've been
- 25 doing this forever.

- 1 COMMISSIONER BAILEY: It seems to me that
- 2 this is one of those cases that will make headlines no
- 3 matter what happens. So I believe that we should allow
- 4 the district to process the APDs and then bring it to the
- 5 Commission for all issues connected to standing or
- 6 intervention and determination of the questions before
- 7 us. I do believe that it should go first to the district
- 8 for their technical review and their requirements and
- 9 then come on to us and just skip the Division.
- 10 It's been docketed before us for many, many
- 11 months as it is, so let's just continue to put it on the
- 12 docket. I believe we should continue this case until the
- 13 attorneys have had the chance to respond to the briefs
- 14 and the district has had the chance to review and process
- 15 the APDs.
- 16 CHAIRMAN FESMIRE: We've got three
- 17 different cases. Do we want to continue it as three
- 18 cases? And the eight wells represent each one of those
- 19 three cases, don't they?
- 20 MR. HALL: No. I think I can withdraw the
- 21 last case unilaterally all together, and it's just a
- 22 matter of sending the APDs down. And I don't know if you
- 23 want them to come back up in the form of the currently
- 24 docketed case numbers. I think they ought to be
- 25 considered on a well-by-well basis. If there's some

- 1 motion to consolidate APDs, the Division or the
- 2 Commission can take that up at the time. It may be the
- 3 case that we come to terms on one or more wells.
- 4 MR. SUGARMAN: I'm sorry. I'm looking at
- 5 your motion. Presumably your position that you can
- 6 unilaterally withdraw one of the three cases, you're
- 7 referring to 14278 you can unilaterally withdraw; is that
- 8 correct?
- 9 MR. HALL: Right.
- 10 MR. SUGARMAN: Our position would be that
- 11 you can't -- that there are two that Approach has
- 12 indicated that it has a continuing interest and will
- 13 submit it to the district for processing there.
- 14 CHAIRMAN FESMIRE: They can't withdraw?
- MR. SUGARMAN: They can't withdraw the
- 16 case. There is a case there in 14278. If there were no
- 17 pending APDs in that particular case, then, presumably,
- 18 they would have an argument for dismissing that case.
- MR. HALL: I just don't see the need to do
- 20 that. I think we have to start a new APD technical
- 21 review at the district office, and then bring up APDs as
- they may be appealed.
- 23 CHAIRMAN FESMIRE: Dismiss the three cases
- 24 and bring cases back up -- bring the APDs back up, each
- one under its own case number? Is that your proposal?

- 1 MR. HALL: It makes the most sense to me.
- 2 COMMISSIONER BAILEY: That would be eight
- 3 separate cases that have essentially the same
- 4 circustances.
- 5 CHAIRMAN FESMIRE: We can consolidate them
- 6 for hearing, but we'd be able to track them individually
- 7 that way, and the outcome of each one could be handled
- 8 individually.
- 9 COMMISSIONER BAILEY: That would make
- 10 sense.
- 11 CHAIRMAN FESMIRE: Okay.
- 12 COMMISSIONER OLSON: I would offer up
- 13 something to think about. If this case has extreme
- 14 significance, maybe it should follow the process of the
- 15 Division and potentially two hearings. I know that's
- 16 more work for the Division, but it seems like you have a
- 17 chance to make sure you really flesh out those issues
- 18 properly by going through the Division first. And if
- 19 it's not satisfactorily resolved, bring it back to the
- 20 Commission. I expect it's probably going to come here
- 21 anyway. But considering the significance of the issues,
- 22 it may warrant following that process and not bypassing
- 23 the Division. Just a thought.
- 24 MR. SUGARMAN: May I, Mr. Chairman?
- 25 CHAIRMAN FESMIRE: You may.

- 1 MR. SUGARMAN: I'm amenable to -- I'm
- 2 generally amenable to what is being proposed, and
- 3 proceeding after the district has an opportunity to
- 4 exercise its expertise and give the applications their
- 5 technical review and appearing at whatever forum or fora
- 6 are determined by the Commission to be the appropriate
- 7 forum.
- 8 I'm happy to discuss the issues of standing
- 9 with state regulators as many times as is required by the
- 10 rules. My request would be because of the threshold
- 11 nature of the issue that we're raising with the standing
- 12 issue, that we have -- when this -- after we come from
- 13 the district office, wherever it lands next, whether it's
- 14 the Division or the Commission, that we be given an
- 15 opportunity to brief, fully brief, and I believe the
- 16 Commission is on board with that for the issue of
- 17 standing, but that we also have a resolution by -- final
- 18 resolution, administrative resolution, whether it's by
- 19 the Division or the Commission, on the standing issue
- 20 prior to the time that we prepare for the case on the
- 21 merits. Because, after all, if we are going to, in the
- 22 end of the day --
- 23 CHAIRMAN FESMIRE: You're proposing two
- 24 completely different proceedings.
- MR. SUGARMAN: I'm proposing one

- 1 proceeding that would be a proceeding on the legal issue,
- 2 which is the issue of standing. And, presumably, if the
- 3 Commission is interested in hearing more, or if I do
- 4 decide to file a motion on the issue of jurisdiction,
- 5 then in the event that if -- if there were a
- 6 determination that I don't have standing, that my client
- 7 doesn't have standing, in that initial phase, there would
- 8 be no reason for this Commission or for the Division, for
- 9 that matter, to have a hearing on the merits of the
- 10 application.
- 11 What I'm suggesting is that a factual hearing
- on merits of the applications might end up being a lot of
- 13 wheel spinning and might end up consuming a lot of the
- 14 Commission's time if, ultimately, the determination will
- 15 be that we don't have standing or the right to intervene.
- 16 CHAIRMAN FESMIRE: What about simply
- 17 briefing that issue, the issue of jurisdiction and
- 18 standing, prior to the next hearing? Go ahead and remand
- 19 this back to the district for their analysis with
- 20 instructions to send it back -- I'm not convinced that
- 21 the Division needs to hear this. We've pretty much
- 22 reached the conclusion that it will be appealed, at least
- 23 to the Commission, so why take the extra step to have it
- 24 heard by the Division?
- MR. SUGARMAN: Again, Mr. Chairman, I am

- 1 not a proponent of taking that extra time-consuming step.
- 2 What I'm trying to convey to you is I'm trying to look
- 3 for a way for the Commission not to -- for the Commission
- 4 or the Division not to have to spend time doing anything
- 5 that would be a needless expenditure of time. And it was
- 6 actually for that express purpose that I propose that we
- 7 do get a determination of these threshold legal issues
- 8 before there's some hearing on the merits.
- 9 COMMISSIONER OLSON: Maybe we ought to
- 10 just go into executive session for a few minutes just to
- 11 discuss some of this with our counsel.
- MR. HALL: One quick request. I note,
- 13 also, I'm asking that Order R-12976 be vacated, because
- it has the effect of suspending the approved APDs.
- 15 CHAIRMAN FESMIRE: We'll go into executive
- 16 session. We will discuss nothing but these three cases,
- 17 14134, 14141 and 14278, and we'll reconvene in public
- 18 session when we're done discussing it.
- 19 (The Commission went into executive session.)
- 20 CHAIRMAN FESMIRE: Let's go back on the
- 21 record. At this time the record should reflect that the
- 22 Commission has gone back into public session. During the
- 23 executive session immediately previous to this time, we
- 24 discussed only cases 14134, 14141 and 14278.
- We have have reached a decision on the agreed

- 1 motion to remand to the Division. We are going the grant
- 2 that motion. We think that there will be an opportunity
- 3 for a stipulated motion. The motion should not include
- 4 the instruction to approve, but should include the
- 5 instruction to process, and, essentially, that is going
- 6 to be the action that we're going to -- we're going to
- 7 ask Mr. Hall and Mr. Sugarman to withdraw the other
- 8 motions as moot, and we will deal with any objection or
- 9 any further actions on these wells if they are approved
- 10 by the district, and when they come back.
- At that point, we'll decide what issues we're
- 12 going to have to address and where that should be
- 13 addressed. As of right now, we are remanding the eight
- 14 wells in the motion to remand, and we're asking Mr. Hall
- 15 to withdraw without prejudice his other APDs, and we're
- 16 going to leave them under the case numbers that exist
- 17 now.
- 18 MR. HALL: One question: What are we
- 19 doing with Order R-12976?
- 20 CHAIRMAN FESMIRE: I don't have that in
- 21 front of me, unless Florene was very efficient and put it
- 22 in this book.
- 23 COMMISSIONER BAILEY: That's the
- 24 suspension of APDs; right?
- 25 CHAIRMAN FESMIRE: Yes.

- 1 MR. HALL: Here's the order. The
- 2 operative effect of that was to suspend these APDs. It
- 3 also --
- 4 CHAIRMAN FESMIRE: Consolidated the cases.
- 5 MR. HALL: -- consolidated the cases and
- 6 dismissed the APD for one location which we are
- 7 withdrawing -- two locations which are being withdrawn
- 8 anyway.
- 9 CHAIRMAN FESMIRE: What we'll do in the
- 10 new order is we will vacate this order and include the
- 11 provisions on consolidating the cases and withdrawing
- 12 that APD in the new order.
- We're going to ask counsel to try to draft a
- 14 stipulated order to accomplish what the Commission has
- 15 requested. And, like I said, to reiterate for the time
- 16 being, we are granting the agreed motion to remand to the
- 17 district with respect to the eight wells in that motion,
- 18 and we will address the other issues as they arise in the
- 19 future.
- The order to the district will not -- like I
- 21 said, will save two processes. It will not order the
- 22 district to approve it. And so that there will be no
- 23 risk of anyone thinking we've ruled on any other issue,
- 24 we request both parties to stipulate to the remand -- I
- 25 think that will be relatively easy -- because,

- 1 essentially, you've agreed to it. Have you not, Steve?
- MR. SUGARMAN: I believe I have, Mr.
- 3 Chairman. We haven't talked about what's going to happen
- 4 with everything else. You did mention that you were
- 5 hoping they'd get an agreement with the motions. But
- 6 assuming that all of this process works the way it's
- 7 supposed to, yes, we would stipulate to a remand to the
- 8 district.
- 9 CHAIRMAN FESMIRE: Okay.
- 10 MR. SUGARMAN: With the proviso that we --
- 11 just to make sure that we don't miss anything, that we be
- 12 given notice of the district's action on those APDs.
- 13 CHAIRMAN FESMIRE: In what form should
- 14 that notice take?
- MR. SUGARMAN: It could take -- a letter
- 16 from Mr. Hall would be sufficient.
- 17 MR. HALL: I will call him up.
- 18 CHAIRMAN FESMIRE: So if Mr. Hall would
- 19 notify Mr. Sugarman when he submits those eight APDs to
- 20 the district office.
- 21 MR. HALL: Yes. I want to say I think
- 22 some may have been submitted, but we'll certainly follow
- 23 up on that and certainly notify him of approval.
- 24 MR. SUGARMAN: I'm more interested for
- 25 purposes of the appeal of the district's action with

- 1 respect to the applications. I think that Scott and I
- 2 will be able to work that out.
- 3 CHAIRMAN FESMIRE: Mr. Hall, you'll work
- 4 with the district office to make sure we don't get
- 5 duplicates and they know which eight wells we're applying
- 6 for here?
- 7 MR. HALL: Yes.
- 8 CHAIRMAN FESMIRE: Will both parties
- 9 stipulate to withdrawing all motions filed in this case
- 10 without prejudice to refile at a later date if it becomes
- 11 necessary?
- MR. HALL: Yes.
- 13 MR. SUGARMAN: Yes, Mr. Chairman, I will.
- 14 I guess that sort of begs the question of the suggestion
- 15 of jurisdictional impediment, which I don't consider a
- 16 motion. Would you like me to withdraw that right now, as
- 17 well?
- 18 CHAIRMAN FESMIRE: Yes. And if we need to
- 19 address that issue, I guess you can withdraw the
- 20 suggestion without prejudice. I don't know if that's a
- 21 proper way to do it, but no prejudice should apply to the
- 22 suggestion; right?
- 23 MR. SUGARMAN: I've never filed such a
- 24 thing before, Mr. Chairman, honestly. I will look for --
- 25 my feeling is that it is incumbent on the Commission,

- 1 obviously, to look into its jurisdiction. Having said
- 2 that, I will look for a way to craft a stipulation in
- 3 which we, at this point, withdraw our objections to the
- 4 Commission's subject matter jurisdiction without waiving
- 5 our right to resuscitate those objections at some point
- 6 in the future if it seems appropriate.
- 7 CHAIRMAN FESMIRE: And after we get the
- 8 APDs processed, if there is going to be an appeal, we'll
- 9 determine how that will go from that point forward. I
- 10 don't know whether it will be with the Commission or the
- 11 Division, if an appeal is necessary, but we'll determine
- 12 that at some point in the future.
- MR. SUGARMAN: Okay. So questions as
- 14 to -- I think I understand, just to make sure. Questions
- 15 as to our standing and our intervention and the procedure
- 16 that I had proposed whereby we would bifurcate the
- 17 procedural matters and the merits hearing, all of those
- 18 issues will be deferred --
- 19 CHAIRMAN FESMIRE: What we're doing,
- 20 basically, is falling back and proceeding by the rules;
- 21 okay?

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- MR. SUGARMAN: Okay.
- 23 COMMISSIONER OLSON: I might maybe suggest
- 24 that they get these stipulations together, and they
- 25 present them to our counsel so he can check to make sure

- 1 things are consistent with what --
- MR. SUGARMAN: I think, also, we need to
- 3 talk with Adan. I mean, presumably you would like -- I
- 4 don't know if you would like Adan to be a signatory as
- 5 attorney for the County of Rio Arriba on the stipulation.
- 6 CHAIRMAN FESMIRE: I'm informed by counsel
- 7 that we don't need that on the withdrawals, that the
- 8 stipulation from you two will be satisfactory.
- 9 MR. SMITH: On the other order you may
- 10 want the county, unless they've withdrawn.
- 11 CHAIRMAN FESMIRE: Mr. Hall, do you think
- 12 there will be any problem getting the county's
- 13 stipulation on the other order?
- 14 MR. HALL: We'll run it by them.
- 15 CHAIRMAN FESMIRE: Anything further on
- 16 Cases Number 14134, 14141 and 14278?
- 17 MR. SUGARMAN: Just I feel that it's
- 18 really important for me to clarify for the record that my
- 19 stipulations have been based on an understanding that I
- 20 have not waived a right to raise at a future time
- 21 anything that I have previously raised by motion with the
- 22 Commission.
- 23 CHAIRMAN FESMIRE: That's understood.
- 24 MR. SUGARMAN: Thank you very much.
- 25 CHAIRMAN FESMIRE: Mr. Hall?

- 1 MR. HALL: That's all I have. Thank you.
- 2 CHAIRMAN FESMIRE: Good luck.
- 3 With this we will -- we've got one more
- 4 case. The Commission will call Case Number 14365, the De
- 5 Novo application of COG Operating, LLC, for designation
- of a nonstandard spacing unit and compulsory pooling in
- 7 Eddy County, New Mexico, on the Blackhawk 11 Federal Com
- 8 No. 1H. That case has been continued to the December
- 9 16th meeting.
- 10 And, lastly, we have Case Number 14366, the De
- 11 Novo application of COG Operating, LLC, for designation
- of a nonstandard spacing unit, unauthorized well location
- and for compulsory pooling in Eddy County, New Mexico, on
- 14 the Blackhawk 11 Federal Com No. 2H. That case has also
- 15 been continued until the December 16th meeting. Is there
- any further action before the Commission today?
- 17 COMMISSIONER BAILEY: Don't we have to go
- 18 into the executive session for one more decision on that
- 19 first case?
- 20 CHAIRMAN FESMIRE: Oh, yes. That is
- 21 correct.
- 22 CHAIRMAN FESMIRE: At this time the
- 23 Commission will go into executive session in Case Number
- 24 14055.
- 25 (The Commission went into executive session.)