STATE OF NEW	MEXICO
ENERGY, MINERALS AND NATURAI	L RESOURCES DEPARTMENT
OIL CONSERVATION	COMMISSION
IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:))) CASE NO. 11,273
HEARING CALLED BY THE OIL) CONSERVATION DIVISION ON ITS OWN) MOTION FOR AN ORDER ADOPTING) RULES TO IMPLEMENT THE RECENTLY) PASSED PRODUCTION RESTORATION) INCENTIVE AND WORKOVER SEVERANCE) TAX EXEMPTION ACT (HB-65))	
REPORTER'S TRANSCRIPT	OF PROCEEDINGS



BEFORE: WILLIAM J. LEMAY, CHAIRMAN WILLIAM WEISS, COMMISSIONER JAMI BAILEY, COMMISSIONER

September 28th, 1995

Santa Fe, New Mexico

This matter came on for hearing before the Oil

Conservation Commission on Thursday, September 28th, 1995, at the New Mexico Energy, Minerals and Natural Resources Department, Porter Hall, 2040 South Pacheco, Santa Fe, New Mexico, Steven T. Brenner, Certified Court Reporter No. 7 for the State of New Mexico.

* * *

INDEX September 28th, 1995 Commission Hearing CASE NO. 11,273 PAGE EXHIBITS 3 APPEARANCES 4 **DIVISION WITNESS:** WILLIAM F. CARR Examination by Mr. Carroll 6 Examination by Commissioner Weiss 21 Examination by Commissioner Bailey 22 Examination by Chairman LeMay 22 Examination (Resumed) by Mr. Carroll 24 Examination by Mr. Chavez 38 Examination by Commissioner Bailey 45 Further Examination by Chairman LeMay 46 Further Examination by Mr. Chavez 49 Further Examination by Chairman LeMay 50 Further Examination by Commissioner Weiss 51 EL PASO NATURAL GAS COMPANY WITNESSES: NESTOR MALDONADO Examination by Mr. Kendrick 55 Examination by Commissioner Weiss 61 Examination by Commissioner Bailey 61 Examination by Chairman LeMay 62 KYLE BEEDY Examination by Mr. Kendrick 64 Examination by Mr. Chavez 71 Examination by Commissioner Weiss 71 Further Examination by Mr. Chavez 73 **REPORTER'S CERTIFICATE** 80 * * *

EXHIBITS 011 Conservation Division Identified Admitted Exhibit 1 10 38 Exhibit 2 10 38 Exhibit 3 24 38 Exhibit 5 37 38 Exhibit 6 38 38 Exhibit 7 59 61 Exhibit 2 59 61 Exhibit 3 59 61 Exhibit 4 59 61 Exhibit 5 59 61 Exhibit 6 59 61 Exhibit 7 59 61 Exhibit 8 50 50 Exhibit 9 50 50 Ex				
Identified Admitted Exhibit 1 10 38 Exhibit 2 10 38 Exhibit 3 24 38 Exhibit 4 31 38 Exhibit 5 37 38 Exhibit 6 38 38 Exhibit 6 38 38 Exhibit 6 38 38 Exhibit 6 38 38 El Paso Natural Gas Company Identified Admitted Exhibit 1 58 61 Exhibit 2 59 61		EXHIBITS		
Exhibit 1 10 38 Exhibit 2 10 38 Exhibit 3 24 38 Exhibit 4 31 38 Exhibit 5 37 38 Exhibit 6 38 38 Exhibit 6 38 38 El Paso Natural Gas Company Identified Admitted Exhibit 1 58 61 Exhibit 2 59 61	Oil Conservation Divi	ision		
Exhibit 2 10 38 Exhibit 3 24 38 Exhibit 4 31 38 Exhibit 5 37 38 Exhibit 6 38 38 * * * El Paso Natural Gas Company Identified Admitted Exhibit 1 58 61 Exhibit 2 59 61		Identified	Admitted	
Exhibit 5 37 38 Exhibit 6 38 38 * * * El Paso Natural Gas Company Identified Admitted Exhibit 1 58 61 Exhibit 2 59 61	Exhibit 2	10	38	
El Paso Natural Gas Company Identified Admitted Exhibit 1 58 61 Exhibit 2 59 61	Exhibit 5	37	38	
Identified Admitted Exhibit 1 58 61 Exhibit 2 59 61		* * *		
Exhibit 1 58 61 Exhibit 2 59 61	El Paso Natural Gas (Company		
Exhibit 2 59 61		Identified	Admitted	
* * *				
		* * *		

APPEARANCES

FOR THE COMMISSION:

CAROL LEACH General Counsel Energy, Minerals and Natural Resources Department 2040 South Pacheco Santa Fe, New Mexico 87505

FOR THE OIL CONSERVATION DIVISION:

RAND L. CARROLL Attorney at Law Legal Counsel to the Division 2040 South Pacheco Santa Fe, New Mexico 87505

FOR EL PASO NATURAL GAS COMPANY:

MONTGOMERY & ANDREWS, P.A. 325 Paseo de Peralta P.O. Box 2307 Santa Fe, New Mexico 87504-2307 By: EDMUND H. KENDRICK

ALSO PRESENT:

FRANK T. CHAVEZ District Supervisor Oil Conservation Division Aztec, New Mexico 87410

* * *

1	WHEREUPON, the following proceedings were had at
2	1:35 p.m.:
3	CHAIRMAN LEMAY: We'll reconvene the Oil
4	Conservation Commission meeting and now call Case Number
5	11,273, which is the matter of the hearing called by the
6	Oil Conservation Division on its own motion to adopt rules
7	and regulations implementing the Production Restoration
8	Incentive and Workover Severance Tax Exemption Act, which
9	was House Bill 65.
10	And I'll now call for appearances in Case 11,273.
11	Mr. Carroll?
12	MR. CARROLL: Yes, Mr. Chairman, my name is Rand
13	Carroll, appearing on behalf of the New Mexico Oil
14	Conservation Division in presenting the recommendation of
15	the Production, Restoration and Workover Incentive
16	Committee.
17	CHAIRMAN LEMAY: Thank you. How many witnesses
18	will you have?
19	MR. CARROLL: I'll just have one witness.
20	CHAIRMAN LEMAY: One witness?
21	Additional appearances?
22	MR. KENDRICK: Ned Kendrick with the Montgomery
23	and Andrews law firm, representing El Paso Natural Gas
24	Company. We have two witnesses.
25	CHAIRMAN LEMAY: Thank you, Mr. Kendrick.

Additional appearances? 1 2 Okay, will those witnesses that will be giving 3 testimony please rise and raise your right hand, please? 4 (Thereupon, the witnesses were sworn.) 5 CHAIRMAN LEMAY: Mr. Carroll, you may begin. 6 MR. CARROLL: Yes, I call Mr. William F. Carr to 7 the stand. 8 WILLIAM F. CARR, 9 the witness herein, after having been first duly sworn upon 10 his oath, was examined and testified as follows: 11 EXAMINATION 12 BY MR. CARROLL: 13 Q. Mr. Carr, will you please state your name? My name is William F. Carr. 14 Α. Are you the chairman of the Oil Conservation 15 Q. Division's Production, Restoration and Workover Incentive 16 Committee? 17 18 Α. I am. 19 ο. And are you prepared to make recommendations to 20 the Commission concerning rules to implement the Natural Gas and Crude Oil Production Incentive Act? 21 Yes, I am. 22 Α. What is the Natural Gas and Crude Oil Production 23 Q. Incentive Act? 24 25 This Act was House Bill 65 during the last Α.

1	Legislature. It was enacted and signed by the Governor,
2	effective June the 16th, 1995.
3	Basically, it provides for two separate tax
4	incentives to oil and gas producers.
5	The first one is the incentive for production
6	restoration projects. This tax incentive is in fact a tax
7	exemption from the Oil and Gas Severance Tax. It applies
8	for a ten-year period of time, or as long as the annual
9	average price of west Texas intermediate crude oil stays
10	below \$24 a barrel. The incentive is available for any
11	well, where any process has been used to return the well to
12	production if that well had less than 30 days' production
13	between January 1, 1993, and December 31, 1994.
14	The other part of the bill involves well workover
15	projects. It's a more complicated portion of the Act. It
16	applies to procedures undertaken by an operator of a
17	natural gas or an oil well that is intended to increase
18	production from that well. The tax incentive is a 50-
19	percent reduction in the base severance tax from 3 $3/4$
20	percent down to 1 7/8 percent. It is available only for
21	the incremental production, as certified by the Oil
22	Conservation Division. And again, this tax incentive
23	remains in place as long as the price of intermediate
24	crude, west Texas intermediate crude, stays below \$24 a
25	barrel.

,	0
1	Q. Mr. Carr, what was the Production Restoration and
2	Workover Incentive Committee directed to do?
3	A. This Committee was appointed on May 11th of this
4	year by Mr. LeMay. It consisted of representatives from, I
5	think, a broad segment of the industry.
6	The Independent Petroleum Association was
7	represented by their director, Will Waggoner.
8	The New Mexico Oil and Gas Association was
9	represented at our meetings by Deborah Seligman, who
10	attended and participated in all of those meetings.
11	The other members were Larry Van Ryan, Travis
12	Stice, Perry Pearce, Dick Pollard and Eileen Campbell from
13	Marathon, Randy Patterson with Yates, Frank Gray with
14	Texaco, and Mickey Kline, an independent from Midland.
15	Michael Stogner also participated in all
16	committee meetings for the Division.
17	And we were charged with the development of
18	proposed rules and regulations to implement House Bill 65
19	and to make recommendations concerning proposed rules to
20	you on this date.
21	Q. What did the committee do to carry out Mr.
22	LeMay's directive?
23	A. We met here in Santa Fe on June 27th, the 19th
24	[sic], and again on August the 4th.
25	And then following those meetings, after we had

_	-
1	developed preliminary rules, we met with representatives of
2	the Department of Taxation and Revenue at the offices of
3	the New Mexico Oil and Gas Association on August the 8th.
4	We developed rules, and we also developed forms
5	that we recommend be adopted by the Commission that will be
6	used by operators in making application for these tax
7	incentives. These proposed rules and forms were sent to
8	the industry with the August 24th OCD docket, and we
9	received comments from a number of members or a number of
10	companies concerning the proposed rules.
11	Q. Mr. Carr, has the committee completed its work
12	and is it prepared to make its recommendation to the
13	Commission?
14	A. Yes, we've completed the assignment and we're
15	prepared to recommend to you rules and forms to implement
16	this Act.
17	Q. And could you please describe to the Commission
18	how the committee approached the assignment?
19	A. Basically, the way we approached the assignment
20	was to develop rules and regulations that complied with the
21	Act. But also we were attempting to develop rules that
22	would provide or create as little additional burden on the
23	Oil Conservation Division as possible. And the real reason
24	for that was that, one, in many ways the Statute was very
25	clear, but one thing the Legislature did not do and that

	10
1	was, they did not appropriate any funds to offset the
2	additional burden that the agency would have to incur in
3	administering the Act.
4	So the While trying to comply with the
5	statute, we also tried to come up with a system that was
6	simple for the agency and also would be easy for operators
7	to work with.
8	Q. Mr. Carr, would you please identify what has been
9	marked for identification as Oil Conservation Division
10	Exhibit Number 1?
11	A. Exhibit Number 1 is a copy of the recommended
12	rules and procedures for qualification of production
13	restoration projects, and also for certification of this
14	project for the incentive tax rate.
15	And attached to that will be is also marked as
16	our Exhibit 2, a form that will be used, we hope, to by
17	operators seeking the exemption.
18	Q. Who may apply for this exemption?
19	A. The exemption Only one person may apply under
20	the Statute for the exemption, and that is the operator.
21	And it is our understanding and belief that the operator of
22	a well must apply and that that application is for all
23	working interest owners in that individual well.
24	Q. Now, Mr. Carr, will you please review the
25	proposed rules?

1 Α. If we look at these rules -- and the rules for 2 the restoration projects are simpler than the next set that 3 we'll look at for well workover projects -- in terms of 4 format there may be state rule requirements or some 5 procedures that will require adjustment for the format, but 6 the format is based on the rules that were adopted by the 7 Division in 1992 to implement the Enhanced Oil Recovery 8 Act. 9 Basically what we have is, we have a general statement identifying the Act, and it states that --10 11 There's a blank there for the Division or the Commission to insert the date after which applications will be accepted. 12 The next section, styled "Applicability", 13 14 provides that you may apply only if there were 30 days less 15 production from your well during the period January 1, 1993, to December 31, 1994. And I think it's important to 16 remember that that is the period of time set by the 17 18 Legislature. If you had 30 days or less production from July the 15th, 1993, to July the 15th, 19- -- to a shorter 19 20 period of time or a different period of time, you simply 21 are outside the statute, and you cannot apply for the tax 22 incentive. 23 We also have throughout these recommendations 24 used as the date for the applicability of the rules, for 25 implementing a workover project or, here, a restoration

project, the date the bill became effective, June 16, 1995. 1 2 I think it's important to note that these rules 3 don't just tell an operator that if their records show them 4 that they have less than 30 days' production during this 5 two-year window, that they may make application. The Statute says that the Oil Conservation Division records 6 7 must show that you had less than 30 days' production. So we contacted ONGARD representatives, and they 8 9 have advised us that they will be able to provide an ONGARD list that they believe will identify those wells that fall 10 11 within this category. 12 So when an operator is called upon to make an 13 application and state that the OCD records show that they 14 qualify, they will be able to simply refer to this ONGARD well list. 15 If for some reason they do not have the well 16 they're interested in on that list, the only other way we 17 18 believe they can show you that they qualify would be to 19 direct you to the C-115s. And again, then, they would show 20 that in your records, based on your records, they qualify under the Act. 21 22 If we go to the definition section, you'll see that the definitions are generally drawn from statute. 23 "Production Restoration Project" is taken right -- that 24 25 definition is taken right out of the statute.

1 But there is a term in here that will actually be 2 more important when we talk about well workover projects, but it's the definition of the word "well". 3 It is not defined by the statute. But the committee is recommending 4 5 that you adopt a definition for the term "well" to mean a 6 wellbore with single or multiple completions, including all horizons and producing formations from surface to total 7 8 depth. I'll go into that in more depth as it relates to workovers. 9 But the reason we felt that term had to be 10 11 included, it's consistent with the Statute. The Department of Taxation and Revenue treats each individual producing 12 formation within a well as a separate well, and when you 13 14 compare that definition to statute, Tax and Revenue's 15 definition just does not work. And when we look at 16 workover, we'll show you the reasons for that. But what

we're recommending is that you define the well being
surface to total depth in the wellbore.

19 Q. Mr. Carr, what are the procedures that an 20 applicant must follow to comply with?

A. First of all, as we noted, only the operator files. They can't file for any project they commenced prior to June 16, 1995.

The rules provide that you must file within 12 months of the production restoration, and there is a reason

1	for that 12-month window. Tax and Revenue commented that
2	they were concerned that this could allow an inordinate
3	number of amendments to the tax return.
4	We're not sure, and we're not in a position to
5	make a call on what that impact might be, except we do know
6	that when you are reporting to them monthly on, say, gas
7	production, that you almost always amend your return once
8	anyway.
9	But throughout this effort, we have been trying
10	to draft rules which are consistent with what really has
11	been the directive to us by the primary sponsors of the
12	bill, and that is to be sure that operators can file for
13	these at any time after the effective date of the Act,
14	which was June the 16th of this year.
15	That means that there has to be some provision
16	for retroactive filing. If you have, as to production
17	restoration projects, an effective date for these rules,
18	June the 16th, if you'll accept applications after that
19	date, and if you provide a window of time within which an
20	operator may file, any operator in the state who has a well
21	on the ONGARD list or C-115s that support it can make an
22	application now or anytime until the 16th of next June and
23	qualify their well as a project under the Act. It will be
24	retroactive, and it will comport with what we understand
25	the intention of the primary sponsors to be, as expressed

1 to Mr. LeMay and others at the Revenue Stabilization and 2 Tax Policy Committee hearings this summer. So that's why that window is there. 3 But the window also has another -- There's 4 5 another side to it. It's a two-edged sword. It means that you can't do something, you can't have a well on the list 6 7 and sit back and wait until, you know, 2001 and decide that 8 you've got enough of a credit that it's worth filing. 9 You've got to get with it and you've got to file it. We recommend a one-year period of time. 10 There were also companies who advised us that the 11 tax credit might not be enough to warrant constantly filing 12 these things and that from a company administrative point 13 14 of view, it could be easier for them to once a year sit down, identify projects both for this tax incentive and 15 also for workovers, and file those at one time. 16 17 In our meetings with the Tax and Revenue people, there was some question about how they would apply it at 1.8 1.9 their end. We asked them to participate, to comment, but they have not done that, as to the question of how it will 20 I will note, however, that the Statute talks about 21 apply. 22 the tax incentive functioning as a credit on future tax liability. 23 One of the things that I think may be an issue 24 25 that the Commission will have to decide is that we also are

recommending that these applications be filed with the district office. Each district supervisor was contacted by a member of the committee, and each indicated that they could do it, each felt it would be important to take as much discretion out of it as possible, and when you look at the Act and this assignment, I think we were able to do that.

8 But the real reason for doing that was to spread 9 the administrative burden. Every time there's a new act, 10 every time there's some new responsibility for the agency, 11 it gets dumped in the Santa Fe office. The staff does not increase, and it was -- We're recommending that it be done 12 by the district for that reason, that it will spread the 13 14 administrative burden. And the application, again, the 15 details of that are spread out throughout these particular 16 rules.

The Legislature told the Oil Conservation Division that they need to approve production restoration projects, that they need to issue a certificate of approval to the operator and that they have to then immediately notify the Department of Taxation and Revenue of this certification.

And so what we have done is, we have prepared a form. We recommend that it be filed in triplicate with the District. The certification from the agency, as you'll see

in a minute, is on the back of that. It can be signed by 1 the appropriate Division personnel. A couple of dates can 2 3 be inserted. One can be retained by the Division, a copy can be returned to the operator as the certificate of 4 5 approval that you're directed by statute to send to them, 6 and then below that there is a provision whereby you verify 7 that a copy of this form with the attached certificate of 8 approval has been provided to the Department of Taxation and Revenue. 9 10 We think one form in triplicate can serve as not 11 only the application but the certification and the 12 notification to the Department of Taxation and Revenue. 13 Q. Now, when does the tax exemption become effective? 1415 Α. The tax exemption is effective the first day of the month following your certification, so it's necessarily 16 17 going to be retroactive. 18 What happens is, you return the well to 19 production, you make an application to the Division. The 20 Division -- You return it, say, in October. The Division certifies this in November, but it would -- the date would 21 22 be the date it was returned to production, the tax would be effective the first of October. So there's an up-front 23 24 slight retroactive application, the way it's set up in the 25 Statute.

1Q. Mr. Carr, may operators request a hearing upon an2application for a production restoration project?3A. The Statute provides in Section 4 that the4Division shall consider and approve applications without5holding hearings on the application, so it's a statutory6administrative procedure.7The Statute also says only after the application8is denied may an operator request an examiner hearing or9a hearing on the application. So until the agency denies10What the committee is recommending is that if no12action is taken on an application within 30 days of the13date it's filed, that it be deemed denied for the purpose16file an application and if you get an ONGARD list, and a17Lot of these are filed, these things can disappear sort of18in an administrative black hole. You have no right to seek19And so in fact, the purpose of the provision that20Now, you may decide that's appropriate, you may21Now, you may decide that's appropriate, you may22decide it's not. But that's the reason that is included in	_	10
 A. The Statute provides in Section 4 that the Division shall consider and approve applications without holding hearings on the application, so it's a statutory administrative procedure. The Statute also says only after the application is denied may an operator request an examiner hearing or a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. 	1	Q. Mr. Carr, may operators request a hearing upon an
 Division shall consider and approve applications without holding hearings on the application, so it's a statutory administrative procedure. The Statute also says only after the application is denied may an operator request an examiner hearing or a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. 	2	application for a production restoration project?
 holding hearings on the application, so it's a statutory administrative procedure. The Statute also says only after the application is denied may an operator request an examiner hearing or a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. 	3	A. The Statute provides in Section 4 that the
 administrative procedure. The Statute also says only after the application is denied may an operator request an examiner hearing or a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. 	4	Division shall consider and approve applications without
 The Statute also says only after the application is denied may an operator request an examiner hearing or a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. 	5	holding hearings on the application, so it's a statutory
 is denied may an operator request an examiner hearing or a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. 	6	administrative procedure.
 a hearing on the application. So until the agency denies the application, you have no right to take it to hearing. What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the applications approved. Now, you may decide that's appropriate, you may 	7	The Statute also says only after the application
10 the application, you have no right to take it to hearing. 11 What the committee is recommending is that if no 12 action is taken on an application within 30 days of the 13 date it's filed, that it be deemed denied for the purpose 14 of these rules. 15 Now, very frankly, the concern was that you can 16 file an application and if you get an ONGARD list, and a 17 lot of these are filed, these things can disappear sort of 18 in an administrative black hole. You have no right to seek 19 a hearing. There you are. You filed it and you sit. 20 And so in fact, the purpose of the provision that 21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	8	is denied may an operator request an examiner hearing or
What the committee is recommending is that if no action is taken on an application within 30 days of the date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the purpose of this rule is to prod the district offices to get the applications approved. Now, you may decide that's appropriate, you may	9	a hearing on the application. So until the agency denies
12 action is taken on an application within 30 days of the 13 date it's filed, that it be deemed denied for the purpose 14 of these rules. 15 Now, very frankly, the concern was that you can 16 file an application and if you get an ONGARD list, and a 17 lot of these are filed, these things can disappear sort of 18 in an administrative black hole. You have no right to seek 19 a hearing. There you are. You filed it and you sit. 20 And so in fact, the purpose of the provision that 21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	10	the application, you have no right to take it to hearing.
date it's filed, that it be deemed denied for the purpose of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the purpose of this rule is to prod the district offices to get the applications approved. Now, you may decide that's appropriate, you may	11	What the committee is recommending is that if no
 of these rules. Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the purpose of this rule is to prod the district offices to get the applications approved. 	12	action is taken on an application within 30 days of the
 Now, very frankly, the concern was that you can file an application and if you get an ONGARD list, and a lot of these are filed, these things can disappear sort of in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the purpose of this rule is to prod the district offices to get the applications approved. Now, you may decide that's appropriate, you may 	13	date it's filed, that it be deemed denied for the purpose
16 file an application and if you get an ONGARD list, and a 17 lot of these are filed, these things can disappear sort of 18 in an administrative black hole. You have no right to seek 19 a hearing. There you are. You filed it and you sit. 20 And so in fact, the purpose of the provision that 21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	14	of these rules.
17 lot of these are filed, these things can disappear sort of 18 in an administrative black hole. You have no right to seek 19 a hearing. There you are. You filed it and you sit. 20 And so in fact, the purpose of the provision that 21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	15	Now, very frankly, the concern was that you can
 in an administrative black hole. You have no right to seek a hearing. There you are. You filed it and you sit. And so in fact, the purpose of the provision that it will be considered denied for the purpose of this rule is to prod the district offices to get the applications approved. Now, you may decide that's appropriate, you may 	16	file an application and if you get an ONGARD list, and a
19 a hearing. There you are. You filed it and you sit. 20 And so in fact, the purpose of the provision that 21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	17	lot of these are filed, these things can disappear sort of
20 And so in fact, the purpose of the provision that 21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	18	in an administrative black hole. You have no right to seek
21 it will be considered denied for the purpose of this rule 22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	19	a hearing. There you are. You filed it and you sit.
22 is to prod the district offices to get the applications 23 approved. 24 Now, you may decide that's appropriate, you may	20	And so in fact, the purpose of the provision that
 23 approved. 24 Now, you may decide that's appropriate, you may 	21	it will be considered denied for the purpose of this rule
Now, you may decide that's appropriate, you may	22	is to prod the district offices to get the applications
	23	approved.
25 decide it's not. But that's the reason that is included in	24	Now, you may decide that's appropriate, you may
	25	decide it's not. But that's the reason that is included in

1 the recommendation; it is to give the operators a chance to 2 ask for a hearing if no action is going on, and -- "you" being the Santa Fe office. And we suspect that if a number 3 of operators ask that they be set for hearing, it would 4 5 encourage the districts to approve them. That's the reason for that. 6 7 MR. CARROLL: Mr. Chairman, Mr. Carr has already referred you to what has been marked as Oil Conservation 8 Division Exhibit Number 2, which is the form to be filed. 9 (By Mr. Carroll) Mr. Carr, is the use of this 10 Q. form required under these proposed rules? 11 Under the rules, you -- if you're going to apply 12 Α. for a production restoration project, you must use this 13 And it is, as you can see, signed by the operator. 14 form. 15 The intent here, again, is to provide the 16 information in the top part of this form as required by 17 statute. There is under Roman numeral VI a box you check if in fact this is on the ONGARD list, or if you have to 18 look in the C-115s, and they check those. 19 20 They're not required to submit the forms. They just tell you where in your records the supporting 21 22 information -- the data that supports this application can be found. 23 And there's an affidavit that the operator must 24 sign just basically saying that the information submitted 25

is true and correct. And the intent there is to put the 1 2 monkey on the operator's back, not on the Division's. You don't have to go back out and check it. And if you do 3 check it, it's not because -- I mean, if -- You don't have 4 5 to have a member of your staff go check the C-115s; you're 6 relying on the operator. And if the operator has not done 7 that and misrepresents this and hey get audited, it is something that is their problem and should not be a problem 8 for the Division. 9 10 And then on the second page, which will be the 11 back of this form, is a space for use by the Division, and 12 it is a certification to be signed by the district 13 supervisor, simply stating that the well qualifies and the 14 date of that qualification. 15 And then below that is a date that shows what 16 date this certification was sent to the Department of 17 Taxation and Revenue. We shared this with Tax and Revenue; we did not have an objection to this approach being used to 18 notify them. 19 20 Now, Mr. Carr, do you have anything further to Ο. 21 add regarding production restoration projects and the tax exemption? 22 23 Α. No, that concludes our recommendation concerning 24 production restoration projects. MR. CARROLL: Mr. Chairman, if I could turn the 25

Commission's attention to what has been marked as OCD 1 Exhibit Number 3 --2 3 CHAIRMAN LEMAY: Do we want to take questions on 4 this separate, or go on to both of them and --5 THE WITNESS: Any time, any time. 6 MR. CARROLL: It's up to you, I think. Any time 7 is fine. 8 CHAIRMAN LEMAY: Well, why don't we do this one 9 first? Because I think it would be easier if we take this, two separate parts; then we won't get them confused. 10 11 I think Commissioner Weiss had a question. 12 EXAMINATION BY COMMISSIONER WEISS: 13 14 0. It wasn't clear to me when you submit these. Is 15 it before or after you restore your well? 16 Α. We are anticipating that these forms will be 17 submitted after you return the well to production. 18 ο. Does it say that it has to be that way, or can 19 you turn it in and then go work on the well? 20 Α. Well, I mean, the certification from the OCD and 21 the Statute require that you provide the date the well 22 was -- production was restored on, and you include the 23 date. So you really have to do this one after the fact. 24 COMMISSIONER WEISS: Okay, thank you. 25 CHAIRMAN LEMAY: Any other questions of Mr. Carr

1	concerning this production restoration? Commissioner
2	Bailey, anything?
3	EXAMINATION
4	BY COMMISSIONER BAILEY:
5	Q. Is there any way the Division would know that
6	this well has already first delivered at some point in the
7	past?
8	A. The Department of Taxation and Revenue has
9	requested that on each of these forms I was going to
10	cover that later, kind of as a catch-all that we provide
11	the date the well last produced. They felt that would be
12	helpful to them.
13	CHAIRMAN LEMAY: Any questions from the audience?
14	EXAMINATION
15	BY CHAIRMAN LEMAY:
16	Q. Could you check on Bill, on these from
17	Taxation and Revenue, whether they needed things like a PUN
18	number or any other designation like for their records
19	to be on the form?
20	A. The only thing they requested was the date that
21	the well last produced. They're concerned about the
22	proration unit numbers because they assign a different PUN
23	to each interval open in the wellbore. And if you've got a
24	Morrow completion, they'll have a 320-acre proration unit
25	number. If you're up in a shallower zone that's on a 160,

22

	2.5
1	they'll have a separate PUN for that.
2	And their staff has expressed real concern about
3	how they're going to administer I mean, we didn't tell
4	them how to do their job, but we did suggest that if they
5	read the Statute and you It applies more to workovers
6	than
7	Q. Yeah.
8	A restoration projects, but that if you open a
9	new zone, they're going to have to assign probably a zero
10	to that shallower zone.
11	Q. But they've had a chance to comment on the forms?
12	A. They have.
13	Q. So they could add something if they needed it?
14	A. Yes.
15	CHAIRMAN LEMAY: Okay. Anything else on this
16	particular Bill? Frank?
17	MR. CHAVEZ: Mr. Chairman, just on the form
18	itself, with the ONGARD system going there, it might be
19	good application or reason to allow places for other code
20	beside the oil-grade code, perhaps the property code, since
21	the PUN is based on the property code and the API number,
22	the property code should may not be included in here,
23	and that's something else for us to explore.
24	CHAIRMAN LEMAY: That's what I wanted, was
25	property Has this been run by ONGARD?

THE WITNESS: No, it has not. 1 2 MR. CHAVEZ: The property code and the pool code. CHAIRMAN LEMAY: And the pool code, I wonder 3 4 about those two codes, whether they would be important. 5 Okay, we'll look at that, property. 6 That identifies about everything you needed to 7 know about the well, doesn't it? The pool code and the 8 property code, along with the API number and OGRID? 9 MR. CHAVEZ; Yes, sir. CHAIRMAN LEMAY: Anything else on the form or 10 anything else on the administration of the Act, of the 11 12 rules as proposed? 13 Okay, that's the easy one, Mr. Carr. THE WITNESS: That's the easy one. 14 15 CHAIRMAN LEMAY: If you want to go on to the next 16 one, we'll be happy. 17 MR. CARROLL: Mr. Chairman, if I could turn the Commission's attention to what has been marked as OCD 18 19 Exhibit Number 3. 20 EXAMINATION (Resumed) 21 BY MR. CARROLL: Mr. Carr, could you please identify what has been 22 Q. marked as OCD, Division Exhibit Number 3? 23 24 Α. Exhibit Number 3 are our proposed procedures for 25 qualification of workover projects.

1	Q. Could you review these proposed rules for the
2	Commission?
3	A. These are similar to the rules for production
4	restoration, but they're more complicated. Again, these
5	rules would apply, and you could qualify a project if in
6	fact you commenced your operations on or after June 16,
7	1995.
8	The definitions, again, are to the extent
9	possible taken from statute. The definition of production
10	projection is taken from statute, and you are required to
11	determine what the production would have been for the well
12	prior to the operator performing workover procedures on the
13	well.
14	Section The seventh definition in these rules
15	is of the term "routine maintenance". We've decided we had
16	to define this term, because you can qualify the well for
17	workover procedures that are not, they say, routine
18	maintenance. They don't define the term in the statute.
19	And so what we have recommended as a definition
20	for routine maintenance means repair of a well or like-for-
21	like replacement of downhole equipment or any other
22	procedure performed by an operator to maintain the well's
23	current production. Repair is not workover. If you're
24	repairing your whatever in the well, that shouldn't
25	qualify.

1 Like-for-like replacement is a term we drew from 2 rules adopted for similar incentives from the Oklahoma regulations. But if you're replacing -- I don't know what 3 it would be, a certain kind of packer or whatever you might 4 have in the well -- you can't come in and just replace 5 equipment and contend you're actually doing a workover on 6 7 the well, and you have got -- and you will not qualify if 8 you're only attempting to maintain the well's current 9 production level. You wouldn't get the tax credit anyway. We think it ought to be fairly self-evident what is routine 10 11 maintenance, but we felt the term needed to be defined. 12 We then get again to the question about, you 13 know, what is meant by the term "well". I covered that a few minutes ago, but it's more important here, because as 14 15 workovers are defined by this statute you really have got to have the term "well" mean surface to total depth. 16 Taxation and Revenue does assign a separate proration unit 17 number, as we mentioned a minute ago, to every zone. 18 19 But when we look at the Statute, it defines workovers as including, among other things, drilling 20 Now, if you're drilling deeper, you've got 21 deeper. multiple zones that are involved in a workover project. 22 It also defines workovers as including 23 recompletion by reperforation of the zone from which 24 natural gas or oil has been produced, or by perforation of 25

1 a different zone.

2	So the Statute with those two provisions in it
3	absolutely dictates that the definition of "well" include
4	everything from surface to total depth. And so that's the
5	reason we have used that definition in the proposed rules.
6	We also have Subpart 11 on page 2, a definition
7	of "workover". This is drawn from the Statute. A through
8	E is right out of the Statute. E, there needs it needs
9	to be edited. It talks about procedures done to a wellbore
10	in order to establish, continue or increase production. To
11	qualify as a workover it would have to be re-establish
12	production. But basically A through E are right out of the
13	statute.
14	We added F and G that are really follow-ups and
14 15	We added F and G that are really follow-ups and tie into the definition of routine maintenance. If like-
15	tie into the definiticn of routine maintenance. If like-
15 16	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of
15 16 17	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of unlike equipment ought not to be. And we also included
15 16 17 18	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of unlike equipment ought not to be. And we also included installation of artificial lift equipment to a flowing well
15 16 17 18 19	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of unlike equipment ought not to be. And we also included installation of artificial lift equipment to a flowing well or a well that is no longer capable of flowing.
15 16 17 18 19 20	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of unlike equipment ought not to be. And we also included installation of artificial lift equipment to a flowing well or a well that is no longer capable of flowing. And those are the two that we recommend over and
15 16 17 18 19 20 21	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of unlike equipment ought not to be. And we also included installation of artificial lift equipment to a flowing well or a well that is no longer capable of flowing. And those are the two that we recommend over and above what is contained in the Statute. And this is going
15 16 17 18 19 20 21 22	tie into the definition of routine maintenance. If like- for-like replacement is routine maintenance, replacement of unlike equipment ought not to be. And we also included installation of artificial lift equipment to a flowing well or a well that is no longer capable of flowing. And those are the two that we recommend over and above what is contained in the Statute. And this is going to be important later on, because we've got a timing

	20
1	Procedures similar to those again that we talked
2	about for production restoration projects, you need to file
3	within 12 months. They're filed by the operator.
4	And we have provided in these rules a provision
5	on page 3, paragraph 5, that the data utilized to make the
6	production projection for the well shall be retained by the
7	operator in its files during the period of time the well
8	qualifies for and receives the well workover incentive tax
9	rate.
10	We have received comments from Dugan Production
11	Company and others, and they really feel that if you're
12	going to require that data, instead of just telling them to
13	keep it, it ought to be filed with you at the time they
14	make the application.
15	Our intent with this provision is not to require
16	an operator to bring an awful lot of material and then
17	attach it to applications so you can keep it forever in
18	your file.
19	The intent was to alert them that you may get
20	audited someday and you'd better keep the data you're using
21	that you're basing this claim for lower tax rate on. And
22	so the intent was to alert them. And it may be that this
23	needs to be amended to say you shall keep it for however
24	many years you have to keep it after you no longer get the
25	tax credit.

It was merely to flag it for them so they feel 1 when they get something back signed by Frank Chavez that 2 they're home free and they never have to fool with it 3 again, that won't satisfy the Department of Taxation and 4 Revenue if they are concerned about an abuse and come back 5 at a later date. And we thought some operators would know 6 7 that, but some might [sic], and it was not inappropriate to 8 somehow flag that for them in the rules.

9 The OCD form again must be used. It says the --10 needs to provide and set out the date that the workover 11 procedures were commenced and were completed. It requires 12 a description of the procedure undertaken that's intended 13 to increase production from the well.

And most importantly, and the thing which I think 14 we spent the most time on in the committee, is that it 15 requires that a decline curve or other appropriate method 16 specifying producing intervals involved be provided, so you 17 have a decline curve on the existing well's ability to 18 produce, and also we have to have this information in a 19 tabulated form so it can be utilized by the people at 20 Taxation and Revenue. 21

And what the operator has to do is estimate the production rate of natural gas or oil from the well, based on at least 12 months of established production, which shows the future rate of production from that well, based

1	on its performance prior to performing the workover. You
2	have to come in with a baseline figure.
3	And the operator has to come in, and we felt the
4	way to do that was simply with a decline curve, showing you
5	that if we hadn't worked over the well, this line will show
6	you what the well would have produced, and that you then
7	have to translate that into a tabular format and provide
8	that so Tax and Revenue has something other than the
9	decline curve to look at.
10	You then have to provide a description of the
11	method used to project this future rate of production. And
12	on our committee, everybody told us that now they had the
13	computer that would do it, smallest operator to the largest
14	operator. And based on what we could come up with, the
15	only people who do not have this computer capability are
16	the Oil Conservation Division and their district offices.
17	In any event, if they're going to do it by some
18	decline curve analysis, they can say so, if they don't
19	identify a computer program to you that they utilize to
20	make this projection. Again, there's an affidavit, and the
21	affidavit basically says that all production records have
22	been reviewed, that the data is complete and correct and
23	sound engineering principles have been used.
24	Again, it's on the operator's back if he's
25	audited and he's going to make this affidavit to you. But

1 in view of the number of applications and number of staff, we thought it was appropriate to leave that with the 2 operator, and if they get called to task on it, it's going 3 to be up to them to come back and justify -- to justify 4 5 this. And so that's what we've done. Again, it has a 6 similar approval and certification provision that we've 7 included on the form. 8 Q. Mr. Carr, if I could refer you to what has been 9 marked OCD Exhibit Number 4, can you identify that for the Commission, please? 10 Okay, Exhibit Number 4 is the form. And aside 11 Α. 12 from a printing error in this, where I need to move some 13 language over, this is the format that we're recommending be utilized. Again, as Frank Chavez indicated, there may 14 need to be some additional numbers that tie this more 15 16 closely to the ONGARD system. 17 The affidavit is again included. And if you will note, the affidavit, paragraph 3, says that the operator is 18 stating that to the best of his knowledge, the data used to 19 20 prepare this project was complete and accurate, the 21 attached production projection. 22 Originally, it was -- we were asking -- we 23 proposed or the earlier drafts of this form provided the 24 operator would certify that the data used was complete and 25 accurate.

1And there seemed to be a resistance on the part2of some. They said they would do their best, but they3wanted to be able to qualify it, saying that to the best of4their knowledge they had included everything, in case there5were some amendments to production figures or something6later on. They thought that it was safer from an operator7point of view, if they were going to be asked to swear to8this, to put that qualifier in. That's why it's in the9form.10Again, the affidavit is very similar to what we11used before. All the Division in fact has to do when they12receive one of these is look at the production decline,13confirm that it's reasonable, sign and date this, send one14back to the operator and send one on to the Department of15Taxation and Revenue.16Q. Now, Nr. Carr, under the committee's17recommendation, how many times must the operator obtain18Division approval of a well workover project?19A. In most cases, once, and I want to emphasize21most cases", because we've gotten here to what was the22If we look at the Act, the Act says that a well23If we look at the Act, the Act says that a well24shall be approved as a workover project if, and I quote,25the Division determine that the procedure proposed to be		52
 wanted to be able to qualify it, saying that to the best of their knowledge they had included everything, in case there were some amendments to production figures or something later on. They thought that it was safer from an operator point of view, if they were going to be asked to swear to this, to put that qualifier in. That's why it's in the form. Again, the affidavit is very similar to what we used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote, 	1	And there seemed to be a resistance on the part
their knowledge they had included everything, in case there were some amendments to production figures or something later on. They thought that it was safer from an operator point of view, if they were going to be asked to swear to this, to put that qualifier in. That's why it's in the form. Again, the affidavit is very similar to what we used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote,	2	of some. They said they would do their best, but they
were some amendments to production figures or something later on. They thought that it was safer from an operator point of view, if they were going to be asked to swear to this, to put that qualifier in. That's why it's in the form. Again, the affidavit is very similar to what we used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote,	3	wanted to be able to qualify it, saying that to the best of
 a later on. They thought that it was safer from an operator point of view, if they were going to be asked to swear to this, to put that qualifier in. That's why it's in the form. Again, the affidavit is very similar to what we used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote, 	4	their knowledge they had included everything, in case there
point of view, if they were going to be asked to swear to this, to put that qualifier in. That's why it's in the form. Again, the affidavit is very similar to what we used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote,	5	were some amendments to production figures or something
 8 this, to put that qualifier in. That's why it's in the 9 form. 10 Again, the affidavit is very similar to what we 11 used before. All the Division in fact has to do when they 12 receive one of these is look at the production decline, 13 confirm that it's reasonable, sign and date this, send one 14 back to the operator and send one on to the Department of 15 Taxation and Revenue. 16 Q. Now, Mr. Carr, under the committee's 17 recommendation, how many times must the operator obtain 18 Division approval of a well workover project? 19 A. In most cases, once, and I want to emphasize 20 "most cases", because we've gotten here to what was the 21 most difficult thing we tried to wrestle with in developing 22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote, 	6	later on. They thought that it was safer from an operator
 form. Again, the affidavit is very similar to what we used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I guote, 	7	point of view, if they were going to be asked to swear to
10Again, the affidavit is very similar to what we11used before. All the Division in fact has to do when they12receive one of these is look at the production decline,13confirm that it's reasonable, sign and date this, send one14back to the operator and send one on to the Department of15Taxation and Revenue.16Q. Now, Mr. Carr, under the committee's17recommendation, how many times must the operator obtain18Division approval of a well workover project?19A. In most cases, once, and I want to emphasize20"most cases", because we've gotten here to what was the21most difficult thing we tried to wrestle with in developing22these rules.23If we look at the Act, the Act says that a well24shall be approved as a workover project if, and I quote,	8	this, to put that qualifier in. That's why it's in the
used before. All the Division in fact has to do when they receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote,	9	form.
 receive one of these is look at the production decline, confirm that it's reasonable, sign and date this, send one back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote, 	10	Again, the affidavit is very similar to what we
13 confirm that it's reasonable, sign and date this, send one 14 back to the operator and send one on to the Department of 15 Taxation and Revenue. 16 Q. Now, Mr. Carr, under the committee's 17 recommendation, how many times must the operator obtain 18 Division approval of a well workover project? 19 A. In most cases, once, and I want to emphasize 20 "most cases", because we've gotten here to what was the 21 most difficult thing we tried to wrestle with in developing 22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote,	11	used before. All the Division in fact has to do when they
 back to the operator and send one on to the Department of Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote, 	12	receive one of these is look at the production decline,
Taxation and Revenue. Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote,	13	confirm that it's reasonable, sign and date this, send one
 Q. Now, Mr. Carr, under the committee's recommendation, how many times must the operator obtain Division approval of a well workover project? A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote, 	14	back to the operator and send one on to the Department of
17 recommendation, how many times must the operator obtain 18 Division approval of a well workover project? 19 A. In most cases, once, and I want to emphasize 20 "most cases", because we've gotten here to what was the 21 most difficult thing we tried to wrestle with in developing 22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote,	15	Taxation and Revenue.
 18 Division approval of a well workover project? 19 A. In most cases, once, and I want to emphasize 20 "most cases", because we've gotten here to what was the 21 most difficult thing we tried to wrestle with in developing 22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote, 	16	Q. Now, Mr. Carr, under the committee's
 A. In most cases, once, and I want to emphasize "most cases", because we've gotten here to what was the most difficult thing we tried to wrestle with in developing these rules. If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote, 	17	recommendation, how many times must the operator obtain
20 "most cases", because we've gotten here to what was the 21 most difficult thing we tried to wrestle with in developing 22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote,	18	Division approval of a well workover project?
21 most difficult thing we tried to wrestle with in developing 22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote,	19	A. In most cases, once, and I want to emphasize
22 these rules. 23 If we look at the Act, the Act says that a well 24 shall be approved as a workover project if, and I quote,	20	"most cases", because we've gotten here to what was the
If we look at the Act, the Act says that a well shall be approved as a workover project if, and I quote,	21	most difficult thing we tried to wrestle with in developing
24 shall be approved as a workover project if, and I quote,	22	these rules.
	23	If we look at the Act, the Act says that a well
25 the Division determine that the procedure proposed to be	24	shall be approved as a workover project if, and I quote,
	25	the Division determine that the procedure proposed to be

1	undertaken by the operator of the well is a procedure
2	intended to increase production from the well.
3	"Proposed to be undertaken". This implies or
4	suggests that an operator comes to you before they
5	undertake a workover procedure.
6	The statute then goes on and it identifies, and
7	they're in the definition section, a number of things that
8	would be included within the term "well workover". It
9	says, shall include, but is not limited to, the following.
10	And the list of things that are included is really
11	extremely broad. It's in statute, but it includes re-entry
12	in the well to drill deeper, to sidetrack to a different
13	location or to recomplete the well for production,
14	recompletion by reperforation of a zone from which natural
15	gas or oil has been produced or by perforation of a
16	different zone.
17	It goes on to include repair or replacement of
18	faulty or damaged casing or related downhole equipment,
19	fracturing, acidizing, installing compression equipment,
20	squeezing, cementing and installing equipment necessary for
21	removal of excessive water, brine or condensate from the
22	wellbore in order to and it says, establish continued
23	production from the well. It's a very broad list that's in
24	the statute.
25	So first of all, this bill says they need to come

1	in or it at least says you've got to determine that the
2	procedure they propose to use is acceptable. It then
3	defines what workover means.
4	But later in the Statute it says that the
5	certification to the Department shall contain the date that
6	the well workover has been completed. So there you get to
7	a second kind of a filing. If you require each individual
8	to come in first and say this is what we propose, you say
9	that's okay, we go do it, and then we come back.
10	The problem is, that's not even practical from an
11	operator perspective. If I'm out on a well and I'm
12	acidizing a formation or reperforating and it doesn't work,
13	while I've got a workover rig I may want to come up, I may
14	want to try and perforate another zone, I may want to
15	acidize another zone, you know, we may want to And while
16	you're on the well it doesn't make sense to have to come
17	back and interrupt the Division over and over again and
18	make you sort of their partner in working over the well.
19	But this created a dilemma. It was raised by
20	several operators. There was concern about multiple
21	filings, which is really inconsistent with how the at least
22	principal sponsors of the bill have described the bill. It
23	creates an administrative burden, and we think from an
24	operator point of view it creates a situation which is
25	impractical.

1	Q. Mr. Carr, do you have a recommendation as to how
2	this problem can be resolved?
3	A. We received comments on this, Arco made a
4	suggestion which is not a committee recommendation, but it
5	does seem to make sense, and let me tell you simply what it
6	is.
7	We would recommend Their recommendation is
8	that the order entered by the Commission identify those
9	procedures which if proposed by an operator are approved.
10	All you would be asked to do is in your order say that if
11	you propose to fracture, acidize, recomplete, exactly
12	what's in the Statute, there are two more in the rules that
13	you'll have to make a call on.
14	But if the order says if you're proposing these,
15	they're approved and the rule is effective the 16th of
16	June, coupled with a 12-month filing window, you have dealt
17	with the question of an operator being able to
18	retroactively apply for this exemption back to the 16th of
19	June.
20	And when you think about it and look at that, it
21	would comply with the terms of the statute, it would allow
22	for retroactive filing back to June the 16th, it would
23	enable operators to file one time after the fact if they
24	were doing one of the things that the Legislature and
25	Statute said was an acceptable workover procedure, and I

1 believe it would work.

2	Now, there's an exception to that, and I said
3	they would come to the Division almost once or in most
4	cases only once. And as you know, there are some creative
5	people out there, and, you know, if they decide they want
6	to do something like pour Clorox down their well or
7	whatever it might be, you know, that's not defined by the
8	Statute, and it would not be defined by the rule.
9	And if they think that would qualify as a well
10	workover procedure, they would have the option under the
11	statute and under the order adopted, I suggest, to come in
12	and get that pre-approved so that they're not out doing
13	something, assuming they will be able to qualify for the
14	tax incentive, and then not get there with it. You still
15	would have the option if they do that without getting it
16	approved first, to simply deny it after the fact.
17	Q. And you believe this is consistent with the bill
18	that was enacted?
19	A. I think this absolutely comports with the
20	language of House Bill 65.
21	Q. Mr. Carr, from whom have comments been received
22	regarding your proposed rules?
23	A. Comments have been received from Arco, Dugan
24	Production Company, Phillips, the Energy and Minerals
25	Department, the Department of Taxation and Revenue, and

1	copies of all of the comments we have received are included
2	in what is marked Oil Conservation Division Exhibit Number
3	5.
4	Q. And have you reviewed all these comments in the
5	course of this testimony?
6	A. No. The comments range all the way from whether
7	you should have a comma or a semicolon to serious questions
8	about whether an application could be approved or deemed
9	approved if the Division didn't act on the application.
10	I've tried to touch on those that were matters
11	that had been discussed in the committee, or that might
12	have a real impact on the order and the rules that would be
13	adopted.
14	There are a number of other comments,
15	particularly from Dugan and the Energy and Minerals
16	Department, that make wording changes that I think are
17	appropriate but don't really change the recommendation that
18	we're bringing to you here today.
19	Dugan pointed out that in one place in the rules
20	we say you can qualify for any project commenced after June
21	the 16th, and others say on or before, and there's a
22	question there, they need to be pulled into line. But
23	they're set out in the comments that are provided as our
24	Exhibit Number 5.
25	Q. Mr. Carr, can you please identify what has been

1	marked as Oil Conservation Division Exhibit Number 6?
2	A. Exhibit Number 6 is a copy of the minutes of the
3	first two committee meetings. Frank Gray served as our
4	secretary, and we relieved him of any responsibility for
5	minutes the last time, at our last meeting, because all we
6	were doing was going line by line through the rules and the
7	forms, and all of our activity is reflected in that. But
8	those are the minutes of our first two committee meetings.
9	Q. Mr. Carr, were Exhibits Number 1 through 6
10	compiled by you?
11	A. Yes, they were.
12	Q. Do you have anything further to add in this case?
13	A. That concludes my direct presentation.
14	MR. CARROLL: Mr. Chairman, I offer what has been
15	marked OCD Exhibits 1 through 6 into the record.
16	CHAIRMAN LEMAY: Without objection, Exhibits 1
17	through 6 will be admitted into the record.
18	Questions of Mr. Carr?
19	Mr. Chavez?
20	EXAMINATION
21	BY MR. CHAVEZ:
22	Q. Mr. Carr, you're right, we don't have quite the
23	capability that most operators do for juggling or at least
24	working with data to get the information we need.
25	Many times, though, I've looked at some

	59
1	information for example, 12-month decline curve and
2	the data has been rather indeterminate. That and other
3	information required so far may not be adequate.
4	Is there some way the rule could be written so
5	that if the Division thought that more information was
6	necessary than was required, that they could ask for that?
7	I know it says at least 12 months, but And it also says
8	the operator has the option of supplying more, but it
9	doesn't say the Division can ask for more information.
10	Would it be helpful to
11	A. I mean, I would think that you're in a position
12	to act on the application, and I think if you take no
13	action if no action is taken in 30 days, it's deemed
14	denied for the rule.
15	But it would seem to me that a request from the
16	OCD for additional information, you could write them and
17	tell them that you're suspending consideration pending the
18	submission of additional production data, and I would think
19	that would be consistent with whatever
20	Q. That falls into what's already written?
21	A. I'd have to look at that, Frank, but it certainly
22	is consistent with everybody's intent, and I think we ought
23	to check to be sure that that is in there, so that you
24	don't just find yourself trying to get adequate information
25	and it's denied and somebody's saying that you're sitting

	40
1	on it and they need to have a hearing in Santa Fe on it.
2	Q. The second thing is, the issue of definition of
3	"well", including everything in the wellbore. I'm unclear.
4	Is that from the Statute or
5	A. Yes.
6	Q is that
7	A. No, that's The definition itself is from is
8	the committee recommendation.
9	But we had really two options, to treat each
10	you know, to treat each formation as if it were an
11	individual well, like it really is treated at Tax and
12	Revenue, or go surface to total depth.
13	And when the rule provides that a well workover
14	will involve perforation of a different zone in the
15	wellbore, that dictated really coming up with a definition
16	that included everything to total depth, because everything
17	in that interval might be the other zone somebody tries to
18	perforate.
19	Q. Okay. Some of the activities that do increase
20	production from a well, we've found, are may increase
21	production from more than one well.
22	For example, if an operator has his own gathering
23	system, he has more than one well in that. It might be
24	more economical for him to install a centralized
25	compression zone.

Do you foresee that that's covered under this, so 1 that centralized compression facility is also recognized as 2 contributing to that one well? 3 Α. I think you've got to look at the facts of the 4 5 individual compression facility. 6 But there are two, I think, hallmark things in 7 this Statute. 8 One is that a well workover procedure must be 9 instituted by the operator. I mean if the operator hires a 10 company to come out and install compression on one well or multiple wells, I don't think that makes any difference, as 11 12 long as it's initiated by the operator. And if it is a company that comes out and puts a 13 14 compressor that serves three wells or comes out and constructs whatever needs to be done to serve more than 15 that, ten wells, I don't think that distinction in terms of 16 the number of wells tied to the facility really makes any 17 18 difference. It needs to be initiated by the operator, paid for by the operator. And if it's compression, then it's 19 20 covered by the Act and it's covered by the Statute. I 21 mean, it's expressly set out there. 22 So I would think you could do that. I wouldn't think it would be one compressor, one well. I think it's 23 24 broader than that, as long as the operator is the person 25 who does that or initiates it.

1	Q. Thank you. Of course, there are a lot of
2	situations in New Mexico where we have an operator who
3	creates a for gas gathering, and that type of
4	relationship, you think, would also be covered, as long as
5	the operator somehow certifies in his application that he
6	initiated this?
7	A. I think if the operator is doing that I mean,
8	is I think that's the key, I think the operator has to
9	initiate it.
10	And I think that I don't know, if Operator A,
11	contacts El Paso and El Paso has a presentation and El Paso
12	installs compression that serves one well or ten wells, and
13	the operator asks for it and the operator is paying for it,
14	either directly or in a monthly charge or an MCF charge,
15	that probably qualifies under this Act.
16	And you can start with with's obvious, one well,
17	compression installed workover, and you can go to two
18	wells, one compressor workover, you know. I mean, you can
19	just start step by step by step.
20	I think if the operator has a question, they
21	should check beforehand. But I think in that basic
22	scenario, you don't have to have one compressor for one
23	well to qualify.
24	Q. Okay. Do you think the documentation you have is
25	adequate to show operator initiation of that?

1 Α. I think that's right. I think it's clear in the 2 rule that the operator is the person who must make the application for all working interest owners, and the 3 compression qualifies under the statute. 4 And I would think those are the two critical 5 things that must be shown, and that it was done with the 6 7 intention of increasing production from the well. And if you've done that, I think you've touched all the stones. 8 I didn't understand one thing there on -- I don't 9 0. know what the exhibit number is, but it's for the -- You 10 have under 11 E -- you talk about the wording of 11 12 "squeezing, cementing or installing equipment necessary for removal of excessive water..." You talk about "to 13 establish". You said something about re-establish? 14 15 Α. Yeah, if we think, you know, if it's a workover 16 you're re-establishing, and that's just -- We're trying to 17 correct a word that the Legislature used that we think might be -- The correct term, we think, is probably 18 19 "re-establish". It probably doesn't mean anything, but we 20 think it's more correct. 21 MR. CHAVEZ: Thank you. Thank you. Additional questions 22 CHAIRMAN LEMAY: of Mr. Carr? 23 MS. LEACH: I don't have a question, Mr. Carr, 24 25 but I have a procedural point.

You haven't moved the introduction of the 1 2 exhibits yet, but I have a distinct problem, because one of 3 the attachments in Exhibit 5 is an internal document from me and Mr. Carroll, and I'm in the uncomfortable position, 4 if that is offered as evidence in this matter and I'm in 5 the position of being counsel to the Commission and 6 7 supposed to be independent, I'm in an absolute conflict. 8 And I really am not real happy that that was even brought 9 to this hearing today. THE WITNESS: Well, we were trying to include all 10 comments we had received from all sources. We might --11 Also, I might add, there is one in there from Taxation and 12 Revenue, and if you'd like to remove both of those --13 MS. LEACH: That's fine, they're not acting --14 15 THE WITNESS: -- we have --MS. LEACH: -- they're not acting as counsel for 16 the Commission. 17 18 THE WITNESS: Well, that's true. 19 MS. LEACH: That's my problem. 20 THE WITNESS: That's true. We can certainly remove that. We haven't discussed it in any way. And we 21 22 can delete that from, I believe, Exhibit Number 5. MS. LEACH: That needs to be --23 24 MR. CARROLL: Okay, I did move them into the 25 record, and I would like to delete that page from Exhibit

1 Number 5. 2 CHAIRMAN LEMAY: Okay, the record will include all exhibits, with the exception of the deletion from the 3 Department's comments, I think, that Ms. Leach referred to, 4 5 so that will be out of the record. 6 Any objection to that? Okay. 7 Anything else, Carol? MS. LEACH: Nothing. 8 . 9 CHAIRMAN LEMAY: Mr. Weiss, Commissioner Weiss? COMMISSIONER WEISS: I have no questions. 10 11 CHAIRMAN LEMAY: Commissioner Bailey? 12 EXAMINATION BY COMMISSIONER BAILEY: 13 Is there a potential conflict with OCD 14 0. commingling orders, as for the future, as far as allocation 15 formulas are concerned? 16 I don't think so, because I think what you have 17 Α. to do is look at the well and look at what it can produce. 18 And if you've got, you know, a downhole commingling, you've 19 got that situation. I think if you've got a surface commi-20 -- or where you're segreg- -- Well, no, this is downhole 21 commingling, you take the total stream, I think you would 22 have to, to comply with this statute. 23 24 Okay, and surface commingling, there wouldn't be, Q. 25 as far as -- ?

	40
1	A. Surface commingling, I don't think you would have
2	the problem. You would still, again, have to estimate the
3	total producing capability of the well. That's what you've
4	got to come up with. You've got to show what it would do
5	before you did this workover.
6	Q. Want to make sure all the bases were covered.
7	A. Yeah, I think that's a worthwhile thing, because,
8	I mean, we have in our own mind thought about one zone and
9	its decline.
10	But it is on a well-by-well basis, and when we
11	take the definition of "well", certainly if you've got two
12	zones open, you've got to project what they together will
13	do before you go in and work them over.
14	COMMISSIONER BAILEY: That's all I have.
15	EXAMINATION
16	BY CHAIRMAN LEMAY:
17	Q. Mr. Carr, a couple points I guess I would like to
18	raise.
19	In terms of a gas well, you're talking about
20	compression, but you're also talking about what I'm
21	assuming over a 12-month period of time may be varying line
22	pressures. Do you visualize these decline curves that
23	don't fit the normal mold as being something that requires
24	our interpretation, or do you visualize putting out
25	guidelines, the Division putting out guidelines, what are

	· · · · · · · · · · · · · · · · · · ·
1	acceptable declines? How do you visualize handling those
2	situations that don't fit into a neat little package?
3	A. Well, I'll tell you, it seems to me that the way
4	the rule is drafted, it says at least 12 months, and I
5	would think that the operator has to come in with that or
6	more and would have to satisfy you on a well-by-well basis
7	that in fact their projection is realistic. And if they
8	don't, you deny it. And then they can come to hearing and
9	then you can address that.
10	But again, the intent was to try and not increase
11	the administrative burden, since you don't have, you know,
12	any additional staff to deal with this and there could be a
13	substantial number of applications.
14	So my thought would be, to follow up on Frank
15	Chavez's comment, that you probably do need to insert in
16	the rule a provision that authorizes a request for
17	additional data. And that would toll the running of the
18	30-day period if, in fact, you decide to go with that.
19	But instead of trying to come in and prepare some
20	sort of guidelines or rules for what are, you know, an
21	infinite variety of fact situations, I think, again, you
22	look to the operator, and if it just doesn't look right,
23	you're not asked to go and conduct some sort of an in-depth
24	study on what the well could do at various line pressures
25	or how much changes in pressure affect that curve.

	48
1	You say additional data or no, and then it can be
2	sorted out case by case at that time.
3	Q. Well, I guess it comes into more the definition
4	of a decline curve.
5	A. Uh-huh.
6	Q. Would you assume, for cases of ridiculousness, an
7	incline in a coal seam gas well? If that was what was
8	presented, you could incline that curve further, and that
9	would be a decline curve? I mean, all these things maybe
10	need to be sorted out through the hearing process, but you
11	can visualize lots of scenarios.
12	A. In a Fruitland Coal gas well with an incline, if
13	you did something that resulted in substantial or an
14	increase in production, I think the fact that you call
15	these curves decline curves shouldn't preclude that well
16	from qualifying.
17	Call it a production curve
18	Q. Production curve.
19	A producticn projection I think the term is
20	"production projection"
21	Q. Okay.
22	A and so we might take "decline curve" out of
23	the rule and out of the form.
24	Q. But "decline curve" is the normal terminology
25	A. Yeah.

1	Q used by engineers to show past production,
2	so
3	A. And lawyers don't know what any of those things
4	mean anyway.
5	CHAIRMAN LEMAY: Sometimes geologists don't
6	either.
7	Okay, anything else from Mr. Carr?
8	Frank?
9	MR. CHAVEZ: Just one thing.
10	FURTHER EXAMINATION
11	BY MR. CHAVEZ:
12	Q. Would it be inappropriate or difficult to maybe
13	put together a couple of typical example applications, what
14	one would look like? I mean, you could even just use some
15	phony wells or use some real wells, so we could have a
16	look-see, this is what this application will look like, and
17	maybe just put a couple together?
18	A. And I think during the one of our committee
19	hearings, I think we had a sample decline curve or two.
20	DEBORAH SELIGMAN: We sent them to
21	THE WITNESS: And we Yeah, we did, that's
22	right. We sent them to Tax and Revenue to show them what
23	they would look like, and that really convinced them they
24	needed the information in a tabular format. But we could
25	do that. So the sample application cculd go with the

1 rules.

2	There was also one other comment that might be
3	important, and that was that if you looked just at the
4	rules you would not know what tax incentive you might be
5	entitled to, and if you could and not only say to
6	implement the Act but it was suggested that the rule
7	include the production restoration tax exemption, which
8	will apply for ten years, or define it in the rules so that
9	if an operator takes it they can look at it without being
10	in, you know, Loco Hills and not having statutes and not
11	having any idea what the tax incentive was. And that's
12	probably an appropriate change.
13	We didn't change it because these exhibits, we
14	wanted to have them match what went out with the docket.
15	FURTHER EXAMINATION
16	BY CHAIRMAN LEMAY:
17	Q. Would there be any problem in adding to the rules
18	those things that are in the Act that aren't covered, the
19	\$24-a-barrel max, the ten-year period and what you're
20	referring to in terms of
21	A. And I think it could Mr. Chairman, I think it
22	could either It could probably go either under the
23	general provisions section at the beginning, or it could
24	even Well, that's where I think where it probably ought
25	to go, and explain what the tax incentive actually is. And

it could be inserted right there. 1 2 CHAIRMAN LEMAY: Thank you. Yes, Commissioner Weiss? 3 COMMISSIONER WEISS: I do have one question. 4 FURTHER EXAMINATION 5 BY COMMISSIONER WEISS: 6 7 Q. How often are audits performed? Α. I have no idea. 8 Has anybody ever been audited? 9 Q. I don't know. 10 Α. [laughter] 11 Some people, I gather from the 12 THE WITNESS: 13 audience, have been audited. So far, I have missed it myself. I don't know. 14 15 CHAIRMAN LEMAY: Is there anyone from Taxation and Revenue here that would like to make some comments? 16 17 THE WITNESS: We invited them to participate even in our committee process, and they did not. 18 19 We did have one meeting with them, and even their 20 comments have been qualified by the fact that they haven't 21 been reviewed by Jim O'Neill, who really is, as you know, one of the key people in bringing all of these -- when 22 you're trying to sort of integrate tax policy with other 23 kinds of administrative action. So he hasn't looked at 24 25 them, and we do not know what sort of rules or procedures

1 they may be intending to implement.

2	I will tell you that we did take to them a form,
3	this form, and that also below the box, "For OCD use only",
4	had a section, "For Tax and Revenue use only", and it
5	covered the provisions of the statute that go to Tax and
6	Revenue. And we had, you know, instead of three copies,
7	four. And we had one form that could go from beginning to
8	end, including Tax and Revenue. They asked us to take that
9	off.
10	CHAIRMAN LEMAY: I might, for what it's worth
11	I'm looking in the room to see if anyone else was at that
12	meeting. But at the independent meeting, IPA of New
13	Mexico, Jim O'Neill was there discussing it, and he talked
14	about percentages of tax relief under this bill that You
15	know, I'm not sure he's clued into this, to the Act,
16	because that is not what this Act says, and I don't know if
17	they're equipped to understand what they have to do.
18	I mean, we have a big burden here, but Tax and
19	Revenue has really a bigger one, and they don't have the
20	discretion or What they would like to do and what they
21	can do appear to be two different things.
22	THE WITNESS: And there are, Mr. Chairman,
23	provisions in the Act that talk about a person responsible
24	for payment of severance tax on a natural gas or oil well
25	that has been approved as a well workover project, and it

1	says they may file a claim for refund in accordance with
2	the Act.
3	And then it goes on to talk about this incentive
4	or refund shall be granted in the form of a credit against
5	any future oil and gas severance tax liability incurred by
6	the taxpayer.
7	So it's our thought that when they start trying
8	to implement the Act, it won't be something that is a
9	monthly or a percentage adjustment, but it will be more in
10	the form of a refund and tax credit.
11	But again, we've only had a meeting with them and
12	invited them to participate, and the result of that was one
13	meeting.
14	CHAIRMAN LEMAY: Have they given any indication
15	that they were going to have anything additional in terms
16	of rules, regulations, procedures that industry would
17	comply with, that would interfere with what we're doing?
18	MS. SELIGMAN: I think that basically right now
19	they're trying to go by guidelines.
20	CHAIRMAN LEMAY: Uh-huh.
21	MS. SELIGMAN: That's how they did the Indian tax
22	credit, and that's what they're looking at for, the
23	CHAIRMAN LEMAY: Okay. Well, they've been
24	invited, and they've been included. That's our main
25	purpose, to have input from them if they need to get it in

	54
1	our rules.
2	Anything else?
3	Okay, thank you very much, Mr. Carr. We
4	appreciate your testimony and the job you and the committee
5	did.
6	THE WITNESS: Thank you. The committee Every
7	single member of the committee actively participated.
8	CHAIRMAN LEMAY: On behalf of the Commission, I
9	want to thank you and the committee, because you did an
10	excellent job.
11	El Paso?
12	MR. KENDRICK: Okay, we're going to talk about
13	compression.
14	(Off the record)
15	MR. KELLAHIN: Mr. Kendrick?
16	MR. KENDRICK: Okay. Ned Kendrick, appearing on
17	behalf of El Paso Natural Gas Company.
18	I think really what we're going to be presenting
19	here today is reinforcing points made by Bill Carr as to
20	what kinds of compression facilities should qualify as well
21	workovers. And it's our view that the proposed regulations
22	could be a little clearer to state that the compression
23	facilities eligible for the tax incentive include off-lease
24	kinds of compression installed on laterals and gathering
25	systems.

54

1	So I'm going to call as our first witness Nestor
2	Maldonado.
3	NESTOR MALDONADO,
4	the witness herein, after having been first duly sworn upon
5	his oath, was examined and testified as follows:
6	EXAMINATION
7	BY MR. KENDRICK:
8	Q. Could you please state your name?
9	A. Yeah, my name is Nestor Maldonado.
10	Q. And by whom are you employed?
11	A. El Paso Natural Gas Company.
12	Q. And what is your job title and your duties with
13	El Paso?
14	A. I'm the manager of gas supply, and I'm
15	responsible for the reservoir engineering work for El Paso.
16	Q. Is that Which basins do you cover?
17	A. I'm responsible for all basins we're involved in,
18	San Juan Basin, Anadarko Basin, Delaware Basin and Permian
19	Basin.
20	Q. And what is your education?
21	A. I have a bachelor of science in chemical
22	engineering from the University of New Mexico.
23	Q. And do you have any professional affiliations,
24	credentials?
25	A. Yeah, I have I'm a PE in the State of Texas,

1	and I have been since 1986.
2	Q. Okay, and have you testified before the Oil
3	Conservation Division as an expert in reservoir
4	engineering?
5	A. Yes, I have.
6	Q. Have you testified in federal court as an expert
7	in reservoir engineering?
8	A. Yes, I have.
9	Q. Could you just give a kind of thumbnail sketch of
10	your previous job experience?
11	A. I went to work for Amoco right out of college, I
12	worked up in the Powder River Basin for a year, couldn't
13	stand the cold too much so I headed south and worked for
14	Conoco for two years in Hobbs, New Mexico, as a production
15	engineer.
16	In 1977, then, I went to work for El Paso in
17	Farmington, New Mexico, as a production engineer in the San
18	Juan Basin. I did production engineering work for a couple
19	of years and then moved over to the drilling department and
20	I drilled wells and, you know, completed wells and that
21	kind of thing.
22	After a year in drilling I got promoted to senior
23	reservoir engineer and moved down to El Paso, and I've been
24	there for, you know, 15 years. And I've been in basically
25	reservoir engineering for the last 15 years, in various

	57
1	positions up to the one I hold now.
2	Q. Could you just amplify a little bit on your
3	duties as manager of gas supply?
4	A. We're responsible for calculating reserves,
5	generating forecasts of future production. We are also
6	responsible for estimating increased production whenever
7	compression is installed in any of our facilities.
8	MR. KENDRICK: Mr. Chairman, are Mr. Maldonado's
9	credentials acceptable as an expert in the field of
10	reservoir engineering?
11	CHAIRMAN LEMAY: His credentials are acceptable.
12	Q. (By Mr. Kendrick) Mr. Maldonado, could you
13	briefly explain what El Paso is requesting at this
14	proceeding?
15	A. Yes, we're just requesting a clarification, I
16	think, to the compression, you know, and the workover
17	incentive rules.
18	Compression Installing compression is
19	considered workover, and we just wanted to clarify it a
20	little bit and say that add a definition that defines
21	compression as not only compression that's installed at the
22	wellhead or near the wellhead, but compression installed at
23	the gathering system at the request of the operator.
24	Q. Could you explain generally the impact of the
25	installation of compression equipment on production?

1	A. Well, I think everybody's pretty aware of this
2	but when you install compression, then you lower line
3	pressures and wells produce more.
4	Q. Okay. Did you prepare certain exhibits today
5	A. Yes.
6	Q for this proceeding?
7	A. Yes, I did.
8	Q. Could you go through Exhibit 1 and tell us what
9	it says?
10	A. Okay, Exhibit 1 is just explains the or
11	defines the definition as we're proposing. It's definition
12	number 12.
13	And then we also have a little write-up
14	explaining, you know, why we wanted to add that definition.
15	Exhibit 2 is a Can I talk about Exhibit 2 also
16	for just
17	Q. Maybe just pause a minute on Exhibit 1.
18	A. Okay.
19	Q. Could you discuss a little bit the factors that
20	dictate that might dictate the installation of
21	compression equipment attached to a lateral or a gathering
22	system, as opposed to installing wellhead compression?
23	When is one more appropriate than the other?
24	A. Well, I think that, you know, the operators need
25	the flexibility to either install wellhead compression or

more lateral compression, or what do you want to call it, 1 2 compression on the gathering system, because there are situations where you might have 20 Mesaverde wells on a 3 lateral, and it's more economic to install one compressor 4 5 that affects all those wells. Mesaverde wells are more 6 responsive to lowering line pressures. 7 In another situation you might have 20 Dakota wells, which are higher pressure, along with one Mesaverde 8 9 well. In that situation you're probably better off 10 installing a wellhead compressor. I'm talking about the 11 operator doing -- you know, either requesting it or doing it himself. 12 Okay. Could you please refer to what has been 13 0. marked as Exhibit 2 and explain to us what it shows? 14 Yes, the purpose of this Exhibit 2 is to show you 15 Α. that when you install compression on laterals, it increases 16 production substantially, just as if you installed it on 17 the well itself. 18 19 This particular project we refer to as the Angel Peak project. It involved 50 wells and was requested by 2.0 operators, and El Paso Natural Gas installed two 21 22 compressors, a 750-horsepower and a 1000-horsepower. And you can -- The line with the little circles 23 24 is daily gas production for each month from January of 1993 25 through July of 1995.

And as you can see -- Well, and the dashed line 1 is the line pressure that -- the average line pressure for 2 3 those wells. The line pressure dropped from about 170 pounds after compression down to about 70 pounds, and 4 5 production increased from about 4 million a day to about 7.5 million, for an increase of about 3.5 million cubic 6 7 feet of gas a day. 8 So as you can see, the increases can be substantial. 9 Why wasn't wellhead compression installed at each Q. 10 11 well? Well, as an example, as I mentioned, we installed 12 À. 1700 horsepower. 13 If you were to install the minimum size wellhead 14 compressor on each one of these wells, it would have taken 15 16 anywhere between 3000 and 4000 horsepower on an individual well basis. 17 So it makes more economic sense to have done what 18 we did, what the operator requested us to do here. 19 20 Q. Are you saying it's about half the total horsepower? 21 It's less than half the horsepower, to do the 22 Α. 23 same thing. 24 Q. Okay. Do you have any other -- anything further 25 to add to your testimony?

	61
1	A. No, I don't.
2	MR. KENDRICK: Okay. I'd like at this time to
3	move for admission into evidence of El Paso Exhibits 1 and
4	2.
5	CHAIRMAN LEMAY: Without objection, El Paso
6	Exhibit 1 and 2 will be entered into the record.
7	Any questions of Mr. Maldonado?
8	Commissioner Weiss?
9	EXAMINATION
10	BY COMMISSIONER WEISS:
11	Q. Who pays?
12	A. The operator does.
13	COMMISSIONER WEISS: The operator, thanks.
14	My only question, thank you.
15	CHAIRMAN LEMAY: Okay. Commissioner Bailey?
16	EXAMINATION
17	BY COMMISSIONER BAILEY:
18	Q. This language would be tremendously beneficial to
19	the unit operators throughout the state, wouldn't it?
20	All of the unitized areas, the many that we have,
21	wouldn't this
22	A. I'm not sure. I have to think about that, but
23	I'm not sure on that. In what respect are you thinking or
24	what In what way?
25	Q. I'm thinking if compressors are set with all of

r	
1	these units, increasing production, lowering taxes, it's
2	going to have a huge financial impact, isn't it, to the
3	operators of these units?
4	A. It would have an impact, yes.
5	CHAIRMAN LEMAY: Anything else?
6	COMMISSIONER BAILEY: That's all.
7	EXAMINATION
8	BY CHAIRMAN LEMAY:
9	Q. Are you suggesting that compression your
10	definition be substituted for the one in the draft? Is
11	that your recommendation?
12	A. Well, there's not a definition, I don't think, in
13	the draft on compression. It mentions compression as a
14	workover, but we're just proposing that as part of the
15	definitions we add a number 12 or wherever you want to add
16	it, but define compression, what that means, so that in the
17	future whenever an operator, you know, requests centralized
18	compression or lateral compression and applies for the
19	credit, that it's clear what that means. That includes
20	areas rather than just individual wells.
21	Q. In a practical sense, you're talking about
22	anything short of the inlet to the plant. What happens if
23	El Paso reduces line pressure? Would that be a function of
24	every well that goes into its main line?
25	A. It has to be something that's requested by the

operator, is what we're thinking. And more than likely
it's going to be out in the field, I mean, upstream of the
plant, is our thinking on that.
Q. Yeah. El Paso gathering, do you happen to know
anything about their particular relationships with their
operators?
In other words, I think I heard Mr. Carr say that
in order for The procedure must be initiated and paid
for by the operator, being a critical ingredient.
Many times I don't know how your gathering
agreements are, but I'm not sure I mean, I'm just
pointing out that that would have to be a provision. Maybe
your second witness
THE WITNESS: Our second witness
MR. KENDRICK: Our second witness
CHAIRMAN LEMAY: Okay.
MR. KENDRICK: is the person who negotiates
with operators and
CHAIRMAN LEMAY: Okay, that's all the questions I
have.
Anything else? Thank you, Mr. Maldonado.
THE WITNESS: Thank you.
CHAIRMAN LEMAY: Appreciate it.
MR. KENDRICK: Our next witness is Mr. Kyle
Beedy.

	64
1	KYLE BEEDY,
2	the witness herein, after having been first duly sworn upon
3	his oath, was examined and testified as follows:
4	EXAMINATION
5	BY MR. KENDRICK:
6	Q. Please state your name and where you live for the
7	record.
8	A. Kyle Beedy, Farmington, New Mexico.
9	Q. And what is your current employment, and could
10	you describe what duties it entails?
11	A. I work for El Paso Natural Gas, the field
12	services division in Farmington. I'm the manager for field
13	services marketing.
14	Primarily we are responsible for all contracts
15	that are negotiated, whether it be to build new systems, to
16	add compression to our facilities, to just tie single wells
17	into our system or large a large number of wells in our
18	system.
19	Q. Okay. Could you describe briefly your education
20	and earlier employment?
21	A. In August of 1985 I received my bachelor of
22	science in petroleum engineering from Texas Tech
23	University. In December of 1986 I received my master's of
24	business administration from Texas Tech University and at
25	that time went to work for El Paso under a management

training program.

1

2	Throughout my career I've worked in the rates
3	department, accounting, doing financial analysis, customer
4	services, mainline transportation and exchange department,
5	and field services.
6	Q. And I think I heard you say that you have
7	experience in contractual arrangements between producers
8	and El Paso concerning the installation of compressor
9	stations?
10	A. Yes, I do.
11	Q. And are you familiar with the proposed regulation
12	that is the subject of this proceeding?
13	A. Yes, I am.
14	MR. KENDRICK: Mr. Chairman, are this witness's
15	credentials acceptable for this
16	CHAIRMAN LEMAY: His qualifications are
17	acceptable.
18	Q. (By Mr. Kendrick) How do compressor projects
19	come about?
20	A. Historically and today, compressor projects have
21	come about through the request of the operator.
22	Historically, operators have requested that they
23	be allowed to install compression on El Paso's facilities,
24	which has happened.
25	More recently, producers and operators have come

1 to us identifying various areas on our system where, for 2 whatever reasons, they feel like they need lower line pressures and would get a substantial amount of increase in 3 production, and from that we -- my group works with Ray and 4 various other groups within El Paso Natural Gas to identify 5 whether those sites are the most appropriate sites. 6 In 7 most cases, it is. Sometimes we change them, move them 8 downstream a little bit to include a few other operators, possibly, or a few more wells for whatever reason, just to 9 10 minimize some downstream pressure impacts. But all compression projects in some form or 11 12 fashion, whether we do them on behalf of the operator, 13 whether the operator puts them on our system, have been requested by the operator. 14 15 Ο. And I think I heard you say that El Paso does not 16 always install the compression, that the operator sometimes 17 installs --Yes, that has occurred on our system, yes, sir. 18 Α. Is it always the case that installing compression 19 Q. 20 on gathering systems makes sense? Is it sometimes true that it should be installed on -- It makes economic sense 21 to install at the wellhead? 22 23 Α. Yes, it does. We've seen in our system various areas -- Out on the tail end of the system you may have a 24 25 single well or a couple of wells that may be producing into

a 4-inch line that -- Everything downstream may be 1 producing into an 8-inch, 10-inch, whatever, and therefore 2 their pressures are relatively good. Those two wells may 3 4 be experiencing high pressure because they're flowing into 5 a rather small line. There it makes perfect sense to put in wellhead compression. 6 7 Centralized compression makes more sense, as I 8 think Mr. Maldonado indicated earlier, when you have several wells in an area with -- that all have the same 9 10 characteristics and the operator is looking for uplift in all those wells. Therefore it makes sense to put in one 11 12 centralized compression facility, rather than several wellhead compressors. 13 And does the operator always pay for this 14 0. compression? 15 16 Α. Yes, he does. A couple of ways that the operator can pay for it is through -- Typically what we have done 17 this year, we've been a lot more active in the compression 18 19 business, at least from an El Paso Field Services 20 standpoint, this year, and what we have done in negotiating with operators is a per-MMBTU compression fee, in exchange 21 for -- The way all of our compression projects that are 22 working right now is, if the operator has looked at it and 23 determined, this is what I want to do, El Paso, I'd like to 24 25 put this compression on your system.

	00
1	We turned around and said, Would you consider
2	letting us do it for a fee?
3	And they said, Sure, depends on what that fee is.
4	And so we've gotten together, we've negotiated
5	the fee. The fee, at least in the last project we did, was
6	acceptable, and so they paid a per-MMBTU fee.
7	What we've also done is, on some of the smaller
8	compression, when we're looking at using 500-horsepower
9	units or less, we have a menu of services that basically
10	says, you tell us what where you want it, what size of
11	compression you want, and we'll just charge you a monthly
12	fee.
13	The per-MMBTU fee, you have to really negotiate
14	what the volume's going to be, both current and future.
15	And as Ray can attest, Mr. Maldonado can attest, that takes
16	a long time. And for the bigger projects, that makes
17	sense. For smaller projects, it makes sense just to for
18	the operator to tell us, This is the size of unit I want, I
19	think I'm going to get this much volume, and we'll just
20	charge them a monthly fee for that compression service.
21	Q. In conclusion, why is El Paso requesting this
22	clarification of the definition of compression?
23	A. Well, I think the operators typically Well, I
24	know they do. They look at their economics. I mean,
25	obviously in today's depressed gas prices, compression is

,	
1	one of the cheapest ways of increasing production for the
2	operators.
3	They can't be They can't afford to be spending
4	a lot of money recompleting wells a lot of times, although
5	I do understand that makes a lot of sense, but sometimes
6	compression can be a very cheap way of increasing
7	production.
8	And we don't want to drive operators to choose
9	a what can ultimately be a more costly wellhead
10	compression facility over a centralized, just because of
11	the tax incentives. I mean, we clearly think the bill
12	recognizes centralized compression, but I think we wanted
13	to make it clear that it does.
14	We want the operator to get to know that he's
15	going to receive the tax incentive, no matter which route
16	he goes, therefore he needs to be able to choose what's
17	most appropriate.
18	You know, a couple of wellhead compressors, in
19	that instance, yes, probably a couple of wellhead
20	compressors. In the case where Mr. Maldonado's Exhibit 2
21	showed, he had 50 wells, it makes a lot more sense to put
22	in one I think in that case we had two compression units
23	that totaled 1700 horsepower rather than putting in
24	fifty 60-horsepower units.
25	Q. Do you have any further comments you would like

	70
1	to make?
2	A. I just want to address one comment that
3	Commissioner Bailey made on the unitized.
4	I'm not sure that on the unitized basis that they
5	would necessarily receive any greater benefit, and maybe I
6	don't understand You may be right, and I may not
7	understand.
8	But the way we envision it is that whether it's a
9	unitized or it's just each individual operator paying a
10	compression fee, it's going to be a compression fee. And
11	every operator that wants the service, or really every
12	operator that wants the tax incentive, has to be on board
13	with our project, either paying a monthly fee as the
14	operator, or paying a per-MMBTU charge.
15	So maybe I didn't need to really bring that up,
16	but I think, yes, they very much unitized operators. I
17	think it may be in the monthly fee. I think for the
18	unitized operators it could be a lot easier for them to
19	just take that monthly fee, because everybody has the same
20	working interest percent in the unitized units. I believe
21	that's what you're referring to. And it would be a lot
22	easier for them to set in just one centralized compression
23	and everybody knows exactly what fee they're going to pay
24	based on their working interest.
25	So I don't know if that answers your question,

	/1
1	but I thought I would address it.
2	MR. KENDRICK: Okay, that concludes our direct
3	examination.
4	CHAIRMAN LEMAY: Questions of Mr. Beedy?
5	Frank?
6	EXAMINATION
7	BY MR. CHAVEZ:
8	Q. I was just curious if you know whether these
9	extra charges or these gathering charges that increase for
10	this compression somehow reduce in any way the amount of
11	royalties that might otherwise be paid because they're
12	taken off at one point prior to the sale of the product.
13	Are you aware of how that's done?
14	A. No, I'm really not. We have talked about that
15	with operators, but I have never gotten a real clear
16	indication of how they handled the fee versus the the
17	monthly fee, versus if they were to actually install it
18	themselves.
19	CHAIRMAN LEMAY: Commissioner Bailey? Additional
20	questions?
21	COMMISSIONER BAILEY: No.
22	CHAIRMAN LEMAY: Commissioner Weiss?
23	EXAMINATION
24	BY COMMISSIONER WEISS:
25	Q. I don't know if this is appropriate or not, but I

1	think there's a lot of competition amongst compressor
2	companies if they're selling wellhead compressors. Is
3	there competition in your deal?
4	A. Among the compression companies?
5	Q. Yeah.
6	A. Yes, sir.
7	Q. Is somebody else doing the same thing you're
8	proposing to do?
9	A. On our system or on their own system?
10	Q. However. To hook up 50 wells at once and
11	A. Well, in the most recent case that we've done,
12	Hart Canyon Compression Agreement, Meridian and Well,
13	Meridian had gotten together or had developed their own
14	plan.
15	We basically did that project the way Meridian
16	came to us and they said, We've got three sites we want to
17	do. They had already gone out and gotten bids from a
18	compression company as to what it would cost them. And
19	they came to us asking us, Can we put this compression on
20	your system at these three sites?
21	That's when we stepped in and said, What if we
22	did it and charged you a fee?
23	And they said, Well, depending on what that fee
24	is.
25	And they had Once they had developed their own

plan, they had gotten some of the other operators, about 1 three or four other operators in that area -- because 2 between three or four operators, I think, they operate 96 3 percent of the volumes in this particular area -- they had 4 5 gotten together with these other operators, gotten their approval to do it. 6 And that's -- Like I say, that's when we stepped 7 in. And then we started working with the group of 8 9 operators, and we actually ended up using a different compression company, but we sent it out to bid among about 10 three compression companies, I believe. 11 So I'm not sure that really answers your 12 13 question, but I think --Well, I think --Ο. 14 -- from our standpoint, it is --15 Α. -- competition. 16 Q. Yes, it's very competitive. 17 Α. 18 COMMISSIONER WEISS: Thank you. 19 CHAIRMAN LEMAY: Additional questions? Frank? FURTHER EXAMINATION 20 21 BY MR. CHAVEZ: It has to do with the issue of commencement date, 22 Q. because there were so many things going on, I know, in the 23 San Juan across this June 16th period. 24 This Hart Canyon activity, which is so big, what 25

_	
1	would you say in your opinion would be the commencement
2	date? Would that be when plans were initiated or when
3	discussions started, or what would you say was the
4	commencement date for that activity?
5	A. Commencement date, in my opinion, could be no
6	earlier than when the first unit came up, up and running,
7	operational, because the contract clearly sets guidelines
8	for El Paso that we have to have it up and running by a
9	certain date, or the operator's going to cancel the
10	agreement.
11	The first unit came up It was up and running
12	approximately around September 8th. I'm not sure of the
13	exact date, but it was supposed to be September 8th. And
14	whether we made that, I can't really remember at this
15	point.
16	The next unit, the next site as I mentioned
17	earlier, there was three sites, was later on, and then the
18	third one will be sometime in probably the November-
19	December time frame.
20	But I guess from my opinion, because of the
21	contractual nature of how that contract was done, would be
22	when the compression is actually up and running, not so
23	much on when the contract was signed, because even the
24	contract can be null and void if we are not able to receive
25	all the air permits that we need in order to install that

1 compression. MR. CHAVEZ: Thank you. 2 CHAIRMAN LEMAY: Thank you. Be looking at 50 3 4 decline curves rather rapidly. 5 That's all I have, Mr. Beedy. Thank you very much. 6 7 THE WITNESS: Thank you. 8 MR. KENDRICK: And just to clarify this definition, it's not part of the definition of "workover", 9 it's -- we aren't changing any of the items enumerated as 10 what qualifies as a workover. We're just taking the word 11 "compression" and putting it at the end of C as number 12, 12 to kind of provide more detail as to what compression 13 entails. 14 15 CHAIRMAN LEMAY: Is it fair to say that your main concern that "compression" be included -- if the definition 16 is included, that we include it in our interpretation of 17 18 the rules so that compression on the gathering system will qualify for the wells behind it? 19 20 MR. KENDRICK: Yes, exactly. CHAIRMAN LEMAY: Anything else, Mr. Kendrick? 21 22 MR. KENDRICK: No. 23 CHAIRMAN LEMAY: Thank you very much, appreciate your presentation. 24 25 I've got a couple questions, maybe, as we go

1	along sometimes I've got one question. Mr. Carr?
2	MR. CARR: Yes, sir, Mr. Chairman.
3	CHAIRMAN LEMAY: Just a word jumped up in my
4	mind, the word "recavitation". Would you put that in maybe
5	11 B, after "re-perforation", as a type of completion, or
6	would you include it, because it wasn't part of the exact
7	wording of the bill, as something else, H or something?
8	MR. CARR: Clearly recavitation would be a
9	workover.
10	CHAIRMAN LEMAY: It would be a workover, and it's
11	being done, I know, in a lot of coal-seam wells, and I just
12	wondered It would certainly be easier to list something
13	like that in the rule than to do something later with that
14	term.
15	MR. CARR: I don't know if it's a re-entry to
16	recomplete for production or not
17	CHAIRMAN LEMAY: It tends to be a recompletion
18	procedure.
19	MR. CARR: because under A, a workover is
20	defined as a re-entry to recomplete for production. It
21	might fall there.
22	CHAIRMAN LEMAY: So you think that could be
23	included without including the word "recavitation"?
24	I see Meridian really shaking their heads up and
25	down. They like to see the word.

1CHAIRMAN LEMAY: We'll leave the record open.2Maybe You know, if it should be included, find out where3it should be included.4My point is, if you used A through E strictly off5the Bill itself, you wouldn't want to fuss with the6verblage of it, you night want to include it as an7extension, F, G, H.8Or if you don't think it would hurt to have it in9there somewhere, that would be10Frank?11MR. CHAVEZ: Mr. Commissioner, I think that12recavitation is, in a big way, a form of reperforation,13working on the producing interval of the well.14It accomplianes basically the same nature of the15work, and as we can define topography to include Indian16ruins, I think reperforation we can define17reperforation, say that it includes something like18cavitation very easily.19CHAIRMAN LEMAY: Or I suggested I mean20but recompletion by reperforation or recavitation of a21zone.22But the reason why I was hesitant is, I didn't23know if Mr. Carr wanted to include only the language A24through E that was used in the Act so that it isn't25diluted, and anything additional would be added after that		
3it should be included.4My point is, if you used A through E strictly off5the Bill itself, you wouldn't want to fuss with the6verbiage of it, you might want to include it as an7extension, F, G, H.8Or if you don't think it would hurt to have it in9there somewhere, that would be10Frank?11MR. CHAVEZ: Mr. Commissioner, I think that12recavitation is, in a big way, a form of reperforation,13working on the producing interval of the well.14It accomplishes basically the same nature of the15work, and as we can define topography to include Indian16ruins, I think reperforation we can define17reperforation, say that it includes something like18cavitation very easily.19CHAIRMAN LEKAY: Or I suggested I mean20but recompletion by reperforation or recavitation of a21Zone.22But the reason why I was hesitant is, I didn't23know if Mr. Carr wanted to include only the language A24through E that was used in the Act so that it isn't	1	CHAIRMAN LEMAY: We'll leave the record open.
4My point is, if you used A through E strictly off5the Bill itself, you wouldn't want to fuss with the6verbiage of it, you might want to include it as an7extension, F, G, H.8Or if you don't think it would hurt to have it in9there somewhere, that would be10Frank?11MR. CHAVEZ: Mr. Commissioner, I think that12recavitation is, in a big way, a form of reperforation,13working on the producing interval of the well.14It accomplishes basically the same nature of the15work, and as we can define topography to include Indian16ruins, I think reperforation we can define17reperforation, say that it includes something like18cavitation very easily.19CHAIRMAN LEMAY: Or I suggested I mean20but recompletion by reperforation or recavitation of a21zone.22But the reason why I was hesitant is, I didn't23know if Mr. Carr wanted to include only the language A24through E that was used in the Act so that it isn't	2	Maybe You know, if it should be included, find out where
the Bill itself, you wouldn't want to fuss with the verbiage of it, you might want to include it as an extension, F, G, H. Or if you don't think it would hurt to have it in there somewhere, that would be Frank? MR. CHAVEZ: Mr. Commissioner, I think that recavitation is, in a big way, a form of reperforation, working on the producing interval of the well. It accomplishes basically the same nature of the work, and as we can define topography to include Indian ruins, I think reperforation we can define reperforation, say that it includes something like cavitation very easily. CHAIRMAN LEMAY: Or I suggested I mean but recompletion by reperforation or recavitation of a zone. But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it insn't	3	it should be included.
 verbiage of it, you might want to include it as an extension, F, G, H. Or if you don't think it would hurt to have it in there somewhere, that would be Frank? MR. CHAVEZ: Mr. Commissioner, I think that recavitation is, in a big way, a form of reperforation, working on the producing interval of the well. It accomplishes basically the same nature of the work, and as we can define topography to include Indian ruins, I think reperforation we can define reperforation, say that it includes something like cavitation very easily. CHAIRMAN LEMAY: Or I suggested I mean but recompletion by reperforation or recavitation of a zone. But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it isn't 	4	My point is, if you used A through E strictly off
extension, F, G, H. Or if you don't think it would hurt to have it in there somewhere, that would be Frank? MR. CHAVEZ: Mr. Commissioner, I think that recavitation is, in a big way, a form of reperforation, working on the producing interval of the well. It accomplishes basically the same nature of the work, and as we can define topography to include Indian ruins, I think reperforation we can define reperforation, say that it includes something like cavitation very easily. CHAIRMAN LEMAY: Or I suggested I mean but recompletion by reperforation or recavitation of a zone. But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it isn't	5	the Bill itself, you wouldn't want to fuss with the
 Or if you don't think it would hurt to have it in there somewhere, that would be Frank? MR. CHAVEZ: Mr. Commissioner, I think that recavitation is, in a big way, a form of reperforation, working on the producing interval of the well. It accomplishes basically the same nature of the work, and as we can define topography to include Indian reperforation, say that it includes something like cavitation very easily. CHAIRMAN LEMAY: Or I suggested I mean but recompletion by reperforation or recavitation of a zone. But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it isn't 	6	verbiage of it, you might want to include it as an
9 there somewhere, that would be 10 Frank? 11 MR. CHAVEZ: Mr. Commissioner, I think that 12 recavitation is, in a big way, a form of reperforation, 13 working on the producing interval of the well. 14 It accomplishes basically the same nature of the 15 work, and as we can define topography to include Indian 16 reperforation, say that it includes something like 17 reperforation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 24 through E that was used in the Act so that it isn't	7	extension, F, G, H.
 Frank? MR. CHAVEZ: Mr. Commissioner, I think that recavitation is, in a big way, a form of reperforation, working on the producing interval of the well. It accomplishes basically the same nature of the work, and as we can define topography to include Indian ruins, I think reperforation we can define reperforation, say that it includes something like cavitation very easily. CHAIRMAN LEMAY: Or I suggested I mean but recompletion by reperforation or recavitation of a zone. But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it isn't 	8	Or if you don't think it would hurt to have it in
 MR. CHAVEZ: Mr. Commissioner, I think that recavitation is, in a big way, a form of reperforation, working on the producing interval of the well. It accomplishes basically the same nature of the work, and as we can define topography to include Indian ruins, I think reperforation we can define reperforation, say that it includes something like cavitation very easily. CHAIRMAN LEMAY: Or I suggested I mean but recompletion by reperforation or recavitation of a zone. But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it isn't 	9	there somewhere, that would be
12 recavitation is, in a big way, a form of reperforation, 13 working on the producing interval of the well. 14 It accomplishes basically the same nature of the 15 work, and as we can define topography to include Indian 16 ruins, I think reperforation we can define 17 reperforation, say that it includes something like 18 cavitation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	10	Frank?
13 working on the producing interval of the well. 14 It accomplishes basically the same nature of the 15 work, and as we can define topography to include Indian 16 ruins, I think reperforation we can define 17 reperforation, say that it includes something like 18 cavitation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	11	MR. CHAVEZ: Mr. Commissioner, I think that
14It accomplishes basically the same nature of the15work, and as we can define topography to include Indian16ruins, I think reperforation we can define17reperforation, say that it includes something like18cavitation very easily.19CHAIRMAN LEMAY: Or I suggested I mean20but recompletion by reperforation or recavitation of a21zone.22But the reason why I was hesitant is, I didn't23know if Mr. Carr wanted to include only the language A24through E that was used in the Act so that it isn't	12	recavitation is, in a big way, a form of reperforation,
15 work, and as we can define topography to include Indian 16 ruins, I think reperforation we can define 17 reperforation, say that it includes something like 18 cavitation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	13	working on the producing interval of the well.
16 ruins, I think reperforation we can define 17 reperforation, say that it includes something like 18 cavitation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	14	It accomplishes basically the same nature of the
17 reperforation, say that it includes something like 18 cavitation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	15	work, and as we can define topography to include Indian
18 cavitation very easily. 19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	16	ruins, I think reperforation we can define
19 CHAIRMAN LEMAY: Or I suggested I mean 20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	17	reperforation, say that it includes something like
20 but recompletion by reperforation or recavitation of a 21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	18	cavitation very easily.
21 zone. 22 But the reason why I was hesitant is, I didn't 23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	19	CHAIRMAN LEMAY: Or I suggested I mean
But the reason why I was hesitant is, I didn't know if Mr. Carr wanted to include only the language A through E that was used in the Act so that it isn't	20	but recompletion by reperforation or recavitation of a
23 know if Mr. Carr wanted to include only the language A 24 through E that was used in the Act so that it isn't	21	zone.
24 through E that was used in the Act so that it isn't	22	But the reason why I was hesitant is, I didn't
	23	know if Mr. Carr wanted to include only the language A
25 diluted, and anything additional would be added after that	24	through E that was used in the Act so that it isn't
	25	diluted, and anything additional would be added after that

1	A through E. That was my only point.
2	You're right, it could be interpreted, certainly,
3	and fit under that category. It was just a function of
4	editing, yeah.
5	Commissioner Weiss?
6	COMMISSIONER WEISS: I want to say, along the
7	same lines, squeezing, now, it seems to me we've heard
8	things from I think it was Marathon, where they wanted
9	to squeeze things with polymers to shut the water off.
10	I guess that fits, squeezing? That's what that's
11	in there?
12	MR. CARR: I would think that's what that's
13	intended to cover.
14	COMMISSIONER WEISS: Okay.
15	CHAIRMAN LEMAY: Okay. Anything else? Sometimes
16	these ideas hit you as we're going. Might as well discuss
17	the intent of the committee here.
18	Anything additional?
19	Okay. We're going to have the comment period
20	shortened here.
21	The reason why I say that is, the Legislative
22	Interim Committee is very anxious to get a Commission order
23	out, so I'd just like to just leave the comment period for
24	ten days. I know that doesn't leave you a lot of room.
25	But anything you've got, hopefully you can submit

1	in ten days, we'll close the case and take it under
2	advisement, and hopefully have a rather quick order out.
3	And I thank you all for the work you've done.
4	Case will be taken under advisement for ten days.
5	(Thereupon, these proceedings were concluded at
6	3:05 p.m.)
7	* * *
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

CERTIFICATE OF REPORTER

STATE OF NEW MEXICO)) ss. COUNTY OF SANTA FE)

I, Steven T. Brenner, Certified Court Reporter and Notary Public, HEREBY CERTIFY that the foregoing transcript of proceedings before the Oil Conservation Commission was reported by me; that I transcribed my notes; and that the foregoing is a true and accurate record of the proceedings.

I FURTHER CERTIFY that I am not a relative or employee of any of the parties or attorneys involved in this matter and that I have no personal interest in the final disposition of this matter.

WITNESS MY HAND AND SEAL October 10th, 1995.

STEVEN T. BRENNER CCR No. 7

My commission expires: October 14, 1998