PHILLIPS PETROLEUM COMPANY

ODESSA, TEXAS 79762 4001 PENBROOK

EXPLORATION AND PRODUCTION GROUP Permian Basin Region

March 1, 1988

Case 9316: Comments Concerning Proposed Order No. R-111-P

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State of New Mexico Energy, Minerals and Resources Department 011 Conservation Division P. 0. Box 2088 Santa Fe, New Mexico 87504

OIL CONSERVATION DIVISION

Attn: William J. LeMay, Chairman Commissioner's Hearings

Gentlemen:

Phillips Petroleum Company commends the Oil Conservation Division for holding the meetings, discussions, and hearings to adopt good workable rules governing the development of both potash and oil and gas resources in the potash area of New Mexico. The proposed Order No. R-111-P is a very good step in the elimination of problems between the two industries that has existed for many years. Phillips had a representative attend the hearing, held February 18, 1988, and had a statement to present based on all the material that had been obtained prior to the hearing date. However, after seeing the proposed Order No. R-111-P, which was not distributed prior to the hearing, and listening to the testimony presented, our representative elected to return the proposed R-111-P to Phillips Management for further review. We now submit these written comments and suggestions for your consideration.

The proposed Order No. R-111-P is very well drafted and meets the overall objective of the Division in obtaining a set of workable rules in the potash area. Our first area of concern is in Section III(4) having to do with exceptions to Section IV(3). There was quite a bit of discussion concerning this paragraph at the hearing, held February 18, 1988, and Phillips recommends Section III(4) be retained to allow alternate casing programs that could offer better protection in the salt section. If proper proof is presented requesting an exception to this section, it could eliminate some unnecessary expense to the oil and gas industry. It also provides the Division with authoritative control in this matter.

Section IV(3)(e) - Cementing requirements should be changed to allow alternative cementing programs. With the cements and additives being offered today, twelve hours is plenty of time to allow cement to stand under pressure, before drilling the plug or initiating tests.

Section VII - Location For Wells

Paragraph (1) - This paragraph requires each potash lessee to designate the potash deposits on his lease which would be considered "life-of-mine" (LMR) reserves as described in the agreement of the Potash-Oil and Gas



Work Committee dated November 23, 1987. Phillips Petroleum Company requests this paragraph be changed. As was brought out in the hearing on February 18, 1988, the agreement is binding to no one, not even the people who signed it. The agreement, as signed November 23, 1987, is not representative of Phillips Petroleum Company's position in this matter. Phillips believes since the agreement is not binding and the Division cannot adopt the agreement as written, all references to the agreement should be removed from the proposed Order No. R-111-P. The appropriate definitions concerning "life-of-mine" reserves should be written directly in Order No. R-111-P when adopted. There could be too many unanswered questions raised by only referring to the "agreement" in the final Order. Since the agreement is not binding, it could possibly not demand compliance.

Section VII, paragraph (4) - The provisions of this paragraph was also a main topic of discussion at the hearing, held February 18, 1988, and Phillips recommends this paragraph be adopted, after the appropriate definition is provided for in Section VII, Paragraph (1) as discussed above. This would allow for orderly development for oil and gas after notice and hearing, or by mutual agreement between the potash and oil and gas industries. The last sentence in this paragraph should be changed to reflect the removal of references to the "agreement." Again, the agreement is not binding so any reference to the agreement should not be in the final adopted Order No. R-

Again, Phillips Petroleum Company commends the Oil Conservation Division in their efforts to formulate Order No. R-111-P and we respectfully request our comments and suggested revisions be adopted. If Phillips can be of any further assistance in the matter, please contact me at the letterhead address or telephone (915) 367-1324.

Sincerely,

L. L. Frantz, Manager Permian Basin Region

LLF/LMS/sdb REG/PR08/case9316

cc: William R. Humphries Erling A. Brostuen Victor T. Lyon



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February 2, 1988

Oil Industry Committee Members Special Rules Study Committee R-111 Potash Area

RE: Statement of Agreement Between The Potash and Oil & Gas Industries on Concurrent Operations in the Potash Area

Gentlemen:

This ballot is being submitted to all Oil Industry Committee Members for approval or disapproval of the recently signed Statement of Agreement. Since a formal ballot was never taken from the General Committee Members prior to the signing of the "Statement of Agreement", this vote is now requested.

The subject "Statement of Agreement" has been set before a Commissioner Hearing of the Oil Conservation Division on February 18, 1988. Please indicate your vote at the bottom of this page and return to the attention of the undersigned as soon as possible.

Yours very truly,

Seeman

L. J. Seeman District Petroleum Engineer

DBW:JRB

- cc: Mr. William LeMay NMOCD, Santa Fe Mr. Vic Lyon - NMOCD, Santa Fe
- Approve of "Statement of Agreement between the Potash and Oil & Gas Industries on Concurrent Operations in the Potash Area".

Disapprove of "Statement of Agreement between the Potash and Oil & Gas Industries on Concurrent Operations in the Potash Area".

BY:	
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COMPANY:

DATE: _____

POTASH STUDY COMMITTEE MEMBERS

Yates Petroleum Corporation 105 S. Fourth St. Artesia, New Mexico 88210 Attention: Norbert Rempe Talisman Energy Corporation Talisman Energy Corporation 2807 Buffalo Speedway, Ste. 319 Houston, Texas 77098 Attention: Mr. J. B. Waid Amoco Production Company Box 3092 Houston, Texas 77253 Attention: Mr. Jim Allen Bass Enterprises Production Co. Box 2760 Midland, Texas 79702 Attention: Mr. J. Hansen Exxon Company Box 1600 Midland, Texas 79702-1600 Attention: Mr. Bill Duncan Anadarko Petroleum Corporation P. O. Box 2497 Midland, Texas 79702 Attention: Mr. George Buehler Chervron U.S.A., Inc. Box 670 Hobbs, New Mexico 88240 Attention: Mr. Al Boling Conoco, Inc. Box 460 Hobbs, New Mexico 88240 Attention: Mr. Hugh Ingram Department of Energy & Minerals Oil Conservation Division P. O. Box 2088 Santa Fe, New Mexico 87501-2088 Attention: Mr. Vic Lyon

Mr. J. Scott Hall Campbell & Black P.A. P. O. Box 2088 Santa Fe, New Mexico 87501 Bureau of Land Management P. O. Box 1397 Roswell, New Mexico 88201 Attention: Francis Cherry W. Thomas Kellahin Kellahin, Kellahin & Aubrey Box 2265 Santa Fe, New Mexico 87504 Heyco Box 1933 Roswell, New Mexico 88201 Attention: Mr. Dan Girand Enron Oil & Gas Box 2267 Midland, Texas 79702 Attention: George Hoover Tenneco Oil Company 7990 IH 10 West San Antonio, Texas 78230 Attention: David L. Motlock D. S. Nutter 105 E. Alicante Santa Fe, New Mexico 87501 Kaiser-Francis Oil Co. Box 21468 Tulsa, Oklahoma 71421 Attn: James T. Wakefield

STATEMENT OF AGREEMENT BETWEEN THE POTASH INDUSTRY AND OIL AND GAS INDUSTRY ON CONCURRENT OPERATIONS IN THE POTASH AREA IN EDDY AND LEA COUNTIES. NEW MEXICO

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Introduction

This Statement of Agreement sets forth the joint agreement of the Potash Industry and Oil and Gas Industry on important issues concerning the concurrent development of potash and oil and gas reserves in Eddy and Lea Counties, New Mexico. It represents the efforts of numerous representatives from each Industry over many months and is intended to resolve many of the disputes that have arisen as a result of concurrent oil and gas drilling activities in the vicinity of underground potash mining.

all litigation or administrative proceedings faith discussions among industry representatives familiar with agrees resources places certain limits on each industry. Each also acknowledges that concurrent development of multiple mineral mineral industry instances. industry technology and practices than repeated and prolonged regulatory The parties recognize that this Agreement will not resolve disputes or disagreements that that these limits can be better defined through good resources recognizes the right of the other to intervention By entering into in a may sate this Agreement, however, still be and economical may arise necessary in manner develop and that each some its and

> In attempting to accomplish this, each Industry has made concessions on issues considered critical to it in a good faith

effort to obtain concessions from the other. For this reason,

both Industries agree that the terms of this Statement of

Agreement are subject to the following conditions:

- Upon approval by representatives of each Industry, the terms of the Agreement will be submitted to and must be adopted without substantial change by the New Mexico Oil Conservation Commission ("OCC") in lieu of the current Order R-111A, as amended;
- The terms of the Agreement will be submitted to and must be adopted without substantial Change by the U. S. Department of Interior, Bureau of Land Management ("BLM") in lieu of Section III (E) of the Secretary of the Interior's Order of October 21, 1986 [51 <u>Eed</u>. <u>Beg</u>. 39425];
- Each Industry will use its best efforts to secure approval of the terms of the Agreement from the OCC and BLM; and
- 4. In the event the terms in the Agreement are not adopted without substantial change by both the OCC and the BLM, this Statement of Agreement will become null and void and will not be referred to by any Industry representative on the Study Committee in any future proceeding before the OCC or BLM.

It is the intention of the parties to this Agreement that:

(1) Certain areas of potash deposits, called "life-of-minereserves" or "LMR's," be permanently protected from oil and gas drilling activities: and (2) to make available for oil and cas

encompass area drilling activities, certain areas within the Potash Area. drilling activities; and (2) to make available for oil and gas accordance ĥ the yellow, potash with this Agreement but, generally speaking, deposits orange and a major portion of the protected will be determined blue will The in

COMPANY OF STREET

areas shown on the BLM Potash Resources Map as it existed on October 1, 1984. Areas in the Potash Area that will be available for oil and gas drilling activities will be those areas outside the designated LMR's which, generally speaking, will be the red, green, grey and a minor portion of the blue areas shown on the BLM Potash Resources Map as it existed on October 1, 1984, less areas designated as buffer zones by this Agreement.

I. The Potash Area

A. The Area covered by this Agreement shall be known as the "Potash Area".

as assigned by the U.S. Department of Interior. and "commercial deposits of potash" shall have the same meaning subsequent revisions to such designations. The terms "potash" 21, 1986 and published in the <u>Federal Register</u> on October Department of Interior in Section V of the Order dated October designated 1986 [51 Southeastern New Merico, from the surface downward, which The "Potash Area" includes those Fed. Reg. 39426]. as a "potash area" by the It shall also include any Secretary tracts of of land 28, the 916 in

Secretarial Order of October 21, 1986 [51 Fed. the Interior. identical revised, the OCC, on its own motion after notice and hearing <u>0</u> "Potash Area" designated by the State of It is to that Accordingly, if the "potash area" designated in the intent of the parties to this Agreement that designated by the U. ŝ <u>Reg. 39425] is</u> New Mexico Department the as 0£ be

provided by applicable laws and regulations, will adopt the same revision.

II. Designation of Mine Reserves

meaning of 43 C.F.R. §2.13(c)(4) (1986) and not subject "trade secrets and commercial . . . information" within the the BLM but will be considered privileged and confidential by the potash lessee in identifying its LMR shall be filed with day mining methods, equipment and technology. Information used 31 public disclosure. in sufficient thickness and grade to be mineable using current reasonably believed by the potash lessee to contain potash ore District Agreement by the OCC and reserves" ("LMR"). considered by the potash lessee to be its life-of-mine reserves the lease covers State or Federal lands, if ? revised, each potash lessee, without regard to Within ninety (90) Manager, means those potash deposits within the Potash Area For purposes of this Agreement, "life-of-mine BLM, a designation of BLM and annually thereafter by January days following adoption the potash deposits shall file with tha 0 whether this 5

consistent with data available to the BLM. designated the potash lessee in establishing the boundaries of its LMR is between the LMR designation and verify, upon request, that the date used by information submitted by в. ۸'n LMR shall BLM and potash lessee concerning the boundary of a authorized officer each potash lessee in support of its resolved in of the BLM shall review accordance with the Any disputes the

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Department of Interior's Hearings and Appeals Procedures, 43 C.F.R. Part 4 (1986).

must be information referred to 9 additional data becomes available. revised ? > filed potash lessee may amend its designated LMR designation ΡÅ January 31 next in Section A above. with the BLM following accompanied Such the date the amendments by filing Å the

D. An authorized officer of the BLM shall commit the designated LMR of each potash lessee to a map(s) of suitable scale and thereafter revise the map(s) as necessary to reflect the latest amendments to any designated LMRs. These maps shall be considered privileged and confidential and exempt from disclosure under 43 C.F.R. Part 2 and will be used only for the purposes set forth in this Agreement.

III. Drilling in the Potash Area

A. All oil and gas wells drilled in the Potash Area after approval of this Agreement by the OCC and BLM, including those currently pending before the OCC and/or BLM, shall be subject to the terms of this Agreement.

B. It is the policy of the OCC and BLM to approve or deny applications for permits to drill (APD's) in the Potash Area in

accordance with the following:

 LMR_and_Buffer_Zone. No oil or gas well shall be allowed from a surface location: (a) within the LMR of any potash lessee; (b) within one-fourth (1/4) mile, or a distance equal to the depth of the ore plus ten percent (10%), whichever is greater, of the LMR of any potash lessee; or (c) where the well casing will pass within one-fourth (1/4) mile, or a distance equal to

> the depth of the ore plus ten percent (10%), whichever is greater, of the LMR of any potash lessee.

- 2. Outside Buffer Zone But Within One-Half (1/2) mile of LMR. An APD for an oil or gas well at a location more depth of the ore plus ten percent (10%), whichever is greater, but less than one-half (1/2) mile from the LMR of any potash lessee may be approved only if: (a) the bottom hole location does not extend below the base of the Delaware Mountain Group, and (b) the well is drilled in accordance with the cementing and casing requirements set forth in Section V.
- 3. More Than Ong-Half Wile But Less Than One Wile From the An APD for an oil or gas well at a location more than one-half (1/2) mile but less than one mile from regardless of the depth of the bottom hole location provided: (a) wells with bottom hole locations below the base of the Delaware Mountain Group are drilled in accordance with the cementing and casing requirements set forth in Section V of this Agreement, and (b) wells to bottom hole locations above the base of the Delaware Mountain Group may be drilled without regard to the requirements in Section V of this Agreement but must be drilled in accordance with then current Industry safety standards.
- 4. More Than One Mile From LNR. An APD for an oil or gas well at a location more than one mile from the LNR of any potash lessee may be approved regardless of the depth of the bottom hole location and without regard to the requirements of Section V of this Agreement.
- 5. Open Mine Morkings. No oil or gas well shall be allowed from any location where the well casing will pass within one-fourth (1/4) mile or a distance equal to the depth of the ore plus ten percent (10%), whichever is greater, of any open mine workings.
- 6. Abandoned Mine Horkings. No oil or gas well shall be allowed from any location where the well casing will pass through or within one-fourth (1/4) of a mile or a distance equal to the depth of the ore plus ten percent (10%), whichever is greater, of any abandoned mine workings that are connected to an existing mine by an opening or barrier of one-hundred (100) feet or less unless the APD is accompanied by the sealing and safety plan and certification described in Paragraph C below.

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7. An APD for a directionally drilled oil or gas well to a bottom hole location underlying the LMR of any potash lessee may be approved subject to the limitations and requirements set forth in Paragraphs 1 - 6 above. Directionally drilled holes shall be drilled vertically until they. have completely penetrated Marker Bed No. 126 (U.S.G.S.) of the Salado Formation at which time they may be deviated.

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oil and gas operator desiring to drill a well to a

certification in the form βÅ 0f the of one-hundred (100) feet or less shall prepare and submit to (104), whichever is greater, affected potash lessees. the drilling of such well will not create a safety hazard and/or affected potash lessees. all affected potash lessees a plan and program for sealing off or a casing are connected to an existing mine by any opening or a barrier Delaware Mountain Group from a surface location where the well bottom the any area to distance equal to the depth of the ore plus ten percent oil and gas operator to will pass through hole location that does not extend below the base of BLM. such plan shall be be penetrated from other mine workings. The oil and or within one-fourth (1/4) of a mile prescribed by the OCC and/or BLM that Any approved plan shall be gas ĺn of abandoned mine workings that operator the APD for filing with the OCC the sole discretion shall also complete a Approval attached of the the ť

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D. It is the belief of both parties that the provisions of this Agreement eliminate the need for drilling islands and three-year mining plans and, therefore, both agree that no drilling islands will be established in the Potash Area and the filing of three-year mining plans will be eliminated.

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IV. Location of Wells and Notice to Potash Lessee

A. The BLM, upon request, will advise oil and gas lessee of the surface locations where wells will be allowed to develop the leases. Oil or gas leases covering areas designated a LMS by a potash lesses will be unitized to the extent possible with other areas where drilling is allowed.

matter shall be referred for hearing before the OCC objections cannot be resolved by agreement of the parties, proposed well will penetrate abandoned mine workings) may file proposed well documents, BLM. shall in will penetrate abandoned mine workings, all potash leaseholders well. location. leaseholders within registered mail, return well in along with a map or plat showing the location of the proposed lease shall prepare and file an APD with the OCC and/or BL# the objection with the OCC 8 Within twenty (20) days of service of an APD and required ğ One copy of the APD Potash Area shall be notified. the Potash Area or within one (1) mile of a potash An oil or gas operator desiring to drill an oil or gas attached any However, if the location (or any affected potash lesses if the potash leaseholder within one (1) mile of the to the APD and filed with one receipt requested, APD is for an oil or gas well that (1) mile of the and map or plat shall be served by ť the proposed well. Proof of such service the proposed well on all R 31 and/or potash the file

C. The failure of a potash leaseholder to object to a well location or its agreement to the drilling locations

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strata or atmosphere as a result of drilling activities to any person by the release of gases or liquids into the entities involved in the development of the lease shall be referred to in this Agreement shall not constitute a release of responsible as provided by law for any damages caused by them liability. Oil and gas leaseholders and those persons and/or VI. v. Drilling and Casing Program Drilling Fluid for Salt Section [Same as current R-lll-A]

- [Same as current R-lll-A]
- VII. Plugging and Abandonment of Wells

[Same as current R-lll-A]

VIII. Filing of Hell Surveys

including H_2S , shall be reported by the operator to the OCC. the Potash Area. All encounters with flammable gases, the lowest known potash bearing horizon on all wells drilled in certified directional survey from the surface to a point below The OCC may require an oil and gas operator to file a

IX. Additional Safety Requirements and Emergency Action

accordance with the prudent operator standard. activities to underground mines and miners and be conducted in equipment, and procedures to reduce the hazards of such Area shall be performed using appropriate technology, All oil and gas drilling activities within the Potash

an oil or gas lease will be allowed within the Potash Area. Only the minimum number of wells necessary to develop

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oil and gas activities. oil and gas lessee from liability for any damages caused by its relief under NMSA 70-2-29. The taking or failure to take such BLM and/or OCC will, upon request, initiate proceedings in or if data developed in the course of such increased activities activities allowed by this Agreement result in a safety hazard action by the OCC or any potash lessee shall not relieve the lessees may, in addition, initiate actions for injunctive regulations to review such data and take whatever emergency accordance with NMSA 70-2-23 and/or other applicable laws and become a hazard to underground miners or mining activities, the steps are found necessary to eliminate such hazard. Potash make it reasonably appear that such activities are or will In the event the increased oil and gas drilling

COMPRISING THE POTASH-OIL AREA SPECIAL RULES STUDY COMMITTEE: 1987, BY THE FOLLOWING REPRESENTATIVES OF EACH INDUSTRY AGREED TO AND APPROVED THIS LOND DAY OF The therein .

for the Otl and Gas Industry:

For the Potash Undustry:

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January 8, 1988 JAN 13 1983

State of New Mexico Energy & Minerals Department Oil Conservation Division P. O. Box 2088 Santa Fe, New Mexico 87501-2088

Attention: Mr. William J. LeMay

Gentlemen:

To further clarify Texaco's position, we do not agree with the Potash Sub-Committee's "Statement of Agreement" which was recently proposed. It is believed that General Rules for "Committee work" were not followed. No General Committee Meeting was called to discuss this agreement with no subsequent vote taken. Once the Sub-Committee finalized the "Statement of Agreement", a formal approval from members of the General Committee should have been obtained prior to submittal to the Oil Conservation Division.

Texaco will vigorously oppose any attempts to incorporate the proposed "Statement of Agreement" into the R-111 Potash Area Rules and Regulations.

Yours very truly,

Joe E. King District Manager

DBW:JRB

cc: Potash Study Committee Members



ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT

OIL CONSERVATION DIVISION

SARREY CARPUTHERS

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 37504 (505) 827-5800

MEMORANDUM

TO: ALL DOCKET MAILING LIST

FROM: WILLIAM J. LEMAY, DIRECTOR (L

SUBJECT: REVISION OF ORDER NO. R-111 (POTASH AREA)

DATE: NOVEMBER 30, 1987

Attached hereto is an agreement which was executed by members of the Potash-Oil and Gas Work Committee in an attempt to clarify the co-existent rights of lessees within the potash area. This agreement culminates an effort begun on May 1, 1986 in which representatives of the two industries met to gain basic knowledge of each industry and document the concerns of each industry brought about by the operations of the other. Membership in this committee was open to any operator in either industry. At the conclusion of the educational phase, each industry elected three representatives and an alternate as a work committee to develop a mutually agreeable program to permit maximum development of both resources with maximum safety for both industries. The agreement was duly completed and signed November 23, 1987.

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The Oil Conservation Commission contemplates a hearing, probably on January 21, 1988 to consider on its own motion the amendment of Order R-111. At this hearing we will entertain comments on:

- the attached agreement which may be pertinent to the amendment of Order R-111;
- 2) the area to be covered by R-111, as amended (note - we are proposing the area be expanded to the BLM "known Potash Leasing Area");
- 3) the casing-cementing requirements of Order R-111-A;
- directional drilling procedures for inclusion in the order;
- 5) a procedure for expanding/contracting the effected area by the pool nomenclature procedure rather than amendment to Order R-111. This would be responsive to changes in the KPLA by BLM.
- 6) Revisions to notice requirements.

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In attempting to accomplish this, each Industry has made	concessions on issues considered critical to it in a good faith	effort to obtain concessions from the other. For this reason,	both Industries agree that the terms of this Statement of	Agreement are subject to the following conditions:	1. Upon approval by representatives of each	Industry, the terms of the Agreement will submitted to and must be adopted wit	I change by the New Meximum on Commission ("OCC") in lieu		 The terms of the Agreement will be submitted to and must be adopted without substantial change by 	U. S. Department of Interior, Bureau of La agement ("BLM") in lieu of Section III (E)	Interior's Order of Octob 39425];	3. Each Industry will use its best efforts to secure	the terms of the Ayreement fr and	4. In the event the terms in the Agreement are not	adopted without substantial change by both the OCC and the BLM, this Statement of Agreement will	me null and void and will not be referre any Industry representative on the S	mittee BLM.	It is the intention of the parties to this Agreement that:	1	reserves" or "LMR's," be permanently protected from oil and gas .	drilling activities; and (2) to make available for oil and gas	drilling activities, certain areas within the Potash Area. The	area of potash deposits protected will be determined in	accordance with this Agreement but, generally speaking, will	encompass the yellow, orange and a major portion of the blue		- 2 -	
STATEMENT OF AGREEMENT BETWEEN THE POTASH INDUSTRY AND OIL AND	GAS INDUSTRY ON CONCURRENT OPERATIONS IN THE POTASH AREA	IN EDDY AND LEA COUNTIES. NEW MEXICO	Introduction	This Statement of Agreement sets forth the joint agreement	of the Potash Industry and Oil and Gas Industry on important	issues concerning the concurrent development of potash and oil	and gas reserves in Eddy and Lea Counties, New Merico. It	represents the efforts of numerous representatives from each	Industry over many months and is intended to resolve many of	the disputes that have arisen as a result of concurrent oil and	gas drilling activities in the vicinity of underground potash	mining.	The parties recognize that this Agreement will not resolve	all disputes or disagreements that may arise and that	regulatory intervention may still be necessary in some	instances. By entering into this Agreement, however, each	industry recognizes the right of the other to develop its	mineral resources in a safe and economical manner and	acknowledges that concurrent development of multiple mineral	resources places certain limits on each industry. Each also	agrees that these limits can be better defined through good	faith discussions among industry representatives familiar with	industry technology and practices than repeated and prolonged	litigation or administrative proceedings.				

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areas shown on the BLM Potash Resources Map as it existed on	provided by applicable laws and regulations, will adopt the
October 1, 1984. Areas in the Potash Area that will be	same revision.
available for oil and gas drilling activities will be those	II Designation of Wine Reserves
areas outside the designated LMR's which, generally speaking,	
will be the red, green, grey and a minor portion of the blue	ent hv the OCC and BLM and annually thereafter hv Jar
areas shown on the BLM Potash Resources Map as it existed on	potash lessee, without regard to
October 1, 1984, less areas designated as buffer zones by this	the lease covers State or Federal lands, shall file with the
Agreement.	District Manager, BLM, a designation of the potash deposits
I. The Potash Area	considered by the potash lessee to be its life-of-mine reserves
A. The Area covered by this Agreement shall be known as	
the "Potash Area".	reserves" means those potash deposits within the Potash Area
B. The "Potash Area" includes those tracts of land in	/ believed by the potash lessee to contain potash
Southeastern New Mexico, from the surface downward, which are	
designated as a "potash area" by the Secretary of the	which a mathematic security which and technology Informatic
Department of Interior in Section V of the Order dated October	
21, 1986 and published in the Federal Register on October 28,	bLM but will be considered privileged and confider
1986 [51 <u>Fed</u> . <u>Reg</u> . 39426]. It shall also include any	"trade secrets and commercial information" within the
subsequent revisions to such designations. The terms "potash"	1 of 43 C.F.R. §2.13(C)(4) (1986) and not subject
and "commurcial deposits of potash" shall have the same meaning -	
as assigned by the U. S. Department of Interior.	s state state of the state of t
C. It is the intent of the parties to this Agreement that	durnolized officer of the plan shall fevi
otash Area" designated by the State of New Merico	information submitted by each potash lessee in support of its
	LMR designation and verify, upon request, that the data used by
identical to that designated by the U.S. Department of	the potash lessee in establishing the boundaries of its LMR is
Interior. Accordingly, if the "potash area" designated in the	consistent with data available to the BLM. Any disputes
Secretarial Order of October 21, 1986 [51 Fed. Reg. 39425] is	e BLM and potash lessee concerning the bound
revised, the OCC, on its own motion after notice and hearing as	a francisco de frances est frances est flede dur
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by an opening or barrier of one-hundred (100) feet or less unless the APD is accompanied by the sealing and safety plan and certification described in Paragraph C below.	cent (10%), whichever is greater, of t ash lessee; or (c) where the well casi thin one-fourth (1/4) mile, or a dista
pass through of Within one-fourth (1/4) of a mile of a distance equal to the depth of the ore plus ten percent (10%), whichever is greater, of any abandoned mine workings that are connected to an existing mine	 LMR and Buffer Zone. No oil or gas well shall be allowed from a surface location: (a) within the LMR of any potash lessee; (b) within one-fourth (1/4) mile, or a distance annual to the douth of the oreally the
6. A <u>bandoned Mine Workings</u> . No oil or gas well shall be allowed from any location where the well casing will	accordance with the following:
whichever is greater, of any open mine working	applications for permits to drill (APD's) in the Potash Area in
pass within one-fourth (1/4) mile or a distance equal to the depth of the ore plus ten percent (10%),	B. It is the policy of the OCC and BLM to approve or deny
5. <u>Open Mine Workings</u> . No oil or gas well shall be allowed from any location where the well casing will	to the terms of this Agreement.
to the requirements of Section V of this Agreement.	currently pending before the OCC and/or BLM, shall be subject
any potash lessee may be approved regardless of the depth of the bottom hole location and without regard	approval of this Agreement by the OCC and BLM, including those
	A. All oil and gas wells drilled in the Potash Area after
current Industry safety standards.	III. <u>Drilling in the Potash Area</u>
regard to the requirements in Section V of this Agreement but must be drilled in accordance with then	the purposes set forth in this Agreement.
(b) wells to bottom hole locations above the base of the Delaware Mountain Group may be drilled without	disclosure under 43 C.F.R. Part 2 and will be used only for
accordance with the cementing and casing requirements set forth in Section V of this Agreement, and	be considered privileged and confidential and exempt from
provided: (a) wells with bottom hole locations below . the base of the Delaware Mountain Group are drilled in	the latest amendments to any designated LMRs. These maps shall
the LMR of any potash lessee may be approved regardless of the depth of the bottom hole location	scale and thereafter revise the map(s) as necessary to reflect
LMR. An APD for an oil or gas well at a location more than one-half (1/2) mile but less than one mile from	designated LMR of each potash lessee to a map(s) of suitable
3. More Than One-Half Mile But Less Than One Mile From	D. An authorized officer of the BLM shall commit the
is drilled in accordance with the cementing and casing requirements set forth in Section V.	additional data becomes available.
(a) the bottom hole location does not extend below the base of the Delaware Mountain Group, and (b) the well	must be filed by January 31 next following the date the
greater, but less than one-half (1/2) mile from the LMR of any potash lessee may be approved only if:	information referred to in Section A above. Such amendments
than one-fourth (1/4) mile, or a distance equal to the depth of the ore plus ten percent (10%), whichever is	a revised designation with the BLM accompanied by the
2. Outside Buffer Zone But Mithin One-Half (1/2) mile of LMR. An APD for an oil or gas well at a location more	C. A potash lessee may amend its designated LMR by filing
is greater, of the LMR of any potash lessee.	C.F.R. Part 4 (1986).
the depth of the ore plus ten percent (10%), whichever	Department of Interior's Hearings and Appeals Procedures, 43

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for a directionally drilled oil or gas well com hole location underlying the LMR of	IV. Location of Mells and Notice to Potash Lessee
h lessee may be approved subject to a stions and requirements set forth in Paragraph	A. The BLM, upon request, will advise oil and gas lessees
Les sha e comp	of the surface locations where wells will be allowed to develop
penetrated Marker Bed No. 126 (U.S.G.S.) of the Salado Formation at which time they may be deviated.	the leases. Oil or gas leases covering areas designated a LMR
C. An oil and gas operator desiring to drill a well to a	by a potash lessee will be unitized to the extent possible with
bottom hole location that does not extend below the base of the	other areas where drilling is allowed.
Delaware Mountain Group from a surface location where the well	B. An oil or gas operator desiring to drill an oil or gas
casing will pass through or within one-fourth (1/4) of a mile	well in the Potash Area or within one (1) mile of a potash
or a distance equal to the depth of the ore plus ten percent	lease shall prepare and file an APD with the OCC and/or BLM
(10%), whichever is greater, of abandoned mine workings that	along with a map or plat showing the location of the proposed
are connected to an existing mine by any opening or a barrier	well. One copy of the APD and map or plat shall be served by
of one-hundred (100) feet or less shall prepare and submit to	registered mail, return receipt requested, on all potash
all affected potash lessees a plan and program for sealing off	leaseholders within one (1) mile of the proposed well
the area to be penetrated from other mine workings. Approval	location. However, if the APD is for an oil or gas well that
of any such plan shall be in the sole discretion of the	will penetrate abandoned wine workings, all potash leaseholders
affected potash lessees. Any approved plan shall be attached	in the Potash Area shall be notified. Proof of such service
by the oil and gas operator to the APD for filing with the OCC,	shall be attached to the APD and filed with the OCC and/or
and/or BLM. The oil and gas operator shall also complete a	BLM,
certification in the form prescribed by the OCC and/or BLM that	documents, any potash leaseholder within one (1) mile of the
the drilling of such well will not create a safety hazard to	proposed well location (or any affected potash lessee if the
affected potash lessees.	proposed well will penetrate abandoned mine workings) may file
D. It is the belief of both parties that the provisions	an objection with the OCC to the proposed well. If the
of this Agreement eliminate the need for drilling islands and	objections cannot be resolved by agreement of the parties, the
three-year mining plans and, therefore, both agree that no	matter shall be referred for hearing before the OCC.
drilling islands will be established in the Potash Area and the	C. The failure of a potash leaseholder to object to a
filing of three-year mining plans will be eliminated.	well location or its agreement to the drilling locations

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.; referred to in this Agreement shall not constitute a release of entities involved in the development of the lease shall be responsible as provided by law for any damages caused by them to any person by the release of gases or liquids into the liability. Oil and gas leaseholders and those persons and/or strata or atmosphere as a result of drilling activities. Drilling and Casing Program [Same as current R-111-A] ۲.

VI. Drilling Eluid for Salt Section

[Same as current R-111-A]

vrr. Plugging_and Abandonment_of Mells
[Same as current R-111-A]

VIII. Filing of Well Surveys

The OCC may require an oil and gas operator to file a certified directional survey from the surface to a point below the lowest known potash bearing horizon on all wells drilled in the Potash Area. All encounters with flammable gases, including H₂S, shall be reported by the operator to the OCC.

IX. Additional Safety Requirements and Emergency Action

A. All oil and gas drilling activities within the Potash Area shall be performed using appropriate technology, equipment, and procedures to reduce the hazards of such activities to underground mines and miners and be conducted in accordance with the prudent operator standard.

B. Only the minimum number of wells necessary to develop an oil or gas lease will be allowed within the Potash Area.

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C. In the event the increased oil and gas drilling activities allowed by this Agreement result in a safety hazard or if data developed in the course of such increased activities make it reasonably appear that such activities are or will become a hazard to underground miners or mining activities, the BLM and/or OCC will, upon request, initiate proceedings in accordance with NMSA 70-2-23 and/or other applicable laws and regulations to review such data and take whatever emergency steps are found necessary to eliminate such hazard. Potash lessees may, in addition, initiate actions for injunctive relief under NMSA 70-2-29. The taking or failure to take such action by the OCC or any potash lessee shall not relieve the oil and gas activities.

AGREED TO AND APPROVED THIS 230 DAY OF MALLAN ALL BANK . 1987, BY THE FOLLOWING REPRESENTATIVES OF EACH INDUSTRY COMPRISING THE POTASH-OIL AREA SPECIAL RULES STUDY COMMITTEE:

For the Oth and Gas Industry: For the potath yndustry:



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February 12, 1988

Mr. William J. LeMay, Director Oil Conservation Division Energy, Minerals and Natural Resources Department State of New Mexico P. O. Box 2088 State Land Office Building Santa Fe, NM 87504

RECEIVED

FEB 1 0 1988

Re: Revision of Order No. R-111 Oil Potash Agreement

QIL CONSERVATION DIVISION

Dear Mr. LeMay:

We have reviewed the agreement submitted on behalf of the Potash and Oil and Gas Industries. At this time we would like to endorse the general idea of the plan. However, we have several concerns which we would like to bring to your attention.

Section II - Designation of Mine Reserves Paragraph A. Life-of-Mine Reserves

In the course of designating the Life-of-mine reserves, the Oil and Gas Industry should be notified if these reserves are to extend beyond what is now considered to be the known potash leasing areas. If there are areas of conflict, negotiation should be undertaken to resolve the reservation of disputed areas.

Paragraph C. Revision to LMR's

The Potash Industry should be charged with notifying offset oil and gas lessees of revisions to their original LMR's. If there is conflict between the revisions and existing leases, resolution should be negotiated so as to minimize adverse development to both industries.

Section III - Drilling in the Potash Area Paragraph B-1. LMR and Buffer zone.

We suggest that the buffer zone areas be clarified. Possibly there could be more than one classification depending on the proximity to active mining areas, abandoned areas and possible future mining areas. We suggest that time frames for possible development and economics might be considered. February 12, 1988 William J. LeMay Page two

Paragraph B-2. Outside Buffer Zone but Within 1/2 Mile.

We would like justification for the depth limitations in this area. A prudent oil and gas operator, who wishes to develop their leases, should not object to circulating cement and using other state of the art methods to ensure that gas migration from deeper zones through the well bore does not occur. It is unlikely that gas would migrate naturally through the rock. Directional drilling to the deeper zones of interest, approximately 7500+, would in many cases not be cost effective. It is also not a "simple" task.

Paragraph B-6. Abandoned Mine Workings

The Potash Industry should be responsible for a safety plan and the sealing off of abandoned mine areas. This is their area of expertise. The Oil and Gas Industry should be charged with working with the Potash Industry. If a mine operator would ordinarily be required to seal off an abandoned area they should be responsible for the normal expenses incurred.

Section IV. Location of Wells and Notice to Potash Lessee Paragraph C.

Failure of a potash leaseholder to object to a location should release the oil and gas operator from at least some liability. The Potash Industry should be charged with being responsible for their action or inaction.

The Potash Industry should monitor the level of gases in their mines so that if there is an intrusion of foreign gases or liquids the change can be accurately determined. Monitoring history would probably also be useful in determining the source of the intrusion. The Oil and Gas Industry should not automatically be held responsible. The offset oil and gas operators should be charged with working with the Potash Industry to determine the source of any foreign intrusion and resolution of the problem.

Section VIII. Filing of Well Surveys

The last statement should be expanded. The words "all encounters" need to be clarified. Does the word "all" literally mean all. We suggest that threshold levels be set. Hydrocarbon and hydrogen sulfide sensors can be installed during drilling operations and on surface facilities.

Section IX. Additional Safety Requirements and Emergency Action Paragraph C.

Failure of the Potash Industry or the Oil Conservation Commission to take action when they are notified, by an operator, should relieve the Oil and Gas Industry of at least some of the liability for damages caused by oil and gas activities. The Oil and Gas Industry, February 12, 1988 William J. LeMay Page three

because of the nature of the potash activities, depends on the Potash Industry for their input and information. Their input is necessary to help ensure that oil and gas activities do not adversely affect potash activities.

We appreciate the opportunity to comment on this agreement. ARCO offers continuing support and cooperation in achieving a mutually satisfactory agreement.

Sincerely,

CsBuch

E. S. Bush Inventory Control/Regulatory Representative

ESB/ddp

Enclosures

EXON COMPANY, U.S.A.

POST OFFICE BOX 1600 + MIDLAND, TEXAS 79702-1600

PRODUCTION DEPARTMENT SOUTHWESTERN DIVISION February 18, 1988

Statement of Agreement Between Potash and Oil & Gas Industries on Concurrent Operations in the Potash Area

L. J. Seeman District Petroleum Engineer Texaco U.S.A. P. O. Box 728 Hobbs, New Mexico 88240

Dear Mr. Seeman:

In reply to your letter of February 2, 1988 Exxon supports the positive changes in the Statement of Agreement as a good step toward more reasonable co-existent development of petroleum and potash reserves, specifically:

- permitting the drilling of wells greater than one mile from "life-of-mine reserves" (LMR) areas with no special casing program.
- permitting the drilling of all wells between one-half and one mile from an LMR with a special casing program.
- permitting the drilling of shallow wells between one-quarter and one-half mile from an LMR with a special casing program.
- eliminating the generally fruitless arbitration step for wells proposed within one mile of a protesting potash lessee.

However, the most recent version of the Statement of Agreement contains three objectionable limitations which we believe must be overcome in any rulemaking or guidelines.

- -- The "Statement" lacks any provision for NMOCC consideration of exceptions to Part III (APD approval) guidelines (pages 5, 6, and 7).
- -- The boundaries of LMRs would not be known to the oil and gas industry. This withholds knowledge required to evaluate properties offered for lease and required to effectively develop properties under lease.
- -- It is inappropriate and unnecessary for NMOCD regulations to attempt to impose liability on oil and gas leaseholders for any damages as a result of drilling activities (page 9).

A DIVISION OF EXXON CORPORATION

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Mr. L. J. Seeman Texaco U.S.A.

Although we question whether closer agreement can be reached in committee work, Exxon is unable to approve a Statement of Agreement which contains the above limitations. Exxon recommends that the New Mexico Oil Conservation Commission take the positive portions of the Statement of Agreement and correct the above inadequacies in any rulemaking or guidelines which result from the February 18, 1988 hearing. By copy of this letter we are informing the New Mexico Oil Conservation Division of Exxon's intent to appear and present evidence at the above noted hearing (NMOCD Case 9316).

Richard D. Goddard ` Regulatory Affairs Supervisor

RDG:def

Disapprove of "Statement of Agreement between the Potash and Oll & Gas Industries on Concurrent Operations in the Potash Area".

xc: Bill LeMay, Director New Mexico Oil Conservation Commission

FED 18 188 8:15 FEGULTORY AFFAIRS

Chevron

Chevron U.S.A. Inc. P.O. Box 670, Hobbs, NM 88240

R. C. Anderson Division Manager Production Department Hobbs Division

February 24, 1988

PROPOSED R-111-P, POTASH AREA

State of New Mexico Oil Conservation Division P. O. Box 2008 Santa Fe, New Mexico 8705-2088

Attention: Mr. William J. LeMay

Gentlemen:

Chevron U.S.A. Inc. generally supports the revision in Order R-111 as proposed by R-111-P.

As voiced in the Commission hearing on February 18, 1988, however, Chevron objects to the following:

- 1) The reference in R-111-P to the "Oil-Potash Agreement as Exhibit "B" thereto.
- Any reference to liability as stated in the "Agreement".
- 3) The lack of definition of the area to be designated as LMR.

The above stated objections notwithstanding, it is Chevron's further view that the Oil Conservation Division, as the regulatory body, should incorporate pertinent language from the "Potash-Oil Agreement" into R-111-P so that the Order clearly represents the rules for operation in the Potash Area, has the effect of binding regulation, and makes no reference to an "Agreement" binding upon no one.

Chevron appreciates the efforts by the Director to bring about solutions to such a long-standing problem; however, Chevron believes that the areas of concern briefly discussed herein should be addressed when consideration is given to a full endorsement of a revised Order R-111.

Yours very truly,

R. C. ANDERSON

Engineering Regulatory Leasing Drilling Permits Oilfield Reports

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KNAUF PETROLEUM SERVICES

JAMES A. (JIM) KNAUF 1501 W. Missouri Artesia, New Mexico 88210 Phone (505) 746-4138 Home (505) 746-4138

STATEMENT

(NMOCD Order R-111-P As Proposed on 2-18-88)

The following is a review of the three different potash areas being referred to in Southeastern New Mexico:

- A. <u>State R-111 Area</u> (now contains approximately 240,000 acres). Presently this area embraces only proven potash lands and can only be enlarged or reduced by an OCD hearing. Drilling will be allowed if such operations will not duly interfere with mining operations. There are special cementing and casing requirements for this defined area.
- B. Federal KPLA (Known Potash Leasing Area now contains ± 357,800 acres). This general area outlines the proven potash lands interspersed with non-proven lands plus a "small" buffer zone. This outline has no significance except to determine if new Federal "potash" leases are to be issued competitively or non-competitively. If all mineral leases are to be issued competitively in the future, the KPLA will become redundant and probably will become extinct.
- C. <u>Secretary's Designated Potash Area</u> (now contains ± 497,000 acres). This general area outlines the proven potash lands interspersed with non-proven lands plus a "broad" buffer zone. This outline has no significance except to determine if new Federal "oil & gas" leases will contain a potash stipulation.

Each of the above potash areas contain about 90% Federal land and 10% State land. Since 10-16-51, all new Federal oil & gas leases in the Designated Potash Area contain a potash stipulation. Such stipulated leases provide that drilling will be allowed only if it is determined that such proposed drilling will not duly interfere with the recovery of the Federal potash reserves. Since 4-15-74, the stipulated leases contain a statement that "it will be departmental policy to deny approval of most applications to drill oil and gas test wells." A lessee holding a Federal oil and gas lease with a potash stipulation does not have a contractural right to develop his lease; whereas a lessee holding a Non-Federal oil and gas lease. A Non-Federal potash lessee has no protection from an oil & gas lessee unless the drillsite falls within the R-111 area.

If the proposed order is approved as presented, the amended R-111 will contain two new areas instead of one "defined" area of approximately 240,000 acres in which there is a specified casing and cementing program. One of the new areas will be a general area covering approximately 360,000 acres of proven and nonproven potash lands. The other new area will be a mysterious, pig-in-a-poke, undefined, LMR area in which the specified casing and cementing program will apply. This pig-in-a-poke area will be a combined area of several potash lessees, each using his favorite parameter.

It was indicated that the potash lesses will surrender their protest rights in 25% of their pig-in-a-poke areas. However, it appears that most of the area being surrendered will be unleased potash land that does not have a lessee, abandoned edge acreage that is impractical to mine because of isolation by secondary mining, or low grade blending ore that never should have been considered commercial ore in the first place.

It may seem appropriate for the OCD to issue an order affecting two parties who have agreed on a private swap-out arrangement between them; but it does not seem appropriate for the OCD to issue an order permanently affecting many present and future oil and gas lessees in a large blanket area when only three oil and gas lessees have signed this LMR agreement prepared by an attorney for the potash industry.

The LMR agreement, which is to be made a part of this amended R-111, states that it is to become null and void if it is not substantially adopted by the BLM in Washington. What will happen if the BLM does not see fit to accept this mysterious pig-in-a-poke area?

If R-111-P is approved as proposed, it will be a black day for the OCD and the oil and gas industry.

It is recommended that CASE 9316 be continued until such time that copies of the proposed Order can be received and reviewed by the general public.

James A. Knauf

ARCO Oil and Gas Company Central District Post Office Box 1610 Midland, Texas 79702 Telephone 915 688 5200



March 2, 1988

Mr. William J. LeMay, Director Oil Conservation Division Energy, Minerals and Natural Resources Department State of New Mexico P. O. Box 2088 RECEIVED State Land Office Building Santa Fe, NM 87504 MAR 3 1928 OIL CONSERVATION DIVISION Re: Revision of Order No. R-111 . Oil Potash Agreement 3

Dear Mr. LeMay:

In accordance with your decision to accept written comments regarding the proposed Rule R-111-P, we are re-submitting our comments of February 12, 1988.

In addition, we are concerned about attaching the Statement of Agreement as Exhibit B. The differences in content could be the basis for possible future conflict.

Sincerely,

EsBuch

E. S. Bush Inventory Control/Regulatory Analyst

ESB/ddp

Attachment

xc: Victor T. Lyon Oil Conservation Division ARCO Oil and Gas Company Central District Post Office Box 1610 Midland, Texas 79702 Telephone 915 688 5200



February 12, 1988

Mr. William J. LeMay, Director Oil Conservation Division Energy, Minerals and Natural Resources Department State of New Mexico P. O. Box 2088 State Land Office Building Santa Fe, NM 87504

Re: Revision of Order No. R-111 Oil Potash Agreement

Dear Mr. LeMay:

We have reviewed the agreement submitted on behalf of the Potash and Oil and Gas Industries. At this time we would like to endorse the general idea of the plan. However, we have several concerns which we would like to bring to your attention.

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We suggest that the buffer zone areas be clarified. Possibly there could be more than one classification depending on the proximity to active mining areas, abandoned areas and possible future mining areas. We suggest that time frames for possible development and economics might be considered. February 12, 1988 William J. LeMay Page two

Paragraph B-2. Outside Buffer Zone but Within 1/2 Mile.

We would like justification for the depth limitations in this area. A prudent oil and gas operator, who wishes to develop their leases, should not object to circulating cement and using other state of the art methods to ensure that gas migration from deeper zones through the well bore does not occur. It is unlikely that gas would migrate naturally through the rock. Directional drilling to the deeper zones of interest, approximately 7500+, would in many cases not be cost effective. It is also not a "simple" task.

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We appreciate the opportunity to comment on this agreement. ARCO offers continuing support and cooperation in achieving a mutually satisfactory agreement.

Sincerely,

Elburk

E. S. Bush Inventory Control/Regulatory Representative

ESB/ddp

Enclosures

Excellent lemments

Amoco Production Company



Houston Region 501 WestLake Park Boulevard Post Office Box 3092 Houston, Texas 77253

713-556-2000

James F. Trickett Regional Environmental Affairs and Safety Manager

March 2, 1988

File: JCA-986.51-465

Re: Comments on Case 9316 Amendments to Order R-111 (Potash Area)

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MAR 3 1985

OIL CONSERVATION DIVISION

Mr. William J. LeMay Director New Mexico Oil Conservation Division P. O. Box 2088 Santa Fe, New Mexico 87504-2088

Attention: Mr. Vic Lyon

Dear Mr. Lyon:

Amoco Production Company has followed with great interest the joint industry committee meetings and the recent NMOCD hearing on the issue of Order R-111 pertaining to rules on the development of the potash area. Amoco did not sign the joint agreement and we did not take a position at the February 18, 1988 hearing. However, Amoco submits herein its comments on the proposed amended Order R-111-P and hopes the NMOCD will address our concerns in its final rule.

Amoco lauds the accomplishments of the NMOCD in bringing together key personnel from each industry and fostering better communication and understanding of each other's concerns and objectives. We definitely have a much higher degree of sensitivity to the special problems of underground miner safety as well as the economic pinch the potash industry is feeling now. We support the concept of multiple use of the potash area of southeast New Mexico, to the extent possible, and a better definition of what is available for exploration and development drilling activity.

We urge the NMOCD to incorporate in the proposed Order R-111-P the language of the agreement to a limited extent. We simply do not see much enforceability as to the terms of the agreement if it is not made a part of the regulatory language. We recognize that the administrative and interpretive capacity of your agency may not be delegated to private



Mr. William J. LeMay March 2, 1988 Page 2

concerns, but since Mr. Lyon was the chairman of the joint committee, we believe the NMOCD had adequate influence on the outcome of the final language. It is now proper to adopt the language in the final version of the amended order as to the following specifics.

We are strongly in favor of making the R-111 potash area coterminous with the Known Potash Leasing Area as determined by the U.S. Bureau of Land Management. This will simplify the handling of APD's and eliminate maintaining one more boundary line.

We further recommend that the language of Section II of the joint agreement be incorporated directly into Order R-111-P. This is the section entitled "Designation of Mine Reserves". Since the proposed order intends to delineate areas (LMR's) where APD's will be disapproved and where they will be approved, this section provides the necessary framework to define LMR's, regardless of whether it be on State or Federal land. We recommend no changes to this wording and suggest that Section II, paragraphs A, B, C, and D, be adopted as Section VII (1) of Order R-111-P.

Section III of the joint agreement, "Drilling in the Potash Area", is the cornerstone of the entire industry negotiations. Your proposed Section VII (4) states that APD's for locations outside the LMR and associated buffer zones will be approved as indicated in the guidelines established in the agreement. Amoco believes that this language should be written into the rule, since the intent is to apply it in context with approving or disapproving APD's. We strongly recommend that the exception provision as contained in your proposed Section VII (4) be retained in the final rule. We cannot claim to be upholding the rights of our royalty interest owners and working interest partners if we agree to forfeit the right of due process for exception permits. Likewise, due process ought to be guaranteed to the potash lessees. Therefore, Section IV (B) should be included in the amended order.

Sections IV (C) and IX of the joint agreement, dealing with liability and safety requirements, do not appear to be appropriate for inclusion in Order R-111-P and we agree with you that they should be excluded. The rule has been and should continue to be limited to the procedural steps to achieve prudent development of the potash area.

As a general comment, Amoco feels that the <u>agreement is weakened by the</u> <u>concept of shifting LMR's notwithstanding the potash industry's witness</u> testimony that LMR boundaries move slowly. Identifying prospects, bidding on leases, drilling and bringing a field into production is also a slow process that can be disrupted if an LMR is enlarged and /or reshaped, regardless of how frequently it occurs. We don't see a way to accommodate the risk of buying acreage which is potentially off limits to drilling activity. This is why Amoco is a relatively small lessee inside the potash area, even though we believe the hydrocarbon potential is high. Mr. William J. LeMay March 2, 1988 Page 3

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Finally, Amoco recommends that this rule be set for review at hearing periodically, perhaps as often as annually in the beginning. This would allow testimony regarding operators' success in obtaining approved APD's as a sort of post appraisal of the rule.

Amoco appreciates this opportunity to comment on this issue and we again wish to commend the NMOCD for the progress achieved in these negotiations.

Yours very truly,

James Finchett