STATE OF NEW MEXICO

ENERGY MINERALS AND NATURAL RESOURCES DEPARTMENT

OIL CONSERVATION COMMISSION

RP(15 1/ 1)

DIL CONSERVATION DIVISION

NOV

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

APPLICATION OF CURRY AND THORNTON FOR AN UNORTHODOX OIL WELL LOCATION AND A NON-STANDARD PRORATION UNIT, CHAVES COUNTY, NEW MEXICO, CASE NO. 9617 (DE NOVO)

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APPLICATION OF STEVENS OPERATING CORPORATION TO AMEND DIVISION ORDER NO. R-8917, DIRECTIONAL DRILLING AND AN UNORTHODOX OIL WELL LOCATION, CHAVES COUNTY, NEW MEXICO

OIL CONSERVATION DIVISION

APPLICATION FOR REHEARING OF CURRY AND THORNTON AND STEVENS OPERATING CORPORATION, OR, IN THE ALTERNATIVE, APPLICATION FOR AMENDMENT OF ORDER NO. R-9035

COME NOW, CURRY AND THORNTON and STEVENS OPERATING

CORPORATION (hereinafter referred to as "Applicants") and for their Application for

Rehearing, or, in the alternative, Application for Amendment of Order No. R-9035, state:

1. The North King Camp-Devonian Pool was discovered in 1988 and Special

Pool Rules for this pool were promulgated by the Division, including provisions for 160acre spacing and special well location requirements.

2. Applicants own the leasehold interest on the W/2 of Section 9, Township 14 South, Range 29 East and in Division Case 9617 sought authorization to drill a well thereon at an unorthodox location and to dedicate to the well a non-standard proration unit comprised of the E/2 W/2 of Section 9. This application was granted by Division Order No. R-8917 which penalized production from Applicants' well.

3. In Case 9670, Applicants sought authorization to reenter an existing well in the W/2 of Section 9 and directionally drill to the previously approved bottom hole location. This application was granted by Division Order No. R-8917-A.

4. Timely applications for rehearing were filed by Applicants and the cases were consolidated and heard <u>de novo</u> by the Commission on October 19, 1989.

5. The Commission entered Order No. R-9035 in these cases on November 2, 1989 and Applicants hereby seek a rehearing pursuant to N.M.Stat.Ann. §70-2-25 (1978) and in support of their application assert that Order No. R-9035 is invalid for, as more fully set out below, it is contrary to law; arbitrary, capricious and unreasonable and not supported by substantial evidence.

A. ORDER NO. R-9035 IS CONTRARY TO LAW FOR IT WILL RESULT IN THE DRILLING OF AN UNNECESSARY WELL THEREBY CAUSING <u>WASTE</u>.

Order No. R-9035 drastically reduces the allowable for the North King Camp-Devonian Pool. On the Santa Fe Exploration #1 Holmstrom well the allowable is reduced

from the standard 515 barrels of oil per day to a penalized 125 (.53 x 235) barrels per day. (Finding 23). The 49 barrels per day (.21 x 235) allowable of the #1 Deemar was a penalty from a recoverable reserves penalized allowable of 216 barrels per day (.21 x 1030) based on acre feet of pay. (Finding 14). The undrilled NE/4 was penalized from a recoverable reserves allowable of 268 barrels per day (.26 x 1030) to 61 barrels per day (.26 x 235).

The basis for this harsh reduction in allowables is that "allowables must be established which . . . discourage the drilling of additional wells which are not needed and would constitute waste." (Finding 21). The Commission is trying to discourage drilling of a well in the NE/4 of Section 9. By reducing #1 Holmstrom allowable to 25% of its former allowable and almost half its former producing rate of 213 barrels per day, the Commission has almost halved the cash flow to E/2 owners thus <u>encouraging</u> the drilling of another well in order to recover the cash flow lost by the unjustified lowering of allowables. The allowable of 61 barrels assigned to the NE/4 is insufficient to deter drilling since the well would pay out the cost of drilling in 22 months, would recover approximately 392,340 barrels of oil, yield some \$4,800,000 on an investment of \$600,000 or about 8 to 1 return on investment.

Since the purpose of reducing allowables is to prevent waste (Finding 21), and no waste will be prevented, the allowables should not be reduced on the basis of this factually false pretense which violates both the letter and spirit of the Oil and Gas Act.

B. ORDER NO. R-9035 IS ARBITRARY, CAPRICIOUS, UNREASONABLE AND CONTRARY TO LAW FOR, ALTHOUGH IT IS INTENDED TO "ENCOURAGE" VOLUNTARY UNITIZATION, IT CONTRAVENES THE COMMISSIONS' STATUTORY AUTHORITY.

The only basis in the Oil and Gas Act for allowable penalties are the prevention of waste and the protection of correlative rights. The harsh production penalties imposed by the unrequested low allowables set by Order No. R-9035 amounts to economic coercion which is unrelated to either waste prevention or to protection of correlative rights. Therefore, with no basis in statute, the reduced allowables are arbitrary, capricious and unreasonable.

The Commission, however, asserts that another basis for the allowable reduction is to "encourage voluntary unitization." (Finding 21). The sanction for not <u>voluntarily</u> unitizing the pool, however, is a reduction in cash flow from wells in the pool by 75% and an ultimate net revenue loss of 25% due to increased years of operating expense. When this loss is considered, it is clear that Order No. R-9035 does not "encourage" voluntary unitization but, instead, invokes the economic coercion of reduced income and loss of capital to <u>force</u> unitization of the pool.

New Mexico's forced unitization statute provides solely for secondary recover units unlike the one the Commission is "encouraging" here. N.M.Stat.Ann. §70-7-1 (1978). Since the Commission may only carry out those functions assigned to it by the legislature (See, Continental Oil Company v. Oil Conservation Commission, 70 N.M. 310, 373 P.2d 809, 818 (1962), its use of economic coercion to force the unitization of this pool is contrary to the express provisions of the Statutory Unitization Act as well as clearly

contrary to its duties under the Oil and Gas Act. The reduced allowables are accordingly arbitrary, capricious and contrary to law.

C. ORDER NO. R-9035 VIOLATES APPLICANTS' DUE PROCESS RIGHTS.

The guarantees of procedural due process require that a person whose property is taken by state action be given notice and an opportunity to be heard in the proceedings which result in the taking.

The property loss to Applicants as a result of Commission Order No. R-9035 includes:

1. the actual loss of income, through the increased expenses of long delayed production resulting from low allowables and

2. the loss of the present worth of the oil and gas reserves through long delayed production caused by low allowables.

Attached as Exhibit A to this Application are Appraisal reports prepared by expert witness Scott Hickman after Order R-9035 was issued and based on the Commission's figure of 10,714 acre feet in the pool. These tables show the effects of the 49 BOPD allowable versus the proposed 200 BOPD allowable (not considering attic oil):

Allow. Barrels	Life Years	Initial Yearly Cash Flow	Reserves Barrels	Future Net Revenue	Discounted Present Worth @ 10%
49	31	\$ 244,425	567,000	\$7,388,335	\$2,417,967
200	10	\$1,034,630	676,000	\$9,241,645	\$6,206,521

This economic loss of 109,000 barrels, \$2 million actual and \$4 million present worth constitutes a deprivation of a protected property interest.¹

Neither applicants nor E/2 owners had notice that the Commission contemplated penalizing allowables in order to compel unitization. The public advertisements, previous hearings concerning the pool, previous practices by the Oil Conservation Division and Commission, and the lack of statutory authority or court cases authorizing unitization, all combined to leave all parties to this hearing completely unprepared to argue the merits of unitization or the coercive use of low allowables to induce unitization.

Without notice of the Commission's plans to reduce allowables and force the parties to "voluntarily" unitize, Applicants were unable to prepare and respond to this issue and their procedural due process rights were violated.

Applicants substantive due process rights were also violated. Substantive due process is defined as the guarantee that a persons property not be taken for arbitrary reasons. Here, the Commission's actions were designed to force unitization of this pool - an action expressly outside the Statutory Unitization Act and the arbitrary low allowable for this pool set by Order No. 9035 amounts to an arbitrary taking of property in violation of Applicants substantive due process rights.

¹ This is the evidence that would have been presented by Applicants if they had received proper notice of the Commission intention to force unitization through allowable restrictions and will be presented if Rehearing is granted in this case.

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D. THE COMMISSION'S EQUATING OF ACRE FEET AND RECOVERABLE RESERVES IS NOT SUPPORTED BY SUBSTANTIAL EVIDENCE, IS CONTRARY TO THE RECORD, AND IS ARBITRARY, CAPRICIOUS AND UNREASONABLE.

The Commission correctly followed New Mexico statute and the <u>Continental</u> decision by allocating production in this pool on the basis of <u>recoverable reserves</u>. However, its finding that oil pay or oil-saturated rock is approximately the same as recoverable reserves is in error for it fails to recognize that attic oil is not recoverable. (Finding 15).

Recoverable reserves means the oil underlying a tract <u>recoverable</u> by a well thereon. There are 65,000 barrels of oil in the SE/4 not recoverable by the Holmstrom #1 Well since these reserves lie above the top of that well in this water drive reservoir. This unrecoverable attic oil in the pool was discussed at length by witnesses and the Commissioners at the October 19, 1989 hearing. Transcript pages & lines: 49:3,6,7,8; 111:23-25; 153:10-24; 160:15-19; 252:16-25 through 256:8; Ahlen Exhibit 3: the "yellow green wedge shape" on the Holmstrom tract west and above the #1 Holmstrom; Hickman Exhibit 12 unnumbered lines 7 and 13.

The attic oil (listed in Hickman Exhibit 12, unnumbered Line 7, "Non-Productive Reservoir Volume," with a total of 878 acre feet) constitutes 8.2% of the 10,714 acre feet of Devonian Oil Pay recognized by the Commission in Finding 14(a). After deducting the .6% attributable to the Deemar #1, 7.6% of the total oil attributable to the E/2 of Section 9 is attic oil. Since the percentage of attic oil remains the same regardless of whether or not the Commission reduces the total acre feet to 10, 714 from the Hickman total of

15,004 acre feet, and since attic oil lies only at the structurally higher portions of the Holmstrom tracts, it is unaffected by the smaller areal extent found by the Commission.

Thus deducting the net 7.6% attic oil unrecoverable in the E/2 of Section 9 and the .6% from the Deemar in the W/2 of the Section, the recoverable reserves, excluding unrecoverable attic oil, would be as follows:

(a) Within the total field there are approximately 9835 acre feet ofDevonian oil pay or oil saturated rock volume (10,714 acre feet minus HickmanLine 7 total of 878 acre feet attic oil.)

(b) Underlying the E/2 of Section 9 (Deemar #1), there is approximately 2,459 acre feet of recoverable Devonian oil pay or 25% of the recoverable reserves in the pool total for an allowable of 59 (.25 x 235) barrels of oil per day.

(c) Underlying the SE/4 of Section 9 (Holmstrom #1), there is approximately 5213 acre feet of recoverable Devonian oil pay or 53% of the recoverable reserves in the pool total for an allowable of 125 barrels of oil per day.

(d) Underlying the NE/4 of Section 9 there is approximately 2,163 acre feet of recoverable Devonian oil pay or 22% of the recoverable reserves in the pool total for an allowable of 56 barrels of oil per day.

The Commission qualifies its equation of recoverable oil and oil saturated rock with the condition that wells must be ". . . positioned to permit recovery." This condition does not save this erroneous finding since the wells in the E/2 of Section 9 are <u>not</u> positioned to permit the recovery (Transcript citations above) thus the final wording itself contradicts

to permit the recovery (Transcript citations above) thus the final wording itself contradicts the conclusion of the finding.

Of particular importance here is the statutory definition of correlative rights N.M.Stat.Ann. 70-2-17 (1978) which affords each owner in a pool "the <u>opportunity</u> to produce his just and equitable share of oil or gas . . . under his property" The E/2 owners have not availed themselves of the opportunity to produce the oil under their tracts. The location of their well precludes recovery of this attic oil and, therefore, these <u>un</u>recoverable reserves should not have been included in the allowable formula.

In this pool and on the record in this case, net acre feet of pay is <u>not</u> approximately the same thing as recoverable reserves. The Commission's finding that they are the same, is not supported by substantial evidence and, in fact, is contrary to it. The order is therefore arbitrary, capricious and unreasonable.²

WHEREFORE, CURRY AND THORNTON and STEVENS OPERATING CORPORATION pray that the Commission:

- A. Grant their Application for Rehearing of Cases 9617 and 9670,
- B. Or, in the alternative, amend Order No. R-9035 to provide for an allowable for the North King Camp-Devonian Pool based on the record of the October 19, 1989 Commission hearing as follows:

² Commission Finding 17 states "only unorthodox locations such as the Stevens well could drain . . . the attic oil" This confirms that the attic oil is not recoverable by the #1 Holmstrom and proves the error of Finding 15 where the Commission concludes that net acre feet of pay is approximately the same as recoverable reserves.

- 1. A total pool allowable of 973 barrels of oil per day to be allocated as follows:
 - #1 Deemar: 25% Recoverable reserves and 242 barrels of oil per day allowable
 - #1 Holmstrom: 53% recoverable reserves and 515 barrels of oil per day allowable
 - NE/4: 22% recoverable reserves and 216 barrels of oil per day allowable.

If the Commission finds for applicants on Rehearing grounds A, B and C here and above but against Applicants on ground D then Applicant prays that the Commission provide for an allowable as follows:

1. A total pool allowable of 1030 barrels of oil per day to be allocated as follows:

#1 Deemar: 21% of 1030 barrels or 216 barrels of oil per day

#1 Holmstrom: 53% of 1030 barrels or 546 barrels of oil

per day

NE/4: 26% of 1030 barrels or 268 barrels of oil per day

EXHIBIT A

Respectfully submitted,

CAMPBELL & BLACK, P.A.

W By:

William F. Carr Patricia A. Matthews Attorneys for CURRY AND THORNTON and STEVENS OPERATING CORPORATION

STEVEN-DEEMAR FED -1 N KING CAMP DEVONIAN CHAVES, NH (CASE B) HE UNIT; H/PLUGBACK

49 BOPD Allowable

RESERVES AND ECONOMICS

STEVENS OPERATING CO

AS OF NOVEMBER 1, 1989

T. SCUTT HICKNAN & ASSDC PETROLEUN ENGINEERS

					PRICES		OPERATIONS,		ns			10. 00 PCT
	GROSS PR Dil, MBBL	DUCTION Gas, Macf	KET PRO Dil, NBBL		DIL	Gas \$/M	NET OPER Revenues	SEV+ADV+	NET OPER Expexses	CAPITAL COSTS, MS	Cash Flon Btax, M\$	CUM. DISC BTAX, MS
12-89	2. 981	. 000	2.385	. 800	19.00	. 00	45.315	2.571	2. 000	. 000	40.744	40.422
12-90	17.885	. 000	14.308		19.00	.00	271.852	15.427	12.000	. 000	244.425	269.886
12-91	17.885	. 000	14.308		19.00	.00	271.852	15.427	12.000	. 000	244.425	478.490
12-92	17.885	. 000	14.308	. 000	19.00	.00	271.852	15.427	12.000	. 000	244. 425	668.130
12-93	17, 885	. 000	14.308	. 000	19.00	.00	271.852	15.427	12.000	. 000	244. 425	840.530
12-94	17. 885	. 000	14.308	. 000	19.00	.00	271.852	15. 427	12.000	. 000	244. 425	997.257
12-95	17.885	. 000	14.308	. 000	19.00	.00	271.852	15.427	12.000	. 000	244. 425	1139,736
12-96	17. 885	. 000	14.308	. 000	19.00	.00	271.852	15. 427	12.000	. 000	244. 425	1269.263
12-97	17.885	. 000	14.308	. 000	19.00	.00	271.852	15. 427	12.000	.000	244.425	1387.014
12-98	17.885	. 000	14.308	. 000	19.00	.00	271.852	15.427	12.000	. 000	244. 425	1494.061
12-99	17.885	. 000	14.308	. 000	19.00	.00	271.852	15. 427	12.000	. 000	244. 425	1591.376
12- 0	17.885	. 000	14.308		19.00	.00	271.852	15, 427	12.000	.000	244. 425	1679.844
12- 1	17. 885	. 000	14.308		19.00	.00	271.852	15.427	12.000	. 000	244. 425	1760.270
12-2	17. 885	. 000	14.308		19.00	.00	271.852	15.427	12.000	. 000	244. 425	1833.384
12- 3	17. 885	. 000	14.308	. 000	19.00	.00	271.852	15. 427	12.000	. 000	244. 425	1899.852
S TOT	253. 371	. 000	202.697	. 000	19.00	.00	3851.243	218.549	170 . 000	. 000	3462. 694	1899.852
REN.	308. 629	. 000	246.903	. 000	19.00	.00	4691,157	266.213	324. 303	175.000	3925, 641	2417.967
TOTAL	562.000	. 000	449.600	.000	19.00	.00	8542,400	484.762	494. 303	175.000	7388.3 35	2417.967
CUN.	5.000	. 000		NET OIL A				8542.400		PRESENT W		
				NET GAS I				.000	DISC	PW OF KET	DISC	PH OF NET
<u>ULT.</u>	567.000	.000		TOTAL I	EVENUE	s (#\$)		8542.400	RATE	BTAX, NS	RATE	BTAX, M\$
BTAX R	ATE OF RETUR	K (PCT)	100.00	PROJECT L	IFE (Y	EARS)		31.423	. 0	7388.335	30.0	931.245
BTAX P	AYOUT YEARS		. 72	DISCOUNT	RATE (PCT)		10.000	2.0	5554.028	35.0	814.358
BTAX P	AYDUT YEARS	(DISC)	. 05	GROSS DI	HELLS			1.000	5.0	3857.766	40.0	726.408
BTAX M	ET INCOME/IN	VEST	43. 22	GROSS GAS	S WELLS			.000	8.0	2862.000	45.0	657.824
BTAX N	ET INCOME/IN	VEST (DISC)	214.00	GROSS WEI	LS			1.000	10.0	2417.967	50.0	602.828
									12.0	2084.724	60.0	520.054
	W.I. FRACT		1.000000	INITIAL I				. 800000	15.0	1722.215	70.0	460.640
	W.I. FRACT		1.000000		ET OIL			. 800000	18.0	1466.257	80.0	415.846
	TICH START D		11- 1-89	INITIAL I				.000000	20.0	1334.819	90.0	380.816
CH THUN	IN FIRST LI	RE	2.00	FINAL I	IET GAS	FRACT	NUT	. 000000	25.0	1093.945	100.0	352.637

STEVEN-DEEMAR FED -1 N KING CAMP DEVONIAN CHAVES, XN (CASE E) HU UNIT; H/PLUGBACK 200 BOPD Allowable

RESERVES AND ECONOMICS

STEVENS OPERATING CO

AS OF HOVENBER 1, 1989

T. SCOTT HICKNAN & ASSOC PETROLEUM ENGINEERS

.

							OPERATIONS,		K\$			10.00 PCT
	GROSS PR					GAS	XET OPER	SEV+ADV+		CAPITAL	Cash Floh	
MD-YR	OIL, NBRL	CAS, MACE	DIL, NBBL	GAS, MACF	\$/8	\$/N	REVENUES	WF TAXES	EXPERSES	COSTS, MS	BTAX, MS	BTAX, NS
12-89	12.167	. 000	9.734	. 000	19.00	.00	184.946		2.000	. 000	172.451	171.089
12-90	73.000	. 000	58.400	.000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	11 42. 391
12-91	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	2025.393
12-92	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	2828.122
12-93	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	3557.876
12-94	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	4221.288
12-95	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	4824.390
12-96	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	5372.665
12-97	73.000	. 000	58.400	. 000	19.00	.00	1109.600	62.970	12.000	. 000	1034.630	5871.097
12-98	49.916	. 000	39.933	. 000	19.00	.00	758.727	43.058	48.000	200.000	467.669	6075.389
12-99	24. 917	. 000	19.934	. 000	19.00	.00	378.746	21.494	32. 767	. 000	324. 485	6206.521
12- 0												
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12- 2												
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S TOT	671.000	. 000	536.801	. 000	19.00	.00	10199.219	578.807	178.767	200.000	9241. 645	6206.521
REN.	. 000	. 000	.000	. 000	.00	.00	.000	.000	. 000	. 000	. 000	6206.521
TOTAL	671.000	. 000	536.801	. 000	19.00	.00	10199.219	578.807	178. 767	200.000	9241.645	6206.521
CUN.	5.000	. 000		NET DIL R	EVERUE	s (N\$)		10199.219		PRESENT N	ORTH PROFIL	
				NET GAS R				.000	DISC	ph of Net	DISC	Phi df Xet
ULT.	676.000	. 000		TOTAL R	EVENUES	S (N\$)		10199.219	RATE	BTAX, M\$	RATE	BTAX, MS
	ATE OF RETURN	(PCT)	100.00	PROJECT L	IFE (Y	EARS)		9.849	. 0	9241.645	30.0	3555.533
	YOUT YEARS		. 19	DISCOUNT		PCT)		10.000	2.0	8464.151	35.0	3203.658
	YOUT YEARS (. 09	CROSS OIL				1.000	5.0	7479.182	40.0	2916.467
	ET INCOME/INV		47.21	GROSS GAS				.000	8.0	6668.706	45.0	2678.745
BTAX M	ET INCOME/INV	EST (DISC)	71.44	CROSS HEL	.LS			1.000	10.0	6206.521	<u>50.0</u>	2479.454
									12.0	5796.428	60.0	2165.635
	. H.I. FRACTI		1.000000	INITIAL N				. 800000	15.0	5263.381	70.0	1931.063
	W.I. FRACTI		1.000000		ET OIL			. 800000	18.0	4811.617	80.0	1749.843
	ION START DA		11- 1-89	INITIAL N				.000000	20.0	4547.865	90.0	1605.960
INUK I HS	IN FIRST LIN	Ł	2.00	FINAL N	ET GAS	FRACT	IUN	.000000	25.0	3993.435	100.0	1489.084

DATE: 11/10/89 TINE: 13:41.37 FILE: TSH GET#: 10

CERTIFICATE OF SERVICE

I do hereby certify that I caused a true and correct copy of the Application for Rehearing of Curry and Thornton and Stevens Operating Corporation, etc. to be mailed to the following:

Ernest L. Padilla, Esq. P.O. Box 2523 Santa Fe, New Mexico 87504

W. Perry Pearce P.O. Box 2307 Santa Fe, New Mexico 87504

Paul A. Cooter P.O. Box 1357 Santa Fe, New Mexico 87504-1357

On this 22 day of November, 1989.

W. Thomas Kellahin P.O. Box 2265 Santa Fe, New Mexico 87504-2265

Deborah S. Dungan P.O. Box 2307 Santa Fe, New Mexico 87504

Respectfully submitted,

CAMPBELL & BLACK, P.A. ΄By∕ William F. Carr

Patricia A. Matthews P.O. Box 2208 Santa Fe, NM 87504-2208 (505) 988-4421

ATTORNEYS FOR CURRY AND THORNTON and STEVENS OPERATING CORPORATION