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AN EVALUATION OF THE NAVAJO REFINERY WASTEWATER TREATMENT FACILITIES, ARTESIA, NEW MEXICO

Prepared for The New Mexico Water Quality Control Commission January 14, 1974

Ву

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I. SUMMARY

On site investigations were conducted of the wastewater treatment facilities at the Navajo Refinery, and drawings of the system were reviewed. A layout of the complete system was prepared, since, at the time of this study, one did not exist.

A determination of the source of wastewater flows from the refinery was made, and the refinery effluent flow was found to be approximately 0.32 mgd. A determination was also made of the COD and suspended solids of the refinery effluent.

In addition, a simultaneous monitoring of the flows entering and leaving the treatment system was conducted. Further, an estimation for the percolation and evaporation rates from the lagoons was made. The strength of the wastewater through various stages of the treatment system was determined, and the reduction in COD was found to be between 25 and 50 per cent. Suspended solids were reduced by 80 to 90 per cent.

Also, test holes were dug to determine the depth of the groundwater, which was found to be five to six feet beneath the bottom of the lagoons. Since groundwater contamination by the lagoons was suspected, the water in the test holes, along with the water from a nearby stockwell, was sampled and tested. However, the test data was inconclusive.

A review of USGS flood flow data for the Pecos River for a period of 1941 to 1965 was conducted and compared with survey elevations of the three lagoons. This comparision illustrated the fact that lagoon three is flooded almost every year by the Pecos River.

A discussion with refinery personnel was held concerning the history of breaks occurring in the system. For example, a December, 1972, break in the effluent ditch resulted in untreated refinery effluent combining with treated domestic sewage from the Artesia sewage treatment plant, and the combined wastewater flowed into the Pecos River. The ensuing publicity focused attention on the Navajo Refinery Wastewater System and helped to precipitate this investigation.

The entire effluent ditch was visually inspected. Photographs were taken at various locations along the ditch. The photographs are included in Appendix B as an integral part of this report.

The proposed effluent regulations for refineries, promulgated under the Federal Water Quality Act Amendments of 1972 (PL 92-500), were reviewed and compared with effluent data obtained in this investigation. The investigation data also were compared to effluent criteria in the proposed New Mexico Permit Regulations.

Also discussed in this report, are the oil spill regulations applicable to the Navajo Refinery situation.

In addition, this report discussed alternatives for improving the effluent from the Navajo Refinery.

II. CONCLUSIONS

1. The Navajo Refinery wastewater treatment system is not a total retention facility. Significant amounts of wastewater effluent finds its way into the Pecos River through seasonal flooding. An additional amount finds its way into the groundwater through percolation.

2. The third lagoon in series (Lagoon 3) in the treatment system is situated at ground level. As a result, it is regularly flooded by the Pecos River. The flooding occurs with sufficient frequency to consider the effluent from Lagoon 2 a surface discharge as defined by the Federal Water Quality Act Amendments of 1972 (PL 92-500). Navajo Refinery is, therefore, legally obligated to obtain a permit to discharge under the Act.

3. Preliminary effluent regulations for oil refineries have been promulgated under PL 92-500. The effluent from lagoon two at Navajo Refinery does not comply with these regulations.

4. Effluent regulations have been proposed as part of a State Discharge Permits Program in New Mexico. The effluent from lagoon number two does not comply with these proposed regulations.

5. The lagoons are situated in very close proximity to the Pecos River, and there has been a history of untreated refinery effluent spills making their way into the Pecos River. Moreover, a reasonable probability exists that the spills will continue to occur, which will necessitate the preparation, by the refinery, of a Spill Prevention Control and Countermeasure (SPCC) Plan in accordance with Federal Regulations published in the Federal Register on December 11, 1973.

6. There is some percolation of wastewater into the soil beneath lagoons one, two, and three. The amount is relatively small compared to the amount of water entering the system each day. However, lagoons one, two, and three are only five to six feet above groundwater. Therefore, it is likely that the groundwater in the immediate area of the lagoons is being contaminated.

Water from a stock well, 100 yards away from lagoon one on the side of the lagoon away from the river, was sampled. The test data indicated that the well was not contaminated. Tests conducted on the groundwater immediately adjacent to the lagoons were inconclusive because of the manner in which they were sampled.

7. The wastewater treatment facilities at Navajo Refinery will have to be improved before they will be capable of meeting effluent regulations.

III. RECOMMENDATIONS

1. The owners of Navajo Refinery must apply for a Federal permit to discharge their wastewater. This permit can be obtained through the Dallas Regional office of the Environmental Protection Agency. Information regarding the permit can be obtained through the New Mexico Environmental Improvement Agency in Santa Fe, New Mexico.

2. The owners of Navajo Refinery must write a spill prevention control and countermeasure plan for the wastewater treatment system. Information regarding this plan can be obtained from the Dallas Regional office of the

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Environmental Protection Agency.

3. The owners of Navajo Refinery must take steps to develop a wastewater treatment system at the refinery which will produce a treated wastewater capable of meeting State and Federal wastewater effluent requirements. If it is decided to upgrade the existing total retention facilities, the following should be accomplished:

a. Replace the effluent ditch with a pipeline;

- b. Provide sufficient lined lagoon area at the site to retain the wastewater and to prevent any percolation into the soil;
- c. Provide lagoon embankments of sufficient height and width to withstand the largest flood on record.

4. Prior to construction of any facilities, the plans, specifications, and design calculations must be submitted to the New Mexico Environmental Improvement Agency, Water Quality Division for review and comment.

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IV. INTRODUCTION

The Navajo Refinery is located in Artesia, New Mexico, and consists of two separate plants. The refinery personnel refer to these two plants as the north and south divisions. The present owners purchased the refinery from the Continental Oil Company in May, 1969. This refinery is over 40 years old and originally was an asphalt processing plant during the 1920's. Various processes have been added to the refinery over the years, resulting in an increase in its size.

The refinery processes approximately 19,000 barrels of crude oil every day. The process is uniform and the amount of crude oil processed daily, discounting a shutdown, does not vary.

The principle product of the plant is gasoline, jet fuel, and diesel fuel. Asphalt for road surfacing is also produced. The refinery does not produce lubricating oils, because the crude oil is asphalt based and not suitable for this type of product. Most of the gasoline produced by the refinery is piped to El Paso, Texas, and to Phoenix, Arizona, for out-of-State consumption. A small amount of the refinery's production is shipped to Albuquerque, New Mexico.

A large volume of water is used daily in the refining process. The refinery wastewater contains large amounts of oily solids. The wastewater flows into an open ditch which transports it to three lagoons located three miles from the refinery. The system poses a pollutional threat to both the surface and the groundwater in the area because of the close proximity of the lagoons to the Pecos River and to the groundwater, and because of the close proximity of the ditch to other natural drainage.

In May, 1973, a field inspection of the subject facilities was jointly conducted by Mr. John R. Wright and the writer (both from the New Mexico Environmental Improvement Agency), and by Mr. Dan Nutter and Mr. Pete Porter (both from the New Mexico Oil Conservation Commission). This inspection was conducted to evaluate the water pollution potential of the facilities in question.

Based on the results of the inspection, it was decided to further evaluate the wastewater treatment facilities at the Navajo Refinery. The objective of the additional evaluation was to:

a. obtain details of the refinery wastewater treatment system;

- b. determine the quantity, strength, and destination of the effluent from refinery process sources;
- c. determine the quantity, strength, and destination of the effluent from the refinery wastewater treatment system;
- d. determine the alternatives for regulatory actions should they be necessary; and

e. furnish the New Mexico Water Quality Control Commission with a report.

V. DISCUSSION OF RESULTS

A. System Details

There is no complete updated set of drawings and specifications for the system. To obtain a knowledge of the system, it was necessary to review several documents and interview refinery personnel. The documents included old layouts of portions of the system, old aerial photographs, USGS maps, and sketches prepared by refinery personnel at the request of the writer. The areas of lagoon one and two are obtained by scaling refinery drawings. No information was available on lagoon three.

All of the miscellaneous data available was assembled on a single layout to facilitate the reader's understanding of the system. The layout is shown in Figure 1 (Figure 1 is a 2' x 3' drawing enclosed in the envelope attached to the back cover of this report). To further help in the reader's understanding of the treatment system, several photographs were taken of the system. These photographs are presented in Appendix B.

The Navajo Refinery liquid waste treatment system consists of two oxidationsettling lagoons and a third lagoon which serves as an evaporation-percolation bed. The refinery effluent is carried to the lagoons by a 3.8 mile open unlined ditch. In some segments of its length, the ditch consists of a man-made channel six feet wide at the top, four feet wide at the bottom, and two feet deep. Reference photos taken at locations C and H (in Appendix B) are examples of the man-made segments of the effluent ditch (the key to the photo locations are shown on Figure 1). In other segments, the ditch is simply a shallow depression in otherwise flat terrain through which the refinery effluent meanders. Reference photos taken at locations D and E are examples of these segments of the effluent ditch. The effluent ditch originally was all natural drainage. The exact details of its evolution to its present state are not known. Over the years, the effluent was, for various reasons, diverted away from the natural drainage of Eagle Draw into the man-made channel. The present effluent ditch is totally inadequate for transmission of high strength refinery effluent. It is susceptible to overflows and breaks onto the surrounding farmland and into the Pecos River. (This subject is discussed in more detail in Section V, Part C.)

At the end of the effluent ditch the water flows into lagoon number one. The water in the lagoon is dark and murky at the point at which wastewater flows into the lagoon. At the effluent of lagoon one, the water is noticeably clearer indicating some settling of solids has occurred. A composite photo of lagoon number one is shown in Appendix B. The water in lagoon two is noticeably clearer than the water in lagoon one. It has a very light green tinge indicating that some minimal amount of algae are present. The algae growth is probably limited by the presence of substances in the lagoon which are toxic to the algae.

There is a minimal weed growth around the edge of the lagoons. Some dead tumble weeds were observed, but these probably blew in from other areas. There was little evidence indicating the presence of waterborne insects in the area. The effluent from lagoon two flows into a playa-like percolation/evaporation bed (lagoon three) where it evaporates and percolates into the ground. There are dead salt cedars in and around lagoon three. Grass was observed to be growing in areas adjacent to the lagoon. Lagoon three increases in surface area during the winter when the evaporation rate in the area is low. During the summer, the evaporation rates increase and the size of the playa shrinks accordingly. A photo of lagoon three, taken at location N is shown in Appendix B. Figure⁻² is a hydraulic profile of the three lagoons.

The lagoons and lagoon embankments do not have the appearance of a facility which was conceived in a well-though-out design prior to being constructed. The embankments are of varying heights and width. The entire lagoon complex has the appearance of having been constructed in a haphazard manner by randomly shoving soil into place with a bulldozer. The lagoons are not lined. The flow structure between lagoons one and two is not visible but appears to be locked in an open position. The flow structure from lagoon two to three is a combination pipe and channel. The pipe portion is shown in a photo adjacent to the composite sampler in Appendix B.

B. Quantity and Strength of Refinery Effluent

The sources of refinery wastewater flows were determined through interviews with refinery personnel. (1)

The extent of contaminants was determined through conversations with refinery personnel and through evaluation of refinery test data.

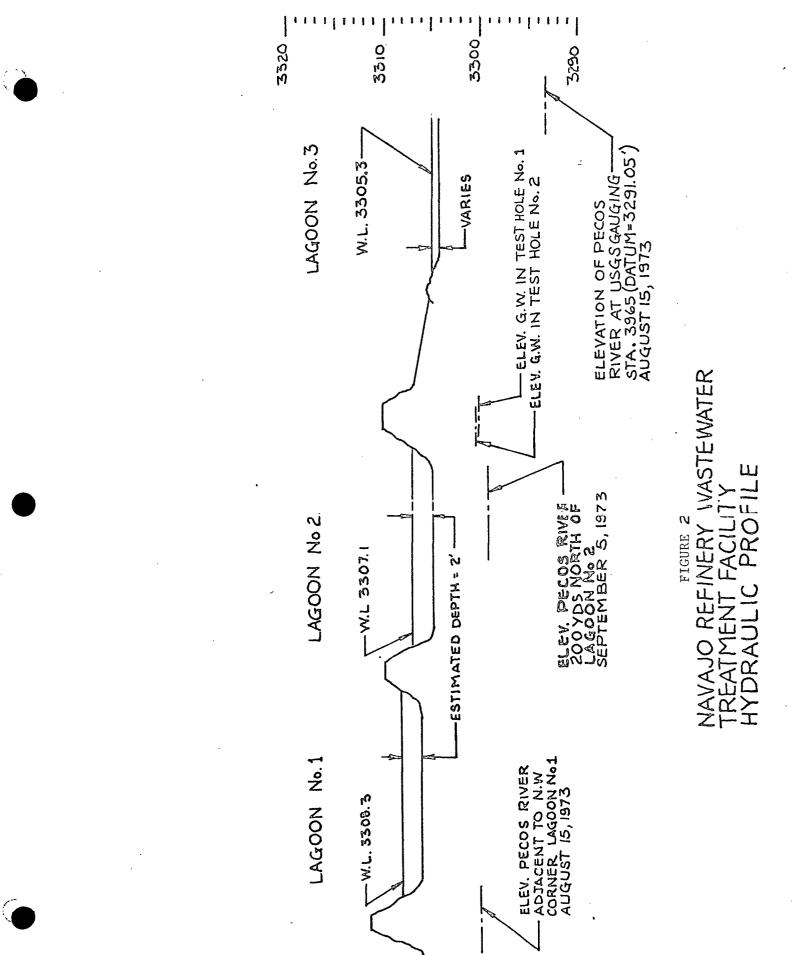
Figure 3 is a layout of the south plant showing locations of the various processes. Figure 4 is a similar layout of the north plant. Table I gives the sources of estimated flow and type of contaminants for each of the processes contributing to the daily wastewater flow.

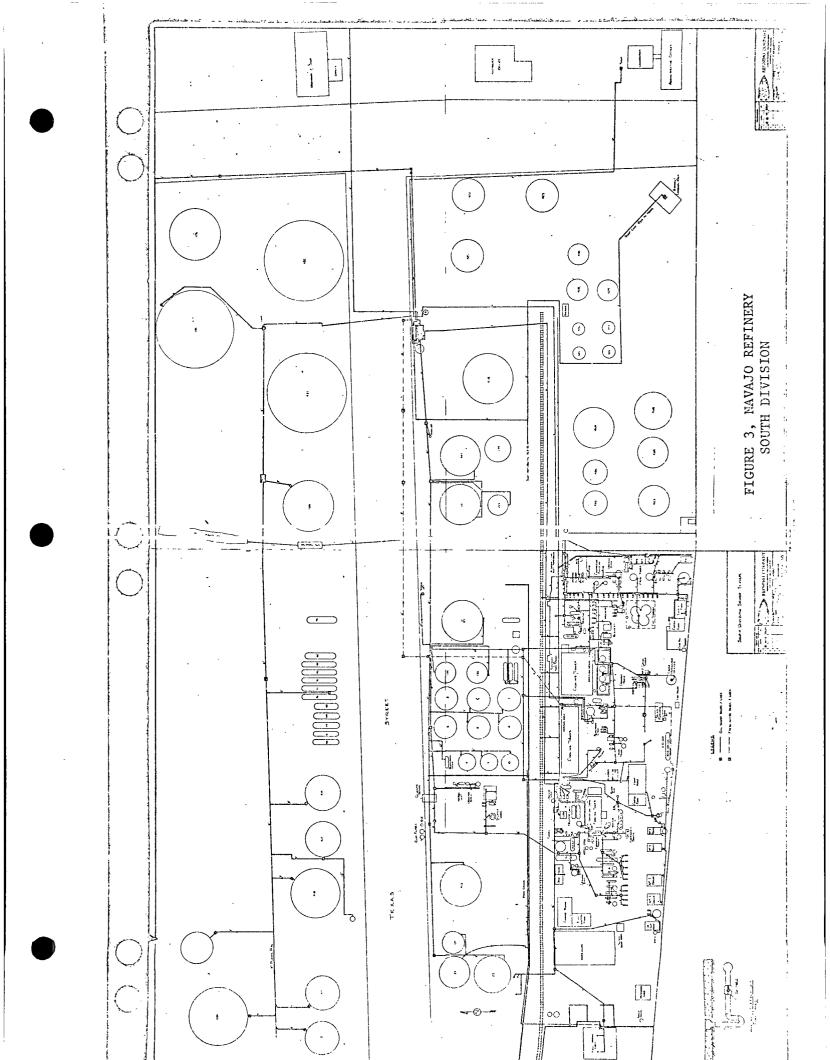
The source of Navajo Refinery's process water is the Artesia water supply. This water was sampled and analyzed during this evaluation. The data are reported in Table II. The Artesia water is very hard with high dissolved solids.

The major source of wastewater flow from the refinery is the cooling towers. They contribute approximately 0.19 mgd or 60 per cent of the daily flow. These units are large heat exchanges which circulate cool water over small one-inch pipes through which the hot oil is circulated. Heat is transferred from the oil through the pipes to the water. The heated water is pumped to the top of the cooling tower where it is allowed to fall back to the tank at the bottom of the tower. A great deal of water is lost through evaporation in this process. Fresh water is continually added to the towers and higher salt content water is continually removed. The salts which accumulate in the water are Na SO₄ and Ca(HCO₃)₂. These salts are found in fairly large concentrations in the Artesia water supply to begin with (reference Table II). In addition, sulfuric acid (H₂SO₄), organic phosphates, and chromate compounds are added to the water to prevent scale deposits. Derivatives of these compounds show up in the refinery wastewater effluent.

The boiler blowdown water contributes .026 mgd or eight per cent to the daily flow. The water in the four boilers must occasionally be changed by blowing down or discharging part of the water. This is done to keep the salt levels from becoming too concentrated. The boiler feedwater is softened by ion exchange units. The backwash water from the ion exchange units is high in calcium sodium carbonates, sulfates, and magnesium which contribute to the refinery wastewater flow. After softening, chemicals are added to the water to further protect against scale deposition. These chemicals include sulfides to scavenge dissolved oxygen, organic phosphates to complex calcium and other conditioners. All of these chemicals show up in one form or another in the boiler blowdown water.

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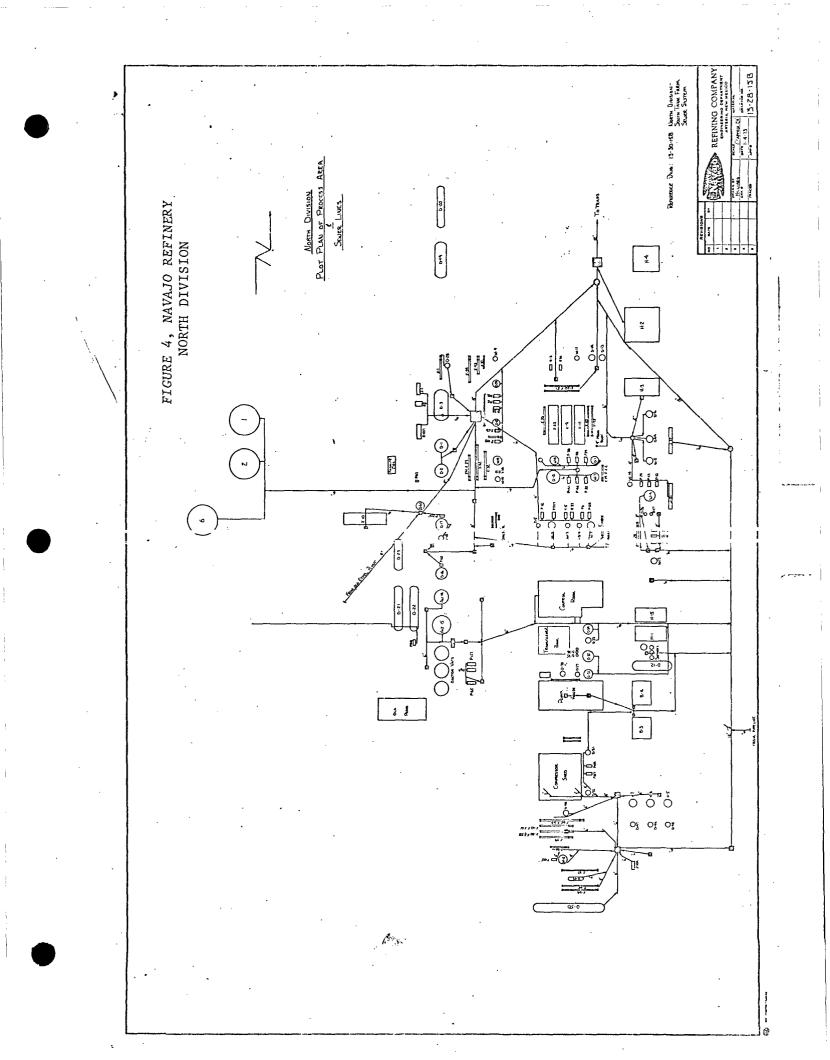


TABLE I

SOURCE OF WASTEWATER FLOW AND WASTEWATER CONTAMINANTS FROM NAVAJO REFINERY

Source	Flow Mgd	Flow Per Cent	Type of Contaminant
South Boiler Blowdown North Boiler Blowdown	.023 .003		$Na^{+}SO_{4}^{-}C1^{-}PO_{4}^{-}$
Subtotal	.026	8.0	
Cooling Towers	.193	60.3	Organic Materials Na ⁺ , SO ₄ ⁼ , Mg ⁺⁺ , HCO ₃ ⁻ Cr, PO4 ⁼ ,
Decalting Nator	.04	12.5	NaCl, Grude Oil Component
Steam Stripping	Balance	19.2	Organic Materials
Treaters Caustic Scrubbers Perco Unit Inhibitor Sweetening			Organic Materials Sodium Napthenate, Phenols, H ₂ S, Mercaptans
Alky Unit Tar Neutralization			NaF
Softeners Backwash Water		,	$Ca^{++}, Na^{+}, CO_3^{=}, SO_4^{=}$
Wash-up Water (to floor drains)			
TOTAL	.32	100	

TABLE II

ARTESIA WATER SUPPLY ANALYSIS

Paramter	Units	Artesia Water Supply**	<u>USPHS Standards 1</u>
Arsenic	mg/1	< 0.04	0.01
Barium	-	1.0	1.0
Boron		< 0.5	1.0
Cadmium		< 0.01	0.01
Chloride		11.6	250
*Chromium		< 0.01	
Copper		< 0.25	1.0
Fluoride		0.80	1.2
Iron	l	<0.25	1.0
Lead		< 0.03	0.05
Manganese	1	< 0.05	0.05
Nitrate		2.0	45.0
Phenols		none	0.001
Selenium		0.02	0.01
Silver		<0.05	0.05
Sulfate		450	250.0
Total Dissolved Residue		940	500.0
Zinc		0.03	5.0
Dosium	4 1	15.4	
Potassiu,	1	1 2	
Calcium		174.0	
Magnesium		47.6	
Bicarbonate		236.2	-
Alkalinity		193.6	
Total Hardness		· 630	
Mercury		0.0008	
Molybdenum		<0.01	
Nickel	ł	<0.1	· · ·
Carbonate	¥	0.0	

** Stand Pipe Well, Depth 1100 Feet
 * Total

Desalting water is another major contributor to the wastewater flow. Hot water is mixed with the crude oil in the primary stages of the refinery process to wash salt (NaCl) out of the crude oil. This process contributes approximately 0.4 mgd or 12 per cent to the daily wastewater flow.

The remainder of the water making up the daily discharge comes from a variety of processes within the refinery. The stream strippers and treaters use water that actually comes into contact with some component of the petroleum. The wash-up water is used to clean up equipment. Water accumulates at the bottom of storage tanks and is drained periodically. The wastewater from all of these sources is extremely oily.

Process water and cooling tower water from the south division is sent through an oil-water separator (API separator) in an effort to salvage and recycle some of the oil, but the oil recovery efficiency is not very high. Effluent from the separator was observed to be very oily (reference photos Appendix B) and flows to a small settling pond and from there into the effluent ditch. Boiler blowdown water from the south division is not contaminated by the oil and is routed directly to the effluent ditch.

All process water from the north division (including boiler blowdown water) is channeled directly to a separator at the north division. Effluent from the separator flows into the small settling pond where it meets with effluent from the north division, and the combined wastewater flows to the lagoons.

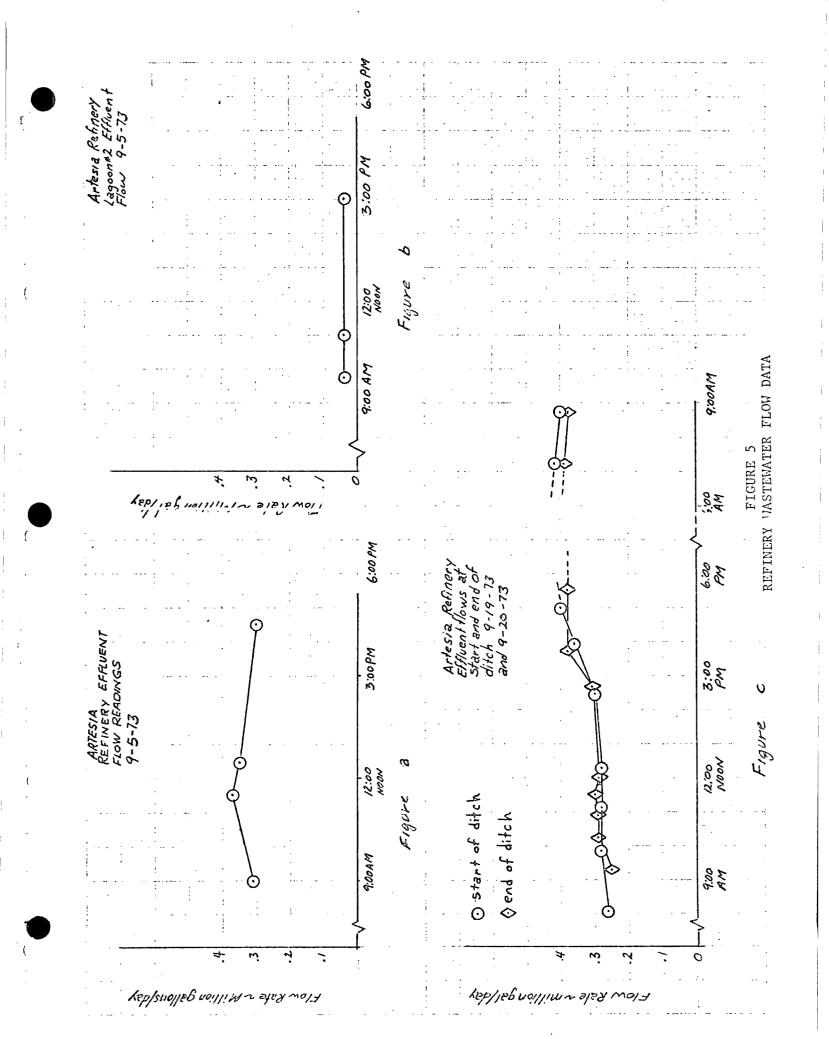
The refinery effluent flow was measured with a six-inch portable parshall flume. The flume was installed in the effluent ditch leading from the refinery to the treatment lagoons. The location of the flume is indicated on Figure 1 and photographs of the flume installed in the ditch are shown in Appendix B. Flows ranged from 0.30 to 0.40 mgd. The average flow was calculated to be 0.32 mgd. Refinery personnel stated that the flow remains fairly constant twenty-four hours a day, 365 days a year (reference Figure 5).

A composite sample was taken of the refinery effluent immediately upstream of the six-inch parshall flume. The sample was tested for chemical oxygen demand and also for total, suspended and dissolved residue (2). The results show that the refinery effluent is very high in COD, solids, and pH (reference Table III).

C. Strength and Destination of Treatment System Effluent

A good deal of time in this evaluation was spent in determining the final destination of the water from the refinery wastewater treatment system. The owners of the refinery were under the impression that it is a total retention lagoon system; that is, all waters entering the lagoons are evaporated. The discussion in the following section will show that this is not the actual case. A small amount of water percolates into the soil and into the shallow groundwater from the bottoms of lagoons one and two and three.

It will also be shown that lagoon three is routinely flooded by the Pecos River. Recognizing this, the effluent from lagoon two was considered to be the surface discharge from the system. The strength and magnitude of the lagoon two discharge is discussed along with the reduction in wastewater strength through the system. Tests conducted on the groundwater are also discussed.



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Test Data; Navajo Refinery *l*astewater Treatment System

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Sample Location and Sampling Method	Sampling Date	COD .	Total Residue mg/l	Dissolved Residur mg/1	Suspended Residue mg/l	Chromium mg/l	Lead mg/1	Phenol .mg/l	
Refinery Effluent 24 hr. composite grab	6/28-29/73 9/20/73	752	12055	6364	5201	0.10			9.32
First Lagoon Influent grab grab	6/29/73 8/15/73	740 500	12523	0052	5023			>ı¢∾	
Second Lagoon Influent grab grab	6/29/73 8/15/73 2/5/73	356 350 375	12541	12033	208				5.95
Second Legoon Effluent 24 hr. composite 24 hr. composite 9reb 5reb	6/29/73 8/15/73 8/5/73 9/20/73	500 340 375	13141	12501	040	0.05	0.230	0.010 0.024	7.12
. Third Lagoon grab grab	9/5/73 9/20/73	436		· .				0.00 4	
Groundwater Test Hole 1**** grab	8/15/73					÷20.0	n.220*	*010.0	
Groundwater Test Nole 2**** grab	8/19/13					0.10*	0.220	0.016*	
Groundwater Test Hole 3 **** grab	6/20/13					:		< 0.001*	
Pecos River 3 1/2 miles north of bridge on US 82 greb	9/20/73			-		< 0.05		< 0.001	
Pecos River at bridge on US Michway 82 grab	9/20/73					<0.0×		< 0.001	

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A Questionable data
 ∴ Too high to read
 ∴> Fh run by refinery personnel
 ☆☆☆ Invalid Sampling Procedure

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The lagoon two discharge was tested for COD, total dissolved and suspended residue, phenols, chromium and lead

All samples were tested at the Environmental Improvement Agency Laboratory in Albuquerque. The test methods used were in accordance with Standard Methods for Water and Wastewater Analysis, Volume 13. (2)

Table III is a tabulation of data from the treatment system. The COD is reduced from 752 mg/l in the refinery effluent to an average 420 mg/l in the effluent from lagoon two.

The increase in dissolved residue across the system, particularly from lagoon one influent to lagoon two influent is due to evaporation. Tables IV, V, and VI were prepared from data furnished by Navajo Refinery. Comparison of data for lagoons one and two shows an increase in hardness, alkalinity, and NaCl. This is due to the high amount of evaporation taking place in the lagoons, particularly in the summer months. The drop in suspended residue across lagoon one is due to settling.

Lead and chromium are present in the effluent from lagoon number two. The concentrations of both metals in the effluent is somewhat higher than the concentrations of these same metals in the city water supply. Lead and chromium are undoubtedly being increased in the water by evaporation which takes place in the refining and wastewater treatment processes. Also, chromates are added to the cooling tower water. It is likely that other heavy metals are present in high concentrations in the effluent from lagoon two due to concentration by evaporation. The concentrations of these metals would be higher except that the metal ions probably combine with anions already present in the water (sufface for example) to form low solubility salts. A complete heavy metals analysis should be conducted on the lagoon two effluent during the months of peak evaporation to determine if any of the heavy metals are being raised to dangerous concentrations through evaporation.

The concentration of phenols is reduced through lagoons one and two from greater than 10 mg/l at the influent to 0.01 mg/l at the effluent. The phenol content in lagoon number three was found to be 0.004 mg/l.

The impact of the effluent strength from lagoon two in regards to regulatory Agency effluent limitations is discussed in Section VI.

The average flow from lagoon two was measured with a three-inch parshall flume on September 5, 1973. The flow remained constant at 0.04 mgd (Reference Figure 5). However, the amount of flow from lagoon two will vary considerably with evaporation. (3) (4) (5) In the summer, when evaporation rates are very high, the discharge may go to zero for a short time. In the winter, when evaporation rates are low, the discharge will increase. The area of lagoon three will decrease and increase corresponding to fluctuations in evaporation.

The daily net evaporation from the effluent ditch, lagoon one and lagoon two, was estimated by multiplying the combined surface area of the ditch and the lagoons by the daily average evaporation for the area. (3) (4) (5) (Reference calculations in Appendix A.)

Table IV

Wastewater Analyses

West Evaporation Pond Results in ppm (Lagoon #1)

Date	P. Alk.*	<u>M. Alk.</u> **	Acidity	pH	NaC1	Hardness	Fluoride	Sulfide
2/2/73	0	102	0	6.30	1230	950	18.24	0
2/16/73	0	116	0	7.15	1140	940	20.9	0
3/8/73	0	134	0	7.85	1290	1000	20.14	0
3/21/73	0	136	0	7.05	1160	990	21.28	0
4/6/73	0	108	0	6.55	1290	990	22.80	0
4/23/73	0	106	0	6.75	1380	1230	. 25.08	0
5/11/73	0	96	0	7.04	1380	1250	24.0	0
5/24/73	0	106	0	6.90	1290	1070	20.90	0
6/5/73	0	100	0	6.48	1380	1200	25.08	0
6/29/73	0	22	0	5,95	1380	1230	30.40	0
8/2/73	0	94	0		980	830	30.02	0

* Phenophthalen alkalinity

** Methylorange alkalinity



Table <u>V</u>

Wastewater Analyses

Middle Evaporation Pond Results in ppm (Lagoon #2)

	Date	<u>P. Alk.</u> *	<u>M. Alk.</u> **	<u>Acidity</u>	рH	<u>NaCl</u>	Hardness	Fluoride	<u>Sulfide</u>
	2/2/73	0	58	0	6.32	1250	1100	20.52	0
	2/16/73	0	56	0	6.75	1260	1130	20.2	0
	3/8/73	0	42	0	7.20	1230	1120	23.56	0
	3/21/73	0	56	0	6.78	1250	1250	24.70	0
	4/6/73	0	54	0	6.65	1300	1240	22.40	0
	4/23/73	0	60	0	6.75	1520	1420	21.66	0
	5/11/73	0	54	0	7.75	1780	1600	25.08	0
	5/24/73	0	38	0	7.22	1800	1570	24.70	0
	613113	ô	50	Û	7.00	1960	1700	20.50	0
•	6/29/73	0	24	0	7.12	2300	1950	25.46	0
	8/2/73	0	10	0		2510	2180	25.84	0

* Phenophthalen alkalinity

****** Methyl orange alkalinity

Table <u>VI</u>

Wastewater Analyses

East Evaporation Pond Results in ppm (Lagoon #3)

	Date	<u>P. Alk</u> *	<u>M. Alk.</u> **	Acidity	<u>pH</u>	<u>NaC1</u>	Hardness	Fluoride	<u>Sulfide</u>
2	2/2/73	0	50	0	6.30	1230	1150	17.48	0
2	2/16/73	0	56	0	6.70	1250	1170	19.0	0
	3/8/73	0	44	0	7.15	1240	1380	22.04	0
2	3¥21/73	0	70	0	6.80	1500	1500	24.70	0
Z	4/6/73	0	50	0	6.75	1390	1370	19.00	0
L	4/23/73	0	40	0	7.25	2020	1820	20.14	0
-	5/11/73	0	26	0	7.15	3380	3000	19.76	0.
-	5/24/73	0	38	0	7.37	1850	1600	25,08	0
•	5/5/73	Ņ	34	Ô	7.45	2280	1060	20,12	Õ
Ē	5/29/73	0	24	0	7.08	2290	`1940	24.70	0
8	3/2/73	0	10	0		2600	2200	24.32	0

* Phenophthalen alkalinity

** Methyl orange alkalinity

A corresponding percolation rate for the lagoons and ditch was estimated by subtracting the evaporation from the difference in flows in and out of the system. The combined percolation rate was estimated to be 27 gpm. This is very low considering the amount of water entering the system every day and the surface area over which it is absorbed. However, the bottoms of the lagoons are within five to six feet of the groundwater table. Whatever water is percolating into the soil is going directly into the groundwater.

It was not possible to estimate the percolation rate from lagoon three because there was no information available for determining surface area. However, it is being assumed that the percolation rate for lagoon three is higher than for the rest of the system. By the time the wastewater gets to the third lagoon, it has lower settleable solids to seal the bottom. Also, the bottom is dried out periodically due to fluctuations in lagoon area which enables the soil to absorb more water.

The percolation losses in the effluent ditch could be significant. The ditch passes through soil types ranging from silty loam to silty clay loam having water intake rates ranging from moderate to slow. Sealing of the bottom of the ditch would not occur to the same extent as in a lagoon because the velocity of the wastewater would be sufficient to keep some of the particles in suspension. Thus, it is possible that significant percolation is occurring in the ditch. This presents an undesirable situation due to the close proximity of groundwater in the area.

An attempt was made to determine flow losses in the ditch. Flows were measured at the beginning and end of the ditch on September 19 and September 20 (reference Figure 5). The flows recorded the nineteenth showed an increase rather than a decrease in flow from the beginning to the end of the ditch. The increase is attributed to rainfall and surface runoff which occurred in the area on September 18 and 19. The flows recorded for a short time on September 20 indicate a decrease in flow of 0.02 mgd.

Groundwater test holes one, two, and three were dug to determine the depth of groundwater (reference Figure 1 for hole location). Depth to groundwater below the lagoon bottoms was determined to be five to six feet (reference Figure 2). The water in the holes was also sampled and tested for lead, chromium, and phenols. However, after consideration of the method by which the samples were collected, it was concluded that these data were questionable. Contaminants were undoubtedly introduced from the surface into the holes as they were being dug. The data are reported in Table III.

A stockwell adjacent to the southwest corner of lagoon one was also sampled. The well is 100 yards south of the lagoon on the side of the lagoons away from the river. A complete analysis was made on the samples. The data are reported in Table VII. There were no unusually high concentrations of heavy metals or phenols detected.

Flooding potentials were determined by consulting USGS gauging station data and USGS personnel (6, 7). The USGS Pecos River gauging station at Artesia (station No. 3965) is located 6500 feet southeast of the center of lagoon number one (reference Figure 1). The USGS Cottonwood Creek gauging station is located

-10-

TABLE VIT

STOCK WELL WATER ANALYSIS

_ ,		Stock Well
Parameter	. <u>Units</u>	Depth five feet (estimated)
Arsenic	mg/1	0.04
Barium	_	0.6
Boran		< 0.5
Cadmium		< 0.01
Chloride		893.0
Chromium		< 0.01
Copper		0.25
Fluoride		0.58
Iron		< 0.25
Lead		0.073
Manganese		0.80
Nitrate		0.10
Phenols		none
Selenium		0.02
Silver		< 0.05
Sulfate		1800.0
Total Dissolved Res	sidue	4695.0
Zinc		0.05
Sodium		598.0
Potassium		5.85
Calcium		432.0
Magnesium		216.6
Biorbonato	1	215.3
Alkalinity		176.4
Total Hardness		1967.5
Mercury		< 0.0008
Molybdenum		< 0.01
Nickel		< 0.10
Carbonate	V	0.0

30,380 feet northwest of lagoon number one. The river valley in which the two stations are located is sufficiently broad and flat to justify the assumption that the grade of water between the two stations is uniform during major floods (6). Thus, flood levels at the lagoons were estimated by multiplying the ratio of 6500 ft./30380 ft. by the difference in level of the flood waters at the two stations (reference Appendix A). The water level of the three lagoons and the level of the embankments of lagoons one and two were determined by surveying their elevations in relation to a USGS bench mark located very near to gaging station No. 3965 on the Highway 82 bridge across the Pecos River (reference Figure 1).

Those years where the USGS recorded elevations approached or exceeded the lagoon embankment elevations are tabulated in Table VIII. Data from gauging station 3965 are available from 1941 to 1965. During these years, the elevation of the river has never exceeded the elevation of lagoon one and two embankments. However, in 1941 and 1955, the river rose to within one foot of the top of the embankments. It is probable that water this near to the top of the lagoons would breach the embankments. The embankments are relatively narrow at the top and it wouldn't take much erosion to breach them.

Lagoon three does not have any embankment to speak of. It is situated much lower than lagoons one and two. Comparison of river elevation data with the elevation of lagoon three shows that the lagoon is flooded routinely.

There were breaks in the first two lagoons due to flooding in 1964 and 1966. The refinery effluent ditch was flooded with runoff water which in turn flooded the lagoons. The Eagle Draw drainage ditch was constructed in 1966 to divert runoff.

There have been breaks in the system from time to time resulting in spills. The most recent occurred in December, 1972, when untreated refinery effluent flowed through a break in the refinery effluent ditch into an adjacent ditch which was carrying treated domestic sewage to the Pecos River.

The refinery effluent ditch is very susceptible to spills and breaks. The writer walked the entire length of the ditch and took several photos of the ditch (reference Appendix C, photo locations B through K). Several areas were observed where small spills had occurred onto adjoining pasture-land. One of the photos taken at location E illustrates this. Some evidence of spills were also observed at location H. The photo taken at location I shows the concrete and steel consturcted at the site of the December, 1972, spill to prevent any future spills at this location. The photo taken at location K shows a diversion in the ditch which was apparently constructed to bypass a spill problem area.

The spill problem was discussed with a local rancher (8) who owns irrigated land along the last two miles of the ditch. He stated that spills occur routinely along the ditch onto his land. He has complained to the refinery with limited success.

In the writer's opinion, the spills from the ditch will continue to occur until the ditch is eliminated. It should be replaced by a pipeline completely protected from any exfiltration or infiltration. TABLE 77.II

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ELEVATIONS: OF: NAVAJO R'EFINERY WASTEWATER FACILITIES RELATIVE TO FLOOD LEVELS ATTAINED BY PECOS RIVER SINCE 1941*

Occurs Yrs. Lagoon 3 Flooded (elev. 3,305.3) Feet	*
Minimum No. Years Flooding (Yrs. Lagoon 1 & 2 Embankments Possibly Breached (elev. 3, 305.3)	× ×
Mi Min. Est. Elevati X of River at Lagoons Feet	3309.1 3309.1 3308.3 3308.3 3305.2 3306.2 3307.2 3306.2 3307.2 3007.2 30
Elevation at Gaging Station No. 3965 Feet	13.32 12.46 11.22 7.98 7.40 7.40 10.41 12.23 11.80 11.82 12.23 12.23 12.33 12.14 12.14 12.14 12.13 12.33 12.33 12.14 12.33 12.33 12.14 12.14 12.33 12.14 12.33 12.33 12.14 12.14
Year	1944 1944 1944 1944 1944 1944 1944 1944

 $*Gage\ \#3965\ has\ been\ at\ present\ location\ at\ 3291.05\ Datum\ since\ April. 4, 1941$

ı I

x -River exceeded elevation of lagoon (x) -River within 1' of top of embankment

VI. REGULATORY ALTERNATIVES

The efffluent from the Navajo Refinery wastewater treatment system, both surface and subsurface is subject to regulation by the Federal Water Pollution Control Act Amendments of 1972 (P1 92-500).

Sections 401 and 402 of the Act require that industrial, municipal, and other point source dischargers obtain permits for the discharge of any pollutants into the waters of the United States. The conditions of the permit must be certified by the State before the permit can be granted. To obtain a permit, the discharger must produce an effluent typical of "best practicable control technology" by July, 1977. By 1983, effluent requirements which represent "best available technology economically achievable" must be met.

Recognizing the need for standard discharge limits within industrial categories, the Environmental Protection Agency contracted for research and studies to determine what the "best practicable" and "best available" equivalent effluent was for 20 industrial categories. The proposed effluent limitations for oil refineries were published in the December 14, 1973, issue of the "Federal Register." There are five categories of refineries. The Navajo Refinery falls into category B "Low Cracking."

At the time the tests were run on the effluent, it was not known what criteria would be used in the Federal Regulations to characterize refinery effluents. Included in the Federal criteria, are standards for COD, suspended solids, phenols, and total chromium. The effluent from the Navajo Ketinery Treatment system was tested for these items. The levels for COD. suspended solids, total chromium and phenols found in the effluent from the Navajo Refinery wastewater treatment system were compared to Federal criteria. These data are shown on Table IX.

The monthly discharges were estimated by the calculations shown in Appendix A. Flow readings taken September 5, and effluent testing accomplished from June through September were used as a basis for these calculations. The writer recognizes that some of the assumptions used in calculating the monthly flows may not be entirely valid, and that the resulting estimated flows and flow strengths may be only roughly approximate at best. However, the estimated monthly discharges illustrate the point that some parameters such as COD and suspended solids will exceed Federal limitations many times during the year, depending on the evaporation. Other criteria such as total chromium and phenols may be well below Federal criteria all year.

Section 311 of the Act requires that preventive measures be taken against discharges of oil or hazardous substances into or upon the navigable waters of the United States. On December 11, 1973, Oil Pollution Prevention Regulations were published in the Federal Register. They apply to non-transporation related onshore and offshore facilities engaged in drilling, producing, refining, transferring, distributing, or consuming oil and oil products and which, due to their location, could reasonably be expected to discharge oil in harmful quantities into or upon the navigable waters of the United States or adjoining shorelines.

Under these regulations, owners and operators of the above described facilities will be required to prepare a Spill Prevention Control and Countermeasure (SPCC) plan within six months after the effective date of the regulations (January 10, TABLE IN Compartison of Navaje I efinery Effluent to Allowable Federa I egulations

< 0.001 ž <0.01 10 33 53 <0.001 *.*0.01 Nov .17 33 4.8 <0.001 <0.001 10.01 .13 5 Set. 37 *Estimated Monthly Effluent Discharges for Navajo Refinery Sept. <0.01 .06 11 1 August < 0.001 < 0.01 2 3 10 July NO EFFLUENT June TREFLEENT ALAY. NU EFFLUENT April < 0.001 2 10 <0.01 10 March <0.001 13 .07 2 < 0.01 Feb. 100.07 .13 24 37 K0.01 100.V <0.01 .18 33 Jan. 55 Allowable Dis-charges per Fed. Regulations 0.070 0.031 27.6 2.8 0.034 mumixsI& ylisG (lb/1000/bbl/day) 6.1 4.4 1.4 1.40.020 0.024 0.056 22.1 2.2 1.1 1.1 3.6 4.9 (kep/199/0001/91) Monthly Average mgd lbs/1000 bbi crude through put/day etinU K-(fus/10001/sql) -----¥ Oil Grease Total Cr. Ammonia **Phenols** T. Sus. Solids Sulfide BOD5 Flow COD TOC Parameter .

*Estimates based on following data taken June-September, 1973

COD - 420 mg/l (avg. of two composite samples) Total Sus. Solids - 640 mg/l Phenols - 0.01 mg/! Total Cr. - 0.05 mg/l Average Daily flow in - .22 mgd Average daily crude oil processed - 19,000 barreis

NOTE: Underlined figures represent month's effluent which does not meet Federal Regulations. 1974.) The plan is to be implemented not later than one year after the effective date.

Navajo Refinery, because of its history of spills and because of its proximity to the Pecos River, will be required to implement a SPCC plan.

There is a provision in Section 402 of the Act whereby the authority to issue permits can be delegated to the State. The State of New Mexico has drafted Proposed Permit Regulations for the purpose of obtaining the authority to issue permits. The proposed program, if adopted, will require a discharger to comply with all State and Federal laws pertaining to Water Quality and Effluent Standards. Minimum acceptable effluent criteria which permit holders must meet or exceed on a routine basis are given in the proposed regulations. Table X is a comparison of the Navajo effluent parameters of COD, chromium, and suspended solids to equivalent proposed State permit effluent criteria. The Navajo effluent falls short of meeting the proposed regulations.

The State standard definition for water addresses all water situated within the borders of New Mexico both surface or subsurface. Thus, any percolation into the groundwater at the Navajo Refinery would be subject to these regulations.

VI. IMPROVEMENTS TO THE TREATMENT SYSTEM

The preceding sections have served to illustrate the need and the obligation of the owners of Navajo Refinery to improve their wastewater treatment system. The refinery owners are aware of the shortcomings of their system and realize comething must be done. The following discussions explore some of the alternatives for improvement.

The refinery personnel have suggested a deep disposal well as a solution to their wastewater problem. It is stated in the Act and the proposed State Regulations that a deep disposal well can only be used to dispose of waters generated in the production of crude oil or gas. Both regulations define a well as a point source. Thus, a disposal well cannot be used to dispose of refinery wastewaters.

Much could be accomplished in improving the Navajo wastewater treatment system if the cooling tower and boiler blowdown water were segregated from the process water. Boiler blowdown and cooling water amounts to 68 per cent of the entire refinery wastewater flow. Depending on the quality, these waters could possibly be discharged without further treatment. The separation technique is used routinely throughout the industry.

Another method routinely used is removal and recovery of oil solids from process water by flotation. Tiny air bubbles are introduced into a tank through which the wastewater is continuously fed. As the bubbles rise to the surface, they carry the emulsified oil solids with them to form a scum on the surface. The scum is skimmed off the surface and sent back through the refining process. This process can be very effective. If the cooling tower waters are initially segregated, a correspondingly smaller flotation unit could be used.

The effluent ditch is totally unacceptable. In its present form, it is a very real source of pollution of surface or groundwater through either percolation into the soil or spills. The ditch must be replaced with a lined channel or a pipeline. A force main from the plant to the wastewater treatment area may be the most economical method, especially if the flows are reduced as described earlier.

TABLE X

COMPARISON OF NAVAJO REFINERY LAGOON 2 EFFLUENT DATA TO PROPOSED NEW MEXICO PERMITS PROGRAM CRITERIA

Paramenter	Units	Lagoon 2 Effluent	N. M. Permit Criteria
BOD COD Suspended Solids	mg/1 mg/1 mg/1	420 640	30 125 30
Settleable Solids Fecal Coliform	mg/1 m1/1 *	040	0.2 200
PH	none		6-9
Arsenic	mg/1		0.05
Barium	mg/1		1.0
Boron	mg/1		0.25
Cadmium	mg/1		0.01
Chromium (total)	mg/1	0.05	0.01
Copper	mg/1		0.05
Lead	mg/1		0.05
Manganese	mg/l	0.25	0.1
Mercury	mg/l		0.001
Molybdenum	mg/1		0.01
Nickel	mg/1		0.1
Selenium	mg/1		0.01
Silver	mg/1		0.05
Zinc	mg/1		0.01

*Microorganisms/100 ml

The present lagoon system is unacceptable. If a total retention system is to be used, the present lagoons should be replaced with properly lined lagoons. If the cooling tower water is separated from the wastewater, approximately 20 acres of surface area would be required. The present lagoons have a surface area of 32 acres.

Other forms of treatment may be feasible. Several types of treatment are used in oil refinery wastewater treatment and are considered to be "best practicable treatment" methods. These processes include initial solids and oil removal using clarifiers, dissolved air flotation or filters, activated sludge, trickling filters, activiated carbon, filters, (sand, dual media or multimedia) or various combinations of these processes.

ACKNOWLEDGEMENT

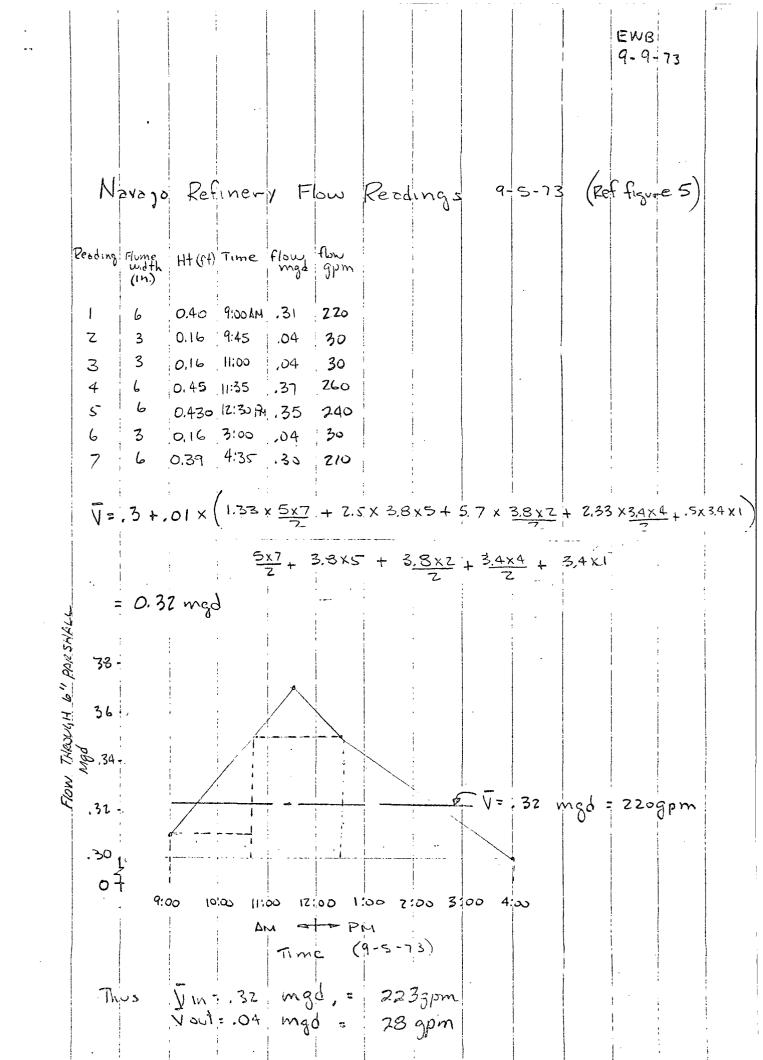
I wish to thank the Personnel of the Navajo Refinery for their cooperation and assistance during the evaluation.

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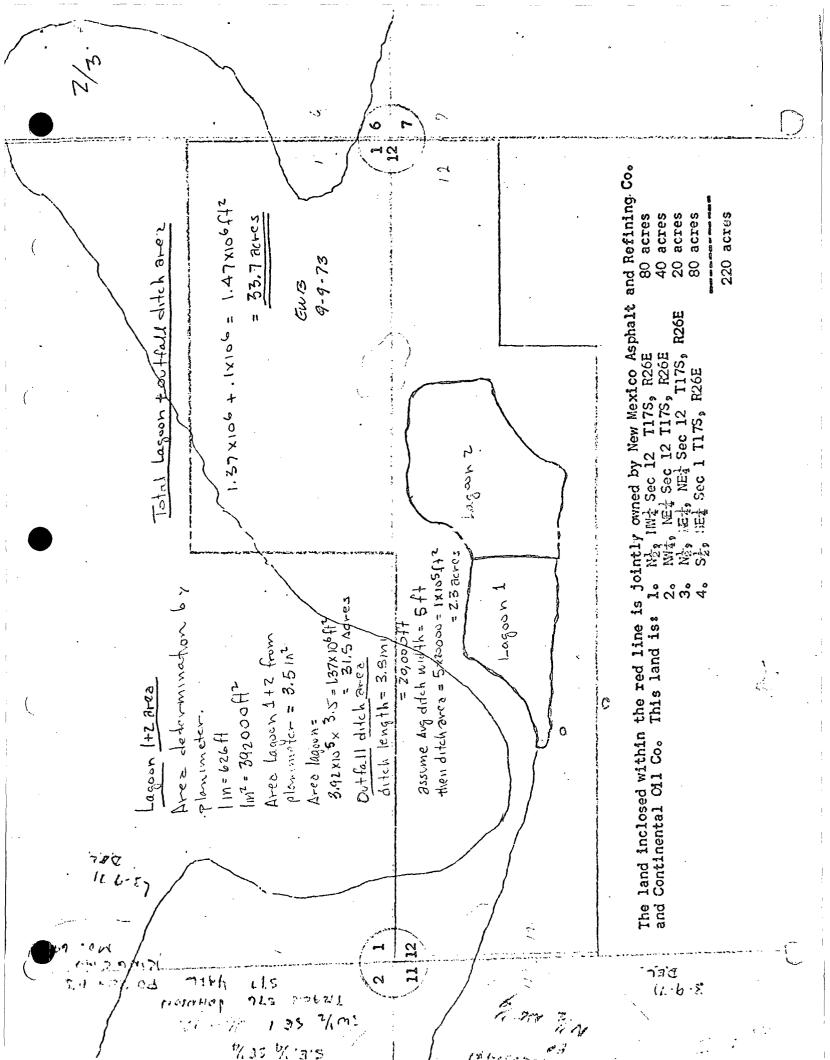
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APPENDIX A, CALCULATIONS



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Navajo Refinery Colculations Percolation = Lagoon 1, 2, outfall ditch. Percolation = flow in - (flow at + every action) = 223 - (28+168) = <u>279pm</u> use so in calubtions

3/3

8-20-73 Flowd Calculations Pecos River gaging station octa (1) Datum elev 3291.05 (Str. 3965) Height above deturn recorded for sept 1941 flood = 13.32 (perk) Elevation of flood = 3291,05+1332 = 3304.37 Cotton wood Greek griging station data (1) Daturn elevation corrected = 3316.3-1.51 = 3314.8 Height above datum recorded by USGS during Sept 1941 flood (Peut) - 11.72 Cattonwood Greak elevetrich at Albod = 3314.8 + 11774 = 3326.572 Neloil = 3376.57 - 3304.37 = 27.15 Distance From Cotton wood Crock Karing Stato States - 30380 (2,3) Distance from Reas River Gaging Station to conter lagoon #1 = 6500'(3) Estimated elev of septigal fixed at cender lagoon # 1 $\frac{6500}{30380} \times 22.15 + 3304.37 = 3309.11$ Difference in elevation between by contron and six 3965 3309.11-3304.37=4.73' use for adusting flood elevations from son 3965 to lagoon site. (3) USGS Map Artesia NE Wadrangle " 1955 (2) USGS Map "Spring Lette Quadrongite", 1955

EWB

(1) Lewis Reiland, USGS Santa Fre N.M. Office 7-25-17

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Convension factor = 165/1000661/day = (ma/2)(8.34-16/921)(mad)(19-1000661)

 $= (m_{q}/\ell)(m_{q}/\ell)(.439)$

87814 11/30/73

Estimation of Flow-out

Jen. Deily Average

Gross annual lake eveporation from SCS map MT-0-22432 for region east of Antesia near layoons = 80"/yr

Pan evaporation for Jan. and annual pan evaporation from N.M. State Engr. Tech Report 31 page 18 for Lake Avalon (15 mi north of Antesia)

> Annuzi Pan evap = 110.1" Jan. Pan evap = 4.2"

Ratio of ennuel lake evaporation to annual pan evaporation:

- R = 80"/yr = 110.1"/yr = 0.73 = 13 %
- : Ang deily evep for month of January is equal to:
 - 0.73 × 4.2" × 1/2" × 1/31day = 8.2 × 10 3 ft/day lake evep.
- From previous calculations by EWB percolation = 303pm
- : flow-in = flow-out + eveporetion + percolation
- lagoon area = 1,470,000 ft = 33.7 acres
- daily erap. = 1.47x106 ft2 x 0.0032 ft/day 7.48 gal/ft3 = .090 mgd = 60gpm
- Flow in = 2.20 gpm:. flow - out = flow - in - (evep. + perc)= 130 gpm - e= -18 ingd

Fab. Doily Avg
Estimation of flow-out
Fab. Doily Avg
Pan evoposition for fab. (In previous quoted surger)
file, pon evop = 5.8"

$$R = 0.73$$
 (from before)
 $\therefore Avg_{n}$ daily evop for month of February is equal to:
 $a.73 \times 5.8" \times h^{ar} \times \sqrt{28} ury = .013$ H/day lake evop
 $doily evep = \frac{1.47 \times 0}{100} fe^{2} \times .035 H/day \times 7.48 Jil/13 = .14 mgd
 $\frac{1}{1000}$
 $\frac{1}{100}$
Moreh Doly Avg
 Pin evoperation for March = .9.2"
 $R = a.73$ (from before)
 $a.73 \times 9.2" \times 1/a" \times \frac{1}{35} c_{1/2} = .018$ ft/day lake evop
 $doily evop = \frac{1.67 \times 0}{100} cors Cor month of March to equal to:
 $a.73 \times 9.2" \times 1/a" \times \frac{1}{35} c_{1/2} = .018$ ft/day lake evop
 $doily evop = \frac{1.67 \times 0}{100} cors Cliby x 7.48 Jil/13 = .14 mgd
= .100 Jpm
 $= .13773d$
 $R = a.73$ (from before)
 $a.73 \times 9.2" \times 1/a" \times \frac{1}{35} c_{1/2} = .018$ ft/day lake evop
 $doily evop = \frac{1.67 \times 0}{100} cors Cliby x 7.48 Jil/13 = .20 mgd
 $= 1403 pm$
 \therefore flow out = $3.20 Jpm - (100 + 20) = 50 Jpm$$$$$

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$$April Daily Arg$$

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 $R = 0.73$
 $\therefore hrg drily every for furth of April 12 in equal for:
 $0.75 \times 11.8" \times 1/2" \times 1^{\frac{1}{20}} dyr = 0.24 + 1/40$ like every
 $dirly emp = \frac{47 \times 10^{-1}}{100^{-1}} \times 0.24 + 1/40$ like every
 $dirly emp = \frac{47 \times 10^{-1}}{100^{-1}} \times 0.24 + 1/40$ like every
 $dirly emp = \frac{47 \times 10^{-1}}{100^{-1}} \times 0.24 + 1/40$ like every
 $R = 0.73$
 $\therefore How out = 220 \text{ gpm} - (100+50) = 10 \text{ gpm} - 200 \text{ mgd}$
 $R = 0.73$
 $\therefore hrg dirly every for month of May is equal for:
 $0.73 \times 14.8" \times 1^{-57} + 3.227 + 1/40 \times 2.78 \text{ grav} = 3.00 \text{ mgd}$
 $Arg dirly erep = \frac{1}{100} + 10^{-1} \text{ to } 3.227 + 1/40 \times 2.78 \text{ grav} = 3.20 \text{ gpm}$
 $\therefore flow out = 2.20 \text{ gpm} - (20+50) = -20 \text{ gpm} (0 \text{ discharge})^{-1}$
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$$Sept Doily Arg.$$
Estimation of Hom-out
$$Sept Doily Arg.$$
Pon evoporation for Sept = 9.7"
$$R = .73$$
Arg deily even. for each of Sept is equal to:
$$0.73 \times 9.7" \times 1/a \times 1" = .020 \text{ Galaxy Leve even}$$
ds: $y = 1.47 \times 4^{-1} \times 2^{-1} \times 2^{$

APPENDIX B, PHOTOGRAPHS



API Oil-Water Separator at South Plant (Location A)



API Oil-Water Separator at South Plant (Location A)



Six-inch Parshall Flume Looking Upstream (Location B)



Six-inch Parshall Flume Looking Downstream (Location B)



Effluent Ditch Looking West (Upstream) (Location C)



Effluent Ditch looking Northwest (Upstream) (Location D)



Area Adjacent to Effluent Ditch Where Overflow has Occurred (Location E)



Effluent Dtich Looking Southwest (Upstream) Catalytic Cracking Tower at Refinery is in Background (Location E)



Effluent Ditch Looking Northeast (downstream) (Location E)



Artesia Sewage Treatment Plant Effluent Going to Farm (Looking Southwest) (Location F)



Effluent Ditch Looking Southwest (upstream) (Location G)



Effluent Ditch Looking Southeast (downstream)(Ditch is elevated in this area. There was evidence of Ditch overflows here. (Location H)



Crossover Where December, 1972 Spill Occurred (Location I)



Irrigation Ditch and Effluent Ditch (behind fence) Running Parallel (Location I)



Diversion in Effluent Ditch Looking Northwest (upstream). There was evidence of overflows here. (Location K)



Composite Photo Lagoon Number One From Southeast Corner (Location L)

1



Composite Sampler set up on Effluent From Number Two Lagoon. (Location M) Looking Southwest



Evaporation-Percolation Bed (Lagoon #3) (Location N) Looking Southwest



Refinery Effluent in Imhoff Cones (Location B)

