

STATE OF NEW MEXICO

ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT

OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY)
 THE OIL CONSERVATION COMMISSION FOR THE)
 PURPOSE OF CONSIDERING:)
)
 APPLICATION OF THE NEW MEXICO OIL)
 CONSERVATION THROUGH THE ENVIRONMENTAL)
 BUREAU CHIEF FOR THE ADOPTION OF)
 AMENDMENTS TO DIVISION RULE 118)
 CONCERNING HYDROGEN SULFIDE GAS)
)

CASE NO. 12,897

ORIGINAL

REPORTER'S TRANSCRIPT OF PROCEEDINGS

COMMISSION HEARING

BEFORE: LORI WROTENBERY, CHAIRMAN
 JAMI BAILEY, COMMISSIONER
 ROBERT LEE, COMMISSIONER

COURT REPORTER
 STEVEN T. BRENNER
 989-9317

July 19th, 2002

Santa Fe, New Mexico

This matter came on for hearing before the Oil Conservation Commission, LORI WROTENBERY, Chairman, on Friday, July 19th, 2002, at the New Mexico Energy, Minerals and Natural Resources Department, 1220 South Saint Francis Drive, Room 102, Santa Fe, New Mexico, Steven T. Brenner, Certified Court Reporter No. 7 for the State of New Mexico.

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E X H I B I T S

Applicant's	Identified	Admitted
Exhibit 1	14	95
Exhibit 2	10	95
Exhibit 3	25	27

* * *

A P P E A R A N C E S

FOR THE COMMISSION:

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FOR THE DIVISION:

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 By: WILLIAM F. CARR

(Continued...)

A P P E A R A N C E S (Continued)

ALSO PRESENT:

RICHARD EZEANYIM
NMOCD Chief Engineer

RICK FOPPIANO
OXY USA

TOM NANCE
Independent Petroleum Association of New Mexico

DEBORAH D. SELIGMAN
New Mexico Oil and Gas Association

* * *

1 WHEREUPON, the following proceedings were had at
2 9:00 a.m.:

3 CHAIRMAN WROTENBERY: We'll get started this
4 morning. This is the meeting of the Oil Conservation
5 Commission. It's July 19th, 2002. We're here in Porter
6 Hall in Santa Fe, New Mexico.

7 I'm Lori Wrotenbery, I serve as chair of the
8 Commission.

9 To my right is Jami Bailey. She represents Land
10 Commissioner Ray Powell on the Commission.

11 To my left is Robert Lee from the Petroleum
12 Recovery Research Center, who serves as the appointee to
13 the Commission of the Secretary of the Energy, Minerals and
14 Natural Resources Department.

15 We also have Florene Davidson to my far right,
16 who's Commission secretary. Most of you know her.

17 Steve Ross, Commission legal counsel is to
18 Commissioner Lee's left.

19 And then the court reporter, Steve Brenner, will
20 be keeping the minutes of this particular meeting.

21 We have several cases on the agenda, a couple of
22 which have been continued. Let me just make a brief
23 announcement for the record on those.

24 Case 12,622, the Application of Nearburg
25 Exploration Company, L.L.C., for two nonstandard gas

1 spacing and proration units, in Lea County, New Mexico,
2 which is being heard *de novo* upon the application of
3 Nearburg Exploration Company, L.L.C., has been continued at
4 the request of the parties to the August 30th, 2002,
5 meeting of the Commission.

6 Also the Application of the Oil Conservation
7 Division to amend and adopt rules pertaining to surface
8 commingling -- that's Case 12,867 -- has been continued to
9 the September 27th, 2002, hearing of the Commission.

10 And Case 12,828, the Application of David H.
11 Arrington Oil and Gas, Inc., for compulsory pooling in Lea
12 County, New Mexico, is continued at the request of the
13 Applicant for a *de novo* hearing, which is Yates Petroleum
14 Corporation, and with the concurrence of the other parties
15 the case has been continued to December 13th, 2002.

16 And so we have two matters to take up today,
17 besides the minutes of the June 21st hearing, which we can
18 defer till later in the agenda.

19 The first is Case 12,897. This is the
20 Application of the New Mexico Oil Conservation through the
21 Environmental Bureau Chief for the adoption of amendments
22 to Division Rule 118 concerning hydrogen sulfide gas. The
23 Division proposes to repeal existing Rule 118 and to adopt
24 new Rule 52 in lieu thereof. The proposed Rule prescribes
25 precautionary and warning measures and requires contingency

1 plans to provide for management of releases of hydrogen
2 sulfide gas. This proposed Rule will apply statewide.

3 Right now I'll call for appearances in this
4 matter.

5 MR. BROOKS: May it please the Commission, I'm
6 David Brooks, Energy, Minerals and Natural Resources
7 Department of the State of New Mexico, appearing for the
8 Oil Conservation Division, and I have three witnesses.

9 CHAIRMAN WROTENBERY: Anybody else?

10 MR. FOPPIANO: Rick Foppiano representing OXY.

11 MR. NANCE: Tom Nance representing the
12 Independent Petroleum Association of New Mexico.

13 MR. CARR: May it please the Commission, my name
14 William F. Carr, Holland and Hart, L.L.P., Santa Fe. We
15 represent Controlled Recovery, Inc. We support the Rule as
16 drafted.

17 CHAIRMAN WROTENBERY: Thank you. Anybody else
18 wish to enter an appearance here?

19 At this point I'll just ask anybody who plans to
20 testify at this proceeding to stand and be sworn.

21 Mr. Brooks, you said you had three witnesses, Mr.
22 Foppiano and -- Okay, Mr. Nance?

23 MR. NANCE: I want to make some comments.

24 CHAIRMAN WROTENBERY: Okay. We'll well make sure
25 that you're sworn.

1 (Thereupon, the witnesses were sworn.)

2 CHAIRMAN WROTENBERY: Thank you.

3 Okay, Mr. Brooks, would you like to get us
4 started?

5 MR. BROOKS: Yes, we are -- Well, I'll just make
6 a brief statement before we begin.

7 The presentation of this Rule is the process of a
8 lengthy process of preparation that began in the year 2000
9 to re-evaluate and re-write the Division's Rules concerning
10 hydrogen-sulfide gas safety. And there has been extensive
11 input from industry and other groups, and on behalf of the
12 Environmental Bureau of the Division I believe we can state
13 that we have come up with a rule which addresses most of
14 the concerns that have been raised. And so I want to allow
15 the Environmental people to tell you about it.

16 For that purpose we'll begin by calling Randy
17 Bayliss -- Oh, wrong order. We were told he was going to
18 put him on first, but that means before Wayne.

19 Call Roger Anderson.

20 ROGER C. ANDERSON,
21 the witness herein, after having been first duly sworn upon
22 his oath, was examined and testified as follows:

23 DIRECT EXAMINATION

24 BY MR. BROOKS:

25 Q. Good morning, Mr. Anderson.

1 A. Good morning.

2 Q. Would you state your name for the record, please?

3 A. My name is Roger C. Anderson.

4 Q. And where do you reside?

5 A. In Santa Fe, New Mexico.

6 Q. And by whom are you employed?

7 A. The Oil Conservation Division of the Energy,
8 Minerals and Natural Resources Department.

9 Q. And in what capacity?

10 A. I am the Environmental Bureau Chief.

11 Q. And what are your duties as Environmental Bureau
12 Chief?

13 A. My duties are to manage the Bureau in permitting
14 and compliance actions in the oil and gas industry to
15 protect public health and the environment?

16 Q. And do you oversee a staff?

17 A. I do.

18 Q. And how many people do you have working --

19 A. I have six staff members, six technical staff
20 members, working in the Bureau.

21 Q. And one of your duties in that capacity is to
22 periodically review and re-evaluate the regulatory
23 framework that the Division has for environmental
24 protection?

25 A. That is correct.

1 Q. You have a stack of exhibits in front of you. I
2 will call your attention to Exhibit Number 2. Now, is
3 Exhibit Number 2, is that related to what you see up on the
4 screen there?

5 A. Yes, it is.

6 Q. All right, and looking at Exhibit 2, the front of
7 Exhibit 2, you're looking at the same thing that is on the
8 screen, correct?

9 A. That is correct.

10 Q. Now, the multiple pages of Exhibit 2, are those
11 hard copies of the Power Point presentation that's been
12 prepared for this hearing?

13 A. That is correct.

14 Q. Very good. Then I will ask you to turn to the
15 second page of Exhibit 2 and also put it up on the screen.
16 When and how did the present re-evaluation of the hydrogen-
17 sulfide rules originate?

18 A. Back in the winter -- fall to winter of 2001,
19 Director Wrotenbery asked our Bureau to review the current
20 Rule 118 as it stands now, based on public safety aspects,
21 to see if the Rule is adequate to perform the protection of
22 public safety.

23 Q. Now, you said the fall and winter of 2001. That
24 would have been, would it not, the fall of 2000 and the
25 winter of 2001, because it was before the spring of 2001,

1 correct?

2 A. That's correct, that should be winter, 2000.

3 Q. Yeah, it says winter, 2001, and of course that
4 began on January 1, 2001 --

5 A. Correct.

6 Q. -- but the preceding fall --

7 A. Correct.

8 Q. -- would have been the fall of 2000?

9 A. Correct.

10 Q. Okay, then what did you do?

11 A. At that time, we started gathering information
12 and standards and other rules from other governmental
13 agencies, other states, from industry organizations such as
14 the API and ASTN and things like that, and reviewed those
15 standards to see if our rules were protective and actually
16 included most of those standards, to see if they included
17 those standards, at which time we decided they did not.

18 So we conducted some air-dispersion models to
19 determine dispersion based on the climatological data in
20 New Mexico and had peer review of those models, in-house
21 peer review of those models, and came up with a new
22 proposal that we felt would be protective of the public
23 safety in New Mexico.

24 Q. Okay, and explain what you mean by peer review.

25 A. Peer review is in-house. All of the calculations

1 and models that we ran were given to a registered engineer
2 on staff who, up until that time, did not have anything to
3 do with the meetings, the work-group meetings or anything
4 like that.

5 Q. Okay.

6 A. It was an independent study of what Wayne had
7 done.

8 Q. And who was the independent?

9 A. Mr. Randy Bayliss was the member of our staff.

10 Q. Very good. Then going into the summer of 2001
11 and on into 2002, what did you do?

12 A. Okay, that appears on slide 2 of the
13 presentation, and at that time the Division set up a work
14 group comprising of industry, public representatives and
15 other governmental agencies, and held meetings in Hobbs,
16 Farmington and Santa Fe to discuss the draft proposal that
17 we had come up with and make changes if necessary.

18 We used numerous methods for gaining inputs,
19 electronic mail, there were comments posted on the
20 Division's bulletin board on our website, of course the
21 typical snail-mail-type comments and things like that.

22 We attempted to maintain an open dialogue with
23 all industry, the public and environmental groups to try
24 and incorporate any concerns that may have been raised.

25 Q. Do you have a list of the people who participated

1 in the work group available in case the Commissioners --

2 A. I do.

3 Q. -- would like to --

4 A. I do, and that appears in slide number 3. The
5 New Mexico Oil and Gas Association had members on the work
6 group, IPANM had members, BLM, there were three
7 municipalities, two of which were LEPC -- I believe they
8 were the heads of the LEPC.

9 Q. And what does LEPC stand for?

10 A. The local emergency planning committee.

11 Q. Okay.

12 A. And then the OCD Environmental Bureau and Max
13 Johnson from the Department of Public Safety.

14 Q. Okay, then go back to slide 2 and finish telling
15 us what you did.

16 A. Okay, after the series of meetings with industry
17 and public members and other governmental agencies, in June
18 of this year we drafted the final Rule that was submitted
19 and -- with the Application to the Commission for hearing
20 and consideration.

21 Q. And was the legal staff involved in drafting the
22 Rule?

23 A. Yes, it was.

24 Q. Okay, very good. Is there anything else you
25 would like to tell the Commission at this point?

1 A. Do you want to submit this now?

2 Q. Well, yeah. I'll go ahead -- I'll do that after
3 -- if you have --

4 A. Okay.

5 Q. -- anything else you want to say --

6 A. There are no more --

7 Q. -- about the process, then we'll --

8 A. -- no more comments on the process.

9 Q. Very good. I will then call your attention to
10 what has been marked as OCD Exhibit Number 1 and ask you to
11 identify it.

12 A. OCD Exhibit Number 1 is a current updated copy of
13 the Rule in redline and strikeout, that has changes from
14 the original Exhibit A that was attached to the Application
15 for consideration of the Rule.

16 Q. Okay, so the redlining on Exhibit 1 represents
17 changes to the Rule as it was submitted with the
18 Application in this case, correct?

19 A. That is correct.

20 Q. And most of these changes are correction of
21 typographical errors, but can you point to -- I believe
22 there are a few that are substantive. Would you point
23 those out for the benefit of the Commission?

24 A. That is correct. All but, I believe, two are
25 just typographical errors or grammar errors, something like

1 that.

2 The two that are substantive is the -- on D -- I
3 believe it's D.4, and this was an omission. It was in the
4 draft but not in the one that was put in the Application.
5 The addition of "actual volume fraction of", and --

6 Q. That's on page 2, right?

7 A. Page 2, D.4.

8 Q. Just about an inch up above the bottom of the
9 page?

10 A. That's correct.

11 Q. Okay.

12 A. And Wayne will explain the significance of that.

13 Q. Right.

14 A. And the -- Oh, and there was a change in the
15 electronic submission --

16 Q. Okay.

17 A. -- to a format that was compatible with the
18 Division systems.

19 Q. Okay, very good. Is there anything else you
20 would like to say about this draft?

21 A. No.

22 MR. BROOKS: Very good, I will pass the witness.

23 CHAIRMAN WROTENBERY: Commissioners, would you
24 like to ask questions now or hold them until we've heard
25 the entire presentation?

1 COMMISSIONER BAILEY: I have a question on
2 process. I notice that the Environment Department Air
3 Quality Bureau was not a part of the process. How does
4 this proposed Rule relate to Environment Department
5 requirements for air quality?

6 THE WITNESS: Commissioner Bailey, members of the
7 Commission, it does not. This Rule is intended for a
8 public safety rule.

9 The air-quality requirements are public-health
10 requirements, and we did -- To get into public-health
11 requirements, we're looking at extremely small
12 concentrations of hydrogen sulfide. We were looking at the
13 public-safety aspect, the potential for imminent death or
14 something like that, rather than long-term illnesses. So
15 we did not involve the Environment Department in it.

16 And the Division itself does not have air-quality
17 jurisdiction.

18 COMMISSIONER BAILEY: So is there complementary
19 requirements between this proposed Rule and air-quality
20 requirements, or is there a discrepancy?

21 THE WITNESS: Commissioner Bailey, members of the
22 Commission, I don't know that there is a conflict between
23 the rules. There are ambient air quality standards for the
24 State of New Mexico that the Environment Department
25 enforces. That is not to say that we do not have our own

1 public safety concerns.

2 It is true that there are more stringent air-
3 quality standards that we do not enforce, but I don't
4 believe the two agencies would be in conflict in enforcing
5 each of their own individual rules.

6 MR. EZEANYIM: I wanted to help to answer that
7 question, maybe to help Commissioner Bailey. I want to
8 ask --

9 MR. BROOKS: Okay, let the record reflect that
10 the speaker is Richard Ezeanyim, the Engineering Bureau
11 Chief of the Oil Conservation Division. You may proceed.

12 MR. EZEANYIM: Commissioner Bailey, the Air
13 Quality Bureau doesn't have any jurisdiction over H₂S, so
14 we don't have any authority to enforce it.

15 So there's no -- quote, unquote -- you know,
16 correlation between the Environmental Bureau of the OCD and
17 the Air Quality. So we don't -- because it's not a
18 criteria -- OCD doesn't -- H₂S. So the H₂S -- is only done
19 at OCD.

20 COMMISSIONER BAILEY: Thank you.

21 MR. BROOKS: Okay, any other questions for Mr.
22 Anderson?

23 CHAIRMAN WROTENBERY: Not right now, anyway.

24 MR. BROOKS: You may stand down.

25 Call Randy Bayliss.

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RANDY BAYLISS,

the witness herein, after having been first duly sworn upon his oath, was examined and testified as follows:

DIRECT EXAMINATION

BY MR. BROOKS:

Q. Good morning, Mr. Bayliss.

A. Good morning, David.

Q. State your name for the record, please.

A. I am Randy Bayliss.

Q. And where do you reside?

A. Santa Fe.

Q. And by whom are you employed?

A. The Oil Conservation Division.

Q. In what capacity?

A. I am a hydrologist.

Q. Now, Mr. Bayliss, have you testified before the New Mexico Oil Conservation Commission previously?

A. No, I have not.

Q. Would you briefly state your educational and professional qualifications?

A. I have a bachelor's in chemical engineering and a master's in civil and environmental engineering, and I am a professional engineer registered in New Mexico, Alaska and Arkansas, 16 years' experience with state regulatory agencies prior to this, 14 years' experience as a

1 consultant, and I've also worked in this kind of work when
2 I was in the Army, three years.

3 Q. When you say "this kind of work", what are you
4 referring to?

5 A. Environmental work, that dealing with air
6 pollution or water pollution.

7 Q. And have you made a study of hydrogen-sulfide gas
8 as relates to regulation thereof for public health and
9 safety?

10 A. Yes, I have.

11 Q. And were you the Randy Bayliss that was referred
12 to a minute ago that did peer review of the hydrogen-
13 sulfide plan at the request of Mr. Anderson?

14 A. I have been called that. Yes.

15 MR. BROOKS: Honorable Commissioners, we submit
16 Mr. Bayliss as an expert in environmental engineering and
17 specifically in hydrogen sulfide regulation.

18 CHAIRMAN WROTENBERY: We accept Mr. Bayliss's
19 qualifications.

20 Q. (By Mr. Brooks) Very good. Mr. Bayliss, would
21 you tell us a little bit about hydrogen sulfide in general
22 terms.

23 A. Hydrogen sulfide is the leading cause of sudden
24 death in the workplace. This is an agency finding by
25 NIOSH, which is a department of the CDC, NIOSH meaning the

1 National Institute for Occupational Safety and Health, and
2 the CDC meaning the Communicable Disease Center.

3 If you were to look through this book of chemical
4 hazards, you would be hard-pressed to find something more
5 toxic than hydrogen sulfide. I looked, and I could only
6 find one poison gas in there that was listed as more toxic.
7 Hydrogen sulfide is just as toxic as hydrogen cyanide,
8 which, as you probably know, is a gas used for gas
9 chambers, for poisoning people on purpose.

10 I recently gave a training class for our OCD
11 staff in Hobbs, and nearly everybody at this class had
12 personal experiences or was aware of people or friends of
13 theirs in the industry who had died because of hydrogen-
14 sulfide exposure.

15 Q. Hydrogen sulfide is -- when we talk about toxic
16 gases we use a measure of parts per million, do we not?

17 A. This is correct.

18 Q. Could you explain parts per million?

19 A. I can. Parts per million is a relative measure,
20 something like percent. And in this context we're speaking
21 of parts per million in terms of volume per million parts
22 of volume. If you were to look at this room and say this
23 room contains, say, a million gallons of air, then we would
24 take one gallons of H₂S, pure hydrogen sulfide, and release
25 it and spread it throughout the room, and that would be one

1 part per million.

2 So in this context it means cubic feet per
3 million cubic feet or gallons per million gallons. It's
4 something like percent.

5 Q. And the toxicity of an environment which contains
6 hydrogen sulfide depends, does it not, on the
7 concentration?

8 A. That's correct.

9 Q. Now, at low concentrations, can hydrogen sulfide
10 be readily detected by the sense of smell?

11 A. Absolutely, it is probably the most nose-
12 sensitive gas going around. If you were to make a list of
13 things that you smell easily, hydrogen sulfide is probably
14 the most odorous thing on the market.

15 Q. Roger, Mr. Anderson, suggested yesterday
16 afternoon that he had a small test vial of hydrogen
17 sulfide, and he suggested the possibility of releasing it
18 in the hearing room this morning. What would happen if he
19 did that?

20 A. It would be very small --

21 (Laughter)

22 A. -- otherwise I would not be testifying.

23 (Laughter)

24 A. It would smell like rotten eggs, and it would
25 have a characteristic. I think everybody has had a whiff

1 of hydrogen sulfide. It's pretty common, and it's produced
2 anyplace where there's decomposition going on in the
3 absence of oxygen.

4 Q. Certainly that's true of everyone who's ever been
5 to Hobbs, right?

6 A. It would be hard not to go through Hobbs and get
7 a whiff of hydrogen sulfide.

8 Q. This is just curiosity, it doesn't really have
9 anything to do with the presentation, but is the reason why
10 hydrogen sulfide smells like rotten eggs because rotten
11 eggs, in fact, do emit hydrogen sulfide?

12 A. Absolutely, rotten meaning decomposing. And many
13 of the proteins that we take in have sulfur in them.

14 As you probably have guessed, there's a lot of
15 sulfur in bean protein, and when you decompose that you can
16 smell that decomposition product, which is hydrogen
17 sulfide, which is also a skunk-related kind of odor as
18 well.

19 Q. Okay, but what happens to that ready detection by
20 the sense of smell as the concentration increases?

21 A. As the concentration increases to, say, 100 parts
22 per million, it's actually toxic enough to deaden your
23 sense of smell. And so as the concentration increases
24 above 100 you can no longer detect it reliably by using
25 your nose.

1 Q. Okay, we have some standards in this Rule based
2 on parts per million, so I'm going to ask you about the
3 effects that would be experienced in those concentrations,
4 according to the available scientific information.

5 The first one is 50 parts per million, which is
6 going to appear in the Rule in terms of the sustained
7 concentration at the property line of a facility, triggers
8 some regulations. What is the hazards to human health at
9 50 parts per million concentration?

10 A. Well, one of the difficulties in talking about
11 effects is that 50 parts per million for one minute is
12 different than 50 parts per million per hour. So one of
13 the things that we'll struggle with here is, what's the
14 time factor here?

15 Fifty parts per million for just a few minutes is
16 going to give you a severe headache -- I mean, we're
17 talking hammers-to-the-temple kind of headache -- and
18 you're going to have a little trouble breathing, and you're
19 not going to be thinking as good as you normally think, and
20 your decision-making processes are going to be focused on
21 getting away from the pain.

22 And it's a limit that in the industrial setting,
23 if you hit 50, that's it for the day. You go home,
24 everything's over with.

25 Q. Okay. The next standard that appears in one of

1 the regulations is 100 parts per million, which triggers
2 certain regulatory consequences if it can be expected to
3 reach what we're going to define as a public area at 100
4 parts per million. Now, what are the effects at 100-parts-
5 per-million concentration?

6 A. Well, at 100 parts per million, again, for just a
7 few minutes, you're starting to have difficulty breathing,
8 it's going to feel like somebody's sitting on your chest
9 when you try to inhale, and it's not pleasant.

10 In the regulatory setting, 100 parts per million
11 is also the time that you start evacuating in the
12 workplace, as far as those standards go --

13 Q. Now, would this be according to the Occupational
14 Safety and Health Administration, better known as OSHA?

15 A. That's correct.

16 Q. Okay. Now, the next standard that we have in
17 this regulation is the point at which we propose to require
18 the closing of public roads if we expect this concentration
19 to reach them, and that's 500 parts per million. Could you
20 explain to us what the effects are at 500 parts per
21 million?

22 A. Historically, 500 parts per million has been
23 known as something called the knockdown level. It's when
24 you expect to -- If you get a couple breaths of it, you're
25 expected to pass out.

1 Q. Now, would you look at Number 3 in the exhibit
2 stack? Is Exhibit Number 3 a chart which shows the
3 probable effects at designated concentrations shown in the
4 left-hand column and for designated time periods shown on
5 the headings at the top --

6 A. Yes, it is.

7 Q. -- of hydrogen sulfide gas?

8 A. Yes, it is.

9 Q. Okay. Now, Mr. Bayliss, the testimony, as I
10 remarked earlier, is that you were the peer-review officer
11 for this hydrogen-sulfide project. Have you reviewed the
12 mathematical models and scientific data that are
13 incorporated into the Rule and the justification for the
14 Rule that will be presented by Mr. Price?

15 A. Yes.

16 Q. And are you prepared to tell the Commission that
17 those mathematical models and scientific data are in
18 accordance with generally accepted scientific principles?

19 A. That is true.

20 Q. And those are accepted in the community of
21 scientists who study this matter as being reliable guides
22 for regulatory activity?

23 A. Yes.

24 Q. Mr. Bayliss, was Exhibit 3 prepared by you or
25 under your direction, or taken from materials available to

1 you that have scientific integrity?

2 A. Yes, this Exhibit Number 3 was prepared by me for
3 a training class which I gave to OCD in Hobbs and Aztec,
4 and it's also part of a course from the Santa Fe Community
5 Center on the hazardous site work operations, and it is
6 taken from the National Safety Council, and I found it in
7 the Division of Oil and Gas for the State of California
8 manual on operating in H₂S environments.

9 And what this tries to do is give a sense of time
10 and dose for effects. It's actually the product of the
11 two. You have to look at the duration of the exposure and
12 the concentration, and at different combinations of these
13 you're expected to have different results, different
14 impacts.

15 You must also recognize that this is a ballpark
16 kind of document, because some people are more susceptible
17 to concentrations of H₂S than other people are.

18 Q. And of course when they do an autopsy on someone
19 they don't necessarily know exactly what concentration they
20 were exposed to or exactly how many minutes, right?

21 A. That's right. Of course, it's not proper or
22 legal to conduct experiments like this on humans, so you
23 either have to get these results from accidents, in which
24 you don't have very good data, or you have to get this kind
25 of information from poisoning rats and then trying to

1 figure out some way to correlate the effects from, you
2 know, the different species and the different sizes and
3 things like that.

4 Q. And with the exception, possibly, of some
5 individuals, we can't be sure that human beings are exactly
6 like rats, correct?

7 A. Yeah, I'll -- that's true.

8 (Laughter)

9 MR. BROOKS: Very good. Madam Chairman, we will
10 offer Exhibit 3 in evidence.

11 CHAIRMAN WROTENBERY: Exhibit 3 is entered into
12 the record.

13 Have you already -- You haven't offered --

14 MR. BROOKS: I have not offered --

15 CHAIRMAN WROTENBERY: -- 1 and 2?

16 MR. BROOKS: -- Exhibits 1 and 2. I plan to
17 offer those through Mr. Price.

18 I pass the witness.

19 CHAIRMAN WROTENBERY: Any questions?

20 Thank you, Mr. Bayliss. If you wouldn't mind
21 holding on, we may have some more questions after we
22 finish.

23 THE WITNESS: No problem.

24 CHAIRMAN WROTENBERY: Thank you.

25 MR. BROOKS: Call Wayne Price.

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WAYNE PRICE,

the witness herein, after having been first duly sworn upon his oath, was examined and testified as follows:

DIRECT EXAMINATION

BY MR. BROOKS:

Q. Good morning, Mr. Price.

A. Good morning.

Q. Would you state your name for the record, please?

A. My name is Wayne Price.

Q. And where do you reside?

A. In Santa Fe, New Mexico.

Q. By whom are you employed?

A. The Oil Conservation Division, Environmental Bureau.

Q. And in what capacity?

A. I'm an environmental engineer.

Q. And what are your duties as an environmental engineer for the Oil Conservation Division?

A. I'm primarily a discharge-plan permit writer and I also review groundwater cleanup plans and, of course, work on the rules and regs.

Q. Have you ever testified before the Oil Conservation Commission before?

A. No, I haven't.

Q. Would you tell us your training and professional

1 qualifications?

2 A. Sure. I've had approximately 20, 25 years'
3 experience in various capacities in the oil industry,
4 primarily as an environmental engineer. And my education
5 is, I'm an engineer, graduated from New Mexico State as an
6 electrical engineer in Las Cruces, New Mexico, which is
7 about 90 miles south of Socorro, and of course we consider
8 that the cradle of engineering in New Mexico.

9 Q. But when it grew up it moved to Socorro?

10 (Laughter)

11 Q. You don't have to answer that question.

12 And would you describe your work experience for
13 us?

14 A. Yes, when I graduated from New Mexico State I
15 went to Ohio, went to work for the Goodyear Tire and Rubber
16 Company. I was primarily doing design controls, and that's
17 where I first encountered my environmental experience, is
18 that -- That's in the Seventies. A number of years ago the
19 Cuyahoga River caught on fire, and so all the companies
20 that were along that river at that time began to put
21 environmental controls in place. And so that was my first
22 experience in the environmental field.

23 After that I was superintendent at a power plant,
24 and then I spent about 20 years in the oilfield/chemical-
25 industry business.

1 Q. How long have you been employed by the Oil
2 Conservation Division?

3 A. Approximately eight years.

4 Q. And were you in the Hobbs Office at one time?

5 A. Yes, I was.

6 Q. Did you have a lot of experience with hydrogen
7 sulfide down there?

8 A. Yes, I did. And of course, I'm from Hobbs, and
9 being from Hobbs, you know, you learn to respect and learn
10 how to work and live around hydrogen sulfide.

11 Q. Have you been intimately involved in the
12 preparation of the proposed hydrogen-sulfide Rule?

13 A. Yes, I have.

14 Q. And have you made a study of the scientific and
15 technical aspects of hydrogen-sulfide regulation for the
16 purpose of formulating the standards set forth in this
17 Rule?

18 A. Yes, I have.

19 MR. BROOKS: We will tender Mr. Price as an
20 expert in environmental engineering generally, and
21 specifically in the regulation of hydrogen-sulfide gas.

22 CHAIRMAN WROTENBERY: We find him so qualified.

23 Q. (By Mr. Brooks) Very good. Would you then go to
24 page number 4 of the slide presentation which is Exhibit
25 Number 2 in this proceeding?

1 A. I would like to take just one moment and indicate
2 that on this particular slide I made a mistake Bob Manthei.

3 Q. Okay, well, I'm sure Mr. Foppiano will be
4 grateful to you for pointing that out.

5 MR. FOPPIANO: Thank you.

6 (Laughter)

7 Q. (By Mr. Brooks) Okay, there is an old
8 expression, I believe: If it ain't broke, don't fix it.
9 Right?

10 A. That is correct.

11 Q. Now, when you started analyzing the current
12 regulation of hydrogen sulfide as incorporated in OCD Rule
13 118, did you conclude or not that it was broke?

14 A. It was inadequate.

15 Q. Very good. Would you tell us why it was
16 inadequate?

17 A. Okay, sure. And I'd like for you to take a look
18 at the slide up here, and I'll just read off of it. I do
19 better that way.

20 But basically, the current H₂S Rule 118 has a
21 number of inadequacies. Foremost, it's an advisory rule,
22 rather than a requirement.

23 And then, there were certain exemptions that were
24 in the current Rule. One of the exemptions is that if you
25 had -- It basically exempted certain tanks with H₂S

1 concentrations up to 1000 parts per million.

2 The work group decided that was too high, because
3 the industry standards have been lowered in that are for
4 protection of workers, and even though this is not a worker
5 protection rule, if your workers aren't protected, then you
6 can conclude that the public may not be protected also,
7 because the workers are the ones that are out there that
8 are controlling the situation.

9 So anyway, so the new proposed Rule has a limit
10 of 3000 parts per million on it, so there will be different
11 requirements.

12 The biggest fallacy or inadequacy of the current
13 Rule 118 is, it exempts certain facilities with H₂S
14 concentrations less than 500 parts per million, whereas the
15 proposed Rule will be 100 parts per million.

16 And then it exempts -- the current Rule exempted
17 all facilities that had H₂S volume fractions of gas stream
18 that equate to less than 10 MCF per day. In this
19 particular case the little "m" stands for 1000. And so in
20 this particular case, no safety devices or procedures were
21 required, no signs, no fencing, no contingency plans, et
22 cetera.

23 So that is the largest inadequacy or fallacy of
24 the current Rule.

25 Q. Okay. Now, I'm going to stop you a minute and ask

1 you some more details, because these are the three areas
2 that are specifically regulated, are they not, in the new
3 Rule? They're the requirement of safety devices and
4 procedures, the signage requirements, signage and fencing
5 requirements, and the contingency plan to be activated in
6 the event of a release?

7 A. Yes, sir.

8 Q. The new Rule addresses each of those three areas,
9 right?

10 A. That is correct.

11 Q. Now, the current Rule does not have any safety
12 device and procedure requirements of its own, correct?

13 A. It has --

14 Q. Only by reference to certain industry standards?

15 A. Only by reference to certain industry standards,
16 and also by advisory that if you have more than 10 MCF per
17 day, that you had to have certain safety devices. But it
18 didn't spell out what type of devices.

19 Q. And that reference to industry standards states
20 that operators, quote, should follow these industry-
21 standard procedures, correct?

22 A. That is correct.

23 Q. So it's very ambiguous as to whether or not
24 there's anything there that the OCD can actually enforce if
25 they decide that they don't want to do what they should,

1 correct?

2 A. Well, I'm not an attorney, but I have to assume
3 that that is correct.

4 Q. Okay. Now, if you have a tank battery that
5 contains under 1000 parts per million of hydrogen sulfide
6 gas within the gas mixture above the fluid in the tank
7 battery, under present rules you don't even have to have a
8 warning sign on that tank battery; is that correct?

9 A. That is correct.

10 Q. Now, if you look at Mr. Bayliss's chart, Exhibit
11 Number 3, you will see that exposure to 500 to 600 parts
12 per million, which is half of 1000, for two minutes could
13 cause unconsciousness, correct?

14 A. That's correct.

15 Q. And if you're being exposed to a release and you
16 become unconscious, it's very likely you will be exposed to
17 considerably more, correct? Because you don't have a way
18 to get out of the area once you're unconscious.

19 A. That's possibly correct. There are certain
20 situations, I guess, depending upon --

21 Q. Well, I understand it wouldn't inevitably
22 happen --

23 A. Well, yeah, but in essence what you're saying is
24 correct.

25 Q. So that a concentration of 1000 parts per million

1 -- of far less than 1000 parts per million can be described
2 as extremely dangerous?

3 A. That is correct, yes.

4 Q. Now --

5 COMMISSIONER LEE: Can I ask a question?

6 MR. BROOKS: You may.

7 COMMISSIONER LEE: That depends on the volume of
8 the container source, right?

9 THE WITNESS: No, not in this particular case,
10 we're talking about --

11 COMMISSIONER LEE: Suppose you have one cubic
12 foot of 1000 p.p.m.

13 THE WITNESS: Right, in this particular case
14 we're talking about the headspace, Commissioner Lee, the
15 headspace above the liquid level in a tank. And the
16 primary concern here is, when hatches are opened, then you
17 immediately get almost what the headspace is into the face
18 of a worker at that point in time.

19 COMMISSIONER LEE: How much the headspace?

20 THE WITNESS: Well, it depends on the liquid
21 level. I will say that from engineering terms, there's
22 about a 50-to-1 turn-up, I guess you might say.

23 For example, if you have one part per million --
24 or if you have 100 parts per million in the liquid in a
25 tank, then the headspace will have 50 times that, which

1 will be 5000 parts per million.

2 COMMISSIONER LEE: So that's the average value?

3 THE WITNESS: We didn't actually do any sort of
4 statistical analysis on what the head spaces are in the
5 various tanks in the oilfield.

6 COMMISSIONER LEE: Are you going to talk about
7 how you calculate the -- determine the radius?

8 THE WITNESS: Yes, we will.

9 CHAIRMAN WROTENBERY: May I just ask a question
10 as well --

11 MR. BROOKS: Sure.

12 CHAIRMAN WROTENBERY: -- because you mentioned
13 the exposure of a worker. Now, this particular Rule is
14 designed to protect the public, as Mr. Anderson testified.
15 To what extent does it apply to workers?

16 THE WITNESS: Okay, to the public or to workers?

17 CHAIRMAN WROTENBERY: To workers, because you
18 mentioned in your testimony --

19 THE WITNESS: Right.

20 CHAIRMAN WROTENBERY: -- just a minute ago the
21 effect on a worker.

22 THE WITNESS: Okay. Thank you, Commissioner
23 Wrotenbery.

24 The intent of the Rule and the work group,
25 there's kind of a fine line between the OSHA standards and

1 protection of the public. One of the things that the work
2 group considered was that if -- You must protect the
3 workers. Because if you don't protect the workers, they're
4 the people out there on the front line that's going to
5 control the situation.

6 And so the work group decided that the 1000 parts
7 per million is just too high a level for their people not
8 to be protected, and they wanted to go to the 300 parts per
9 million, which gives a lot more protection to the workers.
10 And in certain situations where we do have tank batteries
11 located in very close proximity to houses, then we felt
12 that we needed to tighten up those controls.

13 Even though tank batteries do not expel large
14 volumes in flow of gases, they could present a hazard to
15 houses in close proximity. And so we felt it was important
16 that we have warning signs, chains and so forth.

17 And later on in the slide presentation we'll talk
18 about what procedures that we want to implement for those.

19 MR. BROOKS: Now, that's an important point, I
20 believe -- Are you concluded?

21 CHAIRMAN WROTENBERY: Yes.

22 Q. (By Mr. Brooks) The 1000-parts-per-million
23 threshold that's being lowered to 300-parts-per-million
24 threshold, this is a threshold at which the owners of tanks
25 or similar vessels that contain hydrogen-sulfide gas are

1 required to put up warning signs and have fencing around
2 those facilities; is that correct?

3 A. That is correct.

4 Q. And so far as the activation of an emergency
5 plan, that's going to be another that we're going to talk
6 about in a minute, correct?

7 A. That's another issue.

8 Q. Okay. Now, the same issue about signage and
9 fencing with regard to facilities is covered by the 500-
10 parts-per-million standard under the present Rule, correct?

11 A. That's correct.

12 Q. Now, as I asked you about a minute ago, at 500
13 parts per million could rapidly cause unconsciousness,
14 according to Exhibit 3, correct?

15 A. That's correct.

16 Q. Now, as you just noted, if the workers become
17 disabled at a facility, is that likely to be productive of
18 -- if there's a release occurring at that facility, is that
19 likely to be productive of more problems --

20 A. Yes.

21 Q. -- for other people?

22 A. Yes.

23 Q. Because the workers, if they're disabled, they
24 won't be able to sound the alarm, they won't be able to
25 control the facility to protect the public if there's a

1 continuing source of hydrogen sulfide, correct?

2 A. That is correct.

3 Q. Okay. And the new Rule would lower that
4 threshold for signage and special equipment -- or signage
5 and fencing down to 100 parts per million, correct?

6 A. Yes, it would.

7 Q. Now -- Then let us go on to this 10-MCF-per-day
8 rule. Now, as I understand it -- and correct me if I'm
9 wrong -- under the present Rule there is no regulation,
10 safety regulation, applicable to a facility that has less
11 than 10 MCF in their gas stream of hydrogen sulfide, even
12 though -- regardless of the concentration; is that correct?

13 A. That is correct.

14 Q. In other words, if they had 9.9 MCF of pure
15 hydrogen sulfide, a million parts per million, they would
16 still not be subject to regulation under this existing
17 scheme?

18 A. That is correct.

19 Q. Very good. Now, have you prepared a couple of
20 slides that illustrate the problem with that scenario?

21 A. Yes, I have.

22 Q. Okay, let's go ahead to those. Would you explain
23 to the honorable Commissioners what you've calculated here
24 on slide number 2?

25 A. Okay. Under the current Rule -- we're talking

1 about the 10-MCF-per-day exemption, and I'd like for you to
2 focus on the example. If, for example, you have a gas well
3 that has the ability to produce 1000 MCF per day, now, I
4 want you to realize, if you convert that -- that "m" is
5 1000, the small "m" is 1000 -- that is 1 million cubic feet
6 per day of release. That is a lot of gas, at 10,000 parts
7 per million. Now, this is a hypothetical.

8 At 10,000 parts per million, which Mr. Bayliss
9 had just indicated to you, at 10,000 parts per million of
10 H₂S, we're not sure that you could even take a breath
11 before you're dead.

12 And so under the current Rule, if you have 1000
13 MCF or a million cubic feet per day at 10,000 parts per
14 million, which equates to 1 percent of H₂S, then the pure
15 H₂S that's being released is 10 MCF per day of pure H₂S.
16 And so --

17 COMMISSIONER LEE: Can I ask you a question?

18 THE WITNESS: Yes.

19 COMMISSIONER LEE: You're assuming there's no
20 surface equipment to knock down the H₂S.

21 THE WITNESS: I'm sorry, Commissioner Lee, I
22 didn't --

23 COMMISSIONER LEE: You're assuming there's no
24 surface equipment to knock down the H₂S? H₂S, usually you
25 have a dehy unit to take away the H₂S right there?

1 THE WITNESS: Well, this is the worst-case
2 assumption where, say for example, you have a wellhead and
3 one of the valves has been knocked off of the wellhead or
4 you lose control of the well. So this would be a worst-
5 case scenario.

6 COMMISSIONER LEE: This is the worst --

7 THE WITNESS: Right.

8 COMMISSIONER LEE: What is the 1000 MCF? Is that
9 the average value of the gas wells in the south?

10 THE WITNESS: No, that is not --

11 COMMISSIONER LEE: I think it's a little bit too
12 high.

13 THE WITNESS: Yes, that is a large well. But
14 what I'm trying to point out here is that the capability --
15 In other words, you could have a very large producing gas
16 well with a very high concentration of H₂S, and it would be
17 exempted from the Rule.

18 COMMISSIONER LEE: Even the company is trying to
19 do something with the H₂S.

20 THE WITNESS: Yes.

21 COMMISSIONER LEE: They don't have to report it
22 to you?

23 THE WITNESS: That's correct.

24 So anyway, if you will put this into what we call
25 the Pasquill-Gifford equation -- which is the modeling

1 equation, and we will discuss that in a little bit -- you
2 will get a radius of exposure. At 200 feet you would have
3 500 parts per million. At 450 feet away from the release
4 point you would have 100 parts per million.

5 Now, the next slide will reflect the impact of
6 this 10-MCF-per-day release for the example given above,
7 and we've got some houses, businesses, public meeting
8 places and so forth.

9 Q. (By Mr. Brooks) Before you go into that, we know
10 we're going to go into more detail later, but let me ask
11 you briefly about radius of exposure. I know Dr. Lee
12 understands it, doubtless much better than I do. But to be
13 sure everybody present understands it at least as well as I
14 do --

15 A. Right.

16 Q. -- a radius of exposure is a concept based on a
17 mathematical model, correct?

18 A. That is correct.

19 Q. Now, the principle involved is that if you have a
20 gas constituent being vented into the atmosphere as the
21 result of a release, if other things are equal, no wind and
22 other factors don't affect it, that gas is going to move
23 out in a circular pattern from the point of release,
24 correct?

25 A. Well, not always necessarily in a circular

1 pattern. It would be -- depending on the wind direction,
2 it can actually be -- from a point source it would actually
3 dilute itself, and as you go out it keeps getting bigger
4 and bigger and bigger, but the concentration of H₂S starts
5 getting less.

6 And the reason we use a circle is that at any one
7 point in time you don't know which way the wind is going to
8 be blowing, so you really don't know which way the H₂S is
9 going to go.

10 Now, under extremely ideal conditions what you
11 just said may be correct.

12 Q. Well, now, that's the trouble when you ask a
13 scientist a question; they want to put in all the
14 qualifications. So I'm trying to get you to the simplest
15 possible case for the purpose of explaining the concept.

16 As the H₂S moves out from the point of release,
17 it disperses in the atmosphere and the concentration
18 progressively becomes less as you move farther from the
19 source, correct?

20 A. That is correct.

21 Q. Or at least that's, under most conditions, the
22 way we would assume it would happen?

23 A. That is correct.

24 Q. Now, this mathematical model is designed, is it
25 not, to define an area, a geographical area, within which

1 there can be said to be a probability of exposure at a
2 certain level of -- a certain concentration of H₂S,
3 correct?

4 A. That's correct.

5 Q. So by --

6 COMMISSIONER LEE: I have a question.

7 MR. BROOKS: Yes.

8 COMMISSIONER LEE: You're setting the 500 p.p.m.
9 at 200 feet. That means you're using the steady-state
10 approach?

11 THE WITNESS: Yes, this is --

12 COMMISSIONER LEE: And how can you --

13 THE WITNESS: -- it is a steady-state equation.

14 COMMISSIONER LEE: So how can you have a steady
15 state after you -- this equation?

16 THE WITNESS: The -- And actually, this might be
17 a question for Mr. Bayliss. He's probably the expert in
18 the Pasquill-Gifford equation. But I can tell you that
19 the --

20 COMMISSIONER LEE: Okay, right now what I'm
21 concerned is, in the layman's terms, you're talking about
22 -- this is steady-state, you're talking about 500 p.p.m.,
23 it's happening in 24 hours. That 500 p.p.m. may be
24 happening in two minutes.

25 THE WITNESS: That's correct, the --

1 COMMISSIONER LEE: It depends on the source of
2 the H₂S?

3 THE WITNESS: That's correct, Commissioner Lee.
4 There are different types of models. This particular model
5 that we used is a steady-state model, because we feel like
6 we get worst-case numbers --

7 COMMISSIONER LEE: Let me interrupt you again,
8 sorry about that. But a steady-state, in the real sense
9 you are assuming your leak of this H₂S is continuous?

10 THE WITNESS: That is correct.

11 COMMISSIONER LEE: Okay, so you probably
12 overstated the consequences of this. Of course, if there's
13 seven people at a certain time and you have some accident
14 there, in those two minutes the probability would tell you
15 how much they can be, but in those two minutes' time period
16 they would be dead?

17 THE WITNESS: That's --

18 COMMISSIONER LEE: They're not going to expose to
19 H₂S for an hour?

20 THE WITNESS: No, that's correct. That's
21 correct.

22 COMMISSIONER LEE: All right.

23 THE WITNESS: We looked at the puff model. The
24 puff model is where you have an H₂S release -- actually, it
25 puffs out, the well is shut in either automatically or

1 someone goes out and shuts it in, or it shuts itself in
2 from a downhole completion safety valve or something.

3 And so -- We've looked at the puff model. The
4 puff model involves very complex differential equations,
5 rigorous modeling and so forth.

6 And so we felt that we wanted to go with the
7 steady-state model. I will say that other agencies, other
8 states, use the steady-state model. BLM's onshore uses it,
9 the State of Texas uses it, California uses it. Most
10 states do use it.

11 Now, that's notwithstanding the fact -- and we'll
12 see this a little bit later on, that -- when we get into
13 definitions -- that the OCD certainly would allow other
14 viable models to be used.

15 COMMISSIONER LEE: I have no question, I just --
16 I've never seen this study before, but I think this steady-
17 state model may be over-exaggerating the consequences.

18 THE WITNESS: Yeah, our emphasis here was to
19 protect the public.

20 COMMISSIONER LEE: Yeah.

21 Q. (By Mr. Brooks) Very good. Mr. Price, what
22 we're doing here with this model, again, we are attempting
23 to predict a geographical area in which there is a
24 reasonable probability of a particular level of exposure at
25 a particular level of concentration?

1 A. That is correct.

2 Q. And the radius -- When we refer to the 500-parts-
3 per-million radius of exposure, we are talking about a
4 circle as defined by this mathematical model in which the
5 model predicts that there's a probability of exposure to a
6 concentration of 500 parts per million if a person is
7 within that circle; is that correct?

8 A. That is correct.

9 Q. That is assuming a release at the center of that
10 circle?

11 A. Yes.

12 Q. And did you, based on the assumptions of a 10-
13 MCF-per-day hydrogen-sulfide constituent in a 1000-MCF-per-
14 day gas stream, prepare a diagram of the possible
15 consequences, based on this model, of the radius of
16 exposure?

17 A. Yes, I did.

18 Q. And would you put that on the screen, please?
19 Now, would you describe to the Commissioners what is shown
20 in that depiction?

21 A. Okay, this is an actual map of Hobbs, New Mexico.
22 It's located almost in the center of Hobbs. It's -- In the
23 center, if you'll look at the slide, in the center of the
24 red circle or the inner circle, there's a circle there, and
25 that's denoting a well. There is an actual well located in

1 that area.

2 So we picked a location which was in town, and
3 the little squares indicate houses. There's -- The one
4 that's marked with a "P" if you can see it, is a police
5 substation. There's a "B" there for a business, and
6 there's a "C" there for a church.

7 And so what we've done is, we've taken the radius
8 of exposures for 100 and 500 parts per million that a 10-
9 MCF pure H₂S release would impact, and we actually drew it
10 on this map.

11 And so the areas inside of the circle below,
12 basically, under -- the area inside of the outer circle
13 would be exempt from any sort of public safety contingency
14 plans or other safety controls under our current Rule 118.

15 So I think you can see the fallacy and the
16 inadequacy of our current Rule 118.

17 Q. Now, this is a worst-case scenario in the sense
18 that you have selected a well that is located in a
19 particularly concentrated area of surface development,
20 correct?

21 A. That is correct.

22 Q. However, is it or is it not, in your opinion, a
23 realistic scenario in the sense that there might well be
24 such installations within the State of New Mexico?

25 A. Well, I think it's a very realistic scenario. I

1 had one of the engineers, Will Jones, take a look at all
2 the number of gas wells that we have in that area.

3 Granted, the example that we've given you is a
4 high number for a gas well, but it certainly is not a high
5 number for a large gas pipeline.

6 Q. And are there a number of gas pipelines that
7 traverse through well-developed surface in the State of New
8 Mexico?

9 A. Yes.

10 COMMISSIONER LEE: If you have a pipeline, are
11 you going to carry the H₂S?

12 THE WITNESS: Yes, there are a number of high-
13 volume pipelines that carry sour gas to gas plants.

14 COMMISSIONER LEE: I mean, the transcontinental
15 pipeline, there's no H₂S?

16 THE WITNESS: No, the mainstream pipelines --

17 COMMISSIONER LEE: You're talking about a very
18 short distance?

19 THE WITNESS: Well, actually we have a number of
20 production flow lines and intermediate gathering lines, and
21 then we also have rather large lines that -- I'm talking
22 about 16-, 20-inch lines that carry large amounts of gas,
23 sour gas, that's going to the gas plant.

24 COMMISSIONER LEE: But the main concern of this
25 one is your -- the condensate tank?

1 THE WITNESS: Well, it's a well in this
2 particular --

3 COMMISSIONER LEE: So it's --

4 THE WITNESS: It would be a gas-producing well.

5 COMMISSIONER LEE: Gas-producing well. You're
6 worried about the tank?

7 THE WITNESS: No, no, no, no. What we're worried
8 about here, this would be a gas well that's located in a
9 very heavily populated area, and for some reason they lose
10 control of that well.

11 COMMISSIONER LEE: They lose control So the
12 worst scenario?

13 THE WITNESS: Yes.

14 COMMISSIONER LEE: But even without the accident,
15 you're still going to smell it?

16 THE WITNESS: Oh, it -- well, depending upon if
17 you have -- if it's leaking or not. Now, that's a --

18 COMMISSIONER LEE: Well, there's no gas line, no
19 leak.

20 THE WITNESS: I don't know if I can argue with
21 that or not. Hopefully, the gas line should not be
22 leaking.

23 COMMISSIONER LEE: Well, there's no gas line,
24 there's no -- Gas lines always leak; is that what I'm
25 learning, New Mexico State?

1 (Laughter)

2 THE WITNESS: No, Commissioner Lee, we learned
3 that if a gas line leaks it needs to be repaired.

4 COMMISSIONER LEE: Well, a certain amount will go
5 into the atmosphere, you cannot prevent it, no matter what?

6 THE WITNESS: I would have to agree somewhat with
7 that statement.

8 COMMISSIONER BAILEY: Before we leave this
9 example, you very carefully said that any release would not
10 be covered under the current Rule 118. What about other
11 rules and regulations that may apply from the municipal or
12 Environmental Bureau?

13 THE WITNESS: Commissioner -- Thank you,
14 Commissioner Bailey. I'm not real familiar with the air
15 quality standards of New Mexico. I do know that for
16 certain point-source emissions that are permitted that they
17 certainly do have some very strict air quality standards.

18 COMMISSIONER BAILEY: So others may apply, even
19 though Rule 118 is deficient?

20 THE WITNESS: That is correct.

21 Q. (By Mr. Brooks) Very good. Mr. Price, in view
22 of these -- Well, first of all, how is this particular
23 problem, the deficiencies of the 10-MCF-per-day threshold,
24 how is that addressed in the new Rule?

25 A. Well, basically the new Rule just does away with

1 that particular exemption, and we strictly go to a radius
2 of exposure, which will be explained here in a little bit.

3 Q. Which is computed, based on the concentration of
4 H₂S in the gas stream, not on the absolute amount of H₂S.

5 A. That is correct, it's a combination of the two.

6 Q. Combination of what two?

7 A. Of gas flow and the concentration of the H₂S in
8 the gas.

9 Q. Right. Well, and under the new regulation it's
10 not going to make any difference how many MCF of H₂S is
11 present, but rather what percentage of H₂S in the stream is
12 present; is that not correct?

13 A. Under the new regulation, what will be taken into
14 account is the amount of gas flow that will have the
15 capability of being released in an uncontrolled situation,
16 and the concentration of the H₂S or the hydrogen sulfide
17 that's in that gas.

18 Q. Okay. So whereas under the present Rule -- Well,
19 I guess that adequately explains it. Let us then --

20 A. Well, let me expand on that a little bit.

21 Q. Okay, go ahead.

22 A. Under the proposed Rule, we're basically just
23 doing away with the pure H₂S or the volume fraction --

24 Q. Right.

25 A. -- of H₂S, we're just doing away with that

1 provision.

2 Q. Yeah. Well, we're going to come back to exactly
3 what it is that triggers the requirement to do an emergency
4 plan when we go through section by section in the new Rule,
5 right?

6 A. Correct.

7 Q. Okay. With these deficiencies in the present
8 Rule in mind, let us look at the new Rule. And I will ask
9 you to look at Exhibit 1, which is the proposed Rule, and
10 then we can go on to the next slide, and I'm going to take
11 you through this new Rule section by section and ask you to
12 explain each of the provisions which is being recommended.

13 Now, the first section is Section A, which is
14 going to be Subsection A of Section 52 of the Rules, and
15 can you tell us what Subsection A provides?

16 A. Subsection A just gives a brief identification of
17 the hazards and characteristics of hydrogen sulfide.
18 That's what basically Randy Bayliss had discussed with you.

19 Q. Subsection B, tell us what Subsection B provides.

20 A. Well, Subsection B provides -- kind of spells out
21 how the public safety in areas where potentially hazardous
22 volumes of H₂S may exist and also defines who is regulated
23 by the Rule.

24 Q. Now, in that latter connection, is it the intent
25 to make this Rule coextensive with the regulatory

1 jurisdiction of the OCD?

2 A. Yes, it is.

3 Q. So that all facilities that are subject to OCD
4 regulations will be subject to this regulation?

5 A. That is correct.

6 Q. And that would include wells, it would also
7 include downstream facilities and pipelines that are
8 subject to OCD regulation?

9 A. That is correct.

10 Q. Then let us go to Subsection 3, which is
11 definitions, and there are quite a lot of definitions.
12 Obviously the definitions are only relevant in terms of the
13 particular substantive provisions to which they relate, so
14 I won't attempt to have you explain every definition in
15 here, but there are two definitions that are at the center
16 or the key of the -- the core of the regulatory
17 requirements, because these trigger the rest of the
18 regulatory requirements, so I'm going to go through each of
19 these.

20 We have talked about radius of exposure rather
21 extensively, and you will -- you have a slide that shows
22 the equation. We'll get to that in a minute. But from
23 radius of exposure you derive a concept called potentially
24 hazardous volume, which is a defined term.

25 Could you explain to us potentially hazardous

1 volume?

2 A. Yes, just by definition, potentially hazardous
3 volume has been defined in this rule, and as the slide
4 shows, 100 parts per million radius of exposure -- anywhere
5 that 100 parts per million of hydrogen sulfide includes a
6 public area -- now, we have a definition for public area
7 also.

8 Q. And basically -- I'll interrupt you on that.
9 Basically, a public area is a dwelling, business, place
10 where people concentrate, such as a church or school-bus
11 stop, right?

12 A. That is correct.

13 Q. Okay, then go ahead and continue telling us about
14 radius of exposure.

15 A. And then the work group worked on what we call
16 the tier approach, and then the next tier would be where
17 the 500-parts-per-million radius of exposure would include
18 a public road. So any time that you have a calculated
19 radius of exposure of 500 parts per million and it includes
20 a public road, then that would also be defined as a PHV or
21 a potentially hazardous volume.

22 And then the other tier is where you have a 100
23 parts-per-million radius of exposure, which would be in
24 excess of 3000 feet from the release point, and that would
25 also be considered a PHV or potentially hazardous volume.

1 Q. Okay. Now, the potentially hazardous volume is
2 the -- Well, what you do is, you take the gas stream and
3 you use the gas flow and the concentration factors, and
4 using the equation we're going to talk about in a minute,
5 you come up with a radius?

6 A. That is correct.

7 Q. Okay. And then you can draw a map of that radius
8 for each concentration that you're involved with?

9 A. That is correct.

10 Q. And within that map you look and see what is in
11 that geographical area defined by that radius?

12 A. Correct.

13 Q. So that if there is -- you're going to draw
14 concentric circles for each level of exposure, 500 parts
15 per million, 100 parts per million and so forth, correct?

16 A. Yes.

17 Q. And because it gets less and less concentrated as
18 you go out from the center under the mathematical model,
19 then the larger circle would be that for the lower
20 exposure?

21 A. Correct.

22 Q. So that you will, just as -- Well, let's go back
23 to your slide number 3, just by way of illustration. If
24 your dispersal model showed a 500-parts-per-million radius
25 of exposure in the red circle and a 100-parts-per-million

1 in the yellow circle, then you could look at the map, see,
2 well, there are houses within that 100-parts-per-million
3 yellow circle, houses or public areas, therefore you've got
4 a potentially hazardous volume if it generates that
5 particular radius of exposure?

6 A. That is correct.

7 Q. And similarly, in that map there are also houses
8 in the 500-parts-per-million. But if there weren't, you
9 can see from the map that there are public roads within
10 that area, so that generates the potentially hazardous
11 volume, correct?

12 A. That is correct.

13 Q. Now, regardless of what's in the area, if the
14 100-parts-per-million worked out on the equation, if the
15 100-parts-per-million radius of exposure exceeds 3000 feet,
16 you have a potentially hazardous volume; is that correct?

17 A. Yes, that's correct.

18 Q. Okay, let us then go to slide 6 and explain how
19 this radius of exposure is calculated.

20 A. Okay. The radius of exposure is an imaginary
21 circle constructed around a point of escape. The radius
22 which is calculated using the Pasquill-Gifford equation,
23 which is derived from the well-known Gaussian distribution
24 plume model, and it's assuming a continuous source.

25 And example of one of the equations is given, and

1 for example, if you want to know the number of feet for a
2 100-part-per-million radius of exposure, you can use this
3 equation. And this is a very user-friendly equation,
4 because it doesn't require any sort of reiterations or
5 modeling. It's basically just a conventional equation with
6 an exponent. It can be put into a spreadsheet very easily,
7 and you can chunk numbers out just really quick.

8 But just for example, to get the number of feet,
9 you have a coefficient times the hydrogen-sulfide
10 concentration in the gas, times the gas flow, and there's
11 an exponential component there, involved in that particular
12 equation.

13 COMMISSIONER LEE: What's the dispersion
14 coefficient boundary? Do we need to give that?

15 THE WITNESS: The 1.589?

16 COMMISSIONER LEE: What does that stand for?

17 THE WITNESS: The 1.589, the coefficient takes
18 into effect basically the environmental weather factors,
19 physical weather factors and so forth, and that's what that
20 coefficient --

21 COMMISSIONER LEE: You're not using the
22 diffusion, right? You use dispersion?

23 THE WITNESS: We're using dispersion, that is
24 correct.

25 Q. (By Mr. Brooks) Mr. Price, in your professional

1 opinion, is the Pasquill-Gifford equation and the model on
2 which it is based, is that a scientifically reasonably
3 reliable method of predicting the dispersion of hydrogen-
4 sulfide gas?

5 A. Yes, it is.

6 Q. However, if an operator wants to calculate radius
7 of exposure by some other method -- Well, first of all, are
8 there other scientifically recognized methods of modeling
9 hydrogen-sulfide concentrations?

10 A. Yes, there are.

11 Q. And if an operator wants to use another method
12 and he can satisfy the Division that another method is at
13 least as good in terms of predicting the behavior of the
14 gas, is that allowed under the regulation?

15 A. Yes, it is.

16 Q. Okay, let's go on to slide 7.

17 A. Pardon me, a minute, I need to take a drink of
18 water.

19 CHAIRMAN WROTENBERY: We'll just take a five-
20 minute break, then.

21 (Thereupon, a recess was taken at 10:19.m.)

22 (The following proceedings had at 10:30 a.m.)

23 CHAIRMAN WROTENBERY: Okay, we're ready to go
24 back on the record.

25 MR. BROOKS: Very good.

1 Q. (By Mr. Brooks) Now, there's quite a lot of
2 other definitions here, right?

3 A. Yes, there is.

4 Q. But we will talk about them only as they pertain
5 to the particular regulations?

6 A. Yes.

7 Q. We now get into Subsection E, which is perhaps
8 the prime --

9 A. Subsection D.

10 Q. Subsection D, okay. We're looking at slide
11 number 7 now.

12 What does Subsection D deal with?

13 A. Subsection D is the determination of hydrogen-
14 sulfide risk.

15 Q. Now, making this determination determines, in
16 turn, whether the additional regulations will apply and how
17 they will apply?

18 A. That is correct.

19 Q. And Subsection D requires the operators to make
20 these determinations?

21 A. Yes.

22 Q. Okay, would you explain the procedure whereby the
23 operator must determine whether they will be required to
24 make this determination?

25 A. Okay, I'll just go through the bullet points on

1 the slide real quick.

2 The Rule requires qualified testing of gas
3 streams or systems, allows operators to submit previous
4 data if not over one year old, and all existing wells would
5 be exempt from testing if representative data is available.
6 Facilities greater than 100 parts per million, that's the
7 trigger level. If you have more than 100 parts per million
8 in your system, then you must calculate a radius of
9 exposure.

10 Q. Now, that is as determined by this testing that
11 is required or by existing data that may be used in lieu of
12 testing?

13 A. That is correct.

14 Q. Go ahead.

15 A. And then if the ROE meets a definition of PHV,
16 which we just discussed, then the test data and ROE
17 calculations must be submitted electronically within 180
18 days.

19 Q. And that's submitted to the OCD?

20 A. Submitted to the OCD. And then there's a
21 recalculation provision required.

22 Q. And when recalculation -- under what
23 circumstances is recalculation required?

24 A. Okay, I would ask you to go to D -- this is --

25 Q. D.4, I believe.

1 A. D.4, yeah, D.4. Under D.4 --

2 Q. On page 2?

3 A. Yes, on page 2. When the work group -- we had
4 basically -- we had derived a number that we thought would
5 be an efficient -- and not to burden the industry on
6 recalculation, because we don't want people to recalculate
7 every time there's just a very, very small change in their
8 systems. And so we came up with a value of 25 percent, but
9 it was inadvertently put in the Rule as 25 percent of
10 hydrogen-sulfide concentration, and in essence it should
11 have been the actual volume fraction of hydrogen sulfide.

12 So anytime you have greater than 25 percent of
13 the actual volume fraction of hydrogen sulfide, then you
14 have to recalculate your ROEs and resubmit those and change
15 your contingency plans, which we'll talk about a little bit
16 later on.

17 Q. And this is a 25-percent change, correct?

18 A. This is a 25-percent change.

19 Q. Not to be confused with a 25-percent
20 concentration of hydrogen sulfide?

21 A. No, that is correct.

22 Q. Okay. Now, if these facilities conduct this
23 testing as required or refer to their data as required and
24 they determine that their gas stream has a concentration of
25 less than 100 parts per million hydrogen sulfide, then what

1 happens?

2 A. Well, if an operator of a facility has less than
3 100 parts per million of hydrogen sulfide, then they're
4 totally exempt from this Rule.

5 Q. And they don't have to worry about figuring out
6 their radius of exposure?

7 A. They don't have to comply with this Rule at all.

8 Q. Okay. But if they have more than 100 parts per
9 million and they calculate a radius of exposure and draw
10 these maps and -- then they're going to figure out -- and
11 they figure out that they have a potentially hazardous
12 volume under the definition, then they have to report that
13 to the OCD, correct?

14 A. That is correct.

15 Q. Within 180 days?

16 A. Yes.

17 CHAIRMAN WROTENBERY: On that particular point,
18 let me ask under D.4, the recalculation procedure --

19 THE WITNESS: Yes.

20 CHAIRMAN WROTENBERY: -- it says that the results
21 must be submitted to the Division, and there's no
22 qualification there about it being a potentially hazardous
23 volume. Should that be revised --

24 MR. BROOKS: Where are we?

25 CHAIRMAN WROTENBERY: In D.4.

1 MR. BROOKS: D.4.

2 THE WITNESS: If they have 100 parts per million,
3 then they just have to submit that to us, because there is
4 a possibility that they could have 100 parts per million,
5 and some parts of this Rule would apply to them, but they
6 may not have to submit a contingency plan, which we'll talk
7 about --

8 CHAIRMAN WROTENBERY: Okay, maybe I'm not
9 understanding, because I see a difference between Number 3
10 and Number 4. Under Number 3, when you do the initial
11 testing, you have to submit the results to the Division if
12 the calculation reveals a potentially hazardous volume may
13 be present. It does not require submission unless you have
14 a potentially hazardous volume. So there, I think, is a
15 difference between 3 and 4 here, the way we've got it
16 drafted.

17 MR. BROOKS: In other words, your question is, if
18 they do not have a potentially hazardous volume, and then
19 they recalculate and they have a 25-percent increase but
20 they still don't have a potentially hazardous volume, do
21 they have to report to the OCD?

22 CHAIRMAN WROTENBERY: Right.

23 MR. BROOKS: And I believe your point is well
24 taken, although I hadn't focused on it previously, that the
25 Rule would appear to require reporting if there's a 25-

1 percent increase, even if they're still under the threshold
2 now.

3 THE WITNESS: That's the way the Rule reads now.

4 CHAIRMAN WROTENBERY: Is that your intent?

5 THE WITNESS: I'd like to defer and I'd like to
6 have an opportunity to think about that a little bit,
7 because I'd like to go back through that.

8 I do know that there was a lot of conversations
9 in our work group and with the Bureau on how this was
10 worded and what we were supposed to do here, and I'm
11 wondering if that was our intent or not. And I guess I'm
12 not prepared to answer that at this point in time. I'd
13 like to take a look at it.

14 If you'll give me a few minutes, we'll go ahead
15 and --

16 CHAIRMAN WROTENBERY: When we take our next break
17 perhaps you can confer with Mr. Anderson and Mr. Bayliss
18 and --

19 THE WITNESS: Yes, okay, good.

20 CHAIRMAN WROTENBERY: -- enlighten us.

21 THE WITNESS: Yeah, we can --

22 COMMISSIONER BAILEY: I also have a question.
23 Are there any criteria for determining that the sample is
24 representative or not?

25 THE WITNESS: Yes, Commissioner Bailey, there is.

1 It's written in the Rule that the samples shall be
2 representative.

3 And there's also -- We referenced ASTM in the GPA
4 standards, and within those standards they talk about how
5 the standards -- or how the gas samples are taken. And one
6 of the things that they do in that procedure is make sure
7 that they're representative.

8 COMMISSIONER BAILEY: Okay.

9 Q. (By Mr. Brooks) Now, the purpose of this
10 calculation and reporting, is this to determine whether or
11 not the operator is required to prepare a contingency plan?

12 A. I'm sorry, would you repeat that?

13 Q. The focus of this testing and reporting that
14 we've been talking about, is this to determine whether or
15 not the operator is required to prepare an H₂S contingency
16 plan?

17 A. Yes.

18 Q. Would you go to slide 8 and explain to us about
19 H₂S contingency plans?

20 A. Okay, slide is the proposed Rule for the H₂S
21 contingency plan, Subsection E in the Rule. And there's a
22 general section that basically talks about -- the purpose
23 of it is to alert and protect people at risk, to control,
24 monitor and abate the discharge.

25 And then there's a section in there, talks about

1 when a contingency plan is required. And basically, a
2 contingency plan is required anytime a PHV or potentially
3 hazardous volume may be present.

4 And then of course the contingency plan requires
5 input from emergency response authorities and OCD.

6 Q. Now, have you prepared a chart, a slide that
7 graphically demonstrates the conditions under which a
8 contingency plan must be required and, as to each of those
9 particular conditions, what the contingency plan must
10 contain?

11 A. Yes, we have.

12 Q. And would you go to slide 9?

13 A. Okay.

14 Q. When we talked about radius of exposure, there
15 are three separate conditions that may trigger a
16 contingency plan. Of course, we've already talked about if
17 there's less than 100 parts per million then the
18 contingency plan is not required, correct?

19 A. That is correct.

20 Q. But if the answer to that first question -- is it
21 greater than 100 parts per million? -- is yes, then a
22 contingency plan of some kind will be required if there is
23 a potentially hazardous volume, correct?

24 A. That is correct.

25 Q. Okay. So the next three questions, the next

1 three boxes, diamond-shaped boxes below the "Is H₂S
2 present?", the next three diamond-shaped boxes define the
3 three criteria that are part of the definition of
4 potentially hazardous volume, right?

5 A. That is correct.

6 Q. And the first one is, if the radius of exposure
7 for 100 parts per million is greater than 3000 feet, right?

8 A. Yes.

9 Q. And if that's true, you're required to have a
10 contingency plan?

11 A. Yes, you're required to have a release plan,
12 which you can find in Subsection E.4.a.

13 Q. But you're not required to have the other
14 elements of a contingency plan if that is the only factor
15 triggering a potential --

16 A. That was the intent, just to have just a basic
17 plan.

18 Q. But whether or not -- if you do have a radius of
19 exposure, 100-p.p.m. radius of exposure at 3000 feet, or
20 you don't, but you have within your 500-p.p.m. radius of
21 exposure a public road, then are you required to have a
22 contingency plan?

23 A. Yes, you're required to have a contingency plan,
24 which would include the release plan or the basic plan and
25 a traffic plan, which is found in Subsection E.4.b.

1 Q. And just to be clear on it, you're required to
2 have the release plan as a part of your contingency plan in
3 that circumstance, even if the answer to the first box is
4 no and you do not have a 3000-foot radius of exposure?

5 A. That's correct.

6 Q. Okay. Then let's go down to the third box on the
7 chart -- or the fourth diamond-shaped box in the left-hand
8 column on the chart, and you determine that there is a
9 public area within your 100-p.p.m. radius of exposure.
10 Then what do you have to have?

11 A. Well, then you have to have a public plan, which
12 is found in Subsection E.4.c. Also you need to include a
13 release plan and part of the traffic plan.

14 Q. And that is true regardless of whether or not the
15 answers to the questions in the second and third box in the
16 left-hand column is yes or no?

17 A. That's correct.

18 Q. You have to have all three if you have a public
19 area within your 100-parts-per-million radius of exposure,
20 all three elements of your contingency?

21 A. Yes, that would be the most comprehensive plan.

22 Q. Now, if you don't -- if the answer to all three
23 of these questions, the second, third and fourth diamond-
24 shaped boxes in the left-hand column on the chart are all
25 no, even if the answer to the top box is yes and you have

1 more than 100 p.p.m. in your gas stream, then do you have
2 to have a contingency plan?

3 A. You have to have a contingency plan if you have
4 more than a -- Oh, wait a minute, I'm sorry.

5 Q. If you have more than 100 parts per million in
6 your gas stream, so the answer to the first question is
7 yes, but then you go down the list, you get no, no and no,
8 do you have to have a contingency plan?

9 A. No, you do not have to.

10 Q. You don't have a potentially hazardous volume,
11 correct?

12 A. That's correct.

13 Q. Okay. Now, let's go to what the various types of
14 -- these various elements of the contingency plan consist
15 of. So let's go to slide 10 and talk about a release plan.
16 What do you have to have in a release plan?

17 A. Okay, the release plan is found in Subsection
18 E.4.a, and within that plan you have to have an immediate
19 action plan, you have to have a call list for emergency
20 personnel. That would be governmental authorities like
21 fire department, police, et cetera. You need to have plat
22 maps showing the radius of exposures on those maps. You
23 need to have a call list, names and telephone numbers of
24 the company or operator facility personnel to be contacted.

25 Q. And just to clarify, there must be a release plan

1 in any contingency plan wherever there's a required --

2 A. That is correct, you could basically call that
3 just a basic plan.

4 Q. Let's go to slide 11, and explain to us what a
5 traffic plan is.

6 A. Well, a traffic plan is found in Subsection E.4.b
7 of the Rule. It must contain all the elements of a release
8 plan, and then the following additional elements.

9 And there's instruction procedures for alerting
10 and coordinating emergency response authorities
11 specifically for public roads, once again plats or maps
12 showing all of the public roads that would be impacted, and
13 a traffic plan, a written traffic plan to divert and safely
14 remove any public member.

15 Q. And that just means a member of the public?

16 A. That's correct.

17 Q. Okay, then let's go to slide 12, and tell us what
18 a public plan is.

19 A. Okay, a public plan, as we mentioned before on
20 the flow chart, is a very comprehensive plan. It must
21 contain all the elements of a release plan and the
22 following additional elements:

23 Detailed plans of action to alert and protect the
24 personnel at risk and emergency response authorities, must
25 have the call list, must have coordination of response

1 pursuant to New Mexico Hazardous Materials and Emergency
2 Response Plan, which -- i.e., State Police or DTS -- and
3 then there are plats or maps of all the facilities, names
4 and phone numbers of affected persons, advance briefing of
5 the entire call list -- and that would actually be people
6 inside of the radius of exposure; there's a mechanism in
7 there for the operator to have briefings for the people on
8 the call list -- and any other additional support
9 information that may be required.

10 Q. And once you get this contingency plan prepared,
11 what do you do with it?

12 A. Okay, of course the OCD has the Rule that says
13 that we may impose additional requirements.

14 Then you submit the plan, you submit it to the
15 OCD electronically, you submit to the LEPC -- that's the
16 Local Emergency Planning Committee -- within 180 days of
17 determining the ROE the submissions are required, and plans
18 may be submitted with APDs or permits to drill.

19 Q. And although it's not specifically mentioned in
20 the Rule, it very likely would also be submitted with an
21 application for permit of a new facility building, new
22 facility of some other kind?

23 A. That is correct.

24 Q. Go ahead.

25 A. And then there's a clause in there for penalties

1 may be imposed for failure to submit. There's annual
2 reviews are required of the plan, and plans must be made
3 available.

4 Q. So every year they have to go back and look at
5 this plan again and be sure it's adequate, based on any new
6 data?

7 A. That's correct.

8 Q. And do they have to update the call lists so they
9 get new people that have moved into the area or new
10 businesses and so forth?

11 A. Yes, that is correct.

12 Q. Now, when do they have to take this contingency
13 plan out and start acting under it?

14 A. Okay, we have a section called Activation Levels.
15 And so from a generic standpoint, anytime there's a release
16 of any potentially hazardous volume that we had already
17 discussed and defined, then they have to activate the
18 contingency plan, or if the sustained concentration is
19 greater than 50 parts per million of H₂S at the property
20 line of the facility.

21 Q. Okay. Now if they have a potentially hazardous
22 volume, only if they have a potentially hazardous volume do
23 they have to have a contingency plan. And then we're
24 talking again about a potentially hazardous volume
25 determining when they have to activate the plan.

1 What volume do they measure to determine the
2 potentially hazardous volume that requires them just to
3 draw up a plan?

4 A. Okay, it determines on the radius of exposure.

5 Q. Well, right, but that determines whether you have
6 a potentially hazardous volume.

7 A. That's correct.

8 Q. But to determine whether you have a potentially
9 hazardous volume for the purposes of determining whether
10 you have to have a contingency plan, do you not look at the
11 volume of H₂S in your gas stream?

12 A. Well, you look at volume and concentration.

13 Q. Right, in the gas stream.

14 A. That's right.

15 Q. Even if nothing significant has been released --

16 A. Oh, I see, I --

17 Q. We'll defer to Dr. Lee --

18 A. Yeah, I see what you're saying. If the --

19 Q. -- there's always some release, but --

20 A. If the concentration of the H₂S is greater than
21 50 parts per million and that reaches the property line,
22 then that activates the --

23 Q. Right.

24 A. -- you have to activate the contingency plan --

25 Q. Right.

1 A. -- regardless of what the flow rate is.

2 Q. Yeah. But what I'm trying to get to is, you look
3 at your volume and concentration of H₂S in your gas stream
4 to determine whether you have to have a contingency plan,
5 correct?

6 A. Yes.

7 Q. And you look at the volume and concentration that
8 escapes in a release to determine whether you have to
9 activate, right?

10 A. No, that's not entirely --

11 Q. Well, okay, what --

12 A. That's not entirely correct, because if you have
13 a sudden release, a total blowout of a well or something --

14 Q. Right.

15 A. -- in my mind, you know, if that particular well
16 was in a PHV area, that's going to activate that
17 contingency plan. Because I can guarantee you, people are
18 not going to be waiting around to measure 50 parts per
19 million, they're going to activate that plan.

20 The 50 parts per million was put in there because
21 there could be a release that's inside, in close proximity
22 to houses, okay? It may not be the full-blow uncontrolled
23 situation, but it could be life-threatening to people or
24 members of the public.

25 And so remember, the 50 parts per million, as

1 Randy had pointed out, is the level that once the worker --
2 once they sense 50 parts per million is beginning to --
3 they have to either leave or don emergency equipment.

4 Well now, the work group took a hard look at
5 that, because what we didn't want happening is -- I mean,
6 we had talked about numbers 10, 15, 20, but what we did not
7 want happening, because there are several times that they
8 have 10, 15 parts per million, but it never leaves -- you
9 know, it never leaves the property line or the pad, and
10 they did not want for us to be crying wolf all the time and
11 activating these emergency contingency plans and evacuating
12 people when there was no reason in it.

13 And so the 50 parts per million is when OSHA says
14 that their workers either have to leave or they have to don
15 equipment. Well, we all decided that if you have to don
16 breathing equipment, you're beginning to lose control of
17 the situation, and that is time to enact the emergency
18 plan, no matter what the gas flow rate would be.

19 Q. Okay, I think I'm beginning to understand,
20 though, absent this second criterion, the 50-parts-per-
21 million sustained concentration at the property line, what
22 you do is, you look at the volume in the gas stream, and if
23 there has been a release you assume that the -- you
24 calculate the potentially hazardous volume based on the
25 volume in the gas stream. You assume it's basically -- the

1 release is going to be at the maximum level, but would it
2 be possible for that gas --

3 A. For a PHV, that's correct.

4 Q. For the purpose of determining whether you have
5 to activate your contingency --

6 A. That is correct.

7 Q. Okay. Is there anything else you need to say
8 about contingency plans before we go on to other subjects?

9 A. No.

10 Q. Very good. Then Subsection F is a specific
11 regulation of drilling operations, correct? Drilling or
12 workover?

13 A. Yes, that is correct.

14 Q. And there are quite a lot of these Rules that
15 govern drilling and workover operations, and I'm going to
16 ask you to go through them and summarize them rather
17 quickly. If the members of the Commission have questions
18 about particular Rules, certainly we can go into them, but
19 we don't to go into detail on each one of this large number
20 of Rules.

21 So would you summarize the H₂S Rules regarding
22 drilling and workover operations?

23 A. Yes, the proposed Rule for this is found in
24 Subsection F, Drilling, Workover and Servicing Operations.

25 We incorporate the API standard, that's the

1 American Petroleum Institute standards, are incorporated.
2 They have documents, they have guidelines, and they have
3 published best management practices for these, so we have
4 incorporated those in this Rule.

5 There are minimum standards that we require, and
6 I'm going to go through these rather quickly.

7 Of course, we require an H₂S contingency plan
8 where required, training shall be completed, all safety and
9 warning systems shall be operational, detection and
10 monitoring equipment shall be operational, there shall be
11 egress routes in order to get away from the source of
12 contamination.

13 Operators shall provide detection and monitoring
14 equipment --

15 Q. You may want to switch the slides as you go
16 through.

17 A. Okay. Operators shall provide detection and
18 monitoring equipment. There's -- We do have set points for
19 -- automatic set points for visible and audible alarms to
20 activate at 20 parts per million. There's -- A detection
21 system shall be calibrated and tested and recorded.

22 Wind indicators and signs shall be required.

23 Operating practices where H₂S is greater than 100
24 parts per million: There shall be -- Mud systems shall be
25 used, alternate methods of mud can be approved. There

1 shall be flares, ignition and supplemental fuel systems
2 required.

3 Q. And a part of that mud requirement is that they
4 do have to have mud, as opposed to air drilling or
5 something that might not be sufficient to contain the gas
6 stream?

7 A. That is correct.

8 Q. Continue.

9 A. Then there's a section there that would require
10 remote-controlled chokes, valves and blowout preventer
11 stacks when they're in a PHV area. So we have special
12 requirements for equipment when they're in a PHV area.

13 Mud programs are required. Drill stem well
14 testing requirements -- certain requirements for drill stem
15 testing.

16 And that's -- Now we're at Subsection G.

17 MR. BROOKS: Okay. Are there any questions? I
18 know we'll tender Mr. Price generally, but because we went
19 over a lot of material very fast, if the Commissioners
20 would like to ask any questions about these specific
21 requirements, I would suggest that this might be a good
22 time.

23 CHAIRMAN WROTENBERY: Okay, let me ask a question
24 about the applicability of Subsection F.

25 There are certain parts of this subsection where

1 you specify the circumstances under which the provision
2 would apply, but there are others I'm having a hard time
3 figuring out, like the wind indicators and signs. Does
4 that apply to all oil and gas operations in the state, or
5 to only those with 100-part-per-million H₂S or --

6 THE WITNESS: Right.

7 CHAIRMAN WROTENBERY: -- what? I couldn't -- I
8 was having trouble following --

9 THE WITNESS: Right.

10 CHAIRMAN WROTENBERY: -- the structure of the
11 Rule.

12 THE WITNESS: Thank you, Chairman Wrotenbery.
13 Yes, if you have H₂S greater than 100 parts per million in
14 any production or downstream facility, then the
15 requirements that I went through fairly quickly, yes, do
16 apply.

17 Now, there are some additional requirements if
18 you have -- these operations are within a public area.

19 Q. (By Mr. Brooks) Well, is it not true that the
20 signage and warning-indicator requirements apply only if
21 the operator anticipates encountering hydrogen sulfide?

22 A. Yes, that's correct.

23 Q. Because of -- Part 2.b [sic] on the top of page 5
24 contains the sentence, "Detection and monitoring equipment
25 is not required for drilling from the surface to within 500

1 feet of the zone anticipated to contain hydrogen sulfide."

2 A. Yes, that's correct, and the reason for that is
3 that most of the operators rent this equipment, and this
4 equipment is very expensive. And in very few areas do we
5 have hydrogen sulfide within the top 500 feet or there was
6 no need to have that until they got within 500 feet of a
7 zone that had hydrogen sulfide.

8 Q. And while it doesn't say that in the Rule
9 specifically, I would assume that if they're not required
10 to have warning equipment until they get within 500 feet of
11 the zone anticipated to contain hydrogen sulfide, that if
12 there is no such zone, if they're drilling in an area where
13 hydrogen sulfide is not reasonably to be anticipated, then
14 they don't have to have this equipment unless and until
15 they actually do encounter it. Would that be a fair
16 assumption?

17 A. That was our intent.

18 MR. BROOKS: Okay.

19 CHAIRMAN WROTENBERY: Do we need to do some
20 drafting to clarify that intent --

21 THE WITNESS: We might.

22 CHAIRMAN WROTENBERY: -- for some of these
23 paragraphs?

24 MR. BROOKS: That might be a good idea.

25 Okay, any other questions that the Commission

1 would like to ask at this time with regard to the specific
2 drilling requirements in Subsection F?

3 Very good.

4 Q. (By Mr. Brooks) What does Subsection G of the
5 Rule deal with?

6 A. Okay, Subsection G is the proposed Rule for
7 production facilities and downstream facilities.

8 Once again, we incorporate the API standards.

9 We have minimum standards, once again. We have
10 H₂S greater than 100 parts per million.

11 Q. Okay, now let me stop you just a minute. Now,
12 when we say production facilities and downstream
13 facilities, a well which is pumping or flowing but doesn't
14 have a rig on it, that is a production facility?

15 A. That is a production facility.

16 Q. Okay. And this minimum standard of 100 p.p.m.,
17 that is in lieu of the 500 p.p.m. standard in present Rule
18 118?

19 A. That is correct.

20 Q. Continue.

21 A. Okay, under this particular Rule, if any facility
22 has H₂S greater than 100 parts per million, then operators
23 shall complete an H₂S contingency plan, once again, where
24 required, if they have a PHV.

25 Danger or warning signs are required, signs shall

1 meet certain standards.

2 There are standards for location. Fencing shall
3 be done and signs on the fences. Flow lines shall have
4 signs. And then fencing and gates are required if the
5 facility is located in a public area within a quarter mile
6 of a residence or school, et cetera. And then fencing
7 shall meet certain standards and gates shall remain
8 unlocked when unattended.

9 Wind-direction indicators are required.

10 Now, secondary well controls are required when
11 any well's ROE of 100 parts per million incorporates a
12 public area. So there's more stringent requirements if
13 you're in a public area.

14 Wells shall have a secondary means of immediate
15 well control, such as appropriate Christmas tree design,
16 downhole completion equipment, equipment shall allow
17 accessibility under pressure.

18 Next slide.

19 Automatic safety valves or shut-down systems are
20 required, once again, when you're in a public area and you
21 have H₂S greater than 100 parts per million, or the radius
22 of exposure incorporates a public area.

23 And then we have a special section for tanks or
24 vessels.

25 Q. Okay, let me interrupt you just a second. When

1 you say vessels, what do you mean? We're not going to find
2 a lot of ships in New Mexico.

3 (Laughter)

4 A. These are normally high-pressure tanks.

5 Q. Okay, continue.

6 A. Okay, tanks or vessels containing greater than
7 300 parts per million are subject to some additional
8 requirements. This is where -- The original Rule was 1000;
9 we've lowered it to 300. And so there's additional
10 requirements for marking or restricting access to the
11 stairway or ladders going to the top of tanks, there's
12 danger signs required. Once again, the sign has got to
13 meet certain requirements and the location of these signs.

14 Q. And just to review, this 300-parts-per-million
15 H₂S standard for tanks or vessels is in lieu of 1000 parts
16 per million contained in present Rule 118?

17 A. That is correct.

18 Q. Continue.

19 A. And then there's a compliance schedule that all
20 facilities shall meet the requirements of this subsection
21 with a year of the effective date of this rule.

22 Q. Very good. Once again, we've been through a
23 number of highly detailed provisions very rapidly, so at
24 this time I would like to pause in case the members of the
25 Commission would like to anticipate cross-examination and

1 ask questions about these particular provisions at this
2 time.

3 COMMISSIONER BAILEY: One. I realized, going
4 through this section, that there was no discussion about
5 the disposal facilities, and so I went back to the scope of
6 the Rule. And it does state that this applies to all
7 facilities subject to jurisdiction, including -- and then
8 the whole listing.

9 Does this apply to disposal facilities, or are
10 you relying on another rule?

11 THE WITNESS: No, this does apply to any facility
12 under the regulatory authority of the Division.

13 COMMISSIONER BAILEY: Okay.

14 MR. BROOKS: Commissioner Bailey may have a point
15 that we'd want to look at on drafting, because I had not
16 focused on this, but I notice that the title says
17 protection of hydrogen sulfide at crude oil pump stations,
18 producing wells, tank batteries and associated production
19 facilities, refineries, gas plants and compressor stations.
20 There's no "and other" in there, nor are waste-disposal
21 facilities mentioned.

22 So while the title doesn't control the content,
23 we might want to check and be sure that the content is in
24 there, and if it is, correct the title; if it's not, be
25 sure that the content is accordingly modified.

1 COMMISSIONER BAILEY: Thank you.

2 CHAIRMAN WROTENBERY: Commissioner Lee, did you
3 have --

4 COMMISSIONER LEE: (Shakes head)

5 CHAIRMAN WROTENBERY: I wanted to ask a couple of
6 questions on the compliance schedule. You've talked in
7 several places about deadlines for complying with
8 particular parts of the Rules, and I wanted to talk about
9 how that applies to new facilities.

10 And if you'll go back to page 2 of the draft, in
11 the first instance where you're back to your testing and
12 calculation of the radius of exposure, there's a provision
13 in here that says the calculation of the radius of exposure
14 must be submitted to the Division within 180 days of
15 commencing operations. That's if there is a potentially
16 hazardous volume that may be present.

17 I can understand how that would apply to existing
18 facilities. I'm having a little trouble understanding how
19 that applies to new facilities, because we have some other
20 provisions in this Rule that require you to have your
21 contingency plan, for instance, prepared and submitted with
22 the APD, and some other language in here suggesting that
23 your intent for new facilities is that you go ahead and do
24 this work before operations commence.

25 Could you talk a little bit about what is

1 supposed to happen with new facilities?

2 THE WITNESS: Yes, it was our intent for any new
3 facility to have the contingency plan in before they
4 operate. It might be that the standards that we're talking
5 about here under compliance schedule, this might be
6 existing facilities, but it doesn't read that way. And I'm
7 going to look at that just for a second here.

8 CHAIRMAN WROTENBERY: I'll point you to a couple
9 of other places. On page 4 under Submission, paragraph 5,
10 concerning the submission of the contingency plan --

11 THE WITNESS: Page 4?

12 CHAIRMAN WROTENBERY: Uh-huh. -- what it says is
13 that the contingency plan shall be submitted to the
14 Division no later than 180 days following submission of the
15 radius of exposure required in Subsection D.

16 If that were read to apply to new facilities,
17 then basically it would be submitted one year after
18 commencement of operations or -- It could be read that way,
19 anyway.

20 THE WITNESS: Could be read that way.

21 CHAIRMAN WROTENBERY: On the other hand, there is
22 language in here that says you've got to have it for a new
23 well with your APD, so...

24 MR. BROOKS: Well, does it say that you have to
25 have it, or merely that you may submit it? I think it's

1 probably intended that you should, but I don't know if it
2 says that. It says the H₂S contingency plan may be
3 submitted separately or along with an application for
4 permit to drill.

5 THE WITNESS: There might be two separate issues
6 here, one, contingency plan that needs to be put in, and
7 the other is a compliance schedule to bring your equipment
8 up to new regulations.

9 In other words, if you have -- in the very first
10 part of Subsection G we have, operators shall complete an
11 H₂S contingency plan where required. And by definition,
12 the contingency plans would have to be put in before they
13 start up.

14 But if they're an existing facility, then I would
15 think that they would have one year to bring all of the
16 minimal standards up to date. That was our intent.

17 Our intent was not to have them -- to a year and
18 a half to be able to put a contingency plan. It doesn't
19 read that way. We probably need to correct that.

20 CHAIRMAN WROTENBERY: I think it definitely needs
21 to be clarified, because there's some broad language in
22 here about submission of contingency plans --

23 THE WITNESS: Right.

24 CHAIRMAN WROTENBERY: -- 180 days after certain
25 events.

1 THE WITNESS: Right.

2 MR. BROOKS: Mr. Price, are you making notes on
3 all these issues where the honorable Commissioners have
4 requested clarification in the draft?

5 THE WITNESS: Yes, and I see that my boss is too.

6 MR. BROOKS: Well, it's best if one person makes
7 notes so we can be sure they're all there, although we can
8 cross-check lists.

9 And since I have shown off my ignorance by
10 showing how little I know about these technical matters
11 I've been questioning you about, I'll have to show off my
12 learning by mentioning Chairman Wrottenbery's previous
13 comment about the omission of -- or Commissioner Bailey's
14 previous comment about the omission of treatment
15 facilities, raises the question of whether this would be
16 construed in accordance with the principle of *inclusio*
17 *unius exclusio alterius est*. So we'll make sure that
18 little snake doesn't --

19 (Laughter)

20 CHAIRMAN WROTENBERY: Thank you.

21 THE WITNESS: I'd like to say, I'm not sure what
22 he said.

23 (Laughter)

24 CHAIRMAN WROTENBERY: We've got it on the record,
25 so we'll -- later.

1 MR. BROOKS: Is there anything further that
2 anyone would like to ask about Subsection G before we go on
3 to the wrap-up provisions?

4 CHAIRMAN WROTENBERY: Go ahead.

5 Q. (By Mr. Brooks) Okay. Now, there's one question
6 about contingency plans that I didn't ask you that I would
7 like to go back to, and that is, are you familiar with the
8 hydrogen-sulfide contingency plans that are required of
9 operators under the United States Bureau of Land Management
10 Onshore Order Number 6?

11 A. Yes, I am.

12 Q. And how do our plans interrelate with those?
13 Will the operator that's operating on federal land have to
14 prepare two completely different plans, one for us and one
15 for the Bureau of Land Management?

16 A. No, he will not, and that certainly was not our
17 intent.

18 Q. Could you describe how those requirements
19 interrelate?

20 A. I think if you look at Onshore Order 6 and you
21 look at our Regulations, you will see there's a very close
22 correlation.

23 Q. Very good. But it is our intent that operator
24 will have to comply with both?

25 A. Yes, that is correct.

1 Q. Okay, but we believe they will not require two
2 completely different plans?

3 A. Correct.

4 Q. Okay. Now let us go to what I refer to as the
5 wrap-up provisions. These are relatively brief provisions
6 that appear at the end of our proposed Rule 52. Looking at
7 paragraph H on the bottom of page 7 and slide 21, what does
8 this require?

9 A. This is -- Subsection H in the Rule basically
10 requires all persons responsible for implementing any H₂S
11 contingency plan to be trained in certain areas, and those
12 would be hydrogen-sulfide hazards, detection of hydrogen
13 sulfide, personal protection and contingency procedures.

14 Q. And Subsection I on page 8 requires what?

15 A. This standards for equipment exposed to hydrogen
16 sulfide, Subsection I in the Rule. It requires operators
17 to choose equipment with consideration for both the H₂S
18 working environment and stress. It also incorporates the
19 NACE standards -- that's the National Association of
20 Corrosion Engineers -- and it allows corrosion protection
21 by chemical inhibition.

22 Q. And what is Nace?

23 A. That's the National Association of Corrosion
24 Engineers.

25 Q. And are the standards that they promulgate

1 recognized in the industry as scientifically reliable
2 standards?

3 A. Yes, they are.

4 Q. Subsection J provides what?

5 A. Okay, this is the area -- You know, there's no
6 perfect rule and there's no perfect plan. There's always
7 an exception to every rule. And we always want to make
8 sure that we're flexible enough to accommodate that, as
9 long as it's protective of public safety.

10 And so in the Rule you'll see a red-line strike
11 out of the way it was written, and so we've replaced the
12 language.

13 I'd like to read the language, and it's --

14 Q. Well first, before you do, the general provision
15 of Subsection J is, is it not, that it is an authorization
16 to the Division to waive or modify some of the requirements
17 in specific instances of this Rule?

18 A. That is correct.

19 Q. Okay, go ahead and read the new provision, which
20 is a modification of that which we've proposed in the
21 Application.

22 A. Right. "An exemption to certain requirements of
23 this Section may be granted by petitioning director. Any
24 such petition shall provide specific information as to the
25 circumstances that warrant approval of the exemption

1 requested and how the public safety will be protected.
2 Submission of a safety plan required by other governmental
3 agencies may accompany the petition for exemption. The
4 director, after considering all relevant factors, may
5 approve an exemption if the circumstances warrant..."

6 And our intent here is -- There are some very,
7 very good safety plans out there that companies have under
8 other governmental agencies, and our intent here is to
9 allow them to continue the use of those.

10 Q. Okay. Subsection K deals with what is to be done
11 immediately upon the occurrence of the release, correct?

12 A. That is correct.

13 Q. And what does it provide?

14 A. Well, it -- anytime you have a release, the
15 activation of the contingency plan is required when a PHV
16 has been released, or if the concentration of H₂S parts per
17 million by volume is greater than 50 parts per million at
18 the property line of the facility, and it requires
19 notification within one hour of the discovery, if
20 practical, because we know in emergency-response situations
21 it's much more important for the company to be focusing on
22 abating the problem, rather than giving the OCD a call.
23 And so then, also, then it's a reporting requirement on our
24 Spill Report Form, C-141, within 15 days.

25 Q. And Subsection L is by far the shortest

1 subsection, and it provides what?

2 A. Well, if for some reason the work group decided
3 there were certain things that were in the language that we
4 felt we could just summarize by giving the OCD the
5 authority to require corrective actions in order to
6 maintain control of a well facility and in order to
7 safeguard public safety.

8 Q. Thank you very much. Now, Mr. Price, having
9 studied this Rule and been intimately involved in its
10 formulation, in your opinion, your professional opinion as
11 an environmental engineer, are the provisions incorporated
12 in this Rule necessary for the protection of the public
13 health and safety of citizens of the State of New Mexico
14 and of the environment?

15 A. Yes, it is.

16 Q. And are these provisions reasonably adequate to
17 those ends?

18 A. Yes, they are.

19 Q. Were Exhibits Numbers 1 and 2 prepared by you or
20 under your direction?

21 A. Yes, they were.

22 Q. And Mr. Price, do you believe that the material
23 incorporated in Exhibit Number 2 is reasonably reliable
24 information on which the Commissioners can rely in judging
25 the adequacy of this plan?

1 because obviously you can't rely on offsets when there
2 aren't any.

3 THE WITNESS: Well, I would like to -- Thank you,
4 Chairman Wrotenbery, I would like to answer that question.
5 I agree with you, maybe we need to clear that language up a
6 little bit.

7 However, we do have a mechanism in place that if
8 you're drilling a wildcat well, that you have to assume a
9 100-parts-per-million radius of exposure at 3000 feet.
10 That's --

11 Q. (By Chairman Wrotenbery) Where is that
12 provision?

13 A. I hope I didn't misspeak. That was in our
14 language at one time.

15 MR. BROOKS: I do not at all believe that it is
16 now. And if you can find it, fine, but I don't recall
17 anything to that effect.

18 THE WITNESS: Give me a couple minutes, and let
19 me --

20 CHAIRMAN WROTENBERY: Okay.

21 THE WITNESS: Well, then, I apologize, because I
22 think in one of our earlier drafts we did have that in
23 there, and I do apologize, because now I don't --

24 CHAIRMAN WROTENBERY: I may be in there.

25 THE WITNESS: Is it?

1 MR. ANDERSON: Top of page 2, 13.d.

2 THE WITNESS: Oh, yes, I'm sorry. I thought I
3 was dreaming or something. Okay, top of page 2, under
4 13.d, "For a well being drilled in an area where
5 insufficient data exist to calculate a radius of exposure,
6 but where hydrogen sulfide could reasonably be expected to
7 be present in concentrations in excess of 100 parts per
8 million in a gaseous mixture, a 100-parts-per-million
9 radius of exposure equal to 3000 feet shall be assumed."

10 So we have some protection there. I'm sorry for
11 that mental lapse there. So...

12 Q. (By Chairman Wrotenbery) It's a complicated --

13 A. This Rule is a fairly complicated Rule.

14 MR. BROOKS: Thank you very much for the
15 observation.

16 Q. (By Chairman Wrotenbery) And I just wanted to
17 ask a question about the meaning of C.13.c. It's in the
18 definition of radius of exposure, and it talks about
19 situations where you have multiple sources of hydrogen
20 sulfide present --

21 A. Right.

22 Q. -- and it basically just comments that "the
23 radius of exposure may encompass a larger area than would
24 otherwise be calculated using a radius of exposure
25 computation for each component part." In effect, what does

1 this say that you do when you're calculating the radius of
2 exposure?

3 A. Okay, what the intent here is, is that if you
4 have -- and I'll just use an example. There's a proposed
5 or an actual large flood down in the Hobbs area in which
6 you have hundreds of wells in that area. And let's say you
7 have one well that calculates a radius of exposure, let's
8 just say 100 parts per million, 1500 feet. Then you have
9 these other wells that they're only 1300 feet.

10 There's no reason to have to go through all those
11 calculations when you know the one well is going to be at
12 that distance anyway.

13 And so you can actually just assume that to be
14 the radius of exposure for all of them. It would be the
15 worst-case radius of exposure for all of them. It was put
16 in there to simplify projects that have several wells.

17 Q. Okay. And then one final question on page 4. In
18 the paragraph under "Retention and On-site Inspection"
19 there's a provision that "An H₂S contingency plan shall be
20 reasonably accessible in the event of a release and
21 maintained on file at all times and shall be available for
22 inspection by the Division."

23 Where will this be maintained? The caption
24 indicates on-site, but would it always be on site?

25 A. Thank you, Chairman Wrotenbery. That was

1 probably our largest discussion topic in the work group,
2 and we have -- the wording you see here was the consensus
3 of the work group, and we know that it's not always totally
4 practical that every pumper have this plan in his pickup.
5 However, with the advent of the fact that -- of people --
6 you're seeing more and more field people have computers,
7 it's very possible that they all have these on-site.

8 That's not -- That wasn't the actual intent, that
9 we go to a blowout and there's going to be a station there
10 that's got the contingency plan. That wasn't the intent.
11 The intent is, it should just be made readily available as
12 soon as practical.

13 Q. Okay. Should we strike that word "on-site", in
14 that case, to avoid some confusion about what the meaning
15 is --

16 A. Oh, in the --

17 Q. I think, if I remember the principles of
18 statutory and regulatory construction, the captions don't
19 really mean anything anyway, but it does raise a question.

20 A. So just it should be called retention and
21 inspection.

22 Q. And inspection.

23 A. I agree, that can be stricken.

24 CHAIRMAN WROTENBERY: Okay, that's all I had, and
25 I believe that was all the Commissioners had.

1 Let me ask, Mr. Foppiano, Mr. Nance, did you have
2 any questions of Mr. Price or --

3 MR. FOPPIANO: I have one clarifying question, if
4 I could.

5 CHAIRMAN WROTENBERY: Sure.

6 MR. FOPPIANO: Rick Foppiano with OXY. And let
7 me just preface my question by saying that we certainly
8 appreciate the opportunity to participate in the work
9 group. We compliment the OCD on the process they employed
10 to secure input and participation from industry, and we
11 think that the Rule as proposed is a very good rule and an
12 improvement over even what other jurisdictions have in how
13 it approaches several things.

14 So we're very supportive of the product that's
15 being recommended here today and just think it's a very
16 high-quality product and there was a lot of input that went
17 into it and a lot of thought.

18 I do have one question. I just wanted
19 clarification.

20 The Rule contemplates activation of a contingency
21 plan, I think, in the event of a -- obviously, a
22 potentially hazardous volume.

23 But also it requires or contemplates, if you have
24 a release that has an H₂S concentration, where that H₂S
25 concentration is 50 p.p.m. at a property line or something

1 like that, I'm just wondering, is there a situation where
2 you can have a facility or a well or whatever that could be
3 having a release of H₂S, an accidental release, that is 50
4 p.p.m. at a property line, but because there is no
5 potentially hazardous volume -- in other words, there is no
6 public anywhere near, it would be impossible to activate a
7 contingency plan because, in fact, one doesn't exist
8 because one is not required?

9 I'm just wondering that. Could you speak to
10 that? Because I'm a little confused as to how you could
11 activate a contingency plan at 50 p.p.m. activation
12 level --

13 THE WITNESS: Right.

14 MR. FOPPIANO: -- when one may not exist.

15 THE WITNESS: Thank you very much, Mr. Foppiano.

16 Yes, we discussed that, and generally when you
17 have those situations there will not be a contingency plan,
18 because it's kind of out in the middle of nowhere. And so
19 the work group discussed that in detail, and we struggled
20 with the language on it, and we figured that question would
21 be asked.

22 And so we -- and I'm not sure if I'm going to
23 answer this in the way that really satisfies you, but
24 basically we felt that if you do have operations out in the
25 oilfield, there's no public areas around, there's no public

1 roads, then you basically -- it's just negated, because you
2 don't have a plan to activate, you don't have something to
3 activate, and you're not required to activate something.

4 The OCD would not in any form or fashion contest
5 you on something that you don't have to activate, nor that
6 you're not required to activate. And so we did discuss
7 that in detail.

8 So the answer to your question, I don't think you
9 have anything to worry about there.

10 MR. FOPPIANO: And so you're comfortable that the
11 wording doesn't create a problem because of the -- there
12 just wouldn't be a contingency plan to activate?

13 THE WITNESS: Yes, I'm very comfortable with
14 that.

15 MR. BROOKS: Madame Chairman, may I ask a follow-
16 up question?

17 CHAIRMAN WROTENBERY: Certainly.

18 MR. BROOKS: Mr. Price, I admit I didn't fully
19 understand these concepts. I understand them better, I
20 think, this morning. I started to say I didn't fully
21 understand them till this morning, but I -- it would be
22 presumptuous of me to suppose I fully understand them now.
23 I just understand them somewhat better than I did prior to
24 this morning.

25 But given the testimony you've just given and the

1 testimony you previously gave to the effect that if there
2 is a sufficient concentration of hydrogen sulfide in the
3 gas stream where the release occurs to create a potentially
4 hazardous volume, then you activate the contingency plan
5 upon the occurrence of any release. And quite reasonably,
6 you said you don't wait to measure how much is actually
7 released.

8 Is there any situation in which the 50 parts per
9 million would apply to require activation of a contingency
10 plan that wouldn't be activated merely by the occurrence of
11 the release itself?

12 THE WITNESS: I think the answer to that question
13 is yes, there would be.

14 And you have to understand that during these
15 release episodes and during these emergencies, it's my
16 experience that -- particularly in the oilfield, and
17 particularly when you're dealing with H₂S, that most
18 operators, almost all of them that I know, they're going to
19 be on the conservative side, and if they think that they
20 have a problem they might go ahead and activate their
21 contingency plan when they may not have to.

22 MR. BROOKS: But can you describe any situation
23 in which the 50-parts-per-million requirement would
24 actually require the activation of a contingency plan that
25 would not otherwise be required to be activated by the PHV

1 requirement?

2 THE WITNESS: I'm not sure if I can answer that
3 question with a lot of accuracy.

4 MR. BROOKS: Okay, very good.

5 CHAIRMAN WROTENBERY: Anything else, Mr.
6 Foppiano?

7 MR. FOPPIANO: No. Thank you very much.

8 CHAIRMAN WROTENBERY: Mr. Nance, did you have any
9 questions?

10 MR. NANCE: I have no questions, I'd just like to
11 make a statement at some point in time.

12 CHAIRMAN WROTENBERY: Okay. Well, then, I
13 think --

14 MR. BALL: Ms. Wrotenbery --

15 CHAIRMAN WROTENBERY: Oh, I'm sorry.

16 MR. BALL: I'm sorry, I don't know the protocol
17 on this, but I would like to ask or make a statement.

18 CHAIRMAN WROTENBERY: Okay, if you'll just
19 introduce yourself?

20 MR. BALL: Okay, my name is Jim Ball with
21 Phillips Petroleum. I've testified here before in the
22 past.

23 CHAIRMAN WROTENBERY: Okay. Would you like to --
24 Why don't you ask the question of Mr. Price at this point,
25 and then there will be an opportunity to make a

1 statement --

2 MR. BALL: Okay.

3 CHAIRMAN WROTENBERY: -- in a minute.

4 MR. BALL: Mr. Price, I also had a hard time with
5 that same area, and I don't know how at the end of this
6 testimony, if there is going to be an additional period to
7 clarify things that -- number 9, activation level, which
8 you just referred to, and then at the very end, I think it
9 was K.1.

10 I would like to see a little bit better
11 clarification on that. I think there's a few people that
12 do have some concerns as to what kicks in or what applies
13 in this situation.

14 Then my other question to -- is regarding the
15 notification wording. It's not necessary that Mr. Price --
16 it's -- I don't -- I notice that the word electrification
17 is used three or four times here. In paragraphs 3 and 4 --
18 I believe I could just find it three times, either the
19 words electronically, electronic and electronically,
20 particularly the first one is in 3.d [sic].

21 Where I'm going with this is, although I work for
22 a large company now, for over 20 years I worked for smaller
23 companies, and I feel like that there is an awful lot of --
24 for lack of better terms I'll say mom-and-pop shops, and
25 they're still out there, and I don't think that they really

1 got into the e-mail world and things like that.

2 And I was just going to suggest that 20 years
3 from now it won't be a problem, but today I can see a lot
4 of mom-and-pop shops that don't have the use of e-mail or
5 the -- to learn it at their age. And if you just took out
6 the word "electronically" and "electronic" in those
7 situations, maybe that would be less abrasive to certain
8 individuals and maybe cause less harm to everyone involved.

9 CHAIRMAN WROTENBERY: Mr. Price, let me ask you,
10 how do you envision this electronic filing requirement
11 playing out in the event of a mom-and-pop operator that
12 didn't have the capability to file electronically?

13 THE WITNESS: Thank you, Chairman Wrotenbery.
14 That topic was discussed in our work group, and that topic
15 did come up. And so we felt, and we understand -- or I
16 certainly understand what you're saying there. There is, I
17 believe, a rule for small operators about submitting hard-
18 copy information.

19 Anyway, we felt that under our Subsection J
20 exemptions that that could be handled in that area.

21 Of course --

22 CHAIRMAN WROTENBERY: So an operator that didn't
23 have the capability or the --

24 THE WITNESS: Right, right.

25 CHAIRMAN WROTENBERY: -- know-how to file

1 electronically could send in a request for approval to file
2 in --

3 THE WITNESS: Yes.

4 CHAIRMAN WROTENBERY: -- hard-copy form?

5 THE WITNESS: Yes.

6 MR. BALL: Well, okay. I guess my preference
7 would be just to leave out, but I'll leave it to you all.

8 But like you said, it's a good document overall,
9 and those were just some comments that I had.

10 CHAIRMAN WROTENBERY: Thank you, Mr. Ball.

11 Any other questions for Mr. Price or -- Mr.
12 Anderson and Mr. Bayliss are still here.

13 Okay, thank you, all of you, for your testimony.

14 Did you have anything else, Mr. Brooks?

15 MR. BROOKS: Madame Chairman, the Environmental
16 Bureau Chief has requested a brief recess in order to be
17 able to address some of the questions that have been
18 raised.

19 CHAIRMAN WROTENBERY: Okay, why don't we do that
20 -- I'm sorry, Mr. Bruce?

21 MR. BRUCE: If this hearing is going till noon,
22 could I just wonder if you guys are going to take a lunch
23 break and when we may reconvene?

24 COMMISSIONER LEE: Will you buy us lunch?

25 (Laughter)

1 CHAIRMAN WROTENBERY: We'll start up -- What is
2 that, 25 till? There's a glare up there. We'll start up
3 at probably one o'clock on the Marks and Garner hearing.

4 Let's listen to any other statements we have, and
5 then we can take a short break.

6 THE WITNESS: Am I excused?

7 CHAIRMAN WROTENBERY: Uh-huh.

8 MR. BROOKS: Very good.

9 CHAIRMAN WROTENBERY: Mr. Nance?

10 MR. NANCE: Yes, ma'am. May it please the
11 Commission, I'm Tom Nance, I'm the executive director of
12 the Independent Petroleum Association of New Mexico, the
13 small, non-integrated producers.

14 We have indicated in the work-group meetings and
15 in our written comments we are opposed to this Application
16 for the new Rule.

17 We're not aware of any problems that have arisen
18 under the current regulation, current Rule, and we feel
19 like the enactment of this new rule would just be an
20 additional and unnecessary and even onerous burden on the
21 small independent producers in New Mexico.

22 We're particularly about conflicts in this
23 proposed Rule and the BLM and the OSHA requirements.

24 Also, at this time, because of the voluminous
25 technical testimony here today and also any possible

1 changes in the proposed Rule, we'd like to request an
2 additional 30 days to file written comments.

3 Thank you.

4 CHAIRMAN WROTENBERY: Thank you, Mr. Nance.

5 Did anybody -- Oh, Ms. Seligman?

6 MS. SELIGMAN: Deborah Seligman, New Mexico Oil
7 and Gas Association.

8 I probably should have gone before Tom instead of
9 after Tom, because NMOGA wants to commend the OCD, the
10 Environmental Bureau, their ability to work with industry,
11 allowing us the elaborate process we went through, through
12 the work-group process, and we feel that 99 percent of the
13 suggestions made by industries have been incorporated or
14 clarified in some form of the new Rule, and I thank the
15 Environment Bureau Chief as well as his staff for that
16 opportunity.

17 CHAIRMAN WROTENBERY: Thank you, Ms. Seligman.

18 Anybody else?

19 Okay, Mr. Brooks has asked that we take a short
20 recess so that the staff can talk about some of these
21 issues.

22 Let me tell you what I'm going to propose to do
23 and see if we need to do that at this point.

24 Given that we've raised some drafting issues in
25 the course of this proceeding today, we've also got Mr.

1 Nance's request for some additional time to submit written
2 comments, what I am thinking we should do here is ask the
3 staff to look at the drafting issues and make some --
4 whatever changes are appropriate to address those issues,
5 and then make available the revisions within the next week
6 or two, I'd say, no later than the end of the month.

7 Do you think that would be possible, Mr. Brooks?

8 MR. BROOKS: I see my client nodding here.

9 CHAIRMAN WROTENBERY: Okay. And then once those
10 are available, we could provide some additional time for
11 comment. I'm looking at the calendar for August, and our
12 meeting is on the 30th of August, I believe, the next
13 Commission meeting.

14 And so what I would propose is that we then leave
15 the record open, not only for the submission of the
16 revisions by the staff but also for any additional comments
17 in written form. And we could leave the record open until
18 -- I'd say the 16th of August would work well for us,
19 because that would give our Commission counsel time to take
20 a look at any additional comments that are received before
21 the next Commission meeting.

22 Does that sound reasonable, Mr. Nance?

23 MR. NANCE: Yes, ma'am, that sounds very
24 reasonable. Thank you very much for your consideration.

25 CHAIRMAN WROTENBERY: Mr. Brooks?

1 MR. BROOKS: Madame Chairman, the Environmental
2 Bureau Chief advises me that a revised draft can be
3 produced in one week.

4 CHAIRMAN WROTENBERY: Excellent, okay. So we
5 should then have the revised draft of the Rule available
6 for anybody who's interested on the 26th -- is that
7 right? --

8 MR. BROOKS: That would be correct.

9 CHAIRMAN WROTENBERY: -- of July. The record
10 will remain open until the 16th of August for the
11 submission of written testimony, and then the Commission
12 will be prepared to take some action, I would hope, on this
13 rule-making proposal at its meeting on August 30th.

14 Mr. Ross, does that procedure satisfy all of our
15 requirements?

16 MR. ROSS: Yes.

17 CHAIRMAN WROTENBERY: Okay. Any questions from
18 anybody about that procedure?

19 MS. MCGRAW: Just for clarification --

20 CHAIRMAN WROTENBERY: Yes, Kate?

21 MS. MCGRAW: Are you continuing the case, or are
22 you taking the case under advisement but holding the record
23 open?

24 CHAIRMAN WROTENBERY: We're leaving the record
25 open until the 16th of August, at which time I guess we'll

1 consider that it's taken under advisement, and we'll plan
2 to act on it at the Commission meeting at the end of
3 August.

4 Now, Mr. Brooks, do we need to take a break and
5 hear back from the staff?

6 MR. BROOKS: No, thank you, madame Chairman. We
7 have nothing further at this point.

8 CHAIRMAN WROTENBERY: Okay, thank you very much.
9 Then I believe that will be all for this
10 proceeding.

11 It's probably a good time to take a lunch break,
12 and we will reconvene at one o'clock. Thank you.

13 (Thereupon, these proceedings were concluded at
14 11:45 a.m.)

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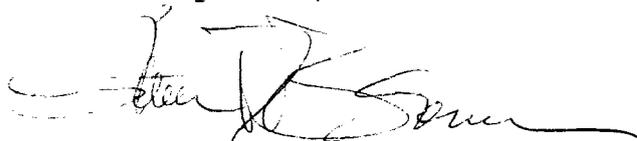
CERTIFICATE OF REPORTER

STATE OF NEW MEXICO)
) ss.
 COUNTY OF SANTA FE)

I, Steven T. Brenner, Certified Court Reporter and Notary Public, HEREBY CERTIFY that the foregoing transcript of proceedings before the Oil Conservation Commission was reported by me; that I transcribed my notes; and that the foregoing is a true and accurate record of the proceedings.

I FURTHER CERTIFY that I am not a relative or employee of any of the parties or attorneys involved in this matter and that I have no personal interest in the final disposition of this matter.

WITNESS MY HAND AND SEAL July 29th, 2002.



STEVEN T. BRENNER
 CCR No. 7

My commission expires: October 14, 2002