

NEW MEXICO OIL CONSERVATION COMMISSION

COMMISSION HEARING

SANTA FE, NEW MEXICO

Hearing Date SEPTEMBER 18, 1986 Time: 9:00 A.M.

NAME	REPRESENTING	LOCATION
W. J. Kellahin W.F. ABSON	Kellahin Kellahin Petro-Thermo Corp	Santa Fe Hobbs
JAMES D. THORNTON	AGUA, INC	HOBBS.
Daniel B. Stephens John Paul Weber	Daniel B. Stephens Assoc. INC Maadex, Renewal of Services	SOCRO HOBBS
Arna Juhn	Pyram Snyder Ranches	Santa Fe HOBBS
K.C. SQUIRES	BLM	Russell
Fran Cherry	OCD	Santa Fe
David Boyer	OCD	SANTA FE
JAMI BAILEY	OCD	SANTA FE
ROGER ANDERSON	OCD	Santa Fe
Bill Olson	OCD	

1

2

I N D E X

3

4

LARRY SQUIRES

5

Redirect Examination by Mr. Kellahin 6

6

Recross Examination by Mr. Weber 17

7

Redirect Examination by Mr. Kellahin 36

8

Recross Examination by Mr. Weber 37

9

10 TIM KELLY

11

Redirect Examination by Mr. Kellahin 39

12

Recross Examination by Mr. Weber 53

13

Recross Examination by Mr. Stamets 75

14

Redirect Examination by Mr. Kellahin 79

15

Cross Examination by Mr. Kelley 79

16

Recross Examination by Mr. Weber 80

17

Recross Examination by Mr. Stamets 84

18

19 DANIEL B. STEPHENS

20

Redirect Examination by Mr. Weber 85

21

Recross Examination by Mr. Stamets 108

22

Recross Examination by Mr. Kellahin 112

23

Questions by Mr. Lyon 118

24

25

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

I N D E X CONT'D

JAMES D. THORNTON

Redirect Examination by Mr. Weber 121

TIM KELLY RECALLED

Redirect Examination by Mr. Kellahin 126

Recross Examination by Mr. Weber 129

DANIEL B. STEPHENS

Redirect Examination by Mr. Weber 136

STATEMENT BY MR. KELLAHIN 140

STATEMENT BY MR. WEBER 144

E X H I B I T S

Snyder Ranches Exhibit One through Twelve,

Inclusive, Photographs 8

Snyder Ranches Exhibit Thirteen, Water Sample 16

Snyder Ranches Exhibit Fourteen, Report 42

Snyder Ranches Exhibit Fifteen, Document 126

Snyder Ranches Exhibit Sixteen, Document 127

1
2
3
4
5
6
7
8
9
10
11
12
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14
15
16
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18
19
20
21
22
23
24
25

E X H I B I T S CONT'D

Petro-Thermo Exhibit One, Grazing Lease	18
Petro-Thermo Exhibit Two, Copy of Testimony	38
Petro-Thermo Exhibit Three, Report	86
Petro-Thermo Exhibit Four, Document	122
Petro-Thermo Exhibit Five, Exhibit Book	122

1
2
3
4
5
6
7
8
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10
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14
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MR. STAMETS: This hearing will come to order.

I'd like to announce that every case on today's docket, except Case 8781, has been continued to the October 23rd Commission Hearing.

Let's call Case 8781.

MR. TAYLOR: The application of Petro-Thermo Corporation for an exception to Division Order No. R-3221, and for authorization to dispose of associated waste hydrocarbons and other solids obtained in conjunction with the drilling and production of oil and gas into a disposal site on the surface, Lea County, New Mexico.

MR. STAMETS: This case was originally heard on April the 9th, and Order No. -- I believe it's 8161 was entered approving the application.

The Commission received a request for rehearing on June 9, 1986, and that request contained some, like, nine, ten, reasons seeking a rehearing.

The Commission determined that we would have a rehearing in this case, but only on three limited issues.

These would be the allegation that the applicant has failed in its burden to prove that contaminated discharge water can safely -- be safely depos-

1 ited into the facility without adversely affecting fresh
2 water. The evidence at the hearing was that if the seepage
3 from the impoundments at the proposed waste facility migrate
4 off-site towards Laguna Plata the discharge waters could mi-
5 grate out of the west side of La Plata into Nash Draw and on
6 into the Pecos River. The conclusion from all the hydrolo-
7 gic evidence is that from current data none of the experts
8 know where and at what rate the discharged water will mi-
9 grate.

10 The second issue was the Com-
11 mission's Decretory Paragraph No. (2) denied Snyder Ranches,
12 and Pollution Control, Inc., procedural due process.

13 The Commission has only re-
14 quired Petro-Thermo submit a revised plan acceptable to the
15 Director of the Division for the installation and sampling
16 of monitor wells.

17 Such an order provision fails
18 to afford Pollution Control, Inc. and Snyder Ranches with an
19 opportunity to appear and contest the proposed monitoring
20 system.

21 This provision effectively re-
22 moves the proponents from the consensual (sic) process and
23 participation in determining the method by which the moni-
24 toring system yet to be proposed is supposed to protect cor-
25 relative rights.

1 Further, previously approved
2 monitoring systems agreed to by Petro-Thermo and the Divi-
3 sion, as set forth in Division letter of February 18th of
4 '86 were contested at a hearing by Pollution Control and
5 Snyder Ranches' hydrologist and the Commission has failed to
6 make appropriate findings.

7 The last item was a portion of
8 Item No. 7. By approving the design of a disposal facility
9 that does not prohibit the migration of the discharged waste
10 water beyond the boundaries of that facility, the Commission
11 has exceeded its statutory authority and jurisdiction and
12 the order is void.

13 We indicated that we would hear
14 additional testimony as to the possibility of the migration
15 of contaminated waste water destroying the grazing grasses
16 and vegetation under the ownership and control of Snyder
17 Ranches.

18 We also agreed that we would
19 take briefs on the remainder of this paragraph by August the
20 4th and make a determination as to whether or not we would
21 hear any additional evidence in that item. No briefs were
22 received and so we will limit testimony today to the grazing
23 grasses and vegetation of Snyder Ranch.

24 Does anyone else have any
25 preliminary information or statements?

1 We would allow, unless some
2 other agreement has been reached, for Snyder Ranches, et al,
3 to proceed, since this rehearing is on their request.

4 MR. KELLAHIN: We are ready to
5 proceed, Mr. Chairman.

6 MR. WEBER: Petro-Thermo
7 Corporation is also ready to proceed.

8 MR. STAMETS: Since this is a
9 rehearing, are there any additional witnesses which were not
10 in the original hearing of this case?

11 MR. WEBER: Petro-Thermo has
12 none, sir.

13 MR. KELLAHIN: I have none?

14 MR. STAMETS: So all the
15 witnesses are sworn and qualified and they are continued
16 that way today.

17 MR. KELLAHIN: Mr. Chairman,
18 we'll recall at this time, Mr. Larry Squires.

19
20 LARRY SQUIRES,
21 being recalled as a witness and remaining under oath ,
22 testified as follows, to-wit:
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REDIRECT EXAMINATION

BY MR. KELLAHIN:

Q Mr. Squires, I'd like to direct your attention to the examinations you have made on the surface within the area adjacent to and within the application area that Petro-Thermo has proposed to utilize for a surface disposal facility, and at the conclusion of the April 9th de novo hearing there was a discussion about taking photographs at the area.

Have you, Mr. Squires, had photographs taken or made photographs yourself of this area?

A Yes, sir, I have. At Mr. Stamets' request, you know, we were to meet on the site of the TXO well at this situation down there, and jointly take photographs of the area, and I was the only one who showed up, so I went ahead and took the pictures, and --

Q Did you take photographs on more than one occasion?

A I did. I took -- took photographs on that day and then I took photographs again, I believe it was on September the 9th or 10th.

Q Let me direct you to the series of photographs taken in April of '86, and I believe they're identified as Exhibits One, Two, and Three. Will you look at

1 those for a moment and tell me if that is correct?

2 A That is correct.

3 Q Now let's discuss for a moment how you
4 took the photographs, Mr. Squires.

5 Using Exhibit Number One as starting
6 point, we've attached each photograph onto a plat. Can you
7 show us approximately by using the plat as a reference
8 point, can you show us approximately where you stood and in
9 what direction you were viewing when you took the photo-
10 graph?

11 A Yes, sir. The first photograph here
12 that's got Figure 2 down here, was taken standing on the TXO
13 well pad, and the little arrow that I've drawn on there
14 points the direction I took the picture in and generally to-
15 wards the northeast.

16 If the Commission will look very closely
17 in that photograph, way off into the distance there is a --
18 and bear with me, I'm not a professional photographer and
19 this was just a home camera, but there's a tiny, little
20 speck there on the surface of the lake which is the -- Mr.
21 Williams, who's scraping salt off the lake. He drives a
22 little tractor out there on the surface of the lake and he
23 scrapes the salts up and then he loads the salt and he sells
24 it. And --

25 Q You've told us you're not a professional

1
2 photographer. With regards to this photograph and all the
3 rest of the photographs, do they accurately reflect and de-
4 pict the character of the topography as you viewed it with
5 your own eye on that day?

6 A Oh, very definitely so. I think they're
7 awful good pictures, myself.

8 Q All right, sir. Let's turn to Exhibit
9 Number Two, Mr. Squires, and again before you describe what
10 you're seeing with the photograph, first locate where you
11 were and then tell us the direction of view.

12 A Well, I was standing on the TXO pad and
13 this is the second picture I took and I just walked general-
14 ly in a northeast direction, down towards the lake, and I've
15 depicted a little arrow there in the direction I was looking
16 approximately the location I took the picture.

17 Q All right, sir, and as we go, then, to
18 the last picture taken in the April -- on that day in April,
19 would you again identify where you were and where you were
20 looking?

21 A Yes, sir. I was -- continued on in the
22 same direction and took another photograph towards the lake,
23 looking in the same general direction and I was looking for
24 the spring down there and apparently I was pretty close to
25 the spring at this time I took this picture.

Q Have you subsequently located the spring

1 that was the -- one of the points of discussion back in the
2 April de novo hearing?

3 A Yes, sir, I located it on that day.

4 Q We'll come back to the spring in a min-
5 ute, then.

6 All right, after the April photographs,
7 the next occasion that you took photographs in the area was,
8 you told us, sometime in September of this year?

9 A That's correct.

10 Q What else did you do on that particular
11 day besides take photographs?

12 A I took a sample of the spring water and
13 had it analyzed by UniChem.

14 Q Before we start looking and having you
15 describe for us the series of photographs taken in Septem-
16 ber, would you describe for us generally what the condition
17 of your grasses and vegetation were in the April viewing and
18 then how they compared to the September viewing of the
19 grasslands that are on Section 15, which is your acreage im-
20 mediately to the east of Section 16?

21 A Well, the grass condition in this area in
22 the last three years has been excellent, all -- the last
23 three years has been excellent.

24 April it was rather dry and these pic-
25 tures that we took in April still show excellent grass cover

1 on the area; certainly the ones we took in September, that
2 going towards the end of the growing season they're --
3 they're much better. The grasses are about knee-high and
4 there's a lot of grass in the area, and it's got good vege-
5 tation, good cover, as the pictures show.

6 Q Let's start with Exhibit Number Four.
7 Would you identify for us where you were standing and the
8 direction of view when you took the pictures shown on Exhi-
9 bit Four.

10 A Where I've got it marked on the map
11 there, looking straight north towards the lake.

12 Q Would you identify the individual in the
13 photograph?

14 A A fellow named Charlie Robinson, who's a
15 friend of mine.

16 Q And approximately how tall is Mr. Robin-
17 son?

18 A About my height, 6'3".

19 Q And how high would you approximate to be
20 the height of the grass in the area in which you're stand-
21 ing?

22 A Well it's, as you can see, it's up to his
23 knees, just below his knees.

24 Q Do you make use of the -- the grasslands
25 in this area that are typical of the grasses we see in this

1 photograph?

2 A Very definitely so; not in this particu-
3 lar 16, Section 16. My pasture is back to the east in Sec-
4 tion 15, but it's basically the same way.

5 We very definitely utilize this grass
6 grazing cattle.

7 Q Let's go to photograph number five.
8 Again would you identify where you were and -- the approxi-
9 mate location of where you were and the direction of view?

10 A I was -- made an effort to take the pic-
11 ture on the dividing line between Section 16 and Section 15.
12 Section 15 is where Snyder Ranch properties is. This fence
13 that's depicted there is the dividing line between those two
14 sections.

15 Q Section 16 will be to which side of the
16 photograph?

17 A To the left side.

18 Q And your grazing lease is to the right of
19 the fence.

20 A That's correct.

21 Q All right, sir, let's go to photograph
22 number six and again show us approximately where you stood
23 and the direction of view.

24 A Approximately in the same area as before
25 only looking north to the northeast across into our pasture.

1 Q All right, sir, and photograph number
2 seven.

3 A Photograph number seven was taken looking
4 back up the hill to the southwest in the approximate area
5 marked on the exhibit.

6 Q Okay. now let's turn to Exhibit Number
7 Eight? Where did you stand, approximately, for the photo-
8 graph in Exhibit Number Eight and the direction of view?

9 A I was looking straight north, as I've
10 noted on the map, looking down straight north towards the
11 lake.

12 Q Sir, you said that on this particular
13 day when these photographs were taken that you also took a
14 water sample from the spring that was the subject of discus-
15 sion back at the April de novo hearing?

16 A That's correct.

17 Q I show you Exhibit Number Nine and ask
18 you to identify and locate the picture.

19 A This picture that was -- that I've got
20 here is a picture standing downstream from the spring that's
21 been the subject of conversation in this area, and I believe
22 is in the -- the location of the spring, oh, somewhere right
23 at the edge of one of these draws up there, located -- I
24 think it's been located during the spring. But I'm standing
25 downstream, looking back up towards the pool of water in

1 this first photograph, and the water is -- is running, is
2 trickling. There's enough water weeping out of the rock up
3 there where the -- where this little spring is running.

4 Q Let's go to Exhibit Number Ten and ask
5 you to identify this?

6 A This picture was taken of the pool of the
7 water and the rock where the water is coming out of it, just
8 upstream from that picture in Number Nine.

9 Q And then photograph number eleven.

10 A Photograph number eleven I was standing
11 on top of the spring looking right straight down at it. In
12 other words, I'm -- the spring is about 8 feet, 8 feet below
13 me, and it's located in this arroyo, and I took this picture
14 to indicate that the water was not running down the arroyo
15 but it was, actually, in fact, coming out of the rock.

16 Q All right, photograph number twelve,
17 would you identify that for us?

18 A That's Mr. Robinson's arm taking a water
19 sample out of the spring.

20 Q Would you describe for us the method by
21 which the water sample was taken from the spring?

22 A Well, we just had a little pint bottle
23 with a plastic cap on it and we had two bottles and we took
24 one bottle and set it to -- had a tight plastic cap on it,
25 and clean bottles, and we took it to UniChem to have it ana-

1 lyzed.

2 I kept another bottle and was going to
3 bring it up here and let you all have a little drink of it,
4 it's quite good water, but I forgot it and left it in my
5 car.

6 Q Did you drink water from the spring on
7 that day?

8 A Oh, yes, very definitely drank water from
9 it and it's good water.

10 Q The method for taking the sample out of
11 the spring on this particular day, is that the same method
12 you've utilized for taking other water samples for other
13 purposes?

14 A Oh, yes. Yes.

15 Q And did you follow an accepted technique
16 for taking the samples, using a clean plastic or glass con-
17 tainer with a plastic top?

18 A Yes. The bottle was very clean and had a
19 tight sealing cap on it, and the container was submersed
20 down in the -- in the water and the water was bubbled, and
21 taken about six inches below the surface.

22 Q Have you subsequently received a water
23 analysis back based upon the water analysis -- the water
24 sample that you submitted to the analytical laboratory?

25 A Yes, I have.

1 Q And is that sample depicted on Exhibit
2 Thirteen with the second page attached to that exhibit?

3 A That's correct.

4 Q And what is the total dissolved solids
5 reported back to you by the laboratory from the water sam-
6 ple?

7 A 1618.

8 Q If this spring was located on your graz-
9 ing lands, Mr. Squires, is there a foreseeable, reasonable
10 beneficial use that you could put this spring to?

11 A Certainly. Those cattle would certainly
12 drink this water, yes.

13 MR. KELLAHIN: That concludes
14 my examination of Mr. Squires.

15 MR. STAMETS: Questions of the
16 witness?

17 MR. KELLAHIN: We'd like to
18 move the introduction of Exhibits One through Thirteen at
19 this time.

20 MR. STAMETS: Did you have an
21 Exhibit Eleven?

22 MR. KELLAHIN: I believe we
23 did, sir, let me see --

24 THE REPORTER: I wrote one down
25 as a photo.

1 MR. KELLAHIN: Could be a
2 photograph looking down off the spring.

3 MR. STAMETS: All right, I see
4 what happened. I got Ten and Eleven reversed here.

5 Okay, without objection these
6 exhibits will be admitted.

7

8 RE CROSS EXAMINATION

9 BY MR. WEBER:

10 Q Mr. Squires, you've shown this Commission
11 a series of photographs depicting grasses and other vegeta-
12 tion growing on Section 16 adjacent to the proposed disposal
13 site.

14 Now, you've indicated to this Commission
15 what the condition of your grasses and your vegetation. Can
16 you tell us who owns those lands?

17 A The Federal government owns these lands.

18 Q Sir, by what document do you claim the
19 right to graze your cattle on those lands?

20 A A grazing permit.

21 Q Sir, does that grazing permit indicate
22 that -- on its face, that the permit lease conveys no right,
23 title, interest held by the United States in any of the
24 lands or its resources?

25 MR. KELLAHIN: Let's show him a

1 copy of it, if you please.

2 MR. WEBER: Certainly, we can
3 have a copy of the grazing permit.

4 Q Sir, I show you now what purports to be a
5 grazing permit/lease marked as Petro-Thermo Corporation Ex-
6 hibit Number One. It appears to be made out to Snyder Ran-
7 ches, Limited, in care of Larry Squires, Post Office Box
8 726, Lovington, New Mexico.

9 Is that your grazing permit/lease by
10 which you claim the right to graze cattle on this land?

11 A That is correct.

12 Q Sir, if I could ask you to look on the
13 bottom portion of that grazing permit/lease and ask you if
14 said paragraph one provides that this permit/lease conveys
15 no right, title, or interest held by the United States in
16 any lands or resources?

17 A That's correct.

18 Q Sir, what's the average capacity of this
19 grazing land? Isn't it about one cow per 60 acres?

20 A This particular section there would --
21 would be probably double that because the range conditions
22 at the present time.

23 Q Mr. Squires, are you familiar with the
24 provisions of Title 3, excuse me, Title 43, Code of Federal
25 Regulations, Subpart 4100, relating to the administration of

1 grazing permits on Federal lands?

2 A No, I'm not familiar with it.

3 Q Are you aware that Title 43, Code of Fed-
4 eral Regulations, Section 4130.2(b) --

5 MR. KELLAHIN: I object to the
6 form of the question. This attorney is testifying. The
7 witness has already testified he wasn't familiar with it.
8 He's had his answer.

9 MR. STAMETS: Unless you have
10 an outstanding response, I'd have to agree with Mr. Kellahin
11 and --

12 MR. WEBER: I would just re-
13 quest that --

14 MR. STAMETS: -- sustain his
15 objection.

16 MR. WEBER: I would just re-
17 quest that this Commission take administrative notice of the
18 provisions of Title 43, CFR, Subpart 4100, with regard to
19 the fact that neither grazing permits or leases, range im-
20 provement permits, or cooperative agreements with the Bureau
21 of Land Management, conveys no right, title, or interest in
22 either the lands held by the United States or the resources
23 developed by those lands.

24 MR. KELLAHIN: I'll object to
25 the manner of tender of the administrative notice. I think

1 the Commission can take administrative notice of the CFR.

2 I'll object to Mr. Weber testi-
3 fying.

4 MR. STAMETS: Mr. Weber, could
5 you have -- surely this will run into the lunch hour, I sup-
6 pose you could have someone make a Xerox copy of this and
7 introduce it. You obviously have one lurking in your file
8 there.

9 MR. WEBER: I may have one
10 lurking in my file, sir.

11 MR. STAMETS: I think it would
12 be more appropriate if you would have one of your witnesses
13 introduce that at a later time.

14 Q In short, Mr. Squires, Snyder Ranches,
15 Incorporated, holds no right, title, or interest in the
16 land.

17 A We have a right to utilize the grass
18 growing on this land and you all don't have a right to de-
19 stroy it. That's what this whole hearing is about.

20 Q Sir, who owns the subsurface mineral
21 rights as to those lands?

22 A I have no idea.

23 Q Do you own them?

24 MR. KELLAHIN: I'm going to ob-
25 ject --

1 A No.

2 MR. KELLAHIN: -- to the ques-
3 tion. Subsurface mineral rights in the adjoining property
4 are not the focus of this hearing, Mr. Chairman.

5 We've never claimed the oil and
6 gas rights underneath that tract.

7 MR. WEBER: Sir, let me pose a
8 hypothetical to Mr. Squires.

9 MR. STAMETS: I think, do you
10 want to ask this question or do you want to proceed in this
11 --

12 MR. WEBER: Sir, I'd like to
13 proceed.

14 MR. STAMETS: I think since
15 we're not talking about transporting something across the
16 surface and dumping it on top, Mr. Squires, I think maybe
17 questions as to the subsurface are appropriate.

18 Mr. Squires --

19 MR. KELLAHIN: We'll admit that
20 he does not own the oil and gas lease on it at this time.

21 MR. STAMETS: That's fine. Mr.
22 Squires can answer the questions.

23 Q Sir, to your knowledge have those rights
24 been leased or has there been any evidence that those rights
25 have been leased?

1 A I don't know --

2 MR. KELLAHIN: Excuse me, what
3 were the rights?

4 MR. WEBER: Subsurface rights.

5 MR. KELLAHIN: Subsurface.

6 Q Are there any wells located on the west-
7 ern half of Section 16?

8 MR. STAMETS: 16 or 15? Mr.
9 Squires' lease is in 15.

10 Q Section 15.

11 A There are some dry holes, I believe.
12 Then, if -- we own the mineral rights in Section 1 there,
13 and I believe the subsurface in Laguna Plata itself has been
14 leased by Texaco for almost \$2000 an acre.

15 I believe Anadarko has some of that stuff
16 leased in that area for something like \$2000 an acre, too,
17 if that's helpful to you.

18 Q Sir, let's assume just for a moment, that
19 one of those operators of the wells that you've testified
20 are located on Section 15 committed an act of surface or
21 even subsurface waste, who would be entitled to receive com-
22 pensation for that damage?

23 MR. KELLAHIN: Object to the
24 form of the question. He's asking for a legal opinion of
25 Mr. Squires.

1 MR. STAMETS: If Mr. Squires
2 knows the answer he may answer it; if he doesn't, he may not
3 answer it.

4 MR. KELLAHIN: May we have the
5 question again?

6 Q Assume that the operators of an oil well
7 located on Section 15 committed an act of waste, subsurface
8 waste, surface waste, who would be entitled to receive dam-
9 ages or compensation for the destruction of the grasses and
10 vegetation located thereon?

11 A Mr. Weber, I'm -- I'm trying to prevent
12 waste on this land. I have no -- I don't want to collect
13 any money out of these people. I just don't want an eyesore
14 put on this ranch and I don't want this grass destroyed, and
15 I'm quite sure the BLM does not, either.

16 I would not be entitled to any money from
17 this. I don't want any money from it. I just don't want a
18 mess created out there next door to my ranch.

19 Q Sir, then could you please explain to us
20 on what basis you claim at Paragraph 7 of your application
21 for rehearing that the migration of contaminated waste water
22 would destroy grasses owned by Snyder Ranches?

23 MR. KELLAHIN: I object to the
24 form of the question. The call of the hearing asked for the
25 grasses and vegetation under the ownership and control of

1 Mr. -- of the Snyder Ranches. He didn't complete the full
2 questions of what was asked.

3 Object to the form of the ques-
4 tion.

5 MR. STAMETS: I'm -- I'm just
6 about lost in where we are on this thing now.

7 It seems to me that it's quite
8 clear that Mr. Snyder has the use of the grasses in the west
9 half of Section 15 and no matter what terms were phrased re-
10 questing this rehearing, it seems quite clear that Mr. Sny-
11 der is concerned about the operations of Petro-Thermo dam-
12 aging that grass to a point where he cannot use it, and I
13 think that that's the question here, not whether Mr. Snyder
14 actually --

15 MR. KELLAHIN: Excuse me, Mr.
16 Squires.

17 MR. STAMETS: -- Mr. Squires
18 actually owns that grass fee simple or -- or whether we're
19 talking about the use of it.

20 So I think we will have to con-
21 sider those issues.

22 MR. WEBER: Sir, if I might
23 proceed on a different tack?

24 MR. STAMETS: Good.

25 Q Mr. Squires, you indicated that Snyder

1 Ranches in its control owns no right in the subsurface min-
2 erals. Would you agree as --

3 A No, no, I --

4 MR. KELLAHIN: Excuse me, that
5 was a misstatement of what he said, no right in Section 15.

6 MR. WEBER: No right in Section
7 15 as to subsurface minerals.

8 A That's correct.

9 Q Would you also agree that then you have
10 no correlative rights as that term is defined in Section 70-
11 2-33-H, New Mexico Statutes Annotated, 1978, as amended,
12 which this Commission could protect?

13 MR. KELLAHIN: I'm going to ob-
14 ject to the form of the question. He's again asked this
15 witness for a legal opinion and it takes a District Court or
16 someone else to resolve that issue for us.

17 MR. STAMETS: I don't recall
18 that correlative rights was one of the issues that we were
19 going to allow any additional evidence on today.

20 So on that basis we'll sustain
21 the objection.

22 Q Mr. Squires, what other permits or licen-
23 ses regarding this land have you obtained that you presently
24 have or have had in the past?

25 A What land are you referring to?

1 I'm going to object to the question and ask the answer be
2 stricken. This is beyond the scope of this hearing. We're
3 not talking about Mr. Squires applications or what he had
4 with regards to Laguna Gatuna. It's beyond the call of the
5 case.

6 MR. STAMETS: Mr. Weber, what's
7 the point of this line of questioning?

8 MR. WEBER: The whole line of
9 questioning is designed to show that Mr. Squires has no
10 right, title, or interest in the land by virtue of either
11 the grazing permit, business leases granted by the State of
12 New Mexico, or Special Use Permits granted by --

13 MR. STAMETS: In Section 16?

14 MR. WEBER: In Section 16. We
15 are not concerned with the Bureau of Land Management Special
16 Use Permit. We are, however, on Section 16 concerned with a
17 business license issued by the State of New Mexico.

18 MR. KELLAHIN: Mr. Chairman,
19 may I ask --

20 MR. STAMETS: Well, wouldn't it
21 be simpler just to ask him if he has any right, title, in-
22 terest in Section 16?

23 That seems like an appropriate
24 kind of question.

25 MR. KELLAHIN: My question is

1 that this was not raised by Mr. Weber in any brief filed
2 prior to the deadline and is far beyond the scope of what I
3 thought we were here to do today.

4 This issue has long since been
5 passed.

6 MR. WEBER: Sir, I would con-
7 tend that it has not been -- that we have had the claim of
8 ownership in the paragraphs that were set for this rehear-
9 ing.

10 I feel it's entirely legitimate
11 to consider not only the present state of Mr. Squires'
12 right, title, and interest in Section 15 as far as the grass
13 is concerned, but also his past claims of any right, title,
14 interest, or privilege in those lands, so that we may deter-
15 mine his interest in this particular matter.

16 There's been a claim of owner-
17 ship made. I do not believe that claim of ownership is sub-
18 stantiated.

19 MR. KELLAHIN: Mr. Weber mis-
20 characterizes what we're doing here. He's contesting on a
21 claim of ownership or standing to be before the Commission.

22 Don't misunderstand where he's
23 going. We've long since gone by jurisdiction on the parties
24 and the subject matter of this case.

25 MR. STAMETS: Mr. Weber, surely

1 you're not going that direction.

2 Well, I can't see any -- any
3 point in this. It seems to me that the earlier case pretty
4 well established who owned what and who has an interest in
5 what and who's seeking to do what.

6 I'd like us to stay close, as
7 close as possible to the specific three issues set out in
8 our June 20th letter, as possible, and if we can show some
9 relation to those issues, you may continue, and if not,
10 let's abandon that line of question and go on.

11 MR. WEBER: Fine.

12 Q Mr. Squires, let's go back again to that
13 March 16th, 1969, hearing before the Oil Conservation Com-
14 mission in Case Number 4047.

15 Did you not testify at length that there
16 was no usable water in the vicinity of Laguna Plata during
17 that hearing?

18 A I testified that I had no knowledge of
19 any.

20 Q Sir, were you asked the question:

21
22 QUESTION: Is it your testimony that
23 there is no usable water within the vici-
24 nity of the lakes?
25

1 MR. KELLAHIN: May we have a
2 page reference for that, please?

3 MR. WEBER: Transcript Page
4 Number Five.

5 Let me provide to the
6 Commission and the witness a copy of Pages Three through
7 Eleven of what purports to be Mr. Squires testimony before
8 the Commission on March 16th, 1969, in Case Number 4047.

9 Q Sir, I show you now the transcript and
10 ask you if you can recognize it?

11 MR. KELLAHIN: Excuse me, Mr.
12 Weber.

13 Mr. Chairman, what's the
14 (unclear) of this case?

15 MR. STAMETS: Which case?

16 MR. KELLAHIN: 4747, I guess it
17 is.

18 MR. WEBER: 4047.

19 MR. KELLAHIN: 4047.

20 MR. STAMETS: 4047, okay, it's
21 shown on a page about halfway through.

22 MR. KELLAHIN: Do we have a
23 complete transcript on that hearing?

24 MR. WEBER: I do not. It is
25 available on microfiche in the offices of the Oil Conserva-

1 tion Commission.

2 MR. KELLAHIN: Well, I'm going
3 to object until there's relevancy established as to what
4 case file this came from.

5 I'm not familiar with Case
6 4047.

7 MR. WEBER: Mr. Kellahin, did
8 your law firm represent Mr. Squires in that proceeding?

9 MR. KELLAHIN: I'm not a wit-
10 ness, Mr. Weber.

11 Q Mr. Squires, do you recall seeing that
12 transcript?

13 MR. KELLAHIN: Mr. Chairman,
14 I've objected to the form of the question. He has not laid
15 a proper foundation for the question to allow this witness
16 to make an informed answer about when and where this testi-
17 mony was taking place and what the subject matter was.

18 MR. STAMETS: On that same Page
19 5 the question appears to show that Mr. Squires is talking
20 about three lakes --

21 A Yes, sir.

22 MR. STAMETS: -- in the area,
23 Laguna Gatuna is referenced, Laguna Tonto is referenced, and
24 Laguna Plata is referenced.

25 I think we'll allow this line

1 of questioning and we'll also allow some time for a review
2 of this record and if there's a problem with this, Mr. Kel-
3 lahin, you can develop that on redirect.

4 All right, you may re-ask the
5 question.

6 Q Sir, did you not testify at the hearing
7 there was no usable water in the vicinity of, among other
8 playa lakes, Laguna Plata?

9 A What hearing are we talking about?

10 Q We're talking about the hearing conducted
11 before the Oil Conservation Commission on March 16th, 1969,
12 in Case Number 4047.

13 A I think my testimony at that time, as I
14 remember it, was that I had no knowledge of any usable water
15 in the area.

16 MR. WEBER: I would request that
17 the Commission take administrative notice of that portion of
18 the transcript which relates to Mr. Squires testimony.

19 MR. KELLAHIN: I'm going to ob-
20 ject to the manner of judicial notice. We would request
21 that you take administrative notice of the entire tran-
22 script.

23 MR. WEBER: I would concur.

24 MR. STAMETS: We will withhold
25 our decision on that. I -- I don't believe we ought to fur-

1 ther confuse this record with a transcript that is obviously
2 dated here. I think the judge will have quite enough to
3 work over with the records in this case all by itself, but
4 if this proves important we might reconsider it at that
5 time.

6 Q Mr. Squires, did you sit through that en-
7 tire hearing?

8 MR. KELLAHIN: Which hearing?

9 Q That was held on March 16th, 1969, be-
10 fore the Oil Conservation Commission in Case Number 4047?

11 A Yes, I think I did.

12 Q Mr. Squires, do you remember if your op-
13 ponents raised the same objections with regard to the west-
14 ward migration of waste water as you have presented in con-
15 nection with Petro-Thermo's application for --

16 A I don't know what --

17 Q -- salt water disposal?

18 A I don't recall anybody -- I don't recall
19 any opponents at that hearing.

20 Q Mr. Squires, you've testified that you
21 went out on the ground and sampled a spring.

22 MR. STAMETS: Let's try and
23 keep these -- these two hearings, because we've got this old
24 one and we've got the new one, and if we're going to ask him
25 questions about both of them, let's figure out which one

1 we're asking.

2 Q Mr. Squires, you testified today at this
3 rehearing that you went out onto the proposed disposal site
4 in Section 16; that you found a spring and that you sampled
5 some waters from that spring.

6 Is that correct?

7 A That is correct.

8 Q Sir, where is that spring located?

9 A North of the site between the lake and you
10 all's plat, in that general area. I didn't survey it. I
11 don't know exactly where it is.

12 Q Are you aware that more than one spring
13 has been located in that vicinity?

14 A No.

15 Q And have been tested?

16 A No, I am not aware of it.

17 Q Might you have tested a spring which is
18 different from that which has been tested by representatives
19 of the Oil Conservation Commission or by representatives of
20 Petro-Thermo Corporation?

21 A I don't think so, no. I think it's the
22 same spring from viewing the pictures that you all had taken
23 and the general appearance of the spring.

24 Q Mr. Squires, isn't it true that during
25 the spring of 1986 the southeastern portion of New Mexico,

1 particularly western Lea County, had one of the heaviest
2 rainfalls on record?

3 A In the spring? I don't -- I don't recall
4 a real heavy, you know, in the springtime. We did get some
5 rain in the first two weeks of March. During April it was
6 pretty dry.

7 Q Subsequent to April was heavy rainfall
8 experienced in this particular area?

9 A If my memory serves me correct, we had
10 some pretty good rains the first ten days in March. I -- I
11 was not out in that area.

12 Now, as most people realize that's lived
13 in southeastern New Mexico for forty years, you know, it can
14 rain three inches in one spot and not rain in a spot next
15 door, so I have no knowledge of rain in this particular area
16 at that particular time. I was not there.

17 Q Isn't --

18 A When it rained.

19 Q Isn't it true that the grass in this par-
20 ticular area is just a little bit lusher than it would nor-
21 mally be at this point in time?

22 A It has been like that for the last three
23 or four years.

24 Q And prior to that?

25 A This pasture that we graze there in 15 is

1 always good because we manage and control it in an expert
2 manner.

3 As to my neighbors' grazing practices, I
4 have no knowledge of it.

5 Q You said it's always good. Has it been
6 better the last two or three years?

7 A Yes.

8 MR. WEBER: I have no further
9 questions.

10 MR. STAMETS: Any other ques-
11 tions of the witness?

12
13 REDIRECT EXAMINATION

14 BY MR. KELLAHIN:

15 Q Mr. Squires, I have taken from the
16 Commission file a photograph taken on March 27th, 1986,
17 which is marked as Petro-Thermo Corporation Exhibit Number
18 Eleven to Case 8781 for hearing date of April 10th, '86, and
19 ask you if, sir, the spring that you have discussed in your
20 testimony is the same spring that is depicted on that
21 exhibit?

22 A I believe it to be, yes. In fact, I'm
23 sure that it is.

24 Q Mr. Squires, I show you Petro-Thermo's
25 Exhibit Number Eight, Page 6, also from the same April

1 hearing, in which there is marked on that exhibit in red pen
2 a circle and then a red line is drawn on that exhibit. I
3 ask you to look at this exhibit, sir, and tell me whether or
4 not that approximates the location of the spring from which
5 you took the water sample on September 4th, 1986?

6 A Yes, I believe it to be.

7 MR. KELLAHIN: No further ques-
8 tions.

9 MR. WEBER: Sir, I have one
10 more question.

11

12 RE-CROSS EXAMINATION

13 BY MR. WEBER:

14 Q Mr. Squires, I direct your attention to
15 Exhibit Number Thirteen, which is the water analysis report
16 completed by UniChem, International, on the sample that you
17 sent over to the laboratory.

18 UniChem, International, has obviously
19 just made a mistake when it indicates that the sampling
20 point is on Snyder Ranch. Those lands where you sampled it
21 are not part of Snyder Ranch, are they?

22 A No, they didn't make a mistake. They
23 want to know where the water came from and I indicated to
24 them that it was not necessarily -- necessary that they
25 know, and they billed me and that's why -- they billed Sny-

1 der Ranches and that's why it's depicted thataway.

2 MR. WEBER: I have no other
3 questions.

4 MR. STAMETS: Any other ques-
5 tions of this witness?

6 He may be excused.

7 MR. WEBER: Sir, I would move
8 at this time for the admission of Petro-Thermo Exhibit
9 Corporation's Exhibits Number One and Two.

10 MR. KELLAHIN: May I see which
11 ones Exhibits One and Two are?

12 MR. WEBER: Exhibit Number One
13 is the grazing permit which was identified by Mr. Squires.

14 The second is a copy of Mr.
15 Squires testimony at the March 16th, 1969 hearing before the
16 Oil Conservation Commission in Case Number 4047.

17 MR. KELLAHIN: We'll object to
18 both exhibits on the grounds of relevance.

19 MR. STAMETS: We'll take about
20 a fifteen minute recess.

21

22 (Thereupon a recess was taken.)

23

24 MR. STAMETS: The hearing will
25 please come to order.

1 We will admit the Petro-Thermo
2 Exhibits.

3 You may proceed.

4 MR. KELLAHIN: Thank you, Mr.
5 Chairman.

6 We'd like to recall at this
7 time Mr. Tim Kelly.

8
9 TIM KELLY,
10 being recalled as a witness and remaining under oath,
11 testified as follows, to-wit:

12
13 DIRECT EXAMINATION

14 BY MR. KELLAHIN:

15 Q Mr. Kelly, subsequent to the de novo
16 hearing in April, have you made a review of the technical
17 information with regards to preparation of responses to the
18 issues the Commission requested testimony on for today's
19 hearing?

20 A Yes, I have.

21 Q Let me begin, sir, by asking you whether
22 or not you have reviewed the monitoring program that the
23 Commission approved for this facility as a result of the
24 entrance of Commission Order R-8161-A?

25 A Yes, sir.

1 Q Do you have an opinion, Mr. Kelly,
2 concerning whether the Commission's approval of that
3 monitoring program constitutes an adequate program?

4 A I do not believe that it is adequate as
5 proposed.

6 Q Let me have you summarize for us without
7 going into all the specific details, but I would like to
8 have you summarize for us the geologic conclusions that you
9 would as a hydrologist have to reach in order to conclude
10 that the Commission's approved monitoring program, the one
11 that was approved in this order, is adequate to protect
12 fresh water and to avoid migration of the disposal fluids
13 onto or under the adjoining lands.

14 A First they would have to reach the
15 conclusion or the assumption that the water table in the
16 area slopes in the same direction as the topographic
17 surface. This is rarely the case and therefore not a valid
18 assumption.

19 Secondly, they would have to assume that
20 the configuration of the redbeds, which is the lowermost
21 limit of porosity for all practical purposes also slopes in
22 the same direction as the topographic surface, and again
23 this is not a valid assumption.

24 They would also have to assume that there
25 is no outflow from Laguna Plata and no testimony or documen-

1 tation has been presented which supports that conclusion,
2 either.

3 But those are the assumptions that would
4 have to be made.

5 Q Those are the basic, fundamental assump-
6 tions that you would need in order to justify or accept the
7 adequacy of of the monitoring program the Commission has
8 adopted?

9 A Yes, sir.

10 Q And in your opinion as a hydrologist,
11 there is a lack of the technical data upon which to support
12 those assumptions.

13 A Yes, sir. There is additional technical
14 data which is required, but certainly those are the princi-
15 pal assumptions on which this monitoring system apparently
16 is designed.

17 Q And based upon current available hydrau-
18 lic studies -- hydrogeologic studies and information, you
19 have concluded, I assume, just the opposite on those funda-
20 mental issues.

21 A Yes, sir.

22 Q Based upon the current state of the in-
23 formation that we have available to us, do you have a recom-
24 mendation, Mr. Kelly, to the Commission as to a monitoring
25 program that in your opinion would protect fresh water sour-

1 ces and minimize the potential for the migration of the dis-
2 posal water on to or under the adjoining lands?

3 A Yes, I do.

4 Q Is that contained as part of your report
5 which has been identified as Exhibit Number Fourteen for to-
6 day's hearing?

7 A Yes, sir.

8 Q For purposes of the record would you sim-
9 ply identify this report?

10 A This report was prepared by me and is en-
11 titled Technical Response to Items Five, Six, and Seven of
12 Order R-8161-A, and Prepared for Pollution Control and Sny-
13 der Ranches, September 16th, 1986.

14 MR. KELLAHIN: At this time,
15 Mr. Chairman, we'd move the introduction of Exhibit Number
16 Fourteen.

17 MR. STAMETS: Without any dis-
18 cussion of Exhibit Fourteen?

19 MR. KELLAHIN: Yes, sir, and
20 then we'll discuss it. I believe we've laid a proper evi-
21 dentiary foundation for the admission of the exhibit at this
22 point, and rather than go through the entire report I would
23 like to direct Mr. Kelly's attention to certain fundamental
24 issues.

25 MR. STAMETS: Do you have any

1 objection, Mr. Weber?

2 MR. WEBER: I would object and
3 request that the Commission reserve its ruling on the admis-
4 sibility of this particular document until after testimony
5 has been elicited and Mr. Kelly has been cross examined with
6 regard to it.

7 MR. STAMETS: We'll delay the
8 admission of this exhibit until the conclusion of cross ex-
9 amination.

10 Q That being the case, Mr. Kelly, I will
11 ask you to begin with the first page, sir, and would you
12 summarize for us the information you have presented for to-
13 day's hearing?

14 Let's start with the background. Let's
15 start with the background that brought us to today's case in
16 terms of your opinion that there is insufficient data avail-
17 able on which to predict the effects that the Petro-Thermo
18 Corporation facility will have on Laguna Plata and the ad-
19 joining sites.

20 Where did you start, then, in preparing
21 this exhibit?

22 A We prepared, in starting this exhibit, by
23 the testimony that was presented at the April 10th, 1986
24 hearing, and pertaining to the application by Petro-Thermo
25 for a facility to dispose of oilfield waste in Section 16 of

1 Township 20 South, Range 32 East.

2 Q Does this report have in it references to
3 the basic fundamental findings that you and I have just dis-
4 cussed orally?

5 A Yes, it does.

6 Q Let's turn, sir, if you will, to page
7 four of the Exhibit Fourteen and have you refresh our recol-
8 lection on the monitoring program that the applicant had
9 submitted to the Commission and the Commission had incorpor-
10 ated into the de novo order.

11 What is your understanding of that?

12 A It was my understanding, as shown by this
13 illustration, Figure 2, which was presented at the earlier
14 hearing, that the monitoring system would consist of two
15 wells, both located approximately 200 feet north of the
16 site, I guess it's Tract B, in Tract B, and that these are
17 shown by two "X's" directly north of that particular site.

18 It was also indicated in the testimony
19 that there would be a third well drilled at some point yet
20 to be determined, and I presume that's indicated by the "X"
21 identified as "monitoring well location" which is floating
22 out here to the -- into Section 15.

23 Q Would you summarize for us some of the
24 conclusions you have reached to satisfy yourself that this
25 monitoring program is inadequate?

1 A Well, first of all, if there's going to
2 be seepage from this disposal system, and in fact it's de-
3 signed to allow seepage to occur, no contaminants would be
4 identified until it had moved at least 200 feet off of the
5 site and the assumption is based -- or this is based on the
6 assumption that it's going to move directly north, so it
7 goes back to those assumptions that we talked about. There
8 is no subsurface information presented to indicate either
9 that it's going to move 200 feet north or that it's going to
10 move directly north in the first place. There's no data to
11 indicate it's not going to move south.

12 So, on the basis of these two proposed
13 wells, anybody with any geologic information available to
14 them, and I think that includes most people in this room,
15 know that it requires at least three points to identify any-
16 thing in the subsurface and certainly not two, and 200 feet
17 away is certainly an excessive distance in my opinion, if
18 you have a problem, to start cleaning up.

19 Q Let's turn, sir, to the foldout, which
20 appears following page number 6, and ask you, Mr. Kelly,
21 have you a monitoring program to propose to the Commission
22 for adoption for this facility?

23 A Yes, it's identified on this page 6-A --
24 or excuse me, page 7.

25 Q Would you take a moment and describe for

1 us, first of all, the location of the proposed monitoring
2 wells and why you have picked these locations?

3 A This is a modification of an exhibit that
4 was presented by the applicant at the April hearing, and it
5 shows their facility. The one in solid lines is their Unit
6 1 and, as I understand it, in dashed lines is Unit 2, and it
7 shows the tract in which these would be located.

8 The monitoring system which I have pro-
9 posed would include eight wells, which would be drilled at a
10 distance of no greater than 40 feet from any one facility.
11 It would -- it should be installed at the -- as soon as pos-
12 sible to provide background data, and it would identify not
13 only the configuration of the water table in the project
14 area, but also the configuration of the redbeds, and would
15 therefore enable the applicant to know, rather than assume,
16 the direction of groundwater movement, not only at the water
17 table but also on top of the redbed, and much sooner than
18 would be identified by a 200-foot -- or a well spaced 200
19 feet directly to the north.

20 Q Let me ask you why you have selected lo-
21 cations that were this distance from the facility as opposed
22 to farther out in the acreage?

23 A Simply because if there are hydrocarbons
24 entering the groundwater environment, it is far easier and
25 less expensive to clean up a mess that's only 40 feet away

1 than it is one that's 200 feet away.

2 Q What is the reason for having eight wells
3 located as you have proposed, versus simply two or three
4 wells?

5 A All of the subsurface information for the
6 -- for Section 16, 15, and for Laguna Plata has failed to
7 show anything except a few outcrops, and therefore, nothing
8 is know of the bedrock configuration except that which was
9 presented by Mr. Squires and done by Mr. Reed in 1969 and
10 submitted to the Division, which purports to show the bed-
11 rock configuration.

12 Since we don't know, other than on a
13 gross regional scale, what the bedrock configuration is,
14 eight sites drilled immediately adjacent to the property
15 would adequately define the bedrock configuration, in my
16 opinion.

17 Q And you would recommend that those wells
18 be located as depicted on this exhibit?

19 A Yes, sir, although there's nothing cut
20 and dried about a well located at this point or three feet
21 in either direction. These were located on the basis of
22 their diagrams, not on the basis of topography, or their de-
23 velopment plan.

24 Q Let's talk about each individual proposed
25 monitoring well in terms of how you would recommend that

1 they be drilled and completed, and to aid us in understand-
2 ding your opinion, if you'll look at the schematic on the
3 righthand side of the same exhibit page that we've been dis-
4 cussing.

5 A This is a proposed monitoring well, which
6 is quite similar to that which had been originally suggested
7 by the applicant; however, there are some very important
8 differences, and I feel that a monitoring well should be
9 completed by this method in order to obtain maximum informa-
10 tion to -- in order to enable the applicant to monitor the
11 groundwater environment and also to allow for subsequent
12 clean-ups of the area.

13 The well should be drilled from the sur-
14 face to penetrate the bedrock a minimum of five feet. It
15 should be drilled with air so that no fluids are induced in-
16 to the system. The samples should be analyzed by a compe-
17 tent individual so that we're not taking the driller's word
18 for the fact that he went into redbeds and when, in fact, he
19 went in and reworked red shale.

20 After the well is drilled geophysical
21 logs should be run on each hole and this would include SP,
22 resistivity, gamma, and neutron, the purpose of these being
23 that even though a person can analyze the samples, you can-
24 not identify individual sand stringers which might act as
25 zones of high permeability and transmit seepage laterally.

1 It would not -- they would not identify clay zones which
2 might prevent vertical migration, which is also an assump-
3 tion that the applicant has made.

4 So the geophysical logs are very impor-
5 tant.

6 After the well has been drilled, or after
7 the hole has been drilled, it should be cased with .05 slot
8 wrapped PVC screen. This is simply far more permeable than
9 can be obtained by using a skill saw to slot PVC casing on
10 the site, and therefore it would be more effective in open-
11 ing up the formation for collecting samples but also I would
12 recommend that after the well has been completed, gravel
13 packed, and a cement plug put at the surface, that the well
14 be tested. By that I mean an aquifer test conducted, either
15 by pumping at a slow rate or with a slug test, so that the
16 aquifer characteristics can be determined and this informa-
17 tion would be vital in order to use the same wells for
18 clean-up purposes in the even that hydrocarbons do in fact
19 show up in the waste plume.

20 Q Do you have a recommendation to the Com-
21 mission with regards to how often the monitor wells are sam-
22 pled and those water samples analyzed?

23 A Well, I think that it's customary within
24 the Environmental Improvement Division of the State of New
25 Mexico to require that initally all wells will be sampled

1 quarterly; that is, every three months, and after two years,
2 if a well remains dry, then the sampling period or measuring
3 period be extended to six months. So then if, in fact,
4 water subsequently shows up you go back to a quarterly sys-
5 tem.

6 A quarterly system would enable the
7 applicant to know within a matter of ninety days whether or
8 not water and contamination is getting into the environment,
9 and it would facilitate clean-up.

10 Q Do you have a recommendation to the
11 Commission with regards to what type of analysis should be
12 conducted on those samples?

13 A Yes, there's a letter I refer to in my
14 report that was dated February 18th, 1986, and it was from
15 Mr. Stamets to Mr. Weber, in which an analysis program was
16 defined, and I've included that as the last page in this
17 report, or last three pages, and I feel that this type of
18 sampling would be adequate, provided that the analysis were
19 done by an EID-approved -- or excuse me, an EPA-approved
20 laboratory, because some of these items, such as benzene,
21 ethyl-benzene, and toluene, cannot be readily obtained by
22 any laboratory in the state.

23 Q And those would be analyses to check for
24 the presence of hydrocarbons and various constituents that
25 would be introduced into the water table with regards to

1 the disposal of hydrocarbon wastes and produced waters?

2 A Yes, sir.

3 Q Let me ask you something on a little dif-
4 ferent subject, Mr. Kelly.

5 I'm interested in issue number five, the
6 way we've denominated it for the hearing, and that has to do
7 with whether or not the proposed facility is adequate along
8 with the approved monitoring system that has now been ap-
9 proved, if that is adequate to protect fresh water sources
10 or to prevent the facility from adversely affecting fresh
11 water sources.

12 The question is whether or not, from the
13 currently available geologic and hydrogeologic evidence,
14 and taken with the view most favorable to the applicant, can
15 you, as a hydrologist, determine that the disposal facility
16 as designed by the applicant, as approved by this Commis-
17 sion, along with that monitoring program that they have thus
18 far approved, will that preclude the surface water disposal
19 from having that water percolate to the surface or migrate
20 subsurface onto adjoining tracts and be in communication
21 with the root system of vegetation or shallow zones in any
22 of those adjoining tracts?

23 A Not in my opinion.

24 Q Let's discuss what information you use to
25 cause you to believe that opinion is justified.

1 A Well, we, by "we" I mean our firm, Geohy-
2 drology Associates, made a very comprehensive study of the
3 area for the Bureau of Land Management, and these reports
4 have been published and, in fact, referenced in the reports
5 prepared for the applicant, and we found that the alluvial
6 material in that area is very discontinuous, and we ran a
7 number of tests and found wide ranges in aquifer character-
8 istics.

9 No data has been presented that I have
10 seen which would indicate that there may not be clay beds
11 within this material, within this alluvial material above
12 the redbeds, which would in fact prevent the vertical mi-
13 gration of waste from the facility, and could, in fact,
14 cause it to spread at very shallow depths and, in fact,
15 within the root zone, to adjoining pieces of property, so
16 that brines would, in fact, be in communication with the
17 root zones of the grass and other vegetation in the area,
18 and no data has been presented to show that that's not the
19 case.

20 MR. KELLAHIN: That concludes
21 my examination of Mr. Kelly.

22 We move the introduction of Ex-
23 hibit Number Fourteen.

24 MR. STAMETS: Without objec-
25 tion, Exhibit Fourteen will be admitted.

1 I presume that there are ques-
2 tions of Mr. Kelly.

3 MR. WEBER: There are questions
4 of Mr. Kelly.

5
6 RECROSS EXAMINATION

7 BY MR. WEBER:

8 Q Mr. Kelly, let me begin by posing a ques-
9 tion first asked of you by Chairman Stamets at the hearing
10 de novo held on April 19, 1986.

11 You did testify with regard to the infor-
12 mation you provided at that hearing, did you not, sir?

13 A Yes, I did.

14 Q Since that hearing have you availed your-
15 self of the opportunity to read and review the complete re-
16 port which you refer to on page 153 of the transcript, which
17 you said was entitled Lea County, Salt Lakes Area, Western
18 Lea County, by Mr. Ed Reed? Have you reviewed that docu-
19 ment?

20 A Not since the April hearing, no, sir.

21 Q But you did review the complete document
22 before the April hearing?

23 A I'm not sure that I ever saw the document
24 in the first place. The document was presented in support
25 of the 1969 application and the illustration, the water

1 table contour map and map on the redbeds, I think is what he
2 identified, was submitted as an exhibit in the 1969 hearing.

3 I obtained a copy of that from the OCD
4 and utilized that, that particular diagram, plus the other
5 data that had been obtained since then, which postdates any-
6 thing that Reed did.

7 Q Yes, sir; however, did you avail yourself
8 of the opportunity to review the transcript of Mr. Reed's
9 testimony at that March 16, 1969 hearing before the Oil Con-
10 servation Commission in Case Numbere 4047?

11 Have you read that transcript?

12 A I don't believe I have.

13 Q Sir, let's go back to the testimony which
14 you provided at the hearing on April 9th, 1986, and I direct
15 your attention to page 153 of the transcript and ask you if
16 you did not say: The heavy contours on this illustration,
17 on Exhibit Three, are contour maps drawn by -- contours
18 drawn by Mr. Reed on the top of the redbeds, and, as you can
19 see, the 3450 foot contour does not close around Laguna
20 Plata but, in fact, is open to the west, which would indi-
21 cate that there is a bedrock low on top of the Triassic
22 which would be draining toward the west and towards Nash
23 Draw and Williams Sink.

24 Was that your testimony, sir?

25 A I think you read it quite well.

1 Q Is that a correct statement of the fact,
2 sir?

3 A Yes, sir, as I perceived Mr. Reed's map.

4 Q Sir, at page 157 of the transcript of the
5 April 9, 1986 hearing, was it your testimony that Mr. Reed's
6 attempt to contour it, shows that there is a bedrock low
7 draining to the west?

8 A Would you refer to the lines that you're
9 --

10 Q Sir, I direct your attention on page 157
11 of the transcript to lines 16 and 17.

12 A Yes, sir, that's correct.

13 Q And on page 158 of the transcript of the
14 April 9, 1986 hearing was it your testimony that: So again
15 we do not know what is happening other than from Mr. Reed's
16 earlier work in 1969 on the bedrock surface the pollution
17 will move to the west and not be contained in Laguna Plata.

18 A I made that statement, yes, sir.

19 Q Did you also make the statement on the
20 same page that the report by Petro-Thermo does not
21 disapprove, or disprove, any of the work that Reed did in
22 1969, which indicates that there is a bedrock channel which
23 would result in the westward migration of groundwater from
24 Laguna Plata?

25 Were those your two statements, sir?

A I'm reading. Yes, that's my testimony.

1 Q Sir, in each of those items that I've
2 quoted from the transcript you make no reference to any
3 other work than that done by Ed L. Reed in 1969, is that
4 correct?

5 A In these statements that you are refer-
6 ring to?

7 Q Yes, sir.

8 A In those statements that you're referring
9 to, that is correct. That was not my total testimony.

10 Q Sir, could there be any other reason for
11 Mr. Reed's failure to close the 3450 foot contour line?

12 A Lack of subsurface control, I assume, but
13 that's an assumption of mine that's eighteen years of hind-
14 sight.

15 Q Sir, is it possible that he did not at-
16 tempt to contour Laguna Plata? Isn't it possible that he
17 did absolutely no work with regard to the western edge of
18 Laguna Plata?

19 MR. KELLAHIN: I'm going to ob-
20 ject to the form of the question. He's asked this witness
21 to speculate about what Reed's done.

22 He's asked him if it was pos-
23 sible. I assume anything's possibly, Mr. Chairman. I'm not
24 sure the answer or the question gets us anywhere.

25 MR. STAMETS: If you can phrase

1 the question so that the witness can answer without spec-
2 ulating, why, we'll allow it and if not, we'll sustain the
3 objection.

4 Q Could Mr. Reed have testified at page 44
5 of the transcript of the hearing held in 1969 that it was
6 not necessary to investigate the western side of Laguna Pla-
7 ta, to even walk over that area, because the Commission had,
8 in the words of Mr. Jason Kellahin, deleted the western por-
9 tion of Laguna Plata and the lands lying to the west of that
10 lake from the provisions of Order 3221?

11 MR. KELLAHIN: I'm going to ob-
12 ject to the form of the question. Counsel is testifying
13 again. If he's got evidence he wants to use, he well knows
14 how to introduce it and it's not in the method that he's
15 chosen at this time.

16 MR. STAMETS: I'll sustain the
17 objection.

18 Q Sir, have you read that transcript of
19 testimony at all?

20 A Reed's transcript?

21 Q Yes, sir.

22 A I believe my testimony is that I have
23 never seen that testimony.

24 Q If you would assume the following things,
25 this is a hypothetical question, if you assume that Mr. Reed

1 was specifically asked whether water from Laguna Plat might
2 flow westward, and he declined to speculate on the possibil-
3 ity of any such flow, that he recommended that no monitor
4 wells be place around Laguna Plata but suggested that moni-
5 tor wells around Laguna Gatuna would be desireable, assuming
6 that Mr. Reed testified that salt water disposal would have
7 no affect on any fresh water supply in the vicinity, and if
8 you would assume that the volume of water that could be
9 safely discharged into Laguna Plata was calculated by Mr.
10 Reed as to be greater than the total volume of water that
11 could conceivably be transported there, and assuming that
12 Mr. Reed testified by way of comparison that there was a
13 maximum limit of 30,000 per day of produced water which
14 could be disposed of in Laguna Plata, if all these state-
15 ments were actually made by Mr. Reed, under oath, before the
16 Commission, would they not suggest to you that your reliance
17 on the incomplete contour to reach a conclusion that Laguna
18 Plat was unsuitable for disposal may have been misplaced?

19 A I do not care to pass judgment on any of
20 Mr. Reed's assumptions that were made in 1969.

21 I simply know that until Columbus sailed
22 across the Atlantic they thought the earth was flat. Subse-
23 quent information proved that he was correct.

24 There have been a large number of studies
25 done in the Laguna Plata area subsequent to Mr. Reed's and

1 if we are going to base our testimony on something that was
2 done on 1969 and ignore the work that was done by the Bureau
3 of Land Management, including as many as 50 test holes in
4 the area, if we're going to ignore the work that has been
5 done by the Sandia Corporation, and all of these were intro-
6 duced in my testimony in April of 196 -- 1986. then we can
7 assume anything we want to about Mr. Reed.

8 Q Sir, then why did you spend so much time
9 during your testimony emphasizing the fact that the 34-foot
10 contour was not closed by Mr. Reed?

11 A Because Mr. Reed and nobody else subse-
12 quent to the investigation made by Dr. Stephens, has shown
13 that this is a closed depression, and Dr. Stephens made a
14 study and he closed it without showing any additional con-
15 trol; therefore, he made a judgment that that contour should
16 be closed but he provided no documentation to disprove the
17 work of the Sandia Corporation, the work of the Bureau of
18 Land Managemet, or the work of Reed to show that they were
19 in error.

20 Q If Dr. Stephens did provide that informa-
21 tion would you be satisfied?

22 A I would go a long way.

23 Q Sir, let's go now to some of the other
24 documents you made reference to.

25 Now, is it your testimony that you pre-

1 Laguna Gatuna, Laguna Plata, Laguna Tonto, and Laguna Toston
2 occupy collapsed structures associated with northeastern ex-
3 tension of the brine aquifer."

4 Q Sir, if I could direct your attention to
5 page 16.

6 For the record did you state that the
7 Dewey Lake sequence is locally 500 feet thick and that the
8 redbeds are not generally considered to be an aquifer?

9 A Again I would like to quote from the
10 text:

11 "No evaporite deposits have been reported
12 in the Dewey Lake sequence, which is locally 500 feet thick.
13 Although the redbeds are not generally considered to be an
14 aquifer it is possible that some wells located north and
15 east of the salt lakes may produce small quantities of water
16 from these deposits."

17 Q Sir, if I might direct your attention to
18 page 17 of that report, did you state in that report that in
19 his testimony before the OCD, Case Number 4047 on March 19,
20 1969, Mr. Larry Squires stated that there was no fresh water
21 in the vicinity of the salt lakes?

22 A What page are you reading from?

23 Q Page 17, sir.

24 MR. KELLAHIN: I don't find it
25 on page 17, Mr. Weber.

1 Q Do you recall making that statement as
2 part of your report?

3 MR. KELLAHIN: One question at
4 a time, Mr. Chairman. He's referring to a question that's
5 not on this exhibit at this page.

6 A What's the date on the report, Tom?
7 You got the later version; this is the
8 earlier version.

9 MR. STAMETS: Is that statement
10 on page 17 in that report?

11 A No, sir.

12 MR. STAMETS: Okay. Do you
13 have another question?

14 Q Sir, do you recall making that statement
15 in that report?

16 A Well, if I did, it was in a draft report
17 and not in the final report.

18 Yes, sir, it was made in a rough draft,
19 as stamped here, and not in the final report.

20 Q Sir, why did you delete it from the final
21 report?

22 A I don't recall. It may have been gram-
23 marily (sic) --

24 Q Sir, if I might --

25 A -- grammarily (sic) wrong.

1 Q Grammatically?

2 A It may have had a grammatical error in
3 it.

4 Q If I might direct your attention to page
5 number 26 of that report, do you include in that report the
6 statement that Laguna Gatuna and Laguna Plata are natural
7 groundwater storage areas?

8 A Yes, sir.

9 Q Did you also say that both lakes have in-
10 termittent springs along their borders, indicating that the
11 bed of each lake is below the natural water table?

12 A Yes, sir.

13 Q Is that a correct statement, that the
14 presence of intermittent streams along the borders of a lake
15 indicate that the bed of a lake is below the natural water
16 table?

17 MR. STAMETS: Streams or
18 springs?

19 MR. WEBER: Springs, sir.

20 A Well, in -- on geologic environment at
21 Laguna Plata there are a number of springs along the east
22 and north boundary of the lake and there are none, to my re-
23 collection, on the west, so this would indicate that there
24 is either a permanent water table or perched water table
25 along parts of the lake but not necessarily along the entire

1 lake.

2 The regional gradient in that area, topo-
3 graphic gradient, I believe, is towards Nash Draw; that is,
4 from east to west, so it would not be surprising that you
5 could have springs on one end of the lake contributing to
6 the water and you could, in fact, have outflow from the
7 other end of the lake. It's quite a large body.

8 Q Yes, sir. You were here when your client
9 testified with regard to his finding of the spring on the
10 western portion of the lake?

11 A This morning?

12 Q Yes, sir.

13 A Well, it was on the south end, but I was
14 here, yes.

15 Q And during the hearing we held on April
16 19th you were shown, I believe, a water sample from a seep
17 that was taken by members of the Oil Conservation Division,
18 were you not?

19 A In the April hearing there was a sample
20 analysis submitted that had been collected by the OCD? Is
21 that your question?

22 Q Yes, sir, didn't you examine that?

23 MR. KELLAHIN: Let's show the
24 witness the analysis --

25 A I'd like to see it.

1 MR. KELLAHIN: -- so that he'll
2 be looking at the same thing you're talking about.

3 MR. STAMETS: Do you have a co-
4 py of that handy, Mr. Weber?

5 MR. WEBER: I do, sir, but if I
6 could have a moment, I would be happy to locate it within
7 the official record.

8 MR. STAMETS: Let's see if you
9 could find it.

10 Are we ready?

11 Q Mr. Kelly, I show you now what has been
12 marked as Exhibit Number Ten in Case Number 8781, dated
13 April 10, 1986, and ask you if you recognize this particular
14 document?

15 A Well, this appears to be a water analysis
16 --

17 MR. KELLAHIN: Excuse me, Mr.
18 Chairman, the witness is not being responsive to the ques-
19 tion. He was asked whether he recognized it.

20 Do you recognize it?

21 A No.

22 Q Do you recall testifying about any water
23 quality analysis at the hearing?

24 A Yes, I do recall that an analysis had
25 been submitted by Petro-Chem -- or Petro-Therm, excuse me,

1 on the -- that was collected in the bed of Laguna Plat, and
2 there was discussion as to the high level of chlorides in
3 that particular sample.

4 There was also testimony pertaining to
5 the spring. I don't recall that an analysis was presented.
6 it probably was. I'm just getting older.

7 Q If I might return that to the
8 Commission's record file?

9 MR. STAMETS: You may proceed.

10 Q Mr. Kelly, assuming for a moment that
11 there were a seep in the western portion of Laguna Plata,
12 and water quality analyses were done over a period of months
13 on that sink, how much variance would you expect?

14 A Well, on that assumption, that was in the
15 western end, I wouldn't know what to expect.

16 I would -- I'd like to clarify in my own
17 mind, as far as this line of questioning is concerned, what
18 you are referring to as the western end of Laguna Plata, and
19 what I am considering to be the western end of Laguna Plata.

20 Q Let's assume instead of specifying west
21 or western, that we say at any point on the periphery of La-
22 guna Plata, what sort of variation would you as an expert
23 hydrologist expect to see in a series of water quality ana-
24 lyses done over a period of several months?

25 A I think wide variation in chemical qual-

1 ity would likely occur.

2 Q Would that very wide variation in any
3 way be attributable to the amount of rainfall and runoff --

4 A Yes, sir.

5 Q -- at the time of testing?

6 Sir, would you go back to that report
7 that you have in front of you and I will ask that you direct
8 your attention to page 27.

9 Do you, on page 27, make the statement:
10 If Laguna Gatuna and the other playas in the area are the
11 result of collapsing strata, normal faulting would be a
12 consequence.

13 A That's a correct statement.

14 Q Did you go on to say, sir on the same
15 page that these fault zones would serve as conduits for
16 highly mineralized water in the brine aquifer?

17 A I said they would serve as conduits but I
18 did in fact say that.

19 Q Do you also say that a deep seated brine
20 source would move along fault zones but encounter more brine
21 on the lake surface?

22 A Yes, it could.

23 Q Do you believe that to be the case?

24 A I do not know what is the case at Laguna
25 Gatuna.

1 Q I thank you, sir. I would ask that you
2 return that document to Dr. Stephens, and if Dr. Stephens
3 would provide you with a copy of the document entitled Water
4 Resources Study of the Carlsbad Potash Area, New Mexico.

5 Sir, while he is searching for that
6 document, let me ask you if you did prepare a document
7 called or entitled Water Resources Study of the Carlsbad
8 Potash Area, New Mexico.

9 MR. KELLAHIN: Did you hear the
10 question, Mr. Kelly?

11 A No, I didn't.

12 Q Sir, did you prepare a water resources
13 study of the Carlsbad Potash Area, New Mexico?

14 A Our firm prepared it and I was one fo the
15 investigators on the project.

16 Q Sir, when is that study dated?

17 A July, 1979.

18 Q Sir, if I could direct your attention to
19 page 79 of that study, did you indicate that Clayton Basin
20 is a closed groundwater basin of (unclear) drainage?

21 A Yes, I did; the report so states.

22 Q Did you also state that the lowest port
23 -- the lowest point in the basin is Clayton Lake, a natural
24 groundwater discharge point?

25 A That's also a correct statement.

1 Q Do you also state that refinery waste
2 emptied into this lake, or other sites in the basin would be
3 adequately contained?

4 A That's correct. That's what it states.

5 MR. WEBER: Sir, if I might
6 have a moment and refer the witness to another exhibit, of
7 his own this time.

8 MR. STAMETS: Feel free.

9 Q I'll show you what has been marked as
10 Pollution Control Exhibit Number Two, submitted at the hear-
11 ing in Case Number 8781 on April 10th, 1986.

12 And I ask you if you can recognize that
13 map?

14 A I believe this is Plate I of the document
15 which we were just addressing.

16 Maybe it's not. Anyway, yeah, I recog-
17 nize the document.

18 Q Sir, did you testify concerning that do-
19 cument?

20 A Yes, I did.

21 Q At the hearing de novo?

22 A Yes, sir.

23 Q Sir, could you tell me from looking at
24 that document what the elevation of Laguna Plata is?

25 A Well, it's approximately 3400.

1 Q Sir, there's a well on the east side of
2 Williams Sink. It appears to have the water level elevation
3 of between, well, either 1340 -- or 3440 or 3450, depending
4 upon the land surface elevation.

5 Do you see that well?

6 A Is that in Section 17? Yes, I see that
7 well.

8 Q Yes, sir. You have drawn the 3450 con-
9 tour directly through that, have you not, sir?

10 A No, close but it's not through it.

11 MR. STAMETS: Will you circle
12 that well with a colored pen or something, a red pen, or --
13 okay, what color did you circle that well?

14 A I circled it with red.

15 MR. STAMETS: Thank you.

16 Q Now, as you've drawn the water table con-
17 tours on that particular map, does the 3440 contour somehow
18 indicate that the water table rises above the 3400 level at
19 Laguna Plata?

20 A Well, I clearly didn't have -- whoever in
21 our office prepared this document clearly didn't have enough
22 control to extend the contour, either the 3450 or the 3425
23 foot contour, around Laguna Plata. There was a question in
24 their mind as to the validity of the control beyond that
25 particular well that you refer to in Section 17.

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Q Now, generally speaking, how would you as an expert hydrologist explain a circumstance in which the water table contour map shows elevations on the water table of a lake that are lower than the free water surface?

A Would you repeat the question?

Q You have said that the elevation of Laguna Plata is about 3400 feet.

A Now, we're talking about the surface elevation of Laguna Plata, all right.

Q Now, you have elevations on the water table that are higher than the free water surface. How does that occur?

A It occurred on the south side of Laguna Plata because the water level data that was available to us from wells and test holes enabled us to draw the contour. There are no contours on the north or west perimeter of Laguna Plata because there's no control. We don't know.

Q Let me return that map to its proper location.

Sir, you testified at the hearing de novo, did you not, that the salinity of the waters of Laguna Plata most probably was attributable to the potash district. Was that your testimony?

A I believe my testimony would show that

1 that was one possible cause for the high chloride level, be-
2 cause such chloride levels were not found in the bottom of
3 similar geomorphic features.

4 Q Sir, do you know of your own knowledge
5 whether or not any company is presently discharging potash
6 slurry into the waters of Laguna Plata?

7 A National has a contract to do so but I
8 don't believe they're doing it at the present time.

9 Q How long have they not been doing it,
10 sir?

11 A I don't have any idea, but what -- when-
12 ever they did it, unless somebody got in there and hauled
13 out the brine, the brine is still there.

14 Q Sir, what are the total dissolved solids
15 in the waters of Laguna Plata by any sample or analysis that
16 you have considered?

17 Can you give us an order of magnitude?

18 A I don't -- I don't know that we've ever
19 collected any samples but the samples, I would have to say,
20 range from the one that Mr. Squires recently collected at
21 1600 to as much as 325,000, depending on where it's collec-
22 ted, where the point of inflow to Laguna Plata is.

23 Q I'm talking of the waters of Laguna Pla-
24 ta. Aren't they -- aren't the test results and water analy-
25 sis of those waters indicative of levels of total dissolved

1 solids on the order of 300,000 parts per million?

2 A To the best of my recollection, the only
3 analysis that's been presented in this testimony, in this
4 hearing, or this series of hearings, came from the bottom of
5 Laguna Plata and it did have a total dissolved solids con-
6 tent on the order of 325,000, which, as my testimony will
7 show, is compatible with that of brine discharge from the
8 potash refineries.

9 Q Now, did you not also at the rehearing
10 testify that total dissolved solids produced from the dispo-
11 sal area concerning Laguna Gatuna was approximately 50,000
12 parts per million, that the same TDS would generally be ex-
13 perienceed by the proposed operation of the applicant, Petro-
14 Thermo Corporation?

15 Was that your testimony?

16 A I'd have to review the testimony. I would
17 hate for you to put words in my mouth.

18 Q Oh, I wouldn't do that, sir.

19 Sir, you testified with regard to your
20 proposed monitoring system. Could you identify, please, for
21 the Commission which fresh water source this monitoring sys-
22 tem would protect?

23 A This would protect any fresh water that
24 is present in the unconsolidated material above the redbeds.

25 Q And is there any, to your knowledge?

1 A Well, there's some that's got 1600 parts
2 per million.

3 Q Sir, you indicated when you were testi-
4 fying about the number of monitor wells that you recomend, I
5 believe it was eight monitor wells you would have?

6 A I believe that was my testimony, yes,
7 sir.

8 Q Sir, are you familiar with the Resource
9 Conservation and Recovery Act?

10 A A little bit.

11 Q Sir, does that Act not require three down
12 gradient wells and one up gradient well?

13 A I believe that is the minimum require-
14 ment, yes, sir.

15 Q And the Oil Conservation Division did in
16 fact propose in this case three down gradient monitoring
17 wells, did they not?

18 A Well it was my understanding from reading
19 the reports that they proposed -- or that they accepted the
20 proposal for two down gradient and one was just kind of a
21 floater that was going to be put in somewhere else. I don't
22 remember that a site was actually identified for that.

23 So I don't know whether it was going to
24 be down gradient, up gradient, or side gradient.

25 Q Sir, to your knowledge, if you know, are

1 these same comprehensive programs of well monitoring
2 presently in existence at Laguna Gatuna?

3 A I don't know.

4 MR. WEBER: I have no further
5 questions of the witness.

6

7

RE CROSS EXAMINATION

8 BY MR. STAMETS:

9 Q Mr. Kelly, do you have an estimate of --
10 of what the average monitor depth would be that you propose?

11 A I would estimate probably 50 or 60 feet.
12 I believe that the testimony of the applicant is that it
13 ranges from zero to about 130 feet in thickness and I sus-
14 pect that 130 is probably extreme.

15 Q Do you have any idea what the cost would
16 be of each of those?

17 A I would assume that the drilling and
18 placement of the casing would cost approximately \$12 to \$15
19 a foot.

20 That would not include the on-site eval-
21 uation or the geophysical logging.

22 Q Now you talked about how the salt water,
23 or the disposed fluid could get over and harm the Snyder
24 Ranch grass, indicating it would move past the root zone.
25 Is that correct?

1 A I stated that there's no evidence to in-
2 dicate that there aren't impermeable clays which could im-
3 pede the downward movement from the disposal system and
4 cause it to spread laterally to any -- in any direction.

5 Q Is that the sort of thing which would be
6 observed before it got to the Snyder Ranch grass or is it
7 the kind of thing that would just move right to the Snyder
8 Ranch grass and be unobserved anywhere else?

9 A I believe that with the number of moni-
10 toring wells that are proposed, and if they were completed
11 as suggested, even if this was perched water, it would be
12 intercepted by the well and therefore identified, although
13 -- and then, presumably, the geophysical logs, such as a
14 neutron log, would pick up the zones of permeability and en-
15 able us to identify where the -- where it was coming from.

16 Q If there were 0 monitor wells out there
17 would -- is there some mechanism by which water could move
18 unobserved from the disposal site to harm Snyder Ranch
19 grass?

20 A Well, I don't have a topo map but it's my
21 understanding that there's a swale or a depression directly
22 east of the proposed site, which is -- has a fairly low sur-
23 face elevation; presumably there could be migration from
24 this facility to the east along permeable zones, and dis-
25 charged into that area.

- 1 Q Discharged into the low place?
- 2 A Into the swales, right.
- 3 Q If it discharged into the swale, then
4 would it be observed?
- 5 A Yes.
- 6 Q And is -- do you recall that that swale
7 is on the Snyder Ranch property or on the -- in Section 16?
- 8 A I believe it's in Section 15 on the Sny-
9 der Ranch property.
- 10 Q Okay. Now you talked about dissolved hy-
11 drocarbons in the waste plume. You were talking about dis-
12 solved hydrocarbons or (unclear)?
- 13 A Well, we were talking about hydrocarbons.
14 They probably would not be dissolved. I assume they would
15 be free hydrocarbon.
- 16 Q Like benzene would be dissolved in the --
- 17 A Right.
- 18 Q -- in the water.
- 19 A Right.
- 20 Q I'm not sure what we're talking about
21 now. Are you anticipating that there will be liquid hydro-
22 carbons, crude oil, moving from this site into the lake?
- 23 A Mr. Stamets, I'm -- I'm referring to the
24 letter that you wrote on February 18th transmitting this
25 suggested sampling program and I'm saying it's a good deal,

1 let's go with it.

2 Q I'm trying to figure out what kind of hy-
3 drocarbons you and your client are concerned about being
4 disposed of here and what the real problem is, or what you
5 visualize from that disposition.

6 A Well, I'm sure that your hydrologist, Mr.
7 Boyer, could address this better than I can, but I believe
8 that it is against the law in the State of New Mexico to
9 introduce hydrocarbons into a freshwater zone, and so since
10 this water is going to come from -- this water is in fact
11 oilfield waste product, it may in fact contain hydrocarbons
12 of some sort from whatever origin it may have, and lead to
13 contamination of a reasonably potable source of water.

14 Q So that is the concern, then, that what-
15 ever hydrocarbons, or some of the hydrocarbons disposed of
16 at this site could enter fresh water.

17 A Yes, sir.

18 Q Okay.

19 MR. STAMETS: Any other ques-
20 tions of this witness?

21 He may be excused.

22 MR. KELLAHIN: Mr. Chairman, I
23 was going to ask him the clarification of an answer he gave
24 you to one of your questions, because I'm not sure I under-
25 stood the answer.

1 or the presence of hydrocarbons, or whatever.

2 Q And you would need the monitoring wells
3 in order to make that collection?

4 A Yes, sir.

5 MR. KELLEY: I have one
6 question for Mr. Kelly.

7

8 CROSS EXAMINATION

9 BY MR. KELLEY:

10 Q This new spring that everybody's talking
11 about, have you had a chance to observe it?

12 A No, I haven't.

13 Q So you haven't been able to make a
14 determination of whether that's a fluvial aquifer or whether
15 that was associated with some other kind of faulting --

16 A No, I've not seen the site.

17 MR. STAMETS: Mr. Weber, you
18 have an additional --

19 MR. WEBER: If I may follow up
20 based upon the questions asked by members of the Commission,
21 by Mr. Kelley.

22

23 RECROSS EXAMINATION

24 BY MR. WEBER:

25 Q You talked in terms of possible harm to

1 Snyder Ranch grasses in Section 15.

2 Do you know what the distance from the
3 easternmost edge of the initial waste disposal pits is to
4 Section 15, the shortest route by whatever direction?

5 A I would judge it's on the order of 500
6 feet.

7 Q Sir, is it not more like 720 feet?

8 A Well, it may be. I'm looking at your
9 illustration and it shows it in a portion of Tract B, which
10 is in the southeast of the northeast of Section 16, and so
11 it would depend on the actual location of the site. I think
12 you said the first site was going to be put in, so, you
13 know --

14 Q Sir, would this area be an adequate
15 buffer to prevent damage to the grass and other vegetation
16 in Section 15?

17 A As I understand the law, and I'm not a
18 lawyer, if you have -- if you are putting hydrocarbons in
19 the ground and they're only traveling 10 feet, then you've
20 gone too far.

21 Q How probable is it that they would travel
22 this 750 feet?

23 A You want me to speculate on that?

24 Q Yes, sir.

25 A I would speculate that it could require
100 years to get that far.

1 Q Sir, you indicated that the lateral
2 spread would only occur if certain impermeable clays were
3 found beneath the proposed disposal site and extending, I
4 presume, to Section 15, is that correct?

5 A No, that was not my testimony.

6 Q What was your testimony?

7 A My testimony was that we are dealing with
8 a highly variable lithic unit in the alluvium of this area
9 and the migration of fluids is going to follow the zones of
10 greatest permeability. Clays have low permeability; gravels
11 have high permeabilities.

12 So that a rather -- so that in order for
13 the waste to move directly down to the water table and then
14 move laterally as your client is proposing, we would have to
15 be dealing with a very uniform bucket of sand that does not
16 exist. So rather than getting a path, flow path that goes
17 vertical and then horizontal, we are going to get a series
18 of downward and laterally moving paths of this material and
19 without more detailed subsurface information, we don't have
20 a clue as to where those paths may be. We may not even know
21 with eight observation wells but at least it's a step in the
22 right direction.

23 Q So you're saying that there is a distinct
24 possibility that liquids disposed of in the proposed dispo-
25 sal pits might not damage the grasses presently used by Sny-

1 der Ranches for grazing its livestock.

2 A That's a possibility.

3 Q And that that possibility, assuming your
4 best scenario as an expert hydrologist would be that the
5 water would not show up on those grasses for a period of 100
6 years.

7 A That was speculation on my part. Assum-
8 ing a rate of movement of 7 feet per year, which is based on
9 a number pulled out of the air, and which follows your as-
10 sumption that it is in fact 700 feet.

11 Q Do you in your work generally make these
12 sorts of projections?

13 A I didn't make that, you did. You're the
14 one that gave me the parameters to assume.

15 Q Do you in your work as a geologist ever
16 make projections as to the time liquids will flow subsurface
17 traveling from point A to point B? Is this within your
18 sphere of expertise?

19 A Yes, it is.

20 Q Given that it is within your sphere of
21 expertise, is it your expert opinion that it would take, as-
22 suming those parameters that I have given you, the 720-foot
23 distance, the lithographic composition which is such to make
24 that water flow at a 90 degree angle from the pits, would it
25 be your expert opinion that it would take a period of 100

1 years to travel that distance?

2 A Based on those assumptions, then it --
3 that is a correct statement.

4 MR. WEBER: I have no further
5 questions of the witness.

6

7

REXCROSS EXAMINATION

8 BY MR. STAMETS:

9 Q Mr. Kelly, is it possible that given a
10 different set of parameters other than distance that it
11 could take less than 100 years?

12 A Yes.

13 Q Could it take two years?

14 A It could; it would just depend on the
15 transmissivity of the saturated zone.

16 MR. STAMETS: Any other ques-
17 tions of the witness?

18 He may be excused.

19 Does that conclude your direct,
20 Mr. Kellahin?

21 MR. KELLAHIN: My stomach says
22 it does, Mr. Chairman.

23 MR. STAMETS: Outstanding.
24 We'll recess the hearing until 1:15 and certainly hope that
25 it proceeds in a more rapid fashion this afternoon.

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(Thereupon the noon recess was taken.)

MR. STAMETS: Mr. Weber, you
may --

MR. WEBER: Yes, sir. I would
like to call as my first witness Dr. Dan Stephens.

DANIEL BRUCE STEPHENS,
being recalled as a witness and being still under oath, tes-
tified as follows, to-wit:

DIRECT EXAMINATION

BY MR. WEBER:

Q Sir, for the record would you please
state your full name?

A Daniel Bruce Stephens.

Q Sir, you're the same Dr. Stephens who
testified here at the Examiner Hearing on 18 December 1986
and at the hearing de novo on April 9, 1986.

A Yes.

Q Have you had an opportunity to review the
transcripts of those particular hearings?

A Yes.

Q Have you reviewed any additional docu-

1 ments in preparation for your appearance here today?

2 A Yes.

3 Q What are those documents, please, sir?

4 A I reviewed the prior testimony of Ed Reed
5 at 1969 hearing.

6 Q Why did you do so, sir?

7 A Excuse me?

8 Q Why did you do so, sir?

9 A It was testimony that was referenced
10 quite frequently in the testimonies of these proceedings.

11 Q What other documents did you consider?

12 A The hydrogeologic, portions of the
13 hydrogeologic report by Hunter on the regional water balance
14 and the report by Mr. Kelly for Pollution Control, Inc., of
15 1984.

16 Q Based upon that review did you prepare a
17 document for consideration by the Commission in this case?

18 A Yes, we did.

19 Q What is the title of that document, sir?

20 A It's Update on Hydrogeologic Conditions
21 Near Laguna Plata, Lea County, New Mexico, for Petro-Thermo
22 Corporation, September, 1986.

23 Q And that report has been identified as
24 Petro-Thermo Corporation's Exhibit Number Three?

25 A That's correct.

1 Q Sir, would you please turn to the table
2 of contents and indicate to us what information you have
3 provided in summary form.

4 A Well, the first figure is a contour map
5 of the top of the redbeds.

6 The second figure shows water level ele-
7 vation contours.

8 The third is locations of geologic cross
9 sections.

10 And Figures Four and Five are cross sec-
11 tions, two, two of the cross sections which we drew.

12 And Figure Six is a -- shows groundwater
13 flow directions between Laguna Plata and Clayton Basin and
14 Pecos River.

15 Q I believe we have also provided two ap-
16 pendices.

17 A Appendix I was a well log which we hadn't
18 seen before. It was in the records at the time of the last
19 testimony. It was not included in the report that I had
20 done previously, nor was it found in any of the other re-
21 ports in the area.

22 Q And the second appendix?

23 A Relates to the chemistry of water sampled
24 from springs in the vicinity of the site. These samples
25 were collected and analyzed by the OCD.

1 Q Sir, will you please turn to Figure 1,
2 and explain what you have depicted on the structure contour
3 map.

4 A The contour map shows elevations of top
5 of redbeds that were picked from geologic logs of numerous
6 holes in the area, many of which are just west of this site,
7 and it shows two closed depressions, one, Williams Sink, the
8 other, Laguna Plata, separated by a relatively high area
9 just west of the site.

10 Q Sir, do you sufficient control points to
11 close those contours?

12 A We believe we do.

13 Q Approximately how many control points
14 have you identified there?

15 A Perhaps 20 in this figure.

16 Q And between Laguna Plat and the Williams
17 Sink?

18 A 14 or 15.

19 Q Sir, will you please turn to Figure No. 2
20 and explain what you have shown on the water level
21 elevations?

22 A These are contours of a shallow water
23 system, which includes the elevations of springs. It also
24 includes the elevation of Laguna Plata as a free water
25 surface.

1 Q I notice you have indicated quite a num-
2 ber of springs and seeps there. Will you please explain
3 those?

4 A The springs on the east side have pre-
5 viously been identified, I believe, as early as the work
6 Reed had done and perhaps some Geological Survey topographic
7 maps show these springs.

8 The two on the southwest side were those
9 which I identified and they were also identified by en-
10 gineers with Petro-Thermo, have since been sampled by the
11 Oil Conservation Division, its hydrologists.

12 Q Sir, please describe the relationship be-
13 tween the level of the lake surface and the water level ele-
14 vations that you have shown.

15 A The water level in the lake is an expres-
16 sion of the water table where it intercepts the land sur-
17 face.

18 The springs are at higher elevations and
19 data from available wells show water levels which are at
20 higher elevations than the lake elevation.

21 This suggests to me that the Laguna Plata
22 is a closed groundwater basin.

23 Groundwater flows towards Laguna Plata
24 and Williams Sink from the southeast and appears to be di-
25 vided and separated in flow directions to Williams Sink and

1 Laguna Plata. There is, in my opinion, a groundwater divide
2 which separated Williams Sink and Laguna Plata and thereby
3 locally reversing the direction of groundwater flow that has
4 been identified in a regional sense to be from east to west.

5 Q Sir, if you will please turn to Figure 3,
6 your map showing cross section locations. Will you please
7 explain why you selected Lines B-B' and E-E' as
8 representative cross section?

9 A We believe these particular lines would
10 show the relationship between bedrock, the water table, and
11 land surface as it might relate to the question of whether
12 or not Laguna Plata or seepage from the site could move
13 westward towards the Pecos River.

14 Q Sir, if you could now turn the page to
15 Figure 4 and explain to us what is depicted on cross section
16 B-B'?

17 A B-B' cuts across the northwest corner of
18 the site and shows the alluvial fill thickness where it may
19 be a maximum of 130 feet. And it also shows the boundary of
20 the site to be east of that thick alluvial fill zone.

21 It also shows that the general trend of
22 the slope is from -- at least across this section -- is from
23 southwest to northeast, which is consistent with Laguna
24 Plata being a collapse feature.

25 Q What is the significance of the location

1 of the proposed disposal site with regard to the flow of
2 disposed water?

3 A It's my opinion that the slope of the
4 Triassic in this area is towards Laguna Plata and therefore
5 this will enhance the movement of seepage towards Laguna
6 Plata.

7 Q Sir, if you'd please now turn to Figure 5
8 and explain what you have identified on cross section B-B'.

9 A B-B' goes through both Laguna Plata and
10 Williams Sink. It shows the Triassic redbed surface and the
11 alluvium that depicts the water table divide which I men-
12 tioned that's just west of Laguna Plata. It appears to us
13 that in fact the redbeds may be fairly shallow in the zone
14 between Williams Sink and Laguna Plata and, in fact, the
15 water table might be strongly influenced by this bedrock
16 ridge, thereby separating the Laguna Plata system from the
17 Williams Sink system.

18 Q Sir, what have you depicted by the dashed
19 line?

20 A The dashed line is the surface of the
21 water table from shallow wells that we have in the area.

22 Q In order for water to flow westward from
23 Laguna Plata towards Williams Sink, what would have to oc-
24 cur?

25 A It's my opinion that the water would have

1 to breach this bedrock ridge and escape from the system, the
2 local hydrologic system of Laguna Plata. Not only that, it
3 would have to go -- not only would it have to go over this
4 Triassic bedrock ridge but it would also have to go locally
5 against the hydraulic gradient.

6 Q Could you codify the possibility of that
7 flow occurring?

8 A In my opinion it's very unlikely that
9 there will be an excursion from the site which would move
10 westward.

11 Q Sir, if I might now direct your attention
12 to Figure 6, I would ask you to explain the groundwater flow
13 pattern that you have shown here.

14 A Laguna Plata is shown on the righthand or
15 eastern side of this figure. In the center of the figure is
16 Clayton Basin and this particular map, I believe, was taken
17 from the report by Hunter and when we draw flow lines per-
18 pendicular to the equipotential lines in areas north and
19 south of Laguna Plata, the regional flow, if there were an
20 excursion from Laguna Plata, would move towards Clayton
21 Basin.

22 Q Would that water flow when it reached
23 Clayton Basin move toward the Pecos River?

24 A No.

25 Q Why not?

1 A Clayton Basin has been shown here on this
2 map and described by Mr. Kelly in previous reports to be a
3 closed groundwater basin or shallow basin in which fluids
4 which enter this basin would be adequately contained.

5 Q Could you identify that report?

6 A I believe that's the Geohydrology Asso-
7 ciates 1979 report.

8 Q Based upon this groundwater flow pattern
9 that you have shown, what is the possibility that an excur-
10 sion from Laguna Plata will pass through Clayton Basin and
11 reach the Pecos River?

12 A In my opinion, based on information
13 available to me, there is almost no possibility that that
14 would happen.

15 Q Sir, if I might direct your attention to
16 your first appendix, the well log, would you please identify
17 the location of this well in general?

18 A This well, I believe, is located north of
19 the Williams Sink.

20 Q If I may ask you to turn now to Appendix
21 2, Water Chemistry, you appear to have a series of general
22 water chemistry and nitrogen analysis reports.

23 Could you identify each of those reports?

24 A The first one is an analysis of a sample
25 taken from Laguna Plata in February, 1986.

1 Q Who took that sample, sir?

2 A Mr. Dave Boyer of the OCD.

3 Q And what did that sample show insofar as
4 total dissolved solids in this sample?

5 A 225,830 milligrams per liter.

6 Q Sir, is there anything about this parti-
7 cular sample which would suggest that it represents the dis-
8 charge from a potash manufacturing plant?

9 A I haven't seen -- we looked for an analy-
10 sis of discharge, chemical analysis of discharge from a pot-
11 ash operation and were unable to find a complete analysis in
12 available information.

13 But I would say that the data here could
14 suggest a source of influx from a potash operation but it's
15 pretty difficult to tell.

16 Q If I may ask you now to turn to the
17 second sample that was taken. Could you identify when and
18 where that sample was taken?

19 A This one is from the seep referenced pre-
20 viously in this hearing, just north of the site. It was
21 collected by Mr. Boyer and --

22 Q Was that the seep referenced in the April
23 9, 1986, hearing?

24 A That's my understanding.

25 Q And what does it show?

1 A The total dissolved solids concentration
2 in February, 1986, was 36,428 milligrams per liter.

3 Q Did you personally observe this particu-
4 lar seep?

5 A Yes.

6 Q What conclusion did you draw from the
7 presence of this seep, the analytical results, and the gen-
8 eral location of the seep with respect to the waters of La-
9 guna Plata?

10 A It was my interpretation that this spring
11 represented a discharge of shallow groundwater that fed into
12 Laguna Plata and was consistent with the interpretation that
13 Laguna Plata was a closed basin and in this area there was
14 no flow to the -- to the west.

15 The spring also showed, or the arroyo's
16 where the spring occurred, also showed the presence of red-
17 beds, which was consistent with the geologic data that we
18 had which could indicate that the redbeds and their expres-
19 sion could in fact be the cause for the spring to occur at
20 this particular location.

21 Q Sir, if I may now ask you to turn your
22 attention to the final analysis and ask you if you can iden-
23 tify that analysis?

24 A This was an analysis of the spring -- I
25 guess this is the same spring, if we're looking on page 13,

1 this is the same spring that was sampled previously, I be-
2 lieve.

3 Excuse me, let me check here.

4 I believe this is another page of the
5 same analysis, page 14 would be a different -- no, I'm sor-
6 rry, Jami Bailey sampled this particular spring. This is the
7 same one that was sampled previously that I mentioned, had a
8 total dissolved solids concentration of 37,428.

9 Q Was the seep at some distance up the ar-
10 royo from the previous seep?

11 A The one on page 13, I believe, is the
12 same one that was analyzed or sampled by Mr. Boyer.

13 The analysis on page 14 is -- appears to
14 be a second seep that she identified, which is located up-
15 stream from the one which had been photographed as an exhi-
16 bit.

17 Q Are these last two general water chemis-
18 try analyses roughly compatible? Are they within the same
19 margin of error?

20 A Roughly, that's -- that's correct.

21 Q Now you have, have you not, a water qual-
22 ity analysis performed on a sample collected by Mr. Squires,
23 I guess?

24 A Yes.

25 Q Is there a considerable difference be-

1 tween the three analyses?

2 A Yes.

3 Q To what might that difference be attri-
4 buted?

5 A It's difficult to believe that water in
6 that pit could be as low in salinity as was shown in the
7 analysis but the only explanation I can offer is that it's
8 possible that runoff flushed through the arroyo after a sig-
9 nificant rain event and washed out any saline water which
10 had been accumulating there for some time because of very
11 slow seepage from the saline spring, and at the time he was
12 there sampling, the water he was sampling was predominantly
13 comprised of surface runoff rather than seepage from the
14 spring.

15 Q You have walked that arroyo, have you
16 not?

17 A Yes.

18 Q Have you noted the presence of gypsum in
19 large quantities up and down that arroyo?

20 A Yes.

21 Q What would happen if rainwater were to
22 collect in that gypsum basin for even a relatively short
23 period?

24 A Well, the gypsum would tend to dissolve
25 but it's a question of time and contact with the gypsum.

1 MR. WEBER: At this time I would
2 move the admission of Petro-Thermo Exhibit Number Three.

3 MR. KELLAHIN: No objection.

4 MR. STAMETS: Exhibit Number
5 Three will be admitted.

6 Q Let's turn now to your analysis of the
7 testimony of Mr. Tim Kelly.

8 You've indicated that you reviewed his
9 testimony at the prior hearing?

10 A Yes.

11 Q And you were here present when he testi-
12 fied today.

13 A Yes.

14 Q During the last hearing Mr. Kelly indi-
15 cated that ultimately any water from the east side of Nash
16 Draw is going to end up in the Pecos River.

17 Please evaluate that comment for us.

18 A The -- the context, I believe, in which
19 the statement was made is in reference to seepage that might
20 be leaving from Laguna Plata and water which leaves Laguna
21 Plata would move towards Clayton Basin, which is closed, and
22 very unlikely make it to the Pecos River.

23 Q Sir, Mr. Kelly also made the comment that
24 the absence of springs on the west side suggest to him that
25 there is a groundwater flow out of the west side of Laguna

1 Plata.

2 Please evaluate that statement.

3 A It's my opinion that there are, in fact,
4 springs and seeps in this area which suggest a shallow com-
5 ponent of groundwater exists there, discharges by flowing
6 west, excuse me, eastward from the groundwater divide to-
7 wards Laguna Plata.

8 Q Mr. Kelly also indicated that Laguna
9 Plata is simply a surface exposure of the water table, is
10 that not correct?

11 A I believe that's a correct statement.

12 Q Now, if you take that statement and com-
13 pare it to the remainder of his testimony, what conclusions
14 might you draw?

15 A My -- my impression is that Laguna Plata
16 is in fact a large data point which one could use on con-
17 touring water level information, and previous work has, in
18 fact, neglected to consider that the water table is sloped
19 towards Laguna Plata, which is itself an expression of the
20 water table being at a very low elevation relative to water
21 levels in wells and surrounding springs.

22 And I believe when one does take into
23 consideration in the context of more regional information,
24 one would find a local reversal of the hydraulic gradient in
25 the vicinity of Laguna Plata on its west side.

1 This is not inconsistent with other simi-
2 lar collapse features, such as Clayton Basin, which have a
3 local reversal of groundwater flow being that it is a closed
4 depression.

5 Laguna Gatuna also is shown with contours
6 of water level elevations to be somewhat greater than the
7 lake, I believe, and so we could reasonably expect to find
8 that a feature as large as Laguna Plata would have a strong
9 influence on shallow groundwater movement and cause -- be
10 sufficient to cause a local reversal of the hydraulic gra-
11 dient.

12 Q Now Mr. Kelly also commented that the
13 thickness of the alluvium is unknown at the proposed site,
14 did he not?

15 A Yes.

16 Q Have you been able to determine with any
17 reasonable certainty whether or not there are sufficient
18 control measures to give you a fairly good idea of what the
19 thickness of the alluvium is?

20 A I believe we have a fair idea from the
21 drilling logs. There are approximately 13 wells within
22 about a half mile radius of the site.

23 To the west, in addition to those, there
24 are exposures in the arroyos, There's no doubt about it.
25 The testimony that I read by Ed Reed clearly indicated he

1 never inspected the west side of Laguna Plata and I think
2 had he done so, he would have seen enough geologic evidences
3 to show that the redbeds do, in fact, outcrop in the arroyos
4 and they're clearly visible, and with that control, geologic
5 control in wells to the west, the geologic control and the
6 redbed surface in wells drilled in Laguna Plata, topographic
7 expression of Laguna Plata, suggests to me that the redbed
8 surface definitely dips towards, slopes towards the
9 north/northeast across the site, towards Laguna Plata.

10 Q Then you do have an idea as to where the
11 Triassic redbed zone is.

12 A It's a very good, remarkably good control
13 to have that many wells within such a small area in a remote
14 site like this prior to any commencement of -- of opera-
15 tions.

16 Q Now, with respect to the redbeds, was it
17 not Mr. Kelly's testimony that without knowing the contours
18 of the redbeds within the area of Laguna Plata you can't
19 really predict a direction the disposal water will migrate?

20 A Yes. The main -- the redbeds are import-
21 ant in determining the movement of brine. The hydraulic
22 gradient, however, is more important to my opinion and I'm
23 certain that in this particular area the water table slopes
24 towards Laguna Plata. The general trend of the redbeds is
25 also towards Laguna Plata, but you have to keep in mind that

1 the water table slope has a very significant influence on
2 the direction of seepage migration.

3 Q Mr. Kelly indicated that caliche is a
4 very common subsurface occurrence. Have you had an oppor-
5 tunity to inspect the site and determine its relation to the
6 caliche lay?

7 A The site does have caliche in its south-
8 ern limit. It forms a prominent caprock in the area; frac-
9 tured, very brittle; however, most of the site, especially
10 that where the water seepage pits are to be located, does
11 not appear to contain appreciable amounts of any caliche.
12 The site is lower in elevation than the caprock.

13 Q And what effect does the absence of cal-
14 iche have?

15 A I believe if the caliche were fairly im-
16 permeable and the site were located on it, that seepage may
17 tend to move laterally further than it would otherwise if it
18 were underlain by permeable sand.

19 Q Based upon your inspection is that area
20 underlain by permeable sand?

21 A Relatively permeable sand underlies the
22 site. I would estimate it to be fairly fine textured sand.

23 Q Now, Mr. Kelly also said, did he not,
24 that the best quality water that Petro-Thermo will put into
25 the system, put into Laguna Plata, is roughly 25,000 parts

1 per million, or about three times greater than natural dis-
2 charge from the springs at Laguna Plata.

3 Is this statement correct?

4 A I believe that the information that was
5 relied upon to make that statement was based on the infer-
6 ence that chloride concentration was equated to total dis-
7 solved solids concentration, which is not correct.

8 My report shows that chloride concentra-
9 tion at the springs is about 9000 parts per million and
10 roughly, if one tried to estimate what the total dissolved
11 solids concentration might be based on chloride, it would
12 definitely be much higher, perhaps total dissolved solids
13 would exceed 15,000 parts per million and therefore this 3-
14 to-1 ratio is probably not correct.

15 Q What is the total dissolved solids con-
16 centration of the springs?

17 A The data that were sent to me by the Oil
18 Conservation Division indicated 36,000 to 49,000 parts per
19 million of springs located closest to the site.

20 Q If I may direct your attention to the
21 testimony that we heard today of Tim Kelly, first with re-
22 gard to the monitoring wells.

23 His first criticism of the proposed moni-
24 toring program was that the distance was excessive; that the
25 monitoring wells were spread too far from the pits.

1 Will you please evaluate that criticism?

2 A I believe Mr. Boyer did a reasonable job
3 in locating the wells in his recommendation for the Commis-
4 sion. It's -- it's a matter of opinion where the wells
5 should be located, but I believe they're located in the
6 direction which we're most likely to see seepage migrate.

7 Q Now, Mr. Kelly suggested that we have at
8 least eight wells located throughout the periphery of the
9 salt water disposal facility.

10 Will you please evaluate that comment.

11 A I believe that at this point in the pro-
12 ject it's premature to require that many wells at so many
13 locations. We have a lot of flexibility in the order that
14 was drafted to have imposed requirements for the addition of
15 other monitor wells. I believe that if the first go-round
16 indicates there's some sort of a problem, the data we pro-
17 vide to the Oil Conservation Division would lead them to
18 suggest the addition of other wells in the area and thereby
19 may be increasing gradually the number of monitor wells that
20 are required as the case dictates.

21 Q Now, Mr. Kelly has also recommended that
22 we drill the well from surface to a depth of 5 feet in the
23 bedrock, to drill that with air, have drilling cores or sam-
24 ples analyzed by a company, to conduct tests as to resistiv-
25 ity with gamma ray, neutrons.

1 What is your evaluation of those specifi-
2 cations?

3 A I think it's a good idea generally to
4 have that kind of information available when you're trying
5 to identify local permeable pathways.

6 In this particular case it's my opinion
7 the wells would be fairly shallow and I would say that the
8 wells might only be 30 feet deep, 20 to 30 feet deep in most
9 parts of the site, and even less in others, and a lot of the
10 geophysical logging tools that are going to be readily
11 available in this part of the state I believe are relatively
12 large for collecting data in such a small hole to get
13 reasonable resolution of stratification. Some of the tools,
14 in fact, require that water be added to the borehole. For
15 example, the SP and resistivity need to have water in the
16 borehole, and to drill the hole dry and then add water to it
17 later, I'm not sure what -- what is gained by that.

18 The idea as a whole, I would say, is a
19 good one, except in this particular area we -- what we would
20 be looking for with the -- with -- ideally with high resolu-
21 tion geophysical logs, is some delineation within redbeds or
22 within the overlying, unconsolidated materials of some high
23 permeable pathways and I believe it has been recognized that
24 many of these features are discontinuous and I'm not convin-
25 ced that you would have much luck correlating these indivi-

1 dual strata even with eight wells, considering that, and as
2 Mr. Kelly has spaced them, many of them are 500 feet apart.

3 So I believe it's a little overkill.

4 Q Is it cost effective?

5 A Not in my opinion at this point in time.

6 Q In conclusion, is the plan proposed by
7 Petro-Thermo Corporation adequate to protect existing fresh
8 water sources?

9 A Yes, but I have yet to be able to identi-
10 fy what the fresh water resource is, defining as something
11 which has a TDS of less than 10,000 milligrams per liter.

12 Q So you've found no fresh water sources
13 that could possibly be contaminated by the proposed disposal
14 facility.

15 A Not at this point in time.

16 Q Let me just take a moment to review
17 rather quickly the issues we were charged to address during
18 this rehearing.

19 If the seepage from the impoundments at
20 the proposed waste facility migrated off site, would the
21 discharged water migrate out the west side of Laguna Plata
22 into Nash Draw and on to the Pecos River?

23 A No.

24 Q Considering all of the hydrologic evi-
25 dence that you have available, what can you tell us about

1 where and at what rate discharged water will migrate?

2 A The discharge will migrate to the north-
3 northeast from the site towards Laguna Plata at a rate which
4 I've estimated in the past could be on the order of 100 feet
5 per year.

6 Q Let's turn now to Paragraph No. 6 of the
7 application for rehearing and ask you whether or not the
8 proposed plan provided by the Oil Conservation Division is
9 acceptable insofar as the installation and sampling of moni-
10 toring wells is concerned?

11 A Yes, I think it's acceptable.

12 Q And its open-ended nature permits the Oil
13 Conservation Commission or Oil Conservation Division to make
14 necessary modifications as required.

15 A That's my interpretation.

16 Q Do you have an opinion with regard to the
17 migration of waste water from the proposed disposal site in-
18 sofar as the destruction of grazing grasses and vegetation
19 in Section 15 is concerned?

20 A I believe that the dominant direction of
21 groundwater seepage will move towards the north and if it
22 moved to the east towards Section 15, it would be moving
23 parallel or along strike of the slope of the redbeds and it
24 would most likely be parallel or, excuse me, perpendicular
25 to the regional direction of flow from the south to the

1 north.

2 Q Is that a real possibility?

3 A Given that the distance from the west --
4 the east edge of the waste disposal ponds to the Section 15
5 west line is 700 feet, I believe it's more likely that seep-
6 age will move towards the Laguna Plat a lot faster than it
7 will to the east.

8 MR. WEBER: Sir, I have no fur-
9 ther questions.

10 MR. STAMETS: While I've got
11 this in my hand let me ask a couple of questions here.

12

13 RECROSS EXAMINATION

14 BY MR. STAMETS:

15 Q In looking at the order that was issued
16 in Order R-8161-A, which was the Commission's order, in Fin-
17 ding No. (24) there is the reference to the monitor wells.

18 MR. WEBER: From a hydrological
19 standpoint.

20 Q It does not seem as though that -- that
21 finding is written in a manner which would indicate concern
22 about dissolved hydrocarbons entering fresh water, but only
23 dissolved hydrocarbons entering the lake.

24 A Which number is this, sir?

25 Q Finding No. (24).

1 A I'm sorry, I don't follow your question.

2 Q All right. Does Finding No. (24) say
3 anything at all about the -- a threat of dissolved hydrocar-
4 bons or any other hydrocarbons entering the fresh water?

5 A No reference to fresh water in that.

6 Q Okay. Would you take -- is it your
7 understanding that the reason for the monitor wells is just
8 to provide the division some information on what's going on
9 in the ground?

10 A That's correct.

11 Q And not to protect fresh water.

12 A That's correct.

13 Q Okay. Is the -- do you feel that the
14 proposal of Mr. Kelly's for the eight monitor wells would be
15 more appropriate if there were fresh water in the area to
16 protect?

17 A I still think it would be an excessive
18 number based on a couple of lines of thinking.

19 One is that it seems to have no prece-
20 dent. The regulations that pertain, Federal regulations
21 which pertain to groundwater monitoring in the vicinity of
22 many hazardous waste disposal impoundments would only re-
23 quire three down gradient monitor wells and an up gradient
24 background monitor well.

25 Eight, right off the bat at this site, if

1 there were fresh water to protect, seems -- seems excessive,
2 although when a site does have contamination that does oc-
3 cur, many more wells than eight are fairly common.

4 Q But I understand your testimony is that
5 there is no fresh water in this area to protect.

6 A That's right.

7 Q On Exhibit Number Three, Figure No. 1,
8 there is one -- well, let me -- let me ask you first, if
9 we're looking at the area between Laguna Plata and Williams
10 Sink or looking at the area as a whole, are all of these
11 tops derived from -- from well logs --

12 A Yes, sir.

13 Q -- oil and gas wells that were drilled?

14 A Yes, sir.

15 Q You show one well in there that has a top
16 of 3351. It's at the southwest quarter of Laguna Plata.

17 A Yes.

18 Q Now, why is that not indicative of a low
19 in the redbeds, which would allow water to move to the west?

20 A Because we've seen an outcrop on the ar-
21 royos between there and the edge of Laguna Plata, redbeds.

22 Q Okay.

23 A I've got to conclude that there is a lo-
24 cal low there and I wanted to bring that out. I didn't want
25 to hide it in my cross sections. I wanted to make clear

1 that this is the data point where we're talking about 130
2 feet of alluvial fill, for example. The log may be in
3 error, it's certainly one of the few that shows this
4 feature, but an outcrop along the edge, it's -- it's redbeds
5 exposed there.

6 Q If we flip over a few more pages to
7 Figure No. 4, would that be -- would this well represent the
8 feature you show there to the lefthand side of center, the
9 low on the Triassic, now why would such a low not serve as a
10 potential channel for the water and the material that's
11 disposed of at this site to move away from the site in some
12 direction other than into Laguna Plata?

13 A I believe our site is -- from what I can
14 tell walking the arroyos, our site appears to be east of
15 this incision in the redbeds and the channel, the nature of
16 this channel, if you want to call it that, has -- has not
17 been supported by other -- other wells to the northwest of
18 it.

19 Q It's a localized low which you have not
20 found in any other well.

21 A Well, there's another one, 3366 is to the
22 southeast of it, but all along the west edge of Laguna Plata
23 one can see exposed in the arroyos reddish sediments that in
24 my opinion are expressions of the Triassic redbeds and these
25 are continuous with those which have been identified in

1 outcrop on the north side.

2 Q On Figure No. 2 you show two springs at
3 the southwest corner of Laguna Plata. If there was a major
4 channel in the -- in the redbeds diverting materials south
5 and west of there some place else, would those springs be
6 there?

7 A No, sir, I don't believe they would.

8 Q So you believe those are a pretty good
9 indication that anything put on the surface at the proposed
10 disposal site will move to the north and east into Laguna
11 Plata.

12 A Yes, sir.

13 MR. STAMETS: Other questions
14 of the witness?

15 MR. KELLAHIN: Yes, Mr. Chair-
16 man.

17

18 RECROSS EXAMINATION

19 BY MR. KELLAHIN:

20 Q Mr. Stephens, since the hearing on April
21 9th and 10th of this year, have you since that date visited
22 the site of the proposed facility?

23 A No, sir.

24 Q Has there been any of the proposed moni-
25 toring wells drilled?

1 A No, sir.

2 Q Have there been any cores or drilling
3 taking place in the alluvium within the facility to deter-
4 mine the thickness of the alluvium down to the redbeds?

5 A No, sir.

6 Q Have you conducted since the last hearing
7 any field studies to derive any other factual information
8 upon which you might draw conclusions?

9 A No, sir.

10 Q Have you done any calculations of the
11 rate at which the water would move from the site in any par-
12 ticular direction?

13 A Yes.

14 Q The calculations that you discussed for
15 us at the April hearing, you estimated water movement at the
16 rate of approximately 100 feet a year?

17 A Yes, that was my estimation and water
18 movement to the north.

19 Q Since doing that calculation have you
20 made any new or additional calculations?

21 A No, sir.

22 Q Have you made any calculations of the
23 area of influence or saturation that will occur around the
24 pits?

25 A The saturation, the maximum saturation

1 that would occur would be in the alluvium and that would be
2 defined primarily by the thickness of the alluvium beneath
3 the site.

4 Q Have you indicated on your Figures 1 and
5 Figure 2 all the available subsurface geologic control
6 points that are available to us within the area described on
7 each of the exhibits?

8 A Yes, I've left nothing out that is avail-
9 able.

10 Q When we look at Figure 3 and then Figure
11 4 and 5, am I correct in understanding that these diagrams
12 or depictions have their basis in how you have contoured the
13 structure and the water levels as shown on Figures 1 and 2?

14 A That's correct.

15 Q And if Figures 1 and 2 are different or
16 are subject to different interpretations, then Figures 3, 4,
17 and 5 could be change accordingly.

18 A Well, we would have to change them to be
19 consistent from one to the other.

20 Q That was my only point, is that these de-
21 pictions on the cross section are based upon your interpre-
22 tations of the structure and the water level.

23 A That's correct.

24 Q When we look at Figure No. 2 on the water
25 level elevations, do we have any new, new data points depic-

1 ted on this exhibit that you did not use on the water eleva-
2 tion figure you presented at the de novo hearing?

3 A We've added the springs to enhance our
4 interpretation and we've made a -- yes, we're made a re-
5 assessment of all the land surface elevations and the depths
6 to recompute all the parameters.

7 The one data point on the east side of
8 Williams Sink, 3451, I believe is the same one that's shown
9 as 3450, excuse me, 3440, in my previous map. The slope of
10 the land surface is such that you have approximately 10 feet
11 of uncertainty in choosing the land surface from which the
12 depths to redbeds were measured.

13 Q Do you have available to you, Dr.
14 Stephens, your report from December that will show the
15 water level elevations as you've represented them at that
16 point?

17 A Yes, sir.

18 MR. KELLAHIN: I hand you a copy
19 of that exhibit which Dr. Stephens and I are discussing.

20 Q All right, sir, if we look at the water
21 level elevations as depicted on Figure 2 for today's exhibit
22 book, and if we commence with the two springs that are iden-
23 tified as seeps --

24 A Yes.

25 Q -- at the 3455 point, data point, and

1 then going clockwise, following your interpretation of the
2 3450 contour line, as we move around the west side and the
3 northwest side of Laguna Plata, the next data point, then,
4 is 3468?

5 A Yes. I would like to expand on that be-
6 cause there are numbers of data to the north off of this
7 figure. This is in part taken from regional information and
8 these contours, like 3460 that you mentioned, do have refer-
9 ence points of data to the north.

10 Q That would be beyond the area depicted on
11 this figure?

12 A Yes, sir.

13 Q Within the area of the figure, though,
14 around Laguna Plata you have plotted all the control points
15 that were available to you.

16 A Yes.

17 Q All right, sir. At the hearing back in
18 April we did not have a structural contour map from you, is
19 that correct?

20 A That's correct.

21 Q Figure 1 for today's exhibit book, Exhi-
22 bit Number Three, represents your interpretation of the
23 structure within at least the area shown on the exhibit.

24 A Yes, sir.

25 Q What portion of the exhibit as presented

1 to us represents a matter of the interpretation of the data
2 points?

3 A I'm sorry, could you ask the question
4 again, please?

5 Q Yes, sir. As a hydrologist, when you
6 take the data points, and by data points I understand those
7 to be the black dots with the numbers next to them.

8 A Yes.

9 Q That is actual subsurface geologic points
10 for which there is no interpretation, is that correct?

11 A There's interpretation on the part of the
12 person who logged the hole, and that's what I'm using to
13 base my information on.

14 Q Once you have those points established
15 for yourself on the plat, then the manner in which you link
16 those points together to determine the configuration of the
17 contour lines is the area in which you apply your interpre-
18 tations.

19 A Yes, sir.

20 Q All right. I believe I've asked you this
21 already, but the data points on this structural contour map
22 represent all the data points that are currently available
23 within the area described on this figure.

24 A These are the logs which were available
25 in the New Mexico Bureau of Mines records that we have ac-

1 cess to, and those are logs which were provided in existing
2 consultant reports and reports by Sandia.

3 MR. KELLAHIN: I have nothing
4 further.

5 MR. STAMETS: Any other
6 questions of the witness?

7 MR. LYON: I want to ask a
8 question.

9
10 QUESTIONS BY MR. LYON:

11 Q Dr. Stephens, on -- we've plowed this
12 ground before, but on Exhibit One, or on Page -- Figure 1,
13 the cluster of wells we've just been discussing, there are
14 none of those points that have been brought to light since
15 the last hearing, is that right? Have there been any --

16 A All these data points have -- almost all
17 of these have been in a report that I prepared last time.
18 This data is not new. It just was not plotted in this
19 fashion.

20 Q Right.

21 A There was one new well which really is
22 not highly relevant. It's in the north side of Williams
23 Sink and I included it in this update for completeness.

24 Q I see, so there haven't been any wells
25 drilled since --

1 A No, sir.

2 Q Referring to your cross section B-B,
3 which is Figure 4, your top solid line running from B to B',
4 is the surface?

5 A Yes, sir.

6 Q And the dashed line or -- well, a short,
7 dashed line with the triangles above it is the water --

8 A Yes, sir.

9 Q -- table. And then the lower solid line
10 is the top of the Triassic --

11 A Yes, sir.

12 Q -- redbeds. Is there water in the lake?

13 A Yes, sir.

14 Q But it does not show on this cross sec-
15 tion, is that right?

16 A The water level data, I believe that
17 we're using here, are -- the dotted line should correctly be
18 drawn to be coincident with the Laguna Plata. I believe
19 that this comprises an error in this diagram, and that is
20 the dashed line beneath Laguna Plata should be coincident
21 with the surface of the lake.

22 Q That was -- that was one of my points.
23 It appears that --

24 A That's correct.

25 Q Another point I'd like to ask you about

1 is this trough that you have discussed before where you
2 found rather anomalous shallow elevations of the top of the
3 Triassic, indicates a channel or something in there in the
4 -- that would be filled with alluvial material.

5 A That's the interpretation from the drill-
6 ing marks.

7 Q And is it below the water table?

8 A Yes, sir.

9 Q So you would expect that to be filled
10 with water.

11 A Yes, sir.

12 Q Do you know if there have been any tests
13 of that water or any samples taken, or anything?

14 A No, I don't. For chemical quality?

15 Q Yes.

16 A I'm not aware of any chemical analyses,
17 no. Most -- most of those holes were oilfield exploratory
18 holes and it's my interpretation that they may have been
19 drilled in this area on some sort of an anticlinal or fault
20 structure.

21 MR. LYON: I believe that's all
22 I have. Thank you.

23 MR. STAMETS: Any other questions?

24 MR. WEBER: No, sir.

25 MR. STAMETS: The witness may
be excused.

1 MR. WEBER: Sir, if I may call
2 Mr. Jim Thornton to the stand for a brief identification of
3 a report.

4
5 JAMES D. THORNTON,
6 being called as a witness and being duly sworn upon his
7 oath, testified as follows, to-wit:

8
9 DIRECT EXAMINATION

10 BY MR. WEBER:

11 Q Sir, would you please state your full
12 name?

13 A James Douglas Thornton.

14 Q Sir, are you the same James Thornton who
15 testified here before at the Examiner Hearing on December
16 18, 1985, the hearing de novo on April 9th and 10th, 1986?

17 A Yes, I am.

18 Q Did you have an opportunity recently to
19 examine the ownership and all the lands directly to the east
20 of the proposed disposal facility?

21 A Yes, I did. I visited with Mr. John
22 Spain with BLM in Carlsbad.

23 Q And did Mr. Spain provide you with any
24 information at that time, sir?

25 A Yes, he gave me the grazing permit lease

1 that Mr. Squires has and also gave me a copy of the regula-
2 tions dealing with grazing permits and leases.

3 Q I show you now what has been marked as
4 Petro-Thermo Corporation Exhibit Number Four and ask you if
5 you can identify that.

6 A Yes, this is a document he gave me.

7 Q And what is that document entitled?

8 A Well, it's Department of Interior, Bureau
9 of Land Management, Grazing Administration Exclusive of
10 Alaska. It's the grazing permit and lease regulations.

11 MR. WEBER: Sir, I move the ad-
12 mission of Petro-Thermo Exhibit Number Four.

13 MR. STAMETS: What specific
14 portion of this was that that was in question earlier in the
15 case?

16 MR. WEBER: The specific por-
17 tions were Title 43, Code of Federal Regulations, Section
18 4130.2 (B).

19 MR. STAMETS: 4130.2?

20 MR. WEBER: Yes, sir. On page
21 4, sir.

22 MR. STAMETS: Lower righthand
23 side?

24 MR. WEBER: Yes, sir.

25 MR. STAMETS: Paragraph (B)?

1 MR. WEBER: That is correct,
2 sir.
3 MR. STAMETS: Just Paragraph
4 (B)?
5 MR. WEBER: Just Paragraph (B)
6 for our purposes.
7 MR. STAMETS: Okay, objection
8 to --
9 MR. KELLAHIN: No, sir, I
10 haven't seen a copy of the exhibit.
11 We object, Mr. Chairman, on the
12 grounds of (unclear).
13 MR. STAMETS: Overrule the ob-
14 jection and admit the exhibit.
15 Q Mr. Thornton, did you cause to be pre-
16 pared a new exhibit book entitled Engineering and Design of
17 Plata Disposal Facility, which has been marked as Petro-
18 Thermo Corporation Exhibit Number Five?
19 A Yes, I have.
20 Q What additional information did you place
21 in that exhibit?
22 A The first page is the Plata Disposal Fa-
23 cility ownership map. That is taken from the Midland Map
24 Company, Southwest Lea County, New Mexico, ownership map,
25 which was posted to January 25th, 1985.

1 Q And what map does that show insofar as
2 the ownership of Section 15, Township 20 South, Range 32
3 East?

4 A The minerals and surface are both owned
5 by the United States.

6 MR. WEBER: Sir, at this point
7 I move for admission of Petro-Thermo Exhibit Number Five.

8 MR. STAMETS: Okay, the only
9 reason you've submitted this, that otherwise is identical to
10 the original exhibit, is this map.

11 A Well, I've also included the letter from
12 yourself concerning the monitoring wells and the testing
13 procedures outlined.

14 MR. STAMETS: That's a February
15 18th, 1986 letter.

16 A Yes, sir.

17 MR. STAMETS: And those are the
18 only two changes from the earlier exhibit?

19 A Yes, sir.

20 MR. STAMETS: Without objection
21 this exhibit will be admitted.

22 MR. WEBER: Sir, I have no fur-
23 ther questions of this witness.

24 MR. STAMETS: Are there ques-
25 tions of the witness?

1 MR. KELLAHIN: No, sir.

2 MR. STAMETS: He may be ex-
3 cused.

4 MR. WEBER: Petro-Thermo Cor-
5 poration has no other witnesses.

6 MR. KELLAHIN: I'd like to call
7 -- recall Mr. Kelly for a moment but I need to make a photo-
8 copy of one of the exhibits. It will take me about two or
9 three minutes.

10 MR. STAMETS: That's fine,
11 we'll rest while you're doing that.

12
13 (Thereupon a brief recess was taken.)

14
15 MR. STAMETS: All right, Mr.
16 Kellahin, you may proceed.

17 MR. KELLAHIN: Thank you, Mr.
18 Chairman.

19 At this time, Mr. Chairman,
20 we'll recall Mr. Tim Kelly.

21
22
23 TIM KELLY,
24 being recalled as a witness and remaining under oath,
25 testified as follows, to-wit:

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REDIRECT EXAMINATION

BY MR. KELLAHIN:

Q Mr. Kelly, have you listened to Mr.-- Dr. Dan Stephens presentation with regards to his interpretation of the structure and his interpretation of the water level elevations as shown respectively on his Figures 1 and 2 from Petro-Thermo Exhibit Number Three.

A Yes, I have.

Q Let me show you what I have marked as Exhibit Number Fifteen and ask you, sir, whether or not you, as a hydrologist, can take the same data points that Dr. Stephens used and recontour the structural interpretation of this information?

A Yes, I can.

Q And have you done so?

A Yes, sir.

Q Would you describe for us what you have done to honor the data points and yet come up with a different interpretation from Dr. Stephens?

A I have simply extended the 3450-foot contour between Williams Sink and Laguna Plata to encircle a nose between the two points and then extended this same contour around the east and north side of Laguna Plata, bringing it back to Williams Sink, using as a control point Dr.

1 ply extend the contour between those two points and then you
2 never see another 3450, which means, then, that there is no
3 evidence to support the conclusion that 3450 foot contour
4 can be closed between the two, creating the groundwater di-
5 vide which he supposes exists.

6 Then, if you were to use the same techni-
7 que that he used in his Figure 6, of drawing arrows, you in
8 fact would have the groundwater moving towards the north and
9 west except at Laguna Plata where it would be moving direct-
10 ly west, and then again towards the northwest.

11 In other words, Laguna Plata is simply a
12 dimple on the contours that pulls them out of configuration,
13 but there is no evidence presented on either of these dia-
14 grams to indicate that that contour can be closed, and cer-
15 tainly not a 10-foot contour stretched 2-1/2 miles.

16 Q You've made your reinterpretation of the
17 contour lines on both exhibits and shown those in -- at
18 least on the Commission exhibit -- in red?

19 A Yes, I have.

20 Q Have you listened to Dr. Stephens' testi-
21 mony and presentation to the Commission this afternoon?

22 A Yes, I have.

23 Q Has that testimony caused you to change
24 any of the opinions and conclusions you have drawn earlier
25 today in your testimony?

1 A No, sir.

2 MR. KELLAHIN: We move the in-
3 troduction of our Exhibits Number Fifteen and Sixteen.

4 MR. WEBER: No objections.

5 MR. STAMETS: The exhibits will
6 be admitted.

7 Does this conclude your --

8 MR. KELLAHIN: Yes, sir.

9 MR. STAMETS: -- redirect?

10 Any questions?

11 MR. WEBER: Yes, sir.

12

13 REXCROSS EXAMINATION

14 BY MR. WEBER:

15 Q Mr. Kelly, if I could direct your atten-
16 tion to Dr. Stephens' Figure 1, are you saying that Dr. Ste-
17 phens' interpretation of the data is incorrect?

18 A I'm saying that Dr. Stephens' interpreta-
19 tion is subject to argue.

20 Q Why is your interpretation a more plaus-
21 ible alternative?

22 A Because my interpretation is supported by
23 the work of Reed and the Sandia Corporation, and Geohydrology
24 Associates.

25 Q Are you aware that Reed did not investi-

1 gate this particular area?

2 A Reed did the -- to my knowledge, the most
3 detailed subsurface evaluation that has been made at Laguna
4 Plata.

5 Q You do not know of your own knowledge
6 whether or not he did any evaluation of the western portion
7 of Laguna Plata.

8 A No, I don't. I do know that none of the
9 later studies have -- have changed anything that he did
10 other than Dr. Stephens'.

11 Q What evidence do you have for bedrock
12 channel moving west to the Nash Draw?

13 A It is shown on the -- all of the earlier
14 work.

15 Q You have no other evidence, then,

16 A No, sir. The burden of proof is not on
17 me; it's on the applicant.

18 Q When was the last time you visited this
19 particular site?

20 A 1984.

21 Q Have you done any additional field
22 studies or other work since the 9 and 10 April hearing de
23 novo?

24 A Is that '86?

25 Q Yes, sir.

1 A No, I have not.

2 Q Let's turn now to Dr. Stephens' Figure 2,
3 the water level elevations.

4 If we might return just one moment to
5 Figure 1, do you have that before you, sir?

6 A Yes, I do.

7 Q Sir, on your map, what is the slope of
8 the redbeds at the proposed disposal site?

9 A It's not shown on this illustration.

10 Q Sir, do you know generally where the pro-
11 posed disposal site is in relation to Laguna Plata?

12 A Yes, roughly. Let me ask -- may I ask a
13 question?

14 There is -- the scale shows one mile. Is
15 this an entire township? Is this Township 20 South, Range
16 32 East that we're looking at in this block right here?

17 MR. STEPHENS: I believe that's
18 correct. I may have to go back and check another map,
19 though.

20 MR. WEBER: Let the record re-
21 flect that Dr. Stephens responded to Mr. Kelly's question.

22 A And your question was that --

23 Q On your map, the map that you have drawn
24 showing the red line, 3450 contour line, in which direction
25 do the redbeds slope if we were to assume that the red lines

1 correctly depict the structural contour?

2 A Well, I would assume that the site that
3 we're talking about here is in the vicinity of the 3400 foot
4 contour at that point, or at the south end -- or southwest
5 corner of Laguna Plata, so that at that particular location
6 the contours on the redbeds would be towards the northeast
7 if we disregard the two extremely deep sites of 3366 and
8 3351.

9 If we don't, then we don't have any idea
10 what the direction is.

11 Q Now the proposed site is well inside the
12 3450 contour, is it not?

13 A I don't know. It's not -- it's not clear
14 to me on this map where that particular 8-acre tract is in
15 this 36 square mile area.

16 Q But assuming that your map is correct,
17 then the slope of the redbeds would be toward the northeast
18 or in the general vicinity of the waters of Laguna Plata.

19 A That's correct.

20 Q Sir, I wonder if you could on your copy
21 there pick out the control point marked 3473 and the control
22 point marked 3472.

23 Could you scribe a line between those
24 points, sir?

25 A Could I? Yes, sir, I could connect those

1 two points with a line.

2 Q Now, if you did connect those two points
3 with a line, is that generally a lower elevation or general-
4 ly a ridge?

5 A That would be a ridge.

6 Q Separating Laguna Plat from Williams
7 Sink.

8 A No, sir. That ridge would only extend
9 about 25 percent of the way across the west end of Laguna
10 Plata. It's at the very southwest corner of Laguna Plata,
11 and we have no control to indicate that that ridge extends
12 for the next 2-1/2 miles, which is the next control point.

13 Q Sir, if we assume that you have drawn the
14 3450 contour in red correctly, where would be the 3400 con-
15 tour?

16 A I don't have any idea. There's no con-
17 trol other than one point. I have no idea.

18 It is entirely possible that that 3400-
19 foot contour extends beneath Williams Sink all the way to
20 Clayton Basin; certainly no control to disprove that.

21 Q Now, sir, if you would look at the point
22 where you have drawn the red line on the 3450-foot contour,
23 I draw your attention to control points identified as 3351
24 and 335 -- correct, 3366.

25 A Yes, sir.

1 Q They would appear to be on the wrong side
2 of the contour that you've drawn, would they not?

3 A Yes, sir. In my testimony I stated that
4 I was going to ignore those because they are anomalously low
5 elevations.

6 Q But if they were not anomalously low,
7 then you have put them on the wrong side of the contour.

8 A There's a 3450-foot contour goes through
9 there. It's conceive -- on a larger scale it's conceivable
10 that if those are in fact a trough, there's a 3450-foot con-
11 tour on both sides of those.

12 Q Sir, let's now turn to Figure No. 3,
13 showing the location of the site and comparing it with the
14 red line you have drawn on Figure No. 1.

15 Is that site not within the new redrawn
16 3450 contour?

17 A I would say that the site is outside the
18 3450, if I'm overlaying these properly, there's a page in
19 between the two.

20 As a matter of fact, the site appears to
21 underlie and be immediately adjacent to the 3366 control
22 point.

23 Q Sir, if I may direct your attention now
24 to --

25 A If the 3366 control point is accurate,

1 then there is a phenomenally deep amount of alluvium beneath
2 the site, contrary to what the testimony has presented.

3 Q Sir, let me now direct your attention to
4 Figure No. 2, water level elevations.

5 Are you indicating that Dr. Stephens clo-
6 sure of the 3450 foot contour around Laguna Plata and the
7 indication of another contour around Williams Sink isn't
8 correct, that it does not correctly reflect the actual water
9 level elevations on the ground?

10 A The water levels, I think you do not mean
11 on the ground.

12 Q On the ground to indicate --

13 A Any water level contour map is based on
14 the data that is available and I have the utmost respect for
15 Dr. Stephens but I don't think he can see any deeper under-
16 ground than I can and there is no evidence presented in this
17 illustration or within the documents that we have seen thus
18 far, to indicate a justification to extend the 3450-foot
19 contour as a solid line from 3451 at the east end of Wil-
20 liams Sink 2-1/2 miles north to a point of somewhat ques-
21 tionable elevation at 3447.

22 Q So you're saying he's not necessarily
23 wrong but there isn't sufficient evidence to support his in-
24 terpretation.

25 A That, as I said, I think the burden of

1 proof is on the applicant to prove that his map is right.

2 Q Why is your map better than his map?

3 A I'm not saying my map is better. I'm
4 simply saying that he hasn't proved that this map is
5 correct.

6 MR. WEBER: I have no further
7 questions.

8 MR. STAMETS: Any questions of
9 the witness?

10 MR. KELLAHIN: No, sir.

11 MR. STAMETS: He may be
12 excused.

13 MR. KELLAHIN: I have nothing
14 further, Mr. Chairman.

15 MR. WEBER: Yes, sir, I would
16 like to call Dr. Stephens for a brief rebuttal.

17 MR. STAMETS: Very good; give
18 everybody brief rebuttals.

19

20 DANIEL B. STEPHENS,

21 being recalled as a witness and being previously sworn and
22 remaining under oath, testified as follows, to-wit:

23

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REDIRECT EXAMINATION

3

BY MR. WEBER:

4

Q Dr. Stephens, have you reviewed the maps

5

that have been reconstructed by Mr. Kelly?

6

A Yes.

7

Q If I could request that you direct your

8

attention to Figure 1, I would ask that you explain your in-

9

terpretation of the closure of the 3450 contours around both

10

Williams Sink and Laguna Plata.

11

A The closure is based on available infor-

12

mation and if I were to extend the 3450 contour from the

13

north side of Laguna Plata to the north side of Williams

14

Sink, you would say I would be incorrect because I would be

15

drawing that between two points that are about at the same

16

elevation, 3473, 3472.

17

I believe that proper interpretation

18

shows closure when you also consider the outcrop patterns

19

that have been identified by OCD staff and myself in the ar-

20

royos at the north end of the site.

21

Q Can you envision a bedrock channel to

22

Nash Draw based upon the available data?

23

A No, I can't, and I would like to add that

24

a bedrock channel does not determine that any excursion will

25

be occurring. If the bedrock channel connects Laguna Plat

1 to something else it's very likely that water is flowing to-
2 wards Laguna Plata in the channel because that is my inter-
3 pretation of the groundwater flow based on the springs.

4 Perhaps if this mysterious channel
5 exists, that's where the discharge from this channel is oc-
6 ccurring, is at the springs near the north end of the site.

7 Q Going from west to east.

8 A Going from west to east.

9 Q Sir, have you had an opportunity to
10 review Mr. Kelly's interpretation of your water level
11 elevations?

12 A Yes.

13 Q What comments do you have with regard to
14 his interpretation of the 3450-foot contour?

15 A Can you give me a minute to study it a
16 little bit further?

17 I believe that our interpretation is a
18 viable interpretation which is consistent with the occur-
19 rence of a bedrock ridge between Laguna Plata and Williams
20 Sink, consistent with the existing data, and it's consistent
21 with observations of redbed outcrops on the west side of La-
22 guna Plata and not just the two springs that are shown here.

23 I indicated in previous testimony that
24 there is a line of seeps, a moist zone which I observed in
25 the field, extending northward from the site along the west

1 edge of Laguna Plata, and the topography often is an indica-
2 tion of what the water table configuration is. This has
3 been established quite often and, in fact, there is a divide
4 in the topographic surface, and expressing a water table
5 divide in the same general area. It was very consistent
6 with regional and local interpretations of the reflection
7 between topography and the water table slope.

8 MR. WEBER: I have no further
9 questions.

10 MR. STAMETS: Any questions of
11 Dr. Stephens?

12 MR. KELLAHIN: No, sir.

13 MR. STAMETS: He may be
14 excused.

15 MR. WEBER: Sir, before I con-
16 clude, I would once again request that this Commission take
17 administrative notice of Case 4047, if only with regard to
18 the testimony of Mr. Ed L. Reed.

19 MR. KELLAHIN: Same objection,
20 Mr. Chairman.

21 MR. STAMETS: The Commission is
22 going to let the record in this case stand on its own and
23 not look at the record in any other case.

24 MR. WEBER: That concludes our
25 presentation.

1 MR. STAMETS: Okay. Do you
2 have a closing statement, Mr. Weber?

3 MR. WEBER: Sir, I will defer
4 to Mr. Kellahin.

5 MR. STAMETS: Mr. Kellahin?

6 MR. KELLAHIN: Yes, Mr.
7 Chairman.

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1 MR. KELLAHIN: The applicant's
2 case reminds me of my grandpa. He used to raise dogs and
3 occasionally we'd get a litter in which, regardless of what
4 you do, you couldn't teach that dog to fetch birds. And
5 he'd go to great lengths to teach that dog to hunt, and he'd
6 feed, and love, and care for him, and try as he would, that
7 dog wouldn't hunt, and he'd eventually give up.

8 And growing up with my grandpa,
9 he applied that to a lot of the things I did (unclear) and I
10 occasionally use that expression when I get into a situation
11 where I've devoted a lot of time and effort to something and
12 you just can't make it work, and that's the way I feel about
13 the applicant's case here before you, is that there's only
14 so much you can do with some dogs and eventually you're
15 going to have to give up on them, and this is one that's not
16 going to hunt.

17 You've got a particular problem
18 with the way the Commission has organized the de novo order.
19 It is predicated on a fundamental concept and that is that
20 you have denied all the theories that Pollution Control and
21 Snyder Ranches has put forward based upon a water analysis
22 from a small seep, and you can see the way the order is
23 structured, you re-articulate the arguments of the opponents
24 and you answer them with the fact that the best -- in Find-
25 ing 22, the best geohydrologic evidence at the time of the

1 hearing included the existence of a high TDS spring located
2 at the northwest corner of the proposed facility.

3 If, in fact, that high TDS
4 spring is a perennial spring and in fact if it remains at a
5 TDS level in excess of the 10,000-to-1 parts per million,
6 then maybe the order will hold up, but a significant hole
7 has been punched in this order today when we introduce the
8 September 4th water analysis from this very seep and it
9 shows a TDS level of 1,682 parts.

10 You now have a quandary; you're
11 in a Catch 22 situation where now you've got to somehow ig-
12 nore that water analysis. I don't know how you resolve it.
13 If you say that the water now is water to be protected, and
14 if you follow Dr. Stephenson's (sic) analysis, this seep is
15 in the area where it will be contaminated.

16 I quite frankly think the pre-
17 ferable position is to adopt that of Mr. Kelly's. He's
18 never thought much of this seep in the first place, regard-
19 less of what the water analysis showed you. I think he's
20 right. I think you ought to ignore that and not use it as a
21 basis to deny his position and what he has so carefully ar-
22 ticulated for you today, and that is that this facility
23 poses an environmental risk to the fresh water, and I don't
24 think you can deny it and I don't think you can get around
25 it; there it is.

1 Despite Dr. Stephens' best ef-
2 fort, what the problem in this case is, is there's just not
3 enough information, and we can talk about it forever, but
4 until the applicant can meet his burden of proof and tells
5 us more about this -- the alluvium layer and the redbeds,
6 there is no way to know where this water's going to go, and
7 you have a duty to make sure that the surface disposal faci-
8 lities operate in such a way that several things don't oc-
9 cur, and it's not simply protection of fresh water. I dis-
10 cussed that one, you can figure it out.

11 You also have an obligation and
12 a duty to make sure that one of these facilities that you
13 approve does not damage someone else.

14 I think it's very fundamental.
15 The evidence presented to you does not allow you to know
16 that the adjoining ownership of those adjacent neighborhood
17 lands is going to be protected.

18 It's going to happen. It may
19 take 100 years; it may take 2 years. If Dr. Stephens is
20 right and it moves at a rate of 100 feet a year, well,
21 there's 7 years and we could speculate about how long it's
22 going to take, and that's the problem with this case.
23 There's too much speculation on behalf of the applicant. He
24 needs some more information and doesn't have it.

25 The only way to minimize this,

1 as we can see, is to adopt what Mr. Kelly has suggested and
2 require the applicant to install a monitoring facility that
3 gives us a reasonable chance of protecting the adjoining
4 property, and that's what we're suggesting.

5 We think that that's the mini-
6 mum requirement. We are not at all persuaded that that's
7 going to protect fresh water or preclude the contamination
8 of the adjoining ownership, but at least gives us some
9 method by which we can detect it, and there's no greater en-
10 vironmental disaster going than those that have laid dormant
11 for tens of years and somehow, sometime later on, you find
12 you've got a terrible mess out there and no way to clean it
13 up.

14 Right now we've got property
15 that is not damaged and you have an obligation under the
16 statute to protect us, and that's what we're asking.

17 MR. WEBER: Sir, Mr. Kellahin
18 is correct to the point in which you have on two previous
19 occasions denied the theories posed by Pollution Control and
20 Snyder Ranches.

21 The point that escapes my
22 client is the fact that we really have two sets of theories
23 here.

24 One theory that was propounded
25 in Case Number 4047, when Pollution Control obtained the

1 authorization.

2 The other theory is the theory
3 offered by their opponents in this hearing. The very same
4 argument offered by Mr. Squires opponents in Case 4047, are
5 the very same arguments that have been raised on the 18th of
6 December, the 9th and 10th of April, and today.

7 We can't have it both ways.
8 What's sauce for the goose is sauce for the gander. The
9 truth, we believe, lies in the fact that Laguna Plata is a
10 closed structure; that there is no possibility of contamina-
11 tion to existing fresh waters; that the Commission has is-
12 sued an order which is supported by substantial evidence.
13 That order does not (inaudible). The monitoring system is
14 effective and it's efficient, even though there are no fresh
15 water supplies in the area which could be contaminated.

16 And finally, the possibility
17 that any discharge waste water would pass beyond the bound-
18 aries of the site selected by Petro-Thermo Corporation is so
19 remote, and has been shown to be so remote, as to not war-
20 rant the Commission's concern.

21 We urge the Commission to issue
22 an order confirming it's two previous orders in this case.

23 I have nothing further.

24 MR. STAMETS: Let me ask Mr.
25 Abbott something.

1 As I understand it, this area
2 where you have proposed this facility is up for a business
3 lease from the State Land Office, is that correct?

4 MR. ABBOTT: We made applica-
5 tion, yes, some time ago.

6 MR. STAMETS: Do you have any
7 idea when that is going to be dealt with?

8 MR. ABBOTT: Well, they're wor-
9 king on it now. They recently, I understand, wrote a re-
10 port. The site was visited the past week by two of the peo-
11 ple from the State Land Office and it's just a matter of how
12 they want to write the order. They -- they're using a lot
13 of different ideas on writing the business lease.

14 MR. STAMETS: I'm trying to get
15 a handle on when the Commission needs to get an order out on
16 this so that everybody knows whether it's yea or nay.

17 MR. ABBOTT: Well, we'd like an
18 order immediately because we've been very patient and espe-
19 cially me, I'm a patient man, and, you know, after three
20 hearings I think we've done our best and this was in an area
21 which was an exempt area to start with.

22 In fact we've discussed it with
23 the Commission --

24 MR. KELLAHIN: I'm going to ob-
25 ject to all this, Mr. Chairman --

1 MR. ABBOTT: -- and they didn't
2 even -- they didn't even --

3 MR. KELLAHIN: -- I --

4 MR. ABBOTT: -- realize that
5 the -- that they needed a hearing, you know, it's exempt.

6 MR. STAMETS: Okay, now you
7 don't have -- you don't have a date in mind. You don't know
8 that you're going to need this --

9 MR. ABBOTT: No.

10 MR. STAMETS: -- a week, two
11 weeks, or a month.

12 MR. KELLAHIN: Mr. Chairman, I
13 have other information. I understand the Commissioner of
14 Public Lands is going to put this business up for bid. Mr.
15 Squires, and others, also have applications for a business
16 lease and some of them, I believe, predate Mr. Abbott's fil-
17 ing, and I don't know that the Commissioner has decided when
18 and if or how to resolve his half of this problem.

19 MR. STAMETS: Okay, well, we
20 may try and determine by contact with the Land Office when
21 that's coming up and so that we can, if at all possible, get
22 an order out before that time.

23 We don't have another Commis-
24 sion hearing scheduled before the 23rd of October. We would
25 try and get together, I think, on October -- let me look at

1 my calendar, I think October 1, and see if we can get an
2 order signed, if -- if there's nothing needed any earlier
3 than that and if there is, we'll contact the parties and let
4 you know when we will be getting together to sign an order
5 in this case.

6 If there is nothing further,
7 then, we'll take the case under advisement.

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(Hearing concluded.)

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C E R T I F I C A T E

I, SALLY W. BOYD, C.S.R., DO HEREBY CERTIFY the foregoing Transcript of Hearing before the Oil Conservation Division (Commission) was reported by me; that the said transcript is a full, true, and correct record of this portion of the hearing, prepared by me to the best of my ability.

Sally W. Boyd CSR