STATE OF NEW MEXICO

ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION DIVISION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION DIVISION FOR THE PURPOSE OF CONSIDERING:

APPLICATION OF THE NEW MEXICO OIL CONSERVATION DIVISION FOR A COMPLIANCE ORDER

CASE NO. 13,373

ORIGINAL

REPORTER'S TRANSCRIPT OF PROCEEDINGS

EXAMINER HEARING

BEFORE: WILLIAM V. JONES, JR., Hearing Examiner

December 16th, 2004

Santa Fe, New Mexico

DEC 30

This matter came on for hearing before the New Mexico Oil Conservation Division, WILLIAM V. JONES, OR., Hearing Examiner, on Thursday, December 16th, 2004, at the New Mexico Energy, Minerals and Natural Resources

Department, 1220 South Saint Francis Drive, Room 102, Santa Fe, New Mexico, Steven T. Brenner, Certified Court Reporter No. 7 for the State of New Mexico.

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INDEX

December 16th, 2004 Examiner Hearing CASE NO. 13,373

PAGE

EXHIBITS

3

APPEARANCES

3

DIVISION WITNESS:

BILLY PRICHARD (Compliance and Enforcement Officer, Hobbs District Office, District 1, NMOCD) (Present by telephone)

Direct Examination by Ms. MacQuesten 9
Examination by Examiner Jones 17

REPORTER'S CERTIFICATE

25

* * *

EXHIBITS

Applicant's		Identified	Admitted
Exhibit	1	6	21
Exhibit	2	6	21
Exhibit	3	7	21
Exhibit	4	8	21
Exhibit	5	11	21
Exhibit	6	11	21
Exhibit	7	15	21
Exhibit	8	12	21
Exhibit	9	13	21
Exhibit	10	16	21

* * *

Additional submission by the Division, not offered or admitted:

Identified

21

Draft Order

* * *

APPEARANCES

FOR THE DIVISION:

GAIL MacQUESTEN

Deputy General Counsel

Energy, Minerals and Natural Resources Department
1220 South St. Francis Drive
Santa Fe, New Mexico 87505

* * *

WHEREUPON, the following proceedings were had at 1 8:27 a.m.: 2 3 EXAMINER JONES: Okay, let's call Case 13,373, 4 Application of the New Mexico Oil Conservation Division for 5 6 a compliance order. Call for appearances in this case. 7 MS. MacQUESTEN: Gail MacQuesten representing the 8 9 Oil Conservation Division. I have one witness, Billy Prichard, who will be 10 appearing by telephone. 11 EXAMINER JONES: Any other appearances? 12 Mr. Prichard, would you please stand to be sworn? 13 MR. PRICHARD: Will? 14 15 EXAMINER JONES: Yes. MR. PRICHARD: Can I break in just a second? 16 17 I've got a plugger on the line. I'm just talking to him, and I need to call him right back. Can I do that? 18 19 EXAMINER JONES: You want to call him back right 20 now? MR. PRICHARD: Yeah, he's plugging for the State 21 22 and he needs some direction. 23 EXAMINER JONES: I tell you what, go ahead. 24 We'll take a 10-minute break, and I'll call you back in 10 25 minutes; is that okay?

MR. PRICHARD: You bet, that'll work. 1 be able to handle it in that quick. We got some problems 2 on one of the wells, and he has just called right before 3 you all did. 4 5 **EXAMINER JONES:** Okay. 6 MR. PRICHARD: Thank you, sir. 7 EXAMINER JONES: Okay, we'll take a 10-minute 8 recess and come back in 10 minutes. (Off the record at 8:28 a.m.) 9 (The following proceedings had at 8:44 a.m.) 10 EXAMINER JONES: Okay, let's go back on the 11 record, and Mr. Prichard, will you stand to be sworn? 12 13 MR. PRICHARD: Yes, I will. (Thereupon, the witness was sworn.) 14 MS. MacQUESTEN: Mr. Examiner, before we start 15 with Mr. Prichard's testimony, I would like to briefly 16 17 explain what we're asking for in this case. This is an inactive-well case. We have five 18 wells that have been inactive for more than a year plus 90 19 days without being plugged or placed on temporary 20 This is a clear violation of Rule 201. 21 abandonment status. 22 It is also a knowing and willful violation, 23 because the evidence will show that although Orbit was 24 aware that the wells were out of compliance when it 25 acquired them and the Division made repeated requests to

Orbit to bring the wells into compliance, Orbit has not taken action.

We are asking for an order, first, determining that there has been a knowing and willful violation of Rule 201, second imposing a penalty for that violation, and we are asking for a \$5000 penalty, which breaks down to \$1000 per well.

Third, we are requesting that the order require

Orbit to bring the wells into compliance with Rule 201 by

January 30th, 2005, by plugging the wells, placing the

wells on temporary abandonment status, or returning them to

beneficial use, and, if Orbit fails to comply with that

January 30 deadline, authorizing the Division to plug the

wells and authorizing the Division to forfeit the

applicable financial securities immediately. In this case

the financial securities are in the form of two cash bonds

totaling \$90,000.

There should be an evidence packet in front of you.

The first exhibit is an affidavit of notice showing that Orbit has received notice of this hearing.

The second exhibit is an affidavit of Jane

Prouty. This affidavit shows that the wells have been

inactive since at least May of 1997, and in one case

there's been no report of production or injection at all.

The third exhibit is an affidavit from Dorothy
Phillips showing that Orbit posted two cash bonds. They
posted a \$50,000 blanket plugging bond and an additional
\$40,000 blanket bond. They posted the additional \$40,000
when they acquired wells from Orbit Enterprises, the prior
operator, and the Division required additional bonding for
inactive wells that were being transferred.

The five wells at issue today were inactive when acquired from Orbit Enterprises, and they were wells that required additional bonding.

If you look at Attachment C to Ms. Phillips' affidavit, it shows the last production for each well and it indicates which wells required additional bonding, and you'll see that the wells at issue today were among those wells.

I'd like you also to note that when Orbit acquired these wells and was required to post additional bonding, it could have posted single-well bonds for each well that required additional bonding. If they'd done that, it would have limited their liability to that single-well bond, because it was tied to a particular well.

They didn't choose to do that. Instead of posting individual bonds that were applied only to specific wells, they posted a \$40,000 blanket bond for their additional bonding. That bond can be applied to any of

Orbit's wells. And if you look at the language in that bond, which is attachment E to Ms. Phillips' affidavit, it says that if any of Orbit's wells are not plugged after an order telling Orbit to plug those wells, the total amount of the bond shall be forfeited.

The fourth exhibit in your packet is a copy of Order R-11,887, and I ask you to take administrative notice of this order. I made it an exhibit for your convenience. You'll find that two of the wells at issue in the case you're hearing today were at issue in a prior case against Orbit Enterprises, Inc. -- that's the prior operator -- the BA Well Number 1 and Number 2.

Orbit Enterprises, Inc., the prior operator, was ordered to plug and abandon these wells by February 21st, 2003, because they were in violation of Rule 201.

Instead of obeying the order and plugging the wells, they sold them to Orbit Energy, Inc., the company we are proceeding against today. These wells are still inactive and still in violation of 201. This is now the second time we're coming in for an order to plug these wells.

And the testimony will show that when Orbit Energy acquired these wells they were well aware of the need to bring the wells into compliance.

With that, I would call Billy Prichard.

1	BILLY PRICHARD (Present by telephone),		
2	the witness herein, after having been first duly sworn upon		
3	his oath, was examined and testified as follows:		
4	DIRECT EXAMINATION		
5	BY MS. MacQUESTEN:		
6	Q. Mr. Prichard?		
7	A. Yes, ma'am.		
8	Q. Can you hear me all right?		
9	A. Yes, I can.		
10	Q. Would you please state your name for the record?		
11	A. Billy Prichard.		
12	Q. And where are you employed?		
13	A. I'm employed by the New Mexico Oil Conservation		
14	Division, District 1, Hobbs Office.		
15	Q. What do you do there?		
16	A. I'm the compliance and enforcement officer.		
17	Q. Could you tell us a little bit about your		
18	background and experience in the oil and gas industry?		
19	A. Yes, ma'am, I sure can. I worked 10 years for a		
20	drilling contractor and 20 years for Amoco Production		
21	Company.		
22	Q. And how long have you worked for the Division?		
23	A. About six.		
24	Q. All right. In the course of your duties with the		
25	Division do you conduct well inspections?		

Yes, ma'am, I do. 1 Α. 2 Do you also supervise plugging operations when 0. the State is plugging wells? 3 Yes, ma'am, I do. 4 A. 5 And do you design plugging procedures for wells Q. that need to be plugged by operators? 6 7 Yes, ma'am, I do. A. MS. MacQUESTEN: I would offer Mr. Prichard as an 8 9 expert in well inspections and plugging procedures. EXAMINER JONES: Mr. Prichard is qualified as an 10 11 expert in well inspection and well-plugging procedures. (By Ms. MacQuesten) Mr. Prichard, are you 12 Q. 13 familiar with the five wells that are at issue in this case, as set out in the Application? 14 Yes, ma'am, I sure am. 15 A. And are those wells located in Roosevelt County? 16 Q. 17 A. Yes, they are. 18 Are they within the area that you inspect? Q. 19 Yes, ma'am, I have everything north of Lovington. A. 20 What type of wells are these? Are they oil and Q. 21 gas wells or are they injection wells, or service wells? 22 A. The State BA 1 and 2 are -- one is a gas well and 23 one is an oil well. The other three wells are injectors or 24 saltwater disposal wells. 25 Q. Okay. Have you reviewed the well files for these

- five wells and the inspection reports that have been filed relating to these wells?

 A. Yes, ma'am, I have.

 Q. Do you have the packet of exhibits that I sent to
- A. Yes, ma'am, I do.
- Q. Could you turn to what has been marked as Exhibit Number 5?
- 9 A. Yes, ma'am.

you?

5

- Q. What is this document?
- A. It's a C-104A. It's a change of operator from
 Orbit Enterprises to Orbit Energy.
- Q. And what is the date of that change?
- 14 A. It was approved April 8th, 2004.
- Q. All right. Now, this document doesn't identify any specific wells, does it?
- 17 A. No, ma'am, it doesn't.
- 18 Q. How do you identify the wells that are applied to 19 that operator change?
- A. This is a list of wells that applies to this
 operator change, has a permit number on it, and it lists
 the wells that are being transferred.
- Q. Is that what's been marked as Exhibit Number 6?
- A. Yes, ma'am, that's it.
- 25 Q. Does that list include the five wells that are at

issue in this case? 1 Yes, ma'am, it does. 2 Α. 3 Is Orbit Energy, Inc., still the operator of Q. record for those five wells? 4 In my review of the well files, I could find no 5 Α. other change of operator from Orbit Energy to anyone else. 6 According to the records in the well files, have 7 Q. those five wells been plugged and abandoned? 8 No, ma'am, they have not. 9 Α. Have they been placed on temporary abandonment 10 Q. status? 11 No, ma'am, they have not. 12 Α. Have you attempted to contact Orbit Energy, Inc., 13 Q. regarding the need to bring these wells into compliance? 14 15 A. Yes, ma'am, I have. I've met with Bruce Holland, 16 who signed these C-104s and the change of operator -- prior 17 to the change of operator and also after the change of 18 operator. 19 Q. Do you recall when that first meeting was? 20 No, I really don't recall the first meeting. Α. 21 one that's documented in RBDMS is the only one I recall. 22 Q. Is that -- we'll jump ahead just a little bit --23 Exhibit Number 8? 24 A. Yes, ma'am, it sure is.

Okay, and Exhibit Number 8 deals with the State

25

Q.

BA Number 1; is that right?

- A. State BA Number 1 and 2, I think.
- Q. Okay, that may be on Exhibit Number 9.
- A. Yes.

- Q. Okay, and the meeting that's described in those two exhibits was on June 13th of 2003?
 - A. Yes, ma'am, it was.
 - Q. Now, that's before Orbit acquired these wells?
- A. Yes, ma'am. There's been a long history -- I don't know if this is the correct -- between Orbit Enterprises and Orbit Energy. There's been an ongoing deal for several -- actually, Orbit Energy has been the operator of these wells for a long time. And I was actually called into a lawsuit between Orbit Enterprises and Orbit Energy back probably two or three years ago, over the State BA 1 and 2 needing to be plugged.
- Q. So there's a history of Orbit Energy, Inc., being involved with these wells, then?
 - A. Yes, ma'am, that's right.
- Q. Why did you contact Orbit Energy back in June 13th of 2003?
- A. Well, I think they contacted me originally about plugging these wells, and I carried them plugging procedures that I had written for the State BA 1 and 2 to their office in Tatum. I also got on their computer and

showed them how to pull up the C-103 forms and explained to them what they needed to do to get those wells in compliance.

- Q. Did they take any action after you met with them?
- A. No, ma'am, they sure did not.
- Q. Was that meeting only with regard to the BA 1 and 2?
- A. Actually, it concerned all of their idle wells, I talked to them about all of their idle wells in District 1.

 But the BA 1 and 2 was the -- it was the main focus of the meeting.
 - Q. Why was that?

- A. The State BA 1 and 2 are located on a ranch up there north of Milnesand named Roy Kramer, and Roy -- seemed like he called constantly for about a year, and so I was attempting to get something done about those wells, mainly to get Roy Kramer off my back, and also to address the idle wells.
- Q. When you met with Mr. Holland, did you make him aware of the order that had been issued? Was the order issued at that time?
- A. I don't believe the order was issued at that time, Gail.
- Q. Okay. Actually, looking at the order dated -- it looks as though it was issued in January of 2003, and you

were out there at the meeting in June. 1 Oh, okay, so maybe the order had been written. 2 A. 3 Yeah, but you don't recall discussing the order 0. in particular? 4 I don't recall discussing the order. 5 Α. 6 Q. Okay. If you could turn to Exhibit Number 7, is 7 this a Notice of Violation that was sent to Orbit in 2004? 8 Α. Yes, ma'am, it was. 9 Q. All right, and what is the notice of violation 10 telling Orbit? 11 A. That the wells are out of compliance with Rule 12 201 or the shut-in rule and that they needed to be TA'd, 13 plugged or returned to service. And it's referencing specifically the three wells 14 Q. other than the State BA 1 and 2? 15 That's right, the Federal 10, the James McFarland 16 A. Number 4 and the Humble Federal Number 5. 17 Now, attached to Exhibit Number 7 is a certified 18 0. mail receipt. 19 20 Α. Yes, ma'am. Can you tell us about that? 21 Q. 22 Yes, ma'am, I sent the letter, Exhibit 7 -- I Α. 23 sent that with the full intention of having it as part of 24 the document for this show-cause hearing, and so I wanted

to make sure that Orbit got it.

And I mailed it to the last known address of
Orbit Energy, and it looks like that -- and this is
speculation on my part, that it was forwarded on to a
Milnesand address where Orbit Energy has now moved their
operations.

Q. Okay. Now, I notice that -- I couldn't see a
certified mail number on the letter itself, so how do you
know that this receipt matches this particular letter?

- A. Well, the Orbit Energy on the certificate is in my handwriting, and the letter is dated such that -- I mean dated -- there hasn't been -- I hadn't sent anything certified to Orbit, so this -- except for this letter, and because I personally did it I know that that that's what it's for.
- Q. All right. And did Orbit return that certified mail receipt?
 - A. Yes, ma'am, they did.
 - Q. Was any action taken after you sent that letter?
- 19 A. None that I know.

- Q. If you could turn to Exhibit Number 10, please, are these the plugging procedures that you prepared for the five wells at issue in this case?
 - A. Yes, ma'am, they sure are.

MS. MacQUESTEN: I have no more questions of this witness.

1 **EXAMINATION** BY EXAMINER JONES: 2 Okay, Mr. Prichard, this -- when you sent them a 3 Q. letter on 9-11, did they -- did you tell them that they had 4 to plug the wells, or they had to -- they could temporarily 5 abandon the wells and meet compliance with Rule 201? 6 Yes, in the letter I told them the well needs to 7 be plugged, TA'd or repaired and returned to service. 8 Okay. Have you talked to any of these people 9 Q. 10 personally? 11 Not recently, I sure haven't. Α. But you did before that, I guess? 12 Q. Yes, fact is, I've had several occasions to meet 13 Α. with Bruce Holland, once at the request of Wayne Price over 14 an open pit, and this was long prior to the change of 15 operator from Enterprises to Energy. 16 And I also met with him concerning the idle wells 17 at one time before. None of that is documented, though. 18 19 Okay, the -- You deal with lots of operators, Q. 20 don't you, north of Lovington? Yes, I do. 21 Α. 22 Would you say Orbit Energy is one of your better Q. 23 operators, or what would you rate them as -- Would you rate them as one of your better ones or one of your worst ones? 24

Well, I've never thought of it quite in that

25

Α.

I quess if you ranked them 1 to 10, and 10 being context. the best, 1 being the worst, that they would be up there around 2 or 3. Q. Okay.

- And I think if you did it that way, it would have Α. to strictly be by well county --
 - You bet. Q.

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- -- because we've got some operators with a lot higher well count with problems.
- What about this deadline on January the Q. 30th? Do you think that's reachable by them?
 - Of plugging these five wells? Α.
- Or bringing them back into compliance? 13 Q.
- Yes, I think it's very easy to do. This is the Α. 15 16th of December, and I know for a fact that Orbit Enterprises owns their own well service unit. I think it's 16 17 very achievable.
 - Okay. So in other words, if the order got out in Q. the next week, you could -- Do you think they could get a rig and they could get in there and put a plug above their perfs and some cement?
 - Yes, they could, they sure could. All of these Α. are shallow San Andres wells.
 - Q. Okay, all of these are shallow. That's a good question, and I'm glad you've asked it and answered it,

so...

Okay, let's -- This is all very thorough here, all this stuff, the reported production, the affidavit of notice.

The bond that they posted, was -- that bond is definitely in Orbit Energy's name, right? It's not in Orbit Enterprises, Inc., name. Orbit Energy, okay, here it is, yeah. Okay.

MS. MacQUESTEN: Mr. Examiner, those were the bonds they were required to post. The Division treated this switch from Orbit Enterprises to Orbit Energy, Inc., as a change of operator rather than a change of name, so Orbit Energy was required to post its own bonds under its own name at that time.

EXAMINER JONES: Okay, and you're asking for both bonds to be in jeopardy?

MS. MacQUESTEN: Yes.

EXAMINER JONES: Okay, in this case, what's the difference between the order that came out in January of 2003 and the order that you're requesting in this case, as far as the enforcement and the penalties?

MS. MacQUESTEN: Well, the first order was issued against the other entity, first of all, which is why we're here today to get an order against the current operator of the wells.

The original order also only dealt with the BA 1 1 It didn't deal with the other three wells 2 and 2 wells. that we're asking to add on in this case. 3 I don't recall the specific enforcement that was 4 requested in that -- or required in that order, but I do 5 recall that it set a deadline for compliance, to bring the 6 wells into compliance, and I believe it may have imposed a 7 penalty in the event of noncompliance. 8 9 EXAMINER JONES: But in this case you're asking for a strict \$5000? 10 MS. MacQUESTEN: As a penalty for their 11 violations up until this point, yes. 12 13 EXAMINER JONES: Okay. If they don't get it done by January 30th --14 MS. MacQUESTEN: At that point we would want to 15 16 immediately forfeit both cash bonds and have authority for 17 the State to go in and plug the wells itself. EXAMINER JONES: But the penalties would not keep 18 accruing after that? 19 MS. MacQUESTEN: No, at that point we would 20 simply want to take matters into our own hands and get the 21 22 wells plugged. 23 EXAMINER JONES: Okay, I'm sure I have 24 everything here. I've got the API numbers and the 25 locations, well names, and that's all I need.

MS. MacQUESTEN: All right. I would move to admit Exhibits 1 through 10.

EXAMINER JONES: Okay, let's admit into evidence Exhibits 1 through 10 and make administrative notice of Order Number R-11,887.

MS. MacQUESTEN: I would also ask for permission to submit a draft order, and I'd be happy to send this to you in an electronic version also.

EXAMINER JONES: Draft orders are always nice.

MS. MacQUESTEN: This proposed order sets out the findings that are required for a violation of 201, i.e., that Orbit is the operator of the wells at issue, that the wells at issue have been inactive for a period of one year plus 90 days and have neither been plugged nor placed on temporary abandonment status.

It also sets out the findings needed to conclude that a violation of Rule 201 was knowing and willful. In this case, that would be that Orbit was aware that their wells were out of compliance when it acquired them, and it even had to post additional bonds for those wells, and that Orbit met with an inspector regarding two of the wells that they had acquired that were subject to the plugging order, and that there was further written correspondence with the OCD about the need to bring the other wells into compliance. That's the basis for our request that you find

that the violation was knowing and willful.

Because there was a knowing and willful violation, we ask for a civil penalty, in this case in the amount of \$5000.

We also ask that a short deadline be imposed for bringing the wells into compliance. We are suggesting January 30th of 2005. Then the order would provide that if they fail to meet the deadline, that the Division would be authorized to immediately forfeit the financial assurances and plug the wells.

I've added the language about immediately forfeiting the financial assurances because it's my understanding that the policy of the Department in the past has been not to forfeit the financial assurances until the wells are actually plugged. That is not a legal requirement, and we will not see that in the Statutes or Rules. We have the authority to forfeit the financial assurances immediately, and that is our plan in this case. We're asking you to put it in the order so that Orbit is aware of our intentions in that regard.

EXAMINER JONES: How many other wells does Orbit operate in the state?

MS. MacQUESTEN: I have a list from RBDMS and I haven't counted them up, but it's over two pages long.

THE WITNESS: Ninety-one wells.

EXAMINER JONES: And some of those do produce, 1 right? 2 3 THE WITNESS: Yes, they do. If you forfeit their bonds 4 EXAMINER JONES: because of these wells, they're going to have to post 5 another bond for the other wells; is that correct? 6 7 MS. MacQUESTEN: That's right. EXAMINER JONES: How soon do they have to do 8 9 that? 10 MS. MacQUESTEN: It depends on how long they 11 choose to be out of business. 12 EXAMINER JONES: They can't produce without a 13 bond. MS. MacQUESTEN: They need to be bonded, so 14 they'll need to replace the bonds. 15 EXAMINER JONES: Okay, as far as the knowing, 16 17 willful -- we've established a record for that in here, that they have been contacted, that they have actually 18 19 received the notices, and they haven't given any reason why 20 they haven't met this deadline, this notice of violation? MS. MacQUESTEN: No, and in fact, I have been in 21 22 contact with Orbit after filing the Application for 23 hearing, and at one point they indicated that they were willing to sign an agreed compliance order. I drafted an 24 25 agreed compliance order for them that would have allowed

1	them to bring the wells into compliance under a schedule.
2	I sent that to them and received no response. I called and
3	I sent a number of e-mails to them, and I did not receive a
4	response. So that is why we're at hearing today.
5	EXAMINER JONES: Okay, that's all I need.
6	Thank you very much, Mr. Prichard.
7	THE WITNESS: Yes, sir.
8	EXAMINER JONES: Thank you, Ms. MacQuesten.
9	With that, we'll take Case 13,373 under
10	advisement.
11	And there being no more cases in this docket,
12	Docket 35-04 is adjourned. Thank you.
13	(Thereupon, these proceedings were concluded at
14	9:10 a.m.)
15	* * *
16	
17	I do bereby certify that the foregoing is
18	e complate recording of Case No.
19	heard by me on, Exeminer
20	Oil Conservation Division
21	Off College
22	
23	
24	
25	

CERTIFICATE OF REPORTER

STATE OF NEW MEXICO)
) ss.
COUNTY OF SANTA FE)

I, Steven T. Brenner, Certified Court Reporter and Notary Public, HEREBY CERTIFY that the foregoing transcript of proceedings before the Oil Conservation Division was reported by me; that I transcribed my notes; and that the foregoing is a true and accurate record of the proceedings.

I FURTHER CERTIFY that I am not a relative or employee of any of the parties or attorneys involved in this matter and that I have no personal interest in the final disposition of this matter.

WITNESS MY HAND AND SEAL December 16th, 2004.

STEVEN T. BRENNER

CCR No. 7

My commission expires: October 16th, 2006