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April 11, 2017

# **HAND-DELIVERED**

Florene Davidson New Mexico Oil Conservation Division 1220 South St. Francis Drive Santa Fe, NM 87505

Re: NMOCD Case No. 15441: Application of Nearburg Exploration Company, L.L.C., SRO2 LLC, and SRO3 LLC for an Accounting and Limitation on Recovery of Well Costs, and for Cancellation of Permit to Drill, Eddy County, New Mexico

NMOCD Case No. 15481: Application of COG Operating LLC for a Non-Standard Spacing and Proration Unit and Compulsory Pooling, Eddy County, New Mexico

NMOCD Case No. 15482: Application of COG Operating LLC for a Non-Standard Spacing and Proration Unit and Compulsory Pooling, Eddy County, New Mexico

## Dear Ms. Davidson:

For quick-reference by the Commissioners, we are providing highlighted copies of certain relevant orders of the Division and Commission cited in our Post-Hearing Memorandum filed on behalf of Nearburg Exploration Company. They are:

•	Order No. R-12108-C	(Pride Energy)
•	Order No. R-11700-B	(TMBR/Sharp)
•	Order No. R-12343-E	(Samson Resources)
•	Order No. R-13154-A	(Chesapeake)
•	Order No. R-1960-B	(Energen)
•	Order No. R-13882	(Mewbourne)
•	Order No. R-14302-A	(COG Operating)

## **REPLY TO:**

J. Scott Hall April 11, 2017 Page 2

Thank you.

Very truly yours,

Enclosures

cc (w/encs., hand-delivered): Gabe Wade, Esq.
Mike Feldewert, Esq.

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

CASE NO. 13153, Rehearing

APPLICATION OF PRIDE ENERGY COMPANY FOR CANCELLATION OF A DRILLING PERMIT AND REINSTATEMENT OF A DRILLING PERMIT, AN EMERGENCY ORDER HALTING OPERATIONS, AND COMPULSORY POOLING, LEA COUNTY, NEW MEXICO

ORDER NO. R-12108-C

## ORDER OF THE OIL CONSERVATION COMMISSION

## BY THE COMMISSION:

THIS MATTER originally came before the Oil Conservation Commission (the Commission) on August 12, 2004, and the Commission entered Order No. R12108-A disposing of this application on September 10, 2004. Pursuant to the application of Yates Petroleum Corporation for rehearing, and the order of the Commission granting same (Order No. R-12108-B, issued on October 14. 2004), this matter came again before the Commission for rehearing on November 10, 2004 at Santa Fe, New Mexico, and the Commission, having heard the evidence and arguments of counsel and carefully considered the same, now, on this 9th day of December, 2004,

## FINDS:

- 1. Notice has been given of the application and the hearing of this matter, and the Commission has jurisdiction of the parties and the subject matter.
- 2. In the original application in this case, Pride Energy Company (Pride) sought an order canceling a permit issued to Yates Petroleum Corporation (Yates) to re-enter the

abandoned State X Well No. 1 (API No. 30-025-01838) (the subject well), located 1980 feet from the North line and 660 feet from the West line (Unit E) of Section 12, Township 12 South, Range 34 East. NMPM, Lea County, New Mexico. Pride also sought reinstatement of a drilling permit previously issued to it to re-enter the same well, and an emergency order preventing Yates from conducting any operations on the well.

- 3. Pride additionally sought an order pooling all uncommitted mineral interests underlying the W/2 of Section 12, Township 12 South, Range 34 East, NMPM, Lea County, New Mexico, from the surface to the base of the Mississippian formation, forming a standard 320-acre gas spacing and proration unit (the Unit) for all formations or pools spaced on 320 acres within this vertical extent, which presently include, but are not necessarily limited to, the undesignated Four Lakes-Mississippian Gas Pool and the undesignated Four Lakes-Morrow Gas Pool, such unit to be dedicated to the well.
- 4. Both Yates and Pride appeared at the original Commission hearing on August 12, 2004 through counsel and presented land and technical testimony. Pride presented the testimony of John W. Pride, a petroleum landman and one of the principals of Pride, and Jeff Ellard, a geologist employed by Pride. Yates presented the testimony of Charles E. Moran, a landman employed by Yates, John Amiet, a geologist employed by Yates, and David F. Boneau, a petroleum engineer employed by Yates.

## **Undisputed Facts**

- 5. Based on the statements of counsel and testimony offered by the parties, the Commission concludes that the following facts pertinent to this case are undisputed:
  - (a) Yates is the owner of the entire working interest in the north half and southeast quarter of Section 12, Township 12 South, Range 34 East.
  - (b) Pride is the owner of the entire working interest in the southwest quarter of Section 12.
  - (c) The subject well is located in the northwest quarter of Section 12 on land leased exclusively to Yates.
  - (d) Pride is the operator of the State M Well No. 1 (API No. 30-025-20689) (the State M), located 660 feet from the south and west lines of Section 1, Township 12 South, Range 34 East, which well is completed in, and producing from, the Mississippian formation. That well is dedicated to a spacing unit comprising the west half of Section 1, pursuant to a voluntary unit agreement to which Pride and Yates are both parties.
  - (e) On May 24, 2001 Yates filed an Application for Permit to Drill (APD) to re-enter the subject well, which it designated the "Limbaugh AYO State Well No. 1", and to which it proposed to dedicate a spacing unit comprising the north half of Section 12. The Division approved that APD on May 25, 2001.

- (f) On April 15, 2002, in anticipation of the forthcoming expiration of its APD, Yates filed a sundry notice to extend its APD for an additional year, until May 25, 2003. The Division approved the requested extension on April 18, 2002.
  - (g) On May 25, 2003, Yates' APD to re-enter the subject well expired.
- (h) On July 10, 2003, Pride filed an APD to re-enter the subject well under the name "State X Well No. 1," to which it proposed to dedicate a spacing unit comprising the west half of Section 12, including the southwest quarter, which is leased to Pride.
  - (i) Pride's APD was approved by the Division on July 16, 2003.
- (j) On August 25, 2003, Yates filed a new APD to re-enter the subject well, again designating the well as the "Limbaugh AYO State No. 1" and again proposing to dedicate to the well a spacing unit comprising the north half of Section 12.
- (k) On August 26, 2003, the district supervisor of OCD District 1, approved Yates' APD for the subject well, and prepared a letter to Pride canceling Pride's APD.
- (1) Yates has stipulated that it will undertake no operations with respect to the subject well pending the Commission's decision, thereby mooting Pride's request for an emergency order prohibiting such operations.

## Technical Evidence

- 6. Although the history and land ownership are undisputed, as indicated in the foregoing findings, there exists controversy concerning the technical aspects of the case.
- 7. At the August 12, 2004 Commission hearing, the parties presented the following technical evidence:
  - (a) Mr. Ellard, Pride's geologist, testified that the objective in re-entering the subject well would be the Austin cycle of the upper Mississippian (the target reservoir), in which production was encountered in the State M, to the north of the subject well.
  - (b) Mr. Ellard further testified that the target reservoir was formed by shedding of fragmented rock from a raised fault block produced by faults lying to the west of these two wells. In wells farther to the south and east, away from the faulting, where the rock was not fragmented, the formation is present, but with insufficient porosity to be productive.

- (c) Mr. Ellard opined that producible hydrocarbons would most likely be located closest to the fault because, of the material shed from the upthrown side of the fault, that material composed of larger particles, and therefore characterized by greater porosity and permeability, would be deposited in close proximity to the fault.
- (d) Mr. Ellard placed the fault that created the target reservoir on a bearing more or less north to south and located a short distance to the west of the State M and the subject well, generally along and close to the section line between Section 12 and the adjacent Section 11. On this basis, he opined that the subject well would more likely drain producible hydrocarbons from the quarter section lying south of the subject well (the southwest quarter of Section 12), than from the quarter section lying east of the subject well (the northeast quarter of Section 12).
- (e) Mr. Ellard testified that it is not possible to determine with any degree of accuracy the extent of the target reservoir with the information presently available. However, he opined, based on comparison of the old log of the subject well with the old log of the State M, that the subject well would likely encounter a comparable thickness of pay in the target reservoir (25 feet as compared to 30 feet in the State M).
- (f) Mr. Amiet, Yates' geologist, agreed generally with Mr. Ellard's interpretation of the nature of the target reservoir and the mechanism of deposition, including the assessment that the extent of the target reservoir could not be determined with available information, but disagreed with Mr. Ellard's placement of the fault that produced the up-thrown block from which the reservoir material was presumably eroded.
- (g) Mr. Amiet testified that 3D seismic run along a west-to-east bearing close to the location of the subject well, and which was admitted in evidence, demonstrated that no significant fault down-thrown to the east existed in the westward proximity of the subject well. He opined that the fault that controls the location of the target reservoir runs to the north of the State M and trends northeast to southwest. Accordingly, he concluded that the subject well is more distant from the fault than is the State M, and the Pride acreage in the southwest quarter of Section 12 is yet more distant.
- (h) Mr. Amiet interpreted the logs from the subject well to show no more than 10 feet of reservoir in the target formation (as compared to 30 feet in the Ml), confirming his conclusion that the subject well is more distant from the fault.
- (i) Mr. Amiet testified that Yates had other 3-D seismic runs that tended to confirm his placement of the controlling fault, but Yates did not offer this other seismic information in evidence.
- (j) Mr. Amiet further testified that the prevailing contours on the down-thrown side of the controlling fault favored the flow of eroded material to the east, rather than to the south. On this basis, he opined that the Yates acreage in the east

half of Section 12 is more likely to contain reservoir rock that might be drained by the subject well than is the Pride acreage in the southwest quarter.

(k) Dr. Boneau, Yates' engineering witness, calculated the probable drainage area of the State M based on production data and log analysis, to be 145 acres. Assuming that the drainage characteristics of the subject well would be otherwise similar to those of the State M, he calculated that 97% of production in the target reservoir from the subject well would be drawn from Yates acreage if Yates assumptions were correct, and 65% if Pride's assumptions were correct.

# Analysis of Legal Issues

- 8. Based on the evidence and arguments at the August 12, 2004 hearing, the Commission finds and concludes concerning the legal issues presented as follows:
  - (a) This case requires an analysis of the effect of the Division's action in approving an APD.
  - (b) Pride filed an APD proposing a well at an orthodox location, and attached thereto a Dedication Plat (C-102) proposing to dedicate thereto a standard unit which was not then dedicated to any other well in the pool. Accordingly, Pride's APD was primafacie valid, and the Division properly approved it.
  - (c) The Division, through its district supervisor, subsequently purported to revoke its approval of Pride's APD on the ground that Pride did not own an interest in the drill-site tract.
  - (d) As this Commission observed in Order No. R-11700-B, entered in Cases No. 12731 and 12744, the Division has neither the responsibility nor jurisdiction to determine whether an applicant for a permit to drill has the requisite title to the land in question. Order No. R-11700-B, Finding 27.
  - (e) The Commission further stated in Order No. R-1 1700-B that an applicant for a permit to drill must have a good faith claim of title. Order R-1 1700-B, finding 28.
  - (f) Although the Division can and should cancel an APD when it properly determines that no such good faith claim exists (as the Commission determined, based on a District Court judgment, in Order No. R-l 1700-B), it should not make that determination, which necessarily cannot be made on the face of the APD or from Division records, without first giving the applicant notice and an opportunity for a hearing. Although the Commission doubts that the right conferred by approval of an APD is properly characterized as "property," it nevertheless concludes that such approval confers rights that should not be revoked arbitrarily.
  - (g) In any event, a determination that Pride did not have a good faith claim could not have been made in this case. Here, unlike Cases No. 12731 and 12744, there is

no title dispute. It is undisputed that Pride owns a working interest in the unit proposed in its APD, *i.e.*, the west half of Section 12, and that the west half of Section 12 is a standard unit permitted by applicable spacing rules. It is likewise undisputed that, at the time Pride filed its APD, Yates' previously approved APD calling for a north half spacing unit had expired.

(h) Again, the Commission said in Order No. R-1 1700-B:

An operator may first apply for a permit to drill a well and may thereafter pool (on a voluntary or compulsory basis) separately owned tracts to the well. Alternatively, the operator may first pool and later seek a permit to drill. The two are not mutually exclusive, and there is no preferred methodology.

Order R-I 1700-B, finding 35.

- (i) The Commission accordingly concludes that an owner who would have a right to drill at its proposed location in the event of a voluntary or compulsory pooling of the unit it proposes to dedicate to the well has the necessary good faith claim of title to permit it to file an APD even though it has not yet filed a pooling application. If an owner uses this right to "tie-up" acreage without proceeding diligently to seek voluntary or compulsory pooling, or if the acreage can more properly be developed by inclusion in a different unit, an aggrieved owner can file an application with the Division to cancel its approval of the APD, which the Division can do after notice and hearing.
- (j) It follows that Pride's approved APD in this case was improperly revoked, and Yates' subsequent APD was improperly approved. It does not necessarily follow, however, that Pride is entitled to the relief it seeks in this case.
- (k) As the Commission stated in Order No. R-11700-B:

An application for a permit to drill serves different objectives than an application for compulsory pooling and the two proceedings should not be confused.

Order No. R-1 1700-B, finding 33.

(1) In Order No. R-11700-B, the Commission ordered cancellation of an APD based on a judicial determination that the party who filed the APD had no title to the subject unit and therefore could not be an operator of a well within that unit. The Commission further ordered approval of an APD subsequently filed by a party whose title the court had approved. However, the Commission deferred the issue of the proper configuration of the unit to be dedicated to the proposed well for determination in a pending compulsory pooling proceeding.

- (m) Thus the existence of a properly approved APD should not be a basis for prejudging the issues in a compulsory pooling application. If the applicant prevails on its compulsory pooling application and is appointed operator in a compulsory pooling order, it is entitled to approval of an APD in any case. If the compulsory pooling application is denied, the applicant having in this case no other basis for a claim of title to the drill-site tract, cancellation of the APD would be a necessary consequence.
- (n) Ordinarily, Division precedent would require an owner opposing a compulsory pooling application on the ground that prudent development would counsel the formation of a different unit to file a competing application. However, in this case, compulsory pooling would be unnecessary to form a north half unit, as Yates proposes. Accordingly, Yates should be permitted to offer evidence in support of its proposal as a defense to Pride's compulsory pooling application.
- (o) The Commission accordingly concludes that its decision in this case must be based on its evaluation of the technical testimony presented in support of, and against, Pride's compulsory pooling application, irrespective of the circumstances with regard to the approval of the respective APDs.

## Analysis of Technical Issues

- 9. Based on the evidence and arguments at the August 12, 2004 hearing, the Commission finds and concludes concerning the technical issues presented as follows:
  - (a) Expert witnesses for both parties concurred that, on the basis of the information presently available, the total quantity of reserves in the Mississippian formation underlying Section 12, or particular quarter sections thereof, cannot practicably be determined.
  - (b) None of Yates' witnesses offered any convincing reason for supposing that the east half of Section 12 would be productive in the Mississippian. Dr. Boneau testified that the State M well would have a drainage area of 145 acres, and that the subject well is likely to be only half as good a well, suggesting a drainage radius for the subject well of less than 160 acres. Although Mr. Amiet projected the target reservoir into the northeast quarter of the section, he also testified that porosity would fall off rapidly as the distance from the fault increased, and he conceded that his projection of the alluvial fan that produced the target reservoir to the east depended upon the unproven assumption that the observed contours of the formation corresponded to the contours existing at the time of deposition.
  - (c) If Pride's placement of the controlling fault as bearing north to south, and in close proximity to the subject well, is correct, then its conclusion that the southwest quarter of Section 12 will likely be productive in the Mississippian, and the east half of the section will not be productive, accords with the understanding of both geologists of the nature of this reservoir.

- (d) Although no good logs of the subject well are available, the Commission concludes that Mr. Pride's interpretation that there is likely a comparable amount of reservoir footage in the subject well to that encountered in the State M well is more convincing, and that interpretation is consistent with the north-south alignment of the controlling fault, and with the conclusion that the southwest quarter of Section 12 is likely to be productive.
- (e) Both geologists predicted that the east half of the section is less likely to be productive from the target reservoir than the west half. The southwest quarter, however, is quite likely productive if the controlling fault actually exists in the north-south orientation as Pride's evidence suggests that it does.
- (f) If the southwest quarter proves to be productive, and the east half of the section does not, then the establishment of lay down units in this section would violate Pride's correlative rights. If Pride drilled a well in the southwest quarter, such well would have to be included in a south-half unit, and Yates would be entitled to one-half of the production therefrom based on its ownership of the unproductive southeast quarter. If, on the other hand stand up units are established, and the east half proves to be productive, Yates can recover for itself all of the east half production by drilling on the east-half unit.
- (g) Yates relies principally on its 3-D seismic to demonstrate that the critical fault is oriented northeast-southwest, and not north-south. Though Mr. Amiet testified that Yates has seismic data that confirms his suggested location of the fault, Yates did not offer any such seismic data in evidence.
- (h) Though Mr. Amiet testified that he interpreted the seismic data offered in evidence as disproving the existence of a north-south fault in the location suggested by Pride, he conceded that a small fault with a throw of as much as 100 feet might exist that might not be apparent from the seismic data. The existence of a fault with much reduced throw compared to that farther to the north would be consistent with Mr. Pride's testimony that the fault "dies" to the south.
- (i) The Commission concludes that Pride's geologic interpretation is, on the whole, more convincing that Yates' interpretation.
- 10. The Commission accordingly concludes that:
  - (a) A compulsory-pooled unit should be established consisting of the west half of Section 12, Township 12 South, Range 34 East. NMPM, Lea County, New Mexico, and that such unit should be dedicated to the subject well;
  - (b) Pride should be designated operator of the subject well and of the unit.
  - (c) Yates APD for re-entry of the subject well should be cancelled.

- (d) The order should provide that any pooled working interest owner in the proposed unit who does not pay its share of estimated well costs should have withheld from production its share of reasonable well costs plus an additional 200% thereof as a reasonable charge for the risk involved in re-entering and re-completing the well.
- (e) Reasonable charges for supervision of unit operations (combined fixed rates) should be fixed at \$5,000.00 per month while drilling and \$600.00 per month while producing, provided that these rates should be adjusted annually pursuant to Section III.1.A.3. of the COP AS form titled "Accounting Procedure-Joint Operations."
- (f) Yates commenced operations to re-enter the subject well prior to the filing of this application, based on an APD reflecting Division approval.
- (g) Pride should reimburse Yates for reasonable costs incurred by Yates in connection with such operation.
- 11. The Commission entered Order No. R-12108-A on September 9, 2004 granting the application of Pride Energy Company but authorizing Yates to recover the actual well costs incurred by Yates in conducting re-entry operations on the subject well after August 25, 2003 and "prior to the time when Yates received notice of the filing of the original application in this case".
- 12. Yates filed its Application for Rehearing in this case on September 29, 2004 in which it requested a new hearing on, among other issues, the portion of Order No. R-12108-A that limited Yates' recovery of costs to those costs incurred prior to the time it received notice of Pride's original application in this case.
- 13. On October 14, 2004, the Commission entered Order No. R-12108-B that granted Yates' Application for Rehearing but limited the issues for consideration on rehearing to the determination of costs for which Yates shall be allowed reimbursement.
- 14. On NovemberlO, 2004, this case came on for re-hearing before the Commission on the issue of costs for which Yates shall be allowed reimbursement.
- 15. Yates appeared at the hearing through counsel and presented the testimony of Charles E. Moran, a landman employed by Yates and Tom Wier, an accountant employed by Yates. Pride appeared through counsel but did not present testimony.
- 16. Mr. Moran testified that Yates had commenced operations on the subject well in August 2003, and that these operations had continued until Yates voluntarily stopped operations pending a decision of the Division in this case. Mr. Moran further testified that, although Pride had filed an application seeking an emergency order directing Yates to cease operations on this well, the Division had deferred action on Pride's application and found, on September 12, 2003, that "Yates should not be required to cease all re-entry operations of the State "X" Well No. 1." Mr. Moran requested that Yates be authorized to recover the actual

costs it incurred in the re-entry of the subject well prior to the time it voluntarily ceased operations on the well or October 7, 2003.

- 17. Mr. Moran also testified that Yates had complied with the provisions of ordering Paragraph 9 of Order No. R-12108-A by providing a schedule of all actual well costs it had incurred in conducting re-entry operations on the well by letter dated October 8, 2004, that it had received an AFE for the well from Pride by letter dated September 14, 2004; and, to be certain that it was not in a non-consent position under Commission Order No. R-12108-A, on October 13, 2004, Yates had paid to Pride its share of these AFE costs.
- 18. Mr. Wier reviewed the schedule of well costs submitted to Pride and the Commission on October 8, 2004, identified items that had occurred after October 7, 2003 and provided supporting information for the costs incurred prior to that date.
- 19. Pride requested that it be allowed time to review and object to the costs on the schedule provided by Yates and the supporting information submitted at the hearing.
- 20. Yates should be reimbursed for all reasonable costs incurred through October 7, 2003 in furtherance of the re-entry of the subject well, and the time for objections to those costs should be extended through December 31, 2004.

#### IT IS THEREFORE ORDERED THAT;

- 1. Pursuant to the application of Pride, all uncommitted interests, whatever they may be, in the oil and gas from the surface to the base of the Mississippian formation underlying the W/2 of Section 12, Township 12 South, Range 34 East, NMPM, Lea County, New Mexico, are hereby pooled to form a standard 320-acre gas spacing and proration unit (the Unit) for all formations or pools spaced on 320 acres within this vertical extent, which presently include, but are not necessarily limited to, the Undesignated Four Lakes-Mississippian Gas Pool and the Undesignated Four Lakes-Morrow Gas Pool. The Unit shall be dedicated to the subject well, located 1980 feet from the North line and 660 feet from the West line (Unit E) of Section 12.
- 2. The operator of the Unit shall commence re-entry operations on the subject well within 90 days after issuance of this order, and shall thereafter continue such operations with due diligence to test the Mississippian formation. If this order is suspended pending any further appeals, the ninety-day period provided in this paragraph shall be tolled during the time of such suspension.
- 3. In the event the operator does not commence re-entry operations within the time provided in ordering paragraph 2, this order shall be of no further effect, unless the operator obtains a time extension from the Division Director for good cause.
- 4. Should the subject well not be completed within 120 days after resumption of re-entry operations pursuant to this order, then this order shall be of no further effect, and the

unit created by this order shall terminate, unless the operator obtains a time extension from the Division Director following notice and hearing.

- 5. Upon final plugging and abandonment of the subject well, the pooled unit created by this Order shall terminate unless this order has been amended to authorize further operations.
  - 6. Pride is hereby designated the operator of the subject well and of the Unit.
- 7. After pooling, uncommitted working interest owners are referred to as pooled working interest owners. ("Pooled working interest owners" are owners of working interests in the Unit, including unleased mineral interests, who are not parties to an operating agreement governing the Unit.) After the effective date of this order, the operator shall furnish the Division and each known pooled working interest owner in the Unit an itemized schedule of estimated costs of re-entering, completing and equipping the subject well ("well costs").
- 8. Within 30 days from the date the schedule of estimated well costs is furnished, any pooled working interest owner shall have the right to pay its share of estimated well costs to the operator in lieu of paying its share of reasonable well costs out of production as hereinafter provided, and any such owner who pays its share of estimated well costs as provided above shall remain liable for operating costs and charges for supervision but shall not be liable for risk charges authorized by paragraph 14 of this order. Pooled working interest owners who elect not to pay their share of estimated well costs as provided in this paragraph shall thereafter be referred to as "non-consenting working interest owners."
- 9. Within 5 days after the issuance of this order, Yates shall furnish the Division and Pride an itemized schedule of actual well costs incurred by Yates in conducting re-entry operations on the subject well after August 25, 2003 and prior to October 7, 2004, the time when Yates voluntarily ceased operations on the subject well. If no objection to such actual costs is received by the Division, and the Division has not objected on or before December 31, 2004, such costs shall be deemed to be the reasonable well costs. If there is an objection to the reasonableness of such costs within the time allowed by this order, the Division will determine the amount thereof that constitutes reasonable well costs after notice and hearing.
- well pursuant to this order, Yates may deduct the amount of such actual costs from its share of estimated well costs to be paid pursuant to ordering paragraph 8. If the amount to be paid by Yates pursuant to this provision is less than the amount paid by Yates to Pride at the time of its election pursuant to Order No. R-12108-A, Pride shall refund such excess to Yates within 45 days after receiving notice of Yates' election pursuant to this Order No. R-12108-C. If the Division subsequently determines that any amount of actual costs for which Yates claims reimbursement does not constitute reasonable well costs, Yates shall, within 60 days after such determination, pay to Pride the amount that such actual costs previously reimbursed to Yates exceed the amount thereof that the Division determines to be reasonable.

- 11. If Yates elects not to pay in advance its share of costs of the re-entry of the subject well pursuant to this order, Pride shall refund all amounts paid by Yates at the time of its election pursuant to Order No. R-12108-A, and shall pay to Yates the amount of actual costs incurred by Yates, within 45 days after the later of (a) receipt of the schedule of such costs as required by ordering paragraph 9 or (b) the expiration of the time provided by ordering paragraph 8 within which Yates could elect to pay its share of well costs in advance. If, however, Pride files an objection to the reasonableness of such actual costs, Pride shall, in lieu of paying actual costs claimed by Yates at the time provided in the preceding sentence, pay to Yates the amount thereof that the Division determines to be reasonable within 60 days after such determination.
- 12. The operator shall furnish the Division and each known pooled working interest owner (including non-consenting working interest owners) an itemized schedule of actual well costs within 90 days following completion of the proposed well. If no objection to the actual well costs is received by the Division, and the Division has not objected within 45 days following receipt of the schedule, the actual well costs shall be deemed to be the reasonable well costs. If there is an objection to actual well costs within the 45-day period, the Division will determine reasonable well costs after notice and hearing.
- 13. Within 60 days following determination of reasonable well costs, any pooled working interest owner who has paid its share of estimated costs in advance as provided above shall pay to the operator its share of the amount that reasonable well costs exceed estimated well costs and shall receive from the operator the amount, if any, that the estimated well costs it has paid exceed its share of reasonable well costs.
- 14. The operator is hereby authorized to withhold the following costs and charges from production:
  - (a) the proportionate share of reasonable well costs attributable to each non-consenting working interest owner; and
  - (b) as a charge for the risk involved in drilling the well, 200% of the above costs.
- 15. The operator shall distribute the costs and charges withheld from production, proportionately, to the parties who advanced the well costs.
- 16. Reasonable charges for supervision (combined fixed rates) are hereby fixed at \$5,000.00 per month while drilling and \$600.00 per month while producing, provided that these rates shall be adjusted annually pursuant to Section III.1.A.3. of the COPAS form titled "Accounting Procedure-Joint Operations." The operator is authorized to withhold from production the proportionate share of both the supervision charges and the actual expenditures required for operating the well, not in excess of what are reasonable, attributable to pooled working interest owners.

- 17. Should all the parties to this compulsory pooling order reach voluntary agreement subsequent to entry of this order, this order shall thereafter be of no further effect.
- 18. The operator of the well and Unit shall notify the Division in writing of the subsequent voluntary agreement of all parties subject to the forced pooling **provisions** of this order.
- 19. Pride's APD for the State "X" Well No. 1 dated July 10, 2003 is hereby <u>reinstated</u>, and shall continue in effect for one year from the date of this order, unless this order sooner terminates.
- 20. Yates Petroleum Corporation's APD for the State "X" Well No. 1 dated August 25, 2003 is hereby cancelled *ab initio*.
- 21. Order No. R-12108-A is hereby rescinded in its entirety, and this Order No. R-12108-C is substituted therefor.
- 22. Jurisdiction of this case is retained for the entry of such further orders as the Commission may deem necessary.

DONE at Santa Fe, New Mexico, on the day and year hereinabove designated.

STATE OF NEW MEXICO

MARK E. FESMIRE, P.E., CHAIR

JAMI BAILEY, CPG, MEMBER

FRANK T. CHAYEZ, MEMBER

SEAL

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

APPLICATION OF TMBR/SHARP
DRILLING, INC. FOR AN ORDER
STAYING DAVID H. ARRINGTON
OIL & GAS, INC. FROM COMMENCING
OPERATIONS, LEA COUNTY, NEW MEXICO.

**CASE NO. 12731** 

APPLICATION OF TMBR/SHARP DRILLING, INC. APPEALING THE HOBBS DISTRICT SUPERVISOR'S DECISION DENYING APPROVAL OF TWO APPLICATIONS FOR PERMIT TO DRILL FILED BY TMBR/SHARP DRILLING, INC., LEA COUNTY, NEW MEXICO. **CASE NO. 12744** 

**ORDER NO. R-11700-B** 

#### ORDER OF THE OIL CONSERVATION COMMISSION

## BY THE COMMISSION:

THIS MATTER came before the Oil Conservation Commission (hereinafter referred to as "the Commission") on March 26, 2002, at Santa Fe, New Mexico, on application of TMBR/Sharp Drilling Inc. (hereinafter referred to as "TMBR/Sharp"), de novo, and opposed by David H. Arrington Oil and Gas Inc. (hereinafter referred to as "Arrington") and Ocean Energy Inc. (hereinafter referred to as "Ocean Energy") and the Commission, having carefully considered the evidence, the pleadings and other materials submitted by the parties hereto, now, on this 26th day of April, 2002,

#### FINDS,

- 1. Notice has been given of the application and the hearing on this matter, and the Commission has jurisdiction of the parties and the subject matter herein.
- 2. In Case No. 12731, TMBR/Sharp seeks an order voiding permits to drill obtained by Arrington and awarding or confirming permits to drill to TMBR/Sharp concerning the same property.
- 3. In Case No. 12744, TMBR/Sharp appeals the action of the Supervisor of District I of the Oil Conservation Division denying two applications for permit to drill.

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- 4. Arrington and Ocean Energy oppose both applications.
- 5. The cases were consolidated by the Division for purposes of hearing and remain so before the Commission.
- 6. Still pending before the Division are two applications for compulsory pooling. They are: Case No. 12816, Application of TMBR/Sharp for compulsory pooling, Lea County, and Case No. 12841, Application of Ocean Energy Inc. for compulsory pooling, Lea County.
- 7. The Commission conducted an evidentiary hearing on March 26, 2002, heard testimony from witnesses called by TMBR/Sharp, and accepted exhibits. The Commission also accepted pre-hearing statements from TMBR/Sharp and Arrington and heard opening statements from TMBR/Sharp, Arrington and Ocean Energy and accepted brief closing statements from TMBR/Sharp and Arrington.
- 8. Following the hearing, TMBR/Sharp filed a Motion to Supplement the Record to include the April 10, 2002 letter of Arrington to the Oil Conservation Division's Hobbs District Office and a portion of Arrington's Supplemental Response to Plaintiff's Motion for Reconsideration in Lea County Cause No. CV-2001-315C. Ocean filed a response to that motion that argued the items add nothing to the record, and Arrington filed a response arguing that the supplemental material is not new or inconsistent. The Motion to Supplement the Record should be granted as no party seems to object to review of the documents; the objections seem to relate only to the significance of the documents to this matter.
- 9. Applications for permit to drill were filed with the Division in Sections 23 and 25 by Arrington and TMBR/Sharp. The applications filed by TMBR/Sharp and Arrington both proposed a well in the NW/4 of in Section 25. In Section 23, the application for permit to drill filed by TMBR/Sharp proposed a well in the NE/4, and the application of Arrington proposed a well in the SE/4.
- 10. Arrington's application in Section 25 was filed on July 17, 2001 and sought a permit to drill its proposed "Triple-Hackle Dragon "25" Well No. 1." This application was approved on July 17. On or about August 7, 2001, TMBR/Sharp filed its application for a permit to drill its proposed "Blue Fin "25" Well No. 1" in the same section. That application was denied on August 8, 2001.
- 11. Arrington's application in Section 23 was filed on July 25, 2001 and sought a permit to drill its proposed "Blue Drake "23" Well No. 1." This application was

<sup>&</sup>lt;sup>1</sup> On April 10, 2002 Arrington agreed to release its permit to drill to TMBR/Sharp. A dispute may no longer therefore exist concerning Section 23 although the parties apparently do not agree with this assessment.

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approved on July 30, 2001. On or about August 6, 2001, TMBR/Sharp filed its application for a permit to drill its proposed "Leavelle "23" Well No. 1" in the same section. That application was denied on August 8, 2001.<sup>2</sup>

- 12. TMBR/Sharp's applications in Sections 23 and 25 were denied on the grounds of the permits previously issued to Arrington for the "Triple-Hackle Dragon "25" Well No. 1" and the "Blue Drake "23" Well No. 1." The Townsend Mississippian North Gas Pool, the pool from which the wells are to produce, is governed by the spacing and well density requirements of Rule 104.C(2) [19 NMAC 15.C.104.C(2)]. That rule imposes 320-acre spacing on wells producing from that pool. TMBR/Sharp's applications were denied because, if granted, more than one well would be present within a 320-acre spacing unit, in violation of Rule 104.C(2).
- 13. Before an oil or natural gas well may be drilled within the State of New Mexico, a permit to drill must be obtained. See NMAC 19.15.3.102.A, 19 NMAC 15.M.1101.A. Only an "operator" may obtain a permit to drill, 19 NMAC 15.M.1101.A, and an "operator" is a person who is "duly authorized" and "is in charge of the development of a lease or the operation of a producing property." NMAC 19.15.1.7.0(8).
- 14. The central issue in this case is whether Arrington was cligible to become the operator of the wells in question. If not, Arrington should not have received the permits to drill. If Arrington was eligible to become the operator, then the permits were properly issued to Arrington.
- 15. A dispute exists concerning the validity of Arrington and TMBR/Sharp's mineral leases in Sections 23 and 25. As will be seen below, resolution of this dispute in favor of Arrington or TMBR/Sharp determines which party is eligible to be the operator and thus, who should receive the permits to drill.
- 16. TMBR/Sharp is the owner of oil and gas leases comprising the NW/4 of Section 25 and the SE/4 of Section 23 (along with other lands) pursuant to leases dated August 25, 1997 granted by Madeline Stokes and Erma Stokes Hamilton. TMBR/Sharp Exhibit 6. The leases were granted to Ameristate Oil & Gas, Inc. (hereinafter referred to as "Ameristate") and were recorded respectively in Book 827 at Page 127 and in Book 827 at Page 124 in Lea County, New Mexico.
- 17. TMBR/Sharp and Ameristate entered into a Joint Operating Agreement along with other parties on July 1, 1998 and TMBR/Sharp was designated as the operator in Section 25. See TMBR/Sharp Exhibit 7.

<sup>&</sup>lt;sup>2</sup> Apparently TMBR/Sharp reapplied for the permits to drill that were previously denied, and the Division approved those permits on March 20, 2002.

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- 18. Although the primary terms of the TMBR/Sharp leases have apparently expired, TMBR/Sharp alleges that the leases were preserved by the drilling of the "Blue Fin 24 Well No. 1" and subsequent production from that well. The Blue Fin 24 Well No. 1 is located in the offsetting section 24.
- 19. Subsequent to Stokes and Hamilton's execution of leases in favor of Ameristate Oil & Gas Inc., they granted leases in the same property to James D. Huff on March 27, 2001. See TMBR/Sharp Exhibit 9. The leases to Mr. Huffwere recorded in Book 1084 at Page 282 and in Book 1084 at Page 285 in Lea County, New Mexico. The parties referred to these leases as "top leases," meaning that according to their terms, they would not take effect until the prior or "bottom" leases became ineffective. See TMBR/Sharp Exhibit 9, ¶ 15.
- 20. Arrington alleges Mr. Huff is an agent of Arrington but presented nothing to support that contention.
- 21. In July and August 2001, Ocean acquired a number of farm-out agreements in Section 25. See TMBR/Sharp Exhibit 10, Schedule 1. By an assignment dated September 10, 2001, Ocean assigned a percentage of the farm out agreements to Arrington under terms that require Arrington to drill a test well in Section 25 known as the Triple Hackle Dragon "25" Well No. 1 in the NW/4 of that section.
- 22. On August 21, 2001, after receiving the denials of the applied-for permits to drill from the District office, TMBR/Sharp filed suit against Arrington and the lessors of its mineral interests in the Fifth Judicial District Court of Lea County, New Mexico. In that case, styled "TMBR/Sharp Drilling, Inc. v. David H. Arrington Oil & Gas, Inc., et al.", TMBR/Sharp alleged that its leases were still effective and the Arrington top leases were ineffective. The District Court, in its Order Granting Partial Summary Judgment, dated December 24, 2001, agreed with TMBR/Sharp's contention. See TMBR/Sharp's Exhibit No. 12,
- 23. During the hearing of this matter, TMBR/Sharp argued that because the Fifth Judicial District Court found that Arrington's "top leases" had failed, TMBR/Sharp was entitled to permits to drill in Sections 23 and 25 and Arrington was not entitled to permits to drill and its permits should be rescinded. TMBR/Sharp also argued that Arrington had filed applications to prevent TMBR/Sharp from being able to drill and to place its obligations under the continuous drilling clauses of the oil and gas leases in jeopardy. TMBR/Sharp argued that Ocean Energy's letter agreement with Arrington could not revive Arrington's claim of title and that Ocean Energy's pending pooling application with the Division is essentially irrelevant to the question of whether TMBR/Sharp should have been granted a permit to drill.
- 24. Arrington argued in response that the title issue ruled upon by the District Court with respect to section 25 is irrelevant because Arrington acquired an independent

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interest in that section by virtue of a farm out agreement in September of 2001. Arrington also argued it was willing to assign the disputed acreage in Section 23 to TMBR/Sharp in order to resolve the present controversy. Arrington also argued that it doesn't intend to actually drill at the present time under either approved permit to drill and argued, citing Order No. R-10731-B, that the Commission's practice has not been to rely on "first in time, first in right" principles in deciding competing applications on compulsory pooling, but instead on geological evidence. Arrington seemed to argue that a compulsory pooling proceeding is the place to present such geologic evidence. Arrington argues that these proceedings are unnecessary and that the Commission should rely upon the Division's pending pooling cases to decide who of the various parties should properly possess the permit to drill.

- 25. Ocean Energy argued that since its farm out agreement terminates on July 1, 2002 time is of the essence and that the matters at issue here should be resolved in the pending compulsory pooling proceeding instead of this proceeding. Ocean Energy argued that the permit to drill is meaningless in this context, that TMBR/Sharp is essentially asking the Commission to determine pooling in the context of the permit to drill, and that the dedication of acreage on the acreage dedication plat should not determine what acreage would be pooled to the well. If the Commission were to adopt this approach, Ocean Energy argues, the compulsory pooling statutes would be written out of existence.
- 26. The parties seem to agree that in a situation where the bottom lease has not failed, a person owning a top lease is not a person duly authorized to be in charge of the development of a lease or the operation of a producing property, and is therefore not entitled to a permit to drill. NMAC 19.15.1.7(O)(8). See also 1 Kramer & Martin, The Law of Pooling and Unitization, 3rd ed., § 11.04 at 11-10 (2001). Moreover, because only an "owner" may seek compulsory pooling, it seems that a person owning a top lease where the bottom lease has not failed might not be entitled to compulsory pooling either. See NMSA 1978, § 70-2-17(C).
- 27. When an application for permit to drill is filed, the Division does not determine whether an applicant can validly claim a real property interest in the property subject to the application, and therefore whether the applicant is "duly authorized" and "is in charge of the development of a lease or the operation of a producing property." The Division has no jurisdiction to determine the validity of any title, or the validity or continuation in force and effect of any oil and gas lease. Exclusive jurisdiction of such matters resides in the courts of the State of New Mexico. The Division so concluded in its Order in this matter. See Order No. R-1 1700 (December 13, 2001).
- 28. It is the responsibility of the operator filing an application for a permit to drill to do so under a good faith claim to title and a good faith belief that it is authorized to drill the well applied for. It appears to this body that Arrington had such a good faith belief when it filed its application, but subsequently the District Court found otherwise.

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It is not within the purview of this body to question that decision and it should not do so in this case.

- 29. As of the date of this order, TMBR/Sharp, by Court declaration, is the owner of an oil and gas lease in both Section 23 and Section 25, and Arrington, also by Court declaration, is not an owner in those sections. Therefore, Arrington, who the Court has now decreed has no authority over the property, should not have been granted permits to drill in those sections and TMBR/Sharp should have been granted a permit.
- 30. Both Arrington and Ocean Energy imply that an appeal will be filed of the District Court's decision. Until the issue of title in Sections 23 and 25 is finally resolved by the courts or by agreement of the parties, the outcome of this proceeding is therefore uncertain. As of the present time, TMBR/Sharp has prevailed on the title question and this Order reflects that (present) reality. However, as an appeal could change that conclusion, jurisdiction of this matter should therefore be retained until matters are finally resolved.
- 31. The permits to drill issued by the Division in July 2001 to Arrington were issued erroneously and should be rescinded *ab initio*. The applications to drill submitted by TMBR/Sharp in August 2001 should have been processed within a few days of receipt. Arrington's later acquisition of an interest in section 23 and 25 through a farm out agreement doesn't change this analysis; Arrington had no interest by virtue of farm out as of the date of TMBR/Sharp's applications.
- 32. On another issue, Arrington and Ocean Energy have both urged this body to stay these proceedings pending the resolution of the applications for compulsory pooling, arguing that a decision on those matters will effectively resolve the issues surrounding the permits to drill.
- 33. Arrington and Ocean Energy's conclusion does not necessarily follow. An application for a permit to drill serves different objectives than an application for compulsory pooling and the two proceedings should not be confused. The application for a permit to drill is required to verify that requirements for a permit are satisfied. For example, on receipt of an application, the Division will verify whether an operator has financial assurance on file, identify which pool is the objective of the well so as to identify the proper well spacing and other applicable requirements, ensure that the casing and cementing program meets Division requirements and check the information provided to identify any other relevant issues. The acreage dedication plat that accompanies the application (form C-102) permits verification of the spacing requirements under the applicable pool rules or statewide rules. Compulsory pooling is related to these objectives in that compulsory pooling would not be needed in the absence of spacing requirements. 1 Kramer & Martin, The Law of Pooling and Unitization, § 10.01 (2001) at 10-2. But its primary objectives are to avoid the drilling of unnecessary wells and to protect correlative rights. NMSA 1978, § 70-2-17(C).

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- 34. It has long been the practice in New Mexico that the operator is free to choose whether to drill first, whether to pool first, or whether to pursue both contemporaneously. The Oil and Gas Act explicitly permits an operator to apply for compulsory pooling after the well is already drilled. See NMSA 1978, § 70-2-17(C) (the compulsory pooling powers of the Division may be invoked by an owner or owners "... who has the right to drill has drilled or proposes to drill a well [sic] ..."). Issuance of the permit to drill does not prejudge the results of a compulsory pooling proceeding, and any suggestion that the acreage dedication plat attached to an application to drill somehow "pools" acreage is expressly disavowed. If acreage included on an acreage dedication plat is not owned in common, it is the obligation of the operator to seek voluntary pooling of the acreage pursuant to NMSA 1978, § 70-2-18(A) and, if unsuccessful, to seek compulsory pooling pursuant to NMSA 1978, § 70-2-17(C).
- 35. Thus, where compulsory pooling is not required because of voluntary agreement or because of common ownership of the dedicated acreage, the practice of designating the acreage to be dedicated to the well on the application for a permit to drill furthers administrative expedience. Once the application is approved, no further proceedings are necessary. An operator may first apply for a permit to drill a well and may thereafter pool (on a voluntary or compulsory basis) separately owned tracts to the well. Alternatively, the operator may first pool and later seek a permit to drill. The two are not mutually exclusive, and there is no preferred methodology.
- 36. Thus, the process fosters efficiency by permitting a simple approach in cases where ownership is common and pooling, voluntary or compulsory, is not necessary.
- 37. Ocean's expiring farm-outs present a difficult problem because the delay occasioned by this proceeding and any delay that might occur in the pending compulsory pooling cases may place Ocean's interests in jeopardy. It is worth noting that Ocean's interests seem to be free of the title issues plaguing the other parties, but since Ocean Energy intended that Arrington drill and become operator, Ocean isn't planning on preserving its rights by drilling a well itself and hasn't applied for a permit to drill. Unfortunately, this body is without authority to stay expiration of the farm-outs; Ocean should petition the District Court for relief if the expiring farm-outs are a concern.

#### CONCLUSION OF LAW:

The Oil Conservation Commission has no jurisdiction to determine the validity of any title, or the validity or continuation in force and effect of any oil and gas lease. Exclusive jurisdiction of such matters resides in the courts of the State of New Mexico.

## IT IS THEREFORE ORDERED:

1. The portion of TMBR/Sharp's application in Case No. 12731 seeking to void permits to drill obtained by Arrington is granted. The permits to drill awarded to

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Arrington shall be and hereby are rescinded *ab initio* and the applications originally filed by TMBR/Sharp in August, 2001 shall be and hereby are remanded to the District Office for approval consistent with this Order provided the applications otherwise meet applicable Division requirements.

- 2. TMBR/Sharp's application in Case No. 12744, appealing the decision of the Supervisor of District I of the Oil Conservation Division, is granted and the decision shall be and hereby is overruled.
- 3. The motions of Arrington and Ocean to continue this proceeding until after the decision in Cases No. 12816 and No. 12841 shall be and hereby are denied.
  - 4. The motion of TMBR/Sharp to Supplement the Record is hereby granted.
- 5. Jurisdiction of this case is retained for the entry of such further orders as may be necessary given subsequent proceedings in TMBR/Sharp Drilling, Inc. v. David H. Arrington Oil & Gas, Inc., et al.

DONE at Santa Fe, New Mexico, on the day and year hereinabove designated.

STATE OF NEW MEXICO OIL CONSERVATION COMMISSION

LORI WROTENBERY, CHAIR

JAMI BAILEY, MEMBER

ROBERT LEE, MEMBER

SEAL

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

APPLICATION OF SAMSON RESOURCES COMPANY,
KAISER-FRANCIS OIL COMPANY AND CASE NO. 13492 (De Novo)
MEWBOURNE OIL COMPANY FOR
CANCELLATION OF TWO DRILLING PERMITS
AND APPROVAL OF A DRILLING PERMIT, LEA
COUNTY, NEW MEXICO

APPLICATION OF CHESAPEAKE OPERATING, INC. FOR COMPULSORY POOLING, LEA COUNTY, NEW CASE NO. 13493 (De Novo) MEXICO

ORDER NO. R-12343-E

### ORDER OF THE COMMISSION

THIS MATTER, having come before the New Mexico Oil Conservation Commission (Commission) on January 11, 2007 at Santa Fe, New Mexico, on application of Samson Resources Company (Samson), Kaiser-Francis Oil Company (Kaiser-Francis) and Mewbourne Oil Company (Mewbourne) (Samson et al) for cancellation of two drilling permits and approval of a drilling permit and application of Chesapeake Operating, Inc. (Chesapeake) for compulsory pooling, Lea County, New Mexico, and the Commission, having carefully considered the evidence, the pleadings and other materials the parties submitted, now, on this 16<sup>th</sup> day of March, 2007,

## FINDS THAT:

#### **PRELIMINARY MATTERS**

- Notice has been given of the applications and the hearing on this matter, and the Commission has jurisdiction of the parties and the subject matter.
- 2. The New Mexico Oil and Gas Act, NMSA 1978, Section 70-2-17, provides that "Where, however, such owner or owners have not agreed to pool their interests, and where one such separate owner, or owners, who has the right to drill has drilled or proposes to drill a well on said unit to a common source of supply, the division, to avoid the drilling of unnecessary wells or to protect correlative rights, or to prevent

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waste, shall pool all or any part of such lands, or interest or both in the spacing unit or proration unit as a unit".

- 3. NMSA 1978, Section 70-2-17, also provides that "For purposes of determining the portion of production owned by persons owning interests in the pooled oil or gas, or both, such production shall be allocated to the respective tracts within the unit in the proportion that the number of surface acres included within each tract bears to the number of surface acres included in the entire unit. The portion of production allocated to the owner or owners of each tract or interest included in a well spacing or proration unit formed by a pooling order shall, when produced, be considered as if produced from the separately owned tract or interest by a well drilled thereon. Such pooling order of the division shall make definite provision as to any owner, or owners, who elects not to pay his proportionate share in advance for the prorated reimbursement solely out of production to the parties advancing the costs of the development and operation, which shall be limited to the actual expenditures required for such purpose not in excess of what are reasonable, but which shall include a reasonable charge for supervision and may include a charge for the risk involved in the drilling of such well . ."
- 4. Case No. 13492 concerns Samson et al's application before the Oil Conservation Division (Division) seeking cancellation of the Division's approval of an application for permit to drill filed on March 10, 2005 by Chesapeake for the KF 4 State Well No. 1 and an application for permit to drill filed on March 18, 2005 by Chesapeake for the Cattlemen 4 State Com Well No. 1. The Division permitted the KF 4 State Well No. 1 (KF 4 well) for a location in the southeast quarter, 660 feet from the South line and 990 feet from the East line of irregular Section 4, Township 21 South, Range 35 East, NMPM, in Lea County. The Division permitted the Cattleman 4 State Com Well No. 1 for a location 3300 feet from the South line and 990 feet from the Rast line in the east half of the geographical middle third of irregular Section 4, Township 21 South, Range 35 East, NMPM.
- 5. Samson et al sought cancellation of the applications for permit to drill (APD) for the KF 4 well and the Cattleman 4 State Com Well No. 1 on the ground that they own the entire working interest in the quarter sections containing the KF 4 well and the Cattleman 4 State Com Well No. 1.
- 6. Case No. 13493 concerns Chesapeake's application to create a compulsory pooled lay-down unit consisting of the south half (geographical south third) of irregular Section 4, Township 21 South, Range 35 East, NMPM and dedicate it to Chesapeake's KF 4 well.
- 7. As a result of the factual relationship between the two cases, the Division and subsequently the Commission combined the two cases for hearing purposes.
- 8. The parties appeared at the hearing and presented evidence. Samson et al presented evidence in support of its application in Case No, 13492 and in opposition to

Case Nos. 13492 and 13493 (De Novo)

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Chesapeake's application in Case No. 13493. Chesapeake presented evidence in support of its application and in opposition to Samson et al's application.

#### UNDISPUTED EVIDENCE

- 9. Section 4 of Township 21 South, Range 35 East, NMPM, in Lea County, is an irregular section consisting of approximately 950.8 acres, more or less, and is approximately one mile wide from east to west, and one and one-half miles long from north to south. The subdivisions of Section 4 are as follows:
- a. the southeast quarter (geographically, the east half of the south one-third), consisting of lots 17, 18, 23 and 24;
- b. the southwest quarter (geographically, the west half of the south one-third), consisting of lots 19 through 22;
- c. Lots 9, 10, 15 and 16, being the quarter section immediately north of the southeast quarter, hereinafter called "the east half of the middle one-third";
- d. Lots 11 through 14, being the quarter section immediately north of the southwest quarter, hereinafter called "the west half of the middle one-third";
- e. Lots 1 through 8, consisting of 310.8 acres, more or less, being the two northern most quarter sections. Stipulation by the Parties as to Undisputed Evidence to be Considered by the Commission filed August 9, 2006 (Stipulation), pages 1 and 2.
- 10. The State of New Mexico owns the oil and gas minerals within the entire Section 4, Township 21 South, Range 35 East, NMPM (as well as the surface), and all acres have been leased. Lease status and ownership are as follows:
- a. The southeast quarter is leased under State of New Mexico Lease No. BO-1481-14. Kaiser-Francis, Samson, and Mewbourne own all the working interest.
- b. The southwest quarter is leased under State of New Mexico Lease No. VO-7063-2. Chesapeake owns all the working interest.
- c. The middle one-third is leased under State of New Mexico Lease No. VO-7054. Samson owns all the working interest.
- d. The northern one-third is leased under State of New Mexico Lease No. VO-7062-2. Chesapeake owns all the working interest. Stipulation, page 2.
- 11. Chesapeake does not own an interest in the southeast quarter of Section 4, Township 21 South, Range 35 East and has not owned such interest at any time relevant to this case. Chesapeake has no contractual right with respect to the mineral estate in the

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southeast quarter of Section 4, Township 21 South, Range 35 East, NMPM. Stipulation, page 2.

- 12. On February 27, 2005, Mewbourne ran electric logs showing over 40 feet of Morrow porosity on its Osudo 9 State Com. Well No. 1 (Osudo 9 well) located in the southeast quarter of the northeast quarter of Section 9, Township 21 South, Range 35 East, NMPM, being the quarter section immediately south of the southeast quarter of Section 4, Township 21 South, Range 35 East, NMPM. On March 8, 2005, Mewbourne placed that well on line and began selling natural gas. The Osudo 9 well is a prolific producer of natural gas from the Morrow formation and is owned by Mewbourne, Chesapeake, and Finley Resources. Stipulation, page 2.
- 13. On March 9, 2005, Chesapeake sent a letter to Samson (received on March 11, 2005) proposing the drilling of the KF 4 well "in the south half of Section 4" and requesting the recipient to elect whether or not to participate. The letter also invited Samson to enter into negotiations for sale of its interest to Chesapeake, but stated, "be advised that entering into negotiations to sell Samson's interest does not excuse or allow Samson to delay the required election under this well proposal". Chesapeake also sent a similar proposal letter to Kaiser-Francis. Chesapeake did not send a proposal letter to Mewbourne because Mewbourne had not yet obtained an interest in the proposed spacing unit. Stipulation, pages 2 and 3.
- 14. On March 10, 2005, Chesapeake Operating, Inc. filed an APD for the KF 4 well, designating a lay-down spacing unit consisting of the southeast and southwest quarters of Section 4, Township 21 South, Range 35 East, NMPM. Stipulation, page 2.
- 15. The Division approved Chesapeake's APD on March 11, 2005. Stipulation, page 2.
- 16. There was no operating agreement between Chesapeake and Samson or Kaiser-Francis that would require an election, and Chesapeake knew that there was no such agreement. Stipulation, page 3.
- 17. On March 22, 2005, Samson signed and returned Chesapeake's election letter and authorization for expenditures, indicating that it elected to participate in the proposed KF 4 well, but did not send its portion of the dry hole costs as requested in the letter. Stipulation, page 3.
- 18. On March 28, 2005, Mewbourne, as operator on behalf of Samson et al., filed an APD for its proposed Osudo 4 State Com. No. 1. The Mewbourne APD proposed a location in the southeast quarter and the east half of the middle third of Section 4, Township 21 South, Range 35 East, NMPM. The Division rejected Mewbourne's APD on March 30, 2005 because of its earlier approval of Chesapeake's APD. Stipulation, page 3.

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- 19. On March 30, 2005, Samson sent a letter and fax to Chesapeake stating that "Samson hereby rescinds and revokes its invalid election to participate in [the KF 4 well]". Stipulation, page 3.
- 20. On April 15, 2005, Chesapeake began site construction for the KF 4 well. Stipulation, page 3.
- 21. On April 20, 2005, Mewbourne, as the last of the designated parties (Kaiser-Francis, Samson, and Mewbourne) signed a communitization agreement providing for a communitized unit in the Morrow consisting of the southeast quarter and the east half of the middle third of Section 4, Township 21 South, Range 35 East, NMPM. Stipulation, page 3.
- 22. On April 26, 2005, the applications in Case No. 13492 and Case No. 19493 were filed with the Division. Stipulation, page 3. In Case No. 13492 Samson et al sought cancellation of two drilling permits and approval of a drilling permit and in Case No. 193493 Chesapeake applied for compulsory pooling, Lea County, New Mexico.
- 23. On April 27, 2005, the New Mexico State Land Office approved the communitization agreement described above in paragraph 20, noting that, "[t]he effective date of this approval is April 1, 2005".
- On April 27, 2005, Chesapeake spudded the KF 4 well. Stipulation, page
- 25. Chesapeake completed the KF 4 well and placed it in production in January 2006. Stipulation, page 3.
- 26. As of April 2006, the KF 4 well had produced 270, 279 Mcf of gas and 2, 286 barrels of oil. Stipulation, page 3.

## CONCLUSIONS REGARDING LEGAL ISSUES

- 27. It is undisputed that Chesapeake did not own, and does not own, title to the minerals or surface of the southeast quarter of Section 4, Township 21 South, Range 35 East, NMPM where it drilled the KF 4 well.
- 28. If Chesapeake had any contractual right in the southeast quarter of Section 4, Township 21 South, Range 35 East, NMPM, it arose by virtue of Samson's election letter and authorization for expenditures approval. Samson rescinded those prior to Chesapeake drilling the KF 4 well.
- 29. The facts existing at the time of the Division's approval of Chesapeake's SPD were materially distinguishable from the facts in Case No. 13153, Application of Pride Energy Company, etc.

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- 30. In Application of Pride Energy Company, etc. the Commission found that an operator could file an application for permit to drill before it filed a pooling application. It did not find that an operator could actually drill a well on acreage in which it had no interest before the Division or Commission decided a pooling application.
- 31. In this matter Chesapeake drilled a well on acreage it did not have an interest in before the Division or Commission decided on the pooling application.
- 32. As such, since it is within the Commission's discretion whether to allow a risk charge for drilling the well, the Commission finds that Chesapeake should not be allowed a risk charge for drilling the KF 4 well on acreage it did not have an interest in prior to the Division or Commission deciding on the pooling application.
- 33. To prevent further misunderstandings in the interpretation of the Commission's orders, particularly in Case No. 13153, Application of Pride Energy Company, etc., Order No. R-12108-C and Application of TMBR/Sharp.Inc., Order R-11700-B, the Commission approves of the language on Division Form C-102, field 17, concerning the operator's certification and asks the Division to continue its use and to notify the Commission if it plans to discontinue its use. That certification states "I hereby certify that the information contained herein is true and correct to the best of my knowledge and belief and that the organization either owns a working interest or unleased mineral interest in the land, including the proposed bottomhole location, or has a right to drill this well at this location pursuant to a contract with an owner of such mineral or working interests or in a voluntary pooling agreement or compulsory pooling order hereto entered by the Division".
- 34. Chesapeake indicated that it no longer intends to drill a well at the location of its proposed Cattlemen 4 State Com Well No. 1. See Order No. R-12343-B, page 20.
- 35. Accordingly, the application of Samson et al, in Case No. 13492, for cancellation of the permit to drill for the Cattleman 4 State Com Well No. 1 should be approved.

## CONCLUSIONS REGARDING TECHNICAL ISSUES

- 36. The isopach maps (maps of the oil and gas producing layers that estimate the location and depth of those layers) created by the geologists of each party support their respective positions on what should be the correct orientation of the spacing unit. Each was bound by his interpretation of the existing well control (other existing wells in the vicinity that are drilled in the same formation that have production from that formation or did not have production) and was free to project contours into areas void of data based on an overall interpretation of general trends,
- 37. Both Chesapeake and Samson et al presented logical interpretations of the data in these cases. No effective well control exists either to the north or to the west that could preclude projection of the Osudo 9/KF 4 reservoir in either of those directions.

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- 38. The parties interpreted the thickness of the Morrow sands (oil and gas producing layers) of several wells differently. Some of the older wells have only sonic logs, which are sometimes difficult to relate to neutron-density logs. In addition, a lime matrix was used to scale the neutron-density logs. These differences significantly affected the way the geologists drew the contours for the Morrow. The interpretations seemed to agree on the western edge of the maps (three to four miles west of the subject area) but disagreed locally over the area in question.
- 39. Both parties agree that the Central Basin Platform (CBP) exists to the east. Chesapeake's geologist testified that the CBP was a local source of Morrow sediments and influenced the local flow direction of the Morrow channels. Samson et al's geologist testified the Morrow sands originated from the Pedernal highlands to the north, and the CBP was too low and swampy in Morrowan times to contribute to the Morrow sands.
- 40. The Chesapeake geologist attempted to separate the Middle Morrow sands into layers and mapped each of these lenses using existing well control. Chesapeake did not relate the direction of the Morrow sand channels with the mapped top-of-Morrow structure or the north-south faulting and pointed out that one of the best Morrow wells, a well in Section 5, exists on a structural high (an elevated area within the geologic layer).
- 41. The Delaware Basin began forming in the late Mississippian period into the early Pennsylvanian period. Samson Exhibit 12, page 38.
- 42. The Delaware Basin's axis lies west of the KF 4 well area and trends in a north/northwest-south/southeast lineation. Samson Exhibit 12, pages 39 and 42.
- 43. Pennsylvanian age Morrowan sediments are fine-grained sandstone and shale that eroded from areas north, east and northwest of the Delaware Basin. See Chesapeake Rebuttal Exhibit 9.
- 44. The Pedernal highlands located northwest of the KF 4 well area were the primary source for Morrowan sediments. See Samson Exhibit 12, page 39.
- 45. The erosion of the Mississippian section off the exposed CBP provided additional sediments. See Samson Exhibit 12, page 39; Transcript, pages 761 through 767 and 788.
- 46. The Barnett shale, which consists of partly silty, brown shale and contains very fine-grained sandstone and siltstone, overlies the Mississippian limestone. See Sampson Exhibit 12, page 38 and Samson Exhibit 10, page 414.
- 47. The Midland Basin had not yet formed during the Morrowan period and was therefore an area of non-deposition. Transcript, page 724.

- 48. In addition, the CBP's western boundary contained greater structural relief and vertical separation than the eastern boundary so erosion would be to the west. See Samson Exhibit 16, page 163.
- 49. During lowstands during the Pennsylvanian period fluvial systems would have trended in an east-west direction with a possible southwesterly component. Transcript, page 785. Samson Exhibit 18, page 149.
- 50. In addition, fluvial systems from the Pedemal highlands would have been in a northwest to southeast direction and the two would have converged. Transcript, page 785; Samson Exhibit 18, page 149.
- 51. Both the Pedernal highlands and the CBP provided sediments to the subject area, and as a result the sands in the reservoir area are a coalescence of sands that are oriented both north-south/northwest-southeast and east-west. As a result the Commission should create a 640-acre proration unit consisting of the south two-thirds of Section 4, Township 21 South, Range 35 East, NMPM, in order to prevent waste and protect correlative rights.
- 52. The Commission also takes administrative notice that the special rules and regulations for the North Osudo-Morrow Gas Pool provide for a standard unit containing 640 acres.

#### IT IS THEREFORE ORDERED THAT:

- 1. All uncommitted mineral interests, whatever they may be, in the oil and gas from the top of the Wolfcamp formation to the base of the Morrow formation underlying the south two-thirds of irregular Section 4, Township 21 South, Range 35 East, NMPM, Lea County, New Mexico are hereby pooled forming a 640-acre, more or less, spacing unit in all pools or formations within that vertical extent, including but not limited to the South Osudo-Morrow Gas Pool (82200) (the Unit).
- There may be up to four total wells drilled in the Unit including the KF 4 well. Future wells shall be located at standard locations.
- 3. While the Commission will not cancel the APD for the KF 4 well, effective on the date of this order, Samson is hereby designated the operator of the Unit, the KF 4 well and any subsequent wells in the Unit.
- 4. After pooling, uncommitted working interest owners are referred to as pooled working interest owners. ("Pooled working interest owners" are owners of working interests in the unit, including un-leased mineral interests, who are not parties to an operating agreement governing the unit as established by this order)
- Chesapeake shall furnish the Commission and each known pooled working interest owner (including non-consenting working interest owners) an itemized

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schedule of actual well costs for the KF 4 well, including invoices and other documentation, as well as sales documents within 30 days following this order. Pooled working interest owners shall file any objections to the documentation or well costs with the Commission within 30 days following receipt of the documentation. If there is an objection to actual well costs, the Commission will determine reasonable well costs at a regularly scheduled meeting after public notice and hearing.

- 6. Pursuant to NMSA 1978, Section 70-2-17, the well costs for the KF 4 well shall be divided according to the pooled working interest owners in the Unit, with all pooled working interest owners paying their pro rata share of the reasonable, actual well costs. Such costs shall not include a risk charge, but shall include reasonable, actually incurred charges for supervision. Pooled working interest owners shall offset costs and proceeds from production shall be credited to the parties from the date of first production of the KF 4 well.
- 7. Reasonable charges for supervision for the KF 4 well (combined fixed rates) shall not exceed \$7,000 per month while drilling and \$750 per month while producing, provided that these rates shall be adjusted annually pursuant to Section III. LA. of the COPAS form titled "Accounting Procedure-Joint Operations".
- 8. Except as provided above, all proceeds from the production from the KF 4 well that are not disbursed for any reason shall be placed in escrow in Lea County, New Mexico, to be paid to the true owner upon demand and proof of ownership. The operator shall notify the Commission of the name and address of the escrow agent within 30 days from the date of first deposit with the escrow agent.
- 9. For any additional wells that the operator may drill in the Unit (wells other than the KF 4 well), the operator shall furnish the Division and each known pooled working interest owner in the Unit an itemized schedule of estimated costs of drilling, completing and equipping the well ("well costs").
- 10. For additional wells, within 30 days from the date the operator furnishes the schedule of estimated well costs, a pooled working interest owner may pay its share of estimated well costs to the operator in lieu of paying its share of reasonable well costs out of production. Pooled working interest owners who elect to pay their share of estimated well costs shall remain liable for operating costs but shall not be liable for risk charges. Pooled working interest owners who elect not to pay their share of estimated well costs as provided in this paragraph shall thereafter be referred to as "non-consenting working interest owners".
- 11. For additional wells, the operator shall furnish the Division and each known pooled working interest owner (including non-consenting working interest owners) an itemized schedule of actual wells costs within 90 days following completion of the well. If the Division does not receive an objection within 45 days following receipt of the schedule, the actual well costs shall be deemed to be the reasonable well

costs. If there is an objection to actual well costs within the 45-day period, the Division will determine reasonable well costs after public notice and hearing.

- 12. For additional wells, within 60 days following determination of reasonable well costs, any pooled working interest owner who has paid its share of estimated costs in advance shall pay to the operator its share of the amount that reasonable well costs exceed estimated well costs and shall receive from the operator the amount, if any, that the estimated well costs it has paid exceed its share of reasonable well costs.
- 13. For additional wells, the operator is hereby authorized to withhold the following costs from production:
- (a) the proportionate share of reasonable well costs attributable to each non-consenting working interest owners; and
- (b) as a charge for the risk involved in drilling the well, 200% of the above costs.
- 14. For additional wells, the operator shall distribute the costs and charges withheld from production, proportionately, to the parties who advanced the well costs.
- 15. For additional wells, reasonable charges for supervision (combined fixed rates) are hereby fixed at \$7,000 per month while drilling and \$750 per month while producing, provided that these rates shall be adjusted annually pursuant to Section III.A.3 of the COPAS form titled "Accounting Procedure-Joint Operations". The operator is authorized to withhold from production the proportionate share of both the supervision charges and the actual expenditures required for operating the well, not in excess of what are reasonable, attributable to pooled working interest owners.
- 16. Except as provided in Ordering Paragraphs 13 and 15 above, all proceeds from production of additional wells that are not disbursed for any reason shall be placed in escrow in Lea County, New Mexico, to be paid to the true owner upon demand and proof of ownership. The operator shall notify the Division of the name and address of the escrow agent within 30 days from the date of first deposit with the escrow agent,
- 17. Upon final plugging and abandonment of the KF 4 well and other wells drilled on the unit pursuant to Division rules, the Unit created by this order shall terminate, unless this order has been amended to authorize further operations.
- 18. The permit to drill issued to Chesapeake for the Cattleman 4 State Com Well No. 1 is cancelled.
- 19. An operator shall not file an application for permit to drill or drill a well unless it owns an interest in the proposed well location or has a right to drill the well as stated in Division Form C-102.

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20. The Commission retains jurisdiction of this matter for entry of such further orders as may be necessary.

DONE at Santa Fe, New Mexico on the 16th day of March 2007.

STATE OF NEW MEXICO OIL CONSERVATION COMMISSION

JAMI BAILEY, C.P.G., MEMBER

WILLIAM OLSON, MEMBER

MARK E. FESMIRE, P.E., CHAIR

SEAL

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION DIVISION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION DIVISION FOR THE PURPOSE OF CONSIDERING:

CASE NO. 14323 ORDER NO. R-13154-A

APPLICATION OF CHESAPEAKE ENERGY CORPORATION FOR CANCELLATION OF A PERMIT TO DRILL (APD) ISSUED TO COG OPERATING, LLC, EDDY COUNTY, NEW MEXICO.

## **ORDER OF THE DIVISION**

## BY THE DIVISION:

This case came on for hearing at 8:15 a.m. on August 20, 2009, at Santa Fe, New Mexico, before Examiner David K. Brooks.

NOW, on this 21<sup>st</sup> day of September, 2009, the Division Director, having considered the testimony, the record and the recommendations of the Examiner,

## **FINDS THAT:**

- (1) Due notice has been given, and the Division has jurisdiction of the subject matter of this case.
- (2) Chesapeake Energy Corporation ("Applicant" or "Chesapeake") asks the Division to cancel its approval of an Application for Permit to Drill (APD) filed by COG Operating, LLC ("COG") for its proposed Blackhawk 11 Federal Com. Well No. 1 (API No. 30-015-36541) (the proposed well). The proposed well is to be a horizontal well in the Wolfcamp formation, with a surface location 430 feet from the South and West lines (Unit M) of Section 11, Township 16 South, Range 28 East, NMPM, in Eddy County, a point of penetration 426 feet from the South line and 621 feet from the West line (Unit M) of the same section, and a terminus 330 feet from the South and East lines (Unit P) of the same section.

- (3) COG plans to dedicate the proposed well to a 160-acre project area consisting of the S/2 S/2 of Section 11, and comprising four adjacent, standard 40-acre spacing and proration units.
- (4) Both Chesapeake and COG appeared at the hearing through counsel and presented testimony. The following facts are undisputed:
  - (a) COG owns working interests in the S/2 of the SE/4 of Section 11, but does not own any working interest in the S/2 SW/4 of Section 11. The only ownership interest that COG holds in the S/2 of the SW/4 of Section 11 is a contractual easement or license to use the surface of the SW/4 SW/4 for a well site and access.
  - (b) COG intends to complete the proposed well in the Wolfcamp formation in all four quarter-quarter sections of the project area, including the SW/4 SW/4 and SE/4 SW/4 of Section 11.
  - (c) Oil and gas ownership within the project area has not been consolidated, either by voluntary agreement or by order of the Division.
- (5) Chesapeake contends, and the Division concludes, that the Division's approval of the APD should be cancelled by reason of the undisputed facts set forth in Finding Paragraph (4).
- (6) Although the Division has no jurisdiction to determine ownership, this case requires no such determination, since ownership in undisputed. The sole question is whether the Division properly approved the APD in view of the undisputed fact that COG owns no oil and gas interest in portions of the area that the drill bit will penetrate.
- (7) This case is controlled by the decision of the Oil Conservation Commission ("the Commission") in Order No. R-12343-E, issued in consolidated Cases Nos. 13492 and 13493. In those cases, Chesapeake Operating Inc. obtained approval of an APD for, and proceeded to drill, a vertical Morrow well at a location where it owned no interest. Although it owned an interest in a portion of the 320-acre unit it sought to dedicate to the well, it had not, as COG has not in this case, obtained a voluntary agreement, or compulsory pooling order, consolidating ownership in the 320-acre unit.
- (8) In Order No. R-12343-E, the Commission, construing a previous order, stated:

"In Application of Pride Energy Company, etc. [Order No. R-12108-C], the Commission found that an operator could file an application for permit to drill before it filed a pooling application. It did not find that an operator could actually drill a well on acreage in which it had no interest before the Division or Commission decided a pooling application. [Order No. R-12343-E, Finding Paragraph 30, page 6. Emphasis added.]

- (9) In Finding Paragraph 33 of the same Order, the Commission admonished the Division to continue requiring that operators filing APDs certify that they have an ownership interest at the proposed location. The certification of ownership language counseled by the Commission in Order No. R-12343-E is the same language that appears on the form C-102 filed by COG with their APD in this case.
- (10) Although Order No. R-12343-E concerned, and the certification language it approved for APDs was drafted with reference to, a vertical well, the same concerns that evidently prompted the Commission's approval of this certification language apply equally to horizontal wells.
- (11) COG now has an approved APD which, under applicable Division rules, authorizes it to proceed at any time to drill the proposed well and complete it in all four of the units included in the proposed project area, even though it owns no interest in the oil and gas in two of those units. If COG were to do this prior to obtaining voluntary or compulsory pooling, it would undoubtedly constitute a trespass under applicable property law, and it would pre-empt the Division's authority to determine the configuration of any compulsory pooled unit by confronting the Division with a *fait accompli*.
- (12) COG's ownership of an easement or license authorizing its use of the surface location of the proposed well does not distinguish this case from the case decided in Order No. R-12343-E because a surface easement or license does not, and cannot, authorize the drilling and completion of a horizontal well in the subsurface without the approval (actual or compelled) of at least one owner of oil and gas rights in each tract to be included in the project area.
- (13) For the foregoing findings the Division's approval of the APD for the proposed well should be cancelled.
- (14) This APD was filed with, and approved by, the United States Bureau of Land Management (BLM). The Division has no jurisdiction with respect to the BLM's approval of the APD. However, the Division's action cancelling its approval of the BLM-approved APD does not affect BLM's approval. The proposed well cannot be drilled without the approval of both agencies. The Division's approval could be reinstated in the event that a voluntary or compulsory pooling consolidates ownership in the project area. Presumably BLM's approval remains viable until it expires or BLM takes action to rescind its approval. If the Division were to reinstate its approval while BLM's approval remains in force, the well could be drilled without re-application, unless BLM were to determine otherwise. Accordingly, the Division's lack of jurisdiction over BLM's approval is not an obstacle to the Division's cancellation of its own approval.

#### IT IS THEREFORE ORDERED THAT:

(1) The Division's approval of the APD filed by COG Operating, LLC for its proposed Blackhawk 11 Federal Com. Well No. 1 (API No. 30-015-36541) is hereby

cancelled, without prejudice to its reinstatement in the event of a voluntary or compulsory pooling of the oil and gas interest within the proposed project area.

(2) Jurisdiction of this case is retained for the entry of such further orders as the Division may deem necessary.

DONE at Santa Fe, New Mexico, on the day and year hereinabove designated.

STATE OF NEW MEXICO OIL CONSERVATION DIVISION

MARK E. FESMIRE, P.E.

Director

SEAL

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

Case No. 13957 (de novo) Order No. R-1960-B

THE APPLICATION OF ENERGEN RESOURCES CORPORATION TO AMEND THE COST RECOVERY PROVISIONS OF COMPULSORY POOLING ORDER NO. R-1960, TO DETERMINE REASONABLE COSTS, AND FOR AUTHORIZATION TO RECOVER COSTS FROM PRODUCTION OF POOLED MINERAL INTEREST, RIO ARRIBA COUNTY, NEW MEXICO

#### **ORDER OF THE COMMISSION**

IN THIS MATTER, having come before the New Mexico Oil Conservation Commission ("Commission") on May 27, 2009 at Santa Fe, New Mexico, on (i) Energen Resources Corporation ("Energen") Application to the New Mexico Oil Conservation Division ("Division") for reformation of compulsory pooling order No. R-1960 and (ii) JAS Oil and Gas Co., LLC's Application for Hearing De Novo, the Commission, having carefully considered the evidence and other materials submitted by the parties, now, on this 13th day of August, 2009:

# FINDS THAT:

- 1. Applicant, Energen Resources Corporation, ("Energen") is the operator of a Pictured Cliffs formation well located in Rio Arriba County. The well at issue is one of a number of properties acquired in 1997 from Energen's predecessor operator, Burlington Resources. The well is subject to a compulsory pooling order issued in 1961 ("Pooling Order"), which pooled certain unleased mineral interests. (Energen Ex.1).
- 2. The Pooling Order is Order No. R-1960, entered by the Commission in Case No. 2249 on May 5, 1961 ("Pooling Order"). That order established a compulsory pooled unit ("Unit") comprised of SW/4 of Section 2, Township 25 North, Range 3West, NMPM, in Rio Arriba County, New Mexico, as to the Pictured Cliffs formation in the Tapacito-Pictured Cliffs Gas Pool (985920).
- 3. The Unit was dedicated to the well at issue, the Martinez Well No. 1 (API No. 30-039-06124), located 790 feet from the South line and 790 feet from the West line (Unit M) of Section 2 ("Well No. 1"). Southern Union Production Company ("Supron"),

the applicant in the original pooling case, was designated operator. (Comp. Energen Exs. 2 and 6).

- 4. Well No. 1 was drilled and completed by Supron in 1961. Initially, the well was operated by Supron. (Tr., p. 20).
- 5. Through a series of transfers and acquisitions, in August 1997 Taurus Exploration USA, Inc. acquired Supron's interests in Well No. 1 and became the operator.
- 6. Subsequently, on October 1, 1998, through a corporate change of name, Taurus Exploration USA, Inc. became Energen Resources Corporation. Energen continues to operate Well No. 1. (Tr., pp. 20, 93).
- 7. At the time Well No. 1 was drilled, Joseph A. Sommer ("Sommer") was the owner of an unleased mineral interest in the S/2 SW/4 of Section 2 comprising approximately 8.33333% of the Unit. Pursuant to NMSA 1978, § 70-2-17, one-eighth of Sommer's interest is treated as a royalty interest, and seven-eighths of Sommer's interest is treated as a working interest. Tr., p. 22; Energen Ex. 6).
- 8. Sommer did not contractually commit his interest to Well No. 1 and did not otherwise elect to participate under the Pooling Order. Accordingly he became a nonconsenting party, as to his working interest. Tr., p. 22).
- 9. Sommer's interest was subsequently conveyed to the Joseph A. Sommer Trust and currently is owned by JAS Oil and Gas Co., LLC's (collectively the Sommer's/Trust/JAS interest will be referred to herein as "JAS." (Energen Ex. 7); Tr., p. 97).
- 10. By letter dated March 17, 1992, Meridian Oil Inc. ("MOI"), a predecessor in Energen's interest, advised all of the working interest owners in the properties it operated, including the Martinez No. 1, that it would discontinue selling gas on behalf of the other working interest owners beginning on May 1, 1992 (Energen Ex. 4). By that same letter MOI advised the non-marketing interest owners to make arrangements for marketing their gas.
- 11. By letter dated September 28, 1995, MOI notified JAS that MOI's affiliate, Meridian Oil Trading Inc. would no longer purchase gas from the working interest owners in Well No. 1. (Energen Ex. 5).
- 12. When Energen took over operation of Well No. 1, in August 1997, JAS was overproduced in the amount of 1031 mcf of gas. (Tr., p. 23).
- 13. At least since August 1997, JAS has not made arrangements for the sale of its share of gas from Well No. 1, and it has not authorized Energen to market gas on its

<sup>&</sup>lt;sup>1</sup> References to the transcript of the May 27, 2009, hearing of this matter are denoted by a "Tr." followed by the cited page number.

- behalf. ("... Energen commenced and continued to sell my 8.3333% of the total gas produced to which it had no title and for which sale it had no authorization. ... Nothing in the Pooling Order of May 1961 purports to authorize Southern Union Production Company as owner of a 50% operating interest to produce and sell more gas than is required for the payment of reasonable costs of its production.") (Energen Ex. 14).
- 14. The Pooling Order is silent as to the sale of a nonoperating interest owner's share of production. (Energen Ex. 1).
- 15. If it is the case that JAS' gas has not been marketed, as of January 2009, JAS was underproduced in the amount of 8,378 mcf of gas. (Energen Ex. 25).
- 16. Evidence was not tendered to show whether Energen received a credit for JAS's overproduction when Energen purchased its predecessor's interest in Well No. 1.
- 17. It is a custom and practice of the oil and gas industry to implement gas balancing when less than all interest owners in a well have their gas sold. (Tr., pp. 24, 26).] Doing so allows gas for marketing parties in a well to be sold and avoids the shut-in of the well when less than 100% of the interest owners have made arrangements for the disposition of their share of gas. In such situations, the accounts of selling interest owners become "overproduced" and nonmarketing parties become "underproduced." When an underproduced party sells its gas, the operator often inflates its interest to allow it to "make-up" its underproduced position. If the non-selling interest owner's gas is treated as though it has not been produced by its owner and is not in the ground at depletion of the well, the operator typically will pay the non-selling interest owner at the historical price. (Tr., pp. 24-27)
- 18. There is no gas balancing agreement between JAS and Energen or any of its predecessors-in-interest with respect to Well No. 1.
- 19. Energen has suggested that JAS make up its underproduction by taking 40% more gas than it is entitled to for its 8 1/3% working interest. At that rate, it would take JAS 49 years to make up its underproduction. (Energen Ex. 16; Tr., p. 70.
- 20. Credible evidence was not introduced at the hearing that Well No. 1, drilled in 1961, could be economically produced until 2058.
- 21. If JAS's gas is treated as though it is underproduced, and if JAS cannot take sufficient amounts of gas to make up for its underproduction before the end of the life of Well No. 1, then, when it is no longer economically feasible to produce Well No. 1, JAS's gas must be left in the ground, which amounts to waste and/or an infringement of JAS's correlative rights.
- 22. NMSA 1978, § 70-2-2 prohibits "the production or handling of crude petroleum oil or natural gas of any type or in any form, or the handling of products thereof, in such manner or under such conditions or in such amounts as to constitute or result in waste...."

- 23. NMSA 1978, § 70-2-11 provides that "[t]he division is hereby empowered, and it is its duty, to prevent waste prohibited by this act and to protect correlative rights, as in this act provided. To that end, the division is empowered to make and enforce rules, regulations and orders, and to do whatever may be reasonably necessary to carry out the purpose of this act, whether or not indicated or specified in any section hereof."
- 24. NMSA 1978 70-2-17(A) provides that "[t]he rules, regulations or orders of the division shall, so far as it is practicable to do so, afford to the owner of each property in a pool the opportunity to produce his just and equitable share of the oil or gas, or both, in the pool, being an amount, so far as can be practically determined, and so far as such can be practicably obtained without waste, substantially in the proportion that the quantity of the recoverable oil or gas, or both, under such property bears to the total recoverable oil or gas, or both, in the pool, and for this purpose to use his just and equitable share of the reservoir energy."
- 25. If it is uncertain that JAS's share of the gas may be balanced prior to the time that Well No. 1 is no longer capable of being economically produced, and if leaving JAS's gas in the ground results in prohibited waste and/or an infringement of JAS's correlative rights, the Commission must treat JAS's gas as though it has been sold by Energen.
- 26. NMSA 1978 70-2-17(C) provides that "[a]ll orders effecting such pooling shall be made after notice and hearing, and shall be upon such terms and conditions as are just and reasonable and will afford to the owner or owners of each tract or interest in the unit the opportunity to recover or receive without unnecessary expense his just and fair share of the oil or gas, or both. ... Such pooling order of the division shall make definite provision as to any owner, or owners, who elects not to pay his proportionate share in advance for the pro rata reimbursement solely out of production to the parties advancing the costs of the development and operation, which shall be limited to the actual expenditures required for such purpose not in excess of what are reasonable, but which shall include a reasonable charge for supervision and may include a charge for the risk involved in the drilling of such well, which charge for risk shall not exceed two hundred percent of the nonconsenting working interest owner's or owners' pro rata share of the cost of drilling and completing the well."
- 27. Supervision charges for Well No. 1 are not specified in the Pooling Order, and it does not provide for escalation of such charges. (Energen Ex. 1).
- 28. Certain unleased mineral owners in Well No. 1 (excluding JAS) executed a December 12, 1984 operating agreement with Union Texas Petroleum Corporation, an Energen predecessor—in-interest. That operating agreement provided for overhead rates for a producing well of \$350/month, subject to escalation under the COPAS accounting procedure. (JAS Ex. 12). Under the cost escalation provision, operating costs for the well would be \$866.16/month in 2009. (Energen Ex. 22).
- 29. Over the years, although JAS did not execute the 1984 operating agreement, Energen has billed JAS for operating expenses, including an overhead charge calculated

pursuant to the 1984 operating agreement. JAS has refused to pay those expenses, and has objected that the overhead rate is not reasonable. (Energen Ex. 14).

- 30. JAS and Energen are subject to an operating agreement dated March 1, 2006 for the McCroden Well No. 1, a well completed in the Mesa Verde formation located in the W/2 of the same Section 2, Township 25 North, Range 3 West, NMPM. Energen Ex.18. The initial producing well overhead rates in the agreement are \$350/month.
- 31. Energen's list of producing overhead rates for its non-operated Pictured Cliffs wells shows that a majority of the overhead rates are in the \$500/month range or lower. Energen Ex. 20.
- 32. The Ernst & Young overhead rate survey for 2008-2009 reflects a median rate for wells in the San Juan Basin completed at depths of 5000-10000 feet of \$550/month. Tr., p. 57.
- 33. Energen Exhibit 21 reflects the Cumulative COPAS Escalation Percentage as of April 1, 2008.
- 34. Based on the evidence presented at the hearing, the Commission finds that an overhead rate of \$550 for 2009 is a reasonable rate.

#### **CONCLUSIONS**

- A. The Commission has jurisdiction over this matter and the parties hereto.
- B. The Commission must treat JAS's gas as though it has been sold by Energen.
- C. Retrospectively, for JAS to obtain its fair share of production, it should receive the price at which gas actually was sold by Energen.
- D. Because JAS refused to market its own production, and refused to authorize Energen to market JAS's share of production, Energen is not subject to penalty interest.
- E. NMSA 1978, § 70-10-1 et seq., the Oil and Gas Proceeds Payment Act, is instructive on interest rates. Under the Oil and Gas Proceeds Payment Act, if a person entitled to payment may not be located or may not be determined, the operator is obliged to create a suspense account, into which payment is to be made. The person entitled to such payment is required to receive that payment, plus interest that is equal to the discount rate charged by the federal reserve bank of Dallas to member banks plus one and one-half percent ("OGPPA Rate").
- F. Additionally, because JAS has paid no expenses to Energen, JAS must account to Energen for reasonable expenses, including overhead charges.

G. If \$550 is a reasonable overhead charge for 2009, reasonable annual historic charges may be calculated using the Cumulative COPAS Escalation Percentage that is Energen Exhibit 21.

H. Prospectively, in order to prevent the current situation from arising again, if Energen and/or its successors-in-interest are marketing production from Well No. 1, Energen and its successors in interest will also need to market JAS's share of production from Well No. 1, and pay and account to JAS for same, if JAS does not do so.

# IT IS THEREFORE ORDERED THAT:

- (a) Energen will select and pay for an independent auditor to audit the JAS account related to Well No. 1. The audit will cover the period of time from the date in 1997 when Energen purchased its predecessor's interest in Well No. 1 to the present ("Audit Period"). The audit will determine for each historic sale by Energen of production from Well No. 1 during the Audit Period (i) the amount of such production that is attributable to JAS's interest in Well No. 1, as though Energen was marketing JAS's interest in production at that time, (ii) the historic price at which Energen sold such production, (iii) the amount that Energen charged working interest owners for the actual operating expenses of Well No. 1, and (iv) assuming that Energen was marketing JAS's share of production from Well No. 1 during the Audit Period, anything else necessary for calculating JAS's share of the historic proceeds received by Energen. The auditor also will calculate the Recalculated Overhead (hereinafter defined) and the Lump Sum Payment (hereinafter defined).
- (b) Results of the audit will be used to calculate a Lump Sum Payment by Energen to JAS for the net value of JAS's production, deemed to have been sold by Energen during the Audit Period. In part, the Lump Sum Payment will be the volume of gas produced during the Audit Period that is attributable to JAS's interest in Well No. 1, as though Energen were marketing JAS's gas at the time, sold at the historic prices received by Energen, less the actual operating expenses. Additionally, the payment should be net of an overhead charge. In determining the overhead charges, however, the charges historically levied by Energen shall not be used. For 2009 the overhead charge will be JAS's share of \$550 per month. Monthly charges for prior years shall be calculated by using \$550 per month in 2009 as a base and deescalating the monthly overhead charge in any given year using the Cumulative COPAS Escalation Percentages that are Energen Exhibit 21. Overhead charges so calculated may be referred to herein as "Recalculated Overhead."
- (c) Interest due from Energen to JAS on any historic sale of gas will be calculated from the historic date of payment to Energen to the date that Energen makes payment to JAS. Interest shall be calculated on any given sale at the historic OGPPA Rate.
- (d) The Lump Sum Payment, then, shall be, for each sale of Well No. 1 production by Energen: (i) the volume of gas produced during the Audit Period that is attributable to JAS's interest in Well No. 1, as though Energen were marketing JAS's gas at the time, (ii) sold at the historic prices received by Energen, (iii) less the actual operating expenses,

- (iv) less Recalculated Overhead, plus interest on the net amount at the historic OGPPA Rate.
- (e) The audit shall be completed no later than six months after the date that this Order is entered. Upon completing the audit, the auditor will deliver a complete copy of the audit to Energen and to JAS. Either party, within 30 calendar days of receiving the auditor's report, may appeal all or a portion of the report to the Commission, which retains jurisdiction for that purpose and as otherwise allowed by law.
- (f) From the date of this Order forward, if Energen and/or its successors-in-interest are marketing production from Well No. 1, Energen and its successors-in-interest also shall market JAS's share of production from Well No. 1, and pay and account to JAS for same, until 30 days after Energen receives written notice from JAS of arrangements that have been made by JAS to market its own production from Well No. 1. From the date of this Order forward, Energen may deduct from the total sales price of JAS's production, actual operating costs, as well as JAS's working interest share of an overhead charge of \$550/month for 2009, escalated annually at the relevant COPAS escalation percentage.
- (g) Order No. R-1960-A is hereby vacated and of no further force and effect
- (h) Energen will file a division order that accurately sets forth the percentage interest of all interest owners in the Well No. 1 (see, e.g. NMSA 1978, 70-10-3.1(B)) and that is consistent with the terms of the Commission's Order. JAS will execute the Division Order.

DONE at Santa Fe, New Mexico on the 13th of August 2009.

STATE OF NEW MEXICO
OIL CONSERVATION COMMISSION

JAMI BAILEY, CPG, MEMBER

WILLIAM OLSON, MEMBER

MARK E. FESMIRE, P.E., CHAIR

SEAL

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION DIVISION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION DIVISION FOR THE PURPOSE OF CONSIDERING:

> CASE NO. 15158 ORDER NO. R-13882

APPLICATION OF MEWBOURNE OIL COMPANY FOR A NON-STANDARD OIL SPACING AND PRORATION UNIT AND COMPULSORY POOLING, EDDY COUNTY, NEW MEXICO.

# ORDER OF THE DIVISION

# BY THE DIVISION:

This case came on for hearing at 8:15 a.m. on July 10, 2014 at Santa Fe, New Mexico, before Examiner Michael McMillan.

· NOW, on this 27th day of August, 2014, the Division Director, having considered the testimony, the record and the recommendations of the Examiner,

### FINDS THAT:

- (1) Due public notice has been given, and the Division has jurisdiction of this case and of the subject matter.
- (2) Mewbourne Oil Company ("Mewbourne" or "Applicant") seeks approval of a non-standard 160-acre oil spacing and proration unit (project area) in the Bone Spring formation, Tamano-Bone Spring Pool (pool code 58040), comprised of the W/2 W/2 of Section 11, Township 18 South, Range 31 East, NMPM. Applicant further seeks an order pooling all uncommitted interests in the Unit from the base of the Second Bone Spring Carbonate to the base of the Bone Spring formation.
- (3) The Unit will be dedicated to the Applicant's Tamano 11 MD Federal Com. Well No. 1H ("the proposed well"); (API No. 30-015-41349), a horizontal well to be drilled from a surface location 188 feet from the South line and 903 feet from the West line (Unit M) of Section 11, to a standard terminus 330 feet from the North line and 850 feet from the West line (Unit D) of Section 11. The completed interval of the proposed well in the Bone Spring formation will be orthodox.

- (4) The proposed well is within the Tamano-Bone Spring Pool (pool code 58040). Spacing in this pool is governed by statewide Rule 19.15.15.9A. NMAC, which provides for standard 40-acre units, each comprising a governmental quarter-quarter section. The proposed Unit and project area consists of four adjacent quarter-quarter sections.
- (5) Applicant appeared at the hearing through counsel and presented land and geologic evidence to the effect that:
  - (a) The Bone Spring formation in this area is suitable for development by horizontal drilling;
  - the proposed orientation of the horizontal well North to South or South to North is appropriate for the proposed Unit;
  - (c) all quarter-quarter sections to be included in the Unit are expected to be productive in the Bone Spring formation, so that formation of the Unit as requested will not impair correlative rights;
- (6) No other party appeared at the hearing, or otherwise opposed the granting of this application.

#### The Division concludes that:

- (7) Approval of the proposed unit will enable Applicant to drill a horizontal well that will efficiently produce the reserves underlying the Unit, thereby preventing waste, and will not impair correlative rights.
- (8) Two or more separately owned tracts are embraced within the Unit, and/or there are royalty interests and/or undivided interests in oil and gas minerals in one or more tracts included in the Unit that are separately owned.
- (9) Applicant is owner of an oil and gas working interest within the Unit. Applicant has the right to drill and proposes to drill the proposed well to a common source of supply within the Unit.
- (10) There are interest owners in the Unit that have not agreed to pool their interests.
- (11) To avoid the drilling of unnecessary wells, protect correlative rights, prevent waste and afford to the owner of each interest in the Unit the opportunity to recover or receive without unnecessary expense its just and fair share of hydrocarbons, this application should be approved by pooling all uncommitted interests, whatever they may be, in the oil and gas within the Unit.
  - (12) Mewbourne Oil Company should be designated the operator of the

proposed well and of the Unit.

- (13) Any pooled working interest owner who does not pay its share of estimated well costs should have withheld from production its share of reasonable well costs, plus an additional 200% thereof as a reasonable charge for the risk involved in drilling the proposed well.
- (14) Reasonable charges for supervision (combined fixed rates) should be fixed at \$7,000 per month while drilling and \$700 per month while producing, provided that these rates should be adjusted annually pursuant to Section III.1.A.3. of the COPAS form titled "Accounting Procedure-Joint Operations."

### IT IS THEREFORE ORDERED THAT:

- (1) A non-standard 160-acre oil spacing and proration unit (the "Unit") is hereby established for the Bone Spring formation, the Tamano-Bone Spring Pool (pool code 58040), consisting of the W/2 W/2 of Section 11, Township 18 South, Range 31 East, NMPM, in Eddy County, New Mexico.
- (2) Pursuant to the application of Mewbourne Oil Company, all uncommitted interests, whatever they may be, in the oil and gas in the Bone Spring formation from the base of the Second Bone Spring carbonate to the base of the Bone Spring formation underlying the Unit, are hereby pooled.
- (3) The Unit shall be dedicated to the Applicant's Tamano 11 MD Federal Com. Well No. 1H ("the proposed well"); (API No. 30-015-41349), a horizontal well to be drilled from a surface location 188 feet from the South line and 903 feet from the West line (Unit M) of Section 11, to a standard terminus 330 feet from the North line and 850 feet from the West line (Unit D) of Section 11. The completed interval of the proposed well in the Bone Spring formation will be orthodox.
- (4) The operator of the Unit shall commence drilling the proposed well on or before August 31, 2015, and shall thereafter continue drilling the proposed well with due diligence to test the Bone Spring formation.
- (5) In the event the operator does not commence drilling the proposed well on or before August 31, 2015, Ordering Paragraphs (1) and (2) shall be of no effect, unless the operator obtains a time extension from the Division Director for good cause demonstrated by satisfactory evidence.
- (6) Should the proposed well not be drilled and completed within 120 days after commencement thereof, then Ordering Paragraphs (1) and (2) shall be of no further effect, and the unit and project area created by this order shall terminate, unless the operator appears before the Division Director and obtains an extension of the time for completion of the proposed well for good cause shown by satisfactory evidence. If the proposed well is not completed in all of the quarter-quarter sections included in the

proposed Unit within 120 days after commencement of drilling, then the operator shall apply to the Division for an amendment to this Order to contract the Unit so that it includes only those quarter-quarter sections in which the well is completed.

- (7) Upon final plugging and abandonment of the proposed well and any other well drilled on the Unit pursuant to Division Rule 19.15.13.9 NMAC, the pooled Unit created by this Order shall terminate, unless this Order has been amended to authorize further operations.
- (8) Mewbourne Oil Company (OGRID 14744) is hereby designated the operator of the well and the Unit.
- (9) After pooling, uncommitted working interest owners are referred to as pooled working interest owners. ("Pooled working interest owners" are owners of working interests in the Unit, including unleased mineral interests, who are not parties to an operating agreement governing the Unit.) After the effective date of this order, the operator shall furnish the Division and each known pooled working interest owner in the Unit an itemized schedule of estimated costs of drilling, completing and equipping the proposed well ("well costs").
- (10) Within 30 days from the date the schedule of estimated well costs is furnished, any pooled working interest owner shall have the right to pay its share of estimated well costs to the operator in lieu of paying its share of reasonable well costs out of production as hereinafter provided, and any such owner who pays its share of estimated well costs as provided above shall remain liable for operating costs but shall not be liable for risk charges. Pooled working interest owners who elect not to pay their share of estimated well costs as provided in this paragraph shall thereafter be referred to as "non-consenting working interest owners."
- (11) The operator shall furnish the Division and each known pooled working interest owner (including non-consenting working interest owners) an itemized schedule of actual well costs within 90 days following completion of the proposed well. If no objection to the actual well costs is received by the Division, and the Division has not objected, within 45 days following receipt of the schedule, the actual well costs shall be deemed to be the reasonable well costs. If there is an objection to actual well costs within the 45-day period, the Division will determine reasonable well costs after public notice and hearing.
- (12) Within 60 days following determination of reasonable well costs, any pooled working interest owner who has paid its share of estimated costs in advance as provided above shall pay to the operator its share of the amount that reasonable well costs exceed estimated well costs and shall receive from the operator the amount, if any, that the estimated well costs it has paid exceed its share of reasonable well costs.
- (13) The operator is hereby authorized to withhold the following costs and charges from production from each well:

- the proportionate share of reasonable well costs attributable to each non-consenting working interest owner; and
- (b) as a charge for the risk involved in drilling the well, 200% of the above costs.
- (14) The operator shall distribute the costs and charges withheld from production, proportionately, to the parties who advanced the well costs.
- (15) Reasonable charges for supervision (combined fixed rates) for the well are hereby fixed at \$7,000 per month while drilling and \$700 per month while producing, provided that these rates shall be adjusted annually pursuant to Section III.1.A.3. of the COPAS form titled "Accounting Procedure-Joint Operations." The operator is authorized to withhold from production the proportionate share of both the supervision charges and the actual expenditures required for operating the well, not in excess of what are reasonable, attributable to pooled working interest owners.
- (16) Except as provided in Paragraphs (13) and (15) above, all proceeds from production from the proposed well that are not disbursed for any reason shall be held for the account of the person or persons entitled thereto pursuant to the Oil and Gas Proceeds Payment Act (NMSA 1978 Sections 70-10-1 through 70-10-6, as amended). If not disbursed, such proceeds shall be turned over to the appropriate authority as and when required by the Uniform Unclaimed Property Act (NMSA 1978 Sections 7-8A-1 through 70-8A7-8A-28, as amended).
- (17) Any unleased mineral interests shall be considered a seven-eighths (7/8) working interest and a one-eighth (1/8) royalty interest for the purpose of allocating costs and charges under this order. Any well costs or charges that are to be paid out of production shall be withheld only from the working interests' share of production, and no costs or charges shall be withheld from production attributable to royalty interests.
- (18) Should all the parties to this compulsory pooling order reach voluntary agreement subsequent to entry of this Order, this order shall thereafter be of no further effect.
- (19) The operator of the well and Unit shall notify the Division in writing of the subsequent voluntary agreement of all parties subject to the compulsory pooling provisions of this Order.
- (20) This order is subject to approval of compulsory pooling of federal lands by the United States Bureau, of Land Management.
- (21) Jurisdiction of this case is retained for the entry of such further orders as the Division may deem necessary.

Case No. 15158 Order No. R-13882 Page 6 of 6

DONE at Santa Fe, New Mexico, on the day and year hereinabove designated.



STATE OF NEW MEXICO OIL CONSERVATION DIVISION

JAMI BAILEY Director

# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

APPLICATION OF COG OPERATING LLC FOR A NON-STANDARD SPACING AND PRORATION UNIT AND COMPULSORY POOLING, LEA COUNTY, NEW MEXICO

> CASE NO. 15327 (De Novo) ORDER NO. R-14023-A

### ORDER OF THE COMMISSION

THIS MATTER came before the Oil Conservation Commission ("Commission") on the application of COG Operating LLC ("COG" or "Applicant") to approve the compulsory pooling of a limited vertical portion of a pool in a proposed non-standard spacing and proration unit. The Commission, having conducted a public hearing on November 5, 2015, and having considered the testimony, the record, and the arguments of the parties, and being otherwise fully advised, enters into the following findings, conclusions and order.

#### THE COMMISSION FINDS THAT:

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- Notice has been given of the application and the hearing of this matter, and the Commission has jurisdiction of the parties and of the subject matter herein.
- 2. COG submitted an application for approval of a 200 acre non-standard oil spacing and proration unit and project area (the "Unit") for oil production from the Yeso formation [Maljamar; Yeso, West Pool (Pool code 44500)] comprising the S/2 N/2 of Section 9 and the SW/4 NW/4 of Section 10, Township 17 South, Range 32 East NMPM, Lea County, New Mexico. Applicant further seeks an order pooling all mineral interests in the Yeso formation underlying this Unit from a vertical depth of approximately 5000 feet to the base of the Blinebry member.
- 3. The Unit will be dedicated to COG's Sneed 9 Federal Com. Well No. 23H (the "proposed well"; API No. 30-025-41410), a horizontal well to be drilled from a surface location 1650 feet from the North line and 330 feet from the West line (Unit E) of Section 9 to a bottom-hole location 1650 feet from the North line and 990 feet from the West line (Unit E) of Section 10, Township 17 South, Range 32 East NMPM, Lea County, New Mexico. The completed interval of this well will be at a standard location within the Unit.
- 4. The proposed oil well is within the Maljamar; Yeso, West Pool and is therefore subject to Division Order No. R-13382, as amended. Wells in this pool are also subject to Rule 19.15.15.9(A) NMAC, which provides for 330-feet setbacks from the unit boundaries and standard 40-acre units each comprising a governmental quarter-quarter

section. The proposed Unit and project area consists of five (5) adjacent quarter-quarter sections oriented west to east. In Order No. R-13382-E, the Division found:

- a. The Yeso formation is stratigraphic, lenticular and highly compartmentalized with very low porosity and low permeability and a high degree of heterogeneity. Finding (72).
- b. Drilling on the equivalent of 10-acre spacing was necessary in the Yeso formation to prevent waste and protect correlative rights. Finding (83).
- 5. COG seeks approval through hearing of the same Unit to be dedicated to the proposed well before Division as Case No. 15327. Division issued Order No. R-14023 dated July 22, 2015. In this Order, Division denied the application due to a lack of authority, under the Rules, which would allow the Division to compulsory pool a fraction of a pool even if the approved project area or unit contains depth severance clauses.
- 6. In support of the Application, COG filed a Pre-hearing Memorandum. The Pre-hearing Memorandum stated:
  - Every interest owner in the proposed Unit supports COG's proposal to limit
    the pooled intervals to the Paddock and Blinebry members of the Yeso
    formation, including the interest owner below the base of the Blinebry
    interval to be excluded by COG's application;
  - b. Geologic evidence from the development of the Yeso formation in the subject area demonstrates that the deeper Tubb and Drinkard intervals below the Blinebry are rarely productive and the Tubb specifically contains tight sandstone, is wet and does not contain recoverable hydrocarbons;
  - c. COG proposed a horizontal well over 400 feet above the base of the Blinebry and sought an order from the Division pooling only those interest owners above the Blinebry;
  - d. The Division denied the application stating "There is no rule that allows the Division to compulsory pool a fraction of a pool even if the approved project area contains depth severance clauses;"
  - e. COG's application is consistent with the Commission's statutory pooling authority and definition of a proration unit as the application seeks to pool the uncommitted interests in an area in a pool that will potentially contribute hydrocarbons to the proposed well and exclude the interest owner in the lower interval that will not contribute hydrocarbons to the proposed well;
  - f. Granting of COG's application is necessary to protect correlative rights and prevent waste by including only the interests in the productive intervals;
  - g. The Commission has the statutory authority to "do whatever may be reasonably necessary to carry out the purposes of [the Oil and Gas Act], whether or not indicated or specified in any section of the act;"
  - h. Excluding from pooling the interest owners in the non-productive intervals is consistent with Commission precedent in Order No. R-13228-F.

- COG presented direct testimony from two expert witnesses: Sean Johnson, landman for COG's New Mexico Shelf Asset Team, and Harvin Broughton, lead geologist for COG's New Mexico Shelf Team.
- 8. The Oil Conservation Division ("Division") filed an entry of appearance as an intervener and appeared at hearing through its attorney, but presented no testimony. No one else entered an appearance or otherwise opposed this Application
- 9. Mr. Johnson testified that COG is seeking to compulsory pool only the upper portion of the Yeso formation due to vertical depth severance ownership in two of the three tracts that comprise the Unit. Mr. Johnson identified one party, Este, Ltd, with mineral interest ownership in the tracts who were approached by COG regarding the vertical depth severance of the Yeso formation. Mr. Johnson presented a correspondence by Este, Ltd stating their support of the Unit as proposed by COG and compulsory pooling only the upper portion of the Maljamar; Yeso, West Pool.
- 10. Ownership in the S/2 NW/4 of Section 9 and the SW/4 NW/4 of Section 10 is severed at the base of the Blinebry interval as the result of assignments issued by Este Ltd. (See Johnson Testimony; Exhibit 4). This entity only owns below the base of the Blinebry interval while the remaining working interest owners in the subject acreage own throughout the entire Yeso formation.
- 11. Mr. Johnson testified that notice was provided to lessees or operators of surrounding tracts as affected parties of the proposed non-standard spacing unit. Notice was also provided to all interest owners subject to pooling proceedings as affected parties of the proposed compulsory pooling within the Unit.
- Mr. Johnson testified that the COG seeks charges for supervision (combined fixed rates) of \$7000 per month while drilling and \$700 per month while producing.
- 13. Mr. Broughton testified, that in the northwest area of the shelf extending from the Delaware Basin, the Yeso formation is approximately 1500 feet thick and contains four distinct members (from shallowest to deepest): the Paddock member, the Blinebry member (the target interval for the proposed well), the Tubb member and the Drinkard member.
- 14. Mr. Broughton testified that the Blinebry member in this area is suitable for development by horizontal drilling with no indications of faults, pinch-outs or other geological impediments to interfere with a horizontal completion. The proposed orientation of the horizontal well west to east has resulted in good production for other wells in this area and is appropriate for this Unit.
- 15. Mr. Broughton further stated that all quarter-quarter sections to be included in the Unit are expected to be productive in the Blinebry member, so that the Unit, as requested, will not impair correlative rights.

16. Mr. Broughton testified that the lower portion of the Yeso formation, the Tubb and Drinkard members, have poor reservoir characteristics making these members extremely unfavorable for hydrocarbon potential.

#### THE COMMISSION CONCLUDES THAT:

- 1. The Commission has jurisdiction over the parties and the subject matter of this case.
  - 2. Proper public notice has been given.
- Although there is no rule that specifically allows the Division to compulsory
  pool a fraction of a pool, the Oil and Gas Act and Rules provide the Commission with the
  following relevant authority:
  - a. The Oil and Gas Act authorizes the Commission to compulsory pool oil and gas interests in "all or any part of such lands or interests or both in the spacing or proration unit as a unit." NMSA 1978, §70-2-17.C (emphasis added).
  - b. Division rules define a proration unit as "the area in a pool that can be effectively and efficiently drained by one well..." 19.15.2.7.P(17) NMAC.
  - c. The Commission's primary statutory duty is to prevent waste and protect correlative rights. See NMSA 1978, § 70-2-11(A). The Oil and Gas Act empowers the Commission to "make and enforce rules, regulations and orders, and do whatever may be reasonably necessary to carry out the purposes of this act, whether or not indicated or specified in any section of the act." NMSA 1978, § 70-2-11(A) (emphasis added). See also Santa Fe Exploration v. Oil Conservation Comm'n, 114 N.M. 103, 835 P.2d 819 (1992).
- 4. COG's application is consistent with the Commission's statutory pooling authority and definition of a proration unit as the application seeks to pool the uncommitted interests in an area in a pool that will potentially contribute hydrocarbons to the proposed well and exclude the interest owner in lower interval that will not contribute hydrocarbons to the proposed well
  - 5. Applicant has shown that:
    - a. The Tubb interval below the base of the Blinebry contains tight sandstone that is wet and does not contain recoverable hydrocarbons. See Broughton Testimony; Exhibit 19.
    - b. The deepest Drinkard interval has not been the target of development in the subject area and it is unlikely to be productive of recoverable hydrocarbons. See Broughton Testimony; Exhibits 15 and 17.

- c. COG's proposal to pool only the Paddock and Blinebry intervals of the Yeso formation where ownership is common is necessary to prevent owners below the base of the Blinebry who will not contribute oil or gas to the proposed wellbore from receiving a share of production. See Broughton Testimony; Exhibit 18A.
- 6. The Commission finds that pooling only the Paddock and Blinebry intervals of the Maljamar; Yeso West Pool (Code 44500) underlying the proposed non-standard spacing unit and project area is just and reasonable, and is necessary to protect correlative rights and prevent waste for the following reasons:
  - a. There is a depth severance underlying the subject acreage that causes ownership above the base of the Blinebry to differ from the ownership below the base of the Blinebry. See Johnson Testimony; Exhibit 4.
  - b. COG presented evidence that the Tubb interval below the base of the Blinebry does not contain recoverable hydrocarbons. See Broughton Testimony; Exhibit 19.
  - c. Requiring COG to pool the entire vertical extent of the Maljamar; Yeso West Pool will result in an owner below the base of the Blinebry (Este Ltd.) receiving a share of the production from the wellbore even though the intervals below the base of the Blinebry will not contribute oil or gas to the proposed wellbore. See Broughton Testimony; Exhibit 18A.
  - d. Este, Ltd., the only party that does not own throughout the entire Maljamar; Yeso West Pool underlying the proposed non-standard spacing unit, received notice of this pooling application and believes this application is necessary to protect correlative rights. See Exhibits 4 and 5.
  - e. Approval of the proposed non-standard spacing and proration unit in the Paddock and Blinebry intervals of the Yeso formation will enable Applicant to drill a horizontal well that will efficiently produce the reserves underlying the Unit and protect correlative rights.
- 7. In order to protect correlative rights and prevent waste, Applicant's proposal to create the non-standard unit and pool a vertical portion of the Yeso formation should approved based on the facts this specific case.
- 8. A non-standard oil spacing and proration unit should be approved within the Yeso formation from the top (upper contact) of the Paddock member to the base (lower contact) of the Blinebry member covering the 200 acres of the proposed Unit.
- 9. All uncommitted interests in the oil and gas within the Unit should be pooled.
- 10. Two or more separately owned tracts are embraced within the Unit, and/or there are royalty interests and/or undivided interests in oil and gas minerals in one or more tracts included in the Unit that are separately owned.

- 11. Applicant is owner of an oil and gas working interest within the Unit. Applicant has the right to drill and proposes to drill the proposed well to a common source of supply within the Unit at the proposed location.
- 12. There are interest owners in the Unit that have not agreed to pool their interests.
- 13. To avoid the drilling of unnecessary wells, protect correlative rights, prevent waste and afford to the owner of each interest in the Unit the opportunity to recover or receive without unnecessary expense a just and fair share of hydrocarbons, this application should be approved by pooling all uncommitted interests, whatever they may be, in the oil and gas within the Unit.
  - 14. COG should be designated the operator of the proposed well and the Unit.
- 15. Any pooled working interest owner who does not pay its share of estimated well costs should have withheld from production its share of reasonable well costs plus an additional 200% thereof as a reasonable charge for the risk involved in drilling the proposed well.
- 16. Reasonable charges for supervision (combined fixed rates) should be fixed at \$7000 per month while drilling and \$700 per month while producing, provided that these rates should be adjusted annually pursuant to Section III.1.A.3. of the COPAS form titled "Accounting Procedure-Joint Operations."
- 17. Commission finds that this case has not demonstrated, through evidence and testimony, sufficient cause to institute a precedent for future applications with similar circumstances. Therefore, all similar applications for compulsory pooling that seek vertical segregation of an established pool will be required to come before the Division or Commission on case-by-case basis.

# IT IS THEREFORE ORDERED THAT:

- 1. Pursuant to the application of COG Operating LLC, a 200 acre non-standard oil spacing and proration unit (the "Unit") is hereby established for oil production from the Yeso formation [Maljamar; Yeso, West Pool (Pool code 44500)] comprising the S/2 N/2 of Section 9 and the SW/4 NW/4 of Section 10, both located in Township 17 South, Range 32 East, NMPM, Lea County, New Mexico.
- 2. The Unit is further defined as being <u>limited to depths from the top of Paddock member to the base of the Blinebry member</u> of the Yeso formation using the stratigraphic equivalent of the top of the Paddock member at a measured depth of 5517 feet and the base of the Blinebry member at a measured depth of 6852 feet as encountered in the log run of the Branex COG Federal Well No. 10 (API No. 30-025-40871) located 1650 feet from the South line and 330 feet from the West line (Unit L), Section 9, Township 17 South, Range 32 East, NMPM and entered as COG Exhibit No. 3

- All uncommitted interests, whatever they may be, in the oil and gas in the Unit, are hereby pooled.
- 4. The Unit shall be dedicated to Applicant's Sneed 9 Federal Com. Well No. 23H (the "proposed well"; API No. 30-025-41410), a horizontal well to be drilled from a surface location 1650 feet from the North line and 330 feet from the West line (Unit E) of Section 9 to a bottom-hole location 1650 feet from the North line and 990 feet from the West line (Unit E) of Section 10, Township 17 South, Range 32 East NMPM, Lea County, New Mexico. The well's completed location will be orthodox within the Unit.
- 5. The operator of the Unit shall commence drilling the proposed well on or before December 31, 2016, and shall thereafter continue drilling the proposed well with due diligence to test the Paddock member of the Yeso formation.
- 6. In the event the operator does not commence drilling the proposed well on or before December 31, 2016, Ordering Paragraphs (1) and (3) shall be of no effect, unless the operator obtains a time extension from the Division Director for good cause demonstrated by satisfactory evidence.
- 7. Should the proposed well not be drilled and completed within 120 days after commencement thereof, then Ordering Paragraphs (1) and (3) shall be of no further effect, and the Unit and project area created by this order shall terminate, unless operator appears before the Division Director and obtains an extension of the time for completion of the proposed well for good cause shown by satisfactory evidence. If the proposed well is not completed in all of the standard spacing units included in the proposed project area (or Unit) then the operator shall apply to the Commission for an amendment to this Order to contract the Unit so that it includes only those standard spacing units in which the well is completed.
- 8. Upon final plugging and abandonment of the proposed well and any other well drilled on the Unit pursuant to Division rule 19.15.13.9 NMAC, the pooled Unit created by this Order shall terminate, unless this Order has been amended to authorize further operations.
- 9. COG Operating LLC (OGRID 229137) is hereby designated the operator of the well and the Unit.
- 10. After pooling, uncommitted working interest owners are referred to as pooled working interest owners. ("Pooled working interest owners" are owners of working interests in the Unit, including unleased mineral interests, who are not parties to an operating agreement governing the Unit.) After the effective date of this Order, the operator shall furnish the Commission and each known pooled working interest owner in the Unit an itemized schedule of estimated costs of drilling, completing and equipping the proposed well ("well costs").

- 11. Within 30 days from the date the schedule of estimated well costs is furnished, any pooled working interest owner shall have the right to pay its share of estimated well costs to the operator in lieu of paying its share of reasonable well costs out of production as hereinafter provided, and any such owner who pays its share of estimated well costs as provided above shall remain liable for operating costs but shall not be liable for risk charges. Pooled working interest owners who elect not to pay their share of estimated well costs as provided in this paragraph shall thereafter be referred to as "nonconsenting working interest owners."
- 12. The operator shall furnish the Commission and each known pooled working interest owner (including non-consenting working interest owners) an itemized schedule of actual well costs within 90 days following completion of the proposed well. If no objection to the actual well costs is received by the Commission, and the Commission has not objected, within 45 days following receipt of the schedule, the actual well costs shall be deemed to be the reasonable well costs. If there is an objection to actual well costs within the 45-day period, the Commission will determine reasonable well costs after public notice and hearing.
- 13. Within 60 days following determination of reasonable well costs, any pooled working interest owner who has paid its share of estimated costs in advance as provided above shall pay to the operator its share of the amount that reasonable well costs exceed estimated well costs and shall receive from the operator the amount, if any, that the estimated well costs it has paid exceed its share of reasonable well costs.
- 14. The operator is hereby authorized to withhold the following costs and charges from production from each well:
  - a. The proportionate share of reasonable well costs

    attributable to each non-consenting working interest owner; and
  - b. As a charge for the risk involved in drilling the well, 200% of the above costs.
- 15. The operator shall distribute the costs and charges withheld from production, proportionately, to the parties who advanced the well costs.
- 16. Reasonable charges for supervision (combined fixed rates) for the well are hereby fixed at \$7000 per month while drilling and \$700 per month while producing, provided that these rates shall be adjusted annually pursuant to Section III.1.A.3 of the COPAS form titled "Accounting Procedure-Joint Operations." The operator is authorized to withhold from production the proportionate share of both the supervision charges and the actual expenditures required for operating the well, not in excess of what are reasonable, attributable to pooled working interest owners.

- 17. Except as provided in Paragraphs (14) and (16) above, all proceeds from production from the proposed well that are not disbursed for any reason shall be held for the account of the person or persons entitled thereto pursuant to the Oil and Gas Proceeds Payment Act (NMSA 1978 Sections 70-10-1 through 70-10-6, as amended). If not disbursed, such proceeds shall be turned over to the appropriate authority as and when required by the Uniform Unclaimed Property Act (NMSA 1978 Sections 7-8A-1 through 7-8A-31, as amended).
- 18. Any unleased mineral interests shall be considered a seven-eighths (7/8) working interest and a one-eighth (1/8) royalty interest for the purpose of allocating costs and charges under this Order. Any well costs or charges that are to be paid out of production shall be withheld only from the working interests' share of production, and no costs or charges shall be withheld from production attributable to royalty interests.
- 19. Should all the parties to this compulsory pooling order reach voluntary agreement subsequent to entry of this Order, this Order shall thereafter be of no further effect.
- 20. The operator of the well and the Unit shall notify the Commission in writing of the subsequent voluntary agreement of all parties subject to the compulsory pooling provisions of this Order.
- 21. The operator shall provide to the Division, within a year of commencing production from the proposed well, evidence that the final fracture configuration of the completion has remained within vertical limits of the Unit as described in Ordering Paragraph 2. If the operator is unable to provide sufficient information for Division to determine the limits of fracturing, then the operator shall appear before Commission to restate the justification for the vertical segregation of the Yeso formation as delineated in the Maljamar; Yeso, West Pool.
- 22. The Commission recognizes that the formation of this Unit is uniquely based on the specific facts of the case and directs the Applicant to pursue other agreement options, such as a Joint Operating Agreement, to negotiate participation of mineral interest owners in order to avoid unnecessary subdivisions of existing pools.
- Jurisdiction of this case is retained for the entry of such further orders as the Commission may deem necessary.

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DONE at Santa Fe, New Mexico, on this 10th day of December, 2015.

STATE OF NEW MEXICO OIL CONSERVATION COMMISSION

KOBERT BALCH, Member

PATRICK PADILLA, Member

DAVID R. CATANACH, Chair

SEAL