STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION DIVISION

APPLICATION OF THE NEW MEXICO OIL CONSERVATION DIVISION TO AMEND RULES OF THE COMMISSION CONCERNING THE DRILLING, SPACING, AND OPERATION OF HORIZONTAL WELLS AND RELATED MATTERS BY AMENDING VARIOUS SECTIONS OF RULES 19.15.2, 19.15.4, 19.15.14, 19.15.15, AND 19.15.16 NMAC; STATEWIDE.

CASE NO 15957

REPORTER'S TRANSCRIPT OF PROCEEDINGS

COMMISSIONER HEARING

Volume 3 of 4

April 19, 2018

Santa Fe, New Mexico

BEFORE: HEATHER RILEY, CHAIRWOMAN ED MARTIN, COMMISSIONER

DR. ROBERT S. BALCH, COMMISSIONER

BILL BRANCARD, ESQ.

This matter came on for hearing before the New Mexico Oil Conservation Commission on Tuesday, April 17 through Friday, April 20, 2018, at the New Mexico Energy, Minerals and Natural Resources Department, Wendell Chino Building, 1220 South St. Francis Drive, Porter Hall, Room 102, Santa Fe, New Mexico.

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- 1 (9:09 a.m.)
- 2 CHAIRWOMAN RILEY: So, Mr. Feldewert, I
- 3 think we're ready for your last witness.
- 4 MR. FELDEWERT: We'll call our next
- 5 witness.
- 6 GEORGE E. KING,
- 7 after having been first duly sworn under oath, was
- 8 questioned and testified as follows:
- 9 DIRECT EXAMINATION
- 10 BY MR. FELDEWERT:
- 11 Q. Would you please state your name, identify by
- whom you're employed and in what capacity?
- 13 A. My name is George King. I'm employed by Apache
- 14 Corporation. My title is distinguished engineering
- 15 advisor, which my kids get an endless kick out of.
- 16 Q. How long have you been with Apache?
- 17 A. I've been with Apache for nine years.
- 18 Q. What have been your job responsibilities since
- 19 you've been with Apache?
- 20 A. Basically, I was hired in and the job
- 21 responsibility has been to look at fractures generating
- 22 from horizontal wells in terms of hydraulic fracture
- 23 stimulation.
- The next thing would be looking at the
- 25 drainage into these fractures, trying to judge how wide

- of spacing we should have between the fractures along
- the wellbore. I look at the geologic ways in which the
- 3 fluids move towards the actual fracture face from the
- 4 formation, and then looking at, in this fracture
- 5 drainage, the effects of the first take point and the
- 6 last take point positions in terms of trying to minimize
- 7 waste.
- 8 Q. Mr. King, in what oil and gas producing areas
- 9 have you worked?
- 10 A. Twenty different countries, probably ten
- 11 different shale basins, a number of different states.
- 12 Primary objective here is well work and getting into how
- 13 a well produces, artificial lift, et cetera, and
- 14 application of hydraulic fracturing.
- 15 Q. Has your work included the Permian Basin?
- 16 A. Yes.
- 17 Q. Both Texas and New Mexico?
- 18 A. Yes, sir.
- 19 Q. Have you had the opportunity to previously
- 20 testify before the Commission?
- 21 A. I have not.
- 22 Q. If I turn to what's been marked as NMOGA
- 23 Exhibit F and I look at the first four -- yeah, four
- 24 pages, does this accurately summarize your educational
- 25 background, your work experience and other activities

- 1 that you've been involved in?
- 2 A. I believe it does.
- Q. Now, this biography that I see here -- I'm
- 4 looking at the top of the first page -- indicates you
- 5 are a registered professional engineer; is that correct?
- 6 A. Yes, sir, for the last 40 years.
- 7 Q. In what states?
- 8 A. In Oklahoma, by test in 1977, and also in
- 9 Texas.
- 10 Q. And it indicates you've been working in the oil
- 11 field for 47 years?
- 12 A. Correct.
- 13 Q. Has that included -- and when did you start
- 14 your work with horizontal drilling and completions?
- 15 A. Probably the first one that I did was in 1984
- in the Permian Basin just outside of the Odessa.
- 17 Q. Was that with Amoco?
- 18 A. Yes, sir.
- 19 Q. Okay. It indicates that you're a -- that you
- lecture on horizontal well issues; is that correct?
- 21 A. That's correct.
- 22 Q. For whom?
- 23 A. The Society of Petroleum Engineers.
- 24 Q. And do you teach courses on shale development?
- 25 A. I do. I have taught courses on shale

1 selection, horizontal wells, production engineering and

- 2 horizontals in terms of getting the fluids into the
- 3 wellbore and producing them to surface, and I've taught
- 4 that since 2010. I teach that course for SPE about --
- 5 anywhere from two to five times a year.
- 6 Q. It also indicates that you taught at the
- 7 University of Tulsa; is that right?
- 8 A. Yes, sir, for 11 years, teaching completions,
- 9 fracturing and workover operations, at night, while I
- 10 was working for Amoco Research.
- 11 Q. If I flip over to page 2 of your biography, I
- 12 see a heading "Technical Advances," and I see a number
- of paragraphs under that. Just generally, what are you
- 14 listing under this heading?
- 15 A. I'm looking for areas where there have been
- 16 problems in production, we haven't been able to produce,
- 17 and I try to work in teams to solve those.
- 18 The one I would draw attention to would be
- 19 my work in terms of the Valhall Field, the Dania Chalk
- 20 of the Norwegian sector of the North Sea. And I was
- 21 able to identify the failure mechanism for the reason
- 22 that we could not get that formation to produce, and it
- 23 delayed development of the field for ten years. And my
- 24 work, along with three other engineers, made possible
- 25 the investment of 100 billion -- excuse me -- of over

1 \$1 billion in initial field development and saw the

- 2 operation reach maximum oil some years later using
- 3 horizontal wells, multiple frac with tip screenout
- 4 fractures.
- Q. If I then turn over to page 3, I see a listing
- of number of honors about a third of the way down
- 7 through the page. Do you see that?
- 8 A. Yes, sir.
- 9 Q. And the one that particularly caught my
- 10 attention and it seemed like you're very proud of is
- 11 that last one.
- 12 A. The Eagle Scout?
- 13 Q. Yes, sir.
- 14 A. I always believe the Boy Scouts should probably
- 15 award the Eagle badge to the mother because that's who
- 16 generally drives the kid to get it. But yes, very proud
- 17 of it.
- The other thing that isn't on there is my
- 19 wife and I being able to get two kids successfully on
- 20 their own with their own families. That was an
- 21 accomplishment.
- (Laughter.)
- Q. Now, it indicates, under "Publications," you've
- 24 authored over 85 technical papers?
- 25 A. Yes, sir.

1 Q. And that has included papers on hydraulic

- 2 drilling, horizontal well drilling and completion
- 3 techniques?
- 4 A. Yes, sir.
- 5 Q. In fact, I see on page 4 that you authored a
- 6 chapter on "Modern Fracturing and Reservoir Stimulation"
- 7 for the SPE handbook; is that right?
- 8 A. I've done that on four books. Yes.
- 9 Q. Okay. When I flip back to page 2, I see a
- 10 publication in 2001, and it's a reference book entitled
- 11 "Thirty Years of Gas Shale Fracturing: What Have We
- 12 Learned?"
- 13 A. Actually, I'll correct that. It was 2010
- 14 instead of 2001.
- 15 **Q.** Okay.
- 16 A. In that particular paper, I researched back and
- 17 looking at the developments of technology through the
- 18 oil industry's reign in terms of doing that, and
- 19 actually went back to the first shale well drilled in
- 20 the United States, which was also the first successful
- 21 gas well, in 1821 near Fredonia, New York. It hit
- 22 flowing gas at a depth of 28 feet. No wonder why
- 23 they've got some of the gas in their water wells up
- 24 there. But I looked at 438 references and used 250 of
- 25 them in the publication. But I tracked the development

- 1 of technology through horizontal wells and then up --
- 2 multiple fractures and then up into the present, looking
- 3 at different methods of production, lift and development
- 4 of fields from the well perspective.
- 5 Q. And, Mr. King, with the experience you've
- 6 gained since putting together all that work, are you
- 7 prepared to discuss with the Commissioners here today
- 8 what we've learned about horizontal well fracturing and
- 9 completion over what has now been over 40 years?
- 10 A. I am.
- 11 Q. What exactly do you intend to cover with the
- 12 Commission here today?
- 13 A. Well, what I'm going to look at is how the
- 14 fractures are driven out from the horizontal wells, a
- 15 little bit of work on the spacing, how the fluids move
- 16 through the rock towards the fracture face, the fact
- 17 that you are building the reservoir by fracturing, which
- 18 has been mentioned by several other testifiers here, and
- 19 also how we make use of that, trying to create
- 20 stabilized flow paths from the reservoir that we have
- 21 created into the wellbore to the surface, et cetera.
- 22 And that is my area of work.
- 23 Q. And are you going to also then discuss the
- 24 drainage patterns as they relate to the first take point
- and the last take point?

- 1 A. That will be part of the explanation, sir.
- O. Okay. So in particular, then, if I have you
- 3 turn to what's been marked as NMOGA Attachment 1 and if
- 4 you would turn, please, to page 15 -- actually, it would
- 5 be page 16, and at the top of that page is Subsection B
- 6 that falls under the setback provision, so it would be
- 7 under the proposed rules Subsection B(1)(b). And are
- 8 you familiar with the Division and the committee's
- 9 proposal to allow the first take point and the last take
- 10 point of a horizontal well to be closer in the
- 11 horizontal plane to the outer boundary of the spacing
- 12 unit than the remaining portion of the completed
- 13 interval?
- 14 A. Yes, sir, I am.
- 15 Q. And do you support this provision?
- 16 A. Yes, sir, I do.
- 17 Q. Okay. Let's then turn now to what's been
- 18 marked as NMOGA Exhibit F1, and would you please explain
- 19 what you're showing here on this particular slide?
- 20 A. In this slide, let me go to the bottom pictures
- 21 first, and I'll draw your attention to the lower,
- 22 left-hand corner. This is a side-looking downhole
- 23 television camera developed by Amoco Research in the
- 24 late 1960s and first run in the early 1970s. And I was
- 25 part of this effort, although a small part in this

1 particular application. You're looking at a magnified

- 2 view there of the center and to the right-hand side.
- 3 This is what a natural fracture looks like. This is in
- 4 a dolomite. It's in West Texas, Permian Basin. And you
- 5 can see that the fracture width on a just-created
- 6 fracture, without putting proppant into it, is extremely
- 7 narrow. It's on the order of 0.03 to about 0.04 or 5
- 8 inches, very, very narrow. This would be impossible to
- 9 get sand into this fracture due to bridging problems if
- 10 you didn't raise the pressure and, of course, fracture
- 11 the well. Then you can put the proppant in there to
- 12 stabilize it.
- In the far, right-hand picture, you'll see
- 14 the discontinuous fractures -- now, this is open hole,
- 15 again -- where one fracture grew up into a very small
- 16 shale lens, stopped and another fracture took off above
- 17 it. This is characteristic of some of the barriers that
- 18 stop hydraulic fracturing. The barriers that will stop
- 19 a hydraulic fracturing include leak-off, loss of fluid
- 20 that is driving the fracture. It includes barriers such
- 21 as materials explained by earlier testifiers here that
- 22 have different rock mechanics, properties, elasticity,
- 23 et cetera, and also the stresses within the rock, which
- 24 can absolutely stop a fracture in its tracks or prevent
- 25 it from going anywhere. And most fractures are

- 1 vertical.
- In the top part, this is just a cartoon
- 3 schematic.
- 4 Q. Mr. King, before you get to that top part, we
- 5 previously provided the Commission with a rock sample,
- 6 and did you -- did that come from Apache?
- 7 A. Yes.
- 8 Q. And is that rock sample that we see there on
- 9 the Commission's table, is that representative of what
- 10 you're showing here in the pictures at the bottom?
- 11 A. This is a lower permeability than what we're
- 12 showing here. This is a dolomite here. This is a
- 13 shale. The shale, being a very, very fine-grain
- 14 material with organic content in it, becomes a source
- 15 rock under temperature and pressure generating from the
- 16 kerogen, which the organic carbon becomes, into oil and
- 17 gas. And so it's the kitchen or the source rock that we
- 18 draw from.
- The permeability of this shale is
- 20 approximately two orders of magnitude, maybe 100 times
- 21 less permeable than the dolomites we're used to working
- 22 with in any of these areas of Texas and New Mexico.
- 23 Q. In your opinion, is that rock sample that we've
- 24 provided the Commissioners representative of the type of
- 25 formations that are being targeted by horizontal wells

- 1 in New Mexico today?
- 2 A. Yes, it is.
- Q. Okay. And working in that kind of
- 4 environment -- I think you were going to move to the
- 5 upper part of your slide.
- 6 A. Right.
- Q. -- explain how we produce from those.
- 8 A. The horizontal well that comes through there --
- 9 and you'll have to pardon the sharp turn going from
- 10 vertical to horizontal. That turn actually takes about
- 11 1,500 feet of vertical depth and goes through at about
- 12 4- to 8-degree-per-100-feet rotation down into full
- 13 horizontal. Once that well is drilled, then at some
- 14 position down the length near the end of the well or
- 15 what we call the toe, we'll perforate and fracture the
- 16 first fracture, initiate the first fracture there.
- 17 The fractures in these low-permeability
- 18 wells are transverse to the wellbore because that gives
- 19 you the maximum area of contact. And we're looking at
- 20 areas of contact when hundreds of these fractures are
- 21 put together of perhaps millions of square feet of
- 22 contact. This is important because of the very, very
- low permeability. You have to have that for a feed into
- 24 the fracture to bring back to the wellbore and be
- 25 produced.

Now, that first frac is done. You'll set a

- 2 plug. It's is a pump-down operation. You'll set the
- 3 plug in the well, come off of the plug, perforate
- 4 several sections, fracture again and repeat the process.
- 5 Each one of these fractures is in a fracture-stage area,
- 6 that in the most common way of completing these wells,
- 7 which is plug and perf, we might have several small
- 8 clusters of perforations separated by several feet to
- 9 tens of feet. And we use hydraulic diversion to break
- 10 down and actually generate fracture growth outward.
- 11 So I show a minimum of fractures along that
- 12 plane, six in this particular application. The record
- in these longer and longer laterals -- and we are
- 14 approaching and have drilled three-mile-long laterals.
- 15 The record for the number of fractures along there has
- 16 increased from -- in 2002, it was one or two fractures.
- 17 In 2008, it was eight to 16 fractures. Today -- and
- 18 this has been particularly since the 2010 to '12 time
- 19 period -- this number of fractures has gone up with the
- 20 realization that we do not drain from deep in -- on
- 21 either side of the fracture into the face of the
- 22 fracture. We have to have these fractures close
- 23 together to be able to access the reserves or the
- 24 resources in the formation and be able to get them in.
- 25 If you don't have closer fractures, you're stranding

- 1 production. All right?
- 2 As we've done this, the record has gone
- 3 from 16 fractures or so in a well to over 200 fractures
- 4 along the wellbore. Fracture spacing has gone from 250
- 5 feet between the individual fracture clusters first to
- 6 100, then to 75 to 50. Some companies are putting this
- 7 in the range of 15 to 20 feet apart on the fractures.
- 8 It's a recognition that we're simply not being able to
- 9 draw reserves or resources -- oil, gas or even water --
- 10 out of those fractures through the matrix or the
- 11 microcracks or natural fractures. And this has been the
- 12 progression.
- Q. Mr. King, if I look at slide F1, the picture at
- 14 the top looks like a loaf of bread with a bunch of
- 15 slices, right?
- 16 A. Yes, sir.
- Q. And in the testimony you've just given, does it
- 18 relate to the fact -- if I understand your testimony,
- 19 companies are seeing very little draining between the
- 20 slices of bread?
- 21 A. That's exactly right. And when we've gone in
- 22 and refractured, it's actually proved that so putting
- 23 them in initially is much cheaper than having to go in
- 24 later.
- Q. Now, do you have another slide, then, that's

- 1 going to examine this little sliver -- the slices --
- 2 A. I do. Now, I'm going to keep this in -- it
- 3 almost looks like vertical, but we'll explain this as we
- 4 go through. But yes, it represents that fracture that's
- 5 going away from the horizontal well at a mere right
- 6 angle.
- 7 Q. Okay. So then if I go to what's been marked as
- 8 NMOGA Exhibit F2, is the depiction of that slide a
- 9 little -- that I pointed to on the prior slide?
- 10 A. We're looking down the length of the fracture,
- 11 and you can see the vertical extent of the fracture both
- 12 to the top and to the bottom. That is more difficult to
- 13 carry proppant or the 100 mesh sand or other sands that
- 14 we use, and we can't fill that entire fracture. That's
- 15 been seen in modeling tests and even in drill-through
- 16 tests where they have later drilled perpendicular to
- 17 these fractures to look at proppant distribution.
- 18 What we're seeing is that the extent --
- 19 these fractures may extend up and down, but there is
- 20 very little flow capacity coming through the fracture,
- 21 so the area that is propped is the functional area of
- 22 the fracture itself.
- Now, the color scheme, again I'm just
- 24 looking at a little elliptical shape --
- 25 Q. Do you need a pointer, Mr. King?

- 1 A. That would be good.
- Q. I'm going to swap out this one.
- A. This one is a little bit better.
- We'll look at the drainage area, and this
- 5 would be the unproductive part of the fracture above and
- 6 below. The dark brown area, which extends only a very,
- 7 very short distance into the reservoir -- we don't know
- 8 exactly how much, but we know it is less than just a
- 9 couple of feet. Now, this is actually dominated -- the
- 10 permeability is dominated by natural fractures within
- 11 the rock itself. Only a few of these fractures are ever
- 12 opened. Most of them are forced shut by the overburden
- 13 pressure, that was described by one of the testifiers,
- 14 as about 1 or so psi per foot. That's your overburden
- 15 pressure pushing down. Tends to close any open area
- 16 that isn't stabilized by some type of fill, proppant, et
- 17 cetera.
- 18 So they do have this, and these little
- 19 cracks do have slightly higher permeability than the
- 20 unfractured matrix of the rock itself. This particular
- 21 piece of rock is a shale in a moderately productive
- 22 area. The white components inside are calcium carbonate
- 23 that has gotten in there and precipitated generally from
- 24 the water that was -- from which the shale was
- 25 deposited, the depositional environment. And that

- 1 second precipitation happens over millions of years.
- 2 It's geologic time.
- 3 So this is what the fluid is flowing
- 4 through, in this nearest area right here. It depends on
- 5 natural fractures intersecting with the produced
- 6 hydraulic fracture. In the far field, stepping out from
- 7 this area, you see almost no drainage of this area, so
- 8 fractures are indeed spaced closer and closer trying to
- 9 minimize this undrained portion and minimize waste.
- 10 Q. So, again, Mr. King, that depiction on the left
- is as if you're looking down one of those fractures that
- 12 you see in the inset on the bottom, right-hand?
- 13 A. No. The fracture that we're looking down is
- 14 this particular fracture right here (indicating).
- 15 You're looking out. And given in previous testimony,
- 16 this goes out several hundred feet. And this part of it
- 17 and particularly the propped part is what we're looking
- 18 at as being able to drain the area right around that
- 19 propped area.
- Q. Okay. Then, now, I believe that the piece of
- 21 rock that we provided the Commission has a little --
- 22 couple of cracks in it?
- 23 A. Those are some of the microfissures. There is
- 24 one crack in there that is a mechanical crack that
- 25 happened during coring. The little white streaks, et

- 1 cetera are evidence of some of the very, very small
- 2 fissures and bedding planes that occur during deposition
- 3 of this type of material.
- 4 Q. So the important point here, as I understand
- 5 it, is that, number one, these are -- what did you call
- 6 them? Ellipse?
- 7 A. Uh-huh, drainage ellipse.
- 8 Q. All right. And you essentially create a
- 9 reservoir with your fracture system?
- 10 A. Yes, sir.
- 11 And without fractures, you cannot produce
- 12 out of this. So in this extent, fractures are flow
- 13 enablers. In higher permeability, fractures are flow
- 14 accelerators. But here you have to have the fractures
- 15 to even flow out of this particular type of rock. And
- 16 the points we'll be talking about will be from the first
- 17 take point near the heel of the well to the last take
- 18 point, which will be at the last fracture down the
- 19 length of the well.
- 20 Q. And before we get to that, do you have a slide
- 21 that kind of shows the type of flow -- you said these
- 22 cracks would be the flow enablers -- what kind of flow
- you get when you create these flow enablers?
- 24 A. Yes, sir.
- Q. Now we're looking at what is marked as F3?

- 1 A. Correct.
- 2 All right. And this is some scanning
- 3 electron microscope work that is in the literature.
- 4 It's one of many papers and references that are
- 5 available. This particular one -- from looking at
- 6 droplets in the Monterey Formation out in California,
- 7 but as we'll show in some later slides, we have similar
- 8 fracture evolving -- or fracture evolution in other
- 9 formations as well. We'll show that later under
- 10 microseismic.
- 11 But what's been shown here -- and this is a
- 12 very highly magnified scale. You're looking at a few
- 13 nanometers across here, very, very tiny. And this is a
- 14 droplet of liquid that is draining out of these
- 15 extremely small pores into a little bit larger fracture.
- 16 And this is a microcrack. And you can see the
- 17 tortuosity with trying to flow through this passage.
- Now, there is a difference between flowing
- 19 gas and flowing liquids through this formation. The gas
- 20 has a viscosity some 40 times less than most of the
- 21 liquids, and the molecular size of gas is about 1/4 of
- 22 that of an alkane-range hydrocarbon, like a C20, for
- 23 example. So the liquid hydrocarbons face a very
- 24 tortuous path, and this is reflected in the amount of
- 25 initial recovery.

1 The technology of shale gas development

- 2 over the last 20 years has increased the recovery of
- 3 original gas in place from 1 percent, back in the 1980s
- 4 and '90s, to, depending on permeability factors in the
- 5 shales, in the range of 20, 25 percent of original gas
- 6 in place, and that figure has increased with the
- 7 development of technology.
- 8 Oil technology lags it a little bit. It
- 9 also started at about 1 percent of oil in place. And
- 10 with longer laterals, increased density of fractures
- 11 along the lateral, better propping and uses of some
- 12 chemical agents, we've now got that in the range of 8 to
- 13 10 percent increase -- excuse me -- recovery of original
- 14 oil in place.
- Now, this is a big area of work.
- 16 Technology is still progressing in this area.
- Q. So, Mr. King, there was a discussion yesterday
- 18 from one of the other witnesses about, you know, you
- 19 have these series of clusters. There was a picture
- 20 where they showed a horizontal well and a series of
- 21 clusters and then a vertical well that just had one --
- 22 do you recall that?
- 23 A. Yes, sir.
- 24 Q. And they were talking about the high production
- 25 rates you see from these horizontal wells being the

1 fact -- or being a product of all the clusters along the

- 2 wellbore. Is it correct that you have all those
- 3 clusters, but the hydrocarbons kind of ooze in there?
- 4 A. Yes. The actual flow rate through these
- 5 individual fractures along the horizontal well --
- 6 because they're about the same type of fracture
- 7 that you'll get one of in a vertical well, you're
- 8 getting hundreds of here. And the speed at which these
- 9 flow through is much slower.
- 10 Q. Now, as a result of what you've learned with
- 11 these environments that are accessed by horizontal
- 12 wells, I think you have a slide that talks about the
- 13 cluster spacing and then what it looks like with respect
- 14 to the first and last take point?
- 15 A. Yes, sir.
- 16 Q. So if we look at what's been marked as NMOGA
- 17 F4, would you walk us through this, please?
- 18 A. Yes, sir.
- 19 Okay. I've kept the same ellipse drainage
- 20 areas. Understand that the area that is still white is
- 21 still undisturbed. This is not, you know, just a
- 22 different program here. This is a schematic of a lot
- 23 these lenses just placed close together.
- 24 And as I mentioned previously, we're
- 25 getting into more and more of these fracture stages and

- 1 adjusting the volumes to really fit the position of this
- 2 well within the rock itself, trying to take advantage of
- 3 not fracturing out of the zone, upper or lower, keeping
- 4 it in the zone. You get a much more consistent and
- 5 effective use of the frac fluid that you're using
- 6 keeping it in zone, and you get a better production for
- 7 the amount of oil that you're seeing, oil or gas. And
- 8 we're seeing this in increased recoveries as we go
- 9 along. So it's a learning process. This is an
- 10 evolutionary process.
- 11 Q. Just for the record, all the ellipse that you
- 12 show here on slide 4, this is as if you were looking
- down the fracture, correct?
- 14 A. This is a mapped view, looking from up overhead
- 15 down onto two parallel wells. And the spacing of those
- 16 wells, as others have covered it, it depends on fracture
- 17 growth, but it depends on a lot of local geology. And
- 18 we try to fit that to where we're not overlapping this
- 19 area.
- 20 Q. Okay. When you take this knowledge and apply
- 21 it to the proposal to reduce the setbacks of the first
- 22 and last take point, do you have a slide that explains
- 23 why that makes sense here?
- A. Yes, sir. I'll go to that now.
- 25 Q. Which will be NMOGA F5.

1 A. Now, this is not to scale on anything but the

- 2 edges. The edges are to scale. In the middle, I've
- 3 just drawn a lot of fractures.
- I have to depart just a little bit. The
- 5 fractures that are here, they will not all be the same
- 6 length as the cartoon sketches here. We call this an
- 7 unbalanced fracture growth or off-balanced fracture
- 8 growth. Both terms are in use. And basically what it
- 9 shows is that the fracture length, the half-length
- 10 coming out from the wellbore, in height and probably
- 11 distance out-reflects the stresses and the variances in
- 12 these depositional environments to where you'll have
- 13 different permeabilities, different numbers of
- 14 microcracks or microfractures in a specific area, and
- 15 that will alter the way the fracture develops in terms
- 16 of its height and also its length. So it only shows the
- density at which we are going to.
- Now, I'll direct my explanation to the last
- 19 take point and first take point. This is the 330-feet
- 20 setback in this area, and this is the area that we look
- 21 at. Remember that the fluid flow from this formation
- 22 into these fractures does not go very far. This is the
- 23 reason why we've had to increase the density of
- 24 fractures, why it's grown from 16 fracs in a horizontal
- 25 to over 200 fracs. It just does not flow perpendicular

- 1 to the fracture face for any great distance. So
- 2 basically we are putting a lot of fractures in here just
- 3 to get the recovery. And the recoveries are going up.
- 4 The point here is because we know that this
- 5 fluid does not flow easily into the fracture, we believe
- 6 that we can cut this in terms of oil -- the one that has
- 7 the hardest time moving through the formation, we can
- 8 cut this down from 100 feet from here, and we get a
- 9 reduction in stranded reserves by about 70 percent with
- 10 the 100-foot toe-and-heel setback over the 330 used in
- 11 the oil cases.
- 12 Q. So, Mr. King, this is a schematic, right?
- 13 A. It's simply just a sketch.
- 14 Q. Showing the concept of why --
- 15 A. Yes. It's a concept slide.
- 16 Q. Do you have actual data that supports this type
- 17 of change that's been proposed by the Division and the
- 18 committee?
- 19 A. I do. And if we go to the next slide --
- 20 O. Which would be F6.
- 21 A. Now, these are microseismic. And let me take
- 22 just a second to explain some of the limitations of
- 23 microseismic and its advantages.
- 24 Microseismic is a measurement of shear
- 25 fracturing. And if you have a very slight movement of

- 1 formation faces when you fracture it, as you will in
- 2 almost every formation that is under stress, it will
- 3 move about the distance of a human hair. And as it
- 4 does, it releases a little bit of energy in terms of the
- 5 audible scale. The energy release is about a minus-2-
- 6 to minus-3-moment magnitude. If I stood up and had a
- 7 jug of milk, dropped it on the kitchen floor, that would
- 8 be about a minus-2-moment magnitude. It's one billion
- 9 times less energy released than a moment magnitude 6.0
- 10 earthquake, for example, approximately. It's in that
- 11 range.
- 12 Q. So, Mr. King, let me interrupt you. So we're
- 13 now looking at Exhibit F6. Would you please explain
- 14 where this comes from and what all these colors
- 15 represent?
- 16 A. All right. This an Apache well, the Fire Eagle
- 17 2H, in an oil pool area in the San Andres of Lea County,
- 18 New Mexico, very low permeability here. The grid blocks
- 19 are about 100 feet. You're looking at the side view of
- 20 a downhole seismic measurement, and this gives you
- 21 height of this. And it goes over a couple of these,
- 22 maybe 100 feet, 150 feet high, maybe 100 feet going
- 23 down. Most of the time we don't think that we're
- 24 getting effective fracturing on much more than about 250
- 25 to 300 feet.

- 1 On the left is the fracture --
- 2 Q. You're talking about on the height?
- 3 A. On the height. On the height.
- 4 Q. Okay.
- 5 A. And note the last take point and the first take
- 6 point, which is the object here, is to show that this
- 7 type of development -- and every color is a different
- 8 frac stage down the length -- does not extend to either
- 9 side of that. It stays within the boundaries of that
- 10 horizontal section. In other words, it grows out
- 11 directly, usually at about a 90-degree, maybe some type
- of angle from this, but it doesn't extend into the well
- 13 going along the well path.
- So if I look at the left, this is the area
- or the half-length -- we use a half-length as the
- 16 fracture length here -- half the distance of the total.
- 17 The half-length goes from the wellbore out. And you'll
- 18 see the same type -- with these 100-foot grid blocks,
- 19 you'll see the same type of length as was presented in
- 20 testimony yesterday.
- 21 So the next series of these will show three
- 22 other wells which we've selected, and two will be in
- 23 Texas, one will be in the Marcellus. I show the next
- 24 three to demonstrate that the first take point and last
- 25 take point is fairly similar, no matter what areas

- 1 you're in. And I've fractured wells in ten basins
- 2 across North America, the shale basins, and I've never
- 3 seen them grow beyond these take points. They are
- 4 within feet of these.
- 5 Q. And, Mr. King, before we leave slide F6, if I
- 6 look at the map view on the left-hand side, does this
- 7 also demonstrate the variability that you see of the
- 8 clusters?
- 9 A. Absolutely. And this is just due to rock
- 10 variances here. This is the same depositional
- 11 environment, but what nature throws at you there is a
- 12 lot of changes in both the laminations, the layers and
- 13 the bedding planes. And because this is a deep green
- 14 deposition in an anoxic environment -- you don't see
- 15 fossils here -- you'll see shale, and then you'll have a
- 16 bedding of limestone. Shale -- and it'll be a sequence
- 17 going up. The points here, the microseismic, are
- 18 dependent upon velocity profiles through each of these
- 19 formations, and the density makes a difference on the
- 20 velocity. So there will be a little bit of difference
- 21 here in terms of exactly where that point is.
- We use microseismic routinely. I've used
- 23 it on probably 300 different fracs. And what we know
- 24 from that is the individual points, don't treat them as
- 25 an exact point. Treat them as a grouping of points in

- 1 an area. It's a trend of fracture growth.
- Now, from that, you can see that most of
- 3 these are close together. It might indicate that you've
- 4 got some natural fracture development as these go out,
- 5 but the primary fracture direction and the type is a
- 6 planer fracture going out from the wellbore. Okay?
- 7 Q. Okay. I think we can skip through the next
- 8 three slides fairly quickly.
- 9 A. We will. And these are just to show you in
- 10 different basins. And from here, this is in West Texas.
- 11 Notice that the last take point, first take point,
- 12 again, characteristic, and a 500-foot line here. And
- 13 you can see it simply does not extend. This is West
- 14 Texas. This is one of the wells that I fractured and
- 15 ran microseismic on in the Barnett Shale, and the side
- 16 view, on the right-hand side, on the left, the map view.
- 17 You see, again, this 300, 500 frac length is a little
- 18 more directed, some a little slower. You will see --
- 19 and I'll just draw your attention here. You'll see some
- 20 random points out away from everything. We ran an
- 21 experiment on this, putting listening devices down
- 22 before we did the frac and found many of these random
- 23 points popping up because the earth is in continuous
- 24 motion down below. It shifts a little bit. Only when
- 25 you see a grouping of these points together do we feel

- 1 that you have hydraulic connection between this.
- In other words, this is a draining area.
- 3 And the distance that these are apart -- and you'll see
- 4 a little bit of overlap here in the Barnett, which is a
- 5 very brittle formation and has a lot of natural
- 6 fractures, but you still do not see growth past these
- 7 first and last take points.
- 8 I'll move to the --
- 9 Q. Before you go on, let's go back to that slide.
- 10 A. Okay.
- 11 Q. Before we leave this slide, I see two -- in
- 12 this case you show two wellbores in black?
- 13 A. The black wellbores -- when I was doing these
- 14 wells, we would drill three wells together. We would
- 15 monitor from a well close by, and we'd use a
- 16 tractor to put the listening devices, which were 400
- 17 feet of microphones every, I think, 25 or 50 feet, so
- 18 you'd get a triangulation of the sound. All right?
- 19 The black wells are the two production
- 20 wells, and we were zipper-fracturing these, if you will,
- 21 the toe of one, then as soon as you were finished with
- 22 that, you start fracturing the toe of the other and
- 23 perforating this area, and you just switch back and
- 24 forth. And we found that that gave us about a 20 to 30
- 25 percent uplift in initial production over fracturing a

- 1 single well. That's kind of off subject here. But,
- 2 nonetheless, in these wells, we really -- you just saw
- 3 the grouping of the points going right to the last
- 4 fracture and that first fracture here -- or the first
- 5 take point. I'm sorry.
- 6 Q. Then the orange line would be the monitoring
- 7 **well?**
- 8 A. The orange line is the monitoring well, and
- 9 it's an equal distance out. These wells were separated
- 10 by about 400 to 450 feet.
- 11 Q. Okay.
- 12 A. The last one is a more recent one out of the
- 13 Marcellus. And you'll notice in any of these slides I
- 14 have given that come out of the literature, it has an
- 15 SPE reference number on here. This is the same thing I
- 16 do in my teaching, is teaching the latest technologies.
- 17 Note in the left-hand side, which is surface
- 18 microseismic, the ends of these wellbores -- and there
- 19 are seven wellbores across here -- hardly any points
- 20 even go to the end here. The same thing is true about
- 21 the heel well or the heel fracs. These stop out here.
- 22 You don't see microseismic points on any side of this.
- 23 And this is also characteristic with downhole. You see
- 24 about that same pattern.
- Now, there are sweet spots in this rock,

1 which are shown here by areas easy to fracture, but the

- 2 dominant fracture type is the planer-type fracture that
- 3 goes through here. The variance here may be due to more
- 4 positioning, but it may be to a little bit of natural
- 5 fractures. It commonly happens within this area,
- 6 because this is an area of built-up stress. This is
- 7 where you'll see the width. But, again, it does not
- 8 penetrate and go out into the reservoir beyond these
- 9 first and last take points.
- 10 Q. And, again, just to be clear for the record, in
- 11 order to have drainage, you have to have that
- 12 stimulation, right?
- 13 A. Yes, sir. You have to have the stimulation.
- 14 Q. So, Mr. King, in your opinion, is there
- 15 drainage that occurs horizontally along the wellbore
- beyond the first take point and the last take point?
- 17 A. No, sir.
- 18 Q. And in your opinion, can the Commission
- 19 lengthen the completed interval of the horizontal
- 20 wellbore in New Mexico by extending the first take point
- 21 and the last take point without impairing correlative
- 22 rights?
- 23 A. I believe so, and I believe that will cut down
- 24 a lot of waste.
- 25 Q. That was my next question. You believe it will

- 1 prevent waste?
- 2 A. Yes, I do.
- Q. And is it your opinion, Mr. King, that under
- 4 the current rules, which apply to setbacks equally to
- 5 horizontally and perpendicular to the wellbore, are
- 6 there reserves that are not being recovered because of
- 7 that setback?
- 8 A. Because of the current setback?
- 9 Q. Because of the setback -- current setback that
- 10 would apply to the first take point and the last take
- 11 point?
- 12 A. Yes.
- 13 Q. Okay. And do you believe, then, that the
- 14 provisions that have been adopted by the committee and
- 15 the Division to allow the first take point and the last
- 16 take point to be closer to the outer boundary of the
- 17 spacing unit, that that should be adopted?
- 18 A. Yes, sir, I do.
- 19 Q. Okay. Were the pages comprising NMOGA's
- 20 Exhibit F compiled by you or under your direction and
- 21 supervision?
- 22 A. Yes, they were.
- MR. FELDEWERT: Madam Chair, I'd move the
- 24 admission into evidence of NMOGA Exhibit F, which
- 25 contains Mr. King's biography and slides 1 through 9.

1 CHAIRWOMAN RILEY: The exhibits are

- 2 accepted into the record.
- 3 (NMOGA Exhibit Letter F, pages 1 through 9,
- 4 is offered and admitted into evidence.)
- 5 MR. FELDEWERT: That concludes my
- 6 examination of this witness.
- 7 CHAIRWOMAN RILEY: We'll open it up for
- 8 questions by the parties.
- 9 OCD, do you have questions?
- MS. BADA: No.
- MS. BRADFUTE: No questions.
- MR. HALL: No questions.
- MR. GALLEGOS: Madam Chair, may
- 14 Mr. Yates ask questions?
- 15 MR. YATES: Michael, would you mind turning
- 16 back to the toe and heel?
- 17 MR. FELDEWERT: Hold on a minute. So we're
- 18 not having the attorney of record ask questions?
- 19 CHAIRWOMAN RILEY: Would you mind
- 20 identifying yourself?
- MR. YATES: Harvey Yates.
- 22 MR. FELDEWERT: Madam Chair, members of the
- 23 Commission, normally -- my understanding of the
- 24 procedures is that the attorney of record for the party
- 25 is allowed to cross-examine witnesses.

1 CHAIRWOMAN RILEY: Is Michael Condon here?

- 2 MR. GALLEGOS: Gene Gallegos is here for
- 3 Jalapeno, Madam Chairman. But this is a technical
- 4 matter, and I'd ask leave that Mr. Yates be allowed to
- 5 ask the question. It's not -- not in my area of
- 6 expertise.
- 7 CHAIRWOMAN RILEY: Mr. Brancard?
- 8 MR. YATES: It will not be a very difficult
- 9 question.
- MR. FELDEWERT: Well, then Mr. Gallegos
- 11 should be able to ask it.
- 12 (Laughter.)
- 13 MR. BRANCARD: It simply says that a person
- 14 can be examined by a party, and Mr. Yates is
- 15 representing the party at this point. That's fine.
- MR. GALLEGOS: We'll be -- we'll be
- 17 presenting Mr. Yates as a witness in a bit,
- 18 Commissioners, and we can address this. But just while
- 19 this witness is here, it would be an opportunity for
- 20 this one question. So I would ask leave that Mr. Yates
- 21 be entitled to pose that question. I mean, it's kind of
- 22 absurd to write the question down for me to ask it. But
- 23 what's the reason --
- 24 MR. BRANCARD: That's what normally occurs.
- 25 I'm a little concerned because Mr. Yates is also a

- 1 witness in this matter.
- MR. GALLEGOS: Yes.
- MR. BRANCARD: One question.
- 4 MR. YATES: Two questions.
- 5 Would you mind turning us back to the
- 6 heel-toe exhibit?
- 7 MR. FELDEWERT: (Complies.)
- 8 MR. YATES: What I'm trying to do is get
- 9 information from Mr. King without having to pay for it.
- 10 Right there.
- 11 May I use your pointer just a minute?
- 12 CROSS-EXAMINATION
- 13 BY MR. YATES:
- 14 Q. Mr. King, this is a shale zone right here.
- 15 Let's assume that right there at the end, a vertical
- 16 well were drilled and it was fractured in a shale. The
- 17 problem with having a vertical well at this point that
- 18 the fractures will go out generally, in your experience,
- 19 intrude on the -- intrude on this (indicating) acreage
- and offend correlative rights.
- 21 A. No, it is not, because that fracture would have
- 22 to change path. And as I've said, most fractures are in
- 23 a vertical direction. And changing path, I've never --
- 24 I've never seen one unless it is aimed directly at the
- 25 well.

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1 Q. Okay. So if I understand you right, if a
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- 2 vertical well were drilled right there, that also would
- 3 not abuse --
- 4 A. The fracture direction from the vertical well
- 5 would be the same as the fracture direction from the
- 6 horizontal well if the stress does not change.
- 7 Q. Okay. So you could drill a vertical well right
- 8 there also and not intrude on the adjoining -- I'm not
- 9 asking whether it's wise. You've already testified that
- 10 you get less out -- and I understand that.
- 11 MR. FELDEWERT: So let's stop right here.
- 12 We've had a number of questions raised here. I guess
- 13 your first question is whether you could drill a
- 14 vertical well there?
- 15 MR. YATES: Vertical well there, frac it --
- 16 MR. FELDEWERT: And the next question --
- 17 MR. YATES: -- and not intrude on the --
- 18 Q. (BY MR. YATES) So the question here is: You
- 19 are promoting -- which I support -- the last take point
- 20 be right there (indicating). I'm asking whether, also,
- 21 a vertical well can be drilled right there without
- 22 intruding onto the adjoining acreage in a shale zone?
- 23 A. It would seem to me that if you were putting a
- 24 well there, wouldn't you be closer to the line, and,
- 25 therefore, the well would not be permitted?

1 Q. It would not be permitted under the, correct,

- 2 rules. Step back. Under the present rules, it would
- 3 not be permitted.
- 4 A. Then --
- 5 MR. FELDEWERT: So is your question,
- 6 Mr. Yates, whether the drainage radius of a vertical
- 7 well is similar to --
- 8 MR. YATES: That's it. That's what I'm
- 9 asking.
- 10 MR. FELDEWERT: -- drainage radius of a
- 11 horizontal well that's been fracked?
- 12 THE WITNESS: Yes. The drainage radius of
- 13 a fracture going out, assuming the fracture is the same
- 14 length, the same type, propped in the same manner,
- 15 fractured with the same fluid, the drainage area would
- 16 be approximately the same. This is why horizontal wells
- 17 generally replace the vertical wells in this area,
- 18 simply because we can put more fracturing in there. But
- 19 in the area that it's in -- and I'm no expert when it
- 20 comes to boundaries, et cetera. I deal within the
- 21 formation -- the drainage area would be similar. But
- 22 would the well even be allowed?
- Q. (BY MR. YATES) Well, the answer is no under
- 24 present -- that's why I'm asking you this question. The
- 25 horizontal well wouldn't be allowed as it's projected

- 1 here either, the extension to within 100 feet.
- 2 A. I don't know the rules here, but -- you know,
- 3 that's out of my area of expertise.
- 4 Q. Okay. I'm not asking you about that. I'm
- 5 asking you about the drainage, where the drainage is
- 6 going to --
- 7 A. Okay.
- 8 Q. Thank you very much.
- 9 MR. FELDEWERT: May I ask a follow-up
- 10 question?
- 11 CHAIRWOMAN RILEY: Do you want to do that
- 12 now or after --
- Does anyone have any questions?
- MR. CLOUTIER: I don't have any questions.
- 15 Thank you, Madam Chair.
- 16 CHAIRWOMAN RILEY: Is it appropriate for
- 17 his follow-up now or after ours?
- MR. BRANCARD: After ours.
- 19 CHAIRWOMAN RILEY: Mr. Martin, do you have
- 20 any questions?
- 21 COMMISSIONER MARTIN: I do not have any
- 22 questions.
- 23 CHAIRWOMAN RILEY: Dr. Balch, do you have
- 24 any questions.
- 25 COMMISSIONER BALCH: I do.

1 CROSS-EXAMINATION

- 2 BY COMMISSIONER BALCH:
- 3 Q. Good morning, Mr. King.
- 4 A. Good morning.
- 5 Q. I don't think we've actually met, but it's a
- 6 pleasure?
- 7 A. (Indicating.)
- 8 Q. Early on in your testimony, particularly slides
- 9 1 and 2, you were interchangeably using the terms
- 10 "fracture" and "fracture stages." Would you -- would
- 11 you mind, for the record, just kind of describing what
- 12 the difference between those two things are and how you
- 13 might define the geometry in the fracture stage?
- 14 A. Okay. The fracture stage is the length of the
- 15 wellbore in a horizontal well that we are considering
- 16 fracturing. In perf and plug, which is probably used in
- 17 85 to 90 percent of well completions in shales in the
- 18 U.S. and almost exclusively in certain areas, we put
- 19 clusters of perforations typically about 2 feet long, a
- 20 limited number of perforations at various points down
- 21 the length of this stage. The stage may be 250, 150
- 22 foot long. Some people group the stage by brittleness
- 23 or rock type or layer or landing zone, et cetera. But
- 24 the clusters are placed either by just simple arithmetic
- 25 distance all being the same, or some companies will

1 actually look at the shows during drilling and try to

- 2 focus in on the areas which seem to have the most
- 3 hydrocarbon shows and fracture those areas.
- 4 There are different ways to do it in terms
- of placement of the clusters, but once the clusters are
- 6 placed, then your frac starts with a clean-water stage
- 7 breaking the clusters down due to hydraulic diversion.
- 8 And if you're looking for a rate of which they break
- 9 down, it's about 2 to 2.5 barrel-per-minute per
- 10 perforation. And in that, you get hydraulic diversion.
- 11 Several of these cluster -- fractures within the
- 12 clusters -- individual clusters, one fracture per
- 13 cluster, is thought to break down. Then the frac
- 14 actually starts including proppant, and the proppant
- 15 will follow the liquids into these areas. Okay? So
- 16 individual clusters, and there may be anywhere from one
- 17 to as many as ten along the length of this particular
- 18 frac stage.
- 19 But the frac stage is all of these clusters
- 20 that will be open at any one time during the frac.
- 21 That's a frac stage. The individual frac are what goes
- 22 out from these perforation clusters.
- Q. And that's what's separated by 15 to 20 feet,
- 24 in some cases?
- 25 A. I've done a lot of work in that area just

- 1 trying to look at breakdowns, and it's specific to an
- 2 area as to how close you can get those fractures. Yes
- Q. And your testimony is that you do that
- 4 primarily because you do not see any real transport of
- 5 fluids from the matrix to the fractures, so you need to
- 6 increase the number of fractures in those stages?
- 7 A. Right. You need to get that because the
- 8 drainage in the area from the fracture face is very
- 9 limited.
- 10 Q. So really if you were to go much beyond even a
- 11 few feet along the axis of the wellbore in towards your
- 12 100-foot offset that's being proposed, you would have to
- intersect some natural fracture that was somehow open?
- 14 A. You have to have a disturbance in the rock
- 15 fabric such as a natural fracture that was open, which
- 16 is -- from what I've seen in investigations, is rare, or
- 17 some other type of feature. Right.
- 18 Q. So I think microseismic -- I mean, it's been
- 19 used quite a bit.
- 20 A. Uh-huh.
- Q. Pretty interesting studies, including West
- 22 Virginia, where they drilled three wells in Morgantown
- and used colored proppants, if you remember that study.
- A. Uh-huh.
- Q. And you can look in the literature. I've got

- 1 SPE 115766 here. That's from 2008.
- 2 A. Uh-huh.
- Q. But you do see some transport of proppant, I
- 4 mean even long distances, in the slickwater fracs, 1,600
- 5 feet sometimes.
- 6 A. And you're talking -- to interrupt, please.
- 7 You're talking down the fracture, away from the wellbore
- 8 at an angle out --
- 9 Q. Sure.
- 10 A. -- but not to each side?
- 11 Q. Right.
- 12 A. Okay.
- Q. You're just talking about communication --
- 14 interwell communication, the possibility for that.
- 15 A. Uh-huh.
- 16 Q. So really that's -- according to your
- testimony, that's going to be really along that
- 18 relatively narrow --
- 19 A. Planer.
- 20 Q. -- relatively short height than from the
- 21 induced fracture?
- 22 A. Yes, sir.
- 23 Q. Is that how that communication is occurring?
- A. Yes, sir, down the planer length of the
- 25 fracture.

1 Q. Also, I think I mentioned some other studies

- 2 have indicated that it takes very little proppant
- 3 sometimes to hold the fracture open enough to give you
- 4 conductivity. I think one of the other witnesses
- 5 remarked on that as well, that just having any sort of a
- 6 channel is a lot better than the matrix, right?
- 7 A. Yes.
- 8 Q. So I think that most of the modeling that I've
- 9 seen indicates what you've said. You're looking at,
- 10 primarily, about 250 feet of your frac pathway,
- 11 something like that, in general, but you do have
- 12 anomalies where you will see radioactive tracers or
- 13 something 1,500 feet away.
- 14 A. That's correct. I've seen the same thing.
- 15 Q. Is sounds like at one point during your
- 16 testimony that you thought that the further you got away
- 17 from those, the heavily propped part of the fracture,
- 18 the less that fracture would be communicating oil to the
- 19 wellbore.
- 20 A. Yes, sir.
- 21 Q. And it sounded like it was dramatically
- 22 different?
- 23 A. It can be pretty significant simply because in
- 24 the placement of proppant down the length of a vertical
- 25 planer fracture, when that fluid comes out of the

1 perforation into the fracture, the velocity of the fluid

- 2 drops below that -- when you're talking about slickwater
- 3 fracturing, drops below the velocity threshold. The
- 4 proppant starts dropping down. So the effect is to
- 5 build dunes of the proppant within the fracture. And
- 6 this is reflected in physical models that have been made
- 7 and some investigations where they have drilled across
- 8 the fracture plane. ConocoPhillips did one and reported
- 9 it in the URTeC meeting last summer and also again in
- 10 the Hydraulic Fracturing Conference in January of this
- 11 year.
- 12 O. So how routine in the Permian Basin in these --
- 13 kind of these big shale plays right now -- you've got
- 14 the Bone Spring plays, and you have the Wolfcamp in
- 15 particular -- are microseismic. Is it being done every
- well, every few wells or only in the beginning?
- 17 A. It's -- anytime you go into an area -- you'll
- 18 see a company, that if they're new to an area, if all
- 19 they have is a 3D seismic, et cetera, you will see a
- 20 tendency towards use of a microseismic. Microseismic
- 21 was used considerably in the Barnett Shale, for example.
- 22 But in West Texas, I have seen it used a number of
- 23 times. I can't tell you the percentage of wells that
- 24 would use it, but usually where I see the best use of
- 25 it -- I'll put it that way -- is when you're developing

- 1 a pad or an area. You run it in the first one or two
- 2 wells to see how the fracture develops, length, height,
- 3 et cetera, and then you change your frac designs or
- 4 modify a part of the application of that frac if you
- 5 don't see it going where you would like it to go.
- 6 But bear in mind here that as these
- 7 fractures progress, yes, it may be open when you first
- 8 turn that well around and start producing. The
- 9 tendency, however, is for the unpropped part of that
- 10 fracture to close as you remove the load-supporting
- 11 elements, the gas, the oil, the water, out of that. The
- 12 rock will come back together. You'll still have a
- 13 little bit more permeability than the matrix but nothing
- 14 like the propped fracture. And most of that propped
- 15 fracture is from the wellbore out to where the end of
- 16 the proppant in the dune will be, and some proppant will
- 17 be swept on with the frac fluid as you pump. And this
- 18 is why you see individual points of radioactive prop --
- 19 excuse me -- gamma ray-coated or radioactive proppant
- 20 out at long distances as you've just said.
- Q. Yeah. Well, it's in the literature.
- 22 So it would be safe to say that
- 23 microseismic is probably used on the order of magnitude
- 24 as pilot holes. You do it early on, figure out your
- 25 geomechanics, and then you just start to factory --

- 1 A. I would agree --
- Q. -- factory mine it?
- 3 A. Yes, sir.
- 4 Q. On your -- on your -- actually, you had a
- 5 pretty nice image on slide 9.
- 6 A. Let me back up. Oops. Sorry. Right there.
- 7 Q. I know that it's probably not -- it's not on
- 8 here, but can you really show on here where the -- where
- 9 the end of the last fracture stage is for that last take
- 10 point, for example, or is it just inferred from --
- 11 A. The last frac stage is shown in red, along
- 12 here. That is my understanding in reading this paper,
- 13 listening to it presented and reading it. And that's
- 14 the frac stage there. And I do not see the frac stage
- on the front side, but as this thing comes down, it has
- 16 to be right in this area (indicating) because that's
- 17 where you see the larger diameter points, which indicate
- 18 that is the higher moment magnitude energy that is
- 19 released. And then it's in that planer form, so it's
- 20 going out directly from that wellbore.
- 21 Q. It seems pretty clear on the furthest --
- 22 A. On the toe. Uh-huh.
- 23 Q. -- north lateral. And on the toe, it looks
- 24 like you can see it on every one of them, but it's a
- 25 little less defined. It may be just the projection of

- 1 these laterals onto -- onto the plat plane?
- 2 A. Uh-huh. If you'll notice, also, the very small
- 3 points are the ones that are back where you're talking
- 4 about. The lower the energy of a shear-fracturing
- 5 event, the less accuracy you have in the point
- 6 placement. The higher the energy, the greater the
- 7 accuracy on the --
- 8 Q. On slide 8, maybe this is -- projection on
- 9 left-hand side -- of the left-hand side, but it looks
- 10 like it's not orthogonal to the stress field. You have
- 11 frac lengths going out of an oblique angle from the --
- 12 from the horizontal part of the wellbore.
- 13 A. It's slightly that and probably done to try to
- 14 fit into the lease shape as much as possible and still
- 15 stay within the setback areas.
- 16 Q. Were you here yesterday for testimony?
- 17 A. I was.
- 18 Q. So you remember the testimony from Mr. Taylor
- 19 about stand-up and lay-down not being important in
- 20 southeast New Mexico; you still saw the same amount
- 21 production whether you were stand-up or lay-down?
- 22 A. Okay.
- 23 Q. You also remember testimony about the San Juan
- 24 Basin? They saw 30 percent increase when they were able
- 25 to go directly orthogonally to the principal stress?

- 1 A. (Indicating.)
- Q. How would you -- I'm like Mr. Yates. I'm
- 3 trying to get free information from you.
- 4 A. No problem.
- 5 Q. How would you address that for the Permian? Is
- 6 that -- I mean, do you think that realistically they are
- 7 going to see better results from getting perpendicular
- 8 to that stress field?
- 9 A. It depends upon the basin and the part of the
- 10 basin in which you are located. If you -- I'll take the
- 11 Barnett, for example, simply because -- in 2008, I did
- 12 over 120 fracs there and monitored about 80 percent of
- them with microseismic and was able to see those things.
- 14 All right. In that particular application,
- 15 what we were seeing was, within certain parts of the
- 16 Barnett, particularly the core, then the orientation of
- 17 the well with respect to the fracture was very
- 18 important. In other areas, you could shift it slightly
- 19 side to side. You did not see much difference. So in
- 20 certain areas, it does make a difference. In others, it
- 21 doesn't.
- 22 I would refer you to a paper done by Baker
- 23 and presented, I believe, three years ago at the
- 24 Hydraulic Fracturing Conference. And they looked the
- 25 Bakken Formation and did a sensitivity analysis of all

- 1 of the wells that they had information on, and they
- 2 found that the orientation of the well made absolutely
- 3 no difference in the production. And this was in the
- 4 Elm Coulee Field and then over by the Nesson anticline.
- 5 So there are areas where it makes a difference. There
- 6 are areas that it doesn't. That's the best I can answer
- 7 your question.
- 8 Q. Well, it sounds like from your testimony and
- 9 some of the previous testimony that 100 feet is actually
- 10 pretty conservative.
- 11 A. In my opinion, yes, it is.
- 12 O. And I think it was inferred that Texas uses 100
- 13 feet in their --
- 14 A. I believe that's correct. I did not hear that
- in the testimony, but I believe that's correct.
- 16 O. What about Oklahoma?
- 17 A. I don't know on that one. I've run
- 18 microseismic in there, too, but the well was already
- 19 there. The issue didn't come up. Somebody else took
- 20 care of that.
- 21 Q. How many of these horizontal microseismic
- 22 studies have you looked at?
- 23 A. I think it approaches 500 right now. And this
- 24 is --
- 25 Q. How many would you say would pose a threat to

- 1 correlative rights at 100 feet?
- 2 A. I haven't seen a one that would.
- 3 Q. Thank you very much.
- 4 A. Thank you.
- 5 MR. CLOUTIER: Madam Chair, I've got a
- 6 question from Dr. Balch's questions, if I can have leave
- 7 to ask it.
- 8 COMMISSIONER BALCH: That would be for
- 9 redirect.
- MR. BRANCARD: I have two.
- 11 CHAIRWOMAN RILEY: No, I don't have any
- 12 questions.
- 13 CROSS-EXAMINATION
- 14 BY MR. BRANCARD:
- 15 Q. Well, I just wanted to clarify, on some of
- 16 these maps used, there is clearly a certain amount of
- variability in the distances where you've seen the frac
- 18 length.
- 19 A. Yes.
- 20 Q. And if I can recall, I think you testified that
- 21 that's due to the geology down there? In other words,
- 22 there is some area -- even though it's all very low
- permeability, there is some that has more permeability?
- A. It's not only the permeability in the
- 25 development of a fracture, it is the leak-off, which is

- 1 a direct effect on the permeability.
- 2 But it is also the presence of barriers.
- 3 And in many of these shales, you will have lenses of
- 4 materials like -- layers and lenses of material-like
- 5 carbonate that will stop a fracture, or then you'll have
- 6 stresses within the rock. These are natural in situ
- 7 stresses that are there before we have fracture, and
- 8 that will also do an off-balance fracture, where it will
- 9 stop one side of the fracture, but that stress isn't
- 10 present on the other side. And this is due to both
- 11 depositional materials that are laid down at the time of
- 12 deposition but also post-deposition elements such as a
- 13 lift, a slump and other geological factors that go
- 14 through there that would change the stress and the rock.
- 15 And that will spell whether a fracture -- where it goes
- 16 in terms of the distance out, but it still follows that
- 17 same frac plane and is very, very dominated.
- 18 You see -- I don't see fracs that go this
- 19 way and then turn and go this way. With microseismic or
- 20 any other measurement system like tilt meters or
- 21 magnetic proppant or any of those things, you just don't
- 22 see that.
- 23 Q. You described what might cause the fracs to be
- 24 shorter. What might cause the fracs to be longer?
- 25 A. Longer? You would get into areas where you

- 1 would find a regional fracture system that was running
- 2 in the same direction. You fracked into that. Almost
- 3 unpredictable. We can't see them from 3D seismic. And
- 4 other things like a small fault that -- if it's less
- 5 than a 50-foot throw, you're not going to see it on 3D
- 6 seismic.
- 7 So there are cases where you find fractures
- 8 that will grow a little further. Usually, those are
- 9 within just a general boundary of what you would
- 10 consider the range of the fracture growth. I can't put
- 11 a percentage on that simply because there is so much
- 12 variance from basin to basin. Some of them are very
- 13 consistent. Some of them are not. But this is a --
- it's not a homogeneous type of arrangement here. You're
- into several different factors and stresses.
- 16 Q. And I guess if we can go to that last slide, I
- 17 was a little confused by your last response to
- 18 Mr. Yates.
- 19 A. This one?
- 20 Q. Yeah.
- 21 Obviously, with the horizontal wellbore,
- 22 your fractures are going perpendicular to the
- 23 wellbore --
- 24 A. Right.
- 25 **Q. -- right?**

- 1 A. As shown.
- Q. Mr. Yates was describing a vertical well, that
- 3 if you fractured off a vertical well, wouldn't your
- 4 fractures possibly go in any direction?
- 5 A. No, sir. They will follow the path of least
- 6 resistance. In the subsurface --
- 7 Q. I mean, aren't you deciding when you -- when
- 8 you perforate the well which way you're sending the
- 9 fractures?
- 10 A. No, sir.
- 11 And let me just give an illustration.
- 12 You've got -- the stresses in the rock are the vertical
- 13 stress, which was mentioned the other day, being about
- 14 1 psi per foot. That is the dominant stress in almost
- 15 everything. But you have a maximum and a minimum
- 16 horizontal stress within the formation. Now, this can
- 17 vary a little bit, but typically they're within a
- 18 bracket of being the same down the length of the well.
- 19 And if you have a minimum stress this way, then the
- 20 fracture will go there because it can part and push out
- 21 the minimum stress rather than trying to push out the
- 22 maximum stress. So the direction of this minimum
- 23 stress, that's perpendicular -- it's perpendicular to
- 24 the fracture. Your fracture goes perpendicular to the
- 25 minimum stress.

1 CHAIRWOMAN RILEY: Do you have any more

- 2 questions?
- Would you like to do redirect on this
- 4 witness?
- 5 REDIRECT EXAMINATION
- 6 BY MR. FELDEWERT:
- 7 Q. Mr. King, I've had a few minutes to think about
- 8 this. Let me ask you a couple of questions.
- 9 Now, Mr. Yates was talking about drilling a
- 10 vertical well right there. Okay?
- 11 A. Uh-huh.
- 12 Q. 100 feet off the line, where your fracture
- 13 system is taking the stimulation you do north to south.
- 14 A. Right.
- 15 Q. Okay. If we had a circumstance like this
- 16 (indicating), if he drills a vertical well right here --
- 17 A. Right.
- 18 Q. -- wouldn't you be concerned that that vertical
- 19 well is 100 feet off that line, given the fracture
- 20 system, that it would go beyond that line?
- 21 A. It would, because you're relatively close
- 22 there. So it's going to cross that boundary and back
- 23 towards your well.
- 24 Q. So it's the unique nature of horizontal wells,
- 25 then, that lets you, in these circumstances, to get

- 1 within 100 feet?
- 2 A. Yes.
- Q. Because your fracture is always going to go out
- 4 from the wellbore?
- 5 A. Uh-huh.
- 6 Q. I don't have the ability, for example, to have
- 7 my vertical -- my horizontal well and extend my fracture
- 8 out like this --
- 9 A. Uh-huh.
- 10 Q. -- whereas, if I've got a vertical well?
- 11 Right?
- 12 And I think what Mr. Brancard was talking
- about, my fracture -- and I understand the stresses.
- 14 But, theoretically, the fracture could go this way,
- 15 could go this way, right? So if I stick a vertical well
- 16 right there, 100 feet off the line, couldn't the
- 17 fracture go north?
- 18 A. Yes, of course.
- 19 Q. Could the stimulation go north?
- 20 A. It's going to cross that line.
- Q. Whereas, with this horizontal well, that
- 22 stimulation is not going to extend it to the east? It's
- 23 not going to extend the fracture system to the east?
- A. No. No, it's not.
- 25 Q. And that's because of the unique nature of

- 1 horizontal wells?
- 2 A. Right. It's coming out from the well itself.
- 3 Q. Got it.
- 4 MR. FELDEWERT: Okay. That's all the
- 5 questions I have.
- 6 CHAIRWOMAN RILEY: Thank you.
- 7 So at this point, I think maybe it would be
- 8 a great time for a break. But I do have a question.
- 9 MR. CLOUTIER: Could I ask the one question
- 10 on redirect, Madam Chair, or is that disallowed?
- 11 COMMISSIONER BALCH: We have slightly
- 12 different procedures than you might expect in a
- 13 normal -- like a court case, right, where there are very
- 14 strict rules about things. And in the past -- and
- 15 Mr. Brancard can correct me -- sometimes we allow things
- 16 because we are really trying to seek information and use
- 17 it to make our decision, and we're a little less formal
- 18 about those kinds of things. I don't know what
- 19 Mr. Brancard is going to say, but maybe it's in our
- 20 discretion.
- MR. BRANCARD: Well, we normally just do
- 22 questioning and then redirect. We open it up to
- 23 redirect to all the parties if the other parties don't
- 24 object.
- 25 MR. FELDEWERT: How many questions do you

- 1 have?
- 2 MR. CLOUTIER: Huh?
- 3 MR. FELDEWERT: How many questions?
- 4 MR. CLOUTIER: One.
- 5 MR. FELDEWERT: I don't have objection.
- 6 CROSS-EXAMINATION
- 7 BY MR. CLOUTIER:
- 8 Q. You've heard me ask a few questions. One of
- 9 the things on the protection of correlative rights and,
- 10 like, the unique nature of horizontal wells that
- 11 Mr. Feldewert was just talking about, you are -- I'm not
- 12 criticizing you. But there are a lot of components in
- 13 the well. One of the things that you're assuming is
- 14 competent hydraulic isolation within the wellbore,
- 15 correct, when you're talking about the -- for instance,
- 16 the heel not affecting correlative rights?
- 17 A. Behind the wellbore? In other words, the
- 18 cement?
- 19 Q. Yes, sir.
- 20 A. Yeah. You have to -- you have to assume some
- 21 level of isolation.
- 22 Q. And I'm not criticizing your testimony on that.
- 23 A. Right.
- Q. I'm just saying that's part of what you're
- 25 assuming when you're talking about all these --

1 A. Yes. That's one of the assumptions, the same

- 2 as we do assumptions in the geologic makeup of the rock.
- 3 MR. CLOUTIER: Thank you, Madam Chair.
- 4 Thank you, Mr. King. Appreciate the
- 5 indulgence.
- 6 CHAIRWOMAN RILEY: Thank you. You're
- 7 dismissed.
- 8 THE WITNESS: Thank you.
- 9 CHAIRWOMAN RILEY: Next would be Marathon.
- 10 Are you calling any witnesses?
- MS. BRADFUTE: I am not going to call our
- 12 witness, but I would like to make a brief statement on
- 13 the record.
- 14 CHAIRWOMAN RILEY: Okay. It's 10:30. It's
- 15 time for a break. Is your statement short enough to do
- 16 it before or after the break?
- 17 MS. BRADFUTE: It's very short. We can do
- 18 it after the break. It's fine. It will only take a few
- 19 minutes.
- 20 CHAIRWOMAN RILEY: All right. Let's take
- 21 about a ten-minute break, give our court reporter some
- 22 time to regroup.
- 23 (Recess, 10:27 a.m. to 10:40 a.m.)
- 24 CHAIRWOMAN RILEY: Let's get started again.
- Would you like to make your statement?

- 1 MS. BRADFUTE: Yes, I would.
- 2 Commissioners, Marathon Oil entered an
- 3 appearance in this matter with very specific concerns.
- 4 Marathon is a member of NMOGA and in general it fully
- 5 supports the Horizontal Well Rule Committee's efforts to
- 6 create rules that update how horizontal wells can be
- 7 developed throughout this state.
- 8 Marathon's concern, which was articulated
- 9 on the record yesterday, was that the rule somehow
- 10 limits operators from proposing multiple wells within a
- 11 spacing unit together and then conducting completions
- 12 operations which allow the wells to be completed
- 13 contemporaneous using technologies like a zipper frac.
- 14 Yesterday, Marathon worked with both NMOGA
- 15 and the Division, and the parties agreed on language
- 16 which addresses the majority of these concerns.
- 17 Either the Division or NMOGA later today is
- 18 going to be presenting these amendments, along with
- 19 other amendments to the Commission so that you have them
- 20 in writing, but I also wanted to state what the specific
- 21 amendment was which addresses Marathon's concern on the
- 22 record.
- 23 What is going to be changed in the rule is
- 24 going to be the definition for "infill horizontal
- 25 wells," and the parties have agreed to broaden the scope

1 of this definition. While there were several ways that

- 2 Marathon's concerns probably could have been addressed
- 3 through the rules language, this appeared to be the most
- 4 straightforward way without disturbing other concepts
- 5 that have been thought through by the committee.
- 6 And so what Marathon has agreed with is to
- 7 change the definition of "infill horizontal well." And
- 8 under this concept, the defining well that creates the
- 9 horizontal spacing unit will either be the well that is
- 10 drilled and completed or a well that is proposed. And
- 11 the term "proposed" is going to be further defined to
- 12 mean that an APD has been submitted to a regulatory
- 13 body, that any wells that are proposed after that
- 14 initial defining well will qualify as infill wells. And
- 15 the time period for those proposals would be very short.
- 16 This would allow operators to have infill wells and a
- 17 defining well dedicated to the same spacing unit so you
- 18 could have shared facilities, and you could perform
- 19 contemporaneous -- operation. Marathon thinks that this
- 20 satisfies the vast majority of its concerns and hopes
- 21 that the Commission will take this language under
- 22 consideration.
- Thank you.
- 24 CHAIRWOMAN RILEY: Thank you.
- Okay. I think we're ready for our next

- 1 party, so that would be Jalapeno.
- 2 Mr. Gallegos?
- 3 MR. GALLEGOS: I'm Gene Gallegos of Santa
- 4 Fe representing Jalapeno. We have filed a pre-hearing
- 5 statement, which we stand by as part of the records, but
- 6 Mr. Yates will not testify to each and every one of
- 7 those. He will concentrate on certain ones. So I call
- 8 Harvey Yates as a witness.
- 9 MR. FELDEWERT: Madam Chair, members of the
- 10 Commission, I have a couple of concerns with respect to
- 11 Mr. Yates' testimony here today. If I look at the
- 12 pre-hearing statement in which they identify the areas
- 13 that Mr. Yates is going to testify -- you can see that
- 14 they clearly identify them at the bottom of page 3,
- 15 Mr. Brancard.
- 16 And Mr. Yates proposes to testify that this
- 17 rule and these proposed amendments do directly restore
- 18 problems that he sees with forced pooling orders. Okay?
- 19 Forced pooling orders and provisions under which pooling
- 20 occurs and how that occurs is not here before the
- 21 Commission today.
- 22 He also intends to testify that the
- amendments do not conform with the legal standards and
- 24 procedures set forth in the pooling statute. Again, as
- 25 you know, having gone through this rule, it does not

1 deal with force pooling issues, yet that's what he wants

- 2 to testify to here today.
- Now, Madam Chair, members of the
- 4 Commission, if I may approach?
- 5 CHAIRWOMAN RILEY: Yes.
- 6 MR. FELDEWERT: This is a transcript for
- 7 the last time that we dealt with the horizontal well
- 8 rules. And in that transcript, the Madam Chair at that
- 9 time of the Commission stated, on page 60, that the
- 10 "Commission counsel advised us that the Commission needs
- 11 to confine itself to the case that was brought before it
- 12 as advertised and not address the issues that were
- 13 brought up for the larger questions concerning force
- 14 pooling." Okay? That's my same objection here today.
- 15 This case was advertised to deal with the horizontal
- 16 well rules and the amendments to those rules. It was
- 17 not advertised nor does this rule even address the
- 18 conditions under which forced pooling occurs, how they
- 19 should occur and what the risk penalty should be. So I
- 20 have concerns about the subject matter of his testimony.
- 21 Secondly -- secondly, they appear to want
- 22 to go through exhibits that were not attached to their
- 23 pre-hearing statement and which were not provided to any
- 24 of the parties until Monday afternoon, the day before
- 25 this hearing.

1 And if I may again approach the Chair?

- 2 CHAIRWOMAN RILEY: Yes.
- 3 MR. FELDEWERT: Again, I'll offer you the
- 4 transcript for the last time in which we had the
- 5 horizontal well rules. And just like this time,
- 6 Jalapeno, at the last time we were here before the
- 7 Commission on these rules, filed their exhibits late
- 8 just like they did here. This is the second time around
- 9 they've done this.
- 10 And at that time, the Madam Chair was very,
- 11 very explicit about how that practice has to stop. And
- 12 she said on page 36: "I would like to make a statement
- 13 that all of the exhibits that have been introduced and
- 14 accepted -- we will accept Mr. Yates' exhibit, as we did
- 15 others. However" -- she cites the rule -- "it requires
- 16 attachments of all exhibits that are offered at the
- 17 hearing to be attached to the pre-hearing statement.
- 18 This was ignored by quite a few of the attorneys and the
- 19 witnesses in the case. I would like to make a statement
- 20 now. We will not allow this rule to be challenged,
- 21 except for extraordinary cases, for any further hearings
- 22 before this Commission. Because we accepted the others
- 23 that came late, we will accept Mr. Yates' exhibit, but
- 24 this practice needs to stop here and now, and observance
- 25 of this rule needs to be observed for commission

- 1 hearings."
- 2 Here we are a number of years later, and
- 3 they've done the same thing. They did not attach their
- 4 exhibits to the pre-hearing statement like everybody
- 5 else did. They did not follow the rule with respect to
- 6 the exhibits like every other party did. They didn't
- 7 provide their exhibits until the afternoon before the
- 8 hearing. And if this statement by the Commission Chair
- 9 back in 2011 is going to have any weight and if we're
- 10 going to have a rule, we need to enforce it, and it
- 11 needs to be enforced today.
- 12 So I would move that their exhibits that
- 13 were filed late, that they not be entertained by this
- 14 Commission.
- 15 MR. GALLEGOS: Madam Chair, may I be heard?
- 16 Obviously, this is a matter of discretion.
- 17 What one chairperson did at one time doesn't mean what
- 18 will be done today.
- 19 The exhibits that we submitted and filed
- 20 and sent to the members of the Commission and all
- 21 counsel are very simple exhibits. We can do with them
- 22 or without them. They're not critical to Mr. Yates'
- 23 testimony. There are a couple of them that we would
- 24 like to use because they're illustrative. All they're
- 25 showing, you know, is the shape of a quarter section and

1 ownership that might exist. I mean, they're simply

- 2 cartoons.
- And this is a rulemaking proceeding, not an
- 4 adjudicatory proceeding. You know, the public -- the
- 5 public could be heard here today. A mineral owner could
- 6 come in and say, "I think this affects me." The more
- 7 you know and the more you hear, in order to adopt a rule
- 8 as important and as extraordinary as these, the better
- 9 off you are in making a good, reasoned decision. So I
- 10 don't think, you know, we should try and tie this down
- 11 and make an adjudicatory, "Oh, you can't admit this; you
- 12 can't admit that."
- I think Mr. Yates' testimony will be
- 14 helpful. Out of five simple exhibits here, there's
- 15 probably two that we were going to refer to, and I
- 16 submit they can be done -- or no different than
- 17 Mr. Yates drawing them on a -- on a board, something
- 18 like that. That's the nature of the exhibits. So we
- 19 ask to be permitted to go forward with the testimony
- 20 that we want to present. The pre-hearing statement sets
- 21 forth the issues with many of the rules, and I think
- 22 it'll be helpful to this Commission to have this
- 23 testimony because everything else you're hearing is all
- 24 proponent. Proponent. How do you make a reasonable
- 25 decision unless you hear something on the other side of

1 the issues? Otherwise, it's just -- you know, it's a

- one-party, in effect, decision-making process.
- 3 Everybody here is: Well, let's have these rules.
- 4 There are a few things about the rules that
- 5 we think should be addressed and that you should
- 6 consider, and that's the purpose of Mr. Yates'
- 7 testimony.
- 8 MR. FELDEWERT: If I may respond?
- 9 Number one, the rule that the Chairman
- 10 cited last time we were here when they violated the rule
- 11 is a rule for rulemaking. Okay? It's not just a rule
- 12 for adjudicatory proceedings. It is a rule for
- 13 rulemaking.
- 14 And it doesn't matter whether you think
- 15 your late-filed exhibit is a cartoon, whether you think
- 16 it's simple or whatever your opinion is. It is still
- 17 late, and it is still in violation of the rule. And one
- 18 of the purposes we file -- one of the reasons we file a
- 19 pre-hearing statement and we file exhibits is so that
- 20 the parties are on notice about what is going to be
- 21 testified to and they have an understanding of what type
- of evidence and what type of exhibits are going to be
- 23 used so they can prepare for that. That was not
- 24 forwarded to the parties here today. And that rule
- 25 applies whether you're a proponent or an opponent.

- 1 There is no distinction there. Okay?
- 2 Number two, the issue -- and as he said,
- 3 "Yes, we want to testify on the issues before the
- 4 Commission here today." The issues before the
- 5 Commission here today do not involve pooling. They do
- 6 not involve the pooling statute. They do not involve
- 7 the regulations that govern the pooling, yet that's what
- 8 he wants to testify to, and that's improper. Both of
- 9 those things are.
- 10 MR. GALLEGOS: I don't want to elongate
- 11 this unnecessarily. But there is a rule on the
- 12 subsequent infill wells that absolutely invokes the
- 13 compulsory pooling statute. It adopts it. That opens
- 14 the door. That creates the issue. We're not creating
- 15 the issue. The issue is within the proposed rule that's
- 16 going to go back to compulsory pooling orders, which
- 17 involve, of course, a risk penalty, so forth. So the
- 18 issue is introduced by the proposed rule.
- 19 CHAIRWOMAN RILEY: Okay.
- 20 MR. BRANCARD: Madam Chair, there are two
- 21 issues here. One is the scope of the testimony of
- 22 Mr. Yates, and the other is the exhibits.
- The scope of the testimony, what the
- 24 Commission's scope is, is largely relevance. Is this
- 25 testimony relevant to what's before the Commission? And

- 1 clearly what's relevant before the Commission are the
- 2 proposed rule changes that are here. To the extent that
- 3 somebody's testimony is relevant to that, that's what
- 4 you have to judge it on.
- 5 I think it's difficult to prejudge what
- 6 Mr. Yates is going to say. The pre-hearing statement
- 7 broadly covers a lot of topics, some of which seem
- 8 relevant, some of which -- I think I would agree with
- 9 Mr. Feldewert. We're not here to discuss the pool rule
- 10 because it's not at issue here today. Anybody can
- 11 submit an amendment to amend the pooling rule, and they
- 12 can do so, and the Commission can consider that. But
- 13 that's not at issue here. It's just the rules governing
- 14 the drilling of horizontal wells.
- 15 Obviously, they have responded specifically
- 16 to certain rule changes here, and it would be good to
- 17 hear about concerns about specific rules and the
- 18 problems that may occur.
- 19 So I think, basically, for the testimony,
- 20 you can't really judge it until Mr. Yates starts
- 21 testifying what he's going testify to.
- 22 As for the exhibits, okay, the Commission
- 23 rules have been rewritten, and we adopted new commission
- 24 rules on rulemaking recently. What the standard says --
- 25 and I guess I would disagree with Mr. Feldewert. It

1 says, "The commission may exclude any expert witnesses

- 2 or technical exhibits not identified and/or attached to
- 3 the pre-hearing statement unless the testimony is
- 4 offered solely for rebuttal."
- 5 So I think -- I think you need to look at
- 6 these and determine whether these are technical
- 7 exhibits. I mean, the parties put on -- you provide
- 8 this as a way of -- if people are going to submit
- 9 technical data, which there was a fair amount of in the
- 10 previous testimony, that those be given to all the
- 11 parties in advance. So that would be the question,
- 12 whether these are technical exhibits. I don't think
- 13 there is a hard-and-fast rule saying you must attach
- 14 your exhibits.
- I guess to the extent that you can limit
- 16 the use of these exhibits or not have them be technical,
- 17 that would be preferable.
- 18 CHAIRWOMAN RILEY: Yeah. I mean, I'm
- 19 looking at Exhibit E, and it's questionable whether you
- 20 call that technical or not. But it is showing an
- 21 ellipse. So I look at that as technical.
- 22 Fellow Commissioners, do you have an
- 23 opinion whether that's technical?
- 24 COMMISSIONER BALCH: I think I would echo
- 25 Mr. Brancard. We don't know until he talks about them,

- 1 I suppose.
- 2 CHAIRWOMAN RILEY: Okay.
- 3 COMMISSIONER MARTIN: I think I've got a
- 4 problem on the fairness of it. Mr. Feldewert's comment
- 5 about nobody has had the time to look at these and
- 6 everybody else afforded -- to me that's blatantly unfair
- 7 in this case, in any case.
- 8 COMMISSIONER BALCH: And I think more
- 9 recently when we made exceptions to that, it's been on a
- 10 slide-by-slide case, and it's been because the
- 11 Commission felt like they needed that information. But
- 12 I think probably to the extent these exhibits couldn't
- 13 be used would be in the interest of fairness to the
- 14 other parties. I have to agree with you on that,
- 15 Mr. Martin.
- 16 CHAIRWOMAN RILEY: I have a tendency to
- 17 agree with that as well. Even to the extent that we had
- 18 questioning by an expert witness earlier rather than by
- 19 counsel, I think that was a bit unfair to the other
- 20 parties because they all had to have their attorneys do
- 21 the questioning.
- 22 So my preference at this point is really
- 23 keep this limited to what we're here to do today, which
- 24 is this rulemaking, and I say we not use these exhibits.
- You said you could present without them, so

1 why don't we go forward without these exhibits?

- 2 HARVEY E. YATES, JR.
- after having been first duly sworn under oath, was
- 4 questioned and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. GALLEGOS:
- 7 Q. Would you state your name, please, and your
- 8 business address?
- 9 A. Harvey E. Yates, Jr. My business address is
- 10 1429 Central, Northwest, Albuquerque, New Mexico.
- 11 Q. Jalapeno has filed a pre-hearing statement in
- 12 this case and is a party. What is Jalapeno Corporation?
- 13 A. Jalapeno is an oil and gas exploration company.
- 14 Q. What is your connection with Jalapeno
- 15 Corporation?
- 16 A. I'm president of the company.
- 17 Q. And are you essentially the owner of that
- 18 company, the assets of the company?
- 19 A. Yes.
- 20 Q. Okay. Explain the oil and gas business of
- 21 Jalapeno Corporation.
- 22 A. Our primary business today is to participate as
- 23 a nonoperator in drilling, most of which that drilling
- 24 is horizontal wells. Probably most of that is in Texas
- 25 today. We also occasionally operate a vertical well.

- 1 And so that's the business.
- Q. What is the extent of your -- of Jalapeno's
- 3 leasehold in the Permian Basin both in Texas and
- 4 New Mexico?
- 5 A. The number of acres, you're asking about?
- Q. Yes, the number of acres in the general area,
- 7 counties.
- 8 A. We have an interest in Texas in probably 5- or
- 9 6,000 acres. In the Delaware and Permian Basin, we have
- 10 an interest in probably 20,000-plus acres. In
- 11 nonproducing basins, wildcat basins, in one basin, we
- 12 probably have 30,000. In another -- a leasehold
- interest in another, probably 15,000 mineral acres.
- 14 Q. I wanted to ask you a little bit more about
- 15 that, what I'd call the exploratory enterprises of
- 16 Jalapeno. Has it been historic for your company to do
- 17 what I would call wildcat --
- 18 A. Yes.
- 19 Q. -- into undeveloped basins?
- 20 A. Yes.
- 21 Q. And in doing that, do you drill vertical wells
- 22 in order to --
- 23 A. Yes.
- 24 Q. -- perform that exploration?
- 25 As far as the development of horizontal

wells in shale formations, what, if anything, has

- 2 Jalapeno done to participate in those wells?
- A. Well, we've participated in over 100 horizontal
- 4 plays.
- 5 Q. Now, on a personal basis, just to -- I think
- 6 two of the Commissioners are not acquainted with you.
- 7 What has been your education?
- 8 A. I went to the University of Texas, studied
- 9 geology there, did not get a degree in geology. I got a
- 10 lot of science courses. But I got pre-law and then
- 11 later went to Cornell University where I got a JD.
- 12 Q. Have you testified before the Oil Conservation
- 13 Division?
- 14 A. I have.
- 15 Q. And have you testified before the Oil
- 16 Conservation Commission?
- 17 A. Before the Division and the Commission, both.
- 18 O. And Commission.
- 19 And have you testified before both of those
- 20 agencies in the role as an expert witness and also as a
- 21 fact witness?
- 22 A. Yes, I have.
- Q. Mr. Yates, do you recall that in -- I believe
- 24 the year was 2003 -- there was a rulemaking case that
- 25 addressed the horizontal wells?

- 1 A. I recall it. We did not participate.
- 2 Q. You did not appear and testify in that case?
- 3 A. We did not.
- 4 Q. Have you -- and by you, I mean Jalapeno as
- 5 well -- appeared and testified before the Commission in
- 6 prior rulemaking proceedings?
- 7 A. Prior to 2003?
- 8 Q. Or at any --
- 9 A. Or prior to today?
- 10 Q. Yes, prior to today.
- 11 A. Yes. We appeared in 2011 in a rulemaking.
- 12 Q. And what was that rulemaking proceeding?
- 13 A. It had to do with horizontal, trying to create
- 14 a horizontal well rule.
- 15 Q. And just generally, what was the information
- 16 that you brought before the Commission in that 2011
- 17 rulemaking proceeding that involved horizontal wells?
- 18 A. Initially, if my memory serves me, the
- 19 Commission had suggested that they would touch on --
- 20 they would deal with the compulsory pooling, and then
- 21 that was pulled back. But we generally testified about
- 22 spacing units, for instance, that were proposed in that
- 23 2011 hearing and whether you could tie together --
- 24 appropriately under the law, tie together multiple
- 25 contiguous spacing units to create -- I don't remember

1 whether they were calling it a tract or a project area.

- 2 I think the terminology has changed. So the testimony
- 3 related to that.
- 4 Q. And was one of the issues at that time whether
- or not multiple 40-acre established spacing units,
- 6 oilwell spacing units, could be overlapped for purposes
- 7 **of** --
- 8 A. Yes.
- 9 Q. -- what was then referred to as project areas?
- 10 A. Yes.
- 11 Q. And what, generally, was the outcome of that
- 12 proceeding?
- 13 A. Well, my memory is that the Commission decided
- 14 that it lacked legal authority to do that and -- or
- 15 precedential authority to do that.
- 16 Q. Now, I want to go to some of the specific
- issues and, in particular, the testimony of the prior
- 18 witness, which you were allowed to ask a question. Is
- 19 it your understanding of the current rules that setback
- 20 requirements for wells are 330 feet from the --
- 21 A. For oil wells, yes.
- 22 Q. For oil wells.
- 23 And is it your understanding that that is
- 24 true whether it's a vertical well or a horizontal well?
- 25 A. Yes, it is.

1 Q. Do you read anything in these rules that

- 2 confines the proposed 100-foot setback rule to shale
- 3 formations?
- 4 A. No. I don't see anything that limits it to
- 5 shale, if that's your question.
- 6 Q. That was my question.
- 7 A. In other words, you could -- you could have a
- 8 sand zone and the rules, as I read them, would apply to
- 9 that as well, or a carbonate.
- 10 Q. That's my question. The sands -- typical
- developed sandstone formation, if it's a horizontal
- 12 well, it's a 100-foot setback. It doesn't have to be a
- 13 shale formation. That's the state of the proposed rule?
- 14 A. That's my understanding.
- 15 Q. Let me turn then to -- and I think it'll be
- 16 helpful if I just refer to page. Do you have a set of
- 17 the regulations -- of the proposed regulations?
- 18 A. I do.
- 19 I wonder if I could comment on something
- 20 related to the testimony that just --
- Q. Oh, on that -- the setback?
- 22 A. Yes.
- 23 On Mr. Feldewert's redirect or whatever
- 24 after my --
- MR. FELDEWERT: Madam Chair, members of the

- 1 Commission, Mr. Yates is up here as a witness to be
- 2 examined by counsel. This is not the time for comments.
- Q. (BY MR. GALLEGOS) Do you have an observation
- 4 concerning testimony that was developed on redirect of
- 5 the prior witness?
- 6 A. Yes, I do. Yes, I do.
- 7 Mr. Feld- -- you saw on that particular
- 8 Exhibit, two wells -- horizontal wells and fractured
- 9 going this way, and you had the witness testify that the
- 10 rock, essentially -- the rock is going to determine
- 11 where those fractures go the frac play. So I asked the
- 12 question whether if you put a vertical well at the
- 13 end -- within 100 feet, drilling in the same type rock
- 14 that is shale, whether the fractures would extend out
- 15 into the next party's acreage and offend correlative
- 16 rights. And the answer, as I understood it, no, because
- it's determined by the rock.
- 18 Mr. Feldewert then went over and put a
- 19 vertical well within 100 feet on the other side and said
- 20 that vertical well would extend out and across the line.
- 21 Well, I agree, because it's determined not whether -- by
- 22 whether it's a horizontal well or a vertical well, but
- 23 it's determined by the rock. Thus, if you flip those
- 24 vertical wells -- or those horizontal wells around, land
- 25 them north and fractured from that toe, you're probably

1 going into the next -- the offsetting acreage as well,

- 2 just like you would with a vertical well.
- Q. Mr. Yates, turn to page 7 of the proposed
- 4 regulations. And I'm referring you to what's -- it's
- 5 15A, small (c), subparagraph. It's a short provision,
- 6 so I'm going to read it. "The provisions of 19.15.13.10
- 7 NMSA and 19.15.13.11 NMAC shall apply to any proposal to
- 8 drill an infill horizontal well in a horizontal spacing
- 9 unit subject to a compulsory pooling order unless the
- 10 order includes specific provisions for such additional
- 11 well." Is that the provision --
- MR. BRANCARD: Mr. Gallegos, would you let
- us know which section you're on so we can follow along?
- 14 MR. GALLEGOS: Yeah. It's Section
- 15 19.15.16.15 A, small (c). We're under the provisions
- 16 for "Existing and subsequent wells to horizontal spacing
- 17 units" -- "in horizontal spacing units." If your
- 18 pagination is the same as mine on the regulation, we're
- 19 at page 7 and just approximately middle of the page,
- 20 small (c).
- 21 COMMISSIONER BALCH: It appears to have
- 22 different pagination.
- MR. GALLEGOS: Oh, okay. It's under --
- 24 it's D.
- 25 MR. CLOUTIER: Page 14 of the OCD exhibit,

- 1 if I'm looking at it correctly, Commissioners.
- MR. GALLEGOS: Thank you.
- 3 MR. BRANCARD: Okay.
- 4 MR. GALLEGOS: It's under the heading --
- 5 the topic is "Existing and subsequent wells in
- 6 horizontal spacing units."
- 7 MR. BRANCARD: It's 15A(11)(c). Thank you.
- 8 COMMISSIONER BALCH: (11)(b).
- 9 MR. GALLEGOS: 15A, I think, (11)(A)(c),
- 10 capital A. I just want to make sure. That's why I read
- 11 it into the record. But maybe we need time for
- 12 everybody to be focused on the provision.
- 13 CHAIRWOMAN RILEY: I don't see A.
- 14 COMMISSIONER BALCH: Capital A(11).
- 15 CHAIRWOMAN RILEY: A, little (c).
- 16 COMMISSIONER BALCH: Bottom of page 14 of
- 17 OCD Exhibit 1.
- MR. BRANCARD: Okay.
- 19 Q. (BY MR. GALLEGOS) This is the rule that if you
- 20 have one well and you're presumably just adjoining, you
- 21 have an infill well, but it's referring back to the
- 22 pooling orders. It's referring back to 19.15.13.10,
- 23 which is producing the pooling order with all its
- 24 provisions, risk penalty, well cost and so forth.
- 25 MR. GALLEGOS: Madam Chair, do you have the

- 1 provision before you --
- 2 CHAIRWOMAN RILEY: I do.
- 3 MR. GALLEGOS: -- so we're all on the same
- 4 page?
- 5 Q. (BY MR. GALLEGOS) Now, as far as this proposal
- 6 regarding infill wells, to be treated under the
- 7 compulsory pooling orders, what is your objection or
- 8 your comment in regard to that for the Commission?
- 9 A. As I understand the proposal, the driller would
- 10 go in and get an order allowing the driller to drill
- 11 this well. And then -- but if a compulsory pooling
- order is issued, which inevitably 99 percent of the time
- in this state is 200 percent, that 200 percent would be
- 14 applied to subsequent infill wells because then we have
- 15 to go back and go through the process again. And that
- 16 gives me great pause because of my having looked at what
- 17 has happened before.
- Now, you talked -- Mr. Feldewert talked
- 19 about our not having presented exhibits in evidence. I
- 20 would refer you to the Hickman McClaine & Associates
- 21 petroleum consultants' report, which we submitted. And
- 22 here's the --
- Q. You're referring to the attachment to the
- 24 pre-hearing statement?
- 25 A. The attachment to the pre-hearing statement.

1 Based on that study and on my experience as

- 2 well, correlative rights of the nondrilling parties of
- 3 the forced poolees are breached every day. And
- 4 according to that study, unless you get a well in the
- 5 700,000-barrel equivalence, you're not going to have the
- 6 parties coming back in and receiving anything for the
- 7 drilling. And I can give you specific examples where
- 8 this -- this has happened.
- 9 The study also goes through the force --
- 10 the risk that is attached -- should be attached and
- 11 studies a four-township area. And in the four-township
- 12 area for a Bone Spring, you have 70 percent of the wells
- 13 paying out and less than 1 percent of the wells dry
- 14 hole. And yet the Commission attach -- the Commission
- 15 and OCD attached a 200 percent risk penalty. Well, the
- 16 result of that is the correlative rights are taken from
- 17 these parties. So if you allow the automatic -- if the
- 18 OCD gives 200 percent to that initial well and all
- 19 subsequent wells receive the same, you're going to have
- 20 taking after taking or abuse of correlative rights over
- 21 and over and over.
- 22 Now --
- Q. Mr. Yates, let me -- just to clarify, is the
- 24 provision of this rule such that if the first well --
- 25 let's say it's an east half-east half well and it was

1 drilled as a result of a compulsory pooling order and

- 2 the rig is moved 500 feet for another east half-east
- 3 half well right next to the same formation, that risk
- 4 penalty and other provisions would automatically apply
- 5 to that?
- 6 A. That's my understanding.
- 7 And I'd like to give you a couple of cases
- 8 which I present to show how unlikely it is that in the
- 9 circumstance we're talking about, the OCD is going to do
- 10 anything but attach a 200 percent risk penalty.
- 11 I reference an Amtex case related to the
- 12 134H and 133H, Case Number 15243, Order R-13960; Case
- 13 15366, Order R-14097. A gentleman who owned all of --
- 14 one-half of the spacing unit -- it wasn't an undivided
- 15 interest. It was a total interest -- got a forced
- 16 pooling order from Texas. He didn't understand our
- 17 system. So the driller, Matador, in this case, was able
- 18 to drill into his acreage. They imposed a 200 percent
- 19 penalty in addition to the 100 percent.
- 20 The lawyer -- one of the lawyers for
- 21 Matador then writes the OCD and says, "Please go on and
- 22 approve the next well, offset well, because the first
- 23 well is a very good well." So the OCD approves it and,
- 24 again, a 200 percent nonconsent penalty.
- 25 The result is that those wells in the

- 1 operator's information to shareholders listed as
- 2 producing 500,000-barrel equivalence -- barrel
- 3 equivalence. The force pooled party gets nothing from
- 4 those wells. Nothing. And yet if the OCD had applied a
- 5 40 percent risk penalty rather than a 200 percent risk
- 6 penalty in those circumstances, the nonconsenting party
- 7 would have, in one case, \$3,700,000, and in other case,
- 8 \$3,800,000. So if you talk about correlative rights,
- 9 there is a magnificent abuse of correlative rights. And
- 10 what I see in this rule is that happening over and over
- 11 and over.
- 12 And in this circumstance, as I've said
- 13 before, unless those wells produced 700,000 estimated
- 14 ultimate recovery, the party would get nothing. So
- 15 that's why I say, in the state of New Mexico, your
- 16 correlative rights are not protected. And this rule
- 17 right here -- proposed rule, I am enthusiastic about
- 18 part of it. But that's our problem right there.
- 19 Correlative rights are thrown out the window.
- 20 Q. Mr. Yates, do you have a recommendation
- 21 specifically as far as -- just so the record's clear.
- 22 This is 19.15.16.15A(c), subparagraph small (c). Do you
- have a recommendation to the Commission?
- 24 A. Yes. I think --
- 25 MR. FELDEWERT: Let me lodge an objection

- 1 here. Mr. Yates had a section of his pre-hearing
- 2 statement in which he set forth -- titled it "Proposed
- 3 Modifications and Basis." Now, at first glance here --
- 4 and maybe Mr. Gallegos can correct me if I'm wrong -- I
- 5 don't see any notice or discussion of the -- whatever
- 6 proposed modification, in particular whatever language,
- 7 Mr. Yates is now seeking to get the Commission to
- 8 consider.
- 9 MR. BRANCARD: I think it's right on page 8
- 10 of his pre-hearing statement.
- 11 MR. FELDEWERT: So (11)(c) page 8?
- MR. BRANCARD: Number 8 on page 8.
- MR. GALLEGOS: Item number 8 on page 8.
- 14 May the witness answer the question?
- 15 MR. FELDEWERT: It seems to me this is an
- 16 attempt to rewrite the regulations that apply for
- 17 compulsory pooling in the context of the horizontal well
- 18 rules.
- 19 MR. GALLEGOS: That's not the case at all.
- 20 Not at all. It simply says that in these subsequent
- 21 horizontal wells, for obvious reasons, that it shouldn't
- 22 have this automatic provision here. What can happen can
- 23 happen with every well and every application. The
- 24 Commission can make its decision. So if you could at
- 25 least see, then, it's a question of case by case of

- 1 what's appropriate. Otherwise, you just have an
- 2 automatic -- on a well that clearly is just a twin to an
- 3 existing well, you're just automatically going to say
- 4 "Oh, here's the risk penalty and so forth." That's not
- 5 appropriate. It's appropriate for the Division to
- 6 say -- on the second well, the infill well, there are
- 7 two or three infill wells -- what's going to be
- 8 appropriate.
- 9 MR. FELDEWERT: The predicate for this is
- 10 wrong. Okay? If you read that rule -- the existing
- 11 rules governing compulsory pooling say that in a
- 12 subsequent well, the risk penalty in the pooling order
- 13 shall apply unless stated otherwise. Okay? In terms of
- 14 a pooling order, that means you come before the Division
- 15 and you give opportunities, like Mr. Yates and other
- 16 parties, in which -- and as you know, Mr. Yates has
- 17 taken full advantage of that. You come here before the
- 18 Division and you make a recommendation as to what the
- 19 risk penalty should be. And then that pooling order --
- 20 if he succeeds, then that's in that pooling order. And
- 21 then that risk penalty -- after all that evidence is
- 22 brought in on this individual case, that risk penalty
- 23 applies to subsequent wells.
- 24 So this whole predicate that there is
- 25 somehow an automatic 200 percent risk penalty and

1 operators like Mr. Yates have no opportunity to come in

- 2 and suggest a more appropriate risk penalty under
- 3 particular facts and particular circumstances is
- 4 completely wrong.
- 5 MR. GALLEGOS: Madam Chair and members of
- 6 the Commission, that's not the whole rule, because the
- 7 whole rule would allow the party with the second well to
- 8 participate. You're not going to be saddled necessarily
- 9 with a 200 percent risk penalty. Once you see, oh,
- 10 they've got a great Wolfcamp well, they got it by force
- 11 pooling, now they want a second well, I'm going to
- 12 participate. Isn't the objective here to have voluntary
- 13 agreement rather than force pooling? The rule proposal
- on second well says you can participate. Then you don't
- 15 have the penalty. And that would be the probability for
- 16 most parties, to say, "My gosh, on this second well,
- 17 here they've already got a great Wolfcamp well; I don't
- 18 have to go through -- be force pooled." That's the part
- 19 of the order. That's B of the order that I'm referring
- 20 to. Counsel's referring to Part C. But Part B provides
- 21 opportunities for voluntary agreement, and that's --
- 22 CHAIRWOMAN RILEY: Do you have a proposal
- 23 for changing the rule?
- MR. GALLEGOS: We have a proposal that's --
- 25 well, I guess Mr. Yates can answer. But the proposal

- 1 would be delete C, and as I said, then you would just
- 2 proceed. What is appropriate for the second subsequent
- 3 wells would be up to the Division, what's appropriate,
- 4 including the opportunity for the force pooling to say,
- 5 "I want to participate in this second well. Obviously,
- 6 you've got a good well. Why don't I participate in the
- 7 second and third well?"
- 8 MR. FELDEWERT: They have the opportunity
- 9 to participate in the second well --
- 10 MR. BRANCARD: Mr. Feldewert, you can
- 11 cross-examine Mr. Yates' on this when you have your
- 12 opportunity. But I think if Mr. Yates is about to offer
- a proposed rule change to something we're proposing
- 14 here, we need to hear it, and we need to move on.
- MR. GALLEGOS: Thank you.
- 16 Q. (BY MR. GALLEGOS) So the question was: Do you
- 17 have a recommendation and why?
- 18 A. C be deleted for the reasons I stated. It need
- 19 not be automatic. The driller can go back and the
- 20 issues can be examined related to the force pooling for
- 21 each of the subsequent wells.
- Q. Okay. I want to turn to another subject now,
- 23 Mr. Yates. And just broadly speaking -- and I will
- 24 refer you and the Commission counsel to the specific
- 25 rule. But do you find in the horizontal proposed rules

1 a priority of vertical wells over -- priority of

- 2 horizontal wells over vertical wells?
- 3 A. Yes. Yes, I do.
- Q. Okay. Let me -- let me get us to the
- 5 provision.
- 6 MR. GALLEGOS: And I have different page
- 7 numbers but it's my page number 5 of the proposed rule,
- 8 but it's Rule 19.15.16.15A(1)(d).
- 9 Q. (BY MR. GALLEGOS) It's a provision, Mr. Yates,
- 10 that horizontal wells have no limitation on production,
- 11 but vertical wells can be limited on production. Do you
- 12 I find the provision that I'm talking about?
- 13 A. I'm sorry. Which again?
- 14 Q. It's -- it's --
- 15 A. I know I can talk about it, but I don't --
- 16 Q. But I want to help the Commission.
- 17 CHAIRWOMAN RILEY: I'm still not finding
- 18 where you're at. I'm sorry.
- 19 COMMISSIONER BALCH: Mr. Gallegos, maybe if
- 20 you have OCD Exhibit 2 handy, you could just work from
- 21 that document.
- MR. GALLEGOS: Yeah. The page numbers are
- 23 from the OCD exhibit instead of --
- I'm sorry to take so much time, but I'm
- 25 trying to be sure we're talking about --

1 MR. BRANCARD: Are you on the allowable

- 2 rule?
- 3 MR. GALLEGOS: I'm on the allowables rule.
- 4 That's what I was trying to --
- 5 MR. BRANCARD: 15(C)(1).
- 6 MR. GALLEGOS: I'm looking for the rule,
- 7 Mr. Brancard, that provides that the horizontal well
- 8 will produce what it can produce but a nonmarginal
- 9 vertical well can be required to reduce production.
- 10 THE WITNESS: It's on page 8 of your
- 11 earlier -- it's "Allowables," C, and it's number 1.
- MR. GALLEGOS: We were trying to relate
- 13 this to the -- my page 8 is different. But it's under
- 14 allowables. It's C, the allowables section.
- 15 Unfortunately, we have different versions of the rules.
- 16 It's under allowables, and it's subparagraph capital C,
- 17 subparagraph (1) under C. The heading is "Oil
- 18 allowables and gas-oil ratios."
- MR. BRANCARD: I think we're there.
- MR. GALLEGOS: Okay.
- 21 Q. (BY MR. GALLEGOS) Does this provide a priority
- 22 over vertical wells for volume of production, Mr. Yates,
- as you read the rule?
- 24 A. It appears to me -- it appears to me to do
- 25 that, set no allowable for the horizontal well but

- 1 restrict the vertical, nonmarginal well -- to
- 2 potentially restrict it to some sort of allowable. Now,
- 3 my understanding of this is the horizontal well would
- 4 have invaded an earlier vertical well's spacing --
- 5 spacing unit assigned by the Oil Conservation Division
- 6 to that particular well and that they could produce
- 7 without restrictions -- horizontal wells, without
- 8 restriction, and yet the vertical well could be silenced
- 9 or reduced with an allowable. And there are a number of
- 10 places in the proposed rules where vertical wells take
- 11 the backseat to horizontal wells. And in some cases,
- 12 that might be fine.
- Counselor, maybe this would be a good time
- 14 to talk about some things we agree on. Could I do that?
- 15 Q. Yes. I think the Commission would welcome
- 16 that, too.
- 17 A. If horizontal wells are drilled within units --
- 18 and by units, I not only mean federal, state but within
- 19 units set up in what we call mechanical units under an
- 20 operating agreement, where the parties are governed by a
- 21 contract and the acreage is governed, we fully support
- 22 this drilling -- this sort of drilling.
- 23 Where we have a problem is the horizontal
- 24 well is, without voluntary agreement, being drilled into
- 25 a spacing unit where there is a producing vertical well.

1 To think that the correlative rights of the vertical

- 2 well are going to be protected, I think is erroneous.
- 3 If there is a voluntary agreement, there is no problem.
- 4 Now, one issue that you see today is, you
- 5 have a large area that is governed by an operating
- 6 agreement, and then someone wants to drill into that
- 7 operating agreement area. And that creates a problem.
- 8 But I want to emphasize that where there
- 9 are voluntary agreements, where there are units
- 10 established, then no problem from our standpoint. It's
- 11 where you start breaching the other guy's rights that we
- 12 have a problem and taking his correlative rights.
- Sorry for that.
- 14 Q. Mr. Yates, let me pose a hypothetical fact
- 15 situation to you in a way because you've already
- 16 testified that you do exploratory drilling. As you read
- 17 the rules and the opportunities that have been provided
- under these rules, if, in one of these undeveloped
- 19 basins, you hit it with vertical wells, you find that
- you've got a formation that's highly productive, what do
- 21 you see is the opportunity for operators with horizontal
- 22 wells?
- A. Well, to go through that process, you spend
- 24 likely millions of dollars doing geology, drilling a
- 25 large number of vertical dry holes, and finally you hit

1 production. Now, that production may or may not be out

- 2 of a shale zone. Let's assume initially it isn't
- 3 because you're looking for a zone with higher
- 4 permeability and good porosity. But you finally hit it.
- 5 And so as I read these rules -- proposed
- 6 rules, they're not limited to shale zones. In other
- 7 words, they are from grassroots child [sic]. And so a
- 8 horizontal driller -- after a vertical well has
- 9 discovered production, which you may later want to drill
- 10 horizontally. A horizontal driller can stand out here
- 11 two miles and drill into that newly discovered
- 12 production. That's the same sort of problem that we're
- 13 concerned about. Who in his right mind is going to go
- 14 explore -- and the exploration will take place with
- 15 vertical wells -- under those circumstances? Because if
- 16 you look at the history of the Division, that production
- 17 is going to be taken. That's the problem.
- 18 It not only has to be -- it need not be a
- 19 rank wildcat basin. It can be in the Permian Basin, a
- 20 new field. Same thing can happen. So the question I
- 21 would have is: Why then aren't the proposed rules
- 22 restricted? One helpful feature is if they would be
- 23 restricted to the shale zone, so what I'm talking about
- 24 couldn't -- couldn't happen.
- Q. Mr. Yates, in the Jalapeno pre-hearing

1 statement, the very first matter that's raised is a

- 2 question about spacing unit, and the pre-hearing
- 3 statement says --
- 4 MR. FELDEWERT: What page you on, Gene?
- 5 MR. GALLEGOS: It's item number one, which
- 6 is page 4.
- 7 Q. (BY MR. GALLEGOS) The pre-hearing statement
- 8 references that the definition of a spacing unit is
- 9 simply whatever is dedicated to a horizontal well, and
- 10 there is the complaint that, therefore, there is no
- 11 definition of a spacing unit. Having made that
- 12 challenge, what I want to ask you is if you go over to
- another portion of the proposed rules, under the heading
- of "Well spacing," which would be at page 5 of the set
- of regulations that you have -- it's paragraph A of
- 16 "Well spacing." It has that heading.
- 17 A. Uh-huh.
- 18 Q. Have you familiarized yourself with the
- 19 provisions of this well spacing portion of the proposed
- 20 regulations?
- 21 A. Yes.
- 22 Q. Does that alleviate your concern, then, about
- 23 the absence of any specific or understanding as to what
- 24 is a well spacing unit of these horizontal wells?
- 25 A. As I read this, there is an attempt to make it

1 appear as if the Division is creating or the Commission

- 2 is creating the size and spacing unit. Essentially, it
- 3 will be the driller who is creating the size of the
- 4 spacing unit. And with a vertical well, of course,
- 5 you're limited because you can only drill to China
- 6 [sic], and it's a 40-acre spacing.
- 7 With a horizontal well, you can sit
- 8 virtually anywhere in the state of New Mexico and with
- 9 enough money and enough horsepower, you can drill
- 10 anywhere, with a horizontal, in the state of New Mexico.
- 11 And so the -- the spacing unit is set -- the nature of
- 12 the spacing unit is set by the horizontal driller.
- Well, that's fine and dandy in my view
- 14 within a unit, as I've discussed, but if that horizontal
- 15 well comes up against a vertical well spacing unit that
- 16 has already been approved by the OCD and where the rules
- 17 have been followed, that vertical well spacing unit
- 18 contains wealth that has been stored behind the pipe and
- 19 may have been mortgaged, and the rules have been
- 20 followed. So how is it that that can be invaded without
- 21 a voluntary agreement? That's the problem with the
- 22 expansive definition of the horizontal well spacing, in
- 23 my estimation.
- 24 Q. Do you read anything in that rule regarding
- 25 spacing that confines these special rules to shale

- 1 formations?
- 2 A. No, I do not.
- Q. Without going through each of the issues raised
- 4 in the pre-hearing statement, let me just ask you:
- 5 Toward the end of these rules and in your pre-hearing
- 6 statement, you address the -- what I call the
- 7 transitional provision. It's 19.15.16.15D(4). It
- 8 appears toward the very end of the proposed rules. Have
- 9 you familiarized yourself with that provision?
- 10 A. Yes, I have.
- 11 Q. Do you have any comment or concern with that
- 12 provision that you want the Commission to consider?
- 13 A. Well, this is an effort by the Division and the
- 14 Commission to paper over all those project areas that
- 15 were created where the Commission, in 2011, said it
- 16 lacked legal authority to create them. But now this is
- 17 an effort to paste over those, in my estimation.
- In order to get that done legally, you're
- 19 going to have to have hearings with all these people who
- 20 have been -- where these have been created. This is
- 21 unconstitutional ex post facto adjudication as far as
- 22 I'm concerned. What's the due process here?
- Q. And what's the hearing, right?
- A. Are we going to have hearings?
- 25 MR. GALLEGOS: Madam Chair, members of the

- 1 Commission, I pass Mr. Yates for cross-examination.
- 2 There are a few points I think are more appropriate to
- 3 be made in my statement at the end. I'm sure all
- 4 counsel will have some statement as we close here. But
- 5 that concludes my direct examination.
- 6 CHAIRWOMAN RILEY: Mr. Feldewert?
- 7 MR. FELDEWERT: I'll defer first to others.
- 8 CHAIRWOMAN RILEY: Ms. Bada?
- 9 MS. BADA: (Indicating.)
- 10 CHAIRWOMAN RILEY: No questions?
- 11 MS. BRADFUTE: I just have a couple of very
- 12 brief questions.
- 13 CROSS-EXAMINATION
- 14 BY MS. BRADFUTE:
- 15 Q. Mr. Yates, you testified earlier about
- 16 correlative rights, and you referenced two different
- Division cases in your testimony; is that correct?
- 18 A. Yes.
- 19 Q. The first case was Case Number 15366 involving
- 20 Amtex; is that right?
- 21 A. Let me -- 15243 and 15366, right.
- Q. Okay. So I want to start first with Case
- Number 15366. Isn't it true that Amtex never appeared
- 24 at the Division hearing concerning compulsory pooling in
- 25 that matter and that the Commission entered an order,

1 which is R-14097-A, which found that failure to appear

- 2 made Amtex not a party to that proceeding?
- A. That may very well have been. I'm not sure
- 4 that's the whole story. But my point is this, that over
- 5 and over -- I listed those cases because the information
- 6 related to the results is available. But over and over,
- 7 in hundreds of cases, the OCD has imposed a 200 percent
- 8 nonconsent penalty like they did in that case, whether
- 9 people appeared or didn't appear or whatever, and the
- 10 result is taking of correlative rights.
- I have -- as Mr. Feldewert talked about, I
- 12 have -- I may be the only objector in the sense that I
- 13 have come and I have protested, and we're in the
- 14 district court now over that. Well, to get that done is
- 15 going to cost you a quarter of a million dollars. And
- 16 many, many people who are force pooled cannot afford
- 17 that. Amtex might have.
- In Amtex's case, Amtex thought the rules --
- 19 the force pooling rules were like those in Texas.
- 20 MS. BRADFUTE: And I'm going to object
- 21 because you don't have personal knowledge of Amtex.
- 22 THE WITNESS: I talked to the -- I talked
- 23 to the person who was force pooled.
- MS. BRADFUTE: Okay. And that would be
- 25 hearsay.

1 MR. BRANCARD: We're not in an adjudicatory

- 2 proceeding here, so hearsay is not an objection.
- 3 THE WITNESS: If hearsay is no protection,
- 4 then let me answer your question. This gentleman, a
- 5 Texan, called the State Land Office to find out what was
- 6 going on because he thought they would know. He bought
- 7 the lease from the State Land Office. He also felt that
- 8 the rules -- the force pooling rules in New Mexico would
- 9 be much like those in Texas, that is, that his
- 10 correlative rights would be protected. They weren't
- 11 protected.
- 12 Q. (BY MS. BRADFUTE) Thank you, Mr. Yates.
- And in Case Number 15243, likewise, didn't
- 14 the Division enter an order, R-13960, which found that
- 15 Amtex didn't appear on the record to present any
- 16 objections?
- 17 A. I think Amtex attempted to appear in that case
- or attempted to appeal to the Commission, if I remember
- 19 correctly, in that case.
- 20 O. But if the Commission wanted to look to see if
- 21 there was an objection, they could verify that by
- 22 looking at --
- 23 A. Sure.
- 24 Q. -- order R-13960?
- 25 A. Sure.

- 1 My point has to do with abuse of
- 2 correlative rights throughout the state by application
- 3 of this risk penalty. And I'm particularly concerned,
- 4 as I said before, where you have drilled an initial well
- 5 and then automatically pick up the same results for all
- 6 subsequent wells. That's why I brought that. Because
- 7 in that case, the OCD knew well that the first well was
- 8 a very good well, and yet they imposed a 200 percent
- 9 nonconsent penalty whether anyone showed up or not,
- 10 because that information was made available by the force
- 11 pooler, the driller.
- 12 Q. And that's your summary of the record, but the
- 13 Commission could, if they wanted to, go back and look at
- 14 it?
- 15 A. Sure.
- 16 And if you want it, I have the economic
- 17 results provided by the driller. Now, half a million
- 18 barrels in each of those wells, and you can go back and
- 19 do your own calculations and find out that Amtex will
- 20 get nothing. So if somebody doesn't show up, is the
- 21 rule in New Mexico that you get screwed just simply
- 22 because you don't show up; you have your correlative
- 23 rights abused? Pardon my French. But I think that's
- 24 the rule in New Mexico.
- Q. But there are other regulations under Part

- 1 13 --
- 2 MR. BRANCARD: Do you have a question,
- 3 Ms. Bradfute?
- 4 MS. BRADFUTE: Yeah. Yeah.
- 5 Q. (BY MS. BRADFUTE) Are you aware that there are
- 6 other regulations which are not a part of this
- 7 proceeding which are directly implicated by the risk
- 8 penalty provisions that you're discussing here today?
- 9 A. I would appreciate you telling me what you're
- 10 talking about.
- 11 Q. Are you aware that there are other risk penalty
- 12 regulations in Part 13 of the Administrative Code which
- are not open for amendment today?
- 14 A. Of course.
- 15 Q. Okay. Thank you.
- 16 MS. BRADFUTE: Those are my questions.
- 17 MR. CLOUTIER: No questions by IPANM.
- MR. HALL: No questions.
- 19 CROSS-EXAMINATION
- 20 BY MR. FELDEWERT:
- 21 Q. Mr. Yates, would you agree with me that tight
- 22 low-permeability formations such as shales, that
- 23 horizontal wells are more efficient and effective?
- A. On the whole, yes, unless they -- unless a
- 25 vertical well hits a natural fracture system.

1 Q. Would you agree with me that most horizontal

- wells being drilled in New Mexico today target tight
- 3 low-permeability formations?
- 4 A. I do agree. They're sweet spots.
- 5 Q. And would you agree with me that in those
- 6 circumstances horizontal wells can cover more reserves
- 7 and prevent waste?
- 8 A. Yes, I would.
- 9 Q. And I think --
- 10 A. Well, you said -- you said prevent waste.
- 11 You'll have to show me the circumstance. Are you
- 12 drilling into a producing vertical well's spacing area?
- 13 In a generic sense, I agree with you.
- 14 Q. Okay. Would you agree -- and I think you also
- would agree, the industry should be able to use
- 16 horizontal wells in improving the spacing unit for
- 17 horizontal wells, acreage that is contributing to the
- 18 wellbore?
- 19 A. So long as it's voluntary, yes.
- 20 Q. And that they should be able to drill across
- 21 section lines?
- 22 A. Yes.
- Q. And they should be able to drill diagonally
- 24 when it's appropriate?
- 25 A. So long as it's within a unit or some -- yes, I

- 1 agree. I think that is --
- 2 Q. Shouldn't be limited to checkerboard?
- 3 A. Absolutely. I agree.
- 4 Q. And do I understand that you mentioned that you
- 5 do exploratory drilling, but am I correct that Jalapeno
- 6 has not drilled a horizontal well within the last year?
- 7 A. Jalapeno has never operated a horizontal well,
- 8 if that's your question.
- 9 Q. That's not my question.
- 10 A. We are participating in horizontal wells
- 11 drilling today.
- 12 Q. So you have no expertise in horizontal
- 13 **drilling?**
- 14 A. I have paid a hell of a lot of money to
- 15 participate in horizontal wells, so I have, along the
- 16 way, developed some expertise in horizontal wells.
- 17 Q. When was the last time that Jalapeno drilled a
- 18 vertical well?
- 19 A. We are just, unfortunately, plugging a dry
- 20 hole.
- Q. When was the last time you drilled a vertical
- 22 well for production?
- 23 A. We -- you mean how long ago was --
- Q. In New Mexico.
- 25 A. How long ago was the vertical well? We drilled

- 1 a well in the Tularosa Basin that has reserves behind
- 2 pipe. Because they're gas -- and that was drilled in
- 3 2015. Because they're gas and there is no system --
- 4 system there to deliver the gas, it's behind pipe.
- 5 Q. When is the last time Jalapeno drilled a
- 6 producing vertical well in New Mexico?
- 7 A. Probably in 2014.
- 8 O. And where was that?
- 9 A. Chaves County. And I may have the date wrong
- 10 but more or less. That was the Energy [sic] #2 in
- 11 Chaves County.
- 12 Q. An oil well?
- 13 A. It was an oil well. Yeah.
- 14 Q. And you mentioned you participated in some
- 15 horizontal --
- 16 A. We drilled a couple of producing wells after
- 17 that. They were smaller wells.
- 18 Q. You said participated in some horizontal
- 19 drilling projects?
- 20 A. Yes.
- 21 Q. I think the term you used was well over 100?
- A. I'm sorry?
- 23 Q. The term -- you said over 100?
- 24 A. Over 100.
- 25 Q. How many in New Mexico?

1 A. I don't know specifically. Probably 50. We've

- 2 participated in 98 in Texas.
- 3 Q. And in those circumstances where you
- 4 participated, did you do so under a joint operating
- 5 agreement?
- 6 A. Some of them, joint operating agreements.
- 7 Q. What were the other circumstances?
- 8 A. Force -- where we agreed to participate in the
- 9 drilling of the well historically.
- 10 Q. Let me stop you there. Where you participated
- 11 under what agreement?
- 12 A. We will receive, from time to time, an AFE
- 13 together with an operating -- proposed operating
- 14 agreement. And occasionally what we will do is sign the
- 15 AFE and participate in the well without having an
- 16 operating agreement. Our objections to the operating
- 17 agreement -- agreements are that they inevitably propose
- 18 a 300 percent nonconsent penalty.
- 19 Q. So, now, you said that's what you do
- 20 occasionally. What do you do when you sign a JOA?
- 21 A. I think -- I think there are three cases. If
- the horizontal wells are governed by an operating
- 23 agreement, in which case we participate under the
- 24 operating agreement. In some cases, the horizontal well
- 25 is proposed with an operating agreement to which we

1 object and we will not sign the operating agreement but

- 2 agree to pay for the well and go forward and
- 3 participate. We've done that. And from time to time,
- 4 we will agree --
- 5 This is an example right here with Devon
- 6 Energy, 2013 (indicating). We agreed to participate in
- 7 a horizontal well because the operating agreement was
- 8 restricted to the single well. What we did -- I'll be
- 9 glad to make this of record. Related to the Belatrix
- 10 [sic; phonetic] Federal 3H and 4H wells, we agreed to
- 11 sign the operating agreement even though it had a 300
- 12 percent penalty, but we had intended to participate in
- 13 the wells and we put the operator on notice that the 300
- 14 percent penalty was inappropriate -- it was a relatively
- 15 vertical well era -- and that we would not again sign an
- 16 operating agreement like that.
- Q. So, Mr. Yates, you've signed joint operating
- 18 agreements with development in New Mexico that provided
- 19 for a 2- or 300 percent penalty?
- A. Here's an example.
- 21 Q. Okay.
- 22 A. I think I've done that twice.
- Q. And that 300 percent penalty would be the
- 24 equivalent, under the pooling statute, to a 200 percent
- 25 risk charge, correct?

- 1 A. Well, the pooling is -- with this exception,
- 2 Mr. Feldewert. Under the JOA, the mechanical -- the
- 3 equipment, surface equipment, is going to have 100
- 4 percent rather than a 300 percent penalty, essentially.
- 5 And under -- as we all know in this room, the
- 6 Commission -- or the OCD has been assigning its risk
- 7 penalty to the equipment as well.
- 8 Q. Have you also participated under pooling
- 9 orders?
- 10 A. Where we have been force pooled and then -- you
- 11 know, I -- I do not remember a circumstance where we
- 12 have had a force pooling order where we've gone back and
- 13 participated, but we may have.
- 14 Q. And that force pooling order -- you don't
- 15 recall?
- 16 A. I don't recall.
- 17 Q. All right. Now, you raised a lot of concerns
- 18 about pooling, similar to what you raised with the
- 19 Commission in 2011, right?
- 20 A. We have far more information than we did in
- 21 2011 now as to what the legitimate risk penalty should
- 22 be.
- 23 Q. So you have concerns about the risk penalty?
- You have concerns about when it should apply?
- 25 A. And about the spacing.

- 1 Q. How it should apply?
- 2 A. Uh-huh.
- 3 Q. And then what acreage should be included?
- 4 MR. GALLEGOS: Are these questions?
- 5 MR. FELDEWERT: Yeah.
- 6 Q. (BY MR. FELDEWERT) What acreage should be
- 7 included?
- 8 A. Whether -- our concern was whether the
- 9 Commission and the Division was following the law.
- 10 Q. Okay. And didn't you agree in 2011, when you
- 11 raised these, Mr. Yates, that your concerns could be
- 12 addressed under the facts of particular cases?
- 13 A. You mean on a case-by-case basis?
- 14 O. Uh-huh.
- 15 A. No, I don't agree.
- I mean, it is -- it is possible that we
- 17 could go through this every time, but as I've already
- 18 testified, to do this every time costs about a quarter
- 19 of a million dollars.
- 20 Q. But you agree it can be done on a case-by-case
- 21 basis?
- 22 A. It needs to be done via adequate rulemaking.
- 23 Q. Now, you also mentioned that you could address
- 24 your concerns by amendments to the compulsory pooling
- 25 rules?

1 A. We could -- if -- if we can get the compulsory

- 2 pooling rules amended correctly or if they would follow
- 3 the law related to -- what we believe to be the law in
- 4 regard to the compulsory pooling rules, then we could
- 5 solve the problem. As you know, we're in district court
- 6 over it.
- 7 Q. My point is, back in 2011, you agree some of
- 8 your concerns could be addressed by amendment to the
- 9 compulsory pooling rules?
- 10 A. If they were amended, yeah.
- 11 Q. And since 2011, has Jalapeno filed any
- 12 application to amend the compulsory pooling rules?
- 13 A. No, we haven't. What we've done is file an
- 14 objection and take it to district court, because we
- 15 think that what is being done by the Division and
- 16 Commission breaches the law.
- Q. And, in fact, as you point out, you've actually
- 18 addressed and litigated your concerns about the proposed
- 19 horizontal wells in particular cases?
- 20 A. In one case.
- 21 Q. That involved a particular drilling plan,
- 22 correct?
- 23 A. Yes.
- 24 Q. With particular geologic circumstances?
- 25 A. Yes. The circumstances were that --

- 1 Q. We don't need to know the circumstances.
- 2 A. I thought you asked -- asked about the
- 3 circumstance.
- 4 Q. And a particular spacing unit that was
- 5 proposed, correct?
- 6 A. A spacing unit was proposed in a known Wolfcamp
- 7 field.
- 8 Q. And both parties came to that hearing and
- 9 presented evidence on what the risk penalty should be?
- 10 A. That's correct.
- 11 Q. And isn't that the Airstrip case, Mr. Yates?
- 12 A. Yes.
- 13 Q. Okay. And at that hearing, you addressed your
- 14 concerns both with the Division and the Commission;
- 15 isn't that correct?
- 16 A. Yes. We testified in both cases.
- Q. And, in fact, your Exhibit 1 that you
- 18 referenced that you attached to your pre-hearing
- 19 statement was the type of evidence that was developed
- 20 for that particular case?
- 21 A. It was -- it was developed for that case and
- 22 we've -- subsequent information.
- 23 Q. I'm just reading from the first paragraph of
- 24 Exhibit 1. Doesn't it indicate in the first paragraph
- 25 that Jalapeno asked HMA to determine risk?

- 1 A. That's right.
- Q. Let me finish. "The risk entailed in drilling
- a horizontal well proposed by Matador Production Company
- 4 in Lea County, New Mexico."
- 5 A. Correct.
- 6 Q. So it was developed with those particular
- 7 circumstances.
- And isn't it true, then, that you brought
- 9 that evidence, and Matador presented their evidence, and
- 10 it was heard by the Commission and the Division, right?
- 11 A. That's correct.
- 12 Q. And did they impose a 200 percent risk penalty?
- 13 A. No, they didn't in either case. But let me --
- 14 let me comment on that.
- 15 Q. You can comment later. I want to get through
- 16 my cross, and then you can say whatever.
- 17 A. All right.
- 18 Q. In fact, are you aware now, then, Mr. Yates,
- 19 that under the current pooling rules, that even under
- the pooling order, when you came to Santa Fe and you got
- 21 your amendments that you wanted, that if there is a
- 22 subsequent well under that pooling order, that you first
- 23 are afforded the right whether you want to participate
- 24 or not participate in that infill well?
- 25 A. You mean under the proposed rules?

- 1 Q. Under the current compulsory pooling rules.
- 2 A. Yes. Under the current rules, I'm aware of
- 3 that.
- 4 Q. So if I'm a party that's a nonparticipating
- 5 interest owner in the first well, that if there is an
- 6 infill well that has been proposed in that spacing unit
- by that approved operator, you get an opportunity to
- 8 participate or not participate, correct?
- 9 A. Under the present rules.
- 10 Q. And if you choose not to participate, what
- 11 applies is the risk penalty that was decided in the
- 12 initial pooling order?
- 13 A. That's my understanding of the proposed rules.
- 14 Q. Okay. No. That's the understanding -- isn't
- 15 that what occurs under the existing rules?
- 16 A. I thought that a new hearing would be had on
- 17 that infill well.
- 18 Q. Well, I'm just talking about existing rules.
- 19 Have you read them?
- 20 A. My -- my understanding, Mr. Feldewert, is that
- 21 under the present rules, that a new hearing would be
- 22 had -- could be had on the subsequent infill well.
- Q. Could be had if you wanted one?
- 24 A. Yeah. That's right.
- 25 Q. And if you decided you didn't need a hearing on

1 an infill well, that you could either participate or not

- 2 participate, right?
- 3 A. And my understanding -- correct me if I'm
- 4 wrong -- is that at that point, the Division could set
- 5 new penalties.
- 6 Q. If you came to hearing and asked for them?
- 7 A. If you came to hearing, under the present
- 8 rules.
- 9 Q. Okay. And if you didn't come to hearing and
- 10 ask for it and you decided not to participate after
- 11 giving the opportunity to participate in the infill
- 12 well, that the risk penalty set in that initial pooling
- order that was subject to the evidence that presented
- would apply?
- 15 A. My understanding is that anytime that -- and
- 16 this is based on what we've seen. Anytime somebody
- 17 doesn't show up, a 200 percent risk penalty is imposed
- 18 regardless of whether it's an infill well or no matter
- 19 what.
- 20 Q. Okay. Well, that's where I'll disagree with
- 21 you, and I'll leave that up to the Commission.
- 22 MR. FELDEWERT: I will tell the Commission
- 23 to read the regulation that says what a risk penalty is
- 24 in that initial pooling order after the notice of
- 25 hearing.

- 1 Now let's move on.
- 2 MR. BRANCARD: You're referring to Rule
- 3 19.15.13.10?
- 4 MR. FELDEWERT: Yes, sir.
- 5 MR. BRANCARD: All right.
- 6 Q. (BY MR. FELDEWERT) Now, let's go to your
- 7 concerns over well spacing -- horizontal well spacing,
- 8 Mr. Yates. And I think your concern was that it could
- 9 include, in a horizontal spacing unit, acreage that has
- 10 been dedicated to a vertical well that has been drilled?
- 11 A. That's one part of my concern. The other is
- 12 that if you drill into acreage covered by a joint
- 13 operating agreement, then you ought to be able -- you
- 14 ought to be required to get more than a 1 percent
- 15 interest in order to invade that operating agreement.
- 16 There ought to be a standard like requiring that 50
- 17 percent of the owners or 50 percent of owners in
- 18 interest be required in order to invade that operating
- 19 agreement area.
- 20 Q. Now, what you call invading the operating
- 21 agreement area, let me ask you about that. Isn't it
- 22 true, Mr. Yates, that before they could produce a well
- 23 from that area you say has been invaded under a
- 24 horizontal spacing unit, that the operator would have to
- 25 first seek a voluntary agreement governing the acreage?

1 A. That's always true regardless of -- that's

- 2 true.
- Q. And if they can't reach that voluntary
- 4 agreement, if they run up against somebody like you that
- 5 doesn't want to be pooled no matter what your percentage
- 6 interest is --
- 7 A. (Laughter.)
- 8 Q. -- then finally they have to go to -- like your
- 9 percentage interest in the Matador case was, what, 2
- 10 percent?
- 11 A. 6 percent, something like that.
- 12 Q. Then if they can't reach that voluntary
- agreement, then that operator has to file a force
- 14 pooling application with the Division --
- 15 A. Here's the problem.
- 16 Q. -- is that correct, Mr. Yates?
- 17 A. That's correct. Here's the --
- 18 MR. GALLEGOS: Chairman, he's continually
- 19 interrupting.
- 20 Let the witness finish his answer, please.
- 21 THE WITNESS: Here's the problem.
- Q. (BY MR. FELDEWERT) I'm going to let you talk.
- 23 A. You're talking about -- you have addressed
- 24 voluntary agreement. We've been through these, as have
- 25 many small producers, where the voluntary agreement

- 1 arises this way: Here is a lease you can sign; here is
- 2 a farm-out on our term, and if you don't agree to do
- 3 this, we're going to force pool you, and you'll pay 300
- 4 percent, your cost of your well plus 200 percent. In
- 5 other words, they use the rule as leverage in the
- 6 voluntary agreement, and so you don't end up -- the
- 7 driller would rather end up here in the Commission or
- 8 before the OCD than reach a voluntary agreement. That's
- 9 part of the problem. If that is reformed, then you'll
- 10 have more voluntary agreements. Drillers have come into
- 11 the state of New Mexico because of this force pooling.
- 12 It is a real problem.
- 13 Q. Here's my question.
- 14 A. All right.
- 15 Q. Okay? If you can't reach voluntary agreement,
- 16 then you have to file an application to pool with the
- 17 Division, correct?
- 18 A. Right. Correct.
- 19 Q. Okay. And then you have -- as the operator,
- 20 you have to come to hearing, correct?
- 21 A. Correct.
- Q. And at that hearing, are you aware, Mr. Yates,
- 23 that you have to demonstrate that you undertook
- 24 good-faith efforts to reach an agreement?
- 25 A. I understand that you're supposed to. Yes.

1 Q. Okay. And that that hearing only occurs after

- there's been notice to parties like yourself and
- 3 opportunity to come to the hearing and contest the
- 4 pooling --
- 5 A. That's right.
- 6 Q. -- correct?
- Okay. And for someone like -- and that
- 8 occurs in circumstances, like you said, where you've
- 9 invested millions of dollars for a vertical well? You
- 10 still have to go through that same process, correct?
- 11 A. Same process applies.
- 12 Q. And your concern is about the transitional
- 13 provisions that you mentioned in the previously approved
- 14 spacing units for horizontal wells or project areas.
- 15 Mr. Yates, are you aware that every single one of those
- 16 were created either by a voluntary agreement or by a
- 17 pooling order? Are you aware of that?
- 18 A. I am aware of this: I am aware that some
- 19 drillers, Cimarex as an example, drilled into acreage
- 20 owned by other parties without a pooling order. They
- 21 sought a pooling order subsequently. I was involved in
- 22 that. We sued for trespass. So what you say is not --
- 23 not true.
- Q. But didn't those spacing units have to be
- approved by a pooling order?

- 1 A. Subsequently, they were. One wasn't.
- 2 O. So all of the -- all of the existing spacing
- 3 units and approved drilling that's been done for
- 4 horizontal wells has been either by voluntary agreement
- 5 or Division orders?
- 6 A. Well, I've just given you an example where one
- 7 wasn't. But the problem is that these pooling orders do
- 8 not consider the fact that from time to time the driller
- 9 has no interest whatever in the acreage into which it is
- 10 drilling. It doesn't consider the fact that there is
- 11 behind-the-pipe reserves in some of these cases. So if
- 12 you're saying that each time it's hunky-dory because
- 13 there's a pooling order or it's voluntary, my problems
- 14 are the problems that I just talked about.
- 15 Q. And each one of those pooling orders would not
- 16 have been issued, Mr. Yates, without notice and
- opportunity for those parties to come in and raise the
- 18 very issue that you raise now?
- 19 A. Yeah. So you pointed out that we had, you
- 20 thought, a 2 percent interest in a well to which we
- 21 objected. Well, what about Ma Jones, who has a
- 22 1 percent interest? Is she going to come in and object?
- 23 Is she going to go hire you to come in and object? How
- 24 can people do this?
- Q. They have an opportunity, Mr. Yates.

- 1 A. That's the problem.
- 2 MR. FELDEWERT: That's all the questions I
- 3 have.
- 4 THE WITNESS: The problem -- the Commission
- 5 and the OCD needs to set these rules where they are fair
- 6 and conduct them so they're fair. They should not
- 7 receive a letter or an email saying "permit the next
- 8 well because the offsetting well was a good well" and
- 9 then impose a 200 percent nonconsent cost. That's the
- 10 problem. And this is an effort to paste over that, plus
- 11 paste over the fact that under the law, the Commission
- 12 did not have authority to tie together multiple,
- 13 contiguous spacing units that had been created earlier.
- 14 MR. FELDEWERT: I have no further
- 15 questions.
- 16 MG. GALLEGOS: May I? Just two very -- few
- 17 questions on redirect.
- 18 CHAIRWOMAN RILEY: We still need to have
- 19 the panel here.
- So, Mr. Martin?
- 21 COMMISSIONER MARTIN: I do not have any
- 22 questions.
- 23 CHAIRWOMAN RILEY: Dr. Balch?
- 24 COMMISSIONER BALCH: Just a couple of
- 25 things.

1 CROSS-EXAMINATION

- 2 BY COMMISSIONER BALCH:
- 3 Q. So Jalapeno's major problems are pass through
- 4 the force pooling?
- 5 A. I'm sorry?
- 6 Q. Jalapeno's major problems today are with the
- 7 pass-through of force pooling for infills in a
- 8 horizontal spacing unit?
- 9 A. That's one problem.
- 10 Q. Second problem is the reduced setback for the
- 11 final take point and -- first take point and last take
- 12 point are going to also apply to conventional wells?
- 13 A. Should apply to conventional wells under the
- 14 same circumstance.
- 15 Q. I believe they do, the way it's written. They
- 16 would apply to any horizontal --
- 17 A. My -- my understanding of reading the proposal
- 18 is it applies to a horizontal well but not a vertical
- 19 well.
- 20 Q. You're saying it should also apply to any
- 21 vertical well anywhere?
- 22 A. Well, particularly if they're drilled into the
- 23 same zone -- same shale zone.
- 24 Q. So the real issue is where there is a possible
- 25 exception for allowables in the case of a vertical well

- 1 in the same pool?
- 2 A. Right.
- 3 Q. Whereas, it's automatic for a horizontal well
- 4 to have the maximum possible allowable?
- 5 A. Right.
- I have -- if you're through listing my
- 7 concerns, there is one you haven't addressed. I'm
- 8 sorry.
- 9 Q. That's up to your lawyer. Those are the two
- 10 that I caught from your testimony.
- 11 A. Okay.
- 12 Q. Right now you have an infill well and a force
- pool. What happens to the force-pooled party?
- 14 A. The party gets notice.
- 15 Q. You just drill -- you just drill a vertical
- 16 well and then a force pool order and they do an offset
- well. What happens?
- 18 A. My understanding is that the well will be
- 19 proposed, and the party has the right to come in and
- 20 participate or not in the well. Generally, those are
- 21 taking place, in my experience, under operating
- 22 agreements. And so they're governed by operating
- 23 agreements. That's where I've seen this happen. And so
- they don't end up in a force pooling circumstances.
- 25 That's my experience.

1 Q. But if there is a force pool, what would happen

- 2 in that case?
- A. My understanding is they would have an
- 4 opportunity to come in and participate, but they'd have
- 5 to go through a hearing.
- 6 Q. So I don't know exactly which statute the force
- 7 pooling rule is, but that's -- that's still going to
- 8 apply after today. We're not changing that statute or
- 9 that part of the rule.
- 10 A. No. The portion of the rule -- proposed rule
- 11 to which I objected is the automatic adoption where you
- 12 have a series of infill wells proposed that pick up
- 13 whatever was applied to the first -- first well. That's
- 14 the way I read it. In other words, it automates the
- 15 penalty imposed, and it becomes -- the penalty imposed
- on the first well becomes the penalty imposed on all
- 17 subsequent wells -- infill wells. That's the way I read
- 18 that.
- 19 Q. It really looks like to me -- and we've had
- 20 this discussion I think three times now. The real
- 21 problem is with the force pooling rule, not with what
- 22 we're trying to do today. If that's fixed, then all the
- 23 problems you're talking about today go away, if the
- 24 force pooling rule is fixed.
- 25 A. Well, let's take, for instance, the automatic

- 1 requirement on a horizontal well that the fourth
- 2 quadrant be included. Well, is that -- and it seems
- 3 like that was written in a way where even if there is a
- 4 vertical well on it, then the horizontal driller
- 5 nonetheless is obliged to drill into that. I've got a
- 6 problem with that.
- 7 Q. I think that applies to -- the way it's
- 8 presented, they are obliged to include it in their unit.
- 9 They're not obliged to drill into it, I don't think.
- 10 A. I'm not sure that that's -- there is really
- 11 that difference. That's my concern. My concern is
- 12 penetrating, going into property owned by other people
- 13 with not -- without having the right -- proper right to
- 14 do so.
- 15 Q. Those are my questions. Thank you.
- 16 CROSS-EXAMINATION
- 17 BY CHAIRWOMAN RILEY:
- 18 Q. I don't know if this a question or a statement.
- 19 I think there is a lot of confusion here in
- 20 your wanting to take out (c) off of (11)(c), which is
- 21 about the infill horizontal and the compulsory pooling.
- 22 The way I read 19.15.13.10, because it references back
- 23 to that, the provisions of 19.15.13.10 and 19.15.13.11
- 24 apply to any proposal to drill an infill horizontal
- 25 well, because there is -- this rule only talks about

infill wells and doesn't really reference the horizontal

- well. So I think it's just bringing the existing
- 3 compulsory pooling rules to apply to these wells. And
- 4 so it would have the same process as a vertical well.
- 5 Am I reading that correctly?
- 6 A. Well, I have read it differently, and I would
- 7 like for this to be used the way I read it. The way I
- 8 read it was that once you force pool on the initial
- 9 well, and then all of the subsequent infill wells would
- 10 be treated the same way that the vertical -- that the
- 11 initial well was treated. You're reading it --
- 12 Q. But you get notice and get to go through the
- 13 same process, though, as a vertical well infill.
- 14 A. You get notice and you can object to the force
- 15 pooling. That's what -- that's not the way I read it.
- 16 That's why we objected.
- 17 MR. BRANCARD: I would agree with your
- 18 interpretation.
- 19 CROSS-EXAMINATION
- 20 BY MR. BRANCARD:
- 21 Q. So, Mr. Yates, it says that the provisions of
- 22 13.10 and 13.11 "shall apply to any proposal to drill an
- 23 infill well, "horizontal well. Okay? 13.10 and 13.11
- 24 say you have to notify every pool owner from the
- original pool, and they have an option to elect to

1 participate under 10B. So it seems like the process you

- were just discussing with Mr. Feldewert is taking that
- 3 process and simply applying it to horizontal wells.
- 4 A. Okay. That's correct.
- 5 Q. You can disagree.
- 6 A. I mean, I hope that is the consequence.
- 7 CHAIRWOMAN RILEY: That's all I have.
- 8 Do you have any questions?
- 9 MR. BRANCARD: I'm fine.
- 10 CHAIRWOMAN RILEY: So redirect,
- 11 Mr. Gallegos?
- MR. GALLEGOS: Very briefly.
- 13 REDIRECT EXAMINATION
- 14 BY MR. GALLEGOS:
- 15 Q. I want to be clear on a couple of points of
- 16 what your position is.
- 17 Is there a concern on the 100-foot setback
- 18 requirement, as set forth in these rules, which are
- 19 really designed because of the development of shale oil
- 20 wells, but the rule does not restrict it to those
- 21 formations and it could be applied to sandstone
- 22 formations?
- 23 A. Yes. Yes. That is one of the concerns. The
- other concern is if it is true that you're not going to
- 25 invade the other adjoining owner in a shale zone set up

- 1 with a horizontal well that -- I think the testimony
- 2 here is that's true in a vertical well drilled in the
- 3 same place. So the same rules should allow a vertical
- 4 well in a shale zone.
- 5 Q. In a shale zone?
- 6 A. In a shale zone. That's right.
- 7 Q. But confined to the -- to the unique characters
- 8 of the shale formations. Is that your view?
- 9 A. That's right. That's right.
- 10 Q. Mr. Feldewert referred to cases, the Airstrip
- 11 case. We can call it that. From your participation in
- 12 that case, what did you learn about the standard to be
- 13 applied by the Division when it's considering assessing
- 14 a risk charge?
- 15 A. There were two -- the Division applied what was
- 16 called the Stogner rule. And under the Stogner rule,
- 17 they started with a 200 percent risk penalty, divided
- 18 into three parts: Geological, reservoir and
- 19 engineering. So each of those parts got 66 percent.
- 20 And then the assumption was that it would be 200 percent
- 21 unless the opponent could suggest there is less
- 22 engineering risk, in which case, the 66 percent is
- 23 reduced, or less geologic risk, in which case, the 66
- 24 percent. That's what the Division did.
- We got to the Commission, assuming that

- 1 that same rule was going to be utilized in the
- 2 Commission. The head of the OCD at that time said, "Oh,
- 3 I thought we threw out the Stogner rule." So then our
- 4 question was: Well, what is the rule? Risk of what?
- 5 Is it a risk of getting a dry hole? Is it a risk of not
- 6 getting a payout? We never could get an answer as to
- 7 the definition of "risk." And all of this is in the
- 8 transcript.
- 9 Q. Okay. So after all that millions of dollars
- 10 spent -- not on attorneys' fees, however --
- 11 A. It's on its way (laughter).
- 12 O. -- a number of was thrown out there. Do you
- 13 know what the standard is?
- 14 A. I do not know what the standard is for risk. I
- 15 do not know what risk is.
- 16 Under the law, it says risk of drilling and
- 17 completing a well. Well, is that risk of getting a dry
- 18 hole? Is it risk of not getting a well that will pay
- 19 out?
- 20 We presented evidence showing that Texas
- 21 had taken the circumstance where they would analyze the
- 22 risk of not getting payout, but, obviously, that's not
- 23 what's happening here.
- MR. GALLEGOS: That's all. Thank you.
- 25 CHAIRWOMAN RILEY: Thank you.

1 So it's 12:25, which is a natural place to

- 2 take a lunch break. But I guess my question is: Do
- 3 you-all have closing statements, and, if so, how long do
- 4 you expect closings to take?
- 5 MR. FELDEWERT: Madam Chairman,
- 6 Commissioners, I would suggest there are two things.
- 7 One is, given the questions that have been proffered by
- 8 the Commission throughout these multi-day hearings to
- 9 the various witnesses, there have been some
- 10 suggestions -- or there were some concerns raised about
- 11 the specific language in the proposed rule. With the
- 12 exception of Jalapeno, who wasn't here until today, the
- 13 parties who have been involved in these proceedings and
- 14 were here for those questions were able to sit down and
- 15 develop language to address the Commission's concerns.
- Now, I recognize that Jalapeno has not had
- 17 a chance to look at those. So I'm going to offer that
- 18 to Mr. Gallegos over lunch, and when I come back, I'd
- 19 like to be able to submit to the Commission a unanimous
- 20 proposal for addressing some of the language issues and
- 21 language concerns that you have, number one.
- 22 Number two, I don't anticipate a closing
- 23 statement.
- 24 CHAIRWOMAN RILEY: Closing?
- 25 MR. CLOUTIER: I anticipate a short closing

- 1 statement, Madam Chair.
- MS. BRADFUTE: No closing needed from
- 3 Marathon.
- 4 CHAIRWOMAN RILEY: Mr. Gallegos?
- 5 MR. GALLEGOS: I have about a ten-minute
- 6 statement, Madam Chair.
- 7 MR. BRANCARD: Would the Commission prefer
- 8 to see these proposed changes to look at over lunch
- 9 individually, without accepting it as a document?
- MR. FELDEWERT: Good point.
- MR. BRANCARD: We won't accept it,
- 12 necessarily. We'll reserve anybody's right to object to
- 13 it. But I'm just thinking, to try to move deliberation
- 14 along, that we have -- the Commission has a chance to
- 15 look at it. Would that be helpful?
- 16 CHAIRWOMAN RILEY: Yeah. I think it would
- 17 be helpful.
- 18 COMMISSIONER BALCH: I'm not going to
- 19 promise to look at it, but sure.
- 20 (Laughter.)
- 21 MR. BRANCARD: No. You can look at it.
- MR. FELDEWERT: So if I may approach, I'm
- 23 going to hand you a document that is entitled
- 24 "Additional Recommended Changes To OCD Proposed Rules."
- MR. BRANCARD: Okay. We assume OCD is in

- 1 support of these?
- MS. BADA: Yes.
- 3 MR. BRANCARD: So some of these are like
- 4 typos that we discovered during the course of the
- 5 hearing?
- 6 MR. FELDEWERT: Correct. Correct.
- 7 MR. BRANCARD: Okay.
- 8 CHAIRWOMAN RILEY: So I suggest we break
- 9 for lunch for an hour. Come back -- be back by 1:30.
- 10 We'll have closing statements and deliberations. So
- 11 let's make it instead of -- 1:45.
- 12 (Recess, 12:26 p.m. to 1:47 p.m.)
- 13 CHAIRWOMAN RILEY: Before we commence with
- 14 closing arguments, is there anyone from the public that
- 15 would like to give a statement -- a nontechnical
- 16 statement today.
- I see no hands.
- I think we can proceed.
- 19 Mr. Cloutier, you want to go first?
- 20 CLOSING STATEMENT
- MR. CLOUTIER: Thank you, Madam Chair.
- 22 I want to -- on behalf of IPANM, I want to
- 23 say that the association is proud to participate in the
- 24 work group and expresses its appreciation to staff and
- 25 all the participants in the work group. We feel like we

1 were able to contribute to a very terrific product. The

- 2 association also wants to express its appreciation to
- 3 NMOGA for doing the heavy lifting in presenting the new
- 4 rules today and, you know, frankly, the amazing
- 5 technical case and very impressive technical witnesses
- 6 they put forward.
- 7 We endorse the rule as presented. We do
- 8 not endorse the proposed changes that were circulated.
- 9 We do not endorse the proposed infill well change.
- 10 While we do not actively oppose it, because we
- 11 appreciate the reasons why from Marathon's position, we
- 12 note that it is going to have the effect of somewhat
- 13 altering the compulsory pooling issues that we were
- 14 discussing this morning. And that while compulsory
- 15 pooling orders would have to be, we believe, received
- 16 for each infill well, there would not be an existing
- 17 producing well from which a working interest owner who
- does not wish to participate in the first well could
- 19 judge performance and participate in subsequent wells.
- 20 And this rule does an amazing job overall,
- 21 we believe, in prevention of waste. This is one time
- 22 where we're not able to get our heads around where
- 23 correlative rights may -- are being pushed a little
- 24 hard, in our view, in the prevention of waste, and we
- 25 note that for the Commission. And Marathon raises a

1 good issue. We appreciate that issue, but we're not

- 2 able to endorse it at this time.
- We do endorse the other 11 changes that
- 4 Mr. Feldewert presented to you right before lunch.
- 5 CHAIRWOMAN RILEY: I'm sorry. You said you
- 6 do not endorse the infill language change, but you don't
- 7 oppose it? Is that --
- MR. CLOUTIER: We're not able to endorse
- 9 it. And we have competing concerns. And we felt that
- 10 this was a significant change, and we're not able to run
- 11 it by our Executive Board or come to a decision. And
- 12 it, frankly, is going to impact different of our
- 13 membership differently, and we suspect that we would
- 14 have members actively opposed to it and some may be in
- 15 favor of it. So we're not able to take a position on it
- 16 as an association today, and the association members did
- 17 not -- were not able to do that. And we're just noting
- 18 the reasons why we weren't able to endorse it for you.
- 19 We would like to stress that in doing these
- 20 projects, one of the issues on correlative rights that
- 21 are very important and that I tried to elicit with the
- 22 questioning that I did of the witnesses is that
- 23 competent hydraulic isolation is key in these projects
- 24 with the vast amounts of water and pressure that they're
- 25 performing.

1 We don't suggest any change to the rule,

- 2 but we would like to stress to the Commission and we
- 3 believe that this case -- and we recognize that it's not
- 4 a compulsory pooling case and we're not doing the risk
- 5 penalty here, but we wanted to close by noting that a
- 6 lot of the information is information we believe the
- 7 Commission should be considering in those issues. And,
- 8 really, frankly, the proposed infill well definition
- 9 change is very telling, in our view, because you are
- 10 proposing four or five infill wells without a well being
- 11 drilled and committing tens of millions of dollars to a
- 12 project and the question: At what risk profile of that
- 13 project is in relationship to the penalties.
- 14 Our members tend to be small working
- 15 interest owners in a lot these project areas and are not
- 16 as capitalized as the big operators, and these issues
- are very important to our membership.
- 18 So with that, I want to thank the three
- 19 members of the Commission and all the staff, and we
- 20 appreciate the opportunity to participate.
- 21 CHAIRWOMAN RILEY: Thank you.
- 22 Mr. Gallegos?
- 23 CLOSING STATEMENT
- 24 MR. GALLEGOS: Yes. Madam Chair and
- 25 members of the Commission, Jalapeno opposes the proposed

1 amendment in the infill well rule, and we adopt some of

- 2 the reasons that were stated by counsel for IPANM.
- 3 But let me go a little further because I
- 4 think the proposal not only circumvents the letter, but
- 5 the spirit of what I call the second well rule, which is
- 6 19.15.13.10. And this ties in, if you'll allow me, with
- 7 our objection to paragraph A(1)(c) of 19.15.16.15.
- 8 There was some suggestion, along with Mr. Yates'
- 9 testimony, that maybe our objection to that subparagraph
- 10 (c), which refers over to the second well rule, was
- 11 tempered somewhat, because if you refer to that rule,
- 12 well, then, that takes care of it. That's not so.
- 13 That's not so, because we need to give attention to what
- 14 the adopted rule is, which (c) refers us over to 10.
- 15 And 10 is a mandatory rule, and it says, "If the
- 16 operators proposes an infill well, it shall.... " And
- 17 then it provides, in B, that a party can decide on the
- 18 second well or maybe third or fourth that they have
- 19 participated. Of course, under the proposed rule, there
- 20 won't be a first rule in which to make the decision that
- 21 now you want to participate.
- 22 But let's say that we're dealing with a 5
- 23 percent interest owner and that 5 percent interest owner
- 24 was force pooled for the first well. Now we go to this
- 25 second well rule, and the option is for that owner --

- 1 and let's say that this rule that we oppose is not
- 2 adopted, that you do have to have drilled a well. That
- 3 second owner must then, for a \$7 million well, come
- 4 forward and pay up front \$350,000. If he or she does
- 5 not do, then Subpart (c) does exactly what Mr. Yates was
- 6 testifying. It just overlays and refers right back and
- 7 requires the royalty rate -- the -- the penalty charge
- 8 that was in the first order. Let me read that so there
- 9 is no misunderstanding, because I think there was
- 10 something said before noon that the thought was, No,
- 11 it's not as troublesome.
- 12 But it is troublesome because what it
- 13 provides is, in Subparagraph (c), that the pooled
- 14 working interest owner, if he or she is not able to pay
- 15 the theoretical \$350,000 -- and now we're talking about
- 16 situations where it's not a second well but maybe a
- 17 third or fourth. So start talking about that 5 percent
- 18 interest owner coming up with four or five times to that
- 19 \$350,000. And if unable to do so and not willing to do
- 20 so, then (c) provides that the share of cost of the
- 21 infill well, together with the risk charge computed at
- 22 the same rate as provided in the pooling order with
- 23 respect to the initial well. In other words, you don't
- 24 go back and say, "Okay, the second well; now we've got a
- 25 good first well. We know it's productive." But you

- 1 still have the same 300 percent risk penalty. And
- 2 that's exactly the way we read (c), and that is the
- 3 effect of (c).
- 4 So what really happens, if you were to
- 5 adopt the rule that's proposed here that counsel for
- 6 IPANM spoke to, you now double and triple and quadruple
- 7 the effect of this force pooling and leave people
- 8 basically where they have no choice, but they've lost
- 9 their interest.
- 10 So we believe, again, that our
- 11 recommendation is that that 19.15.16.15A(1)(c) should be
- 12 deleted. And, of course, we propose the change that
- 13 would allow, I guess, three, four, five wells to be
- 14 drilled on a forced pooling order with no first well
- 15 drilled.
- 16 The other point I wanted to make in my
- 17 statement that troubles me -- and I think it's more a
- 18 question of law and not appropriate for the witness.
- 19 But 70-2-17 says that when you have a tract of land, if
- 20 one owner does not agree, then you can come forward for
- 21 a force pooling. But we turn around in 19.15.16.15A(5)
- 22 and say a party can go forth and drill if he has the
- 23 consent of at least one lessee or owner in a tract. It
- 24 seems to me when I read this, you've flipped around what
- 25 the law is requiring, that if you have one owner who

- 1 doesn't agree, you've got to have an order of force
- 2 pooling and turn around and say a 1 percent owner in a
- 3 40-acre tract can consent and the drilling, development
- 4 of that well can go forward. What's happened to the
- 5 correlative rights of the other 99 percent? Plus,
- 6 what's happened to the Commission following the terms of
- 7 72-2-C [sic]. So we ask, in both instances, that those
- 8 portions of the rule not be adopted as written.
- 9 Other than that, we don't want to take the
- 10 time to go through all the other provisions within our
- 11 pre-hearing statement, but we would submit those matters
- of consideration of the Commission. And as Mr. Yates
- 13 testified, certainly when there is voluntary agreement
- 14 and there is a joint operating agreements, whatever,
- 15 Jalapeno fully and enthusiastically endorses the
- 16 development of the shale resources by horizontal
- 17 drilling.
- Thank you, members of the Commission.
- 19 CHAIRWOMAN RILEY: Thank you.
- 20 MS. BRADFUTE: Would it be okay if I do
- 21 make a closing statement? I know I said earlier on the
- 22 record that I was not going to, but I'd like to address
- 23 some of the remarks that were made by IPANM.
- 24 CHAIRWOMAN RILEY: Okay.
- MS. BRADFUTE: Thank you.

1 CLOSING ARGUMENT

- 2 MS. BRADFUTE: Madam Chair and members of
- 3 the Commission, I want to reiterate everyone's comments.
- 4 Thank you for your time and consideration.
- 5 Throughout this hearing, we've seen a lot
- 6 of evidence and testimony concerning new technologies
- 7 and completion techniques and development plans
- 8 throughout this state. And most of the technical
- 9 information that was presented to the Commission during
- 10 this hearing involved development plans where you saw
- 11 sections that were completely developed with wells.
- 12 Encana's geologist who testified presented pictures of
- 13 wells that filled an area all running diagonally and
- 14 testified how you would get better recovery through that
- 15 development plan.
- 16 Today we heard Mr. King testify that
- 17 through the use of zipper fracking, Apache was able to
- 18 increase recovery by 30 percent. We heard David Brooks
- 19 testify, on the first day, that the Division has already
- 20 been issuing compulsory pooling orders where there are
- 21 multiple wells that are proposed. And we heard
- 22 Mr. Foppiano testify that NMOGA's members oftentimes
- 23 have multiple well proposals where you're going to have
- 24 multiple wells that develop a half section or a whole
- 25 section, a more comprehensive development plan than what

- 1 has historically been used, and that NMOGA had no
- 2 opposition to proposing multiple wells to develop a half
- 3 section or an entire section and then using simultaneous
- 4 or contemporaneous completion techniques in order to
- 5 complete those wells together.
- I think as a state, we can't live in the
- 7 past. Operators compete internally within their
- 8 companies for resources when they're looking at whether
- 9 or not they're going to get capital for operations in
- 10 New Mexico or other states, and I think that's something
- 11 that the Commission can't ignore. Operators, even if
- they're not competing internally, are going to be
- 13 looking at development opportunities in states that
- 14 border us or other basins that look productive.
- 15 And so we need to embrace technology that
- 16 will fully allow us to develop the basin we have and
- 17 that aligns with the purpose of the New Mexico Oil and
- 18 Gas Act, which specifically prohibits the creation of
- 19 waste, and it does ask us to consider correlative rights
- 20 and balance those interests, and I think the proposal
- 21 that you have in front of you today does exactly that.
- 22 It allows operators to come together with a
- 23 comprehensive development plan that is defined by a
- 24 defining well.
- 25 And under the amendments that you received

1 during the lunch hour, that defining well is the first

- 2 well that is permitted or proposed -- sorry -- proposed
- 3 by submitting an APD to a regulatory agency. That well
- 4 will set the scope of the spacing unit. So the spacing
- 5 unit can't grow larger than that defining well. So if a
- 6 well is near the centerline of a half section, it would
- 7 be a 320-acre spacing unit, and then other infill wells
- 8 could be used to develop that half section. And that's
- 9 exactly what operators are doing today. That is the
- 10 type of development plan that they're putting together.
- 11 That's the type of development plan they want to put
- 12 together so that they can get a comprehensive look at
- 13 the basins they're developing in and use the zipper frac
- 14 system that can increase their recovery by 30 percent.
- 15 And that's the testimony that we've heard throughout the
- 16 course of this proceeding.
- 17 Now, I understand IPANM's comments, that
- 18 there is some reluctance to have somebody come in and
- 19 drill five wells in a half section, but I think we have
- 20 to realistically look at this as a state and say, "Do we
- 21 want to limit that development option?" Do we want to
- 22 say, "Operator, you can only complete one well in a half
- 23 section, then you have to wait 60 days and bring your
- 24 rigs back out and drill your infill wells?" I don't
- 25 think that's in line with what you can do in other

- 1 states, and it's going to create increased costs on
- 2 operators. And those increased costs, I mean, it just
- 3 makes it more expensive to do business here in our state
- 4 and pursue development within the state. And those
- 5 incentives are the types of things that rules are made
- 6 to address and provide for.
- 7 If you look at the rules that have been
- 8 provided to you over the course of the last couple of
- 9 days, under 16A(11)(c), it does actually state that --
- 10 incorporate the compulsory pooling provision for infill
- 11 wells under that provision specifically. And there was
- 12 a lot of discussion, honestly, about that over the last
- 13 couple of days between NMOGA, Marathon and the Division
- 14 and how that would be handled. Under the rules as
- 15 contemplated, you could not get a single pooling order
- 16 and then simultaneously drill five wells. You'd have to
- 17 propose all five wells together, bring them to hearing
- 18 for the pooling proceeding if you want to drill them all
- 19 together and get an order from the Division that allows
- 20 you to drill them together. And that's because this
- 21 provision is linked to 19.15.13.10 and 19.15.13.11,
- 22 which provides a notice mechanism. So there are
- 23 barriers already in the rules.
- 24 If parties want to bring something to
- 25 hearing, they're going to have to propose the well, and

- 1 each well is going to get a separate election. Each
- 2 well is going to have a separate AFE, which is already
- 3 required under the Division's procedures and regulations
- 4 for compulsory pooling hearings. You're going to have
- 5 to present your evidence at a pooling hearing just as
- 6 you would for any case involving a single well. And
- 7 people are going to be afforded notice, the opportunity
- 8 for hearing, the opportunity to make a record, and then
- 9 the Division is going to decide, based on the evidence,
- 10 whether or not the operator can go ahead and
- 11 simultaneously complete those wells and whether or not
- 12 that's in the best interest of the reduction of waste,
- 13 increasing -- and protecting correlative rights. And I
- 14 think that that's the proper mechanism that we have in
- 15 place.
- 16 When the Division enters an order, it has
- 17 the power to do that and not have somebody jump through
- 18 all the hoops of the notification provisions. And
- 19 that's something that David Brooks explained to us as we
- 20 were working on these specific provisions.
- 21 So I think as you go into your discussions
- 22 today about the language that's proposed to you, there
- 23 are mechanisms built into the regulations to protect
- 24 correlative rights, and there are mechanisms built into
- 25 the regulations to address IPANM's concerns. And I ask

- 1 that this Commission think about future development.
- 2 Since these are the rules we're going to live with for
- 3 the next ten-plus years, think about how operators are
- 4 trending to develop now, not how they used to develop
- 5 ten years ago.
- 6 Thank you.
- 7 CLOSING STATEMENT
- 8 MR. FELDEWERT: Madam Chair, if I may?
- 9 I want to make one comment on the
- 10 proposition that Subsection A(5) is contrary to law.
- 11 Okay? So what we're looking at here is page 12 in
- 12 NMOGA's Attachment 1. Mr. Gallegos has suggested that
- 13 this provision is contrary to law, contrary to our
- 14 pooling statute, Section 70-2-17.
- If we look at A(5), first off, A(5) is the
- 16 same provision that's in the rules now. This is the
- 17 same provision that was adopted in 2011 by the
- 18 Commission at that point in time when they raised these
- 19 same issues. Okay? And the Commission at that point in
- 20 time recognized that correlative rights aren't impacted
- 21 until you produce. It's your opportunity to produce
- 22 your just and equitable share of reserves. There is no
- 23 correlative rights issue until you produce. This
- 24 provision is nothing more than when I can file an
- 25 application to drill and when I can commence drilling.

- 1 Nothing more than that.
- 2 As we know -- and this has worked very well
- 3 since it was enacted in 2011 -- nobody can produce their
- 4 well until they have aggregated their acreage comprised
- 5 of their spacing unit or either by a voluntary agreement
- 6 or a pooling order. Mr. Gallegos says, "Well, that's
- 7 contrary to law because you've already drilled."
- All you've got to do is go to the statute
- 9 that he cited. 70-2-17C says that when one such owner
- 10 or owners who has the right to drill has drilled or
- 11 proposes to drill a well -- and said common sources --
- 12 got a pooling order. So the statute itself contemplates
- 13 that there are going to be circumstances where you pool
- 14 after drilling. The statute allows that. That is
- 15 entirely consistent with the statute. So there is
- 16 absolutely nothing inconsistent between Subsection A(5)
- 17 and the pooling stage.
- Thank you.
- 19 CHAIRWOMAN RILEY: Thank you.
- 20 Anyone else that I hadn't considered before
- 21 lunch that wants to say something?
- 22 All right. I think that concludes.
- 23 We do want to keep the record open; is that
- 24 correct --
- MR. BRANCARD: Yes.

1 CHAIRWOMAN RILEY: -- as we go into our

- 2 deliberations?
- MR. BRANCARD: Correct.
- 4 CHAIRWOMAN RILEY: Is there anything else?
- 5 COMMISSIONER BALCH: Basically, as with
- 6 other rulemaking, sometimes we get in there and want to
- 7 call a witness back, so we like to keep the record open
- 8 until we're done deliberating.
- 9 MR. FELDEWERT: So you want the witnesses
- 10 to stick around?
- 11 COMMISSIONER BALCH: If that's convenient.
- MR. FELDEWERT: We can make that happen
- 13 with the exception of one that left, but the remaining
- 14 witnesses are here.
- 15 CHAIRWOMAN RILEY: Here comes the fun part.
- 16 MR. BRANCARD: First the question is: Do
- 17 you think you're ready to deliberate? In other words,
- 18 do you want anything more from the parties? Do you want
- 19 them to summarize anything in writing? Do you want them
- 20 to come up with a clean copy of the rule and then
- 21 deliberate at some later date, or do you want to just
- 22 take what you have now and go for it?
- COMMISSIONER MARTIN: All those things were
- 24 satisfied. We got a clean copy, for sure, of what
- 25 contains all the agree-upon changes.

1 COMMISSIONER BALCH: All right. So I quess

- 2 I have a slightly different opinion on than that because
- 3 I've marked up my copy, obviously, of Exhibit 2 and my
- 4 copy of NMOGA Exhibit 1 --
- 5 MR. FELDEWERT: Attachment 1.
- 6 COMMISSIONER BALCH: -- Attachment 1 with
- 7 my notes. So I think I would prefer to take OCD Exhibit
- 8 2, which is a complete list, work from that with NMOGA's
- 9 exhibit open next to me and their additions we just got
- 10 before lunch and kind of go through it line by line and
- 11 see if we have a consensus starting out. Maybe a lot of
- things we'll agree on and maybe a few things will need
- 13 to be discussed.
- And what we've done in the past that's
- 15 worked pretty well is Florene and the Commission and
- 16 counsel has tracked our discussion and then provided us
- 17 a clean copy at the end of a certain period of the
- 18 deliberations. So I think we can get a clean copy of
- 19 whatever we deliberate on today tomorrow morning to
- 20 continue deliberations, and that might satisfy your -- a
- 21 full, clean copy to look at, but also let us take
- 22 advantage of information I've already scribbled on my
- 23 own.
- 24 COMMISSIONER MARTIN: Okay.
- 25 CHAIRWOMAN RILEY: I tend to agree with

- 1 that. I think that's a good plan.
- 2 COMMISSIONER BALCH: Now, as far as being
- 3 ready to deliberate, I think I'm ready to deliberate
- 4 with those caveats.
- 5 CHAIRWOMAN RILEY: I'm ready. I'd like to
- 6 do it while it's nice and fresh because it's a lot of
- 7 information we got presented over the last few days.
- 8 MR. BRANCARD: And the most important
- 9 discussion in negotiations is what should be the shape
- 10 of the table?
- 11 (Recess, 2:13 p.m. to 2:19 p.m.)
- 12 CHAIRWOMAN RILEY: Back on the record.
- So my understanding of your suggestion for
- 14 doing this is to walk through it section by section,
- 15 line by line and just see if we all agree with what it
- 16 says and take into consideration the changes that were
- 17 suggested, all that, line by line.
- 18 COMMISSIONER BALCH: And any discussion we
- 19 might need of that. And I would guess that a lot of the
- 20 earlier part, until you get to 15.16, is going to be
- 21 relatively simple.
- 22 CHAIRWOMAN RILEY: Yeah.
- COMMISSIONER BALCH: And then it gets much
- 24 more complicated.
- 25 CHAIRWOMAN RILEY: Okay. So

1 systematically, I don't mind kind of reading at where

- 2 we're at.
- Or, Bill, do you want to do that?
- 4 OPEN-SESSION DELIBERATIONS
- 5 MR. BRANCARD: I can do that.
- 6 So we have five parts of the oil and gas
- 7 rules that have been proposed for changes, one of which
- 8 has extensive changes. So I guess we can leave that for
- 9 last.
- 10 COMMISSIONER BALCH: That's 16?
- MR. BRANCARD: 16, yeah.
- 12 And we can start with Rule 2, which is our
- 13 rule that includes all the basic definitions that apply
- 14 to all the oil and gas rules. There were significant
- 15 changes related to three or four definitions, and then a
- 16 series of grammatical changes, stylistic changes made to
- 17 a number of other definitions.
- So the first one is on page 1, A(8) --
- 19 7(A)(8), "Affected persons." This is a term that's
- 20 actually taken from Rule 4, which is the adjudicatory
- 21 provisions, which includes -- Rule 4 includes all the
- 22 notices provisions for various types of applications and
- 23 hearings. In there, there was a definition of "affected
- 24 persons" -- well, there was a statement that "affected
- 25 persons" is the following. And it was decided to move

- 1 it to this section because the term is then used in
- 2 several other places now in the rule as who gets notice.
- 3 So really "affected persons" is who gets notice. So a
- 4 lot this comes from -- I believe it's under "Notice for
- 5 unorthodox well locations, " just taken from there and
- 6 then kind of elaborated a bit here.
- 7 There was a change from what NMOGA proposed
- 8 in (8)(A), where it says "included in Division-approved
- 9 units, " to read "Division-approved or federal unit."
- 10 COMMISSIONER BALCH: I think OCD went along
- 11 with that change, and I see no reason why not to add it.
- 12 COMMISSIONER MARTIN: I agree.
- 13 CHAIRWOMAN RILEY: I agree.
- 14 MR. BRANCARD: Some other terms used in
- 15 this definition were also modified such as "working
- 16 interest owner, " "royalty interest owner. " Those are
- 17 pretty key definitions throughout the rules. So those
- 18 are defined terms.
- So if we're okay with that, we go to page
- 20 6, I believe, where "mineral interest owner" is. This
- 21 is designed to try to remove some ambiguity, with this
- 22 use of "executive right," which is not a defined term.
- 23 And it's replaced with "working interest owner," which
- 24 will be a defined term -- which is a defined term. So
- 25 now "interest owner" is a combination of working

1 interest owner and the owner of mineral rights that are

- 2 not leased.
- 3 CHAIRWOMAN RILEY: I'm good with that.
- 4 COMMISSIONER MARTIN: I am, too.
- 5 COMMISSIONER BALCH: I'm fine.
- 6 MR. BRANCARD: The next page, the
- 7 definition of "proration unit." That's actually a
- 8 definition taken from the statute, and you see the
- 9 statutory definition in there. Sort of removed is this
- 10 interesting sort of tautology of the spacing unit here
- 11 that I think was causing confusion. One of my favorite
- 12 sentences in the rules: "All proration units are
- 13 spacing units but not all spacing units are proration
- 14 units." Leaves you scratching your head.
- 15 COMMISSIONER MARTIN: Right.
- 16 MR. BRANCARD: Any problems with those
- 17 changes?
- 18 COMMISSIONER MARTIN: No.
- 19 COMMISSIONER BALCH: I only note that there
- 20 more or less was a consequence of horizontal spacing
- 21 units being able to overlap. So you may want to exclude
- 22 that. I think I'm comfortable with the way it is now,
- 23 although later on when we talk about allowables, I'll
- 24 probably have a few things that I want to discuss.
- 25 COMMISSIONER MARTIN: Are you saying you're

- 1 okay with overlapping spacing units?
- 2 COMMISSIONER BALCH: Yes.
- COMMISSIONER MARTIN: Okay. I am, too.
- 4 MR. BRANCARD: Okay. So then the next
- 5 page, "royalty interest owner" defined. Again, there is
- 6 that phrase "executive rights." It's sort of ambiguous.
- 7 It's been replaced with more specific --
- 8 COMMISSIONER MARTIN: I'm sorry. Where are
- 9 you, Bill?
- MR. BRANCARD: I'm on page 8R(7), "Royalty
- 11 interest owner."
- 12 COMMISSIONER MARTIN: Okay.
- 13 CHAIRWOMAN RILEY: I'm good with this one.
- 14 COMMISSIONER MARTIN: I am, too.
- 15 COMMISSIONER BALCH: As am I.
- MR. BRANCARD: I think the final did not
- 17 change the definition of "working interest owner." I
- 18 think that may be the major changes to Part 2.
- 19 Okay. The next part is Adjudicatory
- 20 Procedures and in particular its focus on 4.12, which is
- 21 "Notice Requirements For Specific Adjudications." OCD
- 22 had proposed to amend the notice requirements for
- 23 unorthodox well locations and nonstandard proration
- 24 unit. NMOGA has added to those proposed changes to the
- 25 "compulsory pooling and statutory unitization notice

- 1 requirements."
- 2 CHAIRWOMAN RILEY: I have down that the OCD
- 3 agreed with that.
- 4 COMMISSIONER MARTIN: So do I.
- 5 COMMISSIONER BALCH: I think the more
- 6 important change is the part up there at the top of A
- 7 where it changes it from "give notice to an owner" to
- 8 "give notice to each owner." As long as we mention
- 9 that, I'm all right with it.
- 10 CHAIRWOMAN RILEY: I agree with that.
- 11 COMMISSIONER MARTIN: Yeah. I don't have a
- 12 problem with that.
- 13 MR. BRANCARD: And then NMOGA adds a
- 14 sentence to the end of that (A)(1)(a): "An applicant
- 15 seeking compulsory pooling of a standard horizontal
- 16 spacing unit need not give notice to affected persons in
- 17 adjoining spacing units or tracts unless the Division so
- 18 directs."
- 19 CHAIRWOMAN RILEY: Yeah. That's the
- 20 statement I referred to that I have down that OCD agrees
- 21 with that. I'm not sure --
- 22 COMMISSIONER MARTIN: So do I.
- 23 CHAIRWOMAN RILEY: That's what I was
- 24 talking about earlier.
- 25 COMMISSIONER BALCH: Yeah. They seem to

1 agree with it. And I think really all this does is say

- 2 that if they're not related to the pool, then they don't
- 3 really need to know necessarily.
- 4 COMMISSIONER MARTIN: Right.
- 5 COMMISSIONER BALCH: Is that consistent
- 6 with what the way the vertical wells and traditional
- 7 pools have been done? That's not my area.
- 8 MR. BRANCARD: Well, I mean, A simply says
- 9 you give notice to anybody who has an interest in the
- 10 area you're pooling.
- 11 COMMISSIONER BALCH: Which makes sense.
- MR. BRANCARD: Right. So this doesn't say
- 13 anything in opposition to that. It just sort of says --
- 14 COMMISSIONER BALCH: It explicitly states
- 15 that you don't need to send notice to anybody else.
- 16 COMMISSIONER MARTIN: Kind of limits it.
- MR. BRANCARD: Yeah.
- 18 CHAIRWOMAN RILEY: Yeah. And I think the
- 19 point that Mr. Brooks made on that was that they've
- 20 never had anyone show up that has been noticed in this
- 21 way.
- 22 COMMISSIONER BALCH: Plus, they still have
- 23 to know the Division can specify if they feel like it.
- 24 So --
- 25 CHAIRWOMAN RILEY: I'm okay with that.

- 1 COMMISSIONER MARTIN: I am, too.
- 2 MR. BRANCARD: And then in the next
- 3 paragraph, A(1)(b), the phrase "the proposed unit is not
- 4 larger in size than provided in 19.15.15...or applicable
- 5 special pool orders." NMOGA proposes to delete that.
- 6 COMMISSIONER MARTIN: I'm okay with that.
- 7 I think the Division is as well.
- 8 COMMISSIONER BALCH: It's just confusing
- 9 the way it's written.
- 10 CHAIRWOMAN RILEY: Uh-huh.
- 11 MR. BRANCARD: Well, for horizontal wells,
- 12 for the size limitations that are in 15, it's now been
- 13 replaced by what's in 16.
- 14 COMMISSIONER MARTIN: Right.
- MR. BRANCARD: So it wouldn't be good to
- 16 refer to --
- 17 COMMISSIONER BALCH: I'm comfortable with
- 18 striking that sentence -- part of the sentence.
- 19 MR. BRANCARD: So the next page is the
- 20 notice requirements for unorthodox well locations.
- 21 Okay? So here, again, in (a), that was the "affected
- 22 persons provision that has now been moved to the
- 23 general definition section.
- 24 CHAIRWOMAN RILEY: I'm okay accepting this.
- 25 COMMISSIONER MARTIN: I am. So the new (a)

- 1 needs to be more specific about who gets notice.
- 2 COMMISSIONER BALCH: Modified by NMOGA to
- 3 specify that it's in the same pool or formation.
- 4 COMMISSIONER MARTIN: Right.
- 5 CHAIRWOMAN RILEY: I think that's a great
- 6 clarification.
- 7 COMMISSIONER BALCH: Right, if you're --
- 8 CHAIRWOMAN RILEY: And OCD had agreed with
- 9 that as well.
- 10 COMMISSIONER BALCH: I would accept it with
- 11 the modifications by NMOGA.
- 12 CHAIRWOMAN RILEY: Me, too.
- 13 COMMISSIONER MARTIN: (Indicating.)
- 14 CHAIRWOMAN RILEY: Are you okay with the
- 15 changes in B?
- 16 COMMISSIONER BALCH: They're specifically
- 17 pointing in B to 19.15.15.10B.
- 18 MR. BRANCARD: Where are you seeing this
- 19 cross-reference?
- 20 COMMISSIONER BALCH: This is in NMOGA's
- 21 version of --
- MR. BRANCARD: Oh, okay. Yes.
- 23 COMMISSIONER BALCH: -- of (b). "If the
- 24 proposed well location is unorthodox by being in a
- 25 different quarter-quarter section or quarter section

- 1 than 19.15.15.10.B or special orders provide...."
- 2 CHAIRWOMAN RILEY: So B is: "320-acre
- 3 spacing applies to a deep gas well in Lea, Chaves, Eddy
- 4 or Roosevelt county that is projected to be drilled to a
- 5 gas-producing formation, or is within a defined gas
- 6 pool, that is in the Wolfcamp or an older formation.
- 7 The well shall be located on a spacing unit consisting
- 8 of 320 surface contiguous acres, more or less,
- 9 comprising any two quarter sections of a single section
- 10 that is a legal subdivision of the United States public
- 11 land surveys provided that.... And then there is a 1
- 12 and a 2. So "the initial well on a 320-acre unit is
- 13 located no closer than 660 feet to the outer boundary of
- 14 the quarter section on which the well is located and no
- 15 closer than 10 feet to a quarter-quarter section line or
- 16 subdivision inner boundary, and;
- 17 "Only one infill well on a 320-acre unit
- 18 shall be allowed provided that the well is located in
- 19 the quarter section of the 320" -- "of the 320-acre unit
- 20 not containing the initial well and is no closer 660
- 21 feet to the outer boundary of the quarter section and no
- 22 closer than 10 feet to a quarter-quarter section line or
- 23 subdivision inner boundary."
- 24 COMMISSIONER BALCH: So that seems to be
- 25 pointing to a specific area of large exceptions to

- 1 normal pool orders.
- 2 CHAIRWOMAN RILEY: Well, this refers to
- 3 vast [sic] wells.
- 4 COMMISSIONER MARTIN: Special provisions
- 5 for those counties, for those areas.
- 6 CHAIRWOMAN RILEY: Uh-huh.
- 7 COMMISSIONER MARTIN: I'm okay with that.
- 8 And I'm okay including the language in the same --
- 9 COMMISSIONER BALCH: Works for me.
- 10 COMMISSIONER MARTIN: I did have a note on
- 11 that one that the Division agrees. Did they agree on
- 12 that one?
- 13 CHAIRWOMAN RILEY: I have a check that they
- 14 agreed.
- 15 COMMISSIONER BALCH: Next is the
- 16 nonstandard proration unit. I think the observation was
- 17 that there is not much prorationing going on. It looks
- 18 like to me the purpose of this, with NMOGA's
- 19 modification, is that you're basically maintaining the
- 20 existing language and then saying that the nonstandard
- 21 horizontal spacing units don't apply to this. I believe
- 22 that comes back on the ability to overlap --
- 23 COMMISSIONER MARTIN: Which I'm okay with.
- 24 COMMISSIONER BALCH: -- without triggering
- 25 proration.

- 1 COMMISSIONER MARTIN: Right.
- 2 CHAIRWOMAN RILEY: I'm good with this.
- 3 COMMISSIONER BALCH: So I'm okay with
- 4 NMOGA's modification. I think OCD was as well.
- 5 COMMISSIONER MARTIN: I think so, too.
- 6 CHAIRWOMAN RILEY: I have notes that that
- 7 last sentence was requested by OCD, actually. So --
- 8 COMMISSIONER BALCH: Are we going too fast
- 9 for you, Mr. Brancard?
- MR. BRANCARD: No.
- 11 COMMISSIONER BALCH: You should take
- 12 shorthand lessons from Florene. You could write faster.
- MR. BRANCARD: I think I've got everything
- 14 down.
- Rule 13, which is the rule on drilling
- 16 permits.
- 17 COMMISSIONER BALCH: Looks like just
- 18 housecleaning.
- 19 COMMISSIONER MARTIN: Right.
- MR. BRANCARD: Yeah.
- 21 COMMISSIONER BALCH: We're pretty much
- 22 doing this every time we go back to a rule and cleaning
- 23 up, to modify the language.
- MR. BRANCARD: As stated earlier, we have
- 25 to send these rules to the State Records Administrator.

1 And they have a set of rules on rules, and they edit our

- 2 rules for grammatical errors. And I was just noticing
- 3 in Rule 4, they refer to 19.15.10B. That's a bad one.
- 4 It's supposed to be Subsection B of 19.15.15.10 NMAC.
- 5 COMMISSIONER BALCH: They're going to
- 6 capture that in the --
- 7 MR. BRANCARD: Yeah. And that's one of the
- 8 things. When we get down to the point where you-all
- 9 approve the rule for filing, we will ask that we be
- 10 allowed to proofread it and try to catch nonsubstantive
- 11 grammatical changes before filing.
- 12 COMMISSIONER MARTIN: That's required by
- 13 Records.
- 14 MR. BRANCARD: Yeah. Because it's really
- 15 bad if they make a correction after you file, because
- 16 then we have to do another round of public notice about
- 17 the errors they have found, under the new statute.
- 18 COMMISSIONER BALCH: The only other change
- in this one, besides the renumbering, is in B(2) -- and
- 20 this is a consequence of defining horizontal wells
- 21 separately from directional and deviated wells.
- 22 COMMISSIONER MARTIN: Right.
- COMMISSIONER BALCH: However, it does point
- 24 to paragraph five of Subsection A of 15.16.15, which
- 25 we'll discuss later, I suppose. And that's where the

1 rules for horizontal well rules would be if they are so

- 2 adopted.
- MR. BRANCARD: Well, I think that's a
- 4 miscitation, because that A -- A of 15 is vertical and
- 5 deviated. Or am I in the wrong section? That's 14.
- 6 Yeah. We took "directional" out of 15, right? So A(5)
- 7 is -- A(5) is just largely a restatement of what's in
- 8 D(1) of this section.
- 9 COMMISSIONER BALCH: Was it needed?
- MR. BRANCARD: Yeah, because it's more
- 11 specific to the horizontal spacing unit.
- 12 COMMISSIONER BALCH: Well, as long as we
- 13 can make sure the citation is correct, then I'm all
- 14 right with it.
- MR. BRANCARD: Yeah. It's correct, so the
- 16 changes to Rule 15, the well spacing rule.
- 17 COMMISSIONER BALCH: There is a
- 18 modification change by NMOGA in Section A -- 15.11A, "45
- 19 days" instead of the "10 days." I think that was
- 20 because you need more time to get a directional survey
- 21 for a horizontal well, which is required later on in 16.
- 22 COMMISSIONER MARTIN: Right, for
- 23 consistency in another -- in another rule or procedure.
- 24 I can't remember which one was changed, but one was
- 25 changed.

1 MR. BRANCARD: That was the one where when

- 2 we looked at the rule that's cross-referenced in there,
- 3 that hadn't changed. But that rule references
- 4 19.15.19.8, which is "Method of Determining Gas Well
- 5 Potential, and it says that the operator shall report
- 6 the tests on form C-122 ... and file it within 10 days
- 7 following the test's completion."
- 8 CHAIRWOMAN RILEY: The only thing that
- 9 changed to 45 days is the completion of just the C-105
- 10 [sic].
- 11 COMMISSIONER MARTIN: The completion
- 12 report?
- 13 CHAIRWOMAN RILEY: Uh-huh.
- 14 COMMISSIONER BALCH: Basically giving 45
- 15 days to turn in a completion report.
- 16 MR. BRANCARD: That's a well test, not a
- 17 completion report.
- 18 CHAIRWOMAN RILEY: A well test?
- 19 MR. BRANCARD: The completion report is
- 20 somewhere else.
- 21 CHAIRWOMAN RILEY: "An operator shall
- 22 conduct tests to determine the daily open flow potential
- volumes of gas wells from which gas is being used or
- 24 marketed. The operator shall report the test on
- 25 division-prescribed forms within 60 days after the date

of the well's initial connection to gas transportation

- 2 facility; and the date of reconnection following the
- 3 workover." Huh. "The operator shall report the
- 4 test ... 60 days after...."
- 5 COMMISSIONER MARTIN: I think it makes more
- 6 sense to have test results supplied along with the
- 7 completion report, test the consistency. If you're
- 8 going to file a completion report within 45 days, you
- 9 should file a test report within 45 days as well,
- 10 because sometimes it takes that long to test these
- 11 horizontal wells.
- 12 COMMISSIONER BALCH: And flowback a lot
- 13 longer.
- 14 CHAIRWOMAN RILEY: So when your test
- 15 allowable, C-104 -- I'm trying to think. They have to
- 16 report -- report that data on test allowable if it
- 17 doesn't come into the final C-104, in which case the 45
- 18 days makes sense.
- 19 COMMISSIONER MARTIN: Right.
- 20 COMMISSIONER BALCH: I believe the Division
- 21 was on board with that change.
- 22 COMMISSIONER MARTIN: I don't know. It
- 23 didn't come up. I don't think it came up with the
- 24 hearing. I don't think the Division commented on it.
- 25 COMMISSIONER BALCH: Or it was a change

- 1 presented by NMOGA, from ten to 45 days.
- 2 COMMISSIONER MARTIN: Yeah.
- 3 CHAIRWOMAN RILEY: This seems to conflict
- 4 because the rule, 19.8, is talking about "operator shall
- 5 report the tests on division-prescribed forms within 60
- 6 days after the well's initial connection to gas
- 7 transportation, " which can be on a test allowable. We
- 8 need a flow chart (laughter).
- 9 COMMISSIONER MARTIN: I think if we require
- 10 45 days, it's still within the 60.
- 11 CHAIRWOMAN RILEY: Yeah.
- 12 COMMISSIONER BALCH: And in the absence of
- 13 testimony on it, we can either accept the change or --
- 14 CHAIRWOMAN RILEY: Yeah.
- 15 COMMISSIONER BALCH: I don't think we can
- 16 put in a different date, unless there is some
- 17 substantial reason to change it. So we can go with the
- original "not represented by the division," or we can go
- 19 with NMOGA's 45 days.
- 20 MR. BRANCARD: I can see in 19.8, it talks
- 21 about gas wells that are not connected to a gas
- 22 gathering facility without doing the test within 30 days
- and then reporting within ten days, which goes along
- 24 with this. And this is talking about wildcat or
- 25 development wells. One can assume they're probably not

- 1 connected to gas gathering.
- 2 CHAIRWOMAN RILEY: The other thing is --
- 3 COMMISSIONER MARTIN: I'm okay with the 45
- 4 days.
- 5 COMMISSIONER BALCH: I'm okay with the 45
- 6 days, too. It's hard to discuss it without testimony
- 7 to --
- 8 CHAIRWOMAN RILEY: Yeah. Okay.
- 9 MR. BRANCARD: Okay. So changes to 15 are
- 10 just wording of notice changes required either because
- 11 we now have special rules for horizontal wells or
- 12 because we've now defined the term "affected persons."
- 13 They don't need to reference back to -- well.
- 14 COMMISSIONER BALCH: We had a little bit of
- discussion on 15.15.12B(3)(a). That's where we had our
- 16 history of English on the 20-day requirement.
- 17 COMMISSIONER MARTIN: Oh, right, where we
- 18 got the reasoning from Mr. Brooks.
- 19 COMMISSIONER BALCH: I think the reason why
- 20 I brought it up originally is because it seemed to put
- 21 the burden of not wanting to be involved on approving --
- 22 nobody said they wouldn't want to be involved on the
- 23 operator who was trying to drill the well rather than
- 24 the -- the Division. I don't know if the Division had
- 25 that requirement before or not.

1 CHAIRWOMAN RILEY: These didn't change.

- 2 This notice requirement didn't change.
- 3 COMMISSIONER MARTIN: The question came up
- 4 of why 20.
- 5 COMMISSIONER BALCH: Why 20, because
- 6 everything else is 10 or 15 or 45 or 30. I think I
- 7 specifically asked Mr. Brooks if 20 days was long enough
- 8 and if this was putting the onus for informing the OCD
- 9 on the operator. He didn't seem to have a problem with
- 10 20 days.
- 11 CHAIRWOMAN RILEY: I think everybody's
- 12 really used to 20 days.
- 13 COMMISSIONER BALCH: Works for me.
- 14 The rest looks like pointers to different
- 15 notice requirements.
- 16 CHAIRWOMAN RILEY: Where are you looking at
- 17 now?
- 18 MR. BRANCARD: In 15, most of the -- yeah.
- 19 Most of the changes are sort of clarifying the notice
- 20 requirements, not really changing them. Sort of making
- 21 them more precise of who exactly --
- 22 COMMISSIONER BALCH: And that was proposed
- 23 by the Division and unopposed by anybody else.
- 24 CHAIRWOMAN RILEY: I'm good.
- 25 COMMISSIONER BALCH: Except those with the

1 caveat that Mr. Brancard gets to check them all at some

- 2 point.
- 3 COMMISSIONER MARTIN: Thank you, Bill.
- 4 CHAIRWOMAN RILEY: Thank you, Bill.
- 5 MR. BRANCARD: We also have Part 20, the
- 6 last page that you've got instead of -- oh, no. That's
- 7 Rule 16. Sorry. I thought it was Part 20. It's 16.
- 8 Never mind. Thank you.
- 9 COMMISSIONER BALCH: False alarm.
- 10 MR. BRANCARD: Okay. Now you need to look
- 11 at three documents.
- 12 COMMISSIONER BALCH: Jalapeno starts on
- 13 15.16 -- 15.16.7F.
- I can't seem to find my handout that we got
- 15 before lunch.
- 16 CHAIRWOMAN RILEY: I think we can talk
- 17 about the first take points with just three documents.
- 18 I don't see --
- 19 COMMISSIONER MARTIN: Take the commas out.
- 20 CHAIRWOMAN RILEY: Yeah. I think that
- 21 makes it more clean.
- 22 COMMISSIONER MARTIN: Uh-huh. I'm good.
- 23 COMMISSIONER BALCH: I think Jalapeno, when
- 24 they made their case, did refer to E and F, but that
- 25 would probably need to be part of our larger discussion

- 1 on setbacks anyway.
- 2 COMMISSIONER MARTIN: Sure.
- 3 COMMISSIONER BALCH: If they don't have
- 4 anything in their pre-hearing statement that
- 5 addresses -- I mean E or J, I guess.
- 6 The first thing is -- so E, which is the
- 7 new definition for "first take point."
- 8 CHAIRWOMAN RILEY: I'm good with that.
- 9 COMMISSIONER BALCH: Yeah. That's a lot of
- 10 confusion, when I first read that with the comma in
- 11 there. I was trying to figure out how to rewrite the
- 12 sentence and make it more clear. Taking out the comma
- does a pretty good job.
- MR. BRANCARD: At this point, "measured
- 15 depth" is not a defined term. But I think the
- 16 Commission has a proposed rule heading toward hearing
- 17 where it will be defined. So we may need to be careful
- 18 when we get to that rulemaking.
- 19 COMMISSIONER MARTIN: Isn't that defined --
- 20 not here but somewhere else?
- 21 MR. BRANCARD: It's defined in the geologic
- 22 or gas dictionary.
- 23 COMMISSIONER BALCH: It's not defined in
- 24 the rules anyway.
- 25 CHAIRWOMAN RILEY: I was shocked.

1 MR. BRANCARD: We have to consider the

- 2 proposed financial assurance rules that are coming down
- 3 the pike. There is going to be a definition proposed.
- 4 COMMISSIONER MARTIN: For measured depth?
- 5 MR. BRANCARD: Yeah.
- 6 COMMISSIONER BALCH: That's coming up.
- 7 MR. BRANCARD: Next month.
- 8 COMMISSIONER BALCH: Next month.
- 9 So we might need to address "measured
- 10 depth" here as a definition.
- 11 MR. BRANCARD: Yeah. But I guess if we
- 12 ought to -- if we approve it here, we have to keep in
- 13 mind that when we look at that rule, that that
- 14 definition may have implications for this, too.
- 15 COMMISSIONER BALCH: So you'll be the
- 16 attorney on that rulemaking also?
- MR. BRANCARD: Yes.
- 18 COMMISSIONER BALCH: Make sure to remind
- 19 us.
- 20 MR. BRANCARD: Okay. And I believe what's
- 21 being proposed is, like you said, something coming out
- 22 of a standard dictionary.
- 23 COMMISSIONER MARTIN: It's a pretty widely
- 24 accepted term.
- 25 CHAIRWOMAN RILEY: Uh-huh. I don't think

- 1 it'll be --
- 2 COMMISSIONER BALCH: "First take point" is
- 3 the -- "means the shallowest measured depth of the
- 4 wellbore where the completed interval starts, " which I
- 5 understand. I'm fine with it.
- 6 COMMISSIONER MARTIN: I am, too.
- 7 CHAIRWOMAN RILEY: Yeah.
- 8 MR. BRANCARD: It would almost be simpler
- 9 to say "where the completed interval starts." That's
- 10 really what you're talking about.
- 11 COMMISSIONER BALCH: Perhaps they did that
- 12 because there is no definition of measured depth in the
- 13 rules.
- 14 Similarly for J, the last take point, which
- 15 takes care of the additional recommended changes, number
- 16 two.
- 17 COMMISSIONER MARTIN: Right.
- 18 COMMISSIONER BALCH: So we have Jalapeno's
- 19 proposed rule, 19.15.16.7F, "Horizontal spacing unit."
- 20 CHAIRWOMAN RILEY: I think Mr. Feldewert
- 21 explained why that wasn't a conflict in the law.
- 22 COMMISSIONER BALCH: What's your
- 23 interpretation of that, Bill?
- MR. BRANCARD: Well, I think Jalapeno's
- 25 trying to give a very strict reading to a statute which

1 doesn't exactly say what they say it says. The statute

- 2 doesn't say that the Commission's obligation is to fix
- 3 spacing units. What they cite to is a provision of the
- 4 statute that says the Commission should adopt rules to
- 5 fix the spacing of wells, which I think is what you're
- 6 doing here.
- 7 COMMISSIONER BALCH: Which is fairly broad.
- 8 MR. BRANCARD: I think they're trying to
- 9 create an implication -- like we had currently for
- 10 vertical wells, there is a spacing unit. There is a
- 11 40-spacing unit that should be there for 160 acres or
- 12 240 acres for horizontal wells. I don't think there is
- 13 anything in the statute that regulates that.
- 14 COMMISSIONER BALCH: Nothing that precludes
- 15 us from creating a horizontal spacing unit?
- MR. BRANCARD: No.
- 17 COMMISSIONER BALCH: I'm comfortable with
- 18 the definition as it stands --
- 19 CHAIRWOMAN RILEY: I'm comfortable with it.
- 20 COMMISSIONER BALCH: -- realizing we'll be
- 21 discussing later on what exactly horizontal spacing unit
- means.
- So 7H had an additional recommended change
- 24 from NMOGA, Marathon and OCD, their number one on the
- 25 handout from before lunch.

1 MR. BRANCARD: Do you want to tackle that

- 2 right now?
- 3 COMMISSIONER BALCH: That's where we're at.
- 4 We can try and figure out if we can tackle it. If we
- 5 need to push off the discussion until later, that's
- 6 fine, too.
- 7 CHAIRWOMAN RILEY: It kind of goes
- 8 hand-in-hand with some of this other stuff.
- 9 COMMISSIONER BALCH: So maybe make a note
- 10 to come back to it.
- 11 CHAIRWOMAN RILEY: Let's table it and put
- 12 it with the same discussions --
- 13 COMMISSIONER MARTIN: Are you concerned
- 14 about the word "proposed"?
- 15 COMMISSIONER BALCH: Well, it's -- we
- 16 probably have to have a discussion.
- 17 COMMISSIONER MARTIN: Are you talking about
- 18 7H, "Infill horizontal well"?
- 19 COMMISSIONER BALCH: There is a
- 20 modification proposed that satisfied Marathon that NMOGA
- 21 and OCD agreed on.
- 22 COMMISSIONER MARTIN: Right.
- COMMISSIONER BALCH: But there may need to
- 24 be some discussion from Jalapeno's brief later on about
- 25 the impact of the infill wells.

- 1 COMMISSIONER MARTIN: Okay. Okay.
- 2 COMMISSIONER BALCH: I think the suggestion
- 3 was to table it until we've had that discussion.
- 4 Do you have a note for us to come back
- 5 there?
- MR. BRANCARD: Yeah.
- 7 COMMISSIONER BALCH: 15(A)(1). We also had
- 8 a definition introduced for kickoff point. NMOGA's
- 9 proposing to delete the last -- the additional last
- 10 clause here.
- 11 CHAIRWOMAN RILEY: I'm missing that. Where
- 12 is that.
- MR. BRANCARD: It's this (indicating).
- 14 CHAIRWOMAN RILEY: Sorry. Document two?
- MR. BRANCARD: Now we're working on four
- 16 documents at once.
- 17 CHAIRWOMAN RILEY: I know.
- 18 COMMISSIONER BALCH: It came with a
- 19 deletion. I think it's unnecessary to add that
- 20 language. You can kick off any number of times in a
- 21 well, in theory.
- 22 COMMISSIONER MARTIN: I agree.
- 23 CHAIRWOMAN RILEY: I'm fine with that.
- 24 COMMISSIONER BALCH: And that would have a
- 25 different well designation, so --

- 1 COMMISSIONER MARTIN: Right.
- 2 COMMISSIONER BALCH: -- it is its own well.
- 3 COMMISSIONER MARTIN: I agree. That's my
- 4 point.
- 5 COMMISSIONER BALCH: We've already talked
- 6 about last take point.
- 7 There are also proposed edits to the term
- 8 "lateral," in K.
- 9 CHAIRWOMAN RILEY: I think that follows the
- 10 kickoff point. It's not necessary. I'm okay with
- 11 taking that out.
- MR. BRANCARD: They wanted to replace
- "deviated" with "diverted," but now they're going back
- 14 to "deviated," which would make it more consistent with
- 15 "kickoff."
- 16 COMMISSIONER BALCH: That brings up a
- 17 question because we've separated definitions of
- 18 horizontal, deviated and directional. Does that add
- 19 confusion if we use the term "deviated," which I think
- 20 now is defined as "an unintentional movement away from
- 21 the vertical"?
- 22 COMMISSIONER MARTIN: Okay. "True
- 23 horizontal well" defined with -- stands -- 100 lateral.
- 24 CHAIRWOMAN RILEY: It's is kind of tough to
- 25 use that "deviated" term when we've defined -- in the

- 1 definition above, it's clear that it's not with
- 2 intentional azimuth, which creates the horizontal
- 3 well -- wait -- or directional. Sorry.
- 4 COMMISSIONER MARTIN: Directional.
- 5 COMMISSIONER BALCH: Intentional as --
- 6 maybe you can help me, Bill, on the legal language side.
- 7 But normally we don't want to use the word of -- in its
- 8 definition.
- 9 MR. BRANCARD: Normally, I would agree, but
- 10 the phrase "intentionally deviated" is used in at least
- 11 four definitions. It's used in the definition of
- "deviated well," "directional well," "kickoff point" and
- 13 "lateral." And that's how it's currently used.
- 14 COMMISSIONER BALCH: In other parts of the
- 15 rule.
- 16 MR. BRANCARD: Yeah. So -- of course,
- 17 "vertical well" is defined as "not having an intentional
- 18 departure or a course deviation." So "deviation" is
- 19 back in.
- 20 COMMISSIONER BALCH: "Or course deviation."
- 21 CHAIRWOMAN RILEY: "Deviated well" has the
- 22 word "deviated well" on it in the definition. So I
- 23 don't know.
- 24 COMMISSIONER BALCH: You said they were
- 25 using "diverted" before that?

1 MR. BRANCARD: Well, in "lateral," they

- 2 switched from "deviated" to "diverted," and then in
- 3 their amendments switched back. Never mind.
- 4 CHAIRWOMAN RILEY: K. I'm okay with it.
- 5 To unravel all that would take more time than we have.
- 6 COMMISSIONER MARTIN: I am, too.
- 7 COMMISSIONER BALCH: Well, we would have to
- 8 change the "deviated" definitions to "diverted" or
- 9 "departure from." Not terribly complicated to do that.
- 10 CHAIRWOMAN RILEY: Well, have you done a
- 11 word search on the rest of the rules?
- 12 COMMISSIONER BALCH: There is that.
- MR. BRANCARD: The rules don't really make
- 14 a lot of changes with deviated and directional wells nor
- 15 did we get any testimony about deviated or directional
- 16 wells.
- 17 COMMISSIONER BALCH: Yeah. Deviated is
- 18 certainly an industry-understood term.
- MR. BRANCARD: It is? Okay.
- 20 CHAIRWOMAN RILEY: Uh-huh.
- 21 COMMISSIONER BALCH: All right.
- 22 So going back to M. I'm happy striking the
- last part of the sentence, as suggested by NMOGA.
- 24 COMMISSIONER MARTIN: I am, too.
- 25 CHAIRWOMAN RILEY: As am I.

1 MR. BRANCARD: So then "multilateral well"?

- 2 CHAIRWOMAN RILEY: Yeah.
- 3 COMMISSIONER MARTIN: I'm okay with that.
- 4 CHAIRWOMAN RILEY: I'm okay with that.
- 5 COMMISSIONER BALCH: Yeah, "multilateral
- 6 well."
- 7 MR. BRANCARD: So whatever the
- 8 definitions -- so focused on how prior wells were
- 9 analyzed with project areas and producing areas, those
- 10 concepts are no longer in the new draft.
- 11 COMMISSIONER BALCH: Replaced with "first
- 12 take point."
- MR. BRANCARD: Right. Change "attain" to
- 14 "drill in terminus and end."
- 15 CHAIRWOMAN RILEY: I think that's a great
- 16 change.
- 17 COMMISSIONER BALCH: In ten years, we're
- 18 just going to wave a magic wand and holes are appearing
- in the ground, and we'll wish we had never struck the
- 20 word "drilling."
- 21 CHAIRWOMAN RILEY: Well, they can do
- 22 another change at that point.
- 23 COMMISSIONER BALCH: "Tract." Seems like
- it should be defined somewhere already.
- 25 CHAIRWOMAN RILEY: Not in the first

- 1 definition.
- 2 COMMISSIONER BALCH: They mainly define
- 3 that because they later on use the term "proximal" or
- 4 "proximity tract" or "proximal tract."
- 5 MR. BRANCARD: I think the word "tract"
- 6 does appear a number of times.
- 7 COMMISSIONER BALCH: Did it already have a
- 8 legal definition?
- 9 MR. BRANCARD: I think that's pretty close.
- 10 We haven't defined it in our rules.
- 11 COMMISSIONER BALCH: But somewhere else in
- 12 some statute.
- MR. BRANCARD: And I actually Googled it
- 14 while we're doing it. It's the "smallest tract
- 15 available generally in a quarter-quarter section, "which
- is sort of the common understanding of what --
- 17 COMMISSIONER BALCH: Substantially in the
- 18 form of a square or rectangle?
- MR. BRANCARD: (Laughter.)
- 20 COMMISSIONER BALCH: It doesn't take too
- 21 long to look at the language and figure out why they
- 22 have to put the word "substantial" in there.
- 23 CHAIRWOMAN RILEY: I don't see any issues
- 24 with P. Is everybody on P, because that's what I'm on?
- 25 COMMISSIONER BALCH: I'm on P. I'll go

1 with the State Land Office on this one. I'm okay with

- 2 it.
- 3 COMMISSIONER MARTIN: Talking about P?
- 4 Yeah.
- 5 COMMISSIONER BALCH: Is that your
- 6 understanding of "unitized area"? Looks like it's not
- 7 really changed from before.
- 8 COMMISSIONER MARTIN: I'm okay.
- 9 COMMISSIONER BALCH: Nobody asked to change
- 10 it.
- 11 MR. BRANCARD: Section 14, a lot of that --
- 12 almost all of that is simply what used to be there. I'm
- 13 not really sure what got changed but a few words here
- 14 and there.
- 15 COMMISSIONER BALCH: Well, basically, they
- 16 replaced Section A with -- A and B and C with new text
- 17 in 15.16.14. The first two pages is deletions -- first
- 18 two-and-a-half pages, and then there is a page and a
- 19 half of new material at the end.
- 20 MR. BRANCARD: So A used to be -- it said
- 21 "deviated wellbores," but it refers to both vertical and
- 22 deviated. So it changed to "vertical and deviated
- 23 wellbores."
- 24 CHAIRWOMAN RILEY: The text in A(1),
- 25 "deviation test required" is exactly the same as it used

- 1 to be. So --
- 2 MR. BRANCARD: Yeah. Pretty much the same
- 3 for B.
- 4 COMMISSIONER BALCH: It's essentially the
- 5 same language, just re-ordered a little bit at the end,
- 6 A(1). The main thing is you're removing the -- you're
- 7 changing and adding from "deviated wellbores" to
- 8 "vertical and deviated wellbores."
- 9 CHAIRWOMAN RILEY: Uh-huh.
- MR. BRANCARD: And B used to apply to
- 11 directional and horizontal, but now it just applies to
- 12 directional.
- 13 COMMISSIONER BALCH: So looks like mostly
- 14 just housekeeping to me, moving parts of the text.
- 15 MR. BRANCARD: It eliminated, again, the
- 16 concepts of project area, producing area in place of
- 17 spacing unit.
- 18 CHAIRWOMAN RILEY: They did take out
- 19 "notice to the appropriate division district office on
- 20 directional survey requirements" and just said they'll
- 21 file the surveys -- that's the only sentence they took
- 22 out. "The operator shall notify the appropriate
- 23 district office of the approximate time the operator
- 24 will conduct the directional survey, "which I can see
- 25 why they took that out. I don't know why we would need

- 1 to witness that. Those are certified.
- 2 COMMISSIONER BALCH: Not much to witness.
- 3 CHAIRWOMAN RILEY: There isn't. So I'm
- 4 okay with that.
- 5 There's some different language on
- 6 "directional drilling."
- 7 MR. BRANCARD: Well, I think that was
- 8 probably because the previous version was trying to get
- 9 both directional and horizontal well together. So there
- 10 is a lot of language that got deleted as language that
- is more unique to horizontal wells, such as project
- 12 areas, allowables within projects areas, which we now
- 13 deal with. The new language is for horizontal wells.
- 14 COMMISSIONER BALCH: Yeah. They moved the
- 15 "allowables," for example, to the other section.
- MR. BRANCARD: Yeah.
- 17 CHAIRWOMAN RILEY: Yeah. I like the
- language in 1 and 2, and I'm okay with 3.
- 19 COMMISSIONER MARTIN: Me, too.
- 20 COMMISSIONER BALCH: The 50-feet
- 21 requirement, at first I thought was pretty stringent,
- 22 but it seems like it's a piece of cake.
- MR. BRANCARD: There actually is a -- NMOGA
- 24 caught a typo in (B)3, halfway down on the left side,
- 25 first two "of wells." The article should be in there of

- 1 "a well."
- 2 CHAIRWOMAN RILEY: I'm also okay with C.
- 3 COMMISSIONER MARTIN: You're okay with
- 4 which one?
- 5 CHAIRWOMAN RILEY: The last one in that is
- 6 C, which is "Directional survey specifications." And
- 7 that's where they took out "survey company that the
- 8 division approved."
- 9 COMMISSIONER BALCH: Well, we do have one
- 10 more I think we need to deal with in Section A. There
- 11 was a new definition -- or a new statement that we
- 12 requested be added specifying distinctly that horizontal
- 13 spacing units could overlap, and we just need some
- 14 language from Marathon, NMOGA and OCD to address that,
- 15 15(A)(1).
- 16 MR. BRANCARD: So you're now on Section 15?
- 17 COMMISSIONER BALCH: 16. I'm sorry.
- 18 19.15.16.
- MR. BRANCARD: .15.
- 20 COMMISSIONER BALCH: 15(A)(1).
- MR. BRANCARD: Well spacing?
- 22 CHAIRWOMAN RILEY: Won't that be later?
- COMMISSIONER BALCH: No, no. That's --
- 24 CHAIRWOMAN RILEY: I don't think we've
- 25 gotten to --

1 COMMISSIONER BALCH: Oh, you're right, well

- 2 spacing. The 15s are getting me confused.
- MR. BRANCARD: Yeah, there are a few, and
- 4 the 16s, too.
- 5 COMMISSIONER BALCH: Okay. Never mind
- 6 that.
- 7 CHAIRWOMAN RILEY: So are we on
- 8 19.15.16.15, "Horizontal well," page 8?
- 9 MR. BRANCARD: I think so.
- 10 COMMISSIONER BALCH: There was a NMOGA
- 11 addition. Did we catch that already, for directional
- 12 wells, (B)3?
- MR. BRANCARD: Yes.
- 14 COMMISSIONER BALCH: I guess that should
- 15 have an "A," a small typo.
- 16 CHAIRWOMAN RILEY: So we're back to four
- 17 documents because Jalapeno has some --
- MR. BRANCARD: Yes.
- 19 COMMISSIONER BALCH: I think we're about to
- 20 hit some pretty serious discussion.
- 21 CHAIRWOMAN RILEY: Let's take a break.
- 22 (Recess, 3:34 p.m. to 3:44 p.m.)
- CHAIRWOMAN RILEY: Okay. Where are we?
- "Well spacing"?
- 25 MR. BRANCARD: Okay. So you have to kind

of go to the end of the proposed amendments, and you'll

- 2 see that what they're proposing is -- if you go to A(5),
- 3 three pages in, sort of the original general section.
- 4 A(5), they're proposing to move all the way to the
- 5 front, ahead of "Well spacing" and call that "General
- 6 Provisions." I think A(5) was also amended by NMOGA.
- 7 COMMISSIONER MARTIN: "Unleased mineral
- 8 interest owner." Yeah, 5(a); 5, little A.
- 9 MR. BRANCARD: Frankly, I think you could
- 10 just say "at least one mineral interest owner," because
- 11 I think we have defined mineral interest owner for both
- 12 of these. But if I'm going to tinker with what's in
- 13 here and what's elsewhere in the rules --
- 14 COMMISSIONER BALCH: So the caveat there
- 15 is, this is just to file the APD. It's not going to be
- 16 granted without some kind of general operating agreement
- 17 or force pool, right?
- 18 COMMISSIONER MARTIN: Yeah. Some
- 19 consolidation, right.
- 20 COMMISSIONER BALCH: This is just so they
- 21 can open the door?
- 22 COMMISSIONER MARTIN: Right.
- 23 MR. BRANCARD: As we look at it in Rule 14,
- 24 which is the APD rule, it basically says the same thing.
- 25 COMMISSIONER BALCH: Basically, it allows

1 for things like notice to be official, have a timer put

- 2 on them. Is that the main purpose of that?
- 3 MR. BRANCARD: It's just how -- to start
- 4 the process, this is how far you have to get before you
- 5 start the process, basically.
- 6 COMMISSIONER BALCH: So is the real goal to
- 7 kind of streamline or shorten the overall application
- 8 process? You can do certain things while you're waiting
- 9 for the communitization agreement?
- MR. BRANCARD: Yeah, or not have to do
- 11 things. I mean, the whole idea of a standard horizontal
- 12 spacing unit is you don't have to take a whole bunch of
- 13 administrative steps like you had to take before, but
- 14 you still have to get an APD.
- 15 COMMISSIONER BALCH: You do. So I think
- 16 that addresses one of Jalapeno's concerns with that
- 17 section, basically. It's not granting anything until
- 18 later. It's just starting the application.
- 19 CHAIRWOMAN RILEY: And if I understood
- 20 right, the well can be drilled, but you can't produce
- 21 it?
- 22 COMMISSIONER MARTIN: That's right.
- COMMISSIONER BALCH: Which is a lot of risk
- 24 to take --
- 25 CHAIRWOMAN RILEY: It is.

1 COMMISSIONER BALCH: -- in one of these,

- 2 potentially.
- 3 CHAIRWOMAN RILEY: Uh-huh. I wouldn't
- 4 recommend it.
- 5 MR. BRANCARD: So the idea is that this (5)
- 6 moves to the beginning, kind of as an introductory.
- 7 CHAIRWOMAN RILEY: To the beginning of
- 8 "Well spacing"?
- 9 MR. BRANCARD: Actually, I think they're
- 10 proposing to make it new "A. General Provisions," and
- 11 everything gets relettered. So it's before "well
- 12 spacing."
- 13 COMMISSIONER BALCH: "A. General
- 14 Provisions."
- 15 CHAIRWOMAN RILEY: I'm good with 5(a) and
- 16 (b).
- 17 MR. BRANCARD: And then they're also
- 18 proposing, under "Well spacing, (1), to add two new
- 19 sentences to that that are designed I think (A) to sort
- 20 of say you're either a standard horizontal spacing unit,
- 21 and if not, you're a nonstandard. That's all there is.
- 22 And then maybe to make it clear that horizontal spacing
- 23 units can overlap.
- 24 CHAIRWOMAN RILEY: That did happen or --
- MR. BRANCARD: Yes.

1 COMMISSIONER BALCH: We have to propose

- 2 language.
- 3 CHAIRWOMAN RILEY: Where?
- 4 MR. BRANCARD: Right here (indicating).
- 5 CHAIRWOMAN RILEY: Okay. I like it.
- 6 COMMISSIONER BALCH: So we do have both
- 7 changes from Jalapeno for 15(A)(1), particularly (b),
- 8 (d), 5, which was just moved, 6, 11, 11(c), 12,
- 9 substantial proposed changes to this entire section.
- Do we want to address these as we go
- 11 through them or try and address OCD and NMOGA changes
- 12 and then contrast them with Jalapeno, or do we want to
- 13 address Jalapeno first and then decide how to go forward
- 14 on that?
- 15 COMMISSIONER MARTIN: The former
- 16 suggestion. I choose OCD and NMOGA, iron that out, and
- 17 then bring in Jalapeno.
- 18 COMMISSIONER BALCH: So make sure we're
- 19 on -- all of the other parties, the proponents, are on
- 20 one page, and then we will cross-check it with the
- 21 opponent?
- 22 COMMISSIONER MARTIN: Right.
- 23 CHAIRWOMAN RILEY: Sounds reasonable.
- MR. BRANCARD: Okay. So we have additional
- 25 language to (A)(1), which is now going to be B(1). I'll

1 try to stay with the original language, knowing that

- 2 we're going to have to renumber these at a later point.
- 3 That's not really your-all's job, to renumber.
- 4 COMMISSIONER BALCH: It will be easier to
- 5 cross-reference Jalapeno that way.
- 6 COMMISSIONER MARTIN: Right.
- 7 MR. BRANCARD: Now, there are two
- 8 additional sentences, then, to (A)(1), that opening
- 9 paragraph. Now, I guess -- it seems a little awkward
- 10 the way they've added it to that paragraph because that
- 11 paragraph is just for horizontal oil wells, and the two
- 12 sentences they're adding, I think, would apply to all
- 13 horizontal spacing units. So maybe that would be better
- 14 to go into this General Provisions section they've
- 15 created above that.
- 16 CHAIRWOMAN RILEY: That makes sense.
- 17 COMMISSIONER BALCH: I'd almost even pull
- 18 out the very last end of that where you see "horizontal
- 19 spacing units can overlap other horizontal spacing units
- 20 and vertical spacing units" into its own bullet.
- 21 MR. BRANCARD: Sure. Yeah. Leave
- 22 separate --
- 23 COMMISSIONER BALCH: The language was
- 24 agreed on by the proponent, so I think having it on
- 25 this, which is somewhat unrelated, might not be the best

1 place to add that language. So that sentence would

- 2 begin: "Subject to Paragraph 11 and Subsection
- 3 19.15.16.15 NMAC, horizontal spacing units can overlap
- 4 other horizontal spacing units, " so on.
- 5 MR. BRANCARD: So make each of those
- 6 sentences a subparagraph?
- 7 COMMISSIONER BALCH: I think so.
- 8 MR. BRANCARD: That makes sense.
- 9 COMMISSIONER BALCH: Of the new General
- 10 Provisions.
- 11 MR. BRANCARD: I hate to bring up my ideas,
- 12 but the one thing I suggested, which they didn't take
- 13 up, was just -- there is nothing in here about the fact
- 14 that a standard horizontal spacing unit does not require
- 15 the approval of the Division or where you provide the
- 16 information that you have met the criteria of the
- 17 standard horizontal spacing unit, which I would assume
- 18 would be in your C-102 because that's where you
- 19 designate your area.
- 20 COMMISSIONER BALCH: That's where the plan
- 21 is that determines if you're standard or nonstandard.
- 22 COMMISSIONER MARTIN: Right.
- MR. BRANCARD: Right. So while -- and I
- 24 think the assumption, which I think we got out in the
- 25 testimony, is that this is not something that the

1 Division has to approve. So it's self-enacting, but

- 2 still you've got to document it somewhere.
- 3 COMMISSIONER BALCH: Well, we have a
- 4 General Provisions category now, so you can easily add
- 5 another bullet to that, being specific about it.
- 6 CHAIRWOMAN RILEY: I think they tried to
- 7 capture that in that first sentence, "a horizontal
- 8 spacing unit that does not meet the standard horizontal
- 9 spacing unit shall be considered a nonstandard
- 10 horizontal spacing unit and must be approved pursuant to
- 11 the process described in blah-blah.
- 12 COMMISSIONER MARTIN: Right.
- 13 CHAIRWOMAN RILEY: I think they just went
- 14 about it the other way. Instead of stating specifically
- 15 that a standard one doesn't have to be approved, it's
- 16 nonstandard has to be approved.
- MR. BRANCARD: Do you want to see
- 18 additional language of what they have, or what's your
- 19 preference?
- 20 CHAIRWOMAN RILEY: I'm okay with how they
- 21 wrote it.
- 22 COMMISSIONER MARTIN: I am, too.
- 23 COMMISSIONER BALCH: I'm inclined to add
- 24 something additional primarily because every
- 25 Commission -- not every -- well, every Commission is

1 different, but also every so many years, the Division

- 2 changes as well. So I'd rather not leave it to the
- 3 whims of a form which can be changed administratively,
- 4 when it should be perhaps included in the rule, which
- 5 gives the intent on how this Commission decides it, not
- 6 to be dealt with, which I think is what you said, right,
- 7 Bill?
- 8 MR. BRANCARD: Yeah. My only thought is
- 9 to -- where we have that sentence that begins "a spacing
- 10 unit, " that does not -- before that, say: "An operator
- 11 shall indicate on a Form C-102 if a horizontal spacing
- 12 unit meets the criteria for a standard horizontal
- 13 spacing unit, " and cite to where the criteria is.
- 14 COMMISSIONER MARTIN: I don't know. I kind
- 15 of like the Division making the determination, but I'm
- 16 not opposed to it.
- 17 MR. BRANCARD: Well, I think their whole
- 18 proposal is they're not waiting for an approval from the
- 19 Division. But I would think that the Division needs to
- 20 see it in order to be able to say, "Whoa, that doesn't
- 21 meet it; go back to square one.
- 22 COMMISSIONER BALCH: Maybe we can put
- 23 something like that in for now, and we can look at in
- 24 the next version of the document --
- 25 COMMISSIONER MARTIN: Sure.

1 COMMISSIONER BALCH: -- and decide if it's

- 2 necessary or not.
- 3 MR. BRANCARD: Okay. I think that's it on
- 4 (A)(1), or is this more on (A)(1), other than Jalapeno's
- 5 comment?
- 6 CHAIRWOMAN RILEY: I don't want to
- 7 complicate things. The only other thing we need to talk
- 8 about is on D, whether stranded acreage really even
- 9 needed to be addressed, but I don't know where that
- 10 landed. And short of them -- our group presenting
- 11 something, I don't know if we're prepared to do anything
- 12 like that.
- 13 COMMISSIONER BALCH: I'm not sure I'm
- 14 prepared to do something about it. I actually have in
- 15 my notes deleted that Section D because I don't think
- 16 there is substantially any difference between one,
- 17 quote, unquote "stranded quarter-quarter" and two or
- 18 three or four or ten. I mean, basically these things go
- 19 off in all directions and then also up and down in
- 20 pools, too. So I think Mr. Brooks was the one who made
- 21 the comment that you can't really tell something is
- 22 stranded until the last well is drilled.
- 23 CHAIRWOMAN RILEY: And with overlapping
- 24 spacing units, is it going to be stranded?
- 25 COMMISSIONER BALCH: Exactly right. You're

1 never going to be truly stranded because you can overlap

- 2 spacing units. So I think it's -- I think it's
- 3 unnecessary.
- 4 COMMISSIONER MARTIN: I agree.
- 5 COMMISSIONER BALCH: Possibly even
- 6 complicate it.
- 7 CHAIRWOMAN RILEY: Yeah.
- 8 COMMISSIONER BALCH: And somewhat
- 9 arbitrary.
- 10 COMMISSIONER MARTIN: I agree. I'm of
- 11 the -- no such thing as stranded acreage.
- 12 COMMISSIONER BALCH: You know the exhibit
- 13 from the San Juan Basin where they showed the
- 14 development plan, it really highlighted the way that
- 15 it's going to be difficult to strand acreage. You can
- 16 fit these things at any angle, given a large enough
- 17 communitized or unitized area to cover everything you
- 18 want. And I think that this also addresses the point
- 19 that was brought up by Jalapeno and was: Well, if you
- 20 bring in that, quote, unquote, "stranded quarter
- 21 section, " then you're obligated to drill it,
- 22 potentially. I mean, that's one interpretation. And it
- 23 may not be the best way to develop that quarter-quarter.
- 24 It may be better to develop it in a different horizon
- 25 within the formation or to have a lateral going off in a

1 different direction than what the other development is,

- 2 into some other set of contiguous tracts.
- 3 CHAIRWOMAN RILEY: And to argue the other
- 4 point, how would you, in the northwest, determine what
- 5 is stranded acreage because they're doing theirs
- 6 completely different?
- 7 COMMISSIONER BALCH: With the overlap of
- 8 horizontal spacing units, it becomes much more
- 9 challenging to define stranded tract.
- 10 COMMISSIONER MARTIN: Right.
- 11 CHAIRWOMAN RILEY: I think we take it out.
- What do you think?
- 13 MR. BRANCARD: You know, I think -- I think
- 14 we're going to, after we implement this rule, find out a
- 15 lot of how it works or doesn't work. I mean, I guess my
- 16 only fear is whether stranding becomes something -- I
- 17 mean, the northwest is different because you have large
- 18 blocks of contiguous ownership. Then you get into the
- 19 southeast where you have a lot of small blocks of
- 20 ownership. And if you have an operator or lessee who is
- 21 not very cooperative, stranding could become something
- 22 intentional.
- 23 COMMISSIONER BALCH: So I think the idea
- 24 that you're stranding a quarter-quarter really ties us
- 25 back to the way we've done development in New Mexico for

1 horizontal wells. You have the land grid system. You

- 2 space everything out that way. But I like to think that
- 3 the geology doesn't really care about our artificially
- 4 imposed land grid system, and I think that anything
- 5 that's going to be "stranded," quote, unquote, would be
- 6 stuff that probably is not going to be produced anyway.
- 7 COMMISSIONER MARTIN: Or produced using new
- 8 technology.
- 9 COMMISSIONER BALCH: Or it's waiting for
- 10 something else.
- 11 COMMISSIONER MARTIN: Yes.
- 12 COMMISSIONER BALCH: And the fact that you
- 13 can overlap units and have infill units within a
- 14 horizontal spacing unit. I think the implications for
- 15 stranding areas becomes smaller and smaller, especially
- 16 when you look at it in not just the horizontal sense but
- 17 also the vertical sense. Let the geology determine
- 18 where the production is and what the orientation of the
- 19 wells are.
- 20 COMMISSIONER MARTIN: I think it would take
- 21 longer to drill.
- 22 MR. BRANCARD: So at this point, the
- 23 consensus is to not adopt Subsection Paragraph D?
- 24 CHAIRWOMAN RILEY: Correct.
- 25 COMMISSIONER BALCH: I thought the same.

1 Bring it in anyway because it's adjacent, if it has

- 2 potential.
- MR. BRANCARD: Okay. You want to move on
- 4 from 2, or do you want to address Jalapeno's concerns?
- 5 COMMISSIONER MARTIN: I say move on.
- 6 COMMISSIONER BALCH: I think we were going
- 7 to try and incorporate OCD and NMOGA and Marathon and
- 8 then come back and address Jalapeno's in that
- 9 incorporated version, because right now we're trying to
- 10 juggle changes to what has been proposed, and that is
- 11 what was addressed by Jalapeno's motions. So some of
- 12 those may become irrelevant or even more important.
- MR. BRANCARD: Okay. So then A(2), propose
- 14 larger spacing.
- 15 CHAIRWOMAN RILEY: I don't remember
- 16 testimony on this.
- 17 COMMISSIONER BALCH: I think those were
- 18 examples where they had 80-acre tracts being combined
- 19 even though they were trying to make a horizontal on the
- 20 bottom of the two 80-acre tracts. It was addressed. I
- 21 just think there wasn't any real disagreement on it. I
- 22 thought the examples were pretty clear as to what the
- 23 intent was.
- 24 CHAIRWOMAN RILEY: Okay.
- 25 MR. BRANCARD: Yeah. This was a result of

- 1 special pool orders, I think, and required larger
- 2 spacing. And the first example was NMOGA 82 -- NMOGA
- 3 Exhibit A82. I actually had A57.
- 4 COMMISSIONER BALCH: 57?
- 5 57.
- 6 CHAIRWOMAN RILEY: I'm good with that one.
- 7 COMMISSIONER MARTIN: I'm okay.
- 8 MR. BRANCARD: So A(3). Now we're back to
- 9 gas wells. Gas wells are the same as oil wells except
- 10 they don't have the "stranded" paragraph.
- 11 COMMISSIONER BALCH: That's because both
- 12 generally -- larger tracts -- same logic would apply
- 13 here, ask for it to be removed.
- 14 CHAIRWOMAN RILEY: I'm good with (3) and
- 15 all of its subsections.
- 16 COMMISSIONER MARTIN: (3)(c), take out the
- 17 "of." I think it's unnecessary. Take out "of the."
- COMMISSIONER BALCH: "Of the horizontal,"
- 19 as identified by NMOGA.
- 20 MR. BRANCARD: (4) is largely equivalent to
- 21 (2).
- 22 CHAIRWOMAN RILEY: I'm good.
- 23 COMMISSIONER BALCH: I'm good with that.
- 24 COMMISSIONER MARTIN: I'm good.
- MR. BRANCARD: (5), we have moved.

1 COMMISSIONER BALCH: I think everybody had

- 2 a good consensus of changing, in (6)(a), the paragraphs
- 3 from two to five to three to five.
- 4 COMMISSIONER MARTIN: Yes.
- 5 CHAIRWOMAN RILEY: I'm good with notice in
- 6 в.
- 7 COMMISSIONER MARTIN: Me, too.
- 8 COMMISSIONER BALCH: Yeah.
- 9 MR. BRANCARD: Okay with (6)?
- 10 CHAIRWOMAN RILEY: Yes.
- 11 COMMISSIONER MARTIN: (6)? Yeah.
- MR. BRANCARD: Okay. (7).
- 13 CHAIRWOMAN RILEY: I have a note that we
- 14 want to know about who to notice.
- 15 COMMISSIONER MARTIN: Ones that had tribal
- 16 authority, in addition to the State Land Office and BLM.
- 17 COMMISSIONER BALCH: Where to, yeah.
- 18 COMMISSIONER MARTIN: Applicable tribal --
- 19 COMMISSIONER BALCH: So you're thinking,
- 20 instead of the State Land Office or BLM or tribal
- 21 authority, "as applicable"?
- 22 COMMISSIONER MARTIN: (Indicating.)
- COMMISSIONER BALCH: "State Land Office,
- 24 the BLM or tribal authority as applicable"?
- 25 CHAIRWOMAN RILEY: Let's think about this.

1 BLM really has jurisdiction over the

- 2 tribal --
- COMMISSIONER MARTIN: It always BLM, or is
- 4 it sometimes the BIA?
- 5 CHAIRWOMAN RILEY: BIA deals with the
- 6 surface stuff but not with the downhole portion of it.
- 7 MR. BRANCARD: In the definition of
- 8 "affected persons" that we approved back in the general
- 9 definition, it says, "If the mineral estate in the
- 10 spacing unit or identified tract or any part thereof is
- 11 tribal land, the BLM, the United States department of
- 12 the interior, bureau of Indian Affairs and the relevant
- 13 tribe shall be noticed."
- 14 COMMISSIONER MARTIN: So you want to
- 15 substitute "affected persons" in its place?
- 16 MR. BRANCARD: We could reference back to
- 17 these.
- 18 CHAIRWOMAN RILEY: Yeah. That might make
- 19 it --
- 20 MR. BRANCARD: Because the subsection
- 21 before that tells you if it's federal or state land, who
- 22 you notify.
- 23 COMMISSIONER MARTIN: Right.
- 24 CHAIRWOMAN RILEY: Right.
- 25 MR. BRANCARD: Okay. I can do that. Do

- 1 you want me to read it aloud?
- 2 COMMISSIONER BALCH: We can look at it when
- 3 you give us a fresh version.
- 4 MR. BRANCARD: Okay.
- 5 CHAIRWOMAN RILEY: I'm good with (8).
- 6 COMMISSIONER BALCH: So it was actually
- 7 moved -- well, reworded and proposed to be moved --
- 8 COMMISSIONER MARTIN: Up.
- 9 COMMISSIONER BALCH: -- by NMOGA, OCD,
- 10 Marathon. I thought it wasn't that clear to begin with,
- 11 actually.
- MR. BRANCARD: No.
- 13 COMMISSIONER BALCH: So I'm reading the new
- 14 version, which I think is a lot better. They have moved
- 15 it to the new general category, which I think is
- 16 probably not a bad place for it to be.
- 17 MR. BRANCARD: Well, the question I asked
- 18 and I thought I got a response to it was that everybody
- 19 needs a horizontal. You always need a horizontal,
- 20 right? It's not like you don't need it. You just don't
- 21 need to re-apply for the horizontal spacing unit.
- 22 COMMISSIONER BALCH: Well, I think what
- 23 we're saying is if you're going to make a horizontal
- 24 spacing unit, it's going to have one well associated
- 25 with it for sure. And the only real exception is -- so

- 1 it's either going to be a standard or nonstandard
- 2 horizontal spacing unit associated with that well. And
- 3 then the only exceptions to that would be -- and I would
- 4 note here that it's not an exception -- the concept of
- 5 the infill or multilaterals what would share your
- 6 spacing unit with your well, although technically have
- 7 that same horizontal spacing unit for each well, I
- 8 suppose.
- 9 MR. BRANCARD: Yeah. Every well has to be
- 10 dedicated to acreage.
- 11 COMMISSIONER BALCH: So it would be
- 12 dedicated to that same acreage.
- MR. BRANCARD: Right.
- 14 COMMISSIONER BALCH: A really good example
- is NMOGA's example where you have one well, but you can
- 16 easily put several more in there. In fact, you would
- 17 probably put at least one more. That well would have
- 18 the exact same spacing unit as the original well. It
- 19 would have its own, but it would be exactly the same as
- 20 another horizontal spacing unit.
- MR. BRANCARD: Well, that gets us back on
- 22 the topic of infill horizontal wells.
- COMMISSIONER MARTIN: It doesn't say that,
- 24 but it implies that. And I understand infill wells.
- 25 I'm not sure I understand multilaterals.

1 COMMISSIONER BALCH: I think it's because

- 2 of the way -- I think it depends on how you define the
- 3 pool or the vertical depth of your original horizontal
- 4 spacing unit, because it's either -- if it's the entire
- 5 Wolfcamp, then you're allowed -- multilaterals would all
- 6 fall within that exact, same horizontal spacing unit.
- 7 But if you have a Wolfcamp A, B and C and your
- 8 horizontal spacing unit is for B and the multilateral is
- 9 targeting something in C, then that would have to have a
- 10 different horizontal spacing unit than the first one.
- 11 COMMISSIONER MARTIN: Oh, okay.
- 12 COMMISSIONER BALCH: But they would
- 13 overlap.
- 14 CHAIRWOMAN RILEY: It would? I thought
- 15 that they were treating all --
- 16 COMMISSIONER BALCH: Within the same pool
- 17 or formation. Whatever is defined in that first
- 18 horizontal spacing unit.
- 19 MR. BRANCARD: I didn't bring this up, but
- 20 it was confusing because it says -- the exception says
- 21 "except for infill horizontal wells and multilateral
- 22 horizontal wells." There is no exception for a
- 23 multilateral horizontal well. There is an exception for
- 24 a second lateral. It's not the well. It's the lateral.
- 25 COMMISSIONER MARTIN: Yeah. I see what

1 you're saying, but I think each wellbore can be

- 2 considered a well.
- 3 COMMISSIONER BALCH: Each lateral is going
- 4 to be its own well, I think. It's going to have its own
- 5 designation in the data index, its own listing. So I
- 6 think it really comes down to how the original
- 7 horizontal spacing unit was defined. If it's included
- 8 areally but not vertically, then you would have to have
- 9 a different -- different dimensions on that horizontal
- 10 spacing unit. But a unit that was completely within the
- 11 original horizontal and vertical extension of the first
- 12 well's horizontal spacing unit, it would still have its
- 13 own spacing unit. It would just be identical, if every
- 14 well has to have its own spacing unit according to the
- 15 rule.
- 16 COMMISSIONER MARTIN: So the four laterals,
- one north and south and east and west, they're all going
- 18 to end up with the spacing unit, in the same formation?
- 19 CHAIRWOMAN RILEY: Uh-uh.
- 20 MR. BRANCARD: No. That would be four
- 21 spacing units.
- 22 COMMISSIONER MARTIN: Four spacing units?
- MR. BRANCARD: Yeah. It's what they were
- 24 referring to in the testimony as stacking, right?
- 25 COMMISSIONER BALCH: (Indicating.)

1 MR. BRANCARD: So when you are putting two

- 2 laterals stacked inside the same pool, same formation,
- 3 same vertical -- same horizontal area.
- 4 CHAIRWOMAN RILEY: They could be stacked.
- 5 They could be, in this case, side by side.
- 6 MR. BRANCARD: Right.
- 7 COMMISSIONER BALCH: Which is what they're
- 8 calling an infill.
- 9 MR. BRANCARD: That's an infill. Yeah.
- 10 COMMISSIONER BALCH: But I think when you
- 11 think of multilateral, it could be one of two things.
- 12 It could be a -- well, it could be a lot of things. But
- 13 it could be, essentially, that same thing in a vertical
- 14 dimension, where you're basically lining up wells next
- 15 to each other, or it could be headed off into a
- 16 completely set of tracts from the same pad.
- 17 MR. BRANCARD: I think (9) -- I think (9)
- 18 makes it quite clear what you need separate -- a
- 19 separate horizontal spacing unit for.
- 20 COMMISSIONER BALCH: I guess that's more or
- 21 less what I just said.
- 22 MR. BRANCARD: No, no. That's exactly what
- 23 you said.
- 24 COMMISSIONER BALCH: Yeah. I wish I would
- 25 have read that instead of trying to come up with all

- 1 that language myself.
- 2 MR. BRANCARD: But I think (9)(a), I think,
- 3 covers what we're talking about. It doesn't say you
- 4 don't need a horizontal spacing unit. You simply can be
- 5 dedicated to the same one.
- 6 COMMISSIONER BALCH: You can be.
- 7 COMMISSIONER MARTIN: Right.
- 8 MR. BRANCARD: Just like an infill can be
- 9 dedicated to the same.
- 10 COMMISSIONER BALCH: It depends on how you
- 11 define that vertical extent in your -- in your first
- 12 application. So if you cover the entire Wolfcamp and
- that's approved, then you can do anything in 1,500 feet,
- 14 I guess.
- 15 CHAIRWOMAN RILEY: How do we fix it?
- 16 COMMISSIONER BALCH: I think their
- 17 suggestion to -- well, they reworded it. It's now in 8,
- 18 for the additional recommended changes. They reworded
- 19 it a little bit, and then they moved it to the top, that
- 20 general category that was created. And I think that's
- 21 not a bad place for it.
- 22 COMMISSIONER MARTIN: I'm okay with that.
- COMMISSIONER BALCH: But the way it was --
- 24 CHAIRWOMAN RILEY: Does it change the
- 25 problem? I mean, they just swapped the sentence

- 1 structure, but it says the same thing.
- 2 COMMISSIONER BALCH: So right now every
- 3 well in New Mexico has to have a spacing unit, right?
- 4 CHAIRWOMAN RILEY: Uh-huh.
- 5 COMMISSIONER BALCH: So I don't think you
- 6 can get around that, or maybe we can. I don't know.
- 7 Seems to me the easiest thing is to just share the
- 8 same dimensions of a horizontal spacing unit that the
- 9 other well has that it's a, quote, unquote, "infill,"
- 10 too or a multilateral, too, if it fits within those
- 11 dimensions.
- 12 COMMISSIONER MARTIN: So do we want to say
- 13 that specifically?
- 14 COMMISSIONER BALCH: Maybe you don't want
- 15 to say it at all.
- 16 CHAIRWOMAN RILEY: Do you really need the
- 17 first part of it? Because doesn't that go without
- 18 saying, that each horizontal well shall be dedicated to
- 19 a horizontal unit or approved --
- 20 MR. BRANCARD: You know my theory.
- 21 Anything that goes without saying must be said.
- (Laughter.)
- 23 COMMISSIONER BALCH: I mean, you could say
- 24 something like "each horizontal well shall be dedicated
- 25 to a standard or nonstandard horizontal spacing unit."

1 MR. BRANCARD: I mean, you could -- you

- 2 could add the phrase that it's at the end of (9)(a),
- 3 right? "Except for any multilateral," blah-blah,
- 4 "which may be dedicated to the same horizontal spacing
- 5 unit."
- 6 COMMISSIONER MARTIN: That's what I'm
- 7 thinking.
- 8 COMMISSIONER BALCH: Yeah. So combine
- 9 (9)(a) -- part of (9)(a). Move it up to the general
- 10 category and call it good?
- 11 CHAIRWOMAN RILEY: Is it "may"?
- 12 COMMISSIONER BALCH: Well, it could also be
- 13 assigned its own horizontal spacing unit. That would be
- 14 different.
- 15 CHAIRWOMAN RILEY: But then it's not an
- 16 infill. Then it's its own, right? Isn't that what we
- 17 decided? They have the choice of doing infill or
- 18 creating a separate spacing unit.
- 19 COMMISSIONER BALCH: I think that -- that
- 20 the idea -- I think this is mostly promulgated by
- 21 Marathon, it sounds like, who wants to do multiwell
- 22 development at the same time. And they want to do just
- one application, set up the entire space and then not
- 24 have to go through noticing for each lateral.
- 25 COMMISSIONER MARTIN: Which makes sense to

- 1 me.
- 2 CHAIRWOMAN RILEY: Uh-huh.
- 3 COMMISSIONER BALCH: Yeah. Speeds up the
- 4 process, makes it more efficient.
- 5 CHAIRWOMAN RILEY: I guess my point is,
- 6 "except for infill horizontal wells and multilateral
- 7 horizontal wells" -- you need to clarify are they going
- 8 the same direction" -- "will be" -- I think it's a
- 9 "will be," not a "may," be dedicated to the unit they're
- 10 in.
- 11 COMMISSIONER BALCH: "Will be assigned."
- 12 That makes sense.
- 13 CHAIRWOMAN RILEY: Did you get all that,
- 14 Bill?
- MR. BRANCARD: Okay.
- 16 COMMISSIONER BALCH: I think you're right.
- 17 It has to be -- they all have to have one. It can be
- 18 the same one as another one that is associated as an
- 19 infill or multilateral. Also, it almost goes without
- 20 saying because we've already said that these units can
- 21 overlap each other.
- 22 COMMISSIONER MARTIN: Yeah.
- COMMISSIONER BALCH: So here you're just
- 24 saying they can overlap each other 100 percent.
- 25 COMMISSIONER MARTIN: Right.

1 MR. BRANCARD: "Which will be dedicated to

- 2 the existing horizontal spacing unit in which the well
- 3 is located"?
- 4 COMMISSIONER BALCH: Makes sense.
- 5 CHAIRWOMAN RILEY: Uh-huh.
- 6 COMMISSIONER BALCH: We can look at it
- 7 again once we have a fresh draft.
- 8 CHAIRWOMAN RILEY: Fresh eyes.
- 9 COMMISSIONER BALCH: And fresh eyes.
- So does that eliminate (9)(a), since we've
- 11 melded it with (8)?
- 12 MR. BRANCARD: Well, we have to make clear
- 13 which laterals get dedicated.
- 14 COMMISSIONER BALCH: Has to be infills or
- 15 multilateral well completions.
- 16 CHAIRWOMAN RILEY: There is another
- 17 distinction in this one about the longer lateral. I
- 18 don't think we can get rid of it.
- 19 COMMISSIONER BALCH: I'm not sure if we
- 20 want to change that to "will be" from "may be" because
- 21 you're forcing them, then, to combine it into the same
- 22 horizontal spacing unit. Whereas, it should be an
- 23 operational decision and they may, for some reason, want
- 24 to put it into its own horizontal spacing unit.
- 25 COMMISSIONER MARTIN: I agree.

1 CHAIRWOMAN RILEY: But then it's not an

- 2 infill. That's was my point on that. You're in the
- 3 same spacing unit, right?
- 4 COMMISSIONER BALCH: For infill, you're
- 5 right, but for multilaterals, it's not.
- 6 CHAIRWOMAN RILEY: Yeah. Maybe we're
- 7 trying to put too much in one sentence. I know the
- 8 group is very smart individuals who have already worked
- 9 this sentence over.
- 10 COMMISSIONER MARTIN: I think it's okay.
- 11 CHAIRWOMAN RILEY: Like it is?
- 12 COMMISSIONER MARTIN: Yeah, I think so.
- 13 CHAIRWOMAN RILEY: And just leaving it?
- MR. BRANCARD: What are we leaving?
- 15 COMMISSIONER BALCH: (9)(a).
- 16 MR. BRANCARD: (9)(a) as modified by NMOGA?
- 17 CHAIRWOMAN RILEY: (9)(a) or (8)? I'm
- 18 worried about (8).
- 19 COMMISSIONER BALCH: Well, they're already
- 20 suggesting to reword and move (8).
- 21 CHAIRWOMAN RILEY: Yeah, but that's the one
- 22 we were adding to. I'm thinking maybe we don't --
- COMMISSIONER MARTIN: I agree. That's what
- 24 I was saying.
- 25 MR. BRANCARD: Leave (8) the way it is?

- 1 CHAIRWOMAN RILEY: In this.
- 2 COMMISSIONER BALCH: And move to the new
- 3 general category.
- 4 COMMISSIONER MARTIN: Right.
- 5 CHAIRWOMAN RILEY: Uh-huh.
- 6 COMMISSIONER BALCH: We can revisit this
- 7 when we look at the fresh version, make sure it has the
- 8 right form to it.
- 9 MR. BRANCARD: Okay. So A(8) is the way
- 10 it's written in this proposal from the parties?
- 11 COMMISSIONER MARTIN: Right.
- 12 COMMISSIONER BALCH: And I think, with
- 13 multilateral horizontal wells, we leave it the way it
- 14 is.
- 15 CHAIRWOMAN RILEY: So the suggestion, Bill,
- 16 was to change "longer" to "longest." I don't know if
- 17 that made it in.
- 18 COMMISSIONER BALCH: Which section is that?
- 19 CHAIRWOMAN RILEY: You still feel that will
- 20 way, (9)(a)?
- MR. BRANCARD: Yeah.
- 22 CHAIRWOMAN RILEY: The yellow.
- MR. BRANCARD: NMOGA's changes to (9)(a).
- 24 COMMISSIONER BALCH: Oh, NMOGA. I was
- 25 looking for the word "longest." I couldn't find it.

- 1 "Longer."
- 2 MR. BRANCARD: The top document.
- 3 COMMISSIONER BALCH: I don't think it's
- 4 necessary, but it's a clarification nonetheless. I
- 5 don't think you're going to imagine a scenario where you
- 6 can fit the shorter one -- the longer one into the
- 7 shorter horizontal spacing unit, unless you're looking
- 8 at measured depth.
- 9 COMMISSIONER MARTIN: "Longest" is fine.
- 10 It sounds fine when you -- but I understand what you're
- 11 saying.
- 12 CHAIRWOMAN RILEY: You're saying "longer"
- is fine or "longest"?
- 14 COMMISSIONER BALCH: "Longest." "Longer"
- 15 is great if you only have two, but if you have more than
- 16 two, you need "longest."
- 17 COMMISSIONER MARTIN: That was Bill's --
- 18 CHAIRWOMAN RILEY: I'm good with (b).
- 19 COMMISSIONER MARTIN: Which one are you on?
- 20 MR. BRANCARD: (9)(b).
- 21 COMMISSIONER BALCH: (9)(b).
- 22 COMMISSIONER MARTIN: Oh, yeah. Okay. I
- 23 am, too.
- 24 COMMISSIONER BALCH: Yup. And (c) as well.
- 25 COMMISSIONER MARTIN: I agree.

1 MR. BRANCARD: Well, did you want to --

- 2 since you're talking about infill horizontal wells, did
- 3 you want to get back to that definition change?
- 4 COMMISSIONER BALCH: Well, (9) -- I think
- 5 (9) is with regard to multilaterals, which are somewhat
- 6 different than infill.
- 7 MR. BRANCARD: We were talking about the
- 8 paragraph before, so we've kind of delayed talking about
- 9 the definition of "infill horizontal," the changes
- 10 thereto.
- 11 COMMISSIONER BALCH: Have we addressed all
- the additional recommended changes regarding infills?
- 13 Did we talk about that? Looks like we have.
- 14 CHAIRWOMAN RILEY: We could do what we're
- 15 doing, combine our three documents before we go to
- 16 Jalapeno. Is that okay, Bill?
- 17 COMMISSIONER BALCH: The concept of infill
- 18 is going to probably take a lot of discussion. It might
- 19 be better to catch what we can today, get a fresh
- 20 document for the morning, and then we can --
- 21 COMMISSIONER MARTIN: I think that would be
- 22 easier for me, instead of trying to incorporate
- Jalapeno's changes, and get a clean document that
- 24 includes --
- 25 COMMISSIONER BALCH: Right.

1 CHAIRWOMAN RILEY: Do you want to talk

- 2 about it tomorrow?
- 3 COMMISSIONER BALCH: A lot of Jalapeno's
- 4 argument was about infills. So if we don't need to
- 5 change the OCD-NMOGA-Marathon language yet, then we
- 6 probably should not until after we address these, if we
- 7 don't need to, because of the additional changes being
- 8 suggested or made or if any of us have comments in our
- 9 own notes to change it.
- 10 CHAIRWOMAN RILEY: Marathon wants to change
- 11 it, right?
- 12 COMMISSIONER BALCH: But that's addressed
- in these additional recommended changes, so we
- 14 haven't -- actually, it's the very first thing on the
- 15 list of additional recommended changes. And that was a
- 16 definition, basically.
- 17 MR. BRANCARD: So are we good with (9)?
- 18 CHAIRWOMAN RILEY: Uh-huh.
- 19 MR. BRANCARD: (10), "Unitized areas."
- 20 There were several NMOGA changes there, I think one of
- 21 which OCD did not agree with, I think.
- MR. BROOKS: (10)(b).
- 23 COMMISSIONER BALCH: Did you hear
- 24 something?
- 25 (Laughter.)

1 MR. BROOKS: I know I'm not supposed to

- 2 talk, but you were saying that we didn't agree -- we
- 3 didn't agree with what was on (10)(b).
- 4 MR. BRANCARD: So we had the NMOGA changes
- 5 to (10)(a).
- 6 COMMISSIONER BALCH: Changes to (10)(a) as
- 7 well. I think that's just a really long way of saying
- 8 that you remove some of the restrictions inside the
- 9 larger unitized area.
- 10 CHAIRWOMAN RILEY: I'm good with that.
- 11 COMMISSIONER BALCH: And I think I'm okay
- 12 with the language in (10)(a) as proposed by NMOGA. So
- 13 NMOGA wants to strike (10)(b), and OCD did not agree
- 14 with that. And I have no basis or understanding for the
- 15 interaction of federal and state lands. Do you have any
- 16 insight there?
- 17 CHAIRWOMAN RILEY: Well, if you have two
- 18 different federal leases, they are typically -- yeah.
- 19 That is kind of a BLM thing, but typically considered
- 20 two different owners, treated as two different --
- 21 COMMISSIONER BALCH: Well, it can't be an
- 22 uncommon thing to combine private, state and federal
- 23 leases into a single horizontal well, especially
- 24 checkerboard, right?
- 25 CHAIRWOMAN RILEY: Yeah. That's not

- 1 uncommon. What they're saying is, if I'm reading it
- 2 right, if it's outside of a federal unit, two federal
- 3 leases side by side, that they would be considered --
- 4 that's not considered uniform ownership because --
- 5 that's what the paragraph before it stricken says. It's
- 6 two different BLM leases, so it's not uniform even
- 7 though it's both BLM. And if I understood the
- 8 testimony, it was to take it out because it's really up
- 9 to the Feds to figure that out. But I think --
- 10 COMMISSIONER MARTIN: Or the Forestry.
- 11 CHAIRWOMAN RILEY: Well, it's -- why would
- 12 the State? If the --
- 13 COMMISSIONER MARTIN: Communitized state
- 14 acreage or state, federal acreage or two state tracts
- 15 under an organizational [sic] agreement, not quite
- 16 communitization agreement but similar.
- 17 CHAIRWOMAN RILEY: I'm not reading it like
- 18 that. I'm reading it as they're only looking at two
- 19 federal leases sitting side by side but not included in
- 20 the PA or federal unit. They're just referencing two
- 21 federal leases.
- 22 COMMISSIONER MARTIN: I quess it does
- 23 justify --
- 24 COMMISSIONER BALCH: Two or more.
- 25 COMMISSIONER MARTIN: Or two to more.

1 CHAIRWOMAN RILEY: It can't be considered

- 2 uniform ownership even though both --
- 3 COMMISSIONER BALCH: If it's not part of
- 4 the federal already.
- 5 CHAIRWOMAN RILEY: Yeah, because they
- 6 could -- they could be different.
- 7 COMMISSIONER MARTIN: It is uniform
- 8 ownership. Whether you call it a tract or not is
- 9 something else, I think. Does that have applications?
- 10 COMMISSIONER BALCH: "Shall not constitute
- 11 a tract."
- 12 MR. BRANCARD: Well, I think we would
- 13 rephrase that because in (a), it's been rewritten
- 14 regarding "an area with uniform ownership." So I think
- 15 that's what we are saying, that there is not an area of
- 16 uniform ownership if it's just two or more federal
- 17 tracts.
- 18 COMMISSIONER BALCH: So why wouldn't it be
- 19 one or more federal tracts? Why does it trigger at two?
- 20 Or am I misunderstanding it completely?
- 21 CHAIRWOMAN RILEY: I don't know. I wish I
- 22 knew. Don't we get to ask these guys since we left it
- 23 open?
- MR. BRANCARD: We have to be clear about
- 25 what we're going to do and when we're going to do it.

1 CHAIRWOMAN RILEY: Oh. I don't know what

- 2 they're getting at.
- 3 COMMISSIONER BALCH: So we have to figure
- 4 out what we're going to ask.
- 5 MR. BRANCARD: Who, what, when and where.
- 6 COMMISSIONER BALCH: Then we can pull out
- 7 somebody.
- 8 CHAIRWOMAN RILEY: They're out there
- 9 waiting, and they're biting their tongues.
- 10 COMMISSIONER BALCH: They're still getting
- 11 paid by the hour.
- 12 CHAIRWOMAN RILEY: We'll ask them: Are we
- 13 warm; are we cold from doing any of that?
- 14 (Laughter.)
- 15 MR. BRANCARD: No hand signals, no coaches.
- 16 COMMISSIONER BALCH: I mean, where would we
- 17 get additional clarification? It's probably going to
- 18 come from OCD, right?
- 19 MR. BRANCARD: So you can announce you want
- 20 to re-open the record tomorrow morning and recall a
- 21 witness.
- 22 COMMISSIONER BALCH: So that would be
- 23 Mr. Brooks.
- 24 CHAIRWOMAN RILEY: Okay.
- 25 COMMISSIONER BALCH: So I think at the

1 moment, we'll circle that one and leave it in, (10)(b),

- 2 until we have a chance to get additional testimony.
- That brings us to (11). So I have a note
- 4 to re-order Section 11, but I think that may be
- 5 addressed by additional recommended change number six.
- 6 I thought it was unclear where the noticing was being --
- 7 noticing was described later in the section.
- 8 MR. BRANCARD: I think you wanted to move
- 9 it up, right?
- 10 COMMISSIONER BALCH: I wanted to put (c)
- and (d) in front of (a) and (b). Looks like they're
- 12 proposing instead to put a pointer to the notice
- procedures into B(1) and (2), which I think would
- 14 accomplish pretty much the same thing. I would leave it
- 15 to your knowledge of how these rules are supposed to be
- ordered as to which one is more appropriate.
- 17 MR. BRANCARD: Well, I mean, your point is
- 18 readability and are the combinations of requirements in
- 19 the right places. That's more the point.
- 20 COMMISSIONER BALCH: Well, I'm not a
- 21 lawyer. The way I would write it would be to re-order
- 22 (c), (d), (a), (b). But I have a feeling that a bunch
- of lawyers put their heads together and came up with 6
- 24 instead. Actually, there is a missing (d), (c) and (e).
- 25 MR. BRANCARD: Yeah. So there are

1 categories of situations here. There is existing wells

- 2 on which you throw on top a new horizontal spacing unit.
- 3 And there is subsequent wells in existing spacing units,
- 4 and then there is infill horizontal wells in the spacing
- 5 unit subject to the compulsory pooling order.
- 6 COMMISSIONER MARTIN: I'm okay.
- 7 Re-ordering it is okay with me.
- 8 CHAIRWOMAN RILEY: Tell me your re-order
- 9 again.
- 10 COMMISSIONER BALCH: That would be (c), (e)
- in front of (a), (b) in Section 11. It may be that it's
- 12 more complicated than that. Maybe even just move (e) in
- 13 front of (a), (b), (c).
- 14 MR. BRANCARD: Oh. But (e) would be
- 15 numbered (d), only applies to (b).
- 16 COMMISSIONER MARTIN: Right. If we're only
- 17 going to move one, I'd prefer (c). Move that. I say
- 18 move them both up.
- 19 COMMISSIONER BALCH: So move (c) --
- 20 COMMISSIONER MARTIN: (C) is the one that
- 21 refers to 19.15.13.11.
- 22 COMMISSIONER BALCH: So (c) only applies to
- 23 (a). Or does it apply to (a) and (b)?
- 24 COMMISSIONER MARTIN: Right.
- 25 COMMISSIONER BALCH: Both?

- 1 COMMISSIONER MARTIN: Both.
- 2 COMMISSIONER BALCH: But (d) only applies
- 3 to (b). Well, it refers to Section A. That's Section
- 4 A, 19.15.16.
- 5 Maybe the appropriate thing is to move (c)
- 6 above (a) and then move (d) into (b)?
- 7 COMMISSIONER MARTIN: Okay.
- 8 MR. BRANCARD: Well, which is what they
- 9 propose, basically.
- 10 COMMISSIONER BALCH: Is that what they're
- 11 proposing? Okay. More or less, yeah. Well, except for
- 12 moving (c) in front of the (a) part.
- MR. BRANCARD: There were a number of
- 14 changes proposed by NMOGA to all of this anyway.
- 15 COMMISSIONER BALCH: It's in my notes that
- 16 we discussed point (b) to (d) or have (b) above (d) or
- 17 included in (b).
- MR. BRANCARD: Well, I don't have a problem
- 19 with their proposed change of moving -- simply
- 20 putting -- and according to -- it's going to eliminate
- 21 the need for Subparagraph D or E, whatever you want to
- 22 call it.
- COMMISSIONER BALCH: Works for me, if it's
- 24 the right kind of flow.
- 25 MR. BRANCARD: And then do you want to have

- 1 any restructuring?
- 2 COMMISSIONER BALCH: I think that's fine.
- 3 I mean, you can leave (c) where it is.
- 4 The rest of the changes in (B)(1) and (2)
- 5 were agreed to by OCD.
- 6 CHAIRWOMAN RILEY: Which changes? For the
- 7 horizontal well?
- 8 COMMISSIONER BALCH: Yeah, and then NMOGA
- 9 Exhibit A.
- 10 CHAIRWOMAN RILEY: Because I have next to
- 11 (b)(i) that OCD did not concur. Did you take a note?
- 12 COMMISSIONER BALCH: Maybe we can include
- 13 that of our examination of Mr. Brooks tomorrow morning.
- Does that bring us to 12?
- 15 CHAIRWOMAN RILEY: I was about to ask the
- 16 same thing. Yes.
- 17 COMMISSIONER BALCH: Madam Chair, I'm
- 18 wondering if it might be possible for us at least to get
- 19 to a point where we've gone through the entire document
- 20 one time tonight as quickly as possible. That way a
- 21 fresh document can be given, and also we can identify
- 22 any other witnesses that need to come back tomorrow.
- 23 Then we can concentrate on the details tomorrow.
- 24 CHAIRWOMAN RILEY: Okay. You okay?
- 25 COMMISSIONER MARTIN: I'm good.

1 CHAIRWOMAN RILEY: I think Mr. Brancard is

- 2 checking to see if he's good.
- MR. BRANCARD: I'm fine.
- 4 COMMISSIONER BALCH: So 12?
- 5 CHAIRWOMAN RILEY: 12.
- 6 COMMISSIONER BALCH: I'm fine with 12.
- 7 COMMISSIONER MARTIN: I am, too.
- 8 CHAIRWOMAN RILEY: I'm good.
- 9 COMMISSIONER BALCH: Also fine with 13.
- 10 COMMISSIONER MARTIN: Me, too.
- 11 CHAIRWOMAN RILEY: Yup.
- 12 I'm good with B(1)(a) and (b).
- 13 COMMISSIONER BALCH: So I would like to
- 14 have probably what will end up being an extended
- 15 discussion of setbacks but not right tonight. So I
- 16 think the language is good the way it is. The only
- 17 thing that might change would be a number, or we might
- 18 have to change some text if the discussion leads to
- 19 that.
- 20 COMMISSIONER MARTIN: Okay.
- 21 COMMISSIONER BALCH: But I do think we need
- 22 to discuss the setbacks, particularly in the case where
- 23 these rules are applied to a conventional horizontal
- 24 well where you do have matrix flow.
- 25 COMMISSIONER MARTIN: Okay.

- 1 CHAIRWOMAN RILEY: Okay.
- 2 COMMISSIONER BALCH: So the 100-foot
- 3 toe-and-heel setback for unconventionals, I'm thoroughly
- 4 convinced after testimony today that that's probably
- 5 even conservative, but we may need to discuss it in the
- 6 context of other horizontals that could be drilled using
- 7 this rule, whether we need to separate those into two
- 8 categories -- I don't know -- somehow.
- 9 CHAIRWOMAN RILEY: Okay.
- 10 COMMISSIONER MARTIN: Okay.
- 11 COMMISSIONER BALCH: But the language is
- 12 okay, I think, for the next draft.
- NMOGA did have a change to (3) -- I'm
- 14 sorry. (2) looked all right to me.
- 15 COMMISSIONER MARTIN: (2) is okay.
- 16 CHAIRWOMAN RILEY: Uh-huh.
- 17 COMMISSIONER MARTIN: The change on (3) was
- 18 agreed to by the Division, is what I have.
- 19 COMMISSIONER BALCH: I think it makes it
- 20 much more clear. Basically, the intent is that the
- 21 surface location can be anywhere that's reasonable. And
- 22 this is actually really good. This has come up before
- in other cases, where you're able to be flexible in your
- 24 surface location. You can avoid sensitive surface
- 25 areas --

- 1 COMMISSIONER MARTIN: Right.
- 2 COMMISSIONER BALCH: -- other land issues
- 3 that could arise, and also you can co-locate your
- 4 processing facilities a lot more simply if you have that
- 5 flexibility.
- 6 COMMISSIONER MARTIN: I agree.
- 7 CHAIRWOMAN RILEY: I'm good with that.
- 8 COMMISSIONER BALCH: I think that's a very
- 9 good change -- or a very good addition to the proposed
- 10 rule.
- 11 CHAIRWOMAN RILEY: I'm good with (4).
- 12 COMMISSIONER MARTIN: I am, too.
- 13 COMMISSIONER BALCH: I am as well.
- I'm also good with all of (5)(a), (b) and
- 15 (c). They don't have an impact on the discussion of
- 16 setbacks. They're just pointing back to them.
- 17 CHAIRWOMAN RILEY: Yeah. I'm good with
- 18 those.
- 19 COMMISSIONER MARTIN: I'm good with (a),
- 20 (b) and (c) also.
- I'm okay with NMOGA's change on (6).
- 22 CHAIRWOMAN RILEY: And then there was an
- 23 additional change on today's wording. I'm okay with it
- 24 all as well.
- 25 COMMISSIONER MARTIN: I am, too.

1 COMMISSIONER BALCH: So they took it back

- 2 out of the hands of the district office and put it back
- 3 in Santa Fe. And I might say, generally when we've used
- 4 the term "variance" before, this is something we wanted
- 5 to make discretionary generally at the hands of the
- 6 district office but possibly in Santa Fe as well. But
- 7 exception was much a higher -- an exception is a higher
- 8 bar of that, where you need to potentially notice
- 9 parties and have a hearing. A variance is something
- 10 that's more administrative.
- 11 So as the OCD director, with that hat on,
- 12 you might consider that, whether you want it to be in
- 13 the district office or in Santa Fe.
- 14 CHAIRWOMAN RILEY: I think what throws it
- 15 to the Santa Fe office is that the as-drilled location
- 16 is unorthodox, so you're back at a nonstandard location.
- 17 And those are all approved through --
- 18 COMMISSIONER BALCH: So I would agree with
- 19 that. So you're proposing we accept the language as
- 20 modified in the recommended changes -- additional
- 21 recommended changes?
- 22 CHAIRWOMAN RILEY: Yeah. I'm looking over
- 23 here at NMOGA's changes.
- 24 COMMISSIONER BALCH: These ones?
- 25 CHAIRWOMAN RILEY: Well, what they took out

1 is, if the location is 50 feet less, it could be done

- 2 without a hearing, on a Form C-102. That came out.
- COMMISSIONER BALCH: Looks like they put it
- 4 all back in Santa Fe in number nine of their additional
- 5 recommended changes.
- 6 COMMISSIONER MARTIN: I think they just
- 7 reworded it.
- 8 CHAIRWOMAN RILEY: Do you? Because when
- 9 you start with the language they capped on NMOGA's side,
- 10 it is in here on the OCD version, too, which is talking
- 11 about it being greater than 50 feet, and that goes to
- 12 Santa Fe. So they just struck the first line about it
- 13 being less than 50 feet. I don't know that it's needed,
- 14 maybe, is why they took that out.
- 15 "If the variance of a horizontal well
- 16 as-drilled location from the projected location is 50
- 17 feet or less, the division's district office may approve
- 18 the as-drilled location by approving the amended C-102,"
- 19 which -- I mean, that's kind of a given already in the
- 20 language, isn't it? If it's less than 50-feet variance,
- 21 it doesn't need anything. Isn't that what we heard? So
- 22 I don't know why that sentence is even in there, which
- 23 may be why they took it out.
- 24 COMMISSIONER BALCH: Yeah. I think I would
- 25 move to take the language that they have in their

1 additional recommended changes, mainly because it has

- 2 the pointer to their correct subsection of the
- 3 unorthodox location, I presume.
- 4 MR. BRANCARD: Well, yeah. I don't think
- 5 really it does.
- 6 CHAIRWOMAN RILEY: What, Bill?
- 7 MR. BRANCARD: It references 19.15.15.12B,
- 8 which is "Notice requirements" for "Special Rules For
- 9 Multiple Operators Within A Spacing Unit." That's not
- 10 what this is. 19.15.15.13 is unorthodox locations.
- 11 CHAIRWOMAN RILEY: Maybe that's just a typo
- 12 on the proposed changes.
- 13 COMMISSIONER BALCH: It might fall under
- 14 the category of making sure it points to the right spot
- 15 in the final edit.
- 16 CHAIRWOMAN RILEY: Yeah. I think it needs
- 17 a (3) instead of a (2).
- MR. BRANCARD: What I had in my notes is
- 19 that the previous section of unorthodox well locations
- 20 doesn't say what happens to you if you have an
- 21 unorthodox well location. I guess they're all assuming
- 22 we know which way to go in the rules.
- 23 CHAIRWOMAN RILEY: Where? Which?
- 24 MR. BRANCARD: Under (5). It just says
- 25 you're unorthodox. It doesn't say what happens.

1 CHAIRWOMAN RILEY: So the approval of

- 2 variations, if we go to the -- the second-to-the-last
- 3 sentence talks about if there is an as-drilled
- 4 location -- the operator shall approve the approval. So
- 5 they define unorthodox above and then tell you what to
- 6 do.
- 7 MR. BRANCARD: Well, then but (5) says that
- 8 "directional survey shows that you're closer to the
- 9 outer boundary than allowed."
- 10 COMMISSIONER BALCH: Basically, your offset
- 11 is whatever, and you're inside of that -- or outside of
- 12 that -- inside of that.
- 13 COMMISSIONER MARTIN: Inside, but not
- 14 closer than 330. You'd probably have to add words in
- 15 (5), "after considering that, the application must be
- 16 filed with the Santa Fe office, " something like that.
- 17 MR. BRANCARD: I guess I'm not
- 18 understanding what we're doing here.
- 19 CHAIRWOMAN RILEY: Well, the testimony they
- 20 gave was they wanted to make sure that two things
- 21 happened: that the variance was more than 50 feet and
- 22 the as-drilled came back as unorthodox. So I think they
- 23 were trying to capture those conditions between what was
- 24 going to require a variance. But that's kind of an
- 25 after-the-fact. So maybe to go back to your point of

1 unorthodox well locations, and maybe need to clarify in

- 2 (5) that requires approval pursuant to -- because this
- 3 variance below is after it's been drilled because it's
- 4 the as-drilled indicating it's unorthodox.
- 5 MR. BRANCARD: Yeah. I mean, (5) and (6)
- 6 don't seem to work, because (5)(a) is you submit an
- 7 application and it's unorthodox.
- 8 CHAIRWOMAN RILEY: Uh-huh.
- 9 MR. BRANCARD: You're planning an
- 10 unorthodox.
- 11 CHAIRWOMAN RILEY: Before the fact.
- 12 COMMISSIONER BALCH: Becomes unorthodox.
- MR. BRANCARD: (5)(b) and (c) after the
- 14 fact, right.
- 15 CHAIRWOMAN RILEY: Uh-huh. So these are
- 16 the conditions that can become unorthodox.
- 17 MR. BRANCARD: But (6) is trying to deal
- 18 with (b) and (c), I think, or some of (b), and (6) is
- 19 sort of ignoring (5)(b), which says there is no 50-foot
- 20 tolerance for that 1,100-foot setback. There is zero
- 21 tolerance.
- 22 COMMISSIONER BALCH: Yeah. There is no
- 23 tolerance.
- 24 CHAIRWOMAN RILEY: That's a good point.
- 25 That's not brought up.

1 COMMISSIONER MARTIN: That's a good point.

- 2 COMMISSIONER BALCH: I don't think there
- 3 should be probably tolerance that would make that
- 4 unorthodox if it was within -- whatever the minimum
- 5 setback being.
- 6 CHAIRWOMAN RILEY: Variance talk about --
- 7 below more than 50 feet from the sides of the lateral.
- 8 I don't know how you want to characterize --
- 9 COMMISSIONER BALCH: It's almost like you
- 10 have to leave (5)(a) the way it is and take (b) and (c)
- 11 and -- at the end of those, say, or maybe add a (d).
- 12 Turn (6) into a (d), short and dramatically, and just
- 13 highlight or point out that these wells that now become
- 14 unorthodox need to go through same procedure, unorthodox
- 15 well application.
- 16 MR. BRANCARD: Right. I think you have to
- 17 add a little (d) in there, which is this new category,
- 18 which is if you start out as orthodox but then you --
- 19 even further, right? That's the second part of (6).
- 20 COMMISSIONER BALCH: Oh.
- 21 MR. BRANCARD: Unorthodox well location,
- 22 directional survey, it's, I'd say, even more unorthodox.
- 23 COMMISSIONER BALCH: It's not the
- 24 unorthodox you planned, but it's still unorthodox,
- 25 right? So that's sort of a fourth category. That may

1 actually go between (a) and (b) because you're intending

- 2 in (a) for it to be unorthodox. (B) would then -- the
- 3 new (b), while it was intending to be unorthodox, it
- 4 became a different unorthodox. And then the new (c)
- 5 would be (d), and that's the take points. And the new
- 6 (c) would be (d) where it shows any part of the tract is
- 7 outside of the 50 feet from its projected location and
- 8 closer to the boundary than allowed. And in the new
- 9 cases of the new (b), (c) and (d), you then have to go
- 10 and apply for an unorthodox well location after the
- 11 fact.
- 12 MR. BRANCARD: Yes. So I quess having all
- 13 four categories under (5). And maybe (5) should start
- 14 with "the horizontal well's location is considered
- 15 orthodox and requires division approval if." And then
- 16 you have those two categories. And then (6) becomes
- 17 "approval of unorthodox well locations," and it tells
- 18 you to follow the procedures that are indicated in the
- 19 changes here, under the current procedures for
- 20 unorthodox well locations.
- 21 COMMISSIONER BALCH: You don't really need
- 22 a variance. You need to go back and basically re-apply.
- MR. BRANCARD: Apply to the Division and
- 24 get approval.
- 25 COMMISSIONER BALCH: So I think that's

- 1 probably the cleanest way to do.
- 2 COMMISSIONER MARTIN: That makes sense.
- 3 COMMISSIONER BALCH: So can you capture
- 4 that and then put it in a fresh version of the document
- 5 that you'll miraculously produce at 8:30 tomorrow
- 6 morning, and we can discuss it further after that?
- 7 (Laughter.)
- 8 CHAIRWOMAN RILEY: I think you have a (d)
- 9 and (e).
- MR. BRANCARD: Okay.
- 11 COMMISSIONER BALCH: So I think that moves
- 12 us to (7), "Unitized areas."
- 13 CHAIRWOMAN RILEY: I feel like we read that
- 14 already. Didn't we address that?
- 15 COMMISSIONER BALCH: Well, the first one
- 16 said: With any unitized area setback, don't apply. And
- 17 this one is saying: Any unitized area, setbacks only
- 18 apply to the outer boundaries.
- 19 CHAIRWOMAN RILEY: The first one was
- 20 internal setbacks?
- 21 COMMISSIONER BALCH: Yeah. It said "no
- 22 internal setbacks." That's what I'm saying. The
- 23 internal setbacks are the only ones that apply.
- 24 CHAIRWOMAN RILEY: Okay. I'm good.
- 25 COMMISSIONER MARTIN: I'm okay.

1 Check out I and N [sic] and A and M [sic],

- 2 or is that already --
- 3 MR. BRANCARD: We don't have the exception
- 4 that we had before like the two or more federal tracts.
- 5 CHAIRWOMAN RILEY: It's different.
- 6 MR. BRANCARD: Another question to ask.
- 7 CHAIRWOMAN RILEY: Are you saying it's part
- 8 of the Brooks' question?
- 9 COMMISSIONER BALCH: If he's nice, we'll
- 10 let him know what we're going to ask.
- 11 CHAIRWOMAN RILEY: Hopefully he's paying
- 12 attention.
- 13 Are we on allowables now?
- 14 COMMISSIONER BALCH: I would suggest that
- 15 we leave allowables the way it is for the next draft and
- 16 have that full discussion, because that's also
- intertwined with Jalapeno's comments and objections.
- 18 COMMISSIONER MARTIN: Sure.
- 19 CHAIRWOMAN RILEY: Okay.
- 20 COMMISSIONER BALCH: And I think it will be
- 21 not a short discussion.
- 22 COMMISSIONER MARTIN: Okay.
- COMMISSIONER BALCH: Because that depth
- 24 bracket sure makes me angry when I think of it.
- 25 CHAIRWOMAN RILEY: Other matters?

COMMISSIONER BALCH: On D(1), there was a

- 2 proposed additional recommended change for directional
- 3 survey requirements, to add one sentence, basically
- 4 stating the obvious, right?
- 5 CHAIRWOMAN RILEY: Are you talking about
- 6 what they included in this?
- 7 COMMISSIONER BALCH: Yeah. "The division
- 8 shall not approve a C-104 for the well until the
- 9 operator has filed the required directional survey."
- 10 MR. BRANCARD: That's the requirement
- 11 that's in the directional requirements for deviated and
- 12 directional wells.
- 13 COMMISSIONER BALCH: Which I think it's a
- 14 good idea to add that here. It's probably implied, but
- it's probably maybe not good enough.
- 16 CHAIRWOMAN RILEY: I'm good with (2)(a).
- 17 I'm kind of ecstatic about (2)(a). I think that'll
- 18 reduce some paperwork.
- 19 (Laughter.)
- 20 COMMISSIONER BALCH: You have to do some
- 21 kind of -- at the OCD level, some kind of accounting to
- 22 apportion the production from force pool. But I imagine
- 23 that would --
- 24 COMMISSIONER MARTIN: And I think the C-115
- 25 requires it, need to allocate correctly between the

- 1 pool.
- 2 COMMISSIONER BALCH: The only way you can
- 3 allocate here is -- without putting flow meters into
- 4 every perfed frac, you're going to have to just say
- 5 3,000 feet here, 7,000 feet, and they get 3/10 of it.
- 6 COMMISSIONER MARTIN: They all have their
- 7 own methods, and I think OCD accepts them all.
- 8 COMMISSIONER BALCH: Okay. As long as
- 9 there is a way to catch it.
- I think "date of adoption" was uniformly
- 11 decided to be better than "February 1, 2017."
- 12 CHAIRWOMAN RILEY: Uh-huh.
- 13 COMMISSIONER BALCH: And D(3)?
- 14 COMMISSIONER MARTIN: Yes. Yes. That
- 15 makes sense.
- 16 MR. BRANCARD: All right. Let me put in
- 17 that lengthy sentence that was added at the beginning of
- 18 (3).
- 19 COMMISSIONER MARTIN: I don't have any
- 20 problem with that. I don't think the Division does
- 21 either.
- 22 COMMISSIONER BALCH: Except in the NMOGA
- 23 modification.
- MR. BRANCARD: Okay. Well, that's through
- 25 once through.

1 COMMISSIONER BALCH: The transitional

- 2 provisions I think -- hearing. I mean, as well as
- 3 16.20, right? That's back to allowables, so leave that
- 4 one.
- 5 Do either of you think, on the discussion
- of allowables, we need to bring back a witness, or can
- 7 we move on without that?
- 8 CHAIRWOMAN RILEY: I don't know. You have
- 9 all the questions on allowables.
- 10 COMMISSIONER BALCH: I have questions. I
- 11 just don't like them.
- 12 COMMISSIONER MARTIN: You don't like
- 13 abolishing them?
- 14 COMMISSIONER BALCH: No. I don't like
- 15 them.
- 16 COMMISSIONER MARTIN: You don't like
- 17 allowables?
- 18 COMMISSIONER BALCH: The only reason for an
- 19 allowable, in my opinion, is to prevent formation damage
- 20 or --
- 21 COMMISSIONER MARTIN: Then we're okay. I'm
- 22 okay with that.
- 23 COMMISSIONER BALCH: -- waste.
- 24 CHAIRWOMAN RILEY: I think that's the
- 25 suggestion.

1 COMMISSIONER BALCH: It is, but I think

- 2 that there may be some ratification as far as getting
- 3 rid of something that's been in the statute for 80
- 4 years. That may need to be discussed.
- 5 MR. BRANCARD: Allowables are in the
- 6 discretion of the agency to prevent waste. That's what
- 7 the statute says.
- 8 COMMISSIONER BALCH: That's the only reason
- 9 why I wouldn't want to do it.
- 10 COMMISSIONER MARTIN: I think they're
- 11 outdated. I think they've lived past their prime, past
- 12 their time.
- 13 COMMISSIONER BALCH: Probably about 1936.
- 14 CHAIRWOMAN RILEY: And we're not getting
- 15 rid of them. We're just allowing them all they can get.
- 16 COMMISSIONER BALCH: Well, so another
- 17 reason why I think the discussion might be a little
- 18 longer, why we may or may not need another witness to
- 19 come back, is that there was a Jalapeno objection or
- 20 concern that these horizontal wells are going to be able
- 21 to produce full out, but there was not that complete
- 22 carte blanche for the associated vertical wells in the
- 23 same pool or formation. There was an additional
- 24 possibility that they could be stuck with an allowable
- 25 at the discretion of the Division.

1 COMMISSIONER MARTIN: Yeah. But it

- 2 didn't -- it didn't produce at the top allowable.
- 3 COMMISSIONER BALCH: Right. So when I
- 4 looked at that, I thought, well, if we just strike that
- 5 sentence out of the allowables, maybe you can fix
- 6 Jalapeno's objection, as long as everybody's okay with
- 7 getting rid of allowables.
- 8 COMMISSIONER MARTIN: I think the
- 9 assumption may be that any well is going to produce as
- 10 much as you can except for the top allowable well. So,
- I mean, I don't know if that is a question or not. To
- 12 me it's -- but I see what you're saying.
- COMMISSIONER BALCH: I guess my question
- 14 is: Do we need anybody else to answer questions? I
- 15 think I'm okay. I don't think I need any more
- 16 clarification.
- 17 CHAIRWOMAN RILEY: I think I'm okay.
- 18 COMMISSIONER BALCH: But I do think it will
- 19 be a long discussion. That's why I don't want to start
- 20 tonight.
- 21 COMMISSIONER MARTIN: Okay.
- 22 CHAIRWOMAN RILEY: Do you need anybody
- 23 tomorrow?
- 24 COMMISSIONER MARTIN: No.
- 25 COMMISSIONER BALCH: Besides Mr. Brooks?

- 1 CHAIRWOMAN RILEY: Yeah.
- 2 COMMISSIONER MARTIN: Yes, Mr. Brooks.
- 3 CHAIRWOMAN RILEY: Put him back on the hot
- 4 seat tomorrow.
- 5 MR. BROOKS: Ask me about the allowables,
- 6 and I'll tell you why it is. That doesn't necessarily
- 7 mean it should be, but there was a reason why it was
- 8 written that way.
- 9 CHAIRWOMAN RILEY: Okay. Any other
- 10 discussion for this evening?
- 11 COMMISSIONER BALCH: So we have to make a
- 12 motion to bring back Mr. -- to re-open testimony and
- 13 bring back Mr. Brooks?
- 14 MR. BRANCARD: Yes. I think that would be
- 15 appropriate.
- 16 COMMISSIONER BALCH: So I would make the
- 17 motion that first thing tomorrow, we bring back
- 18 Mr. Brooks for additional questions on topics of --
- 19 MR. BRANCARD: Unitization, federal tracts.
- 20 COMMISSIONER BALCH: -- unitization,
- 21 federal tracts and allowables and anything else that
- 22 comes to us in the middle of the night.
- 23 COMMISSIONER MARTIN: I second that we
- 24 second the allowables.
- 25 COMMISSIONER BALCH: You don't want to hear

- 1 any more?
- 2 COMMISSIONER MARTIN: I second the motion.
- 3 (Laughter.)
- 4 CHAIRWOMAN RILEY: So moved.
- 5 So let's plan on tomorrow morning at 9:00.
- 6 COMMISSIONER BRANCARD: The other question
- 7 would be: When can we get a fresh version,
- 8 Mr. Brancard?
- 9 CHAIRWOMAN RILEY: That's true.
- 10 MR. BRANCARD: I'll shoot for tomorrow
- 11 morning. I need a Word version.
- 12 COMMISSIONER BALCH: Your work from the OCD
- version should be somewhere in-house here, right?
- MR. BRANCARD: Yeah.
- 15 MR. FELDEWERT: Do you need a Word version
- 16 of NMOGA's modification?
- 17 MR. BRANCARD: That would be helpful.
- MR. FELDEWERT: I'll get that to you.
- 19 COMMISSIONER BALCH: Technically, we
- 20 wouldn't need that until after we're done examining
- 21 Mr. Brooks. Give you a little more time.
- 22 COMMISSIONER MARTIN: What time do you want
- 23 to get started?
- Bill, do you want to go at 9:00 or --
- 25 CHAIRWOMAN RILEY: Well, if you're not

1 going to -- are you going to do changes now or after we

- 2 talk to Mr. Brooks?
- 3 MR. BRANCARD: No. I think you want to --
- 4 I think you want to go tomorrow and get this done,
- 5 right?
- 6 CHAIRWOMAN RILEY: Uh-huh.
- 7 COMMISSIONER BALCH: The idea is to start
- 8 with a fresh version tomorrow, and then we'll basically
- 9 go through the things that we haven't been able to get
- 10 resolved today, particularly the Jalapeno motions and
- 11 objections and discussions, right?
- 12 MR. BRANCARD: I have like several items:
- 13 allowables, general discussion about setbacks you wanted
- 14 to have, and then infill.
- 15 COMMISSIONER BALCH: I mean, I think if you
- 16 want to get to the point of having a, more or less,
- 17 final order by the end of the day, tomorrow then you're
- 18 looking at trying to resolve all those issues. And then
- 19 sometime in the afternoon, getting another fresh version
- 20 for us to all review. We don't necessarily have to
- 21 discuss the entire thing, but just to review and make
- 22 sure we're happy with it.
- MR. BRANCARD: Well, it would be preferable
- 24 to me if you started like 10:00 tomorrow. Then I could
- 25 have all these changes put together, and you can discuss

Page 244 those three topics -- well, question Mr. Brooks and then these three topics that are tabled here. COMMISSIONER BALCH: And then go through the Jalapeno step-by-step. MR. BRANCARD: Go through the Jalapeno stuff, and over lunch, come up with another version. COMMISSIONER BALCH: Or simply decide whether we want to pass it. CHAIRWOMAN RILEY: Okay. Let's break until 10:00 tomorrow then. (Recess, 5:36 p.m.)

- 1 STATE OF NEW MEXICO
- 2 COUNTY OF BERNALILLO

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- 4 CERTIFICATE OF COURT REPORTER
- 5 I, MARY C. HANKINS, Certified Court
- 6 Reporter, New Mexico Certified Court Reporter No. 20,
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- 8 that I reported the foregoing proceedings in
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- 10 a true and correct transcript of those proceedings that
- 11 were reduced to printed form by me to the best of my
- 12 ability.
- I FURTHER CERTIFY that the Reporter's
- 14 Record of the proceedings truly and accurately reflects
- 15 the exhibits, if any, offered by the respective parties.
- I FURTHER CERTIFY that I am neither
- 17 employed by nor related to any of the parties or
- 18 attorneys in this case and that I have no interest in
- 19 the final disposition of this case.
- 20 DATED THIS 13th day of May 2018.

21

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MARY C. HANKINS, CCR, RPR
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