## STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION DIVISION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION FOR THE PURPOSE OF CONSIDERING:

APPLICATION OF THE NEW MEXICO OIL CONSERVATION DIVISION TO REPEAL AND REPLACE RULE 19.15.29 NMAC; STATEWIDE.

CASE NO. 15959

REPORTER'S TRANSCRIPT OF PROCEEDINGS

COMMISSIONER HEARING

June 7, 2018

Volume 3 of 3

Santa Fe, New Mexico

BEFORE: HEATHER RILEY, CHAIRWOMAN ED MARTIN, COMMISSIONER

DR. ROBERT S. BALCH, COMMISSIONER

BILL BRANCARD, ESQ.

This matter came on for hearing before the New Mexico Oil Conservation Commission on Tuesday, June 5 through Thursday, June 7, 2018, at the New Mexico Energy, Minerals and Natural Resources Department, Wendell Chino Building, 1220 South St. Francis Drive, Porter Hall, Room 102, Santa Fe, New Mexico.

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- 1 (9:08 a.m.)
- 2 CHAIRWOMAN RILEY: Good morning, everyone.
- 3 This is day three. I think where we are this morning is
- 4 we are going to head into deliberations. We've
- 5 concluded all the testimony from the witnesses and all
- 6 parties have closed their case. So we have a quorum
- 7 here and we're going to start our deliberations.
- 8 Mr. Brancard, do you have anything you'd
- 9 like to say before we start --
- MR. BRANCARD: No. I think --
- 11 CHAIRWOMAN RILEY: -- about your document
- 12 you've provided.
- MR. BRANCARD: Oh. I've provided a
- 14 document to the Commission that attempts to start with
- 15 the latest version of the proposal, which would be NMOGA
- 16 Exhibit D combined with OCD Exhibit 4, and then a few
- 17 other changes that were discussed by the parties and the
- 18 Commission late yesterday. So I'm trying to incorporate
- 19 that into one document. It also includes Cardinal Labs'
- 20 proposed change to the table.
- 21 So I would treat this as sort of the final
- 22 proposal that's before the Commission, for the
- 23 Commission to review in deliberations, along with any
- other changes that other parties have submitted.
- 25 CHAIRWOMAN RILEY: Thank you.

1 All right. So how about we just walk

- 2 through this step-by-step, take a look at all these
- 3 changes?
- 4 MR. BRANCARD: I apologize it's
- 5 double-sided. My printer went to default.
- 6 CHAIRWOMAN RILEY: Ready?
- 7 COMMISSIONER BALCH: Sure.
- 8 CHAIRWOMAN RILEY: So starting with
- 9 definitions, the first change I see is in A.(1) --
- 10 A.(2)(a) -- sorry -- "results in a fire or is the result
- of a fire, "with "causes" stricken. Is everybody okay
- 12 with that?
- MR. BRANCARD: Just so everyone's clear,
- 14 this proposal, as it originated, is a complete repeal
- 15 and replacement of the existing Rule 29.
- 16 CHAIRWOMAN RILEY: Uh-huh.
- 17 MR. BRANCARD: So there is some language,
- 18 particularly in paragraphs 7, 8, 9 and 10, that comes
- 19 from the original rule, but you can't tell because they
- 20 have done this as a complete repeal and replace.
- 21 CHAIRWOMAN RILEY: We just need to walk
- 22 through --
- 23 MR. BRANCARD: So that's not the only
- 24 change to the rule. There are other changes in there,
- 25 if you look at the original one.

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1 CHAIRWOMAN RILEY: Okay. Thank you.
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- 2 MR. BRANCARD: Section 29 had a definition
- 3 of "Major release" and "Minor release, and there are
- 4 just some small changes to the definition of "Major
- 5 release, " particularly in A.(2). And then they add the
- 6 definitions of "Responsible Party" and "Wellstream."
- 7 COMMISSIONER BALCH: And "Release" itself
- 8 is defined elsewhere.
- 9 MR. BRANCARD: Yes. "Release" is defined
- 10 in 19.15.2.
- 11 CHAIRWOMAN RILEY: So perhaps the best way
- 12 is to just take that "Major release" definition and
- 13 address that. Does anyone have an issue with these
- 14 changes from the old definition and then with the
- 15 additional changes made in --
- 16 COMMISSIONER BALCH: I guess the only thing
- 17 I'd like to talk about on this definition of "Major
- 18 release," the use of "may with reasonable probability"
- 19 in A.(2), B and C.
- 20 CHAIRWOMAN RILEY: Are you concerned just
- 21 about the --
- 22 COMMISSIONER BALCH: It's just ambiguous.
- 23 That's all.
- 24 CHAIRWOMAN RILEY: What would alternative
- 25 language look like?

1 COMMISSIONER BALCH: Well, I'm not certain.

- 2 But in Rule 17, for example, you have a series of
- 3 setbacks that define if you're close enough to something
- 4 you need to worry about, for example, 500 feet from a
- 5 stream.
- 6 COMMISSIONER MARTIN: But those are
- 7 included in another part of the rule here, those
- 8 setbacks, saying that those have to be treated
- 9 differently, more stringently.
- 10 COMMISSIONER BALCH: Right.
- 11 CHAIRWOMAN RILEY: And I think a setback
- 12 refers to something that you're doing that has a defined
- 13 place in the world, where this is a moving -- you know,
- 14 a release can move in any direction depending on the
- 15 terrain or gravity, basically. So it's probably
- 16 difficult. I would imagine that the committee probably
- 17 tried to get a stronger definition but didn't know how
- 18 to get there.
- 19 COMMISSIONER BALCH: My only concern using
- 20 an unambiguous term like "may with reasonable
- 21 probability" is that the three of us might come up with
- 22 a different answer for that. And we may come up with a
- 23 different answer than the operators or the responsible
- 24 party.
- 25 COMMISSIONER MARTIN: Well, I guess I have

- 1 a question for Bill.
- 2 Is that a legally acceptable term in this
- 3 type of use?
- 4 MR. BRANCARD: Well, let me say a couple of
- 5 things. Those terms are terms that you often see in
- 6 rules. And, of course, they're not specifically
- 7 defined, but they are terms that people are used to
- 8 using.
- 9 Clearly, a specific distance would be much
- 10 easier to figure out, but I think, just to make the
- 11 point during the hearing, the parties made the point
- 12 that they specifically chose not to really try to
- 13 rethink these definitions here. That was not part of
- 14 what their goal was, that they were sort of willing to
- 15 live with those two concepts of major and minor release.
- 16 They only, at this point, impact the timing and location
- 17 of notice. And so I think that they were sort of
- 18 resistant -- NMOGA, particularly, was resistant to
- 19 trying to dig into these changes. That's maybe the
- 20 subject of a future rulemaking.
- 21 CHAIRWOMAN RILEY: Well, and from the
- 22 previous rule, it just says "will reach a watercourse."
- 23 And I think this is better, "may with reasonable
- 24 probability, "because how do we know.
- 25 COMMISSIONER MARTIN: I agree.

1 COMMISSIONER BALCH: And C is not changed,

- 2 however.
- 3 MR. BRANCARD: True. Only B got changed.
- 4 CHAIRWOMAN RILEY: And A.
- 5 COMMISSIONER BALCH: Legally, what does
- 6 "may with reasonable probability" mean?
- 7 MR. BRANCARD: I mean, it's something
- 8 that's more likely than not to occur, probably. It's
- 9 not just something that has a real outside chance of
- 10 occurring.
- 11 COMMISSIONER BALCH: All right. Well, if
- 12 everybody else is happy with it, I'm okay with it.
- And D, "substantially damages property or
- 14 the environment, " same concern.
- 15 CHAIRWOMAN RILEY: That's similar language
- 16 to the existing rule. There is a rule that starts
- 17 "results in substantial damage to property or the
- 18 environment." So "results in" is taken out.
- 19 COMMISSIONER BALCH: We'll let the courts
- 20 or other entities determine if something is improper,
- 21 reasonable probability or substantial judgment.
- 22 CHAIRWOMAN RILEY: Okay.
- 23 (3) is the same as the existing.
- 24 (4) looks like it's the same. No, it's
- 25 not. Existing (4) is "may with reasonable probability

1 be detrimental to fresh water or exceeds the standards,"

- 2 and then it refers to another section. It's been
- 3 replaced with "a release of a volume that may with
- 4 reasonable probability be detrimental to fresh water."
- 5 So instead of the standard language, it says "fresh
- 6 water." I'm good with that.
- 7 COMMISSIONER BALCH: Generally a major
- 8 release.
- 9 CHAIRWOMAN RILEY: Ed, are you good with
- 10 that?
- 11 COMMISSIONER MARTIN: I like the new
- 12 language better, actually.
- 13 CHAIRWOMAN RILEY: Are you good with that,
- 14 Bob?
- 15 COMMISSIONER BALCH: As good as I am with
- 16 the other one.
- 17 CHAIRWOMAN RILEY: Okay. Moving on to B,
- 18 "Minor release."
- 19 COMMISSIONER BALCH: Well, this brings up
- 20 another small point that I suspect will not go away
- 21 either. But the point on defining major or minor
- 22 releases is really only for reporting, when you report
- 23 it to the Division. A minor release -- if you have a
- 24 minor release, you have an additional two weeks to
- 25 report it instead of the one day that you have with a

1 major release. 3.4 releases per day on average. I'm

- 2 not sure if it's an undue burden just to have all
- 3 releases reported within a set amount of time.
- 4 CHAIRWOMAN RILEY: What I heard in
- 5 testimony was the concern is that if they -- if they get
- 6 that 24-hour notice of every release, then there is no
- 7 distinction for the staff to know which one may require
- 8 them to run out and go check or treat as a critical
- 9 release.
- 10 COMMISSIONER BALCH: Well, the 24-hour
- 11 notice should come with a volume.
- 12 COMMISSIONER MARTIN: I think, Bob -- say
- 13 anything over 24 barrels should be reported, right?
- 14 CHAIRWOMAN RILEY: You're saying anything
- 15 over five?
- 16 COMMISSIONER MARTIN: I mean five.
- 17 COMMISSIONER BALCH: The concept of
- 18 reportable versus nonreportable.
- 19 COMMISSIONER MARTIN: Right.
- 20 COMMISSIONER BALCH: I don't know if it's
- 21 significant. I don't know why you would wait an
- 22 additional two weeks to report a small one.
- 23 COMMISSIONER MARTIN: With the idea that
- 24 the smaller ones are less threatening strictly on a
- 25 volume basis.

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1 COMMISSIONER BALCH: I mean, the concern
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- 2 that yes, they are going to be less important, but every
- day, you're going to be to getting reports of releases,
- 4 and the only thing that would tell you that one was
- 5 major and one was minor was if it was told -- if you
- 6 were told it was a major one, right, versus a minor one?
- 7 So in a given period of time in a calendar year, all of
- 8 those releases will be reportable. It doesn't change
- 9 the volume of release reporting that comes in that has
- 10 to be processed by the OCD.
- 11 COMMISSIONER MARTIN: Sure. But it changes
- 12 the priority each district applies to a particular
- 13 release on a given day, which I think has some merit.
- 14 CHAIRWOMAN RILEY: The other effect by
- 15 doing that would be to the operator, of having that
- 16 burden of getting those in, which I guess it's on
- 17 discovery, not so much when it happened. But it just --
- 18 it's going to put a higher burden on them to make sure
- 19 everything gets reported within 24 hours.
- 20 COMMISSIONER BALCH: Well, I think that --
- 21 the important part. So the other important part is it
- 22 does put a tag on the release when it goes to --
- 23 CHAIRWOMAN RILEY: So repeat -- repeat
- 24 that. Are you saying that it should be the five barrels
- 25 and over?

1 COMMISSIONER MARTIN: No. I'm saying stick

- 2 with the old scheme of things about minor releases,
- 3 reporting requirements as they existed before, major
- 4 releases and reporting requirements as they existed
- 5 before, because the districts will have a better idea of
- 6 what's assigned to the release report.
- 7 COMMISSIONER BALCH: It has a label on it,
- 8 major versus minor.
- 9 CHAIRWOMAN RILEY: Uh-huh.
- 10 COMMISSIONER BALCH: We accept that.
- MR. BRANCARD: There's also a change to
- 12 minor release which removed a conflict that was in the
- 13 previous rule, because the previous rule had just
- 14 distinguished between five and 25 barrels, but, in fact,
- 15 there are categories of major releases that are less
- 16 than 25 barrels if they hit any of those things in (2),
- 17 (3) or (4). So they had to add the language "which is
- 18 not a major release."
- 19 COMMISSIONER MARTIN: Right.
- 20 CHAIRWOMAN RILEY: I like that.
- 21 MR. BRANCARD: So there was a conflict at
- 22 that point between those two definitions that got
- 23 removed.
- 24 CHAIRWOMAN RILEY: Okay. Everybody good
- 25 with B?

- 1 COMMISSIONER BALCH: Uh-huh.
- 2 COMMISSIONER MARTIN: Yeah.
- 3 CHAIRWOMAN RILEY: C is brand-new.
- 4 COMMISSIONER BALCH: I'm actually kind of
- 5 happy that there is a concept of responsible party. An
- 6 interesting -- problem with that showed up yesterday
- 7 during Cardinal's testimony, because only the
- 8 responsibility -- responsible party is able to ask for
- 9 variances --
- 10 CHAIRWOMAN RILEY: Uh-huh.
- 11 COMMISSIONER BALCH: -- which is why they
- 12 came and asked us to put that into their 4500 CLB into
- 13 the rule, because they're not able to ask for that kind
- 14 of variance. They have to individually have their
- 15 operators do that. I don't think that's a major
- 16 problem, but I think it's something that we ought to pay
- 17 attention to in the other parts of the rule where
- 18 "responsible party" is being used to make sure there is
- 19 not an unintended consequence.
- 20 CHAIRWOMAN RILEY: Uh-huh. And as far as
- 21 the operator goes, I mean, the operator is the one that
- 22 has the permission out there. They're conducting the
- 23 activity, and they hire subs to do particular things for
- 24 them. And so I think it's important to keep the burden
- 25 on the operator to get it cleaned up, and then let them

1 deal with assigning liability and working that out with

- 2 their subs as they go, but to get things cleaned up. So
- I like it. I think it's a good change.
- 4 Are you good?
- 5 COMMISSIONER MARTIN: Yes.
- 6 COMMISSIONER BALCH: So is there a case --
- 7 in the second part of that definition, "The division, in
- 8 its sole discretion, may also consider a person causing
- 9 the release, or controlling the location of the release
- 10 as the responsible party." So I'm not sure how that
- 11 might apply, but perhaps somebody running over a
- 12 pipeline and causing the leak but then they don't have
- 13 permission to be there to remediate it.
- 14 CHAIRWOMAN RILEY: Why wouldn't they have
- 15 permission to be there? I mean, in the pipeline
- 16 scenario, you usually have a pipeline company with a
- 17 right-of-way, and they're gathering for multiple
- 18 operators. I think that's where that --
- 19 COMMISSIONER BALCH: Perhaps that's a bad
- 20 example.
- 21 COMMISSIONER MARTIN: Well, pipeline on
- 22 location, on well location -- I don't think right-of-way
- 23 is required.
- 24 COMMISSIONER BALCH: Sure.
- 25 COMMISSIONER MARTIN: That's a case where

- 1 the pipeliner would not have --
- 2 COMMISSIONER BALCH: Or you have a service
- 3 company come out to your site and they back their truck
- 4 into your tank.
- 5 CHAIRWOMAN RILEY: Uh-huh.
- 6 COMMISSIONER BALCH: In theory, you could
- 7 make them the responsible party, but they would have no
- 8 ability to remediate that damage. It still would be the
- 9 operator who would have to take care of the problem.
- 10 CHAIRWOMAN RILEY: Uh-huh.
- 11 COMMISSIONER MARTIN: Right.
- 12 COMMISSIONER BALCH: I guess I'm trying to
- 13 figure out when you would be able to apply that
- 14 distinction.
- 15 CHAIRWOMAN RILEY: Again, I think it's in
- 16 the scenario where you have a midstream company with a
- 17 CDP or something that is not under the control of an
- 18 operator. That's where you might have to go to someone
- 19 else.
- 20 MR. BRANCARD: Well, the way -- the way the
- 21 current rule is written, there is no definition. So as
- 22 a result, every other sentence begins with the phrase,
- 23 "The person operating or controlling either the release
- or the location of the release shall." So we've
- 25 clarified that down two words, first of all. But that

1 sort of vaguely sort of says well, it's the operator or

- 2 the person controlling the release or controlling the
- 3 location. So it creates a whole series of entities that
- 4 could be. Whereas, this one here, it creates the
- 5 default of the operator, and then if there is somebody
- 6 who is sort of in a better position to do the cleanup,
- 7 the agency can assign that. So you have somebody who,
- 8 you know, backs into a tank, and the operator's like, "I
- 9 don't want to deal with this, you know, but I'll give
- 10 them access to clean it up."
- 11 COMMISSIONER BALCH: Okay.
- MR. BRANCARD: They can do that. Plus, you
- 13 will have situations where there is no operator, in a
- 14 sense. Somebody just dumps on a piece of grazing land,
- 15 you know, or spills something. Well, you've got to get
- 16 the person who did the spill in that case.
- 17 COMMISSIONER MARTIN: Right.
- MR. BRANCARD: You know, you're not going
- 19 to get the grazing lessee to do that --
- 20 COMMISSIONER MARTIN: No.
- 21 MR. BRANCARD: -- clean it up, you know, or
- 22 the land office, you know.
- 23 COMMISSIONER MARTIN: Yeah
- 24 MR. BRANCARD: And "operator" is broadly
- 25 defi- -- I mean, we view operator as kind of a leasehold

1 operator in the common parlance, but if you look at the

- 2 definition of "operator," it's broadly defined to be the
- 3 person in charge of a facility. So if it's just a tank
- 4 battery, you know, outside of a leasehold, then the
- 5 person running the tank battery, they're the operator.
- 6 That's sort of the benefits. Plus, you know, it just
- 7 saves a lot of space to have two words all through the
- 8 rule.
- 9 COMMISSIONER MARTIN: I agree.
- 10 COMMISSIONER BALCH: Okay. I think that's
- 11 sufficiently clear.
- 12 CHAIRWOMAN RILEY: Item D is also new. I'm
- 13 good with it.
- 14 COMMISSIONER BALCH: So is wellstream going
- 15 to include flowback from a frac job?
- 16 COMMISSIONER MARTIN: It's coming from the
- 17 wellbore. I would say yeah. It may not originate at
- 18 the wellbore, but it's been through the wellbore.
- 19 COMMISSIONER BALCH: If it comes out the
- 20 wellbore, it fits the wellstream definition.
- 21 COMMISSIONER MARTIN: Right.
- 22 COMMISSIONER BALCH: I'm not sure it's
- 23 important. I just think it's a distinction.
- 24 COMMISSIONER MARTIN: Right.
- 25 CHAIRWOMAN RILEY: Does that mean add it

- 1 or --
- 2 COMMISSIONER BALCH: No, no. I was just
- 3 wondering if it was going to include flowback, which
- 4 does change the chemical properties that are coming back
- 5 out. We all know that frac fluid is largely pretty
- 6 innocuous compared to the saltwater that's going to be
- 7 coming back with it and the oil.
- I guess I would just like to make sure we
- 9 understand what the intent of using the word
- 10 "wellstream." I suspect, as in the previous definition,
- 11 we're trying to create a bucket of potential fluids and
- 12 avoid repetition of --
- MR. BRANCARD: Possibly, but I think the
- 14 term is rarely used in the rule.
- 15 COMMISSIONER BALCH: One place?
- MR. BRANCARD: It may just be used in one
- 17 place, that I saw.
- 18 COMMISSIONER BALCH: Well, if it's only
- 19 used in one place, we don't necessarily need a
- 20 definition.
- 21 COMMISSIONER MARTIN: I can't remember
- 22 where it appears.
- MR. BRANCARD: The term "release" is used
- 24 far more often, which covers a much broader universe.
- 25 CHAIRWOMAN RILEY: It's got to be in here

- 1 somewhere.
- 2 COMMISSIONER BALCH: I saw it one place.
- 3 tend to agree that --
- 4 MR. BRANCARD: I know -- because they
- 5 actually had it capitalized.
- 6 CHAIRWOMAN RILEY: We need a computer with
- 7 search.
- 8 COMMISSIONER BALCH: Actually, we covered
- 9 that last night, didn't we?
- 10 MR. BRANCARD: Yes. So 11E -- this is --
- 11 this is the part of the rule where we're trying to
- 12 determine what standards apply -- if standards other
- than Table 1 may apply to a release, because it includes
- 14 contaminants that are not normally found in a
- 15 wellstream.
- 16 COMMISSIONER MARTIN: Where is that?
- MR. BRANCARD: 11E.
- 18 CHAIRWOMAN RILEY: Page 3.
- 19 MR. BRANCARD: 11A.(5)(e). Sorry.
- 20 COMMISSIONER MARTIN: Okay.
- 21 COMMISSIONER BALCH: Differentiate your
- 22 frac -- frac fluid and flowback or other things like
- 23 that because that's the only place where it's used.
- MR. BRANCARD: The only place I saw it, but
- 25 I didn't do a search.

1 COMMISSIONER BALCH: Yes. That's the only

- 2 place it's used.
- 3 CHAIRWOMAN RILEY: Are we good with
- 4 "wellstream"?
- 5 COMMISSIONER BALCH: I know it's been used
- 6 once -- a definition.
- 7 COMMISSIONER MARTIN: If it's only used
- 8 once -- it's kind of a new concept. I think you need to
- 9 leave it. I don't remember that term being used
- 10 anywhere else in the rules, but maybe not.
- MR. BRANCARD: It's not a defined term.
- 12 "Wellbore" is a defined term.
- 13 CHAIRWOMAN RILEY: I mean, it's six one
- 14 way, half a dozen the other. You could take out and put
- 15 it over here, but I don't have a problem with it being
- 16 in the definitions.
- 17 COMMISSIONER MARTIN: Nor do I.
- 18 COMMISSIONER BALCH: There is a variety of
- 19 things that you put into a well to treat it, starting
- 20 with a frac job.
- 21 COMMISSIONER MARTIN: Right.
- 22 COMMISSIONER BALCH: If you're talking
- 23 about Wolfcamp, you're talking mostly slickwater. It's
- 24 usually using friction reducers, going to be flowback.
- 25 But once it enters the well, then it becomes part

- 1 wellstream. Whereas, 11E is trying to differentiate
- 2 between things that would typically have measurements on
- 3 Table 1 and things that may require you to go to another
- 4 place to look up what those hazards are and what they
- 5 are and what the limits should be. That's the important
- 6 difference.
- 7 COMMISSIONER MARTIN: I agree.
- 8 COMMISSIONER BALCH: So -- right. So the
- 9 concept of wellstream is anything that goes into the
- 10 well, comes back out, it's part of the wellstream.
- 11 COMMISSIONER MARTIN: And I like that
- 12 concept. I like describing that concept in the rule.
- 13 MR. BRANCARD: The only question is whether
- 14 the way it's used, it's sort of circular. I mean, how
- 15 it's used in that sentence is sort of -- it's basically
- 16 giving you the definition of "wellstream."
- 17 CHAIRWOMAN RILEY: Because it does not
- 18 include water, gas or other fluids.
- 19 MR. BRANCARD: That is the wellstream.
- 20 CHAIRWOMAN RILEY: Uh-huh.
- 21 COMMISSIONER BALCH: Primarily. Well, does
- it include suspended constituents?
- MR. BRANCARD: Well, other fluids.
- 24 COMMISSIONER BALCH: Those would be solids
- or could be dissolved things, too.

I guess I'm wondering if (e) is any less

- 2 useful if you stop it after "if a known release of other
- 3 oil field related chemicals occurs that is not included
- 4 in Table 1 of 19.15.29.12 NMAC, "(ii) and (iii). Do you
- 5 really need to have "does not include oil, gas" -- do
- 6 you need that part, "oil field related chemical"?
- 7 MR. BRANCARD: Oh, I think the way I read
- 8 (e) is they're trying to say if it's not a mixture of
- 9 the wellstream and other contaminants, it is just the
- 10 other contaminants, then these apply.
- 11 COMMISSIONER BALCH: Right. Okay. Yeah, I
- 12 see that.
- 13 CHAIRWOMAN RILEY: And I think there was
- 14 testimony to that effect, that if they had a spill of a
- 15 chemical, you know, the actual wellstream that happened
- 16 on location --
- 17 COMMISSIONER BALCH: Maybe we ought to go
- 18 back to the definition of "release" in -- 5.2, you said?
- 19 After all, that's what we're talking about today, right?
- 20 "Release means breaks, leaks, spills, releases, fires or
- 21 blowouts involving oil, produced water, condensate,
- 22 drilling fluids, completion fluids or other chemical or
- 23 contaminant or mixture thereof, including oilfield waste
- 24 and gases to the environment." So it's pretty broad.
- 25 Yup. It really seems like what it is

1 trying to say is if a chemical truck headed to a well

- 2 site, that's a release of that would not fall into Table
- 3 1.
- 4 MR. BRANCARD: Right. If they had a
- 5 separate barrel of chemicals, solvents, whatever on-site
- 6 and that broke open and released, that you have to treat
- 7 it differently because you're going to have different
- 8 contaminants; therefore, there are different cleanup
- 9 standards for that. And then below (e), it lists the
- 10 various possibilities for what standards you would use.
- I guess the question is: Are we
- 12 comfortable with the use of "wellstream"?
- 13 COMMISSIONER BALCH: "Release" is already
- 14 used in the first part of the sentence of (e) and --
- 15 broad definition.
- MR. BRANCARD: Uh-huh.
- 17 COMMISSIONER BALCH: So let's see.
- 18 MR. BRANCARD: We're back to 7D. Do we
- 19 want to keep the definition of "wellstream"?
- 20 COMMISSIONER MARTIN: I vote yes, although
- 21 it is six, one-half dozen to me. I see no reason to
- 22 take it out.
- 23 CHAIRWOMAN RILEY: I'm comfortable with it
- 24 because yes, we do talk about including oil, gas,
- 25 produced water, other fluids within (e), Subparagraph

- 1 (e), and then they say "from the wellstream." I
- 2 think -- I think their concern was just using that term
- 3 "wellstream" and needing to make sure it was defined --
- 4 COMMISSIONER MARTIN: Right.
- 5 CHAIRWOMAN RILEY: -- so there wasn't any
- 6 confusion about what wellstream meant. But I'm okay
- 7 with how it's written.
- 8 MR. BRANCARD: I mean, we can get back to
- 9 (e) later as we go through the rule.
- 10 COMMISSIONER BALCH: Yeah. I think we hang
- on to it for now and talk about it later.
- 12 CHAIRWOMAN RILEY: (E) or (d)?
- 13 COMMISSIONER BALCH: 11E. Get back to it.
- 14 CHAIRWOMAN RILEY: All right. "Releases."
- 15 I like the addition of "Requirements." I think this
- 16 cleans it up a lot.
- 17 COMMISSIONER MARTIN: I agree.
- 18 COMMISSIONER BALCH: Yeah. So that
- 19 scratches off about 12 of my comments.
- 20 CHAIRWOMAN RILEY: Sweet. Oh, I said that?
- 21 COMMISSIONER BALCH: It's not about how
- 22 fast we get it done. It's about how right we get it
- 23 done.
- 24 CHAIRWOMAN RILEY: I agree (laughter).
- So we're all good with A?

1 COMMISSIONER BALCH: Assuming the numbering

- 2 is all correct. We should double-check that at some
- 3 point, right?
- 4 MR. BRANCARD: Yes. We will be checking
- 5 all the cross-references before we file the rule.
- 6 COMMISSIONER BALCH: That's all I could
- 7 have asked for.
- 8 MR. BRANCARD: I made a few cross-reference
- 9 changes last night. You'll see them in there. But
- 10 there will be another further check later, and we will
- 11 run this version past the Records Center, who will do
- 12 their own proofread.
- 13 CHAIRWOMAN RILEY: I'm good with one --
- 14 paragraph one, "Source Elimination and Site Security."
- 15 COMMISSIONER MARTIN: Are you on 8B.(1)?
- 16 CHAIRWOMAN RILEY: Uh-huh.
- 17 COMMISSIONER MARTIN: You're okay with B?
- 18 CHAIRWOMAN RILEY: Well, I was kind of
- 19 walking through what they have to do.
- 20 COMMISSIONER MARTIN: Are you okay with
- 21 "Initial Response," B?
- 22 CHAIRWOMAN RILEY: Uh-huh. And I was on
- 23 (1), "Source Elimination and Site Security."
- MR. BRANCARD: So this -- this is -- B --
- 25 8B is entirely new language. It does not come from the

- 1 previous rule. I don't think there was a lot of
- 2 discussion about this section. It didn't seem to be
- 3 controversial.
- 4 CHAIRWOMAN RILEY: And "Containment" is
- 5 good.
- 6 MR. BRANCARD: I will say the one issue --
- 7 I may have raised it or one or more of you may have
- 8 raised it, which is how -- how are the actions in 8B
- 9 documented? And I think I asked a question about that,
- 10 and the response was sort of, "Well, that'll go in the
- 11 C-141." Okay? It doesn't say that here, but --
- 12 COMMISSIONER BALCH: Or some reporting that
- 13 never existed.
- 14 COMMISSIONER MARTIN: A proper C-141 is
- 15 required later on, though.
- 16 MR. BRANCARD: Right. So the 15 days, they
- 17 have to do it the first time they do it. I mean,
- 18 they're going to do various updates to the C-141 through
- 19 the process, but the first one is still 15 days after
- 20 the release. Presumably, all these activities will have
- 21 occurred. I think that was the response to the question
- 22 that was asked, will occur during those first 15 days
- 23 and could be documented in that C-141.
- 24 COMMISSIONER MARTIN: Right. I think
- 25 that's the normal course.

1 MR. BRANCARD: And the general comment here

- 2 is, while we're providing a lot more details about
- 3 releases and responses to releases, there is still a lot
- 4 that will rely on what the form requires.
- 5 COMMISSIONER MARTIN: Right.
- 6 COMMISSIONER BALCH: Which can change at
- 7 the discretion of the Division.
- 8 MR. BRANCARD: Correct.
- 9 COMMISSIONER MARTIN: Right.
- Where are you at?
- 11 CHAIRWOMAN RILEY: (3), "Site
- 12 Stabilization."
- 13 COMMISSIONER MARTIN: Are you okay with
- "Containment"?
- 15 CHAIRWOMAN RILEY: Uh-huh.
- Are you good with "Containment"? You are?
- 17 COMMISSIONER BALCH: Yeah. Give me one
- 18 more minute.
- 19 Like Bill was just saying, there is nothing
- 20 to document that, but they're responsible for it. So
- 21 my -- I guess my -- my one concern with this being a
- 22 reporting requirement is that it may cause delayed
- 23 action. This is specifically telling them that they're
- 24 supposed to do that right away.
- 25 COMMISSIONER MARTIN: Right.

1 COMMISSIONER BALCH: That's really on them.

- 2 That's a risk if they delay something.
- 3 COMMISSIONER MARTIN: True.
- 4 MR. BRANCARD: All right. So the beginning
- of B says, "The responsible party must take the
- 6 following immediate actions...."
- 7 COMMISSIONER BALCH: Right, as long as it
- 8 doesn't cause safety problem.
- 9 MR. BRANCARD: Right.
- 10 COMMISSIONER BALCH: I think that's all
- 11 right.
- 12 COMMISSIONER MARTIN: You're okay with (1)
- 13 through (4)?
- 14 COMMISSIONER BALCH: I'm up to (3)
- 15 (reading).
- This "recoverable's product," I'm wondering
- if we need to change that term a little bit, in (3).
- 18 COMMISSIONER MARTIN: That was where you
- 19 wanted to add something like "remove contaminant" --
- 20 "remove stained soil."
- 21 COMMISSIONER BALCH: I don't know what to
- 22 put in there exactly. I'm just not sure that we're
- 23 covered with "product."
- MR. BRANCARD: It's defined.
- 25 COMMISSIONER BALCH: Most of the product in

- 1 the case of an oil spill is going to be the oil.
- 2 COMMISSIONER MARTIN: It's the free
- 3 liquids.
- 4 COMMISSIONER BALCH: But we're already
- 5 referring to the free liquids right before that.
- I don't suppose there is a definition for
- 7 "recoverable product"?
- 8 MR. BRANCARD: There is a definition of
- 9 "product."
- 10 COMMISSIONER BALCH: What is that?
- MR. BRANCARD: It means "a commodity or
- 12 thing made or manufactured from oil and gas and
- derivatives of oil and gas, including," and then there
- 14 is a long list.
- 15 COMMISSIONER BALCH: My original concern
- 16 with that language was that it would allow you to not
- 17 pick up other stuff that you could pick up.
- 18 COMMISSIONER MARTIN: Right.
- 19 COMMISSIONER BALCH: That's taken care of
- 20 by (4), immediately start remediation.
- 21 COMMISSIONER MARTIN: Okay.
- 22 COMMISSIONER BALCH: I guess I'm not sure
- 23 if you need "and recoverable product" at all. "Must
- 24 recover any free liquids...." I think they're probably
- 25 talking about solids in that case. So say it's a frac

- 1 flowback --
- 2 COMMISSIONER MARTIN: Right.
- 3 COMMISSIONER BALCH: -- and you've got a
- 4 mountain of sand.
- 5 COMMISSIONER MARTIN: Right.
- 6 COMMISSIONER BALCH: You can pick that up.
- 7 CHAIRWOMAN RILEY: Maybe it needs to be
- 8 "recoverable material" instead of "product," because
- 9 material can include sand and whatever. Because I think
- 10 that's the point, what can you get up right away without
- 11 excavation. What can you --
- 12 COMMISSIONER BALCH: I think pretty much
- once you start to scrape and dig, you're remediating.
- MR. BRANCARD: Right. I mean, my sense is
- 15 this is focused on the liquid sitting on the surface
- 16 that you can get at immediately.
- 17 COMMISSIONER BALCH: Sure. But also
- 18 liquids can become solid. So it's some oils at ambient
- 19 temperature, a wax, for example.
- 20 MR. BRANCARD: So that would be the
- 21 recoverable product --
- 22 COMMISSIONER BALCH: Right.
- MR. BRANCARD: -- as opposed to any liquid,
- 24 which is just -- a pond of flowback water would be a
- 25 free liquid.

- 1 COMMISSIONER BALCH: Right.
- 2 MR. BRANCARD: It's not a product because
- 3 it's not oil and gas.
- 4 COMMISSIONER BALCH: So this is a product
- 5 because it's oil and gas, but the sand -- that's the
- 6 question. That's probably also not causing any damages.
- 7 MR. BRANCARD: Yeah. And if it is
- 8 contaminated, now you're doing remediation, which is
- 9 covered under (4).
- 10 COMMISSIONER BALCH: Which is the very next
- 11 step, so --
- MR. BRANCARD: Right. So it's clearly
- 13 broader than just trying to pick up petroleum products
- 14 on the surface.
- 15 COMMISSIONER BALCH: Yeah.
- MR. BRANCARD: You're picking up any
- 17 liquids.
- 18 COMMISSIONER BALCH: I kind of like your
- 19 idea of replacing the word "product," which has a
- 20 definition, with "materials," so any other material you
- 21 could pick up.
- 22 COMMISSIONER MARTIN: Okay.
- 23 CHAIRWOMAN RILEY: Okay.
- 24 COMMISSIONER BALCH: Is there any problem
- using the word "materials"?

- 1 MR. BRANCARD: It's not defined.
- 2 CHAIRWOMAN RILEY: How about "stuff"?
- 3 COMMISSIONER MARTIN: "Stuff" is good.
- 4 COMMISSIONER BALCH: This would be anything
- 5 that's on top of the surface that you can pick up or --
- 6 COMMISSIONER MARTIN: So we're changing it.
- 7 You're adding "material"?
- 8 COMMISSIONER BALCH: I would say "material"
- 9 instead of "product." Product has a definition in here.
- 10 It's actually -- it's derived from, not related to.
- MR. BRANCARD: Right.
- 12 COMMISSIONER BALCH: And then I think
- 13 "Remediation" is great.
- 14 CHAIRWOMAN RILEY: Number (4)?
- 15 COMMISSIONER BALCH: Yeah.
- 16 CHAIRWOMAN RILEY: Are you guys ready to go
- 17 to "Release Notification"?
- 18 COMMISSIONER MARTIN: Uh-huh.
- 19 COMMISSIONER BALCH: Uh-huh.
- 20 COMMISSIONER MARTIN: Is this out of the
- 21 old rule? Has that been changed?
- 22 MR. BRANCARD: This is largely from the old
- 23 rule. This was -- this is almost exactly from the old
- 24 rule, but I think what's new is B.
- 25 COMMISSIONER MARTIN: Oh, that's right.

1 CHAIRWOMAN RILEY: Well, and A specifically

- 2 refers to Form C-141.
- 3 COMMISSIONER MARTIN: Right.
- 4 CHAIRWOMAN RILEY: The old form doesn't.
- 5 MR. BRANCARD: So these are some of the
- 6 first comments we have during the hearing, or suggested
- 7 changes. OGAP requested after "NORM," to write "or
- 8 TENORM." And we had testimony in response to that.
- 9 The Environmental Defense Fund and other
- 10 NGOs requested that the notification go to the Division
- 11 and landowner, and Mr. Price testified that he didn't
- 12 think that notifying other agencies was a good idea.
- 13 COMMISSIONER BALCH: I think he actually
- 14 said it was a "slippery slope," is what I have.
- 15 COMMISSIONER MARTIN: That is what he said.
- 16 COMMISSIONER BALCH: I have his notes right
- 17 here.
- 18 Other testimony from the presenting parties
- 19 questioned whether we had the authority to notify those
- 20 other parties.
- 21 MR. BRANCARD: We have a number of other
- 22 rules where we do that, require land management --
- 23 notice to land management.
- 24 COMMISSIONER MARTIN: Right.
- 25 COMMISSIONER BALCH: Or from the land

- 1 office point of view?
- 2 COMMISSIONER MARTIN: I like it from the
- 3 land office point of view. I like it just in a general
- 4 sense as well.
- 5 COMMISSIONER BALCH: You like the way it's
- 6 written?
- 7 COMMISSIONER MARTIN: Yeah.
- 8 COMMISSIONER BALCH: You don't feel like
- 9 you need a special notification?
- 10 COMMISSIONER MARTIN: No. The C-141 is
- 11 fine.
- 12 COMMISSIONER BALCH: Okay. And you might
- 13 get that C-141 much later on.
- 14 COMMISSIONER MARTIN: And that's okay.
- 15 COMMISSIONER BALCH: Could be three months,
- 16 six months later. Might even be -- because of the
- 17 90-day, there's the possibility of being done with
- 18 remediation before you even turn in the closure report.
- 19 COMMISSIONER MARTIN: Possible.
- 20 COMMISSIONER BALCH: You might not get it
- 21 until it's over.
- 22 COMMISSIONER MARTIN: Possible.
- 23 COMMISSIONER BALCH: Okay. As long as
- 24 you're comfortable with it. I think that's the primary
- 25 agency that would be potentially impacted, besides the

- 1 BLM, and they're probably going to have a separate
- 2 option in their -- in their agreement anyway, if they
- 3 want.
- 4 MR. BRANCARD: Their lease -- I mean, their
- 5 leases with other parties can determine their --
- 6 COMMISSIONER BALCH: I think that was the
- 7 argument made by the parties. If the party is
- 8 interested in those things, they will have it in their
- 9 agreement. And if it's major, we'll find out about it
- 10 on the 6:00 news.
- MR. BRANCARD: And just a word on "NORM"
- 12 here. With A, NORM is -- NORM is a defined term in our
- 13 rules. Okay? TENORM is not. But "NORM" is the term of
- 14 art that regulatory agencies use. In fact, our
- 15 definition basically re-uses the Environment
- 16 Department's definition of "radiation control." And
- 17 then you have a rule under Rule 35 where you deal with
- 18 how NORM is to be handled and disposed of.
- 19 COMMISSIONER MARTIN: Right.
- 20 MR. BRANCARD: So NORM is dealt with
- 21 extensively both under the Commission's rules and under
- the Environment Department's rules.
- 23 COMMISSIONER MARTIN: Right.
- 24 CHAIRWOMAN RILEY: I felt like we had
- 25 testimony yesterday that would cover that and identified

- 1 it wasn't necessary to include TENORM.
- 2 COMMISSIONER BALCH: So for EDF's
- 3 statement, under old numbering, 19.15.29.8, "Release
- 4 Notification," I think I would not be comfortable with
- 5 adding "landowner."
- 6 COMMISSIONER MARTIN: Nor would I.
- 7 CHAIRWOMAN RILEY: Nor would I. I'll say
- 8 it out loud.
- 9 COMMISSIONER BALCH: And I think that the
- 10 use of TENORM -- NORMs and TENORMs is a little bit
- 11 redundant. NORMs are naturally occurring radioactive
- 12 materials. That includes --
- 13 COMMISSIONER MARTIN: That includes all
- 14 TENORMs, I would say.
- 15 COMMISSIONER BALCH: Yeah. They're
- 16 concerned -- this is OGAP. They're concerned about a
- 17 gap in reporting. I'm not sure that would be --
- 18 MR. BRANCARD: Yeah. There is no evidence
- 19 that such a thing exists.
- 20 COMMISSIONER BALCH: Okay. We also had
- 21 testimony from -- not testimony -- public comment
- 22 from -- I'm not sure if I missed one. Okay. The main
- 23 part of the testimony I got from Mr. Powell -- Irvin
- 24 Boyd was that we need to make sure of remediation,
- 25 relevel the soil. He didn't say anything about

1 landowners reporting, but he certainly felt it impacted

- 2 in that case.
- COMMISSIONER MARTIN: Erosion control,
- 4 basically.
- 5 COMMISSIONER BALCH: Erosion control,
- 6 doesn't want ponding and things to occur that would
- 7 concentrate and create vectors for water impact. So I
- 8 think that covers the comments on that part of the rule
- 9 from the other parties.
- 10 MR. BRANCARD: Right. And those comments
- of Mr. Boyd are covered in Section 13 --
- 12 COMMISSIONER BALCH: Right.
- MR. BRANCARD: -- which is the surface
- 14 restoration.
- 15 COMMISSIONER MARTIN: Restoration.
- 16 COMMISSIONER BALCH: I wanted to make sure
- 17 I didn't find anything else on that.
- But OGAP and EDF and Mr. Price all had
- 19 comments on that, which I think we've addressed.
- 20 COMMISSIONER MARTIN: I think so, too.
- 21 CHAIRWOMAN RILEY: 10, "Release
- 22 Notification Reporting Requirements." We had a
- 23 comment -- that would have been from Wayne Price --
- 24 about having to notify the Environmental Bureau chief,
- 25 plus the Division district office. Did I understand him

- 1 correctly of not having to do both?
- 2 COMMISSIONER MARTIN: I didn't hear that
- 3 part.
- 4 COMMISSIONER BALCH: I think it kind of
- 5 falls under the broad -- broad comments on reporting in
- 6 general, more that other agencies are responsible for
- 7 their own rules. I'm paraphrasing from my notes.
- 8 MR. BRANCARD: Yeah. The current rule had
- 9 this sort of -- this bifurcation where verbal
- 10 notification goes to the district office in 24 hours,
- 11 but then if the release "may with reasonable probability
- 12 be detrimental to water, " then you're also supposed to
- 13 notify the Environmental Bureau chief. So this just
- 14 makes it both for a major --
- 15 CHAIRWOMAN RILEY: Yeah. I'm okay with (1)
- 16 for sure.
- 17 COMMISSIONER MARTIN: I am, too.
- 18 And I like (2).
- 19 MR. BRANCARD: I mean (2) and B, again, are
- 20 largely taken from the current rule.
- 21 CHAIRWOMAN RILEY: I'm good with B.
- 22 COMMISSIONER MARTIN: I am, too.
- 23 COMMISSIONER BALCH: Yup. I'm good.
- 24 CHAIRWOMAN RILEY: That takes us to 11,
- 25 "Site Assessment and Characterization." And we have

- 1 "recoverable products" listed again. So changing
- 2 "products" to "materials" would make sense to me.
- 3 COMMISSIONER BALCH: I would agree.
- 4 This has been kind of referred to as the
- 5 spill rule. It has to do with liquid spills, so I
- 6 assume there is another part of the statute that deals
- 7 with a tipped-over truck of dry chemicals, things like
- 8 that?
- 9 MR. BRANCARD: This is your release rule.
- 10 COMMISSIONER BALCH: I'm just curious. In
- 11 the beginning of 19.15.29.11, at the end of the
- 12 sentence, they say, "Release containing liquids." So it
- 13 specifically refers to that.
- MR. BRANCARD: Right. So the work on
- 15 delineation on spill is focused on spills that involve
- 16 liquids. All the other spills would follow Section 8,
- 17 which tells you to recover stuff and to begin
- 18 remediation.
- 19 COMMISSIONER BALCH: Right.
- 20 MR. BRANCARD: But you don't have to do a
- 21 whole delineation of a truckload.
- 22 COMMISSIONER BALCH: It's all those
- 23 recoverable materials. So if you have a tipped-over
- 24 dump truck that's filled with dried pit waste, you don't
- 25 want to leave it laying there.

1 MR. BRANCARD: No. You've got to deal with

- 2 it immediately under Section 8, unless there are liquids
- 3 that are now --
- 4 COMMISSIONER BALCH: And then a big
- 5 rainstorm occurred after it fell over.
- 6 MR. BRANCARD: I think the Division would
- 7 have the discretion to turn that into a liquid
- 8 situation, if it becomes a liquid situation.
- 9 COMMISSIONER BALCH: Okay. Right. Falls
- 10 over in a playa and the playa fills with water. What
- 11 could happen, right? So it's covered. Okay.
- MR. BRANCARD: And you have -- you know,
- 13 you have Rule 35 which also deals with solid wastes and
- 14 disposal, so that covers a lot of nonliquid scenarios.
- 15 COMMISSIONER BALCH: In A, the word
- 16 "site" -- nope. We already changed it to "release."
- 17 MR. BRANCARD: Yes.
- 18 COMMISSIONER BALCH: I have a little bit of
- 19 a hard time processing how you would measure the
- 20 distance to the nearest significant watercourse, in
- 21 (4) -- A(4). I see the language change fixed that.
- 22 Sorry. My notes are on NMOGA Exhibit D. I think it's
- 23 been fixed already.
- 24 MR. BRANCARD: That was discussed. And I'm
- 25 not sure. Is that what the Commission wanted to

- 1 replace, "horizontal extents" with "boundary"?
- 2 COMMISSIONER MARTIN: We talked about
- 3 replacing the "extent" with "boundary."
- 4 COMMISSIONER BALCH: So the only other
- 5 change that I would propose there would be to remove the
- 6 words "of the boundary" and replace it with "of the
- 7 boundary of the release."
- 8 CHAIRWOMAN RILEY: Read the whole thing.
- 9 COMMISSIONER BALCH: "The responsible party
- 10 must determine the horizontal distance to the nearest
- 11 significant watercourse as defined in Subsection P of
- 12 19.15.17.7 NMAC within a half mile of the boundary of
- 13 the release."
- 14 COMMISSIONER MARTIN: Okay.
- 15 COMMISSIONER BALCH: I have bunch of
- 16 pictures in my notes about strange ways you could end up
- 17 with a problem trying to use "of the boundary." And the
- 18 way it was discussed in testimony, I thought
- 19 particularly from the OCD, I didn't really like because
- 20 it was from the release point and the end point of the
- 21 release. So the highest point up and the lowest point
- 22 downhill. But there could be a meandering path. There
- 23 could be a broad plume, and you could interpret that
- 24 to -- to -- you could actually end up actually not doing
- 25 the --

1 COMMISSIONER MARTIN: I didn't get that out

- 2 of the testimony, but -- and I personally like
- 3 "horizontal extent," but "boundary" is just as good, or
- 4 "any boundary."
- 5 COMMISSIONER BALCH: I don't like "any
- 6 boundary." I would say "horizontal boundary." I
- 7 wouldn't say "any boundary."
- 8 COMMISSIONER MARTIN: "The extent of that
- 9 boundary." Gotcha. Yeah, I'm okay with that. I think
- 10 that's what they meant -- what the Division meant.
- MR. BRANCARD: What's the language?
- 12 COMMISSIONER BALCH: I think "any
- 13 horizontal boundary of the release" would be the last
- 14 part of that sentence, "any horizontal boundary of the
- 15 release."
- 16 MR. BRANCARD: Does that work for everyone?
- 17 COMMISSIONER MARTIN: Yeah.
- 18 CHAIRWOMAN RILEY: Leave "horizontal" in?
- 19 COMMISSIONER BALCH: And replace "extent"
- 20 and with "boundary."
- MR. BRANCARD: Okay.
- 22 CHAIRWOMAN RILEY: Okay.
- 23 COMMISSIONER BALCH: Looks like the next
- 24 place we had in discussion was in "Soil/Waste
- 25 Characteristics, " (5)(b). There was some discussion

- 1 about the use of the word "may" -- "the operator may use
- 2 the following soil sampling methods" -- versus "shall."
- 3 And I think at that point of the page, it's pretty clear
- 4 that the Division wants them to use these methods or
- 5 another Division-approved method, and I think that NMOGA
- 6 and IPANM preferred the use of the word "may."
- 7 CHAIRWOMAN RILEY: I don't know that they
- 8 landed on what they wanted. Remember they said they
- 9 were neutral or did --
- 10 COMMISSIONER MARTIN: They ended up liking
- 11 "may" better. At first, they were neutral.
- 12 COMMISSIONER BALCH: They were neutral, and
- 13 then they switched it up. And I can understand that
- 14 point of view because of the operational flexibility,
- 15 best practices, things like that. But bullet five is
- 16 "or other division-approved methods."
- 17 COMMISSIONER MARTIN: Right.
- 18 COMMISSIONER BALCH: The only thing that --
- 19 I think the difference between using the word "may" or
- 20 "shall" -- or I think Mr. Brancard noted they don't use
- 21 the word "shall." They use the word "must." Same thing
- 22 has that -- well, if you use the word "may," they could
- 23 choose not to use any of these methods, including "other
- 24 division-approved methods." Of course, they won't get
- 25 their permit.

1 COMMISSIONER MARTIN: Right. I mean, I

- 2 guess that's the point, but I see what you're saying.
- 3 CHAIRWOMAN RILEY: Uh-huh. Well, it saves
- 4 everybody time if you know what criteria you have to use
- 5 than if you come back later and submit your report and
- 6 it wasn't acceptable. That just creates problems for
- 7 everyone.
- 8 COMMISSIONER MARTIN: So you prefer "must"?
- 9 CHAIRWOMAN RILEY: Uh-huh. If they have a
- 10 different method, they can always request it.
- 11 COMMISSIONER BALCH: That would be a
- 12 variance, or they can ask the Division. A variance --
- 13 COMMISSIONER MARTIN: It wouldn't be a
- 14 variance because --
- MR. BRANCARD: Yeah.
- 16 COMMISSIONER BALCH: Okay. But if they
- 17 don't want to use (i) through (iii) or (iv), then they
- 18 have to ask --
- 19 COMMISSIONER MARTIN: Right.
- 20 COMMISSIONER BALCH: -- not just do it.
- 21 CHAIRWOMAN RILEY: Uh-huh.
- 22 COMMISSIONER BALCH: So I think "must" or
- 23 "shall" would be the better language.
- 24 MR. BRANCARD: Then I would say "shall use
- 25 one of the following." You're not telling them to use

- 1 all five.
- 2 CHAIRWOMAN RILEY: (B)?
- 3 COMMISSIONER BALCH: Sure.
- 4 MR. BRANCARD: There was also -- on this
- 5 particular little paragraph here, there was a comment by
- 6 OGAP about lack of liner integrity, but as I understand
- 7 it, they're referring to the fact that lack of liner
- 8 integrity meant that --
- 9 CHAIRWOMAN RILEY: That was a disposal
- 10 issue.
- 11 MR. BRANCARD: -- disposal of the liner
- would be covered under RCRA rules, but this has nothing
- 13 to do with disposal.
- 14 COMMISSIONER MARTIN: That's the way I took
- 15 it also.
- 16 COMMISSIONER BALCH: Yeah.
- 17 CHAIRWOMAN RILEY: I think (c) is okay. We
- 18 received a lot of testimony on that.
- 19 COMMISSIONER BALCH: Yeah. During Rule 17,
- 20 that table was probably about two weeks of time.
- 21 CHAIRWOMAN RILEY: See how much time you
- 22 saved us for this one?
- 23 COMMISSIONER BALCH: Where does -- in (e),
- I have a note that RCRA would be the applicable policy.
- MR. BRANCARD: So (e)(i), what they're

1 referring to, that section of the federal regulations,

- 2 those are -- these are RCRA regulations.
- 3 COMMISSIONER BALCH: Okay.
- 4 MR. BRANCARD: So in other words, if it's
- 5 hazardous waste -- it falls into a list of hazardous
- 6 waste, you've got to treat it. Even though it's exempt
- 7 because it's at an oilfield, you still have to use the
- 8 RCRA treatment methods.
- 9 COMMISSIONER BALCH: Brown [sic] field does
- 10 not apply or the -- so I think the intent of (c) -- when
- 11 I originally read (c), I was a little bit concerned
- 12 about the reporting timelines -- I'm sorry -- not the
- 13 reporting timelines, but the request timelines and
- 14 response timelines because a release could be sitting
- 15 there doing nothing. But I think the changes to
- 16 "Remediation," particularly the part where "the
- 17 responsible party must remediate all releases regardless
- 18 of "-- let's see -- "and must immediately" -- no.
- 19 Sorry.
- 20 MR. BRANCARD: You jumped ahead, Bob.
- 21 COMMISSIONER BALCH: I did jump ahead. I
- 22 was jumping ahead on purpose because I thought it was
- 23 related. But really my concern there is you end up with
- 24 a pause in remediation, right?
- MR. BRANCARD: Uh-huh.

1 COMMISSIONER BALCH: And it could be 74

- 2 days, if you add all the things together.
- 3 COMMISSIONER MARTIN: That doesn't mean no
- 4 action will be taken in 74 days.
- 5 COMMISSIONER BALCH: Well, but I think the
- 6 change to 8 that was made --
- 7 CHAIRWOMAN RILEY: 8B.
- 8 COMMISSIONER BALCH: I'm just wondering if
- 9 we need to have something in there that makes it clear
- 10 that remediation efforts aren't necessarily paused by
- 11 that set of actions.
- 12 COMMISSIONER MARTIN: Okay. I see that in
- other parts of the rule that circumvent that, but if you
- 14 want to add it here, that is --
- 15 COMMISSIONER BALCH: Well, I mean, the way
- 16 it's set up now, you could -- you could complete your
- 17 remediation before you turn in the secretary/treasurer
- 18 report.
- 19 COMMISSIONER MARTIN: True.
- 20 COMMISSIONER BALCH: So a good operator is
- 21 going to be out there cleaning it up as soon as they can
- 22 because it only gets worse the longer you wait.
- 23 COMMISSIONER MARTIN: Right.
- 24 COMMISSIONER BALCH: But (c) -- (c) is if
- 25 there is a disconnect between the Division and the

- 1 responsible party.
- 2 COMMISSIONER MARTIN: If you want to add
- 3 something here that harkens back to the immediate
- 4 response or to change cleanup efforts, that's fine. I
- 5 think that's what's going to happen anyway.
- 6 COMMISSIONER BALCH: I think this was
- 7 actually discussed a little bit yesterday, talking about
- 8 the possibility. The responsible party has gone in
- 9 there. They've done their initial site cleanup.
- 10 They've built or started to work on a secularization
- 11 plan. They're doing the remediation, and they're
- 12 turning the whole thing in at the end to the Division.
- 13 And then the Division says, "Wait a second. We think
- 14 you should have done a little more to characterize the
- 15 extent of the plume."
- 16 COMMISSIONER MARTIN: That sometimes
- 17 happens.
- 18 COMMISSIONER BALCH: But they've already
- 19 backfilled, and the responsible party's put a bow on it.
- 20 I think that NMOGA's position on that was that that's
- 21 the operator's responsibility. It's the responsible
- 22 party's responsibility to close the site without --
- 23 COMMISSIONER MARTIN: At their own risk.
- 24 COMMISSIONER BALCH: My -- my only concern
- 25 here is that you don't have a case where somebody has

- 1 the spill or early release, they go through it in a
- 2 process. They did their initial cleanup, then they send
- 3 in their site characterization report.
- 4 COMMISSIONER MARTIN: Right.
- 5 COMMISSIONER BALCH: And the Division
- 6 doesn't agree with that, so the Division has 30 days to
- 7 tell them that. And from then, once the Division
- 8 notifies them, which could be 30, 40 days, they have 13
- 9 days to respond. And then if they -- so that's 44 days.
- 10 COMMISSIONER MARTIN: Right.
- 11 COMMISSIONER BALCH: If the responsible
- 12 party disagrees with that request, they may consult the
- 13 Division or file an application for a hearing within 30
- 14 days. And hearings can take a little while to schedule,
- 15 so it could be months. And I just want to ensure
- 16 that --
- 17 COMMISSIONER MARTIN: Efforts continue
- 18 during that period.
- 19 COMMISSIONER BALCH: -- remediation doesn't
- 20 stop.
- 21 COMMISSIONER MARTIN: I see.
- 22 MR. BRANCARD: But there -- this is -- I
- 23 tried to get this out yesterday in the testimony, but
- there are two separate timelines for remediation. Okay?
- 25 COMMISSIONER BALCH: Uh-huh.

1 MR. BRANCARD: So under (11)(c) -- (11)(c)

- 2 is both the remediation plan and the characterization
- 3 report. Okay? And it's simply if the Division
- 4 determines that they haven't submitted the correct
- 5 information in that plan or report, they notify the
- 6 operator who then -- the responsible party then has 14
- 7 days to provide that information. Okay? But then when
- 8 you go further in here to 12C(5), which talks about the
- 9 remediation plan, which is part of the characterization
- 10 report, okay, then it says the Division has to approve,
- 11 approve with conditions or deny within 60 days. Okay?
- 12 So that's a second decision point on the remediation
- 13 plan. And that can be appealed, taken -- so there is 30
- 14 days of do you have all the right information, all the
- 15 right parts to the plan, and the 60-day, we approve,
- 16 deny, we're adding conditions.
- 17 COMMISSIONER BALCH: Yeah.
- 18 MR. BRANCARD: The 60-day only applies to
- 19 the remediation plan. The site characterization report,
- 20 there is no decision on there. But if the site
- 21 characterization report is missing required parts, the
- 22 agency will tell the responsible party that within 30
- 23 days.
- 24 COMMISSIONER BALCH: I think it was the
- 25 clear intention of all the parties that remediation

- 1 happens as quickly as possible.
- 2 MR. BRANCARD: (Indicating.)
- COMMISSIONER BALCH: I just want to make
- 4 sure that's captured.
- 5 MR. BRANCARD: Well, it's the attention you
- 6 talked about between doing it and doing it right.
- 7 But clearly you don't have -- if you've
- 8 already, within the first 90 days, done the reclamation,
- 9 you don't need to submit the characterization report.
- 10 But you have to submit the final closure report, which
- is going to have to have information about the site.
- 12 COMMISSIONER BALCH: It's probably going to
- 13 have the characterization report in it.
- MR. BRANCARD: Yeah. I mean, it's going to
- 15 have to have some test results that you actually cleaned
- 16 up --
- 17 COMMISSIONER BALCH: Has to satisfy the
- 18 Division.
- 19 MR. BRANCARD: Yeah. I mean, if you want
- 20 to make that more explicit, you know, in 11A where it
- 21 says, you know, "submit the characterization report or
- 22 submit a final closure report, you can, if you want,
- 23 cross-reference where the closure requirements are at
- 24 that point. I mean, I think the "closure report" is
- 25 sort of a term that's used variously here. So --

1 COMMISSIONER MARTIN: I quess my point is

- 2 that in the vast majority of cases, it doesn't happen as
- 3 methodically and as slowly as you're describing. I
- 4 mean, a lot of this stuff is just done concurrently, in
- 5 reality.
- 6 COMMISSIONER BALCH: Sure.
- 7 COMMISSIONER MARTIN: Looking at specific
- 8 parts and saying that's slowing down the process, I'm
- 9 not sure that it really is.
- 10 COMMISSIONER BALCH: Well, I'm a little bit
- 11 sensitive to the fact that all parties have mentioned
- 12 that the Division is understaffed and overworked.
- 13 COMMISSIONER MARTIN: Right.
- 14 COMMISSIONER BALCH: It's probably not
- 15 likely to change.
- 16 COMMISSIONER MARTIN: Probably not. But
- 17 it's in the operator's best interest to act quickly and
- 18 efficiently all throughout this process.
- 19 COMMISSIONER BALCH: No. I agree that the
- 20 longer you wait, the worse it gets.
- 21 So there is already a pointer in 11A to the
- 22 closure report. Well, it's in accordance with 19.15.29.
- 23 So you could say the report is 19.15.29.13, right?
- MR. BRANCARD: Well, it would be 12 --
- 25 COMMISSIONER BALCH: Or 12.

1 MR. BRANCARD: -- whatever, (d) or (e).

- 2 (E) is actually report.
- 3 COMMISSIONER BALCH: I would not be
- 4 uncomfortable with adding that explicit link in 11A just
- 5 to make it clear.
- 6 COMMISSIONER MARTIN: What's the language
- 7 going to be?
- 8 COMMISSIONER BALCH: Just adding a pointer
- 9 to where the closure requirements are.
- 10 COMMISSIONER MARTIN: And where are you
- 11 going to put that?
- 12 COMMISSIONER BALCH: 11A.
- 13 CHAIRWOMAN RILEY: Instead of 19.15.29,
- 14 we're going to have 19.15.29.12.
- 15 COMMISSIONER BALCH: 12 and whatever.
- 16 MR. BRANCARD: (E) is the -- (e) refers to
- 17 what the closure report is and what's contained in it.
- 18 COMMISSIONER MARTIN: So what's it going to
- 19 say? What's the language going to be?
- 20 MR. BRANCARD: So it would be "or
- 21 characterize the release by submitting a final closure
- 22 report within 90 days of the discovery of the release in
- 23 accordance with." Instead of just 19.15.29, it would be
- 24 Subsection (e) of 19.15.29.12.
- 25 COMMISSIONER BALCH: Basically where the

1 closure requirements are, just an explicit pointer. It

- 2 doesn't change anything.
- 3 COMMISSIONER MARTIN: With the goal being
- 4 that work continues throughout the process?
- 5 COMMISSIONER BALCH: Uh-huh.
- MR. BRANCARD: Uh-huh.
- 7 COMMISSIONER MARTIN: Okay.
- 8 CHAIRWOMAN RILEY: "Remediation and
- 9 Closure."
- MR. BRANCARD: Okay.
- 11 COMMISSIONER BALCH: Let us know if you
- 12 need a break.
- 13 (The court reporter requests a break.)
- 14 COMMISSIONER BALCH: How about a quick
- 15 break?
- 16 MR. BRANCARD: Are we done with Section 11?
- 17 COMMISSIONER BALCH: I think we are until
- 18 we come back to it.
- 19 CHAIRWOMAN RILEY: Off the record. Be back
- 20 here in ten minutes.
- 21 (Recess, 10:33 a.m. to 10:45 a.m.)
- 22 CHAIRWOMAN RILEY: We are back on the
- 23 record. We are on 29.12.
- 24 COMMISSIONER BALCH: There was some concern
- 25 from Wayne Price about the 90 days being too

- 1 prescriptive and basically turning it into a
- 2 dig-and-haul rule. We weren't discussing that, I guess,
- 3 because the real focus of this does seem to be on
- 4 getting it done quick, which is good, but maybe not
- 5 necessarily always the best way to remediate a problem.
- 6 CHAIRWOMAN RILEY: It does say, "The
- 7 responsible party may request an extension of time to
- 8 remediate upon a showing of good cause."
- 9 COMMISSIONER BALCH: Right.
- 10 CHAIRWOMAN RILEY: Showing that -- would
- 11 not be going to dig and haul and needed in situ. That
- 12 would be a great time to --
- 13 COMMISSIONER MARTIN: The rule requires
- 14 them to take some immediate action, maybe not complete
- 15 remediation, before you at least begin to eliminate the
- 16 source, clean up the free liquids. All that needs to be
- 17 done.
- 18 COMMISSIONER BALCH: Make sure you're not
- 19 endangering water.
- 20 COMMISSIONER MARTIN: You have to dig and
- 21 haul that stuff. Then you have to dig and haul, but it
- 22 alleviates the long-term detriments using some -- if you
- 23 want to.
- 24 COMMISSIONER BALCH: Well, I just want to
- 25 make sure that the rule addresses that concern, because

1 I think -- I think it's important to allow best

- 2 practices.
- 3 COMMISSIONER MARTIN: Right.
- 4 COMMISSIONER BALCH: And \$80 a yard?
- 5 COMMISSIONER MARTIN: Uh-huh.
- 6 COMMISSIONER BALCH: And I think there are
- 7 a limited number of these surface-based facilities that
- 8 are available, and it's hard to get a permit for a new
- 9 one. In fact, the last one we tried to permit is now
- 10 being sued by how many different directions? Three
- 11 different directions?
- So yeah, anything that comes with best
- 13 practices, minimizes having to haul away things, do
- on-site, would be great, but some of those things do
- 15 take time.
- 16 COMMISSIONER MARTIN: Yeah.
- 17 COMMISSIONER BALCH: Spread out dirt and
- 18 put microbes on it, things like that.
- 19 CHAIRWOMAN RILEY: Uh-huh. But there is a
- 20 way for them to do that.
- 21 COMMISSIONER MARTIN: But the idea is to
- 22 remove the head and remove the --
- 23 COMMISSIONER BALCH: Right.
- 24 COMMISSIONER MARTIN: And that's the main
- 25 goal, to dispose of that. They have to dispose of that,

- 1 and I think it still does --
- 2 COMMISSIONER BALCH: So do you think
- 3 Mr. Price's concern is unwarranted?
- 4 COMMISSIONER MARTIN: Do you want to add
- 5 something to A?
- 6 COMMISSIONER BALCH: Well, I don't know. I
- 7 think his main concern was just that he felt the 90 days
- 8 was making it so that he could really only dig and haul.
- 9 Now, of course, it's just not just 90 days. You can get
- 10 an exception or a variance or another adjustment to it.
- 11 There is an extension of time right there in the same
- 12 sentence.
- 13 COMMISSIONER MARTIN: I don't think the
- 14 reality of the situation would dictate a change. I
- 15 think what you're describing has happened anyway, so I'm
- 16 not sure we need to change -- I think the rule as it is
- 17 kind of covers it, but if you've got something --
- 18 COMMISSIONER BALCH: I just want to make
- 19 sure we address Mr. Price's concern. I did share that
- 20 concern, but really we can't dictate best practice.
- 21 CHAIRWOMAN RILEY: Uh-uh.
- 22 COMMISSIONER BALCH: We just want to make
- 23 sure that whatever rule we put forth allows for best
- 24 practice.
- 25 COMMISSIONER MARTIN: I think we asked the

1 division or somebody whether they characterize this rule

- 2 as a dig-and-haul rule, and they did not. So --
- 3 CHAIRWOMAN RILEY: We did.
- 4 COMMISSIONER MARTIN: I don't. I don't see
- 5 it that way. I don't think that it is.
- 6 CHAIRWOMAN RILEY: I'm comfortable with
- 7 this just because of the sentence that says that they
- 8 can ask for an extension, and that's where they would --
- 9 that's where they would be able to do that. So I don't
- 10 know what you would even add to this for language.
- 11 COMMISSIONER BALCH: Yeah. I think the
- 12 other examples that Mr. Price brought up was blending,
- 13 and I did specifically ask that question of -- I think
- 14 it was Mr. Powell. Maybe it wasn't Mr. Powell.
- 15 CHAIRWOMAN RILEY: I think you did.
- 16 COMMISSIONER MARTIN: It was.
- 17 COMMISSIONER BALCH: However, the
- 18 responsible party didn't encourage that.
- 19 CHAIRWOMAN RILEY: Correct.
- 20 COMMISSIONER BALCH: So even though it's
- 21 allowed by Rule 17 and I think kind of by default in 34
- 22 and in theory, it would be allowed by this. It's not
- 23 going to be a division-approved method most likely.
- 24 COMMISSIONER MARTIN: Well, it depends on
- 25 where you are. In the northwest perhaps, but the

1 southeast may be a different story. I don't know. But

- 2 I don't have a lot of concerns about blending.
- 3 COMMISSIONER BALCH: Sure. Best practice
- 4 is going to be -- well, if we feel like there's enough
- 5 protection there, then I'm good with it.
- 6 COMMISSIONER MARTIN: Okay.
- 7 COMMISSIONER BALCH: Or enough ability to
- 8 have a -- really what I'm -- what I'm trying to balance
- 9 here is the desire to quickly remediate problems --
- 10 COMMISSIONER MARTIN: Right.
- 11 COMMISSIONER BALCH: -- and then remediate
- 12 them in perhaps the best way possible.
- 13 COMMISSIONER MARTIN: Uh-huh.
- 14 COMMISSIONER BALCH: So in C.(1)(e), part
- 15 of the remediation plan requirements are that you have a
- 16 proposed timeline for remediation activities, right?
- 17 COMMISSIONER MARTIN: Uh-huh.
- 18 CHAIRWOMAN RILEY: Uh-huh.
- 19 COMMISSIONER BALCH: Which could be greater
- 20 than 90 days. Do we want to have a statement in B --

21

- 22 CHAIRWOMAN RILEY: Yeah, but you're --
- COMMISSIONER MARTIN: You're constrained by
- 24 the other perhaps, but if you want to refer back to
- 25 that --

1 CHAIRWOMAN RILEY: I wonder why B is before

- 2 C, because you have to -- you have to fill in -- or
- 3 submit your remediation plan, and then after that
- 4 approved plan, you have the 90 days to complete it. So
- 5 if you were reading this, it would read better if you
- 6 learned about what your plan -- what goes in your plan,
- 7 when it's required to be turned in and then what happens
- 8 next, would be more sequential, unless I'm missing
- 9 something.
- 10 What do you think, Mr. Brancard?
- 11 MR. BRANCARD: I don't know whether B is
- 12 sort of like A, a more general statement upfront. But
- 13 you're right. It could be -- B could be included in D,
- 14 which is closure requirements.
- 15 COMMISSIONER BALCH: Yeah. That actually
- 16 probably ought to be.
- 17 MR. BRANCARD: Yeah. I mean, the only
- 18 thing that's important in B is, sort of, this is the
- 19 only real reference in 29 that tells you when you might
- 20 have to go to 30. Okay? So the Commission already has
- 21 a detailed rule about abatement plans under Rule 30,
- 22 which sort of follows abatement plans under the Water
- 23 Quality Control Commission regulations, which are
- 24 designed for dealing more with groundwater
- 25 contamination.

1 COMMISSIONER MARTIN: I like having it

- 2 upfront myself.
- 3 MR. BRANCARD: Yeah.
- 4 COMMISSIONER BALCH: You know, this 90
- 5 days, I keep coming back to it, and I wonder what
- 6 purpose it serves. What it really ought to say is
- 7 something along the lines of "within the
- 8 division-approved timeline of the remediation plan or."
- 9 COMMISSIONER MARTIN: Say that again.
- 10 COMMISSIONER BALCH: Well, if you like
- 11 C.(1)(e), you're supposed to propose a time for
- 12 remediation activities.
- 13 COMMISSIONER MARTIN: Uh-huh.
- 14 COMMISSIONER BALCH: And B says you have to
- 15 do it within 90 days. So I'm saying instead of the 90
- 16 days, say "within the timeline approved by the division
- 17 for remediation activities."
- 18 COMMISSIONER MARTIN: Well, now, reading
- 19 the two together, a proposed timeline cannot exceed 90
- 20 days.
- 21 COMMISSIONER BALCH: Well, right, which I
- 22 think is not a good thing.
- 23 COMMISSIONER MARTIN: You do?
- 24 COMMISSIONER BALCH: You may propose
- 25 something that takes 95 days or 120 days or three years.

1 COMMISSIONER MARTIN: Then you have to come

- 2 and propose that to the division.
- COMMISSIONER BALCH: But you are proposing
- 4 it in your remediation plan.
- 5 COMMISSIONER MARTIN: But it has to be
- 6 approved.
- 7 COMMISSIONER BALCH: Right. So if it's
- 8 approved by the division, then it would happen within
- 9 the 90 days, which is the requirement. So I'm saying
- 10 why have 90 days when you can have "within the timeline
- 11 approved by the division" for your remediation plan?
- Now, a second case done here is that you're
- done with everything within 90 days. That's what that
- 14 is trying to capture, but that may have to be separated
- 15 out.
- 16 COMMISSIONER MARTIN: I think it's trying
- 17 to capture that we don't want anything to extend past 90
- days unless there is some extenuating circumstance
- 19 presented to the Division.
- 20 CHAIRWOMAN RILEY: So we could fix it in
- 21 either B or in E by saying, you know, "proposed timeline
- 22 for remediation activities if " -- "if it's going to
- 23 exceed 90 days." Or up in B, it could say "within 90
- 24 days or timeline approved within the remediation plan."
- 25 COMMISSIONER BALCH: "In the 90 days or the

- 1 timeline approved by Division in the remediation plan."
- 2 COMMISSIONER MARTIN: A timeline includes a
- 3 lot of different steps. I think what they want to see
- 4 is a timeline in each of those steps that's going to be
- 5 completed, whether it's 90 days or 120 days.
- 6 COMMISSIONER BALCH: It's pretty clearly.
- 7 It's says, "We've approved this remediation plan, and
- 8 you have 90 days."
- 9 CHAIRWOMAN RILEY: So are you saying within
- 10 that timeline and that 90 days, they're going to say,
- "On day one, we're doing this, and on day two, we're
- 12 doing this"?
- 13 COMMISSIONER MARTIN: Yeah. By day 15,
- 14 this will be done; by day 30, this will be done. That's
- 15 what I consider a timeline.
- 16 COMMISSIONER BALCH: I agree, too. So
- 17 going back to best practices or, as I mentioned earlier,
- 18 the concept of getting it done right, not fast, I'm
- 19 wondering if -- now I'm wondering if I don't agree with
- 20 Mr. Price and the 90 days being too prescriptive.
- 21 Now, there is a case in this rule where the
- 22 operator can do everything, be all done, submit a
- 23 closure plan within 90 days, and that's it. It's all
- 24 over. You don't have to worry about it anymore. And I
- 25 think that's great because it encourages a quick

1 resolution, specifically for the smaller spills, 15-,

- 2 20-, 50-, maybe 100-barrel spills. But I think that B
- 3 is in direct conflict with (1)(e).
- 4 (1)(e) says provide a timeline, and B says
- 5 regardless of the timeline, it has to be done within 90
- 6 days.
- 7 CHAIRWOMAN RILEY: I don't think it's a
- 8 conflict.
- 9 COMMISSIONER BALCH: Well, it tells you the
- 10 timeline should not be more than 90 days.
- 11 COMMISSIONER MARTIN: I don't see the
- 12 conflict exactly. I'm against removing it because it
- 13 was something the Division agreed upon in the committee
- 14 meetings. They must have had some idea that 90 days is
- 15 a long enough length of time to get most remediations
- 16 done.
- 17 COMMISSIONER BALCH: What about modifying
- 18 it, saying "within 90 days of Division approval or
- 19 within the timeline approved in the remediation plan"?
- 20 COMMISSIONER MARTIN: Okay. Sure.
- 21 COMMISSIONER BALCH: And then we have to
- 22 consider whether we want to move B to D. I don't know
- 23 how these things are supposed to be laid out.
- MR. BRANCARD: Oh, that's your choice.
- 25 COMMISSIONER BALCH: So the language might

1 be "written 90 days of Division approval or within the

- 2 timeline approved for remediation activities" --
- 3 something to do with the remediation plan, or "with the
- 4 Division approval of a timeline of the remediation
- 5 plan."
- 6 COMMISSIONER MARTIN: Okay.
- 7 COMMISSIONER BALCH: Can you figure out a
- 8 lawyerly way to say that?
- 9 MR. BRANCARD: Yeah. I mean, the basic
- 10 point of B is not -- I mean, the 90 days is important,
- 11 but the 90 days doesn't need to be in B. Okay? It
- 12 seems the point of B is sort of if you have a release,
- 13 you either have to reclaim it under the procedures under
- 14 this rule or under the abatement plans process in the
- 15 next rule, Rule 30. That seems to be the main point of
- 16 B. The 90-day requirement, you can sort of put in
- 17 anywhere.
- 18 CHAIRWOMAN RILEY: Isn't there then closure
- 19 requirements, too? We cover it again in D.
- 20 COMMISSIONER BALCH: I mean, so --
- 21 CHAIRWOMAN RILEY: It's not a different 90
- 22 days, right?
- 23 COMMISSIONER BALCH: If you do everything
- 24 within 90 days, you only have to submit a closure.
- 25 CHAIRWOMAN RILEY: Well, this 90 days is

- 1 about the work.
- 2 COMMISSIONER BALCH: Yes. But -- so if you
- 3 go to (1)(e) and you come up with a timeline in
- 4 remediation activities, what if it's seven days? Then
- 5 you still have 90 days to complete it. If it's 91 days,
- 6 then you have to ask for a variance. So I think the
- 7 timeline -- an improved timeline is the important part.
- 8 COMMISSIONER MARTIN: In reality, I don't
- 9 think it would work that way. You've got people and
- 10 equipment out there who can remediate a site -- they
- 11 could probably move it out in seven days and remove it
- 12 and have a remaining 83 days.
- COMMISSIONER BALCH: I don't think anybody
- 14 schedules it for four weeks from now even though it's
- 15 cheaper than getting it on an emergency basis tomorrow.
- 16 COMMISSIONER MARTIN: Okay. So what did
- 17 you want to do? What did you want to add?
- 18 COMMISSIONER BALCH: Well, I think I'm kind
- 19 of with Bill. I would take the 90 days and put that
- 20 elsewhere in the Remediation and Closure, where we can
- 21 specify -- I think the intent of B is not to put that
- 22 timeline. The intent of B is to -- is that you're going
- 23 to do it with a remediation plan or an abatement plan.
- 24 COMMISSIONER MARTIN: So where do you want
- 25 to put it?

1 MR. BRANCARD: So how about if we try to

- 2 capture both of these concepts and sort of say that "the
- 3 responsible party must complete remediation under this
- 4 section as soon as practicable. Any remediation that
- 5 exceeds 90 days after approval of the remediation plan
- 6 must be proposed within the remediation plan and
- 7 approved by the Division."
- 8 COMMISSIONER BALCH: We'll set a timeline
- 9 approved by the Division in their remediation plan.
- 10 COMMISSIONER MARTIN: Okay. I'm good with
- 11 that.
- 12 COMMISSIONER BALCH: That would work?
- 13 COMMISSIONER MARTIN: That makes sense.
- MR. BRANCARD: Now, where do you want to
- 15 put that?
- 16 CHAIRWOMAN RILEY: Can we take out the time
- 17 frame out of this paragraph but keep the rest of it as
- 18 far as referring back to 30?
- 19 COMMISSIONER MARTIN: Take out of B?
- 20 CHAIRWOMAN RILEY: Take out of B.
- 21 COMMISSIONER MARTIN: And put it where? I
- 22 don't know. I kind of like having it upfront.
- 23 COMMISSIONER BALCH: I'm a little bit with
- 24 you on that. I kind of like what the expectation is
- 25 right at the beginning.

- 1 CHAIRWOMAN RILEY: Right.
- 2 COMMISSIONER BALCH: Why don't we change
- 3 the language, and then see what it looks like where it
- 4 is?
- 5 COMMISSIONER MARTIN: Adding whatever
- 6 language you want to in B and leave the 90 days there.
- 7 COMMISSIONER BALCH: I think we want to see
- 8 what it looks like in B first.
- 9 MR. BRANCARD: I mean, the tricky thing
- 10 with doing remediation under 19.15.29 is your flowchart,
- 11 right, because we're sort of allowing people to move
- 12 quickly on remediation without a remediation plan, if
- 13 they can do it quickly.
- 14 COMMISSIONER MARTIN: Uh-huh.
- 15 MR. BRANCARD: And then -- but, obviously,
- 16 things that are sort of more significant need to go
- 17 through a remediation plan and done -- the whole
- 18 characterization and remediation plan process.
- 19 COMMISSIONER MARTIN: Uh-huh.
- 20 COMMISSIONER BALCH: I think it's going to
- 21 largely apply to major releases by however you get to a
- 22 major release. Minor releases, I think, are things that
- 23 you can just take care of. Maybe that's the intent.
- 24 I'm not sure.
- 25 COMMISSIONER MARTIN: I think that's what

- 1 happens in the field, actually.
- COMMISSIONER BALCH: Yeah. Well, that
- 3 would be my thought. So anything that you can dig out
- 4 and haul away with a few dump trucks, you're probably
- 5 going to do, and submit the closure plan -- or the
- 6 closure report. And the Division, by the same token, is
- 7 going to be more interested in things that are more
- 8 likely to have a broad impact, impacting groundwater or
- 9 caused by a fire.
- 10 COMMISSIONER MARTIN: I gotcha.
- 11 COMMISSIONER BALCH: And that's where
- 12 they're going to want, perhaps, a more detailed plan.
- MR. BRANCARD: So 11A indicates that unless
- 14 you have filed a final closure report within 90 days of
- 15 the discovery of the release, in other words, you've
- done the remediation and submitted a closure report in
- 17 90 days, then you have to submit a site characterization
- 18 plan or remediation.
- 19 COMMISSIONER MARTIN: I agree that that's
- 20 what that says.
- MR. BRANCARD: So we could say "unless
- 22 remediation is completed within 90 days of discovery,
- 23 the responsible party must complete the remediation
- 24 either under a division-approved remediation plan or
- 25 under abatement plan under 30."

1 COMMISSIONER BALCH: I think the 90 days is

- 2 covered in 11.
- 3 COMMISSIONER MARTIN: I like your language,
- 4 "as soon as practicable," also.
- 5 MR. BRANCARD: Right. Because that's --
- 6 that's -- because then you need a deadline for
- 7 completing remediation under the remediation plan.
- 8 COMMISSIONER MARTIN: So that will come
- 9 from the timeline accepted by the Division in the
- 10 remediation plan.
- 11 MR. BRANCARD: Right. So that's the --
- 12 that's the other sentences I was dealing with. That's
- just the remediation and the remediation plan.
- But the goal of B -- the primary goal seems
- 15 to be telling people, "Okay. We're either going under a
- 16 remediation plan under 29 or under an abatement plan
- 17 under 30."
- 18 COMMISSIONER MARTIN: I think that's the
- 19 idea.
- 20 COMMISSIONER BALCH: Yeah. So I think that
- 21 with the addition of the "as quickly as" --
- 22 MR. BRANCARD: And separately write that
- 23 sentence about the deadline.
- 24 COMMISSIONER BALCH: Yeah. Do you want
- 25 that to be a new C, or do you think we should move that

- 1 to D?
- 2 MR. BRANCARD: It could either be a B1 and
- 3 2, or we can move the second part into closure
- 4 requirements.
- 5 COMMISSIONER BALCH: How about B(1) and (2)
- 6 and see what it looks like?
- 7 Would you like to have that -- expectations
- 8 front-loaded in the section?
- 9 CHAIRWOMAN RILEY: Okay.
- 10 COMMISSIONER MARTIN: Uh-huh.
- 11 CHAIRWOMAN RILEY: Are we ready to move on?
- 12 COMMISSIONER BALCH: Yeah. Do you have the
- 13 proposed language?
- 14 MR. BRANCARD: All right. So the first
- 15 part would simply revise -- would eliminate the 90 days
- 16 from B -- this part of B and state that "unless
- 17 remediation is completed within 90 days of discovery of
- 18 the release, the responsible party must complete
- 19 division-approved remediation for releases under either
- 20 a remediation plan pursuant to this section or under an
- 21 abatement plan submitted to the Division in accordance
- 22 with 19.15.30." Okay? And the rest of that paragraph
- 23 follows.
- 24 COMMISSIONER MARTIN: Where does the 90
- 25 days end up?

1 MR. BRANCARD: Okay. So the 90 days goes

- 2 into Section (2), which says, "Any remediation under
- 3 19.15.29 must be completed as soon as practicable. Any
- 4 remediation that exceeds 90 days after approval of a
- 5 remediation plan must be proposed within in a
- 6 remediation plan and approved by the Division."
- 7 COMMISSIONER MARTIN: Okay.
- 8 COMMISSIONER BALCH: I like that.
- 9 CHAIRWOMAN RILEY: Sounds good.
- 10 COMMISSIONER BALCH: That's great.
- 11 CHAIRWOMAN RILEY: Are we ready for
- 12 "Remediation Plan Requirements"?
- 13 COMMISSIONER BALCH: I think so. I think I
- 14 like -- I'm pretty happy with C.(1).
- 15 C.(2), we had some discussion about how do
- 16 you track these deferrals?
- 17 CHAIRWOMAN RILEY: Uh-huh.
- 18 COMMISSIONER BALCH: How would you track
- 19 those deferrals?
- 20 CHAIRWOMAN RILEY: I don't know. I mean, I
- 21 can see -- I can see some room for this to get lost. My
- 22 concern would be change of operator and whether or not
- 23 it got -- got completed or that deferral goes along with
- 24 that change of operator and how to track it. I'm
- 25 hopeful that new RDBMS software will be able to do that.

1 COMMISSIONER MARTIN: You want to associate

- 2 it with the well so it follows the well?
- COMMISSIONER BALCH: Well, I think the
- 4 discussion was you would have an open -- an open -- it
- 5 wouldn't be closed.
- 6 COMMISSIONER MARTIN: Yeah.
- 7 COMMISSIONER BALCH: You'd have an open
- 8 case.
- 9 COMMISSIONER MARTIN: That's true.
- 10 COMMISSIONER BALCH: So how are those
- 11 tracked? Every once in a while, someone says, "What's
- 12 going on with this"?
- 13 CHAIRWOMAN RILEY: Uh-huh. I think that's
- 14 done on a district-by-district basis. But just knowing
- 15 how change of operator takes place, it's not a flag
- 16 currently.
- 17 COMMISSIONER MARTIN: The remediation plan
- 18 operates independently of the operator. It would either
- 19 exist or not exist -- open or closed or closed forever.
- 20 COMMISSIONER BALCH: So if a property
- 21 changes hands, that remediation plan goes with it or
- 22 certainly the responsibility goes with it. But that new
- 23 operator may not realize they're a responsible party for
- 24 that, the cleanup.
- 25 COMMISSIONER MARTIN: It goes with the

- 1 location. It stays with the location.
- 2 CHAIRWOMAN RILEY: Right. Then I suppose
- 3 one place could do it. And in the change-of-operator
- 4 form currently, there is an attestation place. And the
- 5 only thing is that the operator that is changing, that
- 6 currently has the property, they have to say that all
- 7 BGTs have been taken care of properly. I don't have the
- 8 language off the top of my head, but we could add that
- 9 to the rest of the form, sign off for the operator
- 10 purchasing, which maybe it's in there. There are
- 11 probably ten things that have to be initialed that says,
- 12 I will, you know, make sure all these things are done,
- 13 and I take responsibility for -- maybe I should pull it
- 14 up and see if that's included. But the problem is that
- 15 it isn't necessarily going to flag it. It's not going
- 16 to say there is one.
- 17 COMMISSIONER BALCH: Is it online?
- 18 COMMISSIONER MARTIN: The RP -- the RP
- 19 should remain open.
- 20 Doesn't that occur anyway? If somebody --
- 21 if an operator change happens, don't they acquire the
- 22 assets and liabilities of that particular location?
- 23 MR. BRANCARD: That would be my legal
- 24 opinion, but I'm sure there are others who would
- 25 disagree with me.

1 COMMISSIONER MARTIN: That's why there are

- 2 lawyers.
- 3 COMMISSIONER BALCH: I think the real thing
- 4 is you want to make sure that somebody at the OCD who is
- 5 approving the transfer is aware and then makes the new
- 6 operator aware that there is that ongoing deferral.
- 7 MR. BRANCARD: I mean, this may sound a
- 8 little extreme, but one way to do that is to approve
- 9 deferrals in some sort of Division order.
- 10 COMMISSIONER MARTIN: That's a lot of work
- 11 you're talking about.
- 12 COMMISSIONER BALCH: Well, they don't
- 13 necessarily have to go through a hearing.
- MR. BRANCARD: No. It doesn't have to go
- 15 through a hearing.
- 16 COMMISSIONER BALCH: It could be a memo.
- 17 MR. BRANCARD: It's an administrative
- 18 order.
- 19 COMMISSIONER MARTIN: How is an order
- 20 tracked any more efficiently than the RP, I quess is my
- 21 question?
- 22 MR. BRANCARD: I assume the order is
- 23 assigned to the location.
- 24 COMMISSIONER MARTIN: So is the RP.
- 25 COMMISSIONER BALCH: So I kind of like the

idea of implementing change-of-operator requirements,

- 2 and if it's not in there now, we just stipulate in the
- 3 order that it be added to that.
- 4 MR. BRANCARD: I would think if you had a
- 5 document --
- 6 CHAIRWOMAN RILEY: It's here. "I
- 7 understand that if I acquire wells from another
- 8 operator, the OCD must approve the operator change,
- 9 before I begin operating those wells. I understand that
- 10 if I acquire wells or facilities subject to a compliance
- 11 order addressing inactive wells or environmental
- 12 cleanup, before the OCD will approve the operator
- 13 change, it may require me to enter into an enforceable
- 14 agreement to return those wells to compliance."
- 15 MR. BRANCARD: This is why you need an
- 16 order. It has to be an order.
- 17 COMMISSIONER MARTIN: Seems like an extra
- 18 step to me, but --
- 19 COMMISSIONER BALCH: I wish I had a feel
- 20 for how common occurrence this is.
- 21 COMMISSIONER MARTIN: There are spills on
- 22 location all the time.
- 23 CHAIRWOMAN RILEY: There's one occurring
- 24 right now.
- 25 COMMISSIONER BALCH: If you have a spill

- 1 next to a tank, you're going to clean up the area
- 2 underneath the tank. You don't want to remove the tank
- 3 and ask for a deferral.
- 4 CHAIRWOMAN RILEY: Actually, I won't say
- 5 that. It's not a deferral. There is a case out there
- 6 right now of change of operator and the cleanup didn't
- 7 happen with operator one. Now, there's a fight of who's
- 8 got to do it. But --
- 9 COMMISSIONER BALCH: So the order would
- 10 make that chain of custody basically more clear, and
- 11 they would already have agreed to be subject to any
- 12 orders that are attached to that process.
- 13 COMMISSIONER MARTIN: I'm not opposed to
- 14 that. I think it's unnecessary work, but that's okay.
- 15 You're creating work that's not necessary, in my
- 16 opinion.
- 17 COMMISSIONER BALCH: That's just for the
- 18 director (laughter).
- 19 CHAIRWOMAN RILEY: So -- but why -- I mean,
- 20 why couldn't we add to this if -- if there is any
- 21 deferred cleanup? I mean, just put one more sign-off on
- 22 here, that the cleanup be taken care of by the new
- 23 operator.
- 24 COMMISSIONER BALCH: We could state that in
- 25 the new order, right?

- 1 COMMISSIONER MARTIN: Yeah.
- 2 MR. BRANCARD: Yeah. The order would allow
- 3 you to tailor the situation to whatever. I mean,
- 4 every -- every deferral is going to be different.
- 5 COMMISSIONER BALCH: I mean the order for
- 6 this rule. We can stipulate that they add that to the
- 7 change-of-operator form.
- 8 MR. BRANCARD: Oh.
- 9 COMMISSIONER MARTIN: Oh, I see what you're
- 10 talking about. I was confused.
- 11 COMMISSIONER BALCH: And then they -- at
- 12 least there's a chain of custody that's affirmed, and
- 13 it's something that whoever is approving the operator
- 14 form would then go check, presumably, if they're doing
- 15 their job. Then we only have to do it in one order.
- 16 COMMISSIONER MARTIN: I see what you're
- 17 saying. One order that covers everything, not an order
- in each specific instance. I see what you're saying.
- 19 MR. BRANCARD: And even if you don't have a
- 20 change of operator, you still have to track this.
- 21 COMMISSIONER MARTIN: It's done with the
- 22 RP. It exists in the RP database, regardless, as an
- 23 environmental event.
- 24 COMMISSIONER BALCH: So when you go to
- 25 close your tank battery --

- 1 COMMISSIONER MARTIN: Right.
- 2 COMMISSIONER BALCH: -- it would pop up?
- 3 But I do think it's important to, you know -- that it's
- 4 something of a transfer thing. We could do that with
- 5 the order for this rule.
- 6 COMMISSIONER MARTIN: I agree.
- 7 COMMISSIONER BALCH: Stipulate that that's
- 8 added to the list of --
- 9 COMMISSIONER MARTIN: Yeah.
- 10 CHAIRWOMAN RILEY: Forms that need fixing
- or change, the C-141 and now this 145. Both need
- 12 adjustments.
- COMMISSIONER BALCH: And when they go to
- 14 close it, it will pop up regardless of the RP database.
- 15 COMMISSIONER MARTIN: Right. Right.
- 16 COMMISSIONER BALCH: So it's accomplished
- 17 that way. We just have to make sure that we stipulate
- 18 that in the order.
- 19 MR. BRANCARD: So what are we directing? I
- 20 kind of got lost.
- 21 COMMISSIONER BALCH: You have the language
- 22 for that.
- 23 CHAIRWOMAN RILEY: I think we just add --
- 24 under the C-145, the second page of that has a list of
- 25 things that the new operator is initialing, saying I

- 1 agree to all this stuff, and I think we just add a
- 2 paragraph that says any environmental deferrals or C-141
- 3 deferrals -- however you want to phrase that -- I will
- 4 be responsible for.
- 5 COMMISSIONER BALCH: "Any remediation under
- 6 the" -- "any deferred remediation on the C-141."
- 7 CHAIRWOMAN RILEY: Uh-huh.
- 8 COMMISSIONER BALCH: We don't have to worry
- 9 about that. The Division can make that up.
- 10 MR. BRANCARD: So maybe -- I'm just
- 11 concerned we don't have a paper trail at all here.
- 12 COMMISSIONER BALCH: We have a digital
- 13 trail in the RP database.
- MR. BRANCARD: Well, so how about if -- I
- 15 mean, would you-all be offended if it says, you know,
- 16 "may be deferred with Division approval" -- "with
- 17 Division written approval"?
- 18 CHAIRWOMAN RILEY: Well, it says that
- 19 already in paragraph two right after "may be deferred."
- 20 It says, "with division approval."
- 21 COMMISSIONER BALCH: He's saying written.
- 22 CHAIRWOMAN RILEY: Oh. Yeah.
- MR. BRANCARD: I'm saying written. There
- 24 is a -- there is a deferral document out there.
- 25 CHAIRWOMAN RILEY: Yeah. No, I agree.

- 1 Yeah.
- 2 COMMISSIONER BALCH: Then there is a --
- 3 then there is a file and the database.
- 4 CHAIRWOMAN RILEY: Yes. I like that.
- 5 COMMISSIONER MARTIN: Yeah.
- 6 COMMISSIONER BALCH: And then with the
- 7 change to the C-145, I think that that takes care of
- 8 tracking those deferred remediation efforts.
- 9 MR. BRANCARD: I mean, I just have a sense
- 10 that there may be a lot of these.
- 11 CHAIRWOMAN RILEY: Currently or later?
- MR. BRANCARD: Well, now that we're --- now
- 13 that you're creating this whole process --
- 14 CHAIRWOMAN RILEY: Oh.
- 15 MR. BRANCARD: -- that everybody that has a
- 16 release has to go through, that if there is a way out of
- 17 it, like a deferral, that people will want to take
- 18 advantage of that.
- 19 COMMISSIONER MARTIN: But there has to be
- 20 specific circumstances to warrant the deferral.
- 21 COMMISSIONER BALCH: Like a --
- 22 COMMISSIONER MARTIN: You can't just get a
- 23 deferral --
- 24 MR. BRANCARD: Yeah. There has to be
- 25 certain findings, and I think that's where a document

1 of -- some sort of written document from the Division

- 2 saying, This is why we're deferring, you know. If the
- 3 tank goes away, then they have to do the work.
- 4 COMMISSIONER MARTIN: Okay.
- 5 COMMISSIONER BALCH: Yeah. Certainly if
- 6 you're -- if you're an operator taking over a property,
- 7 you want to know if there is a \$500,000 cleanup waiting
- 8 for you at the end of the day.
- 9 COMMISSIONER MARTIN: Right.
- 10 CHAIRWOMAN RILEY: So I'm good with (2).
- 11 COMMISSIONER BALCH: With that, yes.
- 12 COMMISSIONER MARTIN: So moving on to
- 13 12C.(2)? Is that where we're at?
- 14 COMMISSIONER BALCH: We just finished that
- 15 one, I think.
- 16 CHAIRWOMAN RILEY: Yeah. We're on (3).
- 17 COMMISSIONER BALCH: I think I'm okay with
- 18 (3) also.
- 19 COMMISSIONER MARTIN: Me, too.
- 20 CHAIRWOMAN RILEY: Me, too.
- 21 MR. BRANCARD: I guess I'm a little
- 22 concerned that we say in each of these that the
- 23 reclamation is according to the standards of Table 1.
- 24 Okay? But then in 11, under (5)(a), (5)(e), we all
- 25 agreed that the standards for remediation differ if

- 1 there are other chemicals present.
- 2 COMMISSIONER MARTIN: Some constituents are
- 3 not -- do not appear in Table 1.
- 4 COMMISSIONER BALCH: I'm guessing the
- 5 intent there is that if there is, say, a
- 6 hazardous-chemical spill, then you're setting this
- 7 aside, and you're going to RCRA or something like that
- 8 instead, mainly.
- 9 MR. BRANCARD: I think the assumption under
- 10 C.(5)(e) is that it's still a Division cleanup. It's
- just the standards are different because you now have
- 12 different chemicals.
- 13 COMMISSIONER BALCH: The standards are
- 14 different.
- 15 COMMISSIONER MARTIN: That's right.
- 16 COMMISSIONER BALCH: Well, all those places
- 17 where we say Table 1 of 19.15.29.12, you could add an
- 18 additional statement, "or other applicable standards,
- 19 according to 11(5)" -- whatever it is, 11E.(5).
- MR. BRANCARD: Yeah, 11E.(5).
- 21 COMMISSIONER BALCH: So wherever we have
- 22 that: -- "to the standards of the table in 19.15.29.12
- 23 NMAC or applicable standards as delineated by 11E.(5)."
- 24 Will that be all right?
- 25 COMMISSIONER MARTIN: Okay.

1 COMMISSIONER BALCH: Just make it a little

- 2 more clear, apples and apples.
- 3 CHAIRWOMAN RILEY: Uh-huh.
- 4 COMMISSIONER MARTIN: (Indicating.)
- 5 COMMISSIONER BALCH: And that's going to
- 6 show up in a few places in here.
- 7 MR. BRANCARD: Yes.
- 8 COMMISSIONER BALCH: It looks like Section
- 9 4 really just mirrors the sensitive areas from Rule 17.
- 10 COMMISSIONER MARTIN: Right, which I've
- 11 already improved twice now.
- 12 CHAIRWOMAN RILEY: I'm good with it.
- 13 I'm good with (5).
- 14 COMMISSIONER MARTIN: Me, too.
- 15 COMMISSIONER BALCH: So what if -- again,
- 16 this is probably something that's not going to -- 60
- 17 days rolls by and the plan's not approved, and it
- 18 happened because it was on somebody's desk who went on
- 19 vacation and buried under a pile of stuff. So the
- 20 reason for it not being approved was --
- 21 COMMISSIONER MARTIN: Unintentional.
- 22 COMMISSIONER BALCH: The operator --
- 23 responsible party could ask for that, and that's what
- 24 the answer would be?
- 25 CHAIRWOMAN RILEY: Well, it says, "If the

- 1 responsible party disagrees with any conditions of
- 2 approval or denial of the plan, it shall consult with
- 3 the division or file an application... "So
- 4 "consultation" would fix that.
- 5 COMMISSIONER MARTIN: Yeah.
- 6 COMMISSIONER BALCH: Good enough for me.
- 7 MR. BRANCARD: And Mr. Price raised a
- 8 concern here and elsewhere about if this was going to
- 9 force a lot of hearings. That's why I asked the NMOGA
- 10 witness about what they thought consult meant, and they
- 11 saw that as the opportunity to work things out
- 12 informally instead of having a hearing.
- 13 COMMISSIONER MARTIN: I think the vast
- 14 majority can be worked out before a hearing is
- 15 necessary.
- 16 COMMISSIONER BALCH: That's probably worth
- 17 mentioning in this section of closure reporting also.
- 18 COMMISSIONER MARTIN: Are you on D?
- 19 COMMISSIONER BALCH: Yeah.
- 20 COMMISSIONER MARTIN: Oh, you're on D?
- 21 COMMISSIONER BALCH: Let's see. I'm trying
- 22 to keep all my versions in order here.
- We're on C.
- 24 CHAIRWOMAN RILEY: Did you have a point to
- 25 make on the --

1 COMMISSIONER BALCH: No. EDF had another

- 2 proposed change, but that's on the closure reporting, D.
- 3 We'll address that when we get there.
- 4 So did we want to talk about Mr. Price's
- 5 concern about extensive number of hearings arising from
- 6 this?
- 7 MR. BRANCARD: I think --
- 8 CHAIRWOMAN RILEY: I think we did, which
- 9 is --
- 10 COMMISSIONER MARTIN: Yeah. I don't think
- it's a legitimate concern, particularly.
- 12 COMMISSIONER BALCH: I think we probably
- 13 fixed it with the changes to the C-145 and things like
- 14 that.
- 15 COMMISSIONER MARTIN: Okay.
- 16 COMMISSIONER BALCH: Section C, of course,
- 17 is when we were kicked out of our own room for an hour
- 18 yesterday afternoon, and the parties came together.
- 19 COMMISSIONER MARTIN: Used to be C.
- 20 CHAIRWOMAN RILEY: Now it's D.
- 21 COMMISSIONER BALCH: Now D. I'm
- 22 comfortable with the language they came up with.
- 23 COMMISSIONER MARTIN: I am, too.
- 24 COMMISSIONER BALCH: It captures the
- 25 intents and concerns of all parties.

- 1 COMMISSIONER MARTIN: Right.
- 2 COMMISSIONER BALCH: So on closure
- 3 reporting, which is now E, EDF also proposed that the
- 4 landowners be given the closure report.
- 5 CHAIRWOMAN RILEY: And I think for the same
- 6 reasons that we stated earlier, that would not be
- 7 appropriate.
- 8 COMMISSIONER MARTIN: I agree.
- 9 COMMISSIONER BALCH: Yeah, for the same
- 10 reasons that we discussed under Release Notification.
- 11 They're not going to need to do it again.
- 12 COMMISSIONER MARTIN: Right.
- 13 CHAIRWOMAN RILEY: I'm good with (1) and
- 14 (2).
- 15 COMMISSIONER BALCH: Uh-huh, and the famous
- 16 Table 1.
- 17 MR. BRANCARD: So in (2), I added the
- 18 language about -- I assume the goal there was to make
- 19 this similar to the previous section about the written
- 20 summary of deficiencies.
- 21 CHAIRWOMAN RILEY: Yeah. I like it.
- 22 MR. BRANCARD: I just took that out of the
- 23 previous C.(5).
- 24 COMMISSIONER BALCH: That's good.
- 25 CHAIRWOMAN RILEY: In Table 1, do we need

1 to change the "horizontal extents" to the same

- 2 "boundary" language that we had earlier?
- 3 COMMISSIONER BALCH: Well, I had -- I had
- 4 discussed this yesterday, and I think the intent was
- 5 that the depth -- the minimum depth below the horizontal
- 6 boundary of a release would be the same language we used
- 7 before, with the word "minimum." So anywhere underneath
- 8 that boundary, if you get within 49 feet, you provide
- 9 the top part of the table.
- 10 COMMISSIONER MARTIN: I think that's the
- 11 intent.
- 12 COMMISSIONER BALCH: That's the intent.
- 13 CHAIRWOMAN RILEY: Okay.
- 14 COMMISSIONER BALCH: So I would say
- 15 "minimum depth below the horizontal boundary of" --
- 16 "below any point within the horizontal boundary of a
- 17 release to groundwater."
- MR. BRANCARD: "Below any" --
- 19 COMMISSIONER BALCH: "The minimum depth
- 20 below" --
- MR. BRANCARD: "Any point."
- 22 COMMISSIONER BALCH: "Any point beneath the
- 23 horizontal extent of a release to groundwater."
- MR. BRANCARD: "Extent" or "boundary"?
- 25 COMMISSIONER BALCH: "Minimum of any point

- beneath the horizontal."
- MR. BRANCARD: "Extent" --
- 3 COMMISSIONER BALCH: "Extent" is better in
- 4 this case.
- 5 MR. BRANCARD: Yeah, in this case, because
- 6 you're not going out from the outside. You're going to
- 7 anything underneath it.
- 8 COMMISSIONER MARTIN: You like "extent"
- 9 better?
- 10 COMMISSIONER BALCH: I would say "within
- 11 the horizontal boundary" covers it.
- 12 MR. BRANCARD: Oh, "within"? Okay. So
- it's "depth below any point within the horizontal
- 14 boundary of a release."
- 15 COMMISSIONER BALCH: "Of a release."
- 16 "Minimum depth below."
- 17 COMMISSIONER MARTIN: "Minimum depth
- 18 below"?
- 19 COMMISSIONER BALCH: Yes. You may have a
- 20 contouring surface of your groundwater, for example,
- 21 more likely sloping in one direction. But if at any
- 22 point more than 50 feet, you have to apply the more
- 23 stricter standard.
- 24 COMMISSIONER MARTIN: Okay.
- 25 COMMISSIONER BALCH: Also EDF proposed

- 1 changes to Table 1. In particular, they wanted to
- 2 increase the stringency of limits on -- or decrease the
- 3 limits on benzene, chlorides -- benzene and chlorides.
- 4 MR. BRANCARD: Right.
- 5 COMMISSIONER BALCH: And I reviewed their
- 6 justification within the filing that they made, and it's
- 7 the same arguments that were heard and not accepted in
- 8 Rule 17. So I think without a fresh round of testimony
- 9 and a rehearing of those limits, it would be improper
- 10 for us to change those on this table based upon that
- 11 analysis that was given.
- 12 COMMISSIONER MARTIN: I agree.
- 13 CHAIRWOMAN RILEY: I agree.
- 14 COMMISSIONER MARTIN: No changes to
- 15 Table 1.
- 16 COMMISSIONER BALCH: Well, one change.
- 17 COMMISSIONER MARTIN: Except for the 45.
- 18 COMMISSIONER BALCH: We simply didn't have
- 19 new evidence that would overturn what was previously
- 20 determined. I'm not sure we could change it even if we
- 21 wanted to without that.
- 22 MR. BRANCARD: Well, I think it would be
- 23 difficult to change the table without technical
- 24 testimony.
- 25 COMMISSIONER BALCH: Yeah. And there

- 1 wasn't any on the --
- 2 MR. BRANCARD: We have from Cardinal Labs,
- 3 but we don't have it from --
- 4 COMMISSIONER BALCH: Which brings us to the
- 5 other change in Table 1, which is the addition of
- 6 SM 4500 Cl-B, under chlorides, as an alternative to EPA
- 7 430.
- 8 COMMISSIONER MARTIN: Yes.
- 9 COMMISSIONER BALCH: I was satisfied with
- 10 the testimony that justified adding that to the limit.
- 11 And, in fact, it's been a standard practice for 25 years
- 12 for the lab at least since '08 off and on, and for the
- 13 Division as --
- 14 CHAIRWOMAN RILEY: And the parties all
- 15 agree to it. Yeah. I'm comfortable with that.
- 16 COMMISSIONER BALCH: SM 4500 Cl -- Cl-B. I
- 17 think you might want to check on -- you've got it in
- 18 there, right? Okay. I think that's the way it is
- 19 written. With that, I'm happy with Table 1.
- 20 COMMISSIONER MARTIN: I am, too.
- 21 CHAIRWOMAN RILEY: I am, too.
- That gets us to 13, which is "Restoration,
- 23 Reclamation and Re-Vegetation."
- 24 COMMISSIONER BALCH: All right. So OGAP,
- 25 in their May 22nd comments on the draft rule, under

1 Section 13E, suggested adding some language relating to

- 2 surface-use agreements. So when we get to Section E, we
- 3 probably ought to address that comment.
- 4 COMMISSIONER MARTIN: Okay. Are you okay
- 5 with A?
- 6 CHAIRWOMAN RILEY: I like A.
- 7 I like B.
- 8 COMMISSIONER BALCH: I think C actually
- 9 addresses the concern of Mr. Boyd.
- 10 COMMISSIONER MARTIN: Uh-huh.
- 11 CHAIRWOMAN RILEY: Uh-huh. Yes, it does.
- 12 COMMISSIONER MARTIN: I agree.
- 13 COMMISSIONER BALCH: He was particularly
- 14 concerned with ponding and -- concentrate, harmful
- 15 constituents to groundwater.
- 16 COMMISSIONER MARTIN: That's also covered
- 17 in A for erosion control and words to that effect. He
- 18 also had a problem with -- or a comment about that.
- 19 COMMISSIONER BALCH: I like in D where they
- 20 have the qualifier of "further final land use." They're
- 21 supposed to remediate disturbed areas by remediation and
- 22 closure, "as early and as nearly as practical to their
- 23 original condition or final land use...."
- 24 CHAIRWOMAN RILEY: I like it, too,
- 25 because --

1 COMMISSIONER BALCH: So I'm wondering if

- 2 that same terminology gets to be applied to A, "The
- 3 responsible party must substantially restore the
- 4 impacted surface areas to the condition that existed
- 5 prior to the release, which may be the case, or "their
- 6 final land use might be a more appropriate target.
- 7 CHAIRWOMAN RILEY: Well, I was trying to
- 8 figure out what the difference is between A and D. Is A
- 9 the actual site and how it's intended to be used as --
- 10 COMMISSIONER BALCH: So A is the actual
- 11 area of the spill, and D covers that area -- it maybe
- doesn't cover that area, but it covers all the bulldozer
- 13 and things that impact the release.
- 14 CHAIRWOMAN RILEY: "Areas reasonably needed
- 15 for production operations or for subsequent drilling
- 16 operations." So it's including that that was used for
- 17 remediation and closure and the actual facility itself.
- 18 COMMISSIONER BALCH: Yeah. So D just
- 19 really covers all your truck-tire prints and tracks if
- 20 you have to make a road or you have to put a surface
- 21 line or something like that.
- 22 COMMISSIONER MARTIN: Right.
- 23 COMMISSIONER BALCH: But I wonder if you
- 24 want to qualify A the same way. A couple of reasons why
- 25 you might want to do that: Say you're remediating a

- 1 berm, then you want to restore to its previous
- 2 condition, but which previous condition are you
- 3 restoring it to? Are you restoring it to the original
- 4 native condition, or are you restoring it to its desired
- 5 use condition, which is probably the replacement of a
- 6 berm.
- 7 CHAIRWOMAN RILEY: And I read that --
- 8 COMMISSIONER BALCH: It says "existed prior
- 9 to the release."
- 10 CHAIRWOMAN RILEY: That "final land use,"
- 11 what I think is handy about having that in there is
- 12 that, you know, you could potentially have -- whether
- 13 it's the State Land Office or a private landowner or
- 14 whatever that may want -- so "original condition" is
- 15 tough because -- it's hard for me to follow this when
- 16 you're talking about, you know, the remediation
- 17 operations and you have tire tracks or whatever that
- 18 help to get it remediated, but then you also have your
- 19 actual facility, and you don't have approval for the
- 20 tire tracks and all that, except that you had to get in
- 21 there for an emergency, which is not part of your
- 22 disturbed area. So there's that. You've sort of got an
- 23 apple and an orange in a basket.
- 24 And then say you're looking at part of your
- 25 disturbed area and there is a piece of it that

- 1 doesn't -- the landowner doesn't want it to go back to
- 2 that original condition that it existed prior and wants
- 3 to make it into an oil and gas facility. Maybe they
- 4 want that road or they want -- so I like the "final land
- 5 use" because it allows for some flexibility of the
- 6 process and what's to be reclaimed to.
- 7 COMMISSIONER BALCH: So I think that was --
- 8 that was good in A: "The responsible party must
- 9 substantially restore the impacted surface areas to the
- 10 condition that existed prior to the release or their
- 11 final land use."
- 12 COMMISSIONER MARTIN: Sure.
- 13 CHAIRWOMAN RILEY: Okay.
- 14 COMMISSIONER MARTIN: You okay with that?
- 15 CHAIRWOMAN RILEY: Uh-huh. Yeah.
- 16 COMMISSIONER MARTIN: Yeah. I'm okay.
- 17 COMMISSIONER BALCH: I don't want a
- 18 condition where you have to ask for a variance because
- 19 you went out there -- you were drilling and you had a
- 20 release and then you have to restore the land or maybe
- 21 just bulldoze it and put a pad in.
- 22 CHAIRWOMAN RILEY: Yes. I'd like to think
- 23 no one would go there, but --
- 24 COMMISSIONER BALCH: Well, it would require
- 25 a variance, which we like, but we don't want to happen

- 1 very often.
- 2 CHAIRWOMAN RILEY: Did we have some
- 3 conversation around D.(1)?
- 4 COMMISSIONER BALCH: We did, and
- 5 particularly -- actually, Wayne Price brought that up
- 6 also, the specificity of a 4-foot rule being overly
- 7 prescriptive and doesn't allow you to do things like
- 8 blend soils and whatnot. And my counter to that would
- 9 be the basis for that 4 feet is -- is Rule 17. And
- 10 under Rule 17, there was extensive testimony about what
- 11 fitness and quality of soil you needed to establish
- 12 these systems of native vegetation in the southwest. So
- 13 I would hesitate to go away from those requirements.
- 14 COMMISSIONER MARTIN: I agree.
- 15 COMMISSIONER BALCH: I would rather mirror
- 16 what was already the extensive testimony of that rule.
- 17 COMMISSIONER MARTIN: Absolutely.
- MR. BRANCARD: Yeah. I mean, that sentence
- 19 is taken directly from Rule 17.
- 20 COMMISSIONER BALCH: Yup, which went
- 21 through extensive hearing and rehearing and then also
- 22 many different levels of appeal and has finally stood
- 23 through all of that. So second-guessing that would be a
- 24 bad thing.
- 25 CHAIRWOMAN RILEY: Okay.

1 COMMISSIONER BALCH: So (2) and (3) and (4)

- 2 is just a notification requirement. So is that
- 3 notification going to come through a C-141 or a C-102
- 4 [sic]?
- 5 CHAIRWOMAN RILEY: Why wouldn't this be
- 6 included in --
- 7 COMMISSIONER MARTIN: It's subsequent to
- 8 the 141. It could occur -- it could occur after --
- 9 after that.
- 10 COMMISSIONER BALCH: Submit a modified
- 11 C-141?
- 12 CHAIRWOMAN RILEY: Yeah.
- 13 COMMISSIONER MARTIN: I'm not sure what the
- 14 practice is, but I would consider that just an
- 15 informal -- as an email of some sort, notification so
- 16 they can check out there and close the site. But if we
- 17 want a formal --
- 18 COMMISSIONER BALCH: The end result would
- 19 be to notify, and then there is a closure check box
- 20 somewhere in the database --
- 21 COMMISSIONER MARTIN: Right.
- 22 COMMISSIONER BALCH: -- so it's tracked.
- 23 COMMISSIONER MARTIN: I think so.
- 24 COMMISSIONER BALCH: All right. Do we want
- 25 to have lunch before we tackle variance enforcement?

1 COMMISSIONER MARTIN: You're okay with E?

- 2 CHAIRWOMAN RILEY: Yeah.
- 3 COMMISSIONER BALCH: E's good. "Equal or
- 4 better protection, "that's the key.
- 5 COMMISSIONER MARTIN: I've got one quick
- 6 question, if we could go back a little bit to
- 7 29.11A.(5)(b).
- 8 COMMISSIONER BALCH: "Minor integrity"?
- 9 COMMISSIONER MARTIN: No. Soil sampling
- 10 methods. Did I misstate?
- 11 CHAIRWOMAN RILEY: No, you're good.
- 12 COMMISSIONER MARTIN: Am I?
- 13 CHAIRWOMAN RILEY: Yeah, page 3.
- 14 COMMISSIONER MARTIN: Are you on page 3?
- 15 CHAIRWOMAN RILEY: Yeah. It's that one
- 16 (indicating).
- 17 COMMISSIONER BALCH: "If the responsible
- party is unable to demonstrate liner integrity...."?
- 19 COMMISSIONER MARTIN: Oh, yes. Right. I'm
- 20 sorry. I missed that part. I was mainly concentrating
- 21 on the soil sampling methods specified.
- 22 COMMISSIONER BALCH: Okay.
- COMMISSIONER MARTIN: Bill, can you read me
- 24 back the language that we're changing that to?
- MR. BRANCARD: Sure. "The operator shall

- 1 use one of the following soil sample methods for
- 2 characterization." I'm not sure that's the best way to
- 3 put it.
- 4 COMMISSIONER MARTIN: My concern is if one
- 5 of those was sufficient, that the Division would have
- 6 proposed it that way to begin with in the committee
- 7 meetings. So maybe those are not stand-alone and
- 8 standard. I'm not sure what the answer is to that.
- 9 MR. BRANCARD: I actually thought about
- 10 this when I was discussing it with the witness, that
- 11 maybe another way of saying it is "shall use one or
- 12 more."
- 13 COMMISSIONER MARTIN: I think that would be
- 14 all right.
- 15 MR. BRANCARD: I don't know if these are
- 16 stand-alone, particularly if the Division is approving a
- 17 method and maybe that method works with one of the other
- 18 methods.
- 19 COMMISSIONER MARTIN: That's what I'm
- 20 thinking. I'm not sure myself, but "one or more" is
- 21 fine by me.
- 22 CHAIRWOMAN RILEY: That works, "one or
- 23 more."
- 24 COMMISSIONER MARTIN: Lunch now?
- 25 CHAIRWOMAN RILEY: Yes.

- 1 COMMISSIONER BALCH: Lunch is good.
- 2 CHAIRWOMAN RILEY: We'll think so much
- 3 better.
- Why don't we be back at -- it's 12:00 now.
- 5 1:15? Does that give everybody enough time? That extra
- 6 15 minutes is good?
- 7 (Recess, 11:55 a.m. to 1:17 p.m.)
- 8 CHAIRWOMAN RILEY: We are at -- there are
- 9 three pieces to this, so let's start with "Variances,"
- 10 29.14.
- 11 COMMISSIONER BALCH: It's pretty much in
- 12 line with all the variance language we've been using
- 13 since Rule 17, right?
- MR. BRANCARD: Right. It would seem that
- 15 we do provide notice to the surface owner here, which is
- 16 also in Rule 17.
- 17 CHAIRWOMAN RILEY: I'm good with it.
- 18 COMMISSIONER BALCH: So are we moving on to
- "Enforcement"?
- 20 COMMISSIONER MARTIN: Yeah.
- 21 CHAIRWOMAN RILEY: Yeah.
- 22 COMMISSIONER BALCH: So in B, that language
- 23 at the end, "Any administrative compliance order will
- 24 have the same force and effect as a compliance order
- 25 issued after an adjudicatory hearing, " is that a

- 1 hearing -- a new type of --
- 2 CHAIRWOMAN RILEY: I don't think so. I
- 3 think this has all been copied out of other --
- 4 COMMISSIONER BALCH: Compliance orders
- 5 already do that.
- MR. BRANCARD: Yeah.
- 7 CHAIRWOMAN RILEY: So one thing on C, Bill,
- 8 if we could talk about where the "director's designee"
- 9 was struck and "division" put in, I think that that came
- 10 out of -- I'm looking for it. Yeah. That came out of
- 11 19,15.29.10A, how it's worded there.
- 12 COMMISSIONER MARTIN: I thought we wanted
- 13 to put some reference to that in that part, C.
- 14 CHAIRWOMAN RILEY: Yeah. We talked about
- 15 that, and it seemed like a really good idea to me at
- 16 that time.
- 17 COMMISSIONER MARTIN: Now it doesn't?
- 18 CHAIRWOMAN RILEY: It doesn't.
- 19 COMMISSIONER BALCH: A reference to 5.10 on
- 20 enforcement?
- 21 CHAIRWOMAN RILEY: Yeah. Yeah, because
- 22 5.10 is how to bring an enforcement compliance
- 23 proceeding. It's not really specific to the particular
- 24 chapter or issue. So --
- 25 COMMISSIONER MARTIN: Because you want to

1 refer to something that stipulates authorization of

- 2 transport but specifically could be withdrawn. I
- 3 thought that was discussed in the C-104.
- 4 CHAIRWOMAN RILEY: Yeah. So in 19.15.5.10,
- 5 it talks about all of the sanctions that could be
- 6 applied for any violation. So I think we would just
- 7 need to decide if we want that to be part of this.
- 8 MR. BRANCARD: Part of C?
- 9 CHAIRWOMAN RILEY: Uh-huh.
- 10 MR. BRANCARD: So the way I understood it
- 11 from the questioning is that A simply says you have to
- 12 comply, and if you don't comply, the Division may take
- 13 enforcement action. Okay? So enforcement action would
- 14 be governed by 5.10. Okay?
- 15 CHAIRWOMAN RILEY: Uh-huh.
- 16 MR. BRANCARD: Then it says you can have --
- 17 the Division can have an agreed compliance order. And
- 18 then C, though, is sort of the next step, that once you
- 19 have an order, right, either from a court or an agreed
- 20 order or an order that comes out of a hearing, when you
- 21 violate that, then the Division can deny any
- 22 application, right, if you're not in compliance?
- 23 CHAIRWOMAN RILEY: But you have to go
- 24 through?
- 25 MR. BRANCARD: I'm assuming that step,

- 1 then, is not necessary you have to go to a hearing.
- 2 It's just an automatic power to the Division to deny
- 3 that.
- 4 COMMISSIONER BALCH: So do you refer --
- 5 MR. BRANCARD: And if you don't like it, if
- 6 it gets denied, then the person who has been denied can
- 7 ask for a hearing.
- 8 COMMISSIONER BALCH: So do you --
- 9 MR. BRANCARD: So this is sort of an
- 10 extraordinary compliance procedure. So the normal
- 11 compliance procedure: You're in violation, and the
- 12 Division goes to -- requests a hearing to take whatever
- 13 action against you. Okay? But then they get an order
- 14 from that hearing or from a court or wherever, or they
- 15 enter into an agreed order with you -- okay; I'm going
- 16 to get back into compliance if I do the following
- 17 steps -- and then you violate that, so now if you
- 18 violate that, the Division has the ability to deny any
- 19 application you submit without going to hearing, that
- 20 you simply apply for an application, it gets denied. At
- 21 that point, you can always take that denial to a
- 22 hearing. You, the applicant, would then appeal to a
- 23 hearing.
- 24 COMMISSIONER BALCH: So maybe the thing to
- 25 do is refer to 5.10 in A because C is a special case

- 1 after that.
- 2 MR. BRANCARD: I think that's true. I
- 3 think 5.10 is more applicable to A than it is to C.
- 4 COMMISSIONER BALCH: So "The responsible
- 5 party must comply with all the requirements of 19.15.29
- 6 NMAC. The division may take enforcement action against
- 7 any responsible party who does not comply with 19.15.29
- 8 NMAC pursuant to 19" whatever, "5.10."
- 9 MR. BRANCARD: Okay. All right.
- 10 CHAIRWOMAN RILEY: So then we go into the
- 11 agreed compliance order, which is fine. And then C is
- 12 where -- I'm trying to get my head around C.
- 13 COMMISSIONER MARTIN: If you're going to
- 14 add 5.10 and A, do you even need C?
- 15 MR. BRANCARD: No, because C is -- like I
- 16 said, it's the next step, right? It's after you've
- 17 already gone to hearing or after you've already had a
- 18 compliance order or a court order.
- 19 COMMISSIONER MARTIN: That's interesting.
- 20 I didn't read it like that to begin with.
- 21 COMMISSIONER BALCH: We had quite a bit of
- 22 discussion about whether or how much teeth the OCD
- 23 really has in terms of enforcement. It's fairly limited
- 24 in scope, although it can be severe. I mean, if you
- 25 remove somebody's right to operate, that puts them out

- 1 of business.
- 2 MR. BRANCARD: Yeah, if you remove their
- 3 authority to transport, if they are an active operator.
- 4 I mean, the leverage of the Division varies greatly into
- 5 whether you are a producer or not. If you're simply
- 6 somebody who holds the well but is not producing, the
- 7 leverage is not very great. But if you are producing,
- 8 then the leverage is greater.
- 9 So the other step on C right now is, if
- 10 somebody violates one of these orders, the only other
- 11 option is to go court to enforce that order, which is
- 12 what the Division has done in a number of cases
- 13 recently.
- 14 COMMISSIONER BALCH: That's what's allowed
- 15 by the statute, basically.
- MR. BRANCARD: Uh-huh.
- 17 COMMISSIONER BALCH: So there is no -- I
- 18 don't think you can expand that authority here. That
- 19 would have to be another rule change elsewhere.
- 20 MR. BRANCARD: I mean, we can -- I mean, we
- 21 can go to court to get penalties. We can't do that --
- 22 we can't do that by rule, for instance. You can't give
- 23 yourself -- you can't give the Division authority it
- 24 doesn't have already. So you couldn't -- you couldn't
- 25 say that oh, if you violate an agreed compliance order,

1 then you'll be jailed or get penalties. That, the

- 2 Division doesn't have the authority to do
- 3 administratively. You would have to go to court to get
- 4 those remedies.
- 5 CHAIRWOMAN RILEY: So then if you look at
- 6 19.15.14.10, which is the approval or denial of
- 7 approval, under A, "The director or the director's
- 8 designee may deny a permit to drill, deepen or plug back
- 9 if the applicant is not in compliance with Subsection A
- of 19.15.5.9. In determining whether to grant or deny
- 11 the permit, the director or the director's designee
- 12 shall consider such factors as whether the
- 13 non-compliance with Subsection A of 19.15.5.9 is caused
- 14 by the operator not meeting the financial assurance
- 15 requirements ... being subject to a division or
- 16 commission order finding the operator to be in violation
- 17 of an order requiring corrective action, having a
- 18 penalty assessment that has been unpaid ... or having
- 19 more than the allowed number of wells out of
- 20 compliance."
- 21 So I think the intent of this, the way they
- 22 wrote this, was to have standing on its own, something
- 23 within this rule that allows for sanctions of some type
- 24 if they were out of compliance, but I don't know if this
- is correct of how it's being done.

In this instance, the way -- it's saying

- 2 you can deny a permit if they're not in compliance. So
- 3 it's not whether they're not in compliance with the
- 4 rule, but they're not in compliance with a court order
- 5 or an agreed compliance order or an administrative
- 6 compliance order arising from the rule. So if you kind
- 7 of think through this logically, you have -- you have an
- 8 event, and they don't follow the rule. So then at that
- 9 point, we would have to go to the next step. They may
- 10 get a letter of violation and a notice of violation. If
- 11 we get no correction, then we go to an administrative
- 12 application to the OCD, and then there is an order
- 13 saying that they are, in fact, in violation. So now we
- 14 have an order, and then they don't comply with the
- 15 order.
- MR. BRANCARD: Uh-huh.
- 17 CHAIRWOMAN RILEY: So then that's where
- 18 this would come in. Is it necessary at that point, or
- 19 would you just address it in the order and say, "Until
- 20 you've complied with 29, you can't have any -- I don't
- 21 know. I mean, I'm --
- 22 MR. BRANCARD: Well, this provision does
- relate directly to that, 14.10. Okay?
- 24 CHAIRWOMAN RILEY: Okay.
- MR. BRANCARD: Because 14.10 says if you're

- 1 not in compliance with 5.9, which is different than
- 2 5.10, right, but then it sort of lists the types of
- 3 things that you can be out of compliance with in 5.9,
- 4 which includes being subject to a Division or Commission
- 5 order finding the operator can be in violation of the
- 6 order requiring corrective action.
- 7 COMMISSIONER BALCH: Which would be a
- 8 compliance order?
- 9 MR. BRANCARD: Right.
- 10 CHAIRWOMAN RILEY: Right. But the other
- 11 thing is if they're in violation and don't have proper
- 12 financial assurance or if they're outside of -- see, you
- don't have to have an order, in this scenario, saying
- 14 somebody's out of compliance. They just have to show up
- 15 on the list as having over the threshold of inactive
- 16 wells, and then their APD gets denied. So there is no
- 17 hearing or order that goes with that being able to deny.
- 18 So that's where it's different over here.
- 19 You're taking that step to get an order,
- 20 and then if they're still in violation, then these
- 21 things can happen. That's how I'm reading it. And
- 22 maybe that's okay. I'm just trying to get our head
- 23 around what we're saying.
- 24 MR. BRANCARD: So the difference -- if you
- 25 go back into 5.9 where it defines whether somebody is in

1 compliance or not, you're not in compliance if you don't

- 2 meet your financial assurance requirements, period. You
- don't need an order. You don't have to go to hearing.
- 4 You're out of compliance.
- 5 But for corrective action, you're subject
- 6 to an order requiring corrective action. Okay? So 5.9
- 7 relates back to having -- actually having to have an
- 8 order about corrective action. So this is sort of an
- 9 attempt to try to get -- see how this section works with
- 10 the 5.9 and the 14.10, just sort of clarifying how
- 11 this -- because previously there were so few details
- 12 about how to do corrective action. The agency would
- 13 always have to go to a hearing to try to get an order to
- 14 require corrective action if somebody wasn't doing it.
- 15 And here you have rules that people will -- you know, if
- 16 they don't comply with, they can be in violation and
- 17 have an order or have a -- an agreed compliance sort of
- 18 saying, You're out of compliance; now, here's how you
- 19 get back in compliance. Okay?
- 20 Well, if you then violate that order, now
- 21 you're into what 14.10 is looking at, which is you're
- 22 out of compliance; you can't get a new permit for
- 23 anything. Okay? So it's trying to take the language
- 24 that's in 14.10 and 5.9, which is a little -- has become
- 25 slightly outdated because we have a whole new process

1 here -- slightly outdated -- but it still relates to an

- order, which is what both 5.9 and 14.10 talk about, an
- 3 order on corrective action. So it's simply a way to try
- 4 to relate the process that's been created here into
- 5 those requirements. Is it absolutely necessary?
- 6 Possible not. But --
- 7 CHAIRWOMAN RILEY: Do we need to keep our
- 8 language the same as 14.10, or is it okay to have it
- 9 different?
- 10 COMMISSIONER BALCH: Or just refer back to
- 11 14.10 and simplify the language.
- 12 MR. BRANCARD: Well, I think -- I think
- 13 what this is trying to do is make it clear about how we
- 14 get to orders under this rule, is basically the
- 15 equivalent of the orders that are talked about in 14.10.
- 16 COMMISSIONER MARTIN: So do we want to
- 17 reference that in A?
- 18 COMMISSIONER BALCH: So add "pursuant to
- 19 14.10" at the very end. And then you can keep "the
- 20 division" because 14.10 already specifically says "the
- 21 director or the director's designee."
- 22 MR. BRANCARD: Yeah, it does say --
- 23 COMMISSIONER BALCH: You can keep the
- 24 language as proposed. Just add "pursuant to 14.10."
- 25 MR. BRANCARD: If you think that would help

- 1 clarify, tie those two sections together.
- 2 COMMISSIONER BALCH: I was asking for a
- 3 legal opinion on that.
- 4 MR. BRANCARD: Yeah (laughter). I think
- 5 it's fine either way.
- 6 COMMISSIONER MARTIN: So there is no risk
- 7 to leaving it this way?
- 8 MR. BRANCARD: No risk to leaving it this
- 9 way.
- 10 COMMISSIONER MARTIN: Okay.
- 11 CHAIRWOMAN RILEY: But we probably should
- 12 make the language.
- 13 COMMISSIONER BALCH: 14.10 will apply
- 14 anyway.
- 15 CHAIRWOMAN RILEY: Match. Right.
- 16 COMMISSIONER BALCH: You're not going to
- 17 explicitly reference --
- 18 COMMISSIONER MARTIN: I don't think so.
- I agree. Just make the language the same.
- 20 CHAIRWOMAN RILEY: "The director or the
- 21 director's designee"?
- MR. BRANCARD: Sure.
- COMMISSIONER BALCH: It's almost the same,
- 24 but --
- MR. BRANCARD: That basically is what the

- 1 Division is.
- 2 COMMISSIONER BALCH: This will keep
- 3 somebody from calling the custodian, get them to write a
- 4 letter for them.
- 5 MR. BRANCARD: Yeah.
- 6 COMMISSIONER BALCH: Or the Division
- 7 regional office director -- regional office chief.
- 8 MR. BRANCARD: Yeah. Right. Field office.
- 9 COMMISSIONER BALCH: Puts it in Santa Fe --
- 10 MR. BRANCARD: (Indicating.)
- 11 COMMISSIONER BALCH: -- exclusively.
- 12 CHAIRWOMAN RILEY: Which does?
- 13 COMMISSIONER BALCH: If you say "the
- 14 director or the director's designee."
- 15 CHAIRWOMAN RILEY: They could have a
- 16 director's designee in the field.
- 17 COMMISSIONER BALCH: Sure. But the
- 18 responsibility still comes from Santa Fe. And the next
- 19 director may choose not to have a designee in the field
- 20 office or some future director.
- 21 MR. BRANCARD: So do we want to go back to
- 22 the original "the director or the director's designee?
- 23 CHAIRWOMAN RILEY: I think they need to
- 24 match. I don't know which one is the better way.
- COMMISSIONER BALCH: Well, we can't change

- 1 14.10.
- 2 CHAIRWOMAN RILEY: Right.
- 3 COMMISSIONER BALCH: So --
- 4 CHAIRWOMAN RILEY: So let's make it match.
- 5 COMMISSIONER BALCH: That simplifies the
- 6 process of changing every one.
- 7 CHAIRWOMAN RILEY: Uh-huh. It doesn't
- 8 necessarily simplify the process.
- 9 COMMISSIONER BALCH: Nobody came to us with
- 10 suggested language for 14.10.
- MR. BRANCARD: And 14.10 is limited to the
- 12 permit for drill, deepen or plug back. So this is any
- 13 application. So you have a waste hauler who comes in
- 14 for Rule 36 permit, right?
- 15 COMMISSIONER BALCH: Uh-huh. That's a
- 16 little bit broader than 14.10.
- 17 CHAIRWOMAN RILEY: Okay.
- 18 COMMISSIONER BALCH: Has this been tested
- in any other rule where you expand that enforcement
- 20 option in that way?
- MR. BRANCARD: I mean, we do -- we do have,
- 22 and it's sort of a bit of a challenge for the legal
- 23 division because there are specific sort of enforcement
- 24 provisions in separate rules, you know, whether it's,
- you know, people haven't filed their forms correctly or

1 on time. Sometimes that triggers a certain enforcement

- 2 proceeding, but it's in that rule as proposed to in the
- 3 enforcement rule. So you just -- you know, we have to
- 4 keep on top of just where the enforcement authority is
- 5 through the OCC rules.
- 6 COMMISSIONER BALCH: Well, I mean, this is
- 7 about a narrow circumstance, so hopefully it will not
- 8 occur often, and anybody reviewing that case will be
- 9 reading this rule.
- 10 MR. BRANCARD: Yeah. I mean, at some point
- 11 we may want to go back through the rules and sort of
- 12 pull these things out of here and put them all in -- you
- 13 know, in the enforcement rule.
- 14 COMMISSIONER BALCH: That's somebody else's
- 15 problem.
- 16 MR. BRANCARD: Not today's problem.
- 17 CHAIRWOMAN RILEY: As my son would say,
- 18 "The future means" --
- 19 COMMISSIONER BALCH: Future is somebody
- 20 else's problem.
- 21 CHAIRWOMAN RILEY: Okay.
- 22 COMMISSIONER BALCH: I think that clarifies
- 23 it.
- MR. BRANCARD: So we're going to do the
- 25 switch back to "director or director's designee"?

- 1 CHAIRWOMAN RILEY: Yes.
- 2 And I'm okay with D.
- 3 MR. BRANCARD: And 19.15.4 is the process
- 4 rule, so it's often -- it's generally dealing with how
- 5 you file a proceeding and who gets notice, more
- 6 importantly.
- 7 CHAIRWOMAN RILEY: Okay.
- 8 COMMISSIONER BALCH: So "Transitional
- 9 Provisions." I think this is really just saying that if
- 10 you're operating under the old version of the rule, you
- 11 don't have to switch to this until such date this
- 12 becomes effective, so any new release report, C-141s
- 13 that come in.
- 14 COMMISSIONER MARTIN: After the effective
- 15 date.
- 16 COMMISSIONER BALCH: Uh-huh.
- 17 CHAIRWOMAN RILEY: Yup. I'm good.
- 18 COMMISSIONER BALCH: Which is fine. That's
- 19 the cleanest way to do it. They may choose to if it's
- 20 better or more clear.
- 21 CHAIRWOMAN RILEY: Do you have something --
- MR. BRANCARD: Yes, I do.
- 23 CHAIRWOMAN RILEY: -- for us to review?
- MR. BRANCARD: Okay. So B.(1), the first
- 25 phase comes out of 11A. Okay? So 11A is the -- you

1 don't have to characterize the site if you have, you

- 2 know, remediated and submitted a final closure report
- 3 within 90 days of the discovery of the release. Okay?
- 4 So that's the first thing.
- 5 So that means you have to either then
- 6 submit a remediation plan or unless the Division
- 7 determines that you need to do an abatement plan, you do
- 8 that. Then the last sentence just sort of indicates
- 9 when you would be -- it's a "may," but I assume it's
- 10 probably a "shall." But if you have groundwater or
- 11 contamination above standards, you would need to do an
- 12 abatement plan.
- Number (2), then, is the attempt to deal
- 14 with the deadline.
- 15 COMMISSIONER BALCH: I think this is much
- 16 more clear this way.
- 17 CHAIRWOMAN RILEY: Uh-huh.
- 18 COMMISSIONER BALCH: The only thing I might
- 19 do is modify the language in (2) slightly.
- MR. BRANCARD: Okay.
- 21 COMMISSIONER BALCH: So "any remediation
- 22 that exceeds 90 days after division approval of the
- 23 remediation plan must follow the division-approved
- 24 timeline proposed within the remediation plan."
- 25 COMMISSIONER MARTIN: Under your new

- 1 29.12B.(1), what about the sentence there that allows
- 2 for an extension request? That's not necessary anymore?
- 3 MR. BRANCARD: That's gone, but we could
- 4 put that back in.
- 5 COMMISSIONER BALCH: I think you still want
- 6 to have an extension request because there are -- that's
- 7 a different case.
- 8 MR. BRANCARD: Right.
- 9 COMMISSIONER BALCH: That's where you
- intended to, but you can't; something comes up. Right?
- MR. BRANCARD: I thought about that, but we
- 12 hadn't discussed it, so I didn't put it back in. I can
- 13 put that back in. No problem.
- So that reads: "The responsible party may
- 15 request an extension of time to remediate upon showing a
- 16 good cause as determined by the division."
- 17 COMMISSIONER MARTIN: Right.
- 18 COMMISSIONER BALCH: Put that back in.
- 19 MR. BRANCARD: Put that back in at (2) --
- 20 at the end of (2), right?
- 21 CHAIRWOMAN RILEY: I think the second
- 22 sentence of (2) is circular.
- 23 COMMISSIONER BALCH: That's the one I just
- 24 tried to modify.
- 25 CHAIRWOMAN RILEY: I think we have to start

1 from the beginning. "Any remediation that exceeds 90

- 2 days from its onset" or whatever. You know, when you
- 3 begin your 90 days, "must have an approved timeline
- 4 within the remediation plan" or something to that
- 5 effect. This is kind of saying anything that exceeds 90
- 6 days after Division approval of your remediation plan
- 7 must be approved within the remediation plan, approved
- 8 by the Division. I think that's got the cart before the
- 9 horse, or the cart and horse are kind of running
- 10 together, and that's not a good place to have those two.
- 11 COMMISSIONER BALCH: And really it just
- 12 kind of comes across that other concept of being able to
- 13 just turn in a closure report in that case. So we might
- 14 just say, "Any remediation that exceeds 90 days must
- 15 follow a timeline proposed within the remediation plan."
- 16 That way you will only have the remediation plan one
- 17 time.
- 18 CHAIRWOMAN RILEY: "Any remediation plan
- 19 that exceeds 90 days must have prior approval"?
- 20 COMMISSIONER BALCH: You're right. Ninety
- 21 days after approval -- remediation plan. It's not
- 22 approved yet.
- 23 COMMISSIONER MARTIN: I'm not sure how this
- 24 language improves upon --
- 25 (Laughter.)

1 CHAIRWOMAN RILEY: Okay. Let's go back to

- 2 what we said before.
- 3 COMMISSIONER BALCH: I think instead of
- 4 trying to do a separate concept of the 90 days, you can
- 5 just submit a closure report or you could go the route
- of a site plan, remediation plan and a closure report.
- 7 You want to make sure that's where the 90 days comes in.
- 8 I think that's why we talked about separating it out.
- 9 MR. BRANCARD: The 90 days in paragraph (2)
- 10 is different from the 90 days in paragraph (1). Right?
- 11 Paragraph (1) is before you even submit a reclamation
- 12 plan, because you have 90 days to submit a reclamation
- 13 plan.
- 14 COMMISSIONER BALCH: Right. That's why we
- 15 separated it out, two different cases.
- 16 COMMISSIONER MARTIN: Then I would propose
- 17 to strike the last sentence in (2), which I don't quite
- 18 understand anyway. I agree it's circular. I'm not sure
- 19 it's necessary.
- 20 COMMISSIONER BALCH: Remediation plan has
- 21 four or five possibilities -- things you have to list
- 22 with that, right, one of which is a timeline for the
- 23 remediation. And this discussion came about -- the
- 24 reason that language was added in there, in this version
- 25 of it, was because we wanted to allow other practices

1 than just digging and hauling, which you can usually

- 2 accomplish within 90 days. Other things might take
- 3 substantially longer. However, that would have to be
- 4 Division approved, requiring a remediation plan in every
- 5 case if you're going to exceed the 90 days and in case
- 6 you're going to exceed the 90 days.
- 7 I would say in (2), instead: "Any
- 8 remediation under 19.15.29 should be completed as soon
- 9 as practical. Any remediation that exceeds 90 days must
- 10 follow the division-approved timeline within the
- 11 remediation plan."
- 12 COMMISSIONER MARTIN: All right. So you're
- 13 assuming than the remediation plan is calling for more
- 14 than 90 days?
- 15 COMMISSIONER BALCH: Well, that's an option
- 16 that they could do. It's saying if it's more than 90.
- 17 The goal is 90, but if it's more than 90, there has to
- 18 be a division-approved timeline.
- 19 COMMISSIONER MARTIN: I'm not sure that's
- 20 what that says, but I understand what you're saying.
- 21 COMMISSIONER BALCH: That's what I'm trying
- 22 to say. That eliminates the need for a variance every
- 23 time you want to do something that's going to be more
- 24 than 90 days. It can be -- remediation plan.
- 25 COMMISSIONER MARTIN: I see what you're

1 saying. I'm not sure the language is correct, but --

- 2 CHAIRWOMAN RILEY: Yeah.
- 3 COMMISSIONER BALCH: So my remediation that
- 4 exceeds 90 days must follow the division-approved
- 5 timeline within the remediation plan. I'm not sure if
- 6 that's the way to put it.
- 7 COMMISSIONER MARTIN: Right.
- 8 CHAIRWOMAN RILEY: "Outlined in the
- 9 remediation plan."
- 10 COMMISSIONER BALCH: "Given in the
- 11 remediation plan." You could even leave "proposed" in
- 12 the remediation plan, except at that point, it's not
- 13 proposed. It's already accepted.
- 14 CHAIRWOMAN RILEY: Yeah, it's accepted. I
- 15 think that works.
- 16 COMMISSIONER BALCH: "Must follow the
- 17 division-approved timeline of the remediation plan" --
- 18 "in the remediation plan."
- 19 COMMISSIONER MARTIN: I hear what you're
- 20 saying.
- 21 COMMISSIONER BALCH: That would certainly
- 22 address Mr. Price's concerns about is this just a
- 23 dig-and-haul?
- 24 CHAIRWOMAN RILEY: Right at the start, you
- 25 can --

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1 COMMISSIONER BALCH: While still
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- 2 encouraging everything to be done within the 90 days --
- 3 COMMISSIONER MARTIN: Uh-huh.
- 4 COMMISSIONER BALCH: -- unless there is a
- 5 good reason not to -- being best practice.
- 6 COMMISSIONER MARTIN: That's -- I didn't
- 7 consider it a dig-and-haul truly to begin with. So --
- 8 MR. BRANCARD: Perhaps we can put this
- 9 language in the next version we do.
- 10 So what is it?
- 11 COMMISSIONER BALCH: "Any remediation that
- 12 exceeds 90 days must follow the division-approved
- 13 timeline in the remediation plan," and you could point
- 14 to --
- 15 CHAIRWOMAN RILEY: You have to put
- 16 "division approved" in there.
- 17 COMMISSIONER BALCH: Yeah, "division
- 18 approved."
- 19 CHAIRWOMAN RILEY: Did you say that?
- 20 COMMISSIONER BALCH: Yeah.
- 21 And you can point to -- I think it's in the
- 22 very next section -- what has to be in the remediation
- 23 plan outline, if you want to, but it's right below it.
- MR. BRANCARD: Do we want to keep the
- 25 "extension" sentence after that?

1 COMMISSIONER BALCH: Yeah. I think the

- 2 "extension" sentence is good.
- 3 COMMISSIONER MARTIN: Yeah.
- 4 COMMISSIONER BALCH: Good catch. Things
- 5 happen --
- MR. BRANCARD: Uh-huh.
- 7 COMMISSIONER BALCH: -- to the best laid
- 8 plans.
- 9 CHAIRWOMAN RILEY: Uh-huh.
- 10 COMMISSIONER BALCH: Good catch. We were
- 11 going to have to go back to that eventually -- on
- 12 circularity.
- 13 CHAIRWOMAN RILEY: Well, I knew it was
- 14 because I couldn't make heads or tails.
- 15 COMMISSIONER BALCH: Usually you can tell
- 16 that there is something bad logically when the people in
- 17 the audience are sitting on their hands going like this
- 18 (demonstrating).
- 19 CHAIRWOMAN RILEY: Okay. What's next? Any
- 20 other outstanding pieces?
- 21 COMMISSIONER BALCH: Well, we've gone
- 22 through the whole thing once. I think -- I don't think
- 23 we found anything that we didn't have consensus on.
- 24 COMMISSIONER MARTIN: I don't think so.
- 25 CHAIRWOMAN RILEY: We tabled something --

1 did we get back to it? -- in the very beginning. It was

- 2 wellstream.
- 3 COMMISSIONER BALCH: Wellstream.
- 4 CHAIRWOMAN RILEY: Did we get comfortable
- 5 with wellstream? We did, didn't we?
- 6 COMMISSIONER BALCH: I think we did.
- 7 COMMISSIONER MARTIN: So we'll leave that?
- 8 CHAIRWOMAN RILEY: Yeah.
- 9 COMMISSIONER BALCH: We talked about it for
- 10 half an hour.
- 11 CHAIRWOMAN RILEY: I just know I wrote
- 12 "table" on something.
- 13 COMMISSIONER BALCH: So probably we need to
- 14 get a new version and look at it again. So I'm
- 15 wondering if we want to do that before we start to talk
- 16 about what the order should look like, because we've
- 17 already talked about one item that needs to be in there,
- 18 the modification of the C-145.
- 19 CHAIRWOMAN RILEY: And likely the
- 20 modification of the C-141.
- 21 COMMISSIONER BALCH: And the C-141.
- 22 CHAIRWOMAN RILEY: To capture some of
- 23 these --
- 24 COMMISSIONER BALCH: Do you plan on writing
- 25 all the findings yourself, or are you going to ask for

- 1 assistance?
- 2 MR. BRANCARD: I was thinking of doing it
- 3 myself.
- 4 COMMISSIONER BALCH: Okay.
- 5 MR. BRANCARD: We have a meeting on June
- 6 21st, and I think I can get the order in advance of
- 7 that.
- 8 COMMISSIONER BALCH: Great.
- 9 COMMISSIONER MARTIN: Yes.
- 10 COMMISSIONER BALCH: It jumped around quite
- 11 a bit, but it ended up on the 21st, that particular
- 12 meeting. We started on the 26th, and then jumped to the
- 13 25th and then back to the 21st.
- MR. BRANCARD: I think we have one hearing
- 15 scheduled for that date.
- 16 COMMISSIONER BALCH: I know it's not a lot
- 17 of time. Would you be able to make some sort of an
- 18 outline of what you think might be in that order in the
- 19 relatively near term that we can review before we close
- 20 the case?
- MR. BRANCARD: Well, you know, I just did
- 22 the order on the horizontal well rule. And I start with
- 23 summarizing the proceedings and then do sort of a
- 24 summary of who testified and briefly what they said, and
- 25 then sort of try to go through the rule proposal sort of

- 1 section by section, generally, and then if there are
- 2 sort of areas that require greater discussion -- and
- 3 there were a number of those in the horizontal well
- 4 rule -- I had separate paragraphs discussing those,
- 5 particularly if there were sort of back-and-forth
- 6 arguments of those.
- 7 COMMISSIONER BALCH: And there were also
- 8 deliberations. Do you need access to the record for
- 9 some of that, for your findings.
- 10 MR. BRANCARD: I'll use my notes because I
- 11 don't know when we would get the transcript. If we want
- 12 the order by the meeting on the 21st, we won't have the
- 13 transcript. I mean, I take pretty detailed notes, so I
- 14 don't think that's a problem.
- 15 COMMISSIONER BALCH: Well, I think we ought
- 16 to look at it one more time before we break and go to
- 17 the order on the 21st. I mean, we could do it first
- 18 thing tomorrow morning. Would that give you plenty of
- 19 time to put it together?
- 20 MR. BRANCARD: Well, what would you like to
- 21 see in the rule? I mean, I can -- I can accept a lot of
- 22 the changes that you agreed to.
- 23 COMMISSIONER MARTIN: So you can highlight
- 24 them?
- 25 MR. BRANCARD: But highlight them.

1 COMMISSIONER MARTIN: If you don't mind.

- 2 MR. BRANCARD: Do you want to keep the
- 3 highlighting in?
- 4 COMMISSIONER MARTIN: Not the old
- 5 highlighting but the new.
- 6 MR. BRANCARD: The new things --
- 7 COMMISSIONER BALCH: The things we've
- 8 changed.
- 9 MR. BRANCARD: That we've changed. Okay.
- 10 I like that.
- 11 COMMISSIONER BALCH: Yeah. That way we can
- 12 review our -- our thought process if we need to and make
- 13 sure all the language is correct and everybody's happy
- 14 with the intent before you go to the order.
- MR. BRANCARD: Okay. I can have that back
- 16 to you by, say, 4:00.
- 17 COMMISSIONER MARTIN: I'd like to try to
- 18 finish up today, again, so Florene can --
- 19 CHAIRWOMAN RILEY: Yeah.
- 20 MR. BRANCARD: She's making me do the
- 21 minutes of the meeting now (laughter).
- 22 COMMISSIONER MARTIN: She had a choice to
- 23 go to Ireland or sit here. She chose Ireland.
- 24 (Laughter.)
- 25 MR. BRANCARD: I don't understand it.

- 1 CHAIRWOMAN RILEY: Yeah. That would be
- 2 great if we could conclude today because I don't think
- 3 it would take us a lot of time to run through it one
- 4 more time, make sure it's clean.
- 5 COMMISSIONER BALCH: Probably not.
- 6 MR. BRANCARD: I'll go clean this up and --
- 7 I don't know -- 3:30, 4:00.
- 8 COMMISSIONER BALCH: When do you think?
- 9 MR. BRANCARD: Probably 3:30.
- 10 COMMISSIONER BALCH: 3:30.
- 11 Recess until 3:30.
- 12 (Recess, 2:00 p.m. to 3:35 p.m.)
- 13 CHAIRWOMAN RILEY: Starting on page 1,
- 14 there weren't any changes here.
- Going to page 2, under "Site
- 16 Stabilization, which is 29.8.(B)(3), we changed the
- 17 word "product" to "material."
- 18 COMMISSIONER BALCH: I still like that
- 19 change.
- 20 CHAIRWOMAN RILEY: I do.
- 21 Moving on down, we changed "materials" from
- 22 "products" and added Subsection E of 29.15, 29.12. That
- 23 looks good.
- 24 COMMISSIONER BALCH: 12. Section E is
- 25 closure reporting. Yup.

1 CHAIRWOMAN RILEY: Okay. Page 3, we

- 2 changed the wording in Subparagraph 4, at the top,
- 3 29.11, Subparagraph 4 to say --
- 4 COMMISSIONER BALCH: "Half mile of any
- 5 horizontal boundary of the release."
- 6 COMMISSIONER MARTIN: As opposed to?
- 7 COMMISSIONER BALCH: "Half mile of the
- 8 horizontal extent."
- 9 CHAIRWOMAN RILEY: Yes. Okay.
- Moving down to (5)(b), we changed the
- language on the last sentence to read, "The operator
- 12 shall use one or more of the following soil sampling
- 13 methods, "taking out "may" and adding "one or more of."
- 14 I like it.
- 15 COMMISSIONER BALCH: Section 5 is "any
- 16 division-approved method." So that catches everything.
- 17 CHAIRWOMAN RILEY: Okay. Turning to page
- 18 4, this is the big one. We divide the 29.12B into two
- 19 subparagraphs, (1) and (1), completely removing the
- 20 language -- original language and reworking it. So
- 21 everybody take a read.
- 22 COMMISSIONER BALCH: Just for
- 23 clarification, Bill, are we allowed to not have any text
- in B and then have the (1) and (2)?
- 25 MR. BRANCARD: I don't know. I'm not

- 1 exactly sure. We might need a title.
- 2 COMMISSIONER BALCH: This would be
- 3 "Remediation Requirements" or something like that.
- 4 CHAIRWOMAN RILEY: Yeah. I like that.
- 5 COMMISSIONER BALCH: So title B.
- 6 CHAIRWOMAN RILEY: Uh-huh.
- 7 COMMISSIONER BALCH: I still like (2).
- 8 CHAIRWOMAN RILEY: I like it.
- 9 COMMISSIONER BALCH: B is much more clear
- 10 now.
- 11 CHAIRWOMAN RILEY: You good?
- 12 COMMISSIONER MARTIN: Sure. I'm good.
- 13 CHAIRWOMAN RILEY: So paragraph C.(2) has
- 14 some changes. We added "or applicable remediation
- 15 standards." We added "written approval," which I think
- 16 is good.
- 17 COMMISSIONER BALCH: "Written approval,"
- 18 yeah.
- 19 CHAIRWOMAN RILEY: Everybody is good on
- 20 both of those.
- 21 And paragraph (3), same thing, "or other
- 22 application remediation standards."
- 23 COMMISSIONER BALCH: That's fine.
- 24 CHAIRWOMAN RILEY: You good, Ed?
- 25 COMMISSIONER MARTIN: Yeah.

1 CHAIRWOMAN RILEY: Page 5, under "Closure

- 2 Requirements, " D.(1), we added "or other applicable
- 3 constituents."
- 4 I'm good with that.
- 5 COMMISSIONER MARTIN: Me, too.
- 6 COMMISSIONER BALCH: I wonder if we want to
- 7 clarify that a little bit, say "other constituents from
- 8 other applicable remediation standards or "constituents
- 9 from other applicable remediation standards." Or it may
- 10 be an "and/or." My concern about leaving that -- that's
- 11 the intent, right? If there is another risk standard
- 12 that applies, like RCRA or something like that, you
- 13 would have to also follow those. If we leave D.(1) the
- 14 way it is right now or "or other constituents," somebody
- 15 might just make a list of the constituents they want to
- 16 have checked. So I would say, "Constituents from other
- 17 applicable standards" -- "and/or constituents from other
- 18 applicable standards."
- 19 COMMISSIONER MARTIN: Okay. I'm okay with
- 20 that.
- 21 COMMISSIONER BALCH: Did you catch that?
- MR. BRANCARD: Yeah.
- 23 COMMISSIONER BALCH: I think it just makes
- 24 it clear what other applicable constituents are.
- MR. BRANCARD: Uh-huh.

1 Okay. So Table 1, I wasn't sure whether

- 2 you wanted something else in here.
- 3 COMMISSIONER BALCH: Yeah, I do.
- 4 MR. BRANCARD: Did you want a -- did you
- 5 say something about minimum?
- 6 COMMISSIONER BALCH: Let's see. Yes. So
- 7 it should be "minimum depth below any point within the
- 8 horizontal boundary of the release from the groundwater
- 9 less than 10,000." "Minimum depth."
- 10 COMMISSIONER MARTIN: That's what you have,
- 11 right?
- 12 COMMISSIONER BALCH: Yeah.
- MR. BRANCARD: I didn't know if you had
- 14 "minimum" in there.
- 15 COMMISSIONER BALCH: It's not in there
- 16 right now.
- 17 COMMISSIONER MARTIN: I don't think that
- 18 "minimum" buys you anything.
- 19 COMMISSIONER BALCH: Yeah, it does. So if
- 20 you have a sloping water table --
- 21 COMMISSIONER MARTIN: But if the surface is
- 22 sloping, it's still a surface sloping --
- 23 COMMISSIONER BALCH: The surface of the
- 24 water table -- the water table is sloping or ponding, or
- 25 if you're near a drainage, the water that's close to the

1 ground near the river and it goes down, away from the

- 2 river. So anyplace where that spill is, you want to
- 3 find the closest place underneath the horizontal
- 4 boundary of that spill, anyplace underneath that entire
- 5 release where you find the shallowest depth, and that's
- 6 what's applicable.
- 7 COMMISSIONER MARTIN: Okay. I don't think
- 8 that solves it, but that's okay.
- 9 COMMISSIONER BALCH: I think it does. Say
- 10 "minimum."
- MR. BRANCARD: "Minimum depth." Then?
- 12 COMMISSIONER BALCH: Put a "the" in front
- of "release" just to make it flow a little better.
- MR. BRANCARD: Okay.
- 15 CHAIRWOMAN RILEY: Page 7. We added "or
- 16 final land use" to Subparagraph A.
- 17 COMMISSIONER BALCH: I like it.
- 18 COMMISSIONER MARTIN: I'm good with that.
- 19 CHAIRWOMAN RILEY: Okay. And then that
- 20 takes us to "Enforcement," and we added "pursuant to
- 21 19.15.5.10 NMAC."
- 22 COMMISSIONER MARTIN: I'm good with that.
- 23 CHAIRWOMAN RILEY: Okay. And then we
- 24 added -- or changed that back to "director or director's
- 25 designee" to match the language in the existing wells.

1 COMMISSIONER MARTIN: 14.4 or something

- 2 like that.
- 3 CHAIRWOMAN RILEY: Uh-huh.
- 4 COMMISSIONER BALCH: Well, it didn't change
- 5 all that much.
- 6 CHAIRWOMAN RILEY: Uh-uh. No. But what we
- 7 did change was very important stuff.
- 8 COMMISSIONER BALCH: Just the important
- 9 stuff.
- 10 CHAIRWOMAN RILEY: So just had a couple of
- 11 other little minor changes that I think could be
- 12 captured with the next draft that we review at our next
- 13 meeting.
- Would that be appropriate, Mr. Brancard?
- 15 MR. BRANCARD: I would intend that at the
- 16 next meeting, there would be a clean draft.
- 17 COMMISSIONER BALCH: In the final form?
- MR. BRANCARD: Close to.
- 19 COMMISSIONER BALCH: I mean, we can -- it
- 20 has to be proofread. We can individually review the
- 21 draft as long as we don't discuss it amongst ourselves.
- 22 MR. BRANCARD: Sure. I will send it out in
- abeyance.
- 24 CHAIRWOMAN RILEY: The order?
- MR. BRANCARD: And the order I will get out

1 in abeyance and set on the agenda for the June 21st

- 2 meeting.
- 3 COMMISSIONER BALCH: Sounds great.
- 4 COMMISSIONER MARTIN: Yeah.
- 5 CHAIRWOMAN RILEY: All right. June 21st.
- 6 So that completes deliberations for Title
- 7 19, Chapter 15, Part 29.
- 8 We'll continue the matter until June 21st
- 9 where we'll look at the final version of this rule, as
- 10 well as an order and consider it for approval.
- 11 So going back to our agenda for the
- 12 meeting, do we have any other business that needs to be
- 13 discussed at this meeting?
- MR. BRANCARD: No.
- 15 COMMISSIONER MARTIN: I do not.
- 16 COMMISSIONER BALCH: Nothing here.
- 17 CHAIRWOMAN RILEY: I do not.
- 18 So we can adjourn if I have a motion to
- 19 adjourn today's meeting.
- 20 COMMISSIONER BALCH: So moved.
- 21 COMMISSIONER MARTIN: So seconded.
- 22 COMMISSIONER BALCH: Third over there
- 23 from -- (laughter).
- 24 CHAIRWOMAN RILEY: Thank you, everybody.
- 25 It didn't take as long as we thought it would.

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1	(The	proceedings	conclude,	3:47 p.m.)
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- 1 STATE OF NEW MEXICO
- 2 COUNTY OF BERNALILLO

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- 4 CERTIFICATE OF COURT REPORTER
- 5 I, MARY C. HANKINS, Certified Court
- 6 Reporter, New Mexico Certified Court Reporter No. 20,
- 7 and Registered Professional Reporter, do hereby certify
- 8 that I reported the foregoing proceedings in
- 9 stenographic shorthand and that the foregoing pages are
- 10 a true and correct transcript of those proceedings that
- 11 were reduced to printed form by me to the best of my
- 12 ability.
- I FURTHER CERTIFY that the Reporter's
- 14 Record of the proceedings truly and accurately reflects
- 15 the exhibits, if any, offered by the respective parties.
- I FURTHER CERTIFY that I am neither
- 17 employed by nor related to any of the parties or
- 18 attorneys in this case and that I have no interest in
- 19 the final disposition of this case.
- DATED THIS 11th day of July 2018.

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MARY C. HANKINS, CCR, RPR
Certified Court Reporter
New Mexico CCR No. 20

Date of CCR Expiration: 12/31/2018
Paul Baca Professional Court Reporters

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