# STATE OF NEW MEXICO ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT OIL CONSERVATION COMMISSION

APPLICATION OF COG OPERATING, LLC FOR CANCELLATION OF OPERATOR'S AUTHORITY AND TERMINATION OF SPACING UNITS, YESO ENERGY, INC. DOW "B" 28 FED. WELL NO. 1, EDDY COUNTY, NEW MEXICO.

CASE NO. 14472 De Novo Order No. R-13294-C

APPLICATION OF THE NEW MEXICO OIL CONSERVATION DIVISION, THROUGH THE COMPLIANCE AND ENFORCEMENT MANAGER, FOR AN ORDER AUTHORIZING THE DIVISION TO RECOGNIZE AN OPERATOR OF RECORD FOR WELLS CURRENTLY OPERATED BY YESO ENERGY, INC.; LEA, EDDY AND CHAVES COUNTIES, NEW MEXICO.

CASE NO. 14547 Order No. R-13309-C

# ORDER OF THE COMMISSION

This cause came on for hearing on June 29, 2011 at Santa Fe, New Mexico, before the Oil Conservation Commission (Commission) and for deliberation on July 28, 2011.

NOW, on this 25th day of August, 2011, the Commission, a quorum being present, having considered the record and being fully advised in the premises,

### FINDS AND CONCLUDES THAT:

- (1) On July 13, 2010, under Case No. 14472, the Oil Conservation Division (Division) entered Order No. R-13294. That Order addressed the Dow B Federal Well No. 1 (API No. 30-015-28676), also referred to as the Dow B 28 Federal Well No. 1 and the Dow B 28 Federal No. 1, and contained the following relevant conclusions:
  - "(6) Yeso has wholly failed to fulfill its obligations as operator under Division rules and orders, and its right to operate the subject well should be terminated.
  - (7) COG has no interest in this property at this time except the possibility that their application to use this well as a disposal well will be granted.

(8) Plugging the well should be suspended for six months to allow COG to pursue its application for an easement or other legal authority to take possession of the subject well."

Pursuant to these and other conclusions, the Division ordered as follows:

- "(1) The Division hereby terminates the authority of Yeso Energy to act as operator of the Dow "B" 28 Federal Well No. 1 (API No. 30-015-28676) located in Section 28, Township 17 South, Range 31 East, (Unit P) NMPM, in Eddy County, New Mexico.
- (2) The Division shall not plug the subject well prior to July 30, 2011 unless COG advises that it is no longer pursuing its plan to obtain the right to use this well.
- (3) COG shall file an application with the Division to use the subject well for disposal operations without the necessity of a change of operator that would be ordinarily required."

#### COG Ex. 8.

- (2) Yeso Energy filed a request for de novo review of Order No. R-13294 in Case No. 14472. However, by letter dated October 6, 2010, Yeso Energy withdrew from this case and did not appear at the de novo hearing in this matter. OCD Ex. 1.H.
- (3) In Case No. 14547 the Division filed an application seeking the Commission's guidance on designating a new operator of record for wells Yeso Energy formerly operated, including the Dow B Federal Well No. 1, the Dalton Federal Well No. 1, and the Gulf McKay Federal Well No. 1. OCD Ex. 1.E.
- (4) By Order No. R-13309, issued August 23, 2010, Mark Fesmire, Acting Director of the Oil Conservation Division, found that Case Nos. 14472 and 14547 arise from common facts, and that the resolution of the issues in one case will likely affect the resolution of the other case. OCD Ex. 1.E.
- (5) Director Fesmire exercised his discretion pursuant to Subsection B of 19.15.4.20 NMAC to direct the Commission to hear Case No. 14547, and directed that Case No. 14547 be heard with Case No. 14472. OCD Ex. 1.E.
- (6) Due notice has been given in Case No. 14472 and Case No. 14547 and the Commission has jurisdiction of the subject matter. OCD Ex. 1.J.
- (7) The Division, COG Operating LLC (COG), and Judah Oil, LLC (Judah Oil) appeared at the hearing before the Commission on June 29, 2011. Tr. 5.

(8) Division records currently identify Yeso Energy as the operator of record of the following wells:

- a. Dalton Federal No. 1, 30-015-25259
- b. Dow B Federal No. 001, 30-015-28676
- c. Morgan Federal No. 001, 30-005-20667

See OCD Ex. 2; Tr. 26 (Sanchez testimony).

- (9) On August 11, 2010, Judah Oil filed for approval with the United States Department of the Interior, Bureau of Land Management (BLM) to become the operator of record for the Dow B Federal Well No. 1, the Dalton Federal No. 1, and the Gulf McKay Federal No. 1. See Judah Ex. F and I; Tr. 97 (Campanella testimony).
- (10) On August 17, 2010, Judah Oil filed an administrative application with the Division seeking authority to convert the Dow B Federal Well No. 1 into a commercial disposal well. *See* Judah Ex. K.
- (11) On August 18, 2010, one month after the entry of Order No. R-13294, Judah Oil submitted a fully executed Change of Operator Form C-145 to take over operation and financial responsibility for three wells Yeso Energy formerly operated: the Dow B Federal No. 1, the Gulf McKay Federal No. 1, and the Dalton Federal No. 1. See Judah Ex. N; Tr. 45:11-46:13 (Sanchez testimony).
- (12) On or about August 31, 2010, COG Operating LLC (COG) filed a competing administrative application with the Division seeking authority to convert the Dow B Federal Well No. 1 into a private disposal well. COG Ex. 9.
- (13) The Division has subsequently approved Judah Oil as the Division designated operator for the Gulf McKay Federal Well No. 1, and Judah Oil has placed the well back into active status. Judah Ex. E; Tr. 97 (Campanella testimony).
- (14) The Division has not yet approved Judah Oil as operator of the Dow B Federal No. 1 and the Dalton Federal No. 1, and Division records still reflect Yeso Energy as the Division designated operator of record for these two federal wells. *See* OCD Ex. 2; Tr. 28 (Sanchez testimony).
- (15) With respect to Judah Oil's qualifications and efforts to assume financial responsibility for the Dow B Federal No. 1 and the Dalton Federal No. 1, the evidence establishes that:
- a. Since August 31, 2010, Judah Oil has been the BLM approved operator of record for these wells. *See* Judah Ex. F and I.

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b. Judah Oil has undertaken efforts to return these federal wells to beneficial use within the time frame the BLM required and with oversight of BLM personnel.

- (i) With respect to the Dalton Federal No. 1, Judah Oil has addressed environmental issues and demonstrated to the BLM that the well is capable of producing oil. See Judah Ex. G and H; Tr. 101-104 (Campanella testimony).
- (ii) With respect to the Dow B Federal No. 1, Judah Oil has submitted to the BLM, and the BLM has approved, a plan to convert this well to a commercial salt water disposal well. See Judah Ex. J.
- c. In August 2010, Judah Oil obtained and the BLM approved all of the bonds necessary to take over operations of these two federal wells and to convert the Dow B Federal No. 1 to a commercial salt water disposal well. See Judah Ex. L.
- d. In August 2010, Judah Oil filed an administrative application with the Division for approval to inject salt water into the Dow B Federal No. 1. See Judah Ex. K.
- e. In August and September 2010, Judah Oil submitted the applications to the BLM to obtain a right of way to add the Dow B Federal No. 1 as a commercial injection well to its Cedar Lake Disposal Facility. *See* Judah Ex. M; Tr. 114-116.
- f. Judah Oil has filed with the BLM for approval of its Cedar Lake Disposal Facility and expects approval of the facility in a short period of time. *Id.*
- g. Judah Oil has all of the bonds the Division requires to operate wells in New Mexico.
- h. Judah Oil is the only operator that has applied with the Division to become operator of record for these two wells. *See* Judah Ex. N.
- (16) With respect to COG's qualifications and efforts to assume financial responsibility for the Dow B Federal Well No. 1, the evidence establishes that:
- a. On or about August 31, 2010, COG filed a competing administrative application with the Division seeking approval to inject salt water into the Dow B Federal No. 1. See COG Ex. 9.
- b. On September 24, 2010, COG filed an administrative application with the BLM seeking a right of way for the purpose of utilizing the Dow B Federal No. 1 as a private disposal well. *See* COG Ex. 2. The BLM has not approved that application.

- c. COG has not filed to become operator of record for this well with either the BLM or the Division, nor has COG undertaken steps to bring this federal well under its current bonds. See Tr. 73-77 (Evans testimony).
- d. Since COG is not the operator of record recognized by the BLM, COG has no current right to use the Dow B Federal No. 1 and has provided no other evidence of any current right to use this wellbore.
- e. COG has presented no evidence of any approved plan filed with the BLM to use the Dow B Federal No. 1 as a private disposal well.
- (17) COG's status with respect to the Dow B Federal No. 1 remains effectively the same as it did when the Division entered Order No. R-13294 in July 2010: "COG has no interest in this property at this time except the possibility that their application to use this well as a disposal well will be granted" and has not obtained any other "legal authority to take possession of the subject well".
- (18) Subsection C of 19.15.9.9 NMAC identifies the circumstances under which the Division may deny approval of a new operator. The evidence establishes that none of these circumstances exist with respect to Judah Oil.
- a. The evidence establishes Judah Oil is in compliance with the inactive well rule, Subsection A of 19.15.5.9 NMAC. *See* Judah Ex. D; Tr. 51 (Sanchez testimony).
- b. Since filing to become the Division designated operator of record for these two federal wells, Judah Oil has expressed a willingness to enter into an agreed compliance order as necessary to bring these two wells into compliance with the inactive well rule. See Tr. 128, 175-76 (Campanella testimony). See also Tr. 58 (Sanchez testimony).
- (19) The evidence established no corporate relationship between Judah Oil and Yeso Energy, and the companies do not share common directors, officers, or personnel. *See* Judah Ex. A; Tr. 90-91, 94 (Campanella testimony).
- (20) The Division has expressed concern that a purchase and sale agreement involving these federal wells between Yeso Energy as seller, and Judah Oil as buyer, may have created an "affiliate" arrangement within the meaning of Subsection B of 19.15.9.8 NMAC.
- (21) With respect to the purchase and sale agreement, the evidence establishes that:
- a. Judah Oil entered into the purchase and sale agreement with Yeso Energy to acquire whatever rights Yeso Energy had to several wells, including the Dow B 28 Federal No. 1 and the Dalton Federal No. 1. *See* Judah Ex. B:

- b. Judah Oil did not have any prior dealings with Yeso Energy and was first approached by Yeso Energy to acquire contractual rights to these wells in July 2010. See Tr. 92-93 (Campanella testimony).
- c. Under the purchase and sale agreement, the conveyance of rights from Yeso Energy to Judah Oil became effective on August 11, 2010.
- d. Under the terms of the purchase and sale agreement, Yeso Energy is entitled to receive additional consideration if the Dow B 28 Federal No. 1 is permitted as a salt water disposal well, namely an additional \$50,000, a fee of \$.05 per barrel of water disposed into the well, and an overriding royalty of ten percent of the net revenue (after state and federal taxes or fees) attributable to oil collected by the salt water disposal operations and sold.
- e. The purchase and sale agreement also provides that Yeso Energy will receive additional consideration if Judah Oil decides to sell the Dow B 28 Federal No. 1 within a certain period of time. See Tr. 87-88 (Campanella testimony).
- f. Under the purchase and sale agreement, Yeso Energy retains no operational rights to the wells; does not retain any control over the use, sale, or other disposition of these federal wells; and retains no contractual responsibility for these wells. See Tr. 90 (Campanella testimony).
- (22) The current contractual arrangement between Judah Oil and Yeso Energy does not create an "affiliate" arrangement within the meaning of Subsection B of 19.15.9.8 NMAC, or as defined in Subsection B of 19.15.36.12 NMAC (dealing with approval of a permit for a surface waste management facility). See Judah Ex. C.
- (23) In addition to its purchase and sale agreement with Yeso Energy in which Judah Oil acquired any rights to the Dow B Federal No. 1 that Yeso Energy held, Judah Oil is the recognized operator of record with the BLM for the Dow B Federal No. 1.
- (24) Approval of Judah Oil as operator of the Dow B Federal No. 1 is important to the Cedar Lake Disposal Facility, a commercial disposal facility that is expected to serve the needs of an anticipated 50 trucking companies in the area and provide an anticipated disposal capacity of 30,000 to 40,000 barrels of produced water per day. See Tr. 114-115 (Campanella testimony).
- (25) It appears that the other well at issue the Dalton Federal No. 1 is currently capable of producing and ready to commence production once the Division approves Judah Oil as operator of record. See Tr. 58 (Sanchez testimony); Judah Ex. G and H.
- (26) Generally an existing operator of record and the new operator jointly apply for a change of operator with the Division. As provided in paragraph (11) above,

on August 18, 2010, Judah Oil submitted a fully executed Change of Operator Form C-145. Subsection B of 19.15.9.9 NMAC provides, however, that if the prior operator of record is unavailable, the entity or individual applying for a change of operator shall provide documentary evidence of their right to assume operations. In this matter, the Division terminated Yeso Energy's authority to operate the Dow B Federal No. 1 on July 13, 2010, prior to Judah Oil submitting the Change of Operator Form C-145.

- (27) In addition to filing the change of operator form on August 18, 2010, however, Judah Oil has provided evidence of a current right to assume operations of the Dalton Federal No. 1 and the Dow B Federal No. 1 and has effectively taken over financial responsibility for these federal wells. COG has not provided evidence of a right to assume operations of the Dow B Federal No. 1.
- (28) With respect to wells located on federal lands, it has been the Division's practice and policy to recognize, whenever possible, the same operator as the BLM. *See* Tr. 31:18-23; 52:1-5 (Sanchez testimony).
- (29) The evidence presented as the hearing demonstrates that Judah Oil is the current BLM operator of record for the Dalton Federal No. 1 and the Dow B Federal No. 1 and has a current right to assume operations of these wells. The evidence presented also established that Judah Oil is not an affiliated entity of Yeso Energy. Therefore, Judah Oil should be recognized as the Division designated operator of record.
- (30) Since Yeso Energy, the party that applied for de novo review of Case No. 14472, has now withdrawn from the case, the request for de novo review should be denied and Order No. R-13294, issued in Case No. 14472, should remain in effect.

# IT IS THEREFORE ORDERED THAT:

- (1) The request for *de novo* review of Case No. 14472 is dismissed.
- (2) The Division shall approve Judah Oil as the Division designated operator for the Dalton Federal No. 1 (API #30-015-25259) and the Dow B Federal No. 1 (API #30-015-28676).
- (3) The Division's authority to plug the Dow B Federal No. 1 granted in ordering paragraph (2) of Order No. R-12930-B is cancelled.
- (4) Jurisdiction of this case is retained for the entry of such further orders as the Commission may deem necessary.

DONE at Santa Fe, New Mexico, on this 25th day of August 2011.

STATE OF NEW MEXICO
OIL CONSERVATION COMMISSION

SCOTT DAWSON, Member

ROBERT BALCH, Member

JAMI BAILEY, Chair

SEAL