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1	STATE OF NEW MEXICO ENERGY, MINERAL AND NATURAL RESOURCES DEPARTMENT
2	OIL CONSERVATION COMMISSION
3	ORIGINAL
4	APPLICATION OF THE NEW MEXICO OIL AND GAS ASSOCIATION FOR AMENDMENT OF CERTAIN PROVISIONS OF
5	TITLE 19, CHAPTER 15 OF THE NEW MEXICO
6	ADMINISTRATIVE CODE CONCERNING PITS, CLOSED-LOOP SYSTEMS, BELOW GRADE TANKS AND SUMPS AND OTHER
7	ALTERNATIVE METHODS RELATED TO THE FORE GOING MATTERS, STATE-WIDE.
8	CASE NO. 14784 AND 14785
9	CASE NO. 14704 AND 14705
10	
11	VOLUME 24
12	January 18, 2013
13	12:00 Noon 1220 South St. Francis Drive
14	Porter Hall, Room 102 Santa Fe, New Mexico
15	
16	
17	THE COMMISSION:
18	JAMI BAILEY, Chairperson
19	GREG BLOOM, Commissioner
20	DR. ROBERT BALCH, Commissioner
21	MARK SMITH, Esq.
22	FLORENE DAVIDSON, COMMISSION CLERK
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1 (Note: In session at 12:00.)

2 CHAIRPERSON BAILEY: Today is Friday, 3 January the 18th in Porter Hall in Santa Fe, New 4 Mexico. This is the meeting of the Oil Conservation 5 Commission to continue deliberating in Consolidated 6 Cases 14784 and 14785. We had looked at a draft 7 overnight, and Commissioners, before we get into the 8 substantive deliberations of Tables 1 and 2 again, I 9 went through and found a few items that I think should be corrected before we have a final copy. 10 Beginning with the definition for 11 multi-well fluid management pits on Page 2, the 12 phrase that we inserted yesterday I think modifies 13 14 the wrong word, so I would like to reorganize the structure of the last sentence of that definition to 15 move the phrase "such as a pond, pit or other 16 impoundment" to be placed right after the word 17 "structure," so it would read "any containment 18 structure such as a pond, pit or other impoundment 19 that holds only freshwater that has not been treated 20 21 for oil field purposes is not a multi-well fluid 22 management pit." 23 DR. BALCH: That's fine. 24 COMMISSIONER BLOOM: I think that makes 25 sense.

Page 4611 1 DR. BALCH: While we are on this 2 paragraph, I wonder am I the only one making a note for Theresa to go fix all the "on-sites" that aren't 3 4 hyphenated. Located on site or on-site. We have a definition for on-site and this is a different 5 spelling. 6 7 CHAIRPERSON BAILEY: I would prefer it all 8 one word without the hyphen. DR. BALCH: Doesn't matter but I think we 9 need to be consistent. 10 11 COMMISSIONER BLOOM: We can do a search and replace for on-site and change it to on site. 12 DR. BALCH: We probably ought to change in 13 the definition as well. 14 15 CHAIRPERSON BAILEY: Do you want to do that now Theresa? On break? Okay. That change in 16 the structure of the sentence in L, multi-well fluid 17 management pit, needs to be reflected in the same 18 sentence in the definition for temporary pit over on 19 Page 3. So it would read, "Any containment 20 structure such as pond, pit or other impoundment 21 that holds only freshwater." 22 COMMISSIONER BLOOM: Before we move on, I 23 had a question about part of multi-well fluid 24 25 management pit that Mr. Balch brought up. Given our

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Page 4612 1 definition of on-site, would it still be allowable 2 for an operator to have a multi-well fluid 3 management pit that is on-site or off-site? 4 DR. BALCH: Well, multi-well fluid 5 management pits are a little different animal 6 because you are, by necessity, centralizing the 7 location. COMMISSIONER BLOOM: Right. I wanted to 8 make sure we didn't define on-site. 9 DR. BALCH: By the definition we have 10 on-site or off-site. 11 CHAIRPERSON BAILEY: Of a well drilling 12 13 location. You have to have the continuing phrase. DR. BALCH: Can we go back up to the 14 definition L? 15 COMMISSIONER BLOOM: Maybe we better use 16 17 on or off well drilling locations so we don't bring in the definition of on-site? Or does that beg the 18 question, do we want a multi-well fluid management 19 20 pit to be able to serve wells which are outside the boundaries of a single lease? 21 DR. BALCH: I think the goal would be to 22 23 have a multi-well fluid management pit be able to support as many wells as it could for a single 24 operation. That operation may have a permit that 25

Page 4613 1 has multiple leases in it. 2 COMMISSIONER BLOOM: This would allow it 3 to serve a unit, for example. DR. BALCH: There are practical 4 5 limitations how far you can pipe the water over the surface. But this is a special case and that's why 6 7 it has its own definition. CHAIRPERSON BAILEY: So with this 8 definition as it's written it means it's either 9 within the boundaries of the single lease or 10 off-site, meaning it doesn't qualify, and may be 11 outside that lease. So I think you bring up a good 12 13 point that we need to understand that. 14 DR. BALCH: Legally speaking, does that 15 cause conflict with the definition of on-site? Or 16 do you have the definition of being on a single lease? 17 MR. SMITH: I don't see why. 18 DR. BALCH: 19 Okay. 20 MR. SMITH: Can you explain to me why you thought it might? 21 DR. BALCH: I don't know the effect of 22 having a definition for on-site and we don't have 23 24 one for off-site. MR. SMITH: I think anything that is not 25

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Page 4614 on-site would be off-site. 1 2 DR. BALCH: Makes sense logically but I 3 didn't know if it made sense legally. 4 CHAIRPERSON BAILEY: Are we okay with 5 that? 6 DR. BALCH: I think so. 7 COMMISSIONER BLOOM: I think so. 8 CHAIRPERSON BAILEY: Let's go to the 9 definition for sump. Means a subgrade, impermeable 10 vessel that is partially buried in the ground, not into ground. 11 Scrolling down to Section 8, the second 12 sentence says, "Facilities permitted pursuant to the 13 Surface Waste Management Rule are exempt from this 14 rule." I realize that this rule deals with 15 16 below-grade tanks which may be present at a surface waste management facility. If we are exempting 17 below-grade tanks from this rule when they appear at 18 surface waste management facilities, then the OCD 19 20 would have to go through the entire rule of 17 to 21 ensure that it still meets the integrity test, 22 reclamation test and all of that. 23 I would suggest that we delete that sentence, because our current Rule 36 does reference 24 Rule 17 for those facilities that are covered under 25

Page 4615 1 17. 2 I agree. It could COMMISSIONER BLOOM: also be read to say that a below-grade tank, if it 3 4 is permitted or if it's regulated by Rule 36, they 5 are exempt from Rule 17 and below-grade tanks 6 wouldn't apply. 7 CHAIRPERSON BAILEY: Would not apply. Right. That's why I suggest that we delete that 8 9 sentence. 10 COMMISSIONER BLOOM: I agree with that. 11 CHAIRPERSON BAILEY: The idea follows 12 through in Section 9, Permit Application and Registration. That first sentence says, "An 13 operator shall use the appropriate form C 144 to 14 15 apply to the Division to construct or use the pit with the proposed alternative method or to register 16 a below-grade tank to which this particular rule 17 18 applies." I think we should delete to which rule 19.15.17 NMAC applies. 19 20 DR. BALCH: Because it applies to all of 21 them. 22 CHAIRPERSON BAILEY: Are we in favor of 23 that? 24 DR. BALCH: Yes. 25 COMMISSIONER BLOOM: Yes.

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Page 4616 1 CHAIRPERSON BAILEY: Within that same 2 paragraph it says "for upstream facilities the 3 operator may submit form C 144." We have no 4 definition for what upstream facilities means. 5 DR. BALCH: Is there a definition anywhere in the Oil and Gas Act? 6 7 CHAIRPERSON BAILEY: Not that I'm familiar 8 with. We could begin that sentence deleting "for upstream facilities" and capitalize it and say, "The 9 operator may submit Form C 144 separately or as an 10 attachment to an application for a well permit." Or 11 delete the word "upstream." To me that doesn't add 12 anything and creates confusion. 13 14 DR. BALCH: Right. Because it makes you 15 wonder if we could have something similar for downstream. 16 17 CHAIRPERSON BAILEY: Right. 18 DR. BALCH: I would support the change to remove "for upstream facilities." If there was a 19 definition, everything that we put into the 20 definition would be the things that are addressed by 21 22 this rule anyway. 23 CHAIRPERSON BAILEY: Right. COMMISSIONER BLOOM: 24 You almost have some 25 of that same language. If you look at the rest of

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Page 4617 the sentence they're talking about, seems to be 1 similar to the preceding sentence. 2 CHAIRPERSON BAILEY: So that sentence you 3 4 are saying is not even necessary? 5 COMMISSIONER BLOOM: Might be correct if 6 we wanted to take Form C101 or C103 and move it up 7 behind "permit application" in the preceding sentence. The sentence begins with "for upstream 8 9 facilities." 10 CHAIRPERSON BAILEY: It's saying when you 11 can submit C 144, and that's exactly what it says in 12 the sentence above, so we could just put --13 DR. BALCH: You could almost delete the entire sentence. 14 15 CHAIRPERSON BAILEY: The entire sentence could be deleted. 16 COMMISSIONER BLOOM: That will work. 17 18 DR. BALCH: Do you anticipate when the OCD does this they will have like a C 144 T for tank and 19 20 C 144 P for pits and M for multi-well? CHAIRPERSON BAILEY: Yes. 21 22 DR. BALCH: Okay. 23 CHAIRPERSON BAILEY: We come across the 24 term on-site on Page 16, which is Section 12, 25 Operational Requirements, B3 where it says, "The

Page 4618 1 operator shall inspect a temporary pit containing 2 drilling fluids at least daily while the drilling or 3 workover rig is on site." Now, using the definition 4 that on-site includes the entire lease, we might 5 have an issue. 6 DR. BALCH: If we want to use a different 7 word or use the hyphen to differentiate it. 8 CHAIRPERSON BAILEY: I think probably 9 using a different term rather than on site in this location. 10 11 DR. BALCH: You could say, "The operator 12 shall inspect the temporary pit containing drilling fluids at least daily while the drilling or workover 13 rig is operating." 14 15 COMMISSIONER BLOOM: Present? 16 DR. BALCH: Present. You're not going to 17 idle very long because it costs you thousands of dollars a day. 18 19 CHAIRPERSON BAILEY: Let's just say 20 operating, and that way there's no question for 21 delays or shutdowns. 22 On Page 20, which is section 13, closure and site requirements, so that would be 13C8B, and 23 24 that paragraph discusses installation of the 25 geomembrane cover for closure and site reclamation.

Page 4619 1 The paragraph is specific to lined trench, but we also agreed it should apply to temporary pits. 2 DR. BALCH: I think you could just say a 3 4 lined pit or temporary pit. CHAIRPERSON BAILEY: In two locations 5 there within that paragraph. So it would say in the 6 7 lined trench or temporary pit. MR. SMITH: When you are finished here 8 9 would you go back to the operating section? CHAIRPERSON BAILEY: 10 Sure. DR. BALCH: Talking about the section we 11 just discussed? 12 MR. SMITH: 13 Yes. CHAIRPERSON BAILEY: Before we leave this 14 15 paragraph, would you scroll down to Paragraph C? Ι think that references subsection G, not F. 16 17 MR. SMITH: Again, here is a cross-reference that you will need to bracket and 18 bold-face, Theresa, and you will have to go through 19 and bracket and bold-face all cross-references so 20 21 they can be rechecked. 22 CHAIRPERSON BAILEY: You wanted to go to the operating section? 23 MR. SMITH: If you wouldn't mind. 24 You 25 also have -- go ahead.

Page 4620 1 CHAIRPERSON BAILEY: We were looking at 2 Paragraph B3. DR. BALCH: We changed the word "on-site" 3 4 to "operating." I guess it should be red. 5 MR. SMITH: Yes, it should be. Now, this 6 displays my ignorance of the pit inspection. Well, the whole project. This is not intended to require 7 8 the operator to inspect the pit while drilling is actually taking place. I mean, while the drill is 9 10 actually running. It says they do it every day DR. BALCH: 11 while the drill is running. 12 MR. SMITH: But it's while the drill is 13 14 running? DR. BALCH: Every day and thereafter every 15 week. 16 17 MR. SMITH: That's fine. As long as you want the drill running at the time. For instance, 18 let's say they drilled for some reason between 7:00 19 20 and 10:00 in the morning, then had to shut down for some reason. Do you want them -- I mean, is it 21 necessary for them to inspect that pit between 7:00 22 and 10:00? Or if they inspected it at 1:00 would 23 that satisfy your requirement? 24 25 DR. BALCH: I think just once per day.

Page 4621 The intent is once per day while there's a rig there 1 and operations are underway. You would look at the 2 3 pit once a day. 4 MR. SMITH: This could be interpreted to 5 mean that they have to inspect -- nonsensically that 6 they have to inspect the pit between 9:00 and 10:00 7 on that one day. 8 DR. BALCH: Could we just say on location? CHAIRPERSON BAILEY: 9 Sure. 10 MR. SMITH: I think that's better. CHAIRPERSON BAILEY: Then other areas I 11 found to talk about on Page 22. But we really 12 haven't gotten into the reclamation portions yet, 13 the discussion. 14 DR. BALCH: We discussed reclamation some 15 months ago. 16 17 CHAIRPERSON BAILEY: Yes, but if we look on Page 22G1B, the paragraph begins, "The operator 18 may propose an alternative to the revegetation or 19 recontouring requirement." The revegetation is a 20 21 required component of the system that was described by Mr. Mullins to protect the groundwater. 22 The system included revegetation, four feet of soil, 23 burial of the pit at some distance from groundwater. 24 25 If you lose any part of that system you have altered

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1 the results.

I would suggest that we do not have an alternative to revegetation if we have burial on-site.

5 DR. BALCH: I think that the reason that B 6 exists here is because there was perhaps potential 7 that a permanent pad would be there for the 8 operation of a well or you may want to pave it over 9 for a basketball court, those kinds of things, 10 parking lot.

11 CHAIRPERSON BAILEY: Or a rancher who has 12 a major interest in the well doesn't want to have 13 the expense of revegetating. That situation arose 14 last year and they did not want to revegetate at 15 all. And as the surface owner, he wanted to allow 16 burial but not revegetation, which is an integral 17 part of this system that we are approving.

I guess I want to make sure 18 DR. BALCH: that you don't -- some better practice comes up than 19 what we have written into the reclamation standard 20 21 now, and if somebody wants to use it or even try it, I think that would be something you would want to 22 encourage. Perhaps you could leave this paragraph 23 in and raise such an alternative to the level of an 24 25 exception.

Page 4623 CHAIRPERSON BAILEY: I can agree with 1 that. 2 COMMISSIONER BLOOM: The language as it 3 stands right now, wouldn't that allow OCD to turn 4 around and say, "Non-revegetation is not an option 5 when there's been a trench burial because it doesn't 6 7 provide equal protection." 8 DR. BALCH: This is true also, because it has to demonstrate -- wait a second. 9 We have the word "effectively prevents erosion." We don't have 10 the equivalence that we have in other places where 11 we discuss alternatives. Usually you have to have 12 equal or better, and this is just equivalent. 13 I'm sorry, just effectively. 14 CHAIRPERSON BAILEY: Not even equivalent. 15 16 DR. BALCH: Another way to approach it might be to take the word "effectively" and change 17 18 it to equivalent or better. CHAIRPERSON BAILEY: So we would leave in 19 "revegetation or if the operator demonstrates that 20 the proposed alternative provides equal or better 21 prevention of erosion, protection of freshwater, 22 23 public health and the environment." 24 I think you would say DR. BALCH: 25 "effectively prevents erosion, and protects

Page 4624 freshwater, public health and the environment. 1 Ι think it's fine the way it is, because freshwater, 2 public health and the environment is the goal of the 3 entire rule. Erosion is added. 4 5 CHAIRPERSON BAILEY: Right. Where did you put in "provides equal or better"? 6 7 DR. BALCH: It should be right there where the word "effectively" is highlighted. Take out the 8 9 "effectively prevents" and put in "provides equal or 10 better prevention of erosion, and protects freshwater, public health and the environment." 11 MR. SMITH: Well, you want the equal or 12 better to modify the protection of freshwater, 13 public health and the environment as well, right? 14 CHAIRPERSON BAILEY: Yes. 15 DR. BALCH: Take out the "and" I guess 16 after erosion. 17 18 MR. SMITH: No, I don't think you need to do that. You could do "protection of." 19 20 DR. BALCH: But you are not protecting 21 erosion, you are preventing erosion. MR. SMITH: No, better, prevention of 22 erosion and protection of freshwater. 23 24 DR. BALCH: I think with that, that closes the loophole of the surface owner not wanting to 25

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Page 4625 1 revegetate. 2 COMMISSIONER BLOOM: Good point. 3 CHAIRPERSON BAILEY: Are we ready to talk 4 about Tables 1 and 2 or particularly Table 1? 5 Because I have some thoughts on that. DR. BALCH: Go ahead. 6 COMMISSIONER BLOOM: 7 I would love to hear 8 them. 9 CHAIRPERSON BAILEY: The way Table 1 is presented, it combines the idea of temporary pits 10 that are short-term, that have a short-term life, 11 closed-loop systems that have a short-term life, and 12 multi-well fluid management pits, below-grade tanks 13 and permanent pits that have long lives. A leak 14 15 from a drying pad of a closed-loop system or a 16 temporary pit has less opportunity to impact 17 groundwater. We have never had a case of contaminated groundwater from a temporary pit or 18 drying pad of a closed-loop system. 19 20 DR. BALCH: During the operation. 21 CHAIRPERSON BAILEY: During the 22 operational phase. We have had contamination from below-grade tanks and potentially multi-well fluid 23 management pits and multi-well permanent pits. 24 So 25 we really need to have different approaches in this.

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1 I know you're smiling.

2 DR. BALCH: I proposed three tables 3 yesterday.

4 CHAIRPERSON BAILEY: No, but I'm still 5 with two tables, but pulling out temporary pits and 6 drying pads from closed-loop systems and just using 7 that 600 milligrams per kilogram criteria for soil 8 and biologic protection and putting it where you 9 said to put it, in the reclamation area.

In the reclamation standard? 10 DR. BALCH: CHAIRPERSON BAILEY: Yes. And that could 11 12 possibly go in on Page 22G2 that was designed as soil cover designs for drying pads associated with 13 below-grade systems and temporary pits. Well, no, 14 we won't be able to do that. Below-grade tanks, 15 because below-grade tanks are not going to have the 16 17 four foot cover.

DR. BALCH: There's already a 600milligrams per kilogram in there.

20 CHAIRPERSON BAILEY: Right. But if we add 21 below-grade tanks in this section that talks about 22 soil cover after recontouring and testing for 23 chloride concentrations, then we could just pull 24 below-grade tanks out of this Table 1 all together. 25 By adding below-grade tanks there, we are saying if

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Page 4627 there was a leak then the chloride concentration is 1 2 going to be greater than 600 milligrams per liter. 3 DR. BALCH: If it is. 4 CHAIRPERSON BAILEY: Well, what are you 5 going to have in a below-grade tank? You are going to have produced water where obviously a leak is 6 7 going to be greater than 600. DR. BALCH: Generally brine. 8 9 CHAIRPERSON BAILEY: Yeah. Or you are going to have hydrocarbons, which may or may not 10 have -- but if you have that threshold of 600 11 milligrams per kilogram, that would trigger further 12 delineation if there was a leak. I think we're 13 covered. 14 15 DR. BALCH: Then we can have Table 1 just refer to the situation of --16 CHAIRPERSON BAILEY: Of multi-well fluid 17 management pits, permanent pits. 18 19 DR. BALCH: And remove temporary pits. 20 CHAIRPERSON BAILEY: And temporary\_pits. Because with the shallower ones, we are concerned 21 about the impact on biological components. With the 22 23 leaks that would occur from multi-well fluid management pits or permanent pits or a temporary pit 24 25 we are concerned about threats to groundwater.

Page 4628 DR. BALCH: And by definition, any of 1 2 those pits will have sufficient depth once their 3 contents and liners are removed that you would have at least four feet of cover if not ten or 12 or 20, 4 so I think the surface is protected. So we are 5 talking about the right subject in Table 1. 6 7 CHAIRPERSON BAILEY: We were trying to mix too many things together and it wasn't working, and 8 I think that led to our circular round-about 9 discussions yesterday where we never really reached 10 a decision. 11 COMMISSIONER BLOOM: 12 Do we have 2 13 correctly up there? CHAIRPERSON BAILEY: Soil cover designs 14 15 for drying pads associated with below-grade tanks. No, drying pads associated with closed-loop systems 16 17 and below-grade tanks. DR. BALCH: Take "closed-loop systems" and 18 put it back after "associated with." 19 If it's greater than 20 CHAIRPERSON BAILEY: 600 milligrams per kilogram they have to chase it 21 down with rules that are in place. 22 DR. BALCH: Yeah, and obviously with the 23 drying pad you're going to be able to do it with a 24 couple of shovels and some buckets. 25

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Page 4629 1 COMMISSIONER BLOOM: Right. If we change A to read "the soil cover for closures where the 2 operator has removed the drying pad contents and 3 liner," do we want to make that "drying pad contents 4 and below-grade tank"? 5 6 CHAIRPERSON BAILEY: Why not put "where 7 the operator has removed the below-grade tank and 8 drying pad and contents and liner"? 9 DR. BALCH: Would it make more sense to 10 have an A and a B? One for the closed-loop drying 11 pad and one for the tank? They are going to say 12 essentially the same thing but it makes it clear. Ι don't know if it makes it awkward if you go in there 13 and put "or below-grade tank." Maybe it's fine. 14 CHAIRPERSON BAILEY: I would like to see 15 16 it so there's no confusion to say, "The soil cover for closures after site contouring, " because up 17 above we are talking about site contouring and with 18 removal of a below-grade tank there's probably going 19 to need some site contouring. So we could put --20 21 DR. BALCH: That's why I think you might 22 want an A and a B. Because you are not going to 23 necessarily site-contour for a pad with a 24 closed-loop system. 25 CHAIRPERSON BAILEY: I think that should

Page 4630 apply consistently to everything. "The soil cover 1 for closures after site contouring, where the 2 3 operator has removed the below-grade tank or drying pad contents and liner." You already have the words 4 5 there, Theresa. You can subtract them. DR. BALCH: So this takes care of those 6 two items that caused confusion in Table 1. 7 COMMISSIONER BLOOM: It reads a little 8 9 rough. 10 Drying pads are not CHAIRPERSON BAILEY: 11 associated with below-grade tanks. 12 DR. BALCH: We have two categories. What 13 we are trying to do is identify things which would 14 have less than the reclamation standard that's defined and the items that would fit into that 15 category would be below-grade tanks in your move, 16 which in theory haven't leaked anything, but if they 17 have you would only have to put a foot of cover over 18 it. And if you only put a foot of cover and you 19 have chlorides above 600 milligrams per kilogram you 20 would be affecting the environment, the plants that 21 22 would be seeded above that. 23 Similarly are drying pads with the 24 closed-loop system. Now, a closed-loop system is just a drilling system and you have pads where you 25

Page 4631 1 capture your drill cuttings and things like that, and those are sitting on a liner in a shallow 2 depression normally, but in theory that could leak. 3 If it did, it would not be that great of a leak, but 4 5 if we are really looking at the same case where if that did leak and you had greater than 600 6 milligrams of chloride and you buried it with a foot 7 you would be risking the environment, the plants at 8 9 that one foot of depth. All the pits, by contrast, are necessarily 10 11 deeper and are going to have that four foot of cover 12 and full contouring and revegetation standard. So 13 we are really separating out the two cases. 14 MR. SMITH: Would it help to put a Romanette 1 before "drying pads associated" and a 15 16 Romanette 2 for below-grade tanks? DR. BALCH: I think it might. That would 17 be in 2, Theresa. Associated with Romanette 1 ---18 19 If you don't have drying MR. SMITH: No. pads associated with below-grade tanks you want to 20 put the Romanette before "drying." 21 22 DR. BALCH: Right. Okay. So Romanette it 23 1 there. 24 No, you don't have to split MR. SMITH: them up. You can leave them in the same sentence. 25

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Page 4632 COMMISSIONER BLOOM: With the little I? 1 2 MR. SMITH: Yeah, and you just want to use the regular parenthetical, I think, Theresa, instead 3 4 of the fancy brackets, whatever they are called. 5 And 2, below-grade tanks. DR. BALCH: 6 MR. SMITH: You don't need to break them 7 You can leave it in the same sentence. up. 8 DR. BALCH: Lower case Is in 2. Now, with that clearly defined in 2 can we truncate A a little 9 bit and maybe remove some of the confusion? Do we 10 11 need the part that says "the operator has removed"? 12 I think it's all right the way it is. 13 COMMISSIONER BLOOM: It reads, "The soil 14 cover for closures after site contouring where the 15 operator has removed the below-grade tank or the 16 drying pad contents and liner, and if necessary remediated to chloride concentrations less than 600 17 milligrams per kilogram, shall consist of the 18 background thickness of topsoil or one foot of 19 20 suitable material, whichever is greater. 21 CHAIRPERSON BAILEY: Are we all okay with 22 that? I believe that's the intent. 23 DR. BALCH: 24 COMMISSIONER BLOOM: Sure. CHAIRPERSON BAILEY: 25 Which takes us down

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Page 4633 1 to the following Paragraph 3 where we would delete "and below-grade tanks" in that first 2 3 sentence because the soil cover designs would apply only for any kind of pit or on-site burial 4 locations, which would include temporary pit or 5 trench burial. 6 7 DR. BALCH: This would be soil cover designs for reclamation of pit locations and on site 8 burial locations. 9 CHAIRPERSON BAILEY: Correct. 10 Remove the hyphen in on site. 11 DR. BALCH: Instead of the comma, put an "and." Now this refers 12 to Table 1. 13 14 CHAIRPERSON BAILEY: Table 1, and that soil cover still has chlorides less than 600 and 15 16 then the soil cover to prevent ponding and erosion. I think we can go down to Table 1 now and discuss 17 the title. So instead of saying "Closure criteria 18 19 for soil beneath pits and below-grade tanks" it 20 would say below pits --21 DR. BALCH: Where contents are removed? 22 CHAIRPERSON BAILEY: Yes. DR. BALCH: "Beneath pits where contents 23 are removed." 24 25 CHAIRPERSON BAILEY: And delete

1 below-grade tanks.

2 DR. BALCH: "Contents" instead of 3 "content." What's the title for Table 2? I think 4 it's still all right. Yes.

5 CHAIRPERSON BAILEY: A lot of times in the discussions it's okay, below 50 feet, between 50 and 6 7 100 feet, but what's never said and is just assumed is that that depth is measured below the bottom of 8 the pit. I'm thinking it wouldn't hurt in that 9 first column to change that to reflect that it sets 10 the depth to groundwater below the bottom of the 11 pit. So it would read "depth below bottom of pit." 12 13 No, wrong place. "Depth below bottom of pit to groundwater less than 10,000 milligrams per liter." 14 15 COMMISSIONER BLOOM: Clarification? 16 CHAIRPERSON BAILEY: Yes, just so that 17 never gets forgotten. 18 DR. BALCH: Probably in Table 2 we need the same thing. 19 20 CHAIRPERSON BAILEY: Yes. DR. BALCH: All right. So now in Table 1 21 we are talking about below pits that are going to 22 have substantial remediation to the standard defined 23 in the rule, and we are talking about situations 24

25 where there's probably been a limited release

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Page 4635 1 because there's been regular monitoring of the pits 2 while they are operational. If you had a significant leak, you would notice it. 3 4 CHAIRPERSON BAILEY: Not particularly. 5 DR. BALCH: I think in a temporary pit, if you are looking at it every day during operations 6 7 and every week while it's sitting there, you would notice the change in the level of fluids. 8 9 CHAIRPERSON BAILEY: For temporary pit, yes, but for a permanent pit you are only looking at 10 it occasionally. You may not know whether that's 11 evaporation that's been taking place or leakage. 12 That begs the question do we 13 DR. BALCH: 14 need to look at it differently for temporary pits versus multi-well and permanent. 15 CHAIRPERSON BAILEY: I would like to point 16 out something. The salt bulge, the chloride bulge 17 that Dr. Neeper talked about, that Dr. Buchanan 18 19 talked about, that Dr. Robinson talked about, 20 Dr. Neeper's Exhibit 5 Page 39 had the graphs of the bulges comparing depth to moisture potential and 21 also depth to dry soil chloride. 22 The exhibit shows at Loco Hills Pit 321A 23 that at the depth of 20 feet the chloride 24 25 concentration was over 11,000 milligrams per

Page 4636 kilogram at 20 feet. By 30 feet the chloride 1 2 concentration is zero. Within ten feet that concentration level went back to a normal background 3 level of chlorides. 4 5 DR. BALCH: You lost the drive mechanism. .6 CHAIRPERSON BAILEY: That's exactly right. 7 Because it is the transport that makes the difference for diffusion of chloride into 8 9 groundwater. With the salt bulge, the chloride bulge showing up even -- that the concentration is 10 11 not the important factor, as Dr. Neeper pointed out 12 and as I quoted in yesterday's transcripts. The 13 important factor is whether or not there is a 14 transport mechanism. So on Table 1 for depths of 50 feet to 100 15 16 feet, the application was for chlorides at 10,000 milligrams per kilogram. 17 18 DR. BALCH: Right. 19 CHAIRPERSON BAILEY: That is a lower depth than even the graph that Dr. Neeper showed in his 20 Loco Hills investigation that showed that by 30 feet 21 22 that 11,000 milligrams per kilogram concentration 23 went back to background. 24 DR. BALCH: You are saying when you have at least one example -- and I think there are other 25

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Page 4637 1 salt bulges that are even higher levels than 11,000. 2 The main thing -- the only thing you really have to 3 worry about is if you have enough drive to push the 4 salt bulge down while it's in operation and leaking. CHAIRPERSON BAILEY: And if we had the 5 6 geomembrane cover over the pit, if we have the four 7 feet of cover and the vegetation that is such an 8 important part of that system, then I have no trouble with the 10,000 milligrams per kilogram in 9 the application. 10 11 DR. BALCH: The surface is protected. 12 CHAIRPERSON BAILEY: The surface is protected and the groundwater is protected. 13 I would make it an additional 14 DR. BALCH: 15 argument for groundwater protection using the following: With the temporary pit you have a 16 relatively low period of time in which fluids are in 17 the pit, a transient period of a few months. So you 18 have a pull on the amount of fluids that could 19 20 contribute to driving that salt bulge down. 21 In a permanent pit or a multi-well fluid management pit you have a double liner on the bottom 22 with a leak detection system. You should notice if 23 you are leaking into that second liner. So I think 24 25 that I would have to agree with you that not only is

Page 4638 1 the surface vegetation and the environment 2 protected, but groundwater is also protected in the 3 case of those three types of pits. 4 CHAIRPERSON BAILEY: I will have to admit, 5 it took me a very long time to come around to this way of thinking. Because 10,000 milligrams per 6 7 kilogram of chloride in soils where groundwater is between 50 and 100 feet just on the surface of it 8 9 seems outrageous. But when you look at the impact of the chloride bulge, that in every instance that 10 was given to us returns to normal at 35 feet. 11 If we maintain that 600 milligrams per kilogram as our 12 cutoff or as our threshold for further investigation 13 where groundwater is shallow --14 And where the cover is thin? 15 DR. BALCH: CHAIRPERSON BAILEY: 16 Where the cover is thin, then I can accept 10,000 milligrams per 17 kilogram at this level and 20,000 milligrams per 18 kilogram where groundwater is 100 feet below the 19 20 bottom of the pit. So the only case left is the 21 DR. BALCH: proponents asking for 5,000 milligrams per kilogram 22 23 when you have groundwater less than 50 feet. 24 CHAIRPERSON BAILEY: And 600 milligrams 25 per kilogram chlorides at less than 50 feet I think

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Page 4639 1 is still a necessary part of the analysis to indicate whether or not -- because with Table 1 we 2 don't know where the bottom of that leak has gone 3 We don't know how deep that leak has penetrated 4 to. 5 towards groundwater. DR. BALCH: With an abundance of caution 6 you are comfortable with the higher levels when 7 groundwater is significantly deeper, not as much 8 when it could be shallower? 9 CHAIRPERSON BAILEY: That is correct. 10 11 COMMISSIONER BLOOM: I see there's a drop-off somewhere between 30 and 40 feet. 12 The 13 chloride doesn't get much deeper. 14 DR. BALCH: And realistically data, while 15 useful at the location it's collected -- say you had a well right next to it, a water well right next to 16 the lease and that was the basis for groundwater, 17 there could be a slope that would change a couple 18 feet or there could be seasonal drawdowns that could 19 change that by a few feet. So I think with the lack 20 of precision of the data, I think you do want to 21 22 provide more protection at shallower depths. What 23 was in the original is 500, right? 24 CHAIRPERSON BAILEY: Oh, the current rule? 25 DR. BALCH: Right.

Page 4640 CHAIRPERSON BAILEY: 1 The current rule has 500 milligrams per kilogram for water between 50 and 2 3 100 feet and 1,000 milligrams per kilogram for water below 100 feet. 4 5 DR. BALCH: And nothing for less than 50. CHAIRPERSON BAILEY: No, there was no 6 burial. 7 8 DR. BALCH: So there's adequate testimony 9 to justify 600 milligrams per kilogram limit besides 10 the fact that it's already in the current rule and the reclamation standard for drying pads, to which 11 12 we added below-grade tanks. CHAIRPERSON BAILEY: Right. While we're 13 14 letting that settle, we can scroll on down and delete the table that's also listed below Table 2, 15 16 which was replaced. That one. That's irrelevant. It can be deleted. On Table 2 did we add that --17 18 yes, we did. Yes, we did. 19 DR. BALCH: You should probably red-letter 20 "below the bottom of the pit" there in Table 1 and 21 Table 2. CHAIRPERSON BAILEY: In Table 1 we still 22 have the combination TPH (GRO plus DRO). 23 DR. BALCH: We have to add the table 24 level. 25

Page 4641 1 CHAIRPERSON BAILEY: Add a line like we 2 did with Table 2 to separate out TPH and DRO plus The TPH test was EPA SW-846. 3 GRO. 4 DR. BALCH: You can copy that from Table 2 5 if you want. 6 CHAIRPERSON BAILEY: Method 418.1. 7 COMMISSIONER BLOOM: Method 418.1. 8 CHAIRPERSON BAILEY: For GRO plus DRO. Wait a minute. I'm confusing it. GRO plus DRO is 9 10 SW-846 Method 8015M. 11 DR. BALCH: Take what you have and copy it 12 up to TPH and instead of 418 put 8015M for DRO plus 13 GRO. EPA SW-846 stays the same I think, right? CHAIRPERSON BAILEY: Uh-huh. 14 Commissioners, those were all my notes for 15 16 discussion for today. If you all have other --DR. BALCH: I think if we finished the 17 discussion of Table 1 we would be substantially 18 ready to --19 COMMISSIONER BLOOM: What does GRO and DRO 20 21 go to there?  $2^{2}$ DR. BALCH: That's when we finish 23 discussing the tables and make it consistent with 24 Table 2, I think. TPH is total petroleum 25 hydrocarbons and DRO plus GRO is a component of the

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Page 4642 1 number. 2 COMMISSIONER BLOOM: What should the 3 levels be there, though? DR. BALCH: I think they should be 4 5 consistent with the levels of Table 2. They may 6 already be. I would say they would have to be 7 consistent with Table 2. I think we had adequate discussion yesterday about the limits for TPH and 8 GRO plus DRO. It would be hard to make the limits 9 different for Table 1. 10 MR. SMITH: With all of the changes that 11 have been made here, once Theresa is finished, do 12 you want her to print these two tables out and give 13 each of you those so you can side by side them and 14 look at them? 15 CHAIRPERSON BAILEY: I think that would be 16 helpful. 17 18 DR. BALCH: That would be great. 19 MR. SMITH: Can you do that, Theresa? 20 CHAIRPERSON BAILEY: Before you leave 21 today, one minor thing that needs to be taken care of. Are you ready? Scroll on down. Where it says 22 23 "greater than 50 feet-100 feet," take away the "greater than" because otherwise it's confusing. 24 25 DR. BALCH: Make it 51 to 100 feet.

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Page 4643 Greater than 100 feet is fine. 1 CHAIRPERSON BAILEY: It was just that sign 2 3 that created an issue. DR. BALCH: Also in Method off Table 1 put 4 an asterisk and descriptor and move the asterisk 5 from the rest of the values in that column. We have 6 7 an inconsistency between TPH and GRO plus GRO at less than 50 feet because you have more GRO plus DRO 8 than you have TPH. 9 10 CHAIRPERSON BAILEY: That would be a little difficult, wouldn't it? 11 DR. BALCH: For Table 2 what we did for 12 less than 25 feet -- I'm sorry, 25 to 50 feet 13 because we didn't have GRO plus DRO, we just said 14 15 TPH at 100, so you probably want to do the same thing for less than 50 up in Table 1. Just remove 16 the GRO plus DRO. That would be consistent with 17 what we did in Table 2. You have a low value of 100 18 milligrams per kilogram. Are we ready to take a 19 short break and look at the side by side tables? 20 CHAIRPERSON BAILEY: Yes. Let's come back 21 at 20 after. 22 The hearing stood in recess at 23 (Note: 1:05 to 1:20.) 24 25 CHAIRPERSON BAILEY: Commissioners, we now

Page 4644 have copies side by side of Tables 1 and 2. 1 2 Commissioner Balch, I think you discovered some 3 corrections that needed to be made to Table 1? 4 DR. BALCH: It's just moving definitions 5 from Table 2 to Table 1 for the methods for BTEX and 6 Benzene. If you go to Table 2, copy both BTEX and 7 Benzene, the two descriptions all the way down, copy 8 it into the BTEX and Benzene descriptions in Table 1 and that will be consistent with our discussion of 9 10 the tables from yesterday. CHAIRPERSON BAILEY: 11 There's a problem with the method for BTEX for Table 2 for the 12 category between 25 to 50 feet below trench pit. 13 Method designation is different than what was 14 proposed for BTEX and also different for BTEX in the 15 16 lower categories. 17 We changed those yesterday DR. BALCH: because we discovered there wasn't adequate 18 discussion of changing methods so we reverted to the 19 20 original methods that were already in the rule. So I think the BTEX from greater than 100 or 51 to 100 21 feet has been corrected. No, sorry, for greater 22 than 100 feet has been corrected in Table 2 and we 23 24 can copy that through. 25 CHAIRPERSON BAILEY: Which would change

Page 4645 the method that's on Table 2 for 51 to 100 feet for 1 BTEX right now. That would be taking it back to the 2 3 current. 4 DR. BALCH: Right. 5 CHAIRPERSON BAILEY: So that should be EPA SW-846 Method 8021B or 8260B. 6 Theresa, grab the BTEX there, 7 DR. BALCH: 8 the BTEX definition. Everywhere where there's BTEX in Table 1 or 2, that same definition should apply. 9 For Benzene I think greater than 100 has been 10 corrected to the existing rule as well, right? 11 CHAIRPERSON BAILEY: Except for in Table 2 12 13 it needs to have a return carriage to also allow for 14 8015. 15 DR. BALCH: Or 8015M. Now you can copy that definition for Benzene all the up through both 16 tables. Let's see. Chloride in the less than 50 17 foot case at the bottom actually belongs at the 18 bottom and 51 to 100, that should be moved down to 19 the next block. 20 MS. DURAN-SAENZ: I will have to 21 22 manipulate the table. 23 DR. BALCH: Just so you're aware of it. Other than that, the numbers are now consistent 24 25 between the two tables as far as the limits except

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Page 4646 1 for chlorides at less than 50 feet which we already 2 discussed today. The limits, the chloride 3 measurement in the part you highlighted, the bottom 4 of the 50 foot column, that should be 300.0. 5 COMMISSIONER BLOOM: Make that 300.0. 6 DR. BALCH: Apparently you make a lot of 7 tables, Mr. Bloom. That's everything I noticed. In Table 2 in the first column, you can probably 8 remove "below trench/pit." Since you now have that 9 10 in the descriptor of the column, and the same for 51 to 100 feet. 11 12 COMMISSIONER BLOOM: If you scroll down a little bit you can take the parentheses off of the 13 GRO and DRO. 14 15 DR. BALCH: Maybe we're at the point where we need to look at the new rule versus the 16 black-line rule. 17 18 CHAIRPERSON BAILEY: I think we are to that point, and then to then vote on acceptance of 19 the different provisions and the different sections 20 so we can have that final. But looking at the 21 comparison with the black-lined and the new rule, we 22 may find other things to deliberate. Because I find 23 something new every single time. So when are we 24 able to meet again? 25

Page 4647 1 COMMISSIONER BLOOM: One more question. 2 We did finish everything related to ---3 There were a couple yellow DR. BALCH: 4 highlighted areas we left until we were done with Table 1. 5 6 CHAIRPERSON BAILEY: That's right. Definition of low chloride fluids was one. 7 8 DR. BALCH: I don't think there was any 9 question about the definition. We wanted to leave it there until we talked about Table 1. 10 COMMISSIONER BLOOM: Hyphenate 11 12 water-based. 13 DR. BALCH: Actually I'm not sure why it's highlighted. 1415 CHAIRPERSON BAILEY: We didn't have unanimous acceptance for low chloride fluids as a 16 second category. 17 DR. BALCH: I think we still might be at 18 that point though but we have other things that are . 19 not yellow highlighted that we didn't have unanimous 20 agreement, but perhaps we can do an -- I think we 21 22 did an up or down vote on this yesterday. 23 CHAIRPERSON BAILEY: We will do an up or 2.4 down vote when we have the final. 25 DR. BALCH: I don't know if it needs to

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1 remain highlighted.

4

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2 CHAIRPERSON BAILEY: I don't think it 3 does.

COMMISSIONER BLOOM: I agree.

5 CHAIRPERSON BAILEY: Then there was also 6 on Page 17 having to do with below-grade tanks and 7 what requirements we have for operational 8 requirements.

9 DR. BALCH: We were holding off on this until we resolved the surface versus groundwater 10 protection. I think we have done that. 11 So actually, below-grade tanks no longer point at Table 12 We would have to have a pointer to the 13 1. 14 appropriate section of the reclamation standard instead. 15 16 CHAIRPERSON BAILEY: Uh-huh. 17 COMMISSIONER BLOOM: We can probably delete everything from the operator -- I believe the 18 19 second sentence. Well, we still need 20 CHAIRPERSON BAILEY: 21 to say that they have to demonstrate if it exceeds those standards. 22 DR. BALCH: What paragraph in the 23 reclamation standards? 24

CHAIRPERSON BAILEY: That would be in 13G.

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Page 4649 1 DR. BALCH: So you can take off in -- it will be "set forth in" and remove Table 1 of. 2 3 Delete that. And then 19.15.17.13G2, right? CHAIRPERSON BAILEY: Yes. 4 DR. BALCH: That points to the closure 5 6 requirement. 7 CHAIRPERSON BAILEY: That's the one we highlight for checking cross-references. 8 COMMISSIONER BLOOM: We don't need the 9 language about --10 CHAIRPERSON BAILEY: If it exceeds the 11 standards, the operator shall proceed with 12 investigation and delineation. 13 DR. BALCH: If the wet or discolored soil 14 15 exceeds. There's really only one standard, right? 16 CHAIRPERSON BAILEY: Yes. Exceeds the 17 standard. Subtract "any of." DR. BALCH: "Exceeds the standard set 18 forth in" and remove "Table 1 of" and you have 19 19.15.19.13G2 and bracket that. 20 COMMISSIONER BLOOM: Back in G2, do we 21 22 want to specify the test that's used to produce that 600 milligrams per kilogram result? 23 24 DR. BALCH: Should be the same paint filter test that we have. 25

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Page 4650 CHAIRPERSON BAILEY: Why don't we go ahead 1 2 and put it in so we know it's a laboratory analysis 3 and not a field analysis. 4 COMMISSIONER BLOOM: EPA 300.0? EPA 5 method. 6 DR. BALCH: So the paint filter test is 7 the field test, right? 8 CHAIRPERSON BAILEY: Yes. 9 DR. BALCH: So after you are done here, Theresa, we go back to 17.13G2. 10 11 COMMISSIONER BLOOM: Page 22. Right 12 there. 13 DR. BALCH: Concentrations less than 600 14 milligrams per kilogram using EPA Method 300.0? CHAIRPERSON BAILEY: Yes. 15 16 DR. BALCH: So in A at the end of less than 600 milligrams per kilogram --17 18 CHAIRPERSON BAILEY: As analyzed by EPA 19 method --20 DR. BALCH: 300.0. Now the same thing with 2A, right? 21 22 CHAIRPERSON BAILEY: Yes. 23 COMMISSIONER BLOOM: Do you want analyze? 24 DR. BALCH: That's fine. Same thing in 25 2A.

Page 4651 That should be a 1 COMMISSIONER BLOOM: 2 period. I'm sorry, hold on. That's a different animal so I 3 DR. BALCH: think it's okay where it is. I think it might be 4 5 more efficient for us to compare the two versions at this point rather than sitting here for hours. 6 7 CHAIRPERSON BAILEY: Soil cover 8 remediated. It's not the soil cover that needs remediation, it's the soil below the tank that needs 9 remediation. If you delete the unnecessary stuff or 10 11 the modifiers, the soil cover remediated to chloride concentrations. That's not what we want. "Where 12 13 the operator has removed the below-grade tank or drying pad contents and if necessary remediated" --14 the ground, or remediated the soil below the tank or 15 16 drying pad -- below the below-grade tank or drying pad liner. 17 DR. BALCH: I would say the soil beneath 18 instead of the soil below so we don't have two 19 belows right next to each other. 20 21 COMMISSIONER BLOOM: Do we need to add that below? 22 DR. BALCH: No, that's for the 23 24 constituents of the soil contents that you put on 25 top of the liner.

Page 4652 COMMISSIONER BLOOM: Looking at the tables 1 we just revised, I'm concerned that when depth to 2 groundwater is 51 feet, if there was a situation and 3 4 there would have been a leak in a pit and the soil 5 underneath the pit was at 9,000 milligrams per 6 kilogram, that doesn't concern you? 7 CHAIRPERSON BAILEY: Run that by me again. 8 Table 2? COMMISSIONER BLOOM: Table 1. 9 10 CHAIRPERSON BAILEY: Which is where the soils have been removed, the contents of the waste 11 12 has been removed. We are only looking at where a 13 potential leak has created discoloration. Ιf 14 groundwater is 51 feet, you said? COMMISSIONER BLOOM: And there's a 15 16 situation where there's been a leak and the soil is at 9,000 milligrams per kilogram. We are not 17 concerned that -- we don't want to explore that? 18 Just leave it? 19 DR. BALCH: Well, the example that 20 Commissioner Bailey gave was one of the salt bulges 21 22 had a maximum concentration of 1,000 and all of the salt bulges were well above 51 feet, and that's how 23 24 I think she and I agree that it would be protected. 25 CHAIRPERSON BAILEY: It was in ten feet it

1 went from 11,000 feet to zero.

2 DR. BALCH: Keep in mind also that Table 1 3 now applies to closure of pits where you remove everything, so you are necessarily going to be 4 5 already pretty deep. You are going to have a lot of soil cover, so you are definitely protective of the 6 environment up above the plants and now we are just 7 applying a similar yet a little more stringent 8 standard than we are for on-site trench burial. 9

10 CHAIRPERSON BAILEY: There's no further 11 source of material. The transport of chlorides that 12 may be in that soil at 51 feet has been essentially 13 eliminated.

DR. BALCH: There's no more drive 14 15 mechanism and there should have been either limited release because it was a temporary pit that wasn't 16 there very long, which would control the amount of 17 head or volume that you would be able to apply to 18 the location, or it's a permanent or multi-well pit 19 where you have a double liner with a leak detection 20 21 system and you should have noticed a significant 22 leak.

CHAIRPERSON BAILEY: Because we require
the monitoring and the periodic inspections.
DR. BALCH: So really we are just worried

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Page 4654 1 about groundwater. The releases should have been and most likely were very limited and those levels 2 3 are even more stringent than those we have in Table 2 for buried waste. 4 5 COMMISSIONER BLOOM: I have seen a limited number of cases -- Dr. Neeper showed if he didn't 6 7 have time and resources to go deeper and so he would stop his --8 9 DR. BALCH: I think he hit a rock in one 10 case. 11 COMMISSIONER BLOOM: Research. Yeah. Perhaps making a rule based on a limited number of 12 13 samples. 14 DR. BALCH: Well, there's a couple ways to 15 look at data like that. I mean, obviously, there's 100,000 piles of these buried waste around the state 16 17 and we have a relatively small sample. I think it was six cases from Dr. Neeper's study. I think it 18 was six. Then you had a couple cases presented by 19 Then you had Dr. Buchanan testify as 20 Dr. Buchanan. to his own experience with many more pits about the 21 existence of the salt bulge and it being consistent 22 with the way salts migrate in soils in New Mexico in 23 particular. 24 So I think if you saw an example that 25

Page 4655 showed no salt bulge then you would wonder if it 1 2 always existed. Even though we have a relatively small sampling of data, eight or ten. 3 There's an OCD study also from the previous hearing that was 4 5 mentioned where they looked at a number more. Of course, we don't know if there was a salt bulge 6 there. All we know is what the concentrations were. 7 COMMISSIONER BLOOM: Talking about the 8 cases Ms. Martin cited? 9 10 DR. BALCH: Yes. I think those really referred to things that would be controlled by the 11 12 Spill Rule, surface releases. Operational only. Where I think in this rule we have come up with 13 14 better protection for surface releases also. The risk is in a small window as described by 15 16 Dr. Thomas. 17 So I'm comfortable going with the 18 experience of Dr. Buchanan on that issue, particularly when the data that we do have all backs 19 that up. 20 Okay. 21 COMMISSIONER BLOOM: That's all I 22 have. 23 CHAIRPERSON BAILEY: Shall we pull out our 24 calendars and see the next time we can get together, giving enough time to Theresa and Mr. Smith to pull 25

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Page 4656 1 together the black-lined and the red-lined and the 2 clean copy and everything else? Given the fact that they both have additional responsibilities, 3 particularly now that the legislature is in session. 4 5 DR. BALCH: Do you have a timeline for that? 6 7 MR. SMITH: Well, how long do you think that would take, Theresa? What we would need to do, 8 9 as I understand it, is save this so nothing is lost here and save it into another document, Save As, and 10 then take that document and accept all changes so 11 you have a clean copy and then take that and Compare 12 Write it to the current rule. So when we come in 13 the Commission will have one clean copy and one 14 Compare Write copy. How long do you think it will 15 16 take you to do that? Do we have a Word version of the current rule? 17 18 MS. DURAN-SAENZ: I can obtain one from records. That would be the cleanest way is to get 19 one from the file. 20 MR. SMITH: Taking that into account, how 21 long do you think it would take to produce those two 22 documents? 23 24 MS. DURAN-SAENZ: With the legislative 25 session in process, maybe a week.

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Page 4657 1 MR. SMITH: I would like to have, after that comes back, I would like to eyeball it and make 2 sure we don't have anything I can't sort of 3 4 administratively deal with. 5 CHAIRPERSON BAILEY: Shall we look at two 6 weeks out then? That would give some flex time to both of you. 7 8 MR. SMITH: Sure. 9 CHAIRPERSON BAILEY: So either the last of 10 January or the beginning of February? DR. BALCH: The beginning of February I 11 know I probably won't be available. I know it might 12 be a little further out than you want, but in 13 February we have a hearing on the 14th and we could 14 15 meet a day earlier or we can incorporate it into 16 that meeting. 17 CHAIRPERSON BAILEY: We won't know what 18 the docket will look like for February 14th for a couple weeks. 19 20 (Note: A discussion was held off the 21 record). 22 DR. BALCH: We could meet the Wednesday before. 23 CHAIRPERSON BAILEY: Or the Friday after. 24 25 COMMISSIONER BLOOM: The Friday after is

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Page 4658 1 oil and gas day. 2 DR. BALCH: I think I could come up -- I 3 don't think this would take very long. Maybe half a day or a day at the most. 4 CHAIRPERSON BAILEY: So the 13th? Would 5 that work for both of you? 6 7 COMMISSIONER BLOOM: Just to review or are we going to go through and vote as well? 8 9 CHAIRPERSON BAILEY: We may be ready to vote. 10 DR. BALCH: There will be reviews and 11 deliberation and if we get through that I guess we 12 13 would be voting. CHAIRPERSON BAILEY: Because you will 14 15 E-mail to us the documents beforehand that we can prepare and be ready for discussion and vote on the 16 17 13th. DR. BALCH: I think that would give more 18 time for Theresa to prepare it and a little more 19 time for Mr. Smith to review it and I wouldn't mind 20 having a week to look at it myself. 21 22 CHAIRPERSON BAILEY: So why don't we continue this meeting until February the 13th at 23 24 9:00 o'clock here in Porter Hall. MR. SMITH: Before you adjourn for the 25

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1	day, Theresa tells me that there remains in your
2	current version language that is both red and
3	underlined, and I think that you need to go back and
4	look at that.
5	CHAIRPERSON BAILEY: Yes. Let's do that.
6	Did you change the footnote?
7	MS. DURAN-SAENZ: Yes, ma'am.
8	DR. BALCH: That was waiting for the
9	discussion of Table 1, I believe.
10	CHAIRPERSON BAILEY: So we have the siting
11	restriction that a temporary pit containing low
12	chloride fluids is not located less than 25 feet
13	below the bottom I think we had an up and down
14	vote on this?
15	DR. BALCH: I think so.
16	COMMISSIONER BLOOM: I believe so.
17	CHAIRPERSON BAILEY: I think almost all of
18	these siting restrictions were up and down votes,
19	because I know we went through all of these to talk
20	about them.
21	DR. BALCH: I think we all agreed on that.
22	CHAIRPERSON BAILEY: The rest of these
23	were up and down votes.
24	MR. SMITH: Do you want to in some way or
25	another mark your up and down votes to make it

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Page 4660 1 easier for you when you vote in the final version? 2 DR. BALCH: I think it's easier if we mark it at that time. 3 CHAIRPERSON BAILEY: Who knows? We may 4 have a change of heart even between now and then. 5 DR. BALCH: I think it will be more clear 6 7 on the record if we do it all at once. MR. SMITH: I absolutely agree with that. 8 DR. BALCH: I think we up and down voted 9 on that. 10 CHAIRPERSON BAILEY: We agreed on that. 11 If I could ask you all now, 12 MR. SMITH: 13 I'm virtually certain that once Theresa accepts all 14 of these changes there will be formatting issues. 15 If it's okay with you we can ask Theresa to take 16 care of the formatting issues in the version that she's going to present to you next month. 17 CHAIRPERSON BAILEY: Please do. 18 19 DR. BALCH: As close to a final version as 20 possible. CHAIRPERSON BAILEY: That's it. So we are 21 ready to have a printout of this copy and look for 22 another E-mail of the strikeout comparisons. Can 23 you get us a copy of this this afternoon? 24 25 MS. DURAN-SAENZ: I sure can.

1	Page 4661 CHAIRPERSON BAILEY: Thank you. And then
2	we will look forward to the other E-mail and meet
3	again on February 13th. Do I hear a motion to
4	adjourn this meeting but to continue our discussions
5	on February the 12th?
6	DR. BALCH: I will make that motion.
7	COMMISSIONER BLOOM: I second.
8	CHAIRPERSON BAILEY: All in favor.
9	
	DR. BALCH: Aye.
10	COMMISSIONER BLOOM: Aye.
11	MR. SMITH: You are not adjourning the
12	meeting, you are continuing.
13	CHAIRPERSON BAILEY: Yes. We are done for
14	the day.
15	(Note: The hearing stood in recess for
16	the day at 2:00).
17	
18	
19	
20	
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Page 4662 REPORTER'S CERTIFICATE 1 I, JAN GIBSON, Certified Court Reporter for the 2 State of New Mexico, do hereby certify that I 3 reported the foregoing proceedings in stenographic 4 5 shorthand and that the foregoing pages are a true and correct transcript of those proceedings and was 6 reduced to printed form under my direct supervision. 7 8 I FURTHER CERTIFY that I am neither employed by nor related to any of the parties or attorneys in 9 this case and that I have no interest in the final 10 disposition of this case. 11 12 13 14 BSON, CCR-RPR-CRR 15 New Mexico CCR No. 194 License Expires: 12/31/12 16 17 18 19 20 21 22 23 24. 25