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2	STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION
3	STATE LAND OFFICE BLDG. SANTA FE, NEW MEXICO 22 September 1983
5	COMMISSION HEARING
6	IN THE MATTER OF:
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8	servation Division on its own motion 7962 to consider certain amendments to
9	Rule 902 of the Oil and Gas Regula- tions.
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11	
12	BEFORE: Commissioner Joe Ramey, Chairman
13	Commissioner Ed Kelley
14	
15	TRANSCRIPT OF HEARING
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17	APPEARANCES
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19	For the Oil Conservation W. Perry Pearce, Esq.
20	Division: Legal Counsel to the Division
21	State Land Office Bldg. Santa Fe, New Mexico 87501
22	
23	For the Applicant:
24	
25	

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	MR. RAMEY: Call next Case
7962.	
	That's in the matter of the
	onservation Commission on its own
motion to consider certain	amendments to Rule 902 of the Oil
and Gas Rules and Regulation	ns.
	MR. PEARCE: May it please the
Commission, I am W. Perry	Pearce, appearing in this matter
on behalf of the New Mexico	Oil Conservation Division.
	I have one witness and would
ask that the record show t	hat he has been previously sworn
and qualified at this heari	.ng.
	MR. RAMEY: I think we can ar-
range that.	
	Any other appearances?
	MR. NANCE: May it please the
Commission. my name is Joh	n Nance. I'm an attorney for El
Paso Natural Gas Company.	
Jan Company	197 Then has any suddens don't absent
	El Paso has one individual this
	stimony if if it is requested
by the Commission.	
	MR. RAMBY: All right, Mr.
Pearce, why don't you proce	
	MR. PEARCE: All right, thank
you.	

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3	RICHARD L. STAMETS,
4	being called as a witness and being previously sworn upon
5	his oath, testified as follows, to-wit:
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7	DIRECT EXAMINATION
8	BY MR. PEARCE:
	Q Mr. Stamets, for the Commission and those
9	in attendance at this hearing, would you briefly summarize
0	the purpose of Case 7962?
1	A Yes, I'll do this. The 36th Legislature passed Senate Bill
2	197, which amended Section 70-2-19 of the Oil and Gas Act,
3	to extend common purchaser provisions to cover casinghead
4	gas, as well as gas produced from natural gas wells, and we
5	have proposed this change to Rule 902 today to cause the
6	rule to track the amended statute.
7	Q And are the proposed changes prepared in
8	the form of an exhibit to this hearing?
9	A Yes, they are, and that is marked Exhibit
0	One in this case.
1	MR. PEARCE: For those in at-
2	tendance I have some extra copies of that exhibit if anyone
3	is interested.
4	Q Mr. Stamets, could you explain the con- tents of Rule 902 and the proposed changes more specifical-

ly?

In the Exhibit Number One what we

I would point out that Mr.

2 Yes. have done is gone through and added certain language and de-3 leted certain language. 4 The added language is underlined and that 5 language which is deleted is in parentheses and the words 6. are crossed out, and we just read from the top there you can 7 see that in general the additional language is in the form 8 that says "or casinghead gas produced from oil wells" and 9 the deleted portions, at the end of, say, the first para-10 graph of this rule, eliminates, then, the exemption to ratable take provisions of the rule as it is formerly stated 11 in there. 12 Do you have anything further at this 13 time, sir? 14 No. 15 from El Paso Natural Gas Company mentioned a possible old 16 error in this rule, something that's been in there for 17 number of years and no one paid any attention to. 18 In the -- let me just read through here. What he thinks has happened is that someone has picked up an 19 extra line at some time in the typing of this thing, and all 20 of this I believe is correct, and I'll tell you when the ad-21 ditional line comes in. 22

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It starts at (a) and says: "Any person now or hereafter engaged in purchasing

from one or more producers gas produced from gas wells or casing head gas from oil wells, shall

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be a common purchaser thereof within each common source of supply from which it purchases; and, as such, it shall purchase gas lawfully produced from gas wells or casinghead gas produced from oil wells, with which its gas transportation facilities are connected in the pool."

And then Mr. Nance feels that the words "and other gas wells with which its gas transportation facilities are connected in the pool" are unnecessary and were picked up sometime in the past and we'll have to take a close look at that and make sure that they — that is indeed what has happened, and if we should, then, on that basis, then perhaps that phrase should be removed as well.

MR. PEARCE: Mr. Chairman, I would move the admission of Exhibit One to Case 7962.

MR. RAMEY: Exhibit One will be

admitted.

MR. PEARCE: And I have nothing

further at this time, sir.

MR. RAMEY: Are there any ques-

tions of Mr. Stamets?

CROSS EXAMINATION

BY MR. RAMEY:

O Mr. Stamets, we've had several letters from individuals expressing concern about the casinghead

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gas, that casinghead gas will now be shut in and perhaps in proportion to what gas well is now shut in.

Do you foresee this or --

A I certainly believe that this Division has the power to regulate how much casinghead gas is produced to prevent waste, and if it should be necessary that the amount of casinghead gas be restricted going into the gas market, I would think that it could be done and that restriction, then, would be equitably made under -- under ratable take and under the authority of the Division.

But at this time I don't see any need in casinghead gas being restricted.

Q You still think the Division will follow the same pattern that it has and that casinghead gas will be produced 100 percent until all gas well gas is shut in.

A That is what we have done historically and some of the best projections that we know about indicate that this gas over-supply will begin to disappear in 1985, may be gone by the end of 1985, and we've gotten along under very, very tight conditions so far without having to restrict casinghead gas. I'm very hopeful that that can be done for the rest of this tight market situation. At this time I don't see why it cannot be.

Q Thank you.

MR. RAMEY: Any other questions

of Mr. Stamets?

He may be excused.

Mr. Nance, would you like to put on some testimony?

MR. NANCE: May it please the

Commission, my name is John Nance.

For purposes of appearing at this hearing I have associated with the firm of Montgomery and Andrews, and I have a letter from Mr. Kilpatric of that firm indicating the association, and I'll leave copies with the reporter and with the Commission.

item in the nature of an exhibit that we would like to submit in the case this morning, Your Honor.

proposed amendments to the Rule 902, which include the changes that were suggested by Mr. Stamets this morning, and essentially, our proposal is identical to that submitted by the -- or submitted to the Commission already, with the addition of the language in the first portion of the rule, which Mr. Stamets indicated we have struck, in the belief that such language was unintentionally left in the rule and is, in fact, redundant.

Primarily, however, our proposal and that we have added an additional category of wells which we feel should be appropriately excluded from the ratable take non-discrimination, common purchaser rules.

This is somewhat outside the

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scope of what we recognize as the call of the hearing, and is not at all in response to the revisions to the common purchaser statute, which were earlier passed, but we feel that this change is consistent with the desires of the Commission which have been expressed to preserve a higher priority for what are considered hardship wells than has previously existed in the rules.

Therefor, we are offering this into the record in this particular case because we feel that our proposal is a reasonable means of addressing this particular situation and is one which we feel appropriately sets aside hardship wells from the provisions of the ratable take statute, which would otherwise apply.

We understand that there were a system of -- there was a system of priorities that was proposed earlier in this year by -- by the Commission as a -- and we understand that that system has not had any sort of formal implementation up to this point, but we believe that the system of priorities that was suggested is essentially sound and in light of that we would offer this particular implementation of priority system insofar as hardship wells are concerned.

There may also be a separate place in the rules that the individual priorities should be listed and we are not attempting to address that entire priority system at this time, but only with respect to hardship wells, which we understand that there is some concern with among producers

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in the state, and therefor we would offer this proposal at this time.

Specifically the language that we are suggesting would be an addition to the final portion of paragraph (a) of Rule 902, where we would add a third category for exclusion, and the language which we have offered here, and I will be happy to give copies of our pro-posal to anyone who has not yet seen them. Is there anyone in the room who would like one still?

Specifically we would add the words "or (3) to any well for which, after due notice and hearing, a determination has been made that restricting or shutting in production from the well will result in damage to that well" -- or, excuse me -- "damage to the well or waste."

tative from our Production Control Department, Mr. Paul Burchell, and he would be happy to address any specific questions that the Commmission or any other party here might have with regard to our reason for wanting to implement this change and the types of comments that we have received in -- from producers to whom we are connected, and I would be happy to offer him as a witness at this point.

MR. RAMEY: Probably be a good idea to put Mr. Burchell on the stand.

(Mr. Burchell sworn.)

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PAUL BURCHELL

being called as a witness and being duly sworn upon his oath, testified as follows, to-wit:

DIRECT EXAMINATION

BY MR. NANCE:

Q I will ask just a couple of preliminary questions of Mr. Burchell and then tender him for cross examination for anyone who would desire to do that.

Mr. Burchell, what has El Paso's approach been historically to the situation of wells which might be considered hardship wells attached to our system?

A Historically we've cooperated with the operator any time he made a request that his well could not be restricted or that it shouldn't be shut in because some type of loading up problems. We went along with it in the nature that his well was coded in such a manner that it was never shut in.

And this worked pretty good until the supply/demand picture kind of changed and we find out now that we've got over 119 of these hardship wells that we're talking about, and this amounts to about 50-million cubic feet of gas a day. This is non-swing gas that we leave on all the time, 100 percent of the time, at the request of the operator.

And now under the ratable take law we

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find that we are leaving, somebody else down the line or in the system has to sacrifice for the gas that we leave on 100 percent of the time, and they, of course, feel that they might be discriminated against and that we're not being prudent under the ratable take law.

And we feel that the Commission now, probably, should designate those wells that are hardship cases and we will continue to follow whatever order the Commission would put out, accordingly, and everybody would be in accordance with the ratable take law.

Q Does El Paso feel it would be appropriate, then, for each operator to apply individually for hardship classification for the wells that he feels meet that category?

yes, that each well should stand on its own two feet and that the operator should present to the Oil and Gas Division sufficient data or proof that it is necessary that his well be left on unrestricted all of the time or part of the time, let's say, and to prevent waste or to prevent any damage to the well, in order to prevent some economic problems with regard to swabbing all the time, and I think that the burden of proof should be on the operator and I think it is appropriate that the Division make that decision.

Does El Paso have wells of its own that it would also be willing to apply for this classification for?

A Yes, we have wells that we would have to make application for hearing on our own accord.

Q Do you feel that it may be appropriate for some administrative ruling to be issued by the Commission short of a full -- a full hearing for wells?

A Okay. Well, yes, probably this matter could be handled on an administrative basis, too. The most appropriate personnel in the Division would be the District Engineer. He's close to the area that the operator will be wanting an exemption and he would be able to make a determination just physically by visiting the well and testing it, you know, conducting multiple flow tests, and finding out at what point that well does load up or shuts in, and he could make a recommendation to the Division and it could be done administratively, then, without a hearing.

Q I did omit a preliminary matter as we got into your testimony, Mr. Burchell.

Have you previously testified before the New Mexico Oil Conservation Division or one of its Hearing Examiners?

A Yes, I have.

Q Were your qualifications found acceptable at that time?

Yes, they were.

MR. NANCE: Mr. Chairman, I would ask that the witness' qualifications again be considered acceptable here.

we're faced with 119 individual hearings or individual wells

Or more. That was July 1st.

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to be considered.

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A Yes, we've already been contacted by a couple of operators with this same request that you indicated there, that yes, we would like to make application for a hearing with the Commission. We don't think we can make our October the date, whatever the 60 days is, and El Paso has no problem at all with extending on until such time the

Are you proposing to keep these

Do you have any suggestions, like to the fact that a well has to be swabbed to be considered a -- should that be considered a hardship well or should -- should the Division look strictly at, you know, if we shut in this well, then we're going to lose the capacity to produce?

hearing is held and an order is issued.

A That to me would be one case there, that you'd have to look at, is the capacity of that well to come back on production equal to the volume that it was prior to shut in. That would be an important factor because evenually, if you follow your P/z plots you'll find that you're ultimately losing reserves by shutting these wells in when they don't come back to full capacity.

All your P/z data clearly indicates that there's loss of reserves. This is the type of data that the Commission or the Division can ask and request.

The fact that it just has to be swabbed could play an important part if the economics is such that

problem, up till just --

Why have you set it aside to handle it differently than other wells in the pool that are subject to ratable take?

A I think the other wells or the other operators feel that their correlative rights are being violated, when some wells in the pool are allowed uninterruptedly forever and their wells are subject to shut in, and there are correlative rights problems involved.

Q I'll be delighted to have my share of 119 Commission cases on hardship wells, but that really doesn't sound to me to be the answer to the question.

Why can't you continue maintaining a list using the criteria you've established now and require an operator to come to a hearing only when there's a disagreement between the operator and the pipeline as to, one, whether the well qualified as a hardship well, and two, when there is a dispute over the level of production to be produced from that well?

A Mr. Kellahin, we just don't feel that the burden of proving whether these wells are hardship or not, falls on our shoulders.

Q Yeah, it's a burden you've assumed for more than nine years.

A It wasn't a problem till recently.

What is the specific criteria now for determining whether a well is on your hardship list?

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A Well, the operators have found out, a lot of them, that just by writing a letter and we take everybody's word, that when they write a letter to us and say my well will fall apart, or whatever, shut in, or is damaged in any way, and we put him immediately into that category of never being shut in. We take his word for it.

And after taking his word for it and putting him on the list you've subsequently required him to provide you with some production or engineering data to establish the right for him to continue on the list?

That's what I -- that was one direction that I was going to go, but management thought otherwise, that it was not up to our Reservoir Engineering Department, and entire staff of the Production Control Department to suffer the burden of proving what the operator says.

Q I diddn't mean for El Paso to make that burden of proof, but to require the operator to submit a P/z plot on his well, that sort of thing.

Right, but then we're playing the role of the Division from the standpoint of accepting that data and interpreting that data for him and denying it for somebody else. We're playing the role of a decision making body, then, and I don't think that's our position.

Por the wells in the hardship category, do you set a certain minimum take from those wells on a daily basis or do you take whatever they'll produce?

We do, like I said, we cooperate

immediately with the operator when he has a particular problem well, and at that point we start seeing where that operator feels that he could cut or choke or pinch that well back in times of low demand. In some cases the operator finds that maybe he can choke his well back 50 percent, 75 percent, . 25 percent, and he feels that anything below that, the well will load up, shut in, and then we'll code that well accordingly that in times of low demand that well is to never be shut in but can be restricted 50 percent of DPA, or daily producing ability.

The wells in the hardship category that would be required to have a notice of hearing, what do they come in and ask the Commission for?

An exemption to the ratable take rule.

And that's all they ask for, if they are exempted from the ratable take rule, then you will take gas from those wells based on a level the Commission tells you you must take?

Yes, sir.

MR. KELLAHIN: I have nothing further.

MR. RAMEY: Any other questions of Mr. Burchell? He may be excused.

Just a comment, Mr. Burchell, we could get all wells in New Mexico classified as hardship wells, why then we could shut down Texas and Oklahoma.

Does anyone have anything

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further to add in Case 7962?

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MR. PEARCE: Mr. Chairman, if I might make a comment. It occurs to me that as Mr. Nance said at the beginning, the proposed amendments from El Paso Natural Gas this morning are outside the scope of what was advertised in this case and outside, therefor, the notice of what anyone formally got of this proceeding.

It occurs to me that if this matter is continued to a future hearing date, we might get some valuable input from the industry about what sort of criteria might be established to determine whether or not wells are properly classified as hardship wells.

If we could, I would suggest that if a request is made of El Paso, that it continue its present procedure until this matter can be further resolved but we may wind up with a more efficient procedure in the end than making some decision now without consulting industry on the proper criteria.

MR. RAMEY: Would you suggest, then, Mr. Pearce, that we recirculate this rule with the addition of El Paso's to industry and then reopen it at a hearing, perhaps?

MR. PEARCE: Yes, sir, I think perhaps readvertisement and possible circulation of the actual proposed amendments themselves, with a regularly mailed docket would be appropriate.

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2	MR. SWEENEY: Vincent Sweeney,
3	and I'm with ARCO Oil and Gas Company in Denver.
4.	Do you not have this curtail-
5	ment schedule in effect, that at one time was sent out? I
6	have a date here like April 29th, 1983, and it goes through
	overproduced, nonmarginal, nonmarginal, marginal, exempt
7	marginal, casinghead gas, and then finally, I assume the
. 8	last one is hardship type wells.
9	Is that not in effect?
10	MR. RAMEY: No, that is not in
11	effect. That was a suggested change and we have not
12	MR. SWEENEY: Could that be al-
13	so included in this suggestion or not, along with everything
14	else?
	MR. RAMEY: That's still under
15	consideration.
16	MR. SWEENEY: As a separate
17	matter?
18	MR. RAMEY: Yes. I think 1
19	think it's a separate matter. Who's going to determine what
20	a hardship well is?
21	MR. SWEENEY: I understand
22	that.
23	MR. RAMEY: That's the ques-
	tion.
24	MR. SWEENEY: I understand
25	that's the problem here, but I'm just asking about the rest

that's

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2	rule change of 902 would have no effect on this curtailment
3	schedule. Is that correct?
4	MR. RAMEY: I think that's cor-
5	rect, yes.
6	MR. SWEENEY: Okay, would the
•	rule change have any effect on anything else, like GOI
7	restrictions, and suff like that?
8	MR. RAMEY: No.
9	MR. SWEENEY: Okay, thank you.
10	MR. RAMEY: If you, you know,
11	if you want to write me a letter about that curtailment
12	schedule, I certainly will
13	MR. SWEENEY: Yeah, well
14	MR. RAMEY: certainly read
15	it and
	MR. SWEENEY: Okay, thank you.
16	MR. RAMEY: take any sugges-
17	tions into consideration.
18	MR. SWEENEY: Sure thing.
19	Well, I guess I'd say now, the way we look at it, that looks
20	like a pretty good curtailment schedule. We just went
21	through the same thing up in Wyoming, and the last on the
22	list should be hardship cases, and with casinghead gas pro-
23	bably next to last.
24	MR. RAMEY: Mr. Burchell?
	MR. BURCHELL: Just a sugges-
25	tion I thought. Would that be an appropriate time at the

1 2 continuation of this hearing in this cause today on the Rule 3 902, when that's continued, at that date maybe also set a 4 hearing for just going through the priority schedule. In other words, combine the two at whatever future date you de-5 cide upon. 6 MR. RAMEY: That's a 7 We'll certainly think about it, Mr. Burchell. possibility. 8 Does anyone have anything 9 further to add in Case 7962? 10 If not, why we will -- we will 11 continue and readvertise the case at some later date. 12 I think we have some additional 13 rule changes, it might be possible to circulate all of the suggested changes along with this and cover it at some later 14 hearing. 15 Mr. Nance? 16 MR. NANCE: Mr. Chairman, just 17 one matter of procedure. 18 Would it be better or more 19 appropriate for El Paso to mark its proposal as an exhibit? 20 We have not yet done that. 21 MR. RAMEY: Probably would be a good idea to label it El Paso Exhibit One and we will accept 22 it. 23 MR. NANCE: Very well, thank 24 you, sir. 25

MR. RAMEY: Okay, the hearing

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CERTIFICATE

I, SALLY W. BOYD, C.S.R., DO HEREBY CERTIFY that the foregoing Transcript of Hearing before the Oil Conservation Division was reported by me; that the said transcript is a full, true, and correct record of the hearing, prepared by me to the best of my ability.

Sway to Boyd LOR