

STATE OF NEW MEXICO

ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT

OIL CONSERVATION DIVISION

IN THE MATTER OF THE HEARING CALLED BY)	
THE OIL CONSERVATION DIVISION FOR THE)	
PURPOSE OF CONSIDERING:)	CASE NOS. 11,555
)	11,556
APPLICATIONS OF AMOCO PRODUCTION COMPANY)	11,557
FOR QUALIFICATION OF A WELL WORKOVER)	11,558
PROJECT AND CERTIFICATION OF APPROVAL,)	11,559
SAN JUAN COUNTY NEW MEXICO)	11,560
)	(Consolidated)

REPORTER'S TRANSCRIPT OF PROCEEDINGS

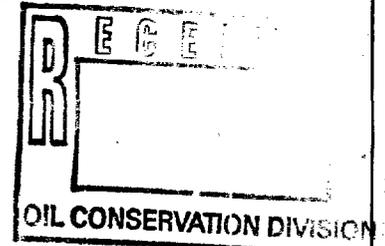
EXAMINER HEARING

ORIGINAL

BEFORE: DAVID R. CATANACH, Hearing Examiner

June 27th, 1996

Santa Fe, New Mexico



This matter came on for hearing before the New Mexico Oil Conservation Division, DAVID R. CATANACH, Hearing Examiner, on Thursday, June 27th, 1996, at the New Mexico Energy, Minerals and Natural Resources Department, Porter Hall, 2040 South Pacheco, Santa Fe, New Mexico, Steven T. Brenner, Certified Court Reporter No. 7 for the State of New Mexico.

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I N D E X

June 27th, 1996
 Examiner Hearing
 CASE NOS. 11,555, 11,556, 11,557, 11,558, 11,559 and 11,560
 (Consolidated)

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E X H I B I T S

Applicant's

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Application	-	26
Denied Form C-140	-	26
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* * *

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Application	-	26
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(Continued...)

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Case No. 11,560	Identified	Admitted
Application	-	26
Denied Form C-140	-	26
Well Data	-	26
New Form C-140	-	26
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* * *

A P P E A R A N C E S

FOR THE APPLICANT:

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* * *

1 WHEREUPON, the following proceedings were had at
2 9:23 a.m.:

3 EXAMINER CATANACH: At this time we'll call Case
4 11,555, which is the Application of Amoco Production
5 Company for qualification of a well workover project and
6 certification of approval, San Juan County, New Mexico.

7 Are there appearances in this case?

8 MR. CARR: May it please the Examiner, my name is
9 William F. Carr with the Santa Fe law firm Campbell, Carr,
10 Berge and Sheridan.

11 We represent Amoco Production Company in this
12 case, and I have one witness.

13 Mr. Catanach, this case and each of the following
14 five cases involve a similar question. The question is
15 whether or not we can use a straight-line projection when
16 we file applications for well workover tax incentives.

17 The testimony in each of the cases will be
18 virtually identical, and therefore for the purpose of
19 testimony I request that this case be consolidated with
20 Cases 11,556, 11,557, 11,558, 11,559 and 11,560.

21 EXAMINER CATANACH: Okay, at this time I'll call
22 Cases 11,556 through 11,560, which are all the Application
23 of Amoco Production Company for qualification of a well
24 workover project and certification of approval, San Juan
25 County, New Mexico.

1 Are there appearances in any one of these cases,
2 any additional appearances?

3 MR. PEARCE: Mr. Examiner, I am Perry Pearce,
4 appearing on behalf of Meridian Oil, Inc., and I would like
5 my appearance shown in each of the cases called and
6 consolidated.

7 I do not have a witness and would like to make a
8 statement at the close of the case, please, sir.

9 EXAMINER CATANACH: Okay. All right, can I get
10 the witness to stand and be sworn in?

11 (Thereupon, the witness was sworn.)

12 J.W. "BILL" HAWKINS,
13 the witness herein, after having been first duly sworn upon
14 his oath, was examined and testified as follows:

15 DIRECT EXAMINATION

16 BY MR. CARR:

17 Q. Will you state your name for the record, please?

18 A. Bill Hawkins.

19 Q. Where do you reside?

20 A. Denver, Colorado.

21 Q. By whom are you employed?

22 A. Amoco Production Company.

23 Q. And what is your current position with Amoco?

24 A. Petroleum engineer.

25 Q. Mr. Hawkins, have you previously testified before

1 this Division and had your credentials as a petroleum
2 engineer accepted and made a matter of record?

3 A. I have.

4 Q. Are you familiar with the Application filed by
5 Amoco in each of these consolidated cases?

6 A. Yes, I am.

7 Q. And are you familiar with the rules and statutes
8 that relate to the qualification of wells for well-workover
9 projects and the certification of those projects for the
10 lower tax rate?

11 A. Yes, I am.

12 MR. CARR: Are the witness's qualifications
13 acceptable?

14 EXAMINER CATANACH: They are.

15 Q. (By Mr. Carr) Mr. Hawkins, could you briefly
16 state what Amoco seeks with each of these Applications?

17 A. We're seeking that the six wells in each of these
18 cases be qualified and certified for well workover
19 incentive tax rate, authorized pursuant to the Division
20 rule -- procedure for qualifying these projects.

21 Q. Mr. Hawkins, could you initially review the
22 events which have resulted in these cases coming on for
23 hearing?

24 A. Yes, these six cases were originally filed by
25 Amoco in April, 1996. I think it was on the 26th. They

1 went into the Aztec Division for review and certification
2 or qualification.

3 The Applications were denied on May 10th. The
4 reason that they were denied on each of the cases was that
5 the method of determining the future rate of production is
6 not acceptable.

7 Q. Can you review for the Examiner how Amoco was
8 proposing to determine the future rate of production prior
9 to workover for each of these wells?

10 A. We had looked at a number of alternatives to
11 identify what the future production is and be in compliance
12 with the rules and also the statute.

13 We made a determination that if we used twelve-
14 month average production for the twelve months prior to
15 doing the work on the well, that that would be the easiest
16 for us to do. It took a lot of the subjective nature of
17 decline curve out of the picture and also did meet the
18 requirements for the statute and the rules.

19 Q. What basically do the rules provide in terms of
20 making a projection of the well's future production?

21 A. The rules provide that all applications shall
22 have a decline curve or other acceptable method that
23 specifies the producing interval and the monthly tabulated
24 estimate of production, and it should be based on at least
25 twelve months of established production, and shows the

1 future rate of production based on well performance prior
2 to performing the workover.

3 Q. So what Amoco was doing is using a straight-line
4 projection based on an average of the last twelve months'
5 production, and you're asking that that now be approved as
6 another acceptable method of projecting a well's
7 performance?

8 A. That's correct.

9 Q. Have you prepared exhibits which illustrate
10 Amoco's reasoning in proposing the use of this straight-
11 line projection?

12 A. Yes, I have.

13 Q. Now, we have provided the Examiner with six
14 booklets. Is there one booklet for each well involved in
15 each of these six cases?

16 A. Yes, there is.

17 Q. I'd like to go to the booklet for Case 11,558,
18 for the Lackey "B" LS Number 13M well. Would you take that
19 please? And I'd like to use this one to work through
20 Amoco's reasoning.

21 Are all of these exhibits, Mr. Hawkins, basically
22 the same?

23 A. Yes, they are, they're in the exact same format,
24 pretty much contain the same type of material for each
25 individual well.

1 Q. All right, let's go to the exhibit packet for the
2 Lackey "B" LS Number 13M well, and I'd ask you just to
3 identify what is behind the first tab in that exhibit book.

4 A. Okay, the first tab, marked "Application", is a
5 cop of the Application that was filed requesting this
6 hearing.

7 Q. And this Application was filed seeking the
8 hearing because you were directed to do this by the
9 District Office if, in fact, we had wanted to pursue this
10 issue?

11 A. That's correct.

12 Q. Let's go to the second tab. Can you identify the
13 material behind that tab?

14 A. That second tab is labeled "Denied Form C-140".
15 It's a copy of the letter that we received from the Aztec
16 District that denies the Application we filed for the well
17 workover project. You see it gives the reason being that
18 the method of determining future rate of production is not
19 acceptable and also directs us that we may request a
20 hearing on the Application.

21 Just behind that is a copy of the Application
22 that we had filed with the Aztec District, that on the last
23 page -- let's see, excuse me, on the back of the first
24 page, there, where there's a certification of approval, the
25 District Supervisor has written "Denied, F.C.", with his

1 initials.

2 Q. You also had discussions with Mr. Chavez
3 concerning this matter, did you not?

4 A. Yes, I did.

5 Q. And basically did he not advise you that no one
6 had proposed a straight-line estimate before, and he felt
7 if it was to be approved it had to come to Santa Fe for
8 hearing?

9 A. That's exactly right. He indicated that it was
10 something that he wanted to make sure the Santa Fe office
11 was comfortable with in terms of making this method another
12 acceptable method that would fit the rules and said we
13 should come to Santa Fe on a hearing on this.

14 Q. And is -- the letter transmitting his denial also
15 directed Amoco that if they wanted a hearing they would
16 have to request it?

17 A. That's correct.

18 Q. If we go to the first page behind the Form C-140,
19 what you have labeled the decline curve --

20 A. Right.

21 Q. -- is that in fact the straight-line estimate
22 that you are proposing to be accepted for wells of this
23 nature?

24 A. That's correct. We -- What we're showing on this
25 plot is the oil production and the gas production for each

1 month, for the twelve months prior to actually going in and
2 doing the workover on the well. Gas production is shown in
3 squares, the oil production is shown in the diamonds.

4 We also have -- show the gas average as the solid
5 dark line. In this case, that number is about 935 MCFD --
6 excuse me, MCF per month.

7 The dashed line is the oil average or its
8 condensate from this well, and that is 11 barrels a month.

9 Q. From what formation is this well producing?

10 A. That is producing from the Basin Dakota
11 formation.

12 Q. And if we go to the first page behind this graph,
13 you have included the production information in tabular
14 form; is that right?

15 A. That's correct. The graph goes along -- or
16 excuse me, the table here goes along with the graph. It
17 shows for each of those months -- we're looking basically
18 in the last three columns on the spreadsheet there -- the
19 month of production, the monthly oil production and the
20 monthly gas production. And then at the bottom where we've
21 marked "12 month average - Future Trend" is the average per
22 month for the oil and for gas, and that's what we are using
23 as the estimate of future production.

24 Q. Mr. Hawkins, behind that tabular summary is other
25 information concerning the actual workover that was

1 undertaken on the well, correct?

2 A. That's correct.

3 Q. And that's really not an issue in this case?

4 A. No, they were not an issue with the Aztec
5 District. I think those -- these workover procedures
6 qualify under the rules, and I don't think they had any
7 concern about that.

8 But we have included here with the Application
9 copies of the completion reports and then details of the
10 work that was done on each of the wells.

11 Q. Let's go now to the information behind the tab
12 entitled "Well Data".

13 A. Yes.

14 Q. Can you identify what's set forth on the first
15 page behind that tab?

16 A. On the first page behind the tab marked "Well
17 Data" is just a real short summary of the facts surrounding
18 this case, for each of these wells.

19 I've shown the case number and the well number,
20 and then the data includes the date the well was completed,
21 in which horizon, the date that the workover commenced and
22 was completed, a synopsis of what that work was, to in this
23 case perf and frac the Otero Chacra and Blanco Mesaverde,
24 and then complete as a downhole commingle of all three
25 zones, and then a little asterisk here which identifies the

1 date of production that we used to come up with the twelve-
2 month average. As you can see, in this case it was from
3 June, 1994, through May, 1995. We commenced the work for
4 this well in June of 1995, so we took the twelve months
5 prior to the month that we performed the work on the well.

6 Q. Let's go to the next page, "decline curve".

7 A. Okay.

8 Q. Can you review that for Mr. Catanach?

9 A. Yes, this is a historical production plot for the
10 well. It's basically all the production from the well from
11 the time it was completed through, in this case, near the
12 end of 1996. We did the work in this case, you recall, in
13 the middle of 1995.

14 I guess -- I need to back up.

15 This production is through the end of 1995. So
16 the production that you see basically is the production
17 from the Basin Dakota that we would need to make some
18 estimate of future production from.

19 Q. And this well is in fact showing a fairly flat
20 decline at this point in its life in any event; is that not
21 true?

22 A. That's true. The gas rate is shown on the right-
23 hand Y axis. It's a little over 1000 MCF per month, is the
24 bar that the production has been, I would say, following
25 for the last several years.

1 Q. Is it fair to say that a flat decline of this
2 nature is typical for numerous wells in the San Juan Basin
3 at this point in their producing life?

4 A. Yes.

5 Q. And there really is not a substantial difference
6 in most cases between use of an actual decline curve or the
7 straight-line projection that Amoco is proposing?

8 A. Well, I think you could probably draw some
9 decline through there. It would be a very, very flat
10 decline and would be very close to, in fact, just an
11 average production.

12 Q. What is the source of the information shown on
13 this exhibit?

14 A. This is from the *Dwight's* production information.

15 Q. And behind this decline curve, is there a tabular
16 form, the information from *Dwight's*?

17 A. That's correct, it shows just a summary of the
18 well completion on the first page and then the last several
19 years of production on the next two pages in tabular form.
20 And I have shown in parenthesis just the average production
21 for the year, the average monthly production for the year,
22 and that would give you an idea of comparison of that
23 number to the twelve-month average that we've worked up.

24 Q. All right, let's go to the next tab, entitled
25 "New Form C-140". Can you identify and review that form

1 for Mr. Catanach?

2 A. Yes, in this form -- in this section we have a
3 clean or a new Form C-140 that we would hope would be
4 approved by the Division. On the back of this page we
5 show, you know, an appropriate place for a certification of
6 approval.

7 Q. Again, you're requesting that the approval be
8 based on a straight-line production; is that right?

9 A. That's correct.

10 Q. And there were certain errors in data attached to
11 various applications. Have those been corrected in the
12 material that is included in this exhibit?

13 A. Yes, they have. There were a few wells here that
14 had some corrections that needed to be made. What I did
15 was include in this section behind the new Form C-140 a
16 corrected table and graph showing the average production
17 for those wells.

18 Q. And if, in fact --

19 A. This well had no correction on it.

20 Q. And so there's no additional information. But in
21 the other exhibits, if there were additional corrections or
22 if corrections were needed, those are included in the
23 exhibit packet?

24 A. That's right.

25 Q. And they do not affect the question that we're

1 asking the Division to consider, which is whether or not
2 use of a straight-line projection is appropriate?

3 A. That's correct.

4 Q. In your opinion, would adoption of the straight-
5 line projection as another acceptable method of projecting
6 the future rate-of-production capability of a well give the
7 operator a greater tax incentive than the use of a decline
8 curve?

9 A. No, the --

10 Q. Let's go to the information behind the tab marked
11 "Production Projection", and I'd ask you to review that for
12 Mr. Catanach.

13 A. The last tab here, "Production Projection", has a
14 couple of pages that I wanted to go over with you.

15 First is a graph. It's just a typical example, I
16 guess, not specific to this well, but it's a generic
17 example of production from a well that is following an
18 exponential decline similar to the wells in the San Juan
19 Basin.

20 And then you can see that we've plotted rate
21 versus time. And at the end of that, we've made an
22 extrapolation, either on a twelve-month average or an
23 exponential decline.

24 And as you can see, typically the exponential
25 decline will be less than the twelve-month average, to some

1 degree.

2 Q. If we look at this, by raising the baseline, in
3 fact, less production qualifies for lower tax rate; isn't
4 that right?

5 A. That's exactly right.

6 Q. And by use of the straight line as you're
7 proposing, in fact, it's simpler from an administrative
8 view but, in fact, it is reducing the amount of tax credit
9 that would be available for the well?

10 A. That's correct.

11 Q. Let's go to the last page in the exhibit book.
12 I'd ask you to refer to this and then just summarize the
13 reasons that Amoco would support the use of adopting this
14 as another acceptable method for making a production
15 projection.

16 A. On this last page we've got about six bullet
17 points here that qualify, I guess, why we think that the
18 twelve-month average is an acceptable method.

19 First off, it does give a reasonable estimate of
20 the productive capacity of the well.

21 It is certainly less subjective than trying to
22 draw an estimated decline through production data that
23 varies month to month.

24 It's simple for the operator to determine.

25 It's easy for the NMOCD to verify and certify.

1 It takes a lot of the subjectiveness out of their
2 certification.

3 It's easier for operators and probably for the
4 State to manage in a dual tax rate accounting, where the
5 amount of production that qualifies for the full tax rate
6 never changes, and the amount of production that benefits
7 from the reduced tax rate is easier to calculate each
8 month.

9 And lastly, it still meets the intent of limiting
10 the amount of production which would qualify for the
11 incentive tax rate.

12 Q. In your opinion, will approval of the use of a
13 straight-line projection be consistent with the statute and
14 rules which authorize the well workover tax rate?

15 A. Yes, it would.

16 Q. And does Amoco recommend that the use of a
17 straight-line projection be authorized by the Division as
18 another acceptable method of making a production
19 projection?

20 A. Yes.

21 Q. Would the testimony that you've presented, then,
22 as it relates to the Lackey "B" LS Number 13M well, equally
23 apply to each of the wells involved in the consolidated
24 cases being heard at this time?

25 A. Yes.

1 Q. Mr. Hawkins, let's now go on the case book or the
2 exhibit book for Case 11,556 -- this is the case book for
3 the Gallegos Number 8 well -- and I'd ask you to turn in
4 that exhibit to the tab marked "Well Data" --

5 A. Okay.

6 Q. -- and go to the decline curve, which is the
7 second page behind that tab.

8 A. Okay.

9 Q. What is the base period that was utilized by
10 Amoco to make a production projection for this well?

11 A. It was August, 1994, through July of 1995.

12 Q. When we look at that period of time, are there
13 months when the well recorded no production?

14 A. Yes, there are.

15 Q. In your opinion, is it reasonable to consider
16 this twelve-month period, including these wells [sic] when
17 no production was recorded, in making a production
18 projection for the well?

19 A. Yes, it is.

20 Q. Why is that?

21 A. In this case, the well was producing an average
22 of around 700 MCF per month -- that relates to about 20
23 MCFD -- and also producing an average of around 11 barrels
24 of condensate per month.

25 The indications in this well are that the well

1 was so close to a depletion in the Basin Dakota that it was
2 having difficulty lifting the condensate out of the
3 wellbore and would experience a loading condition where the
4 well would not produce until enough pressure was built up
5 or some other method was used to unload the well.

6 And what we experienced in this case was four
7 months of production -- or four months where the well was
8 unable to unload the condensate, and then did unload about
9 100 barrels of condensate over the next month, and
10 production came back at a rate of around 2000 MCF per month
11 but began to decline very quickly again.

12 The indication there is that once the well
13 pressure began to build up and -- sufficient to unload the
14 well, we got some flush production from the gas as well, as
15 a result of that high pressure around the well. That high
16 pressure began to bleed off kind of quickly, and the rate
17 began to drop back down closer to its average.

18 As an engineer, the way I would interpret that is
19 that although there may be some periods of time when the
20 well was unable to produce, the flush production that it
21 experienced after it unloaded would tend to offset those
22 months of zero production.

23 And in fact, if the well had continued to produce
24 in this fashion without being worked over, we would have
25 expected it to continue to experience loading conditions

1 and months when the well would not be able to produce, and
2 should be taken into account in any kind of future
3 production projection.

4 Q. Mr. Hawkins, the objective of making these
5 production projections is to accurately forecast what the
6 well would do without -- before workover; is that correct?

7 A. That's correct.

8 Q. If we look at the Gallegos Number 8 well, the
9 well in fact was on production for the entire twelve-month
10 period that Amoco has utilized; is that fair to say?

11 A. That's correct.

12 Q. When the well is loading up and performing like
13 this, is that not evidence that in fact it's time to
14 undertake workover activities on that wellbore?

15 A. That's correct.

16 Q. When you look at this well and you try to
17 determine what is at least twelve months of established
18 production, it's your opinion that it's appropriate to
19 include the entire twelve-month period; is that right?

20 A. That's right.

21 Q. Now, if we discount months when the well did not
22 produce, would that in fact have the potential for
23 distorting data or the production projection for the well?

24 A. I believe it would. I believe it would overstate
25 what the well would likely produce in the future, given the

1 fact that it would probably experience those loading
2 conditions again.

3 Q. If we have this well or any well, and it is
4 unable to produce 40 consecutive days, and if that time
5 period ran from the 10th of June to the 20th of July, if we
6 only look at this on a monthly basis, both June and July
7 would be counted; isn't that right?

8 A. That's right, there would be production in each
9 of those months.

10 Q. If that same well was shut in for 40 days but it
11 ran from June 1st to the 10th of July, and you don't count
12 a month when there is no production, in fact, you would
13 discard June, would you not?

14 A. Well, you could. I think it would be
15 inappropriate to dis- -- to not include the month of June,
16 simply because the well had no production that month.

17 Q. Is it your testimony that to get an accurate read
18 on what the well's future production capability would be,
19 that you have to include the days it produces as well as
20 the days it is shut in?

21 A. That's right.

22 Q. Or unable to produce?

23 A. That's right.

24 Q. And all of those days need to be counted, whether
25 they fall in one month or they fall in two months or many

1 months?

2 A. That's right.

3 Q. Let's now go to what has been -- our exhibit book
4 for Case 11,559, for the Armenta Gas Com "C" Number 1E
5 well. And again, I'd like you to go behind the second page
6 behind the tab marked "Well Data", the decline curve.

7 A. Okay.

8 Q. If we look at this decline curve, you have shown
9 on this curve at least twelve months of established
10 production history for the well, have you not?

11 A. That's correct, the well --

12 Q. What is the problem with this exhibit?

13 A. Well, in this case, the well began production in
14 1980 and produced until around the middle of 1986. The
15 well was shut in for a period of time and then reopened for
16 production in 1994.

17 So there is a large gap of time there where there
18 was no production from the well, but the well certainly has
19 at least twelve months of established production from this
20 completion zone.

21 Q. Mr. Hawkins, this is an extreme case, of course,
22 but if we look at the production history you have in, say
23 1995, how would that decline curve alone compare to a
24 decline curve, say, for the production on 1980 to 1986?
25 Would they be different?

1 A. Oh, I think they would be significantly
2 different. For one thing, back in 1986 the well was
3 producing on the order of 2000 MCF a month, and in 1994 and
4 1995 the well was only producing 500 or 600 MCF a month.

5 Q. Now, when you start filling out applications to
6 qualify wells for the incentive tax rate, you find numerous
7 examples where you have breaks in the production history;
8 isn't that fair to say?

9 A. That's correct.

10 Q. Not necessarily ten years, but --

11 A. No.

12 Q. -- you can have them?

13 Is this the kind of situation where some guidance
14 is needed from the Division so that operators know exactly
15 how to handle this kind of a production situation?

16 A. Well, I think that it would help. My impression
17 as an engineer would be to try to predict the future
18 production based on the most current data, not go back in
19 time eight years or thereabouts to try to predict what the
20 current production is going to be. In this case, I would
21 use the production from the most recent time period and
22 make my projection from there.

23 Q. Also, showing the -- at least twelve months
24 established production, but being able to make a prudent
25 engineering call as to what now accurately shows the

1 decline of the production capability?

2 A. That's right.

3 Q. In your opinion, do each of the Applications
4 filed in each of these consolidated cases meet the
5 requirements of the statute and the rules to qualify for
6 the well workover tax rate?

7 A. Yes, they do.

8 Q. Does Amoco request that each of these
9 Applications be approved and that the subject wells be
10 certified as well workover projects?

11 A. Yes, we do.

12 Q. Does Amoco also request that an order be entered
13 by this Division that would approve the use of a straight-
14 line projection for wells at the discretion of the operator
15 as an acceptable alternative method of establishing a
16 production projection?

17 A. Yes.

18 Q. Were each of these exhibit books prepared by or
19 compiled by you or under your direction and supervision?

20 A. Yes, they were.

21 MR. CARR: Mr. Catanach, at this time we would
22 move the exhibit books in each of these cases, being Cases
23 11,555 through 11,560.

24 EXAMINER CATANACH: The exhibits in Cases 11,555
25 through 11,560 will be admitted as evidence.

1 MR. CARR: And that concludes my direct
2 examination of Mr. Hawkins.

3 EXAMINER CATANACH: Mr. Pearce, do you have any
4 questions?

5 MR. PEARCE: No, sir.

6 EXAMINATION

7 BY EXAMINER CATANACH:

8 Q. Mr. Hawkins, I've not been exposed to very many
9 of these. In fact, this is the first one I've seen.

10 The usual procedure on getting one of these
11 approved in a normal situation is to use a decline curve as
12 your production forecast?

13 A. Well, since we're pretty early in the process of
14 filing these things, I don't know that there necessarily is
15 a usual procedure. The rules require that an operator
16 make -- submit a decline curve or other acceptable method
17 to determine a future -- an estimate of the productive
18 capacity of the well and make a future production
19 projection that the Division would certify.

20 In this instance, I guess you've got -- You know,
21 one of the typical ways that you could do that would be to
22 try to draw a decline through the production data that was
23 available prior to doing the work on the well.

24 Most of the wells in the San Juan Basin that have
25 been producing for any length of time have what I would

1 call a very low decline rate, less than 10 percent a year.

2 And if they've been producing for a fairly significant
3 period of time, which most of these have, the last few
4 years of production may appear to be relatively flat or
5 constant at that low rate.

6 I think that we're still early enough in this
7 process of establishing, you know, qualifying wells as well
8 workover projects that most operators are still looking for
9 ways to implement this, trying to make use of the statute
10 to get some tax incentive, as simple as possible, not
11 require a lot of additional costs for their own accounting
12 systems, as well as the State's. And using this twelve-
13 month average is a method that would significantly benefit
14 the operators and probably the State as well, in terms of
15 managing this statute.

16 Q. Can you elaborate on some of the problems that
17 you think would be encountered using a projected decline
18 curve, as far as Amoco is concerned?

19 A. Well, there's a couple of things I think you
20 would want to take into account.

21 First would be the engineer's time in going back
22 and looking at the historical production for the well. The
23 rule requires that you allow at least twelve months'
24 history. Certainly, it would require some degree of
25 subjective judgment, I guess, to draw a decline curve in

1 there and then have the State take a look at that and
2 certify that as being reasonable.

3 And the tendency I think you might see from a
4 number of engineers' point of view would be to draw that
5 decline as steeply as you could, to qualify as much of the
6 future production as possible. And you kind of get into a
7 judgment call from the State's perspective of whether or
8 not some engineers were being overly aggressive with that.

9 The second thing is that, along with that, you
10 have to submit a table of future production that shows what
11 would the monthly production be each month of the rest of
12 the life of the well, or as far into the future as you can
13 foresee, under that decline curve, and then have that table
14 of production entered under the tax accounting systems of
15 the companies, as well as the State. And a lot of that is
16 going to be manual input, or some additional software would
17 have to be developed that either the State or the operator
18 hasn't prepared.

19 I guess -- Those would be the two main things
20 that would make this be manpower intensive: the engineer's
21 time, the State's time in making sure that someone's not
22 getting overly aggressive, the accounting department or tax
23 department time to get that kind of production data input
24 into their system so that it could operate monthly and have
25 a new number every month of what was going to be the full

1 tax rate, and then do some subtraction for the incremental
2 tax rate.

3 And I guess lastly the thing is, you have some
4 concern that if a well were to go off production for a
5 month or two, what do you do with the decline? Do you
6 shift it a couple of months now to pick back up where it
7 left off, or do you just assume that the decline was fixed
8 and not take into account any of that down time at all?

9 Using the twelve-month average pretty much
10 eliminates the concern on all of those concerns that I've
11 got, that you're saying that regardless of whether the well
12 is producing or not producing for a certain month, you
13 wouldn't have to shift the decline. It's the same number
14 every month.

15 It's fairly simple to be put into the accounting
16 systems. It's certainly no challenge for an engineer or
17 anybody else to calculate the twelve-month average of
18 production. And it takes a lot of the burden off of the
19 State in trying to make a judgment on was the engineer
20 being overly aggressive or not in trying to draw some
21 decline in here?

22 So I think there's a lot of benefits from both
23 the operator's perspective and the State's perspective.

24 The other thing that I think the straight-line
25 projection does is, it's simple enough for us to implement

1 that we are willing to give up that little incremental bit
2 of tax incentive that the decline method might have offered
3 to us. It takes a lot less manpower, time and effort.

4 Q. Is the additional time and manpower something
5 that Amoco might say that it's not worth doing this on this
6 well, if we have to do all this work?

7 A. I think it's something that we seriously are
8 taking into consideration.

9 As you're aware, the tax incentive is 1.875
10 percent of the taxable value of the incremental production,
11 and in many cases that's not very much money. And it
12 doesn't take very many hours of engineering time or
13 accounting time to completely offset what benefit you might
14 get from that tax incentive.

15 Q. Mr. Hawkins I know that you did say that Frank
16 Chavez wanted these to come up to Santa Fe for the initial
17 decision. Did Frank have an opinion on this?

18 A. He didn't offer an opinion to me. I think he was
19 -- he felt like that we just needed to make sure that the
20 State office was comfortable that we set this precedent.
21 And then it's my, I guess, perspective on this, that if it
22 were approved by hearing, that Frank would be able to use
23 these -- approve them in future cases.

24 I think he was just a little -- wanted a little
25 bit more review on the matter.

1 Q. If this method is approved, is this going to be
2 the method that Amoco exclusively uses in the San Juan
3 Basin?

4 A. I would say that the vast majority of the wells
5 that we qualify as well workovers will use this approach.
6 There may be some wells that are still earlier in their
7 life of production, that there may be enough of a
8 difference between some projected decline and the twelve-
9 month average that it would justify the use of, you know,
10 trying to draw that decline in and putting it in.

11 For the most part, though, we're working with a
12 large number of older wells that we're trying to add new
13 zones to, to increase production from, and most of those
14 wells have been on production for such a long time that
15 they're in the latter stages of their production and are on
16 a much flatter decline. So that's why I say the vast
17 majority, we'll probably be using this method.

18 Q. Can you see any instances where Amoco might come
19 out better using this method?

20 A. No. Just to save us time and money, I think, in
21 the long run, make it worth our while to try to capture the
22 benefit that the State's offering through the statute.

23 Q. But there's no instances where you might get
24 credit for more production than you would using --

25 A. I really don't believe so. I think for the vast

1 majority of cases that I can envision, the twelve-month
2 average is going to be higher than a decline rate, and
3 there would be more -- some incremental tax incentive kind
4 of left in the pocket of the state, as opposed to the
5 operator, by using the twelve-month average method.

6 Q. Okay. And the other question was, utilizing the
7 twelve-month past production, under the current scenario,
8 if you -- say if you had production, say -- dating back to
9 1986, you could still use that production, that twelve-
10 month production of --

11 A. If the last time the well produced was 1986?

12 Q. Yeah.

13 A. And you came in to do the work in 1994?

14 Q. (Nods)

15 A. I think you would -- If you had no other
16 production data available, you'd have to look pretty hard
17 before you would predict that the well would come back on
18 at the same rate that it was producing in 1986 and say that
19 that is a reasonable estimate of the future production
20 projection for this well.

21 I think you would take that information into
22 account, but I don't think that that would be a reasonable
23 estimate of future production projection. I think that's
24 probably too long of a period, that there's probably some
25 reservoir pressure decline, and you would need to get --

1 you would need to use more facts on a case like that. You
2 would have to have some additional input, some other way to
3 estimate the future production. And that might be to
4 attempt to return the well to production or look behind the
5 facts of, you know, is the well capable of producing at
6 all? Is the future production projection for that well
7 zero?

8 So I think there are some extreme cases that you
9 would certainly have to do some more digging into, to give
10 you a reasonable future projection.

11 But for the most part, if you've got production
12 that's -- during the last twelve months prior to doing the
13 work, when the well, you know, was producing and selling
14 gas and condensate, then that's the data that you would
15 focus on.

16 If there were some months of zero production
17 during that period you would, in my opinion, need to
18 include that or take it into account. Is that something
19 that's going to be a recurring kind of a condition that you
20 would expect, that you should build into your forecast of
21 future production?

22 Q. So what is acceptable now is, Frank would approve
23 something like if you had -- if you performed the workover
24 in 1994, if you had twelve months' production prior to
25 that, that would be entirely acceptable?

1 A. Certainly.

2 Q. Now, in a case like the Armenta, he would not
3 approve something like this; is that correct? Based on the
4 fact that you don't have twelve months of prior production?

5 A. Well, I believe he should approve this. In this
6 case we have -- There were four months in which there was
7 zero production for the well.

8 Q. What four months are you talking about here?

9 A. The months of August, 1994, September and October
10 of 1994, and then the month of March of 1995, we indicate
11 there was zero production from the well.

12 For the months of November, 1994, through
13 February of 1995, and then April through July of 1995,
14 there was production from the well although it was at a
15 very low rate of about -- you know, anywhere from 200 to --
16 Well, I guess actually, you know, the average here is 240
17 MCF per month. So we're really just trying to seek, is
18 this well capable of producing, and at what kind of a rate?

19 And I think that's kind of the charge an operator
20 probably has, is to gather enough production data to see,
21 is this -- you know, what is a reasonable estimate for the
22 well? And for this well it would be clearly reasonable to
23 assume that the future production is going to be in the
24 200-to-300-MCF-per-month range, based on its production.

25 Q. So if I'm correct in understanding, the question

1 that you're asking me to resolve is whether or not -- You
2 have certain months of production within the twelve-month
3 period that don't have any production, and you're still
4 asking us to accept that as reasonable?

5 A. That's right. And maybe the way that as an
6 engineer I would view that is that during that twelve-month
7 period I ought to have -- at least half of that time, have
8 some data to make some judgment on. If there are some
9 months that have zero production during that time, it
10 shouldn't automatically disqualify that period.

11 But if you had no production during the twelve-
12 month period prior to doing the work, then I think you need
13 some additional facts before it could be approved -- of
14 zero, you'd need to have some further justification of
15 that. And it might be the kind of thing that would require
16 coming into a hearing to, you know, dig into the facts of
17 it.

18 But as an engineer, if I had six months of the
19 well producing and selling gas and six months that it was
20 zero, and I looked at the production and the production is
21 very marginal, then it's pretty obvious to me that the well
22 is having a difficult time producing. And if I don't do
23 some work on the well, I should continue that -- for that
24 condition to happen in the future. And so I should take
25 that into account in any future projection that I'm going

1 to make, until I do work on the well.

2 Q. If you've got some months that there wasn't any
3 production and you're using the average, that average, to
4 forecast future production, wouldn't that necessarily lower
5 your average below maybe what it should be?

6 A. I think the -- Certainly there's a chance for
7 that to occur.

8 But for the most part, when a well is not
9 producing, the pressure is building up around the wellbore.
10 And in almost every case that I can envision, when you
11 return the well to production, either by itself, it builds
12 up enough pressure to start to unload itself or get back
13 into a producing condition, you get some period of flush
14 production that is greater than what the well average would
15 be, or what the well would have normally been able to make.

16 And for the most part, I think that those two
17 conditions can offset each other, particularly if you had
18 -- at least half the time the well was on production and,
19 you know, you had some actual sales out of there. So...

20 But I think there's some reason why it wouldn't
21 necessarily understate what your future projection should
22 be.

23 EXAMINER CATANACH: I think that's all I have,
24 Mr. Carr.

25 MR. CARR: I have a statement at the end I'd like

1 to make.

2 I think Mr. Pearce wants to make a statement.

3 EXAMINER CATANACH: Okay, we'll let Mr. Pearce
4 make his statement.

5 MR. PEARCE: Thank you, Mr. Examiner.

6 Meridian Oil was one of the companies which
7 participated in support of what was then known as House
8 Bill 65 during the 1995 session of the New Mexico
9 Legislature, the incentive bill which resulted in the
10 program under consideration this morning.

11 Meridian appears this morning to encourage you to
12 allow the straight-line estimate of future productive
13 capacity as a conservative approach to implementing the
14 incentive adopted by the New Mexico Legislature.

15 As has been pointed out by the witness in this
16 proceeding, allowing this procedure to be implemented has
17 the effect of reducing the financial benefit of the
18 incentive to the producer in terms of the incentive itself,
19 and the exchange for that is that accounting operations,
20 particularly, in oil and gas companies may be greatly
21 simplified and made more efficient. We believe that that
22 is an appropriate tradeoff in some instances.

23 Meridian, to my knowledge, has not yet filed any
24 straight-line estimates, but we certainly suspect that we
25 may find wells in which that is appropriate in the future.

1 We believe that what is suggested in these cases
2 by Amoco is an accurate implementation of the incentive
3 which was adopted by the legislature and that if producers
4 are willing to forego some of the incentive and still
5 utilize the program to get well workovers done which might
6 not otherwise be done, which was the bottom-line purpose of
7 the legislation, that the Division will be acting in
8 response to legislative purpose as it is reflected in the
9 Act. We encourage you to do that.

10 We believe that, if I may call it, a signal needs
11 to be given to the field office staff personnel to know
12 that this has been considered by the Division. It does not
13 work a hardship on State revenues; it in fact represents a
14 benefit to state revenues. We encourage you to allow these
15 applications to go forward.

16 Thank you.

17 EXAMINER CATANACH: Thank you, Mr. Pearce.

18 Mr. Carr?

19 MR. CARR: Mr. Catanach, as I believe you're
20 aware, Mr. Pearce and I were involved at a legislative
21 level when this legislation was under consideration. We
22 were not involved in the drafting of the statute, and the
23 statute has got some very difficult provisions in it. And
24 we then became involved for our respective companies in
25 developing the rules to implement the Act.

1 And I think it's fair to say that the approach
2 taken in developing these rules was to take a very
3 conservative approach and stay very, very close to the
4 statute wherever it was possible to do so.

5 And in developing the rules, we also assigned
6 responsibility for administering this program to the
7 District Offices. And so the Districts are now looking at
8 having to interpret and improve applications within rules
9 that are very, very tight in the way they were actually
10 developed and finalized.

11 When we talk about production projections in the
12 rules and in the forms, we say decline curve or other
13 acceptable method. We should specifically state decline
14 curve, so there's no issue that when you come in with a
15 decline curve, that can be approved.

16 When we step beyond that and start looking at
17 other acceptable methods, all of a sudden more
18 interpretation is involved, and the districts really do
19 need direction from Santa Fe, because they're trying to
20 administer out of three offices a program in a fashion, and
21 they're trying -- in a fashion that is consistent across
22 the State. So I suspect that that is one of the reasons
23 that this came before you.

24 But you also need to know that when we drafted
25 these rules, we recognized that we were taking a very

1 narrow approach, and we specifically provided that from
2 time to time -- or that if they were denied, that -- you
3 know, these matters could come for hearing in Santa Fe.
4 And we anticipated that as we got into this process, we
5 would have to flesh this thing out, with certain hearings.

6 The dollars involved with many of these wells is
7 relatively small. And we're anticipating that we're going
8 to have a lot of these hearings, but this is the first one.
9 And as I'm sure you suspect, there is some examiner-
10 shopping that goes on when we start bringing matters before
11 the Division, and we frankly docketed this today
12 anticipating that Mr. Stogner would be the Examiner
13 because, as you know, he was the staff person who sat with
14 us as we developed these rules and procedures. And so
15 that's why I've gone through this little background for
16 you.

17 But I'd like to look at the particular questions
18 that are being presented for your consideration. One is
19 the use of this straight-line method. And all we're asking
20 is that we be allowed to use a very, we think, conservative
21 tool that is extremely simple at our end, company end, to
22 develop. It certainly is easy at a Division level.

23 But when we were developing the rules, everyone
24 said, Oh, everyone has computers that can do the decline
25 curve for you. In practice, it's not as simple as it

1 looked, and we also found that the only people who don't
2 have a computer to do these happens to be the Oil
3 Conservation Division.

4 So a straight line seems to be consistent with
5 not only the intent to make this simple, but it seems to
6 work. And it also is simple when you go to the Tax and
7 Revenue Department, because the only reason we present this
8 data in tabular form is, they're not equipped to deal with
9 it when they look at a decline curve. And so it works
10 better at that level as well.

11 And we think it is consistent with the language
12 and the rules and in the statute, because, you see, what we
13 are telling operators to do is provide a decline curve or
14 other accepted -- or acceptable method, and it is to be
15 based on at least 12 months of established production to
16 show the future decline rate or production capability of
17 the well.

18 The statute also defines production projection,
19 and it says it is an estimate of the future rate of
20 production from the well, based on well performance. And
21 so we believe that when we come in and we show you what a
22 well has done during the last twelve months, some days or
23 months when it's down, and others when it's up and
24 producing, if it's open and we're attempting to produce it,
25 that we can give you an accurate estimate if we come in and

1 take the last twelve months and provide that to you in the
2 form of an average.

3 Because when you assume that wells decline and
4 you recognize we're using an average, not continuing to
5 check to project out the decline, continually going down,
6 we're coming with a more conservative figure in terms of
7 the production available for the lower tax rate than we
8 would if we used the actual decline curve. So we think
9 what we're seeking is appropriate.

10 The third thing that we've only sort of touched
11 on is the situation we have with the Armenta well, where we
12 have a few months' production in the last year and then we
13 have a very large gap, and we're not anticipating we may
14 ever find another one with a ten-year gap, but a few months
15 or a year back to when it was last on production, and we're
16 told to look at twelve months' established production in
17 making our future production projection.

18 Now, it would be very simple to just lock in on
19 the rule and say four months in eighty-six -- or ninety-
20 five, eight months in eighty-six, and average those. But
21 we think it's important to recognize that what we have told
22 the operators they must do when they file these
23 applications is sign an affidavit that verifies certain
24 things, including a statement that, and I quote, this
25 projection was prepared using sound petroleum engineering

1 principles.

2 You look at the Armenta, you look at what it did
3 in 1986, and you compare that to what it did in 1985, and
4 if you as an engineer are going to employ sound engineering
5 principles, you can consider at least the last twelve
6 months or the entire five years when you were attempting to
7 produce the well.

8 But when you apply a standard of using sound
9 principles, apply those sound principles to this data, you
10 have to consider what you know really accurately projects
11 what the well will do. That's why we're asking for
12 guidance on that last point.

13 We recognize we're kind of lopping something your
14 way that may in some sense not be real fair to you, but
15 this is, I think, a significant case in that what is done
16 with this Application, I think, will have a very large
17 impact on how these applications are filed, not only for
18 production in the San Juan Basin but for wells in the
19 Permian Basin as well.

20 EXAMINER CATANACH: Mr. Carr, can I ask you to
21 give me some rough-draft orders --

22 MR. CARR: Yes.

23 EXAMINER CATANACH: -- and I think the Armenta
24 would certainly be one, because it's kind of its own issue
25 there.

1 I would ask for one order where the straight-line
2 method is the only issue, and one where the zero production
3 for any given month is an issue. So just three orders in
4 those --

5 MR. CARR: Yes, sir.

6 EXAMINER CATANACH: That would probably help us
7 out.

8 Is there anything further?

9 MR. CARR: Nothing further.

10 EXAMINER CATANACH: Okay. There being nothing
11 further, Case Numbers 11,555 through 11,560 will be taken
12 under advisement.

13 (Thereupon, these proceedings were concluded at
14 10:18 a.m.)

15 * * *

16
17
18
19
20
21 I do hereby certify that the foregoing is
22 a complete record of the proceedings in
the Examiner hearing of Case No. _____,
23 heard by me on June 27 19 96.
24 David H. Catlach, Examiner
Oil Conservation Division
25

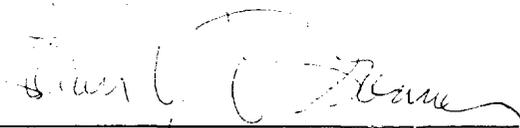
CERTIFICATE OF REPORTER

STATE OF NEW MEXICO)
) ss.
 COUNTY OF SANTA FE)

I, Steven T. Brenner, Certified Court Reporter and Notary Public, HEREBY CERTIFY that the foregoing transcript of proceedings before the Oil Conservation Division was reported by me; that I transcribed my notes; and that the foregoing is a true and accurate record of the proceedings.

I FURTHER CERTIFY that I am not a relative or employee of any of the parties or attorneys involved in this matter and that I have no personal interest in the final disposition of this matter.

WITNESS MY HAND AND SEAL June 30th, 1996.


 STEVEN T. BRENNER
 CCR No. 7

My commission expires: October 14, 1998