OIL CONSERVATION DIVISION NEW MEXICO DEPARTMENT OF ENERGY, MINERALS AND NATURAL RESOURCES

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION DIVISION FOR THE PURPOSE OF CONSIDERING;

CASE NO. 11	1808
ORDER NO.	R

APPLICATION OF BURLINGTON RESOURCES
OIL AND GAS COMPANY FOR COMPULSORY
POOLING AND A NON-STANDARD PRORATION
AND SPACING UNIT, SAN JUAN COUNTY,
NEW MEXICO

ORDER OF THE DIVISION

BY THE DIVISION:

This cause came Mexico before Examine	•	:46 on July 10 and 11, 1997 at Santa Fe, Ne	W
	ony, the record and	, 1997, the Division Director, havir the recommendations of the Examiner, ar	•

FINDS THAT:

- 1. Due public notice having been given as required by law, the Division has jurisdiction of this cause and the subject matter hereof.
- 2. Division cases 11808 and 11809 were consolidated for purposes of the taking of evidence.
- 3. The Applicant, Burlington Resources Oil and Gas Company ("Burlington") seeks an order pooling all mineral owners including working interests, royalty interests and overriding royalty interests from the base of the Dakota formation to the base of the Pre-Cambrian aged formation underlying all of irregular Section 9, Township 31 North, Range 10 West, N.M.P.M., San Juan County, New Mexico.
- 4. The Applicant also seeks the formation of a non-standard 636.01 acre gas spacing and proration unit (the "subject lands") for the drilling and completion of its proposed Scott Well No. 24 at a standard gas well location 1535 feet from the north line, and 2,500 feet from the west line (Unit F) of said Section 9.

- 5. The Applicant also seeks to be designated the operator of the subject well and unit.
- 6. The Applicant has the right to drill on a portion of the acreage proposed to be dedicated to the said unit.
- 7. On June 5, 1997, the New Mexico Oil Conservation Commission entered Order No. R-10815 which established gas spacing units consisting of 640 acres for gas production below the base of the Dakota formation and further provided for standard well locations not closer than 1,200 feet to the outer boundary, 130 feet to any quarter section line, nor closer than ten feet to any quarter/quarter section line within the surface outcrop of the Pictured Cliffs formation in the San Juan Basin.
- 8. By its terms, the effective date of Order No. R-10815 was June 30, 1997, the day of its publication in the New Mexico Register.
- 9. Burlington's application in this matter was filed on June 12, 1997. At the time of the filing of Burlington's application, the effective spacing for deep gas wells in the area was 160 acres.
- 10. At the time of Burlington's application, there were working and operating rights interest owners in the proposed spacing unit who had not agreed to pool their interests. In addition, Burlington had not been able to obtain the voluntary agreement of certain mineral interest owners to amend the terms of their oil and gas leases to provide for the pooling of said leasehold acreage on a 640 acre basis.
- 11. Burlington sought and successfully obtained a farmout of certain acreage leased to Amoco Production Company for the subject well and other lands. According to the Applicant, the Amoco Farmout acreage is subject to oil and gas leases containing pooling provisions which call into question the lessee/operator's ability to commit the lease acreage to spacing units larger than 320 acres. Consequently, the Applicant seeks to invoke the Division's authority under Section 70-2-17(C) of the New Mexico Oil and Gas Act to have the Division issue an order pooling the mineral interests and otherwise amending the express terms of the pooling provisions in those oil and gas leases of those mineral interest owners identified in Exhibit C to Burlington's application.
- 12. At the hearing, the Applicant presented no information with respect to the terms of the Amoco/Burlington farmout, the agreements creating the mineral interests, the related oil and gas leases, and/or the overriding royalty interests. Therefore the specific nature and terms of the interests which the Applicant proposes to be affected by the Division's order are unknown. Neither Burlington's application nor the evidence presented by Burlington at the hearing of this matter explained how the issuance of an order under Section 70-2-17(C) is proposed to affect the royalty and overriding royalty interests.

- 13. Burlington failed to present any evidence demonstrating how the pooling modification of those unspecified interests and leases is necessary to prevent waste and protect correlative rights, or to avoid the drilling of unnecessary wells.
- 14. Burlington owns 10.311905% of the working interest in the proposed 636.01 acre spacing and proration unit and purports to have obtained the voluntary joinder of 31.687% of the total working interest in the spacing and proration unit, in said Section 8..
- 15. Timothy B. Johnson, Trustee for Ralph A. Bard, Jr. Trust U/A/D February 12, 1983 et al. ("GLA-66 Owners") own 64.4% of the working interest in the proposed spacing and proration unit. Lee Wayne Moore and JoAnn Montgomery Moore, Trustees ("Moore"), own 0.294805% of the working interest in the proposed spacing and proration unit. Total-Minatome Corporation ("Total") owns a 4.6522% working interest in the proposed spacing and proration unit. The GLA-66 Owners, Moore and Total made appearances through counsel at the hearing and opposed Burlington's application in this matter.
- 16. Prior to the hearing the GLA-66 Owners, Moore, and Total filed Motions to Dismiss on, <u>inter alia</u>, the grounds that Burlington failed to make a reasonable, good faith effort to adequately obtain voluntary joinder in the drilling of the subject well prior to filing its application for compulsory pooling. The GLA-66 Owners, Moore and Total also filed Motions for Continuance of this case. The GLA-66 Owners', Moore's and Total's Motions to Dismiss and Motions for Continuance were denied telephonically by the Examiner on July 8, 1997 and this matter remained on the Division's docket for the immediate hearing.
- 17. The GLA-66 Owners, Moore and Total sought discovery of Burlington in order to fully prepare their case. The GLA-66 Owners, Moore's and Total's Subpoena Duces Tecum were quashed by the assigned hearing Examiner on July 9, 1997.
- 18. Both at the commencement and closing of the hearing of this matter, the GLA-66 Owners, Moore and Total again requested that this matter be dismissed or at least continued on the grounds that Burlington failed to undertake reasonable efforts to obtain the GLA-66 Owners', Moore's and Total's voluntary joinder in a good faith manner. The GLA-66 Owners', Moore's and Total's renewed motions were denied by the Examiner.
- 19. On April 29, 1997, Burlington sent its proposed letter agreement, well cost estimate, joint operating agreement, and authority for expenditure for its proposed Scott Well No. 24 to the GLA-66 Owners and Moore seeking their voluntary participation in the 14,000-foot, \$2,316,973 "high risk" well to test the deep Pennsylvanian Formation. Burlington's proposed Joint Operating Agreement contained provisions for a 400% nonconsent penalty as well as a provision prohibiting participating parties who agreed to pay their proportionate share of costs for the Scott Well No. 24 from having access to either the well site and/or to valuable drilling information such as well logs etc. during drilling, completion and workover operations. Testimony from industry professionals at the hearing established that a 400% nonconsent penalty is unreasonable and in excess of the industry

standard, and that denial of access to drilling information for participating joint owners is contrary to standard terms of Joint Operating Agreements and common industry practice.

- 20. Burlington also submitted a proposal to farmout the GLA-66 Owners' and Moore's deep gas working interest rights. The farmout agreement tendered by Burlington to the GLA-66 Owners and Moore covered not only their interest in Section 9 needed for the Scott Well No. 24, but encompassed substantial additional acreage. In addition, testimony by Tom Moore, witness for Moore, and Gail Cotton, witness for the GLA-66 Owners, established that the minimal overriding royalty offered by Burlington was not worthy of consideration.
- 21. The testimony of a landman witness for Total established that during the course of Burlington's efforts to obtain Total's commitment to the Scott Well No. 24, the Burlington landman threatened to create administrative obstacles and difficulties with other projects in which Burlington and Total are joint interest owners. Burlington's landman did not deny making such statements.
- 22. After receiving the April 22, 1997 proposal letter, well cost estimate, JOA and AFE for the Scott Well No. 24 from Burlington, in order to make an informed decision, the GLA-66 Owners and Moore contacted Burlington requesting additional information and data concerning this proposed well. The GLA-66 Owners and Moore was informed by Burlington personnel that this information was proprietary and confidential and would not be provided. The GLA-66 Owners' and Moore's counterproposals to Burlington for participation in the well were either ignored or turned down by Burlington.
- 23. The testimony of Tom Moore established that Moore owns interests in over 300 wells in the San Juan Basin, and that Moore has never gone nonconsent in a well in the San Juan Basin. However, without information from Burlington, Moore could not make a reasoned decision on whether or not to participate in the Scott Well No. 24.
- 24. The testimony of Gail Cotton established that without the requested technical information from Burlington, she could not make a reasoned decision on whether or not her GLA-66 trust clients should participate in the Scott Well No. 24.
- 25. Pursuant to Section 70-2-17(C) and 70-2-18(A) as well as established custom and practice before the Division, the operator of a proposed well seeking to pool separately owned tracts within an established spacing unit to be dedicated to the well is obliged to exercise good faith in obtaining the voluntary agreement of affected interest owners as a condition precedent to the issuance of a compulsory pooling order by the Division.
- 26. Burlington's conduct fell below the commonly accepted industry standard with respect to negotiations to obtain voluntary participation in the drilling of wells.

- 27. During the course of its efforts to obtain the voluntary participation of interests owners, Burlington's landman represented that the drilling of the Scott Well No. 24 was a "high risk" venture that had only a 10% chance of success. Burlington made selective offers to interest owners to review Burlington's 3-D seismic data and interpretation in order to decide whether or not to participate in the Scott Well No. 24. No such offer was made to Moore nor the GLA-66 Owners, despite Moore's the GLA-66 Owners' requests and stated need to have this data.
- 28. Pursuant to NMSA 1978 Section 70-2-17(E) of the New Mexico Oil and Gas Act, the Division may modify voluntary agreements to the extent necessary to prevent waste. However, as Burlington's application and notice of its application only sought relief under the compulsory pooling provisions of Section 70-2-17(C), the Division's authority to modify the oil and gas leases, or the agreements creating the mineral interests and overriding royalty interests of those owners identified in Exhibit C to Burlington's application was not invoked nor was such action noticed. The Division is therefore without jurisdiction over that particular subject.
- 29. Burlington failed to make reasonable, good faith efforts to adequately obtain voluntary joinder of all working interest owners in the drilling of the Scott Well No. 24 prior to filing its application for compulsory pooling.

THEREFORE, the relief sought by the Applicant should be denied.

IT IS THEREFORE ORDERED THAT:

- (1) The relief sought by Burlington Resources Oil and Gas Company is <u>denied</u>.
- (2) Case No. 11808 is hereby dismissed.

DONE at Santa Fe, New Mexico, on the day and year hereinabove designated.

STATE OF NEW MEXICO
OIL CONSERVATION DIVISION

WILLIAM J. LEMAY DIRECTOR