J. O. Seth (1883-1963) Frank Andrews (1914-1981)

A. K. Montgomery Seth D. Montgomery Frank Andrews III Victor R. Ortega John E. Conway Jeffrey R. Brannen John B. Pound Gary R. Kilpatric Thomas W. Olson William C. Madison Walter J. Melendres Bruce Herr Michael W. Brennan Robert P. Worcester John B. Draper Nancy M. Anderson Janet McL. McKay Jean-Nikole Wells Mark F. Sheridan Joseph E. Earnest Stephen S. Hamilton W. Perry Pearce Phyllis A. Dow

Stephen J. Rhoades Brad V. Coryell Wesley B. Howard, Jr Michael H. Harbour Robert J. Mroz John M. Hickey Timothy L. Butler Mack E. With Galen M. Buller Katherine A. Weeks Edmund H. Kendrick Helen C. Sturm Richard L. Puglisi James A. Hall Terri M. Couleur Stephen R. Kotz Christine Gray James C. Murphy B. Cullen Hallmark James R. Jurgens Ann M. Malonev Deborah J. Van Vieck MONTGOMERY & ANDREWS

PROFESSIONAL ASSOCIATION ATTORNEYS AND COUNSELORS AT LAW

May 24, 1985

HAND DELIVERED

SANTA FE OFFICE 325 Paseo de Peralta Post Office Box 2307 Santa Fe, New Mexico 87504-2307

> Telephone (505) 982-3873 Telecopy (505) 982-4289

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REPLY TO SANTA FE OFFICE

Richard L. Stamets, Chairman New Mexico Oil Conservation Commission Post Office Box 2088 Santa Fe, New Mexico 87504-2088

Re: OCC Cause No. 8224

Dear Dick:

Enclosed is a copy of a proposed order in the No-Pit case. This proposed draft is submitted to you on behalf of Meridian Oil Inc., El Paso Natural Gas Company and Giant Industries, Inc.

The provisions of the proposed rule contained within this proposed order are substantially those contained in the draft rule submitted to you by the short-term Water Study Committee.

Thank you in advance for your consideration of these matters.

Sincerely,

W. Perry Pearce

WPP:dml Enclosure

#### STATE OF NEW MEXICO DEPARTMENT OF ENERGY AND MINERALS OIL CONSERVATION COMMISSION

IN THE MATTER OF THE HEARING CALLED BY THE OIL CONSERVATION COMMISSION OF NEW MEXICO FOR THE PURPOSE OF CONSIDERING:

> CASE: 8224 ORDER R-

APPLICATION OF THE OIL CONSERVATION COMMISSION UPON ITS OWN MOTION, TO DEFINE THE VERTICAL AND AREAL EXTENT OF AQUIFERS POTENTIALLY VULNERABLE TO CONTAMINATION BY THE SURFACE DISPOSAL OF PRODUCED WATER, MCKINLEY, RIO ARRIBA, SANDOVAL AND SAN JUAN COUNTIES, NEW MEXICO.

#### ORDER OF THE COMMISSION

#### BY THE COMMISSION:

This cause came on for hearing on February 20, 1985, April 3, 1985 and April 22 and 23, 1985, at Santa Fe, New Mexico, before the Oil Conservation Commission of New Mexico, hereinafter referred to as the "Commission."

NOW, on this \_\_\_\_\_ day of \_\_\_\_\_, 1985, Commission, a quorum being present, having considered the testimony presented and the evidence received at the hearings and being fully advised in the premises;

FINDS:

- 1. That due public notice having been given as required by law, the Commission has jurisdiction of this cause and the subject matter thereof.
- That this case was originally docked for hearing by an Oil Conservation Division hearing examiner on June 7, 1984.

- 3. That the hearing of June 7, 1984 was continued to July 18, 1984 at which time an informal conference of interested parties was held. Parties from the OCD, the New Mexico Environmental Improvement Division, private environmental groups, concerned citizens, Indian tribes, and representatives of the oil and gas industry attended this conference and participated in discussions relating to the possible contamination of underground waters by the use of unlined pits for the disposal of water processed or used in connection with the drilling for or production of oil or gas or both.
- 4. As a result of that conference, the OCD established short-term and long-term study committees. The goals of the Short-Term Water Study Committee were to:
  - a) determine what constitutes a vulnerable aquifer;
  - b) map the vulnerable aquifer;
  - c) attempt to determine the probability unlined pits may have in contaminating the vulnerable aquifers; and
  - d) prepare a recommendation to the OCD for an order which will address the problems identified by the committee.
- 5. That the Short-Term Water Study Committee held a series of meetings, mapping sessions and field tours in order to accomplish its goals.
- 6. A hearing was called by the Commission on February 20, 1985 to consider the recommendations of the Short-Term Water Study Committee. This recommendation reported in part that:

It has been determined that in San Juan, Rio Arriba, McKinley and Sandoval Counties in the State of New Mexico, there are areas where ground or surface water may be vulnerable to contamination by oil and gas production operations. Those vulnerable areas include areas where the depth to groundwater is less than 50 feet, the aquifer containing the groundwater consists of unconsolidated alluvial fill, and the water is presently used for or could reasonably be presumed

to be used for municipal, domestic, industrial, agricultural or stock watering purposes.

- 7. That as a result of this determination the Short-Term Water Study Committee had defined and mapped "vulnerable areas" and "special areas" in which particular care needed to be exercised in the use of unlined pits for the disposal of water produced or used in connection with the drilling for or producing of oil or gas or both in the four (4) counties.
- 8. That the committee reached agreement and recommends that in accordance with the presently applicable federal standard unlined pits in the vulnerable area that receive five (5) barrels per day or more should be taken out of service within eighteen (18) months following the entry of an order directing that those pits be properly lined or properly abandoned.
- 9. That the Short-Term Water Study Committee agrees and recommends that:
  - Pits lying <u>outside</u> vulnerable or special areas be exempt from this order.
  - b) Any pits, ponds, lagoons or impoundments resulting from activities regulated by a discharge plan approved and permit issued by NMOCD or NMEID under Water Quality Control Commission Regulations authorized under the New Mexico Water Quality Act be exempt from this order.
  - c) Any pits, ponds, lagoons or impoundments resulting from activities regulated by a RCRA or NPDES permit issued by NMEID or EPA under RCRA or NPDES regulations authorized under the Resource Conservation and Recovery Act, New Mexico Hazardous Waste Act, Clean Water Act or Safe Drinking Water Act be exempt from this order.
  - Any pits, ponds, lagoons or impoundments resulting from activities regulated by a mining plan approved and permit issued by

the New Mexico Coal Surface Mining Commission under the authority of the Surface Mined Lands Reclamation Act be exempt from this order.

- 10. That the committee agreed and recommended that permits be granted for the use of unlined pits in the vulnerable area for any pit for which the operator makes either of the following showings:
  - a) Quality Permit: If the operator can demonstrate that the quality of either existing uncontaminated groundwater, or produced water is such that the introduction of produced water will not cause degradation of the groundwater, the unlined pit may be permitted upon application to the NMOCD. The demonstration must include analysis for organic and inorganic parameters as required by the Division.
  - b) Soil and Geologic Characteristics Permit: If the operator can demonstrate through the use of standard soil analysis parameters (e.g., percolation tests, infiltration rates, particle size/distribution, etc.) that the existing soil and/or underlying geologic stratum exhibit low permeabilities such that the produced water will not cause degradation of the groundwater, the unlined pit may be permitted upon application to the NMOCD. This can be accomplished on an aerial or site specific basis.
- 11. That the committee could not agree and made no recommendation to the Commission as to whether or not small volume unlined pits should be allowed to continue to be used in the vulnerable area and special areas.
- 12. That there are "mechanisms of attenuation" which tend to greatly reduce the quantity of contaminants contained in produced water or tend to retard the movement of these contaminants and thereby tend to provide additional protection to the potentially vulnerable underground water resources. That these mechanisms include: flash volitilization which

eliminates volatile organics prior to their reaching the disposal pit; evaporation and volatilization from the pit which eliminates volatile organics prior to their penetrating the surface of the ground; partially saturated flow which acts to retard the velocity of the flow through the area between the surface and the water table; evaporation and volatilization from the soil which acts to eliminate volitle organics during their presence in the partially saturated zone; sorption which acts to retard the flow of contaminants; and, biodegradation which tends to mineralize organic contaminants entirely.

- 13. That field test data from several sites representative of the types of conditions expected to be encountered in the vulnerable and special areas indicate that these small volume pits do not cause the New Mexico Water Quality Control Standards be exceeded despite the fact that some simple or uncalibrated modeling efforts to project the incidence of contamination indicate that the contamination should be present.
- 14. That the more sophisticated and more accurate modeling technique model was presented in this case was calibrated to reflect the actual field results of a set of representative wells in the vulnerable area, this model indicates that water quality standards would not be exceeded by the use of small volume unlined pits at these other well locations.
- 15. That the cost of lining small volume pits would represent a substantial expense in relation to the production of many wells and might cause the premature abandonment of some wells with resultant waste of the natural resource and injury to correlative rights.
- 16. That there is insufficient evidence to support a finding that it is necessary to prohibit the use of small volume unlined pits in the vulnerable area in order to afford reasonable protection against contamination of fresh water supplies designated by the State Engineer.
- 17. That the recommendations of the Short-Term Water Study Committee should be adopted and that any produced water pit which receives five (5) barrels per day or less of produced water and any ancillary pit which receives one barrel per day or less of water or fluids should be exempt from the coverage of this order.

#### IT IS THEREFORE ORDERED:

(1) That Special Rules and Regulations governing the use of unlined pits for the disposal of produced water in the vulnerable and special areas of McKinley, Rio Arriba, Sandoval and San Juan Counties, New Mexico are hereby promulgated as follows:

> SPECIAL RULES AND REGULATIONS FOR THE USE OF UNLINED PRODUCED WATER DISPOSAL PITS IN MCKINLEY, RIO ARRIBA, SANDOVAL AND SAN JUAN COUNTIES, NEW MEXICO.

#### RULE 1 DEFINITIONS:

 Aquifer: An aquifer is a saturated permeable geologic unit (a geological formation, group of formations, or part of a formation) that can transmit significant quantities of water under ordinary hydraulic gradients.

For purposes of this definition, the word significant means that the water from the aquifer is used for or may reasonably be presumed to be usable for municipal, industrial, domestic, agricultural, or stock watering purposes.

- 2. Vulnerable Aquifer: For the purpose of this order the following are defined as vulnerable aquifers:
  - a) Unconfined aquifers in which the static water level is less than 50 feet from the surface, or
  - b) Unconfined aquifers in floodplain areas, or
  - c) Aquifers in unconsolidated materials.
- 3. Vulnerable Area: An area which lies over or adjacent to a vulnerable aquifer and is defined as an area within the river valleys of the San Juan, Animas, and La Plata Rivers which is bounded by the topographic line on either side of the river that is 100 vertical feet above the river channel measured perpendicularly to the river channel.
- 4. Special Areas: Areas outside of the vulnerable area in which ground water is subsequently found to be within 50' of the ground surface. Special areas presently identified are listed below:

#### a) <u>Sections</u>

T28N-R 8W,	Section	17	T30N-R12W,	Section	13
T28N-R11W,	Section	18	T30N-R12W,	Section	15
T28N-R15W,	Section	26	T30N-R12W,	Section	27
T29N-R10W,	Section	16	T30N-R12W,	Section	33
T29N-R12W,	Section	24	T30N-R13W,	Section	1
T29N-R18W,	Section	17	T30N-R15W,	Section	6
T29N-R19W,	Section	23	T30N-R15W,	Section	16
T29N-R19W,	Section	30	T30N-R15W,	Section	21
T30N-R10W,	Section	5	T30N-R16W,	Section	29
T30N-R11W,	Section	3	T30N-R19W,	Section	34
T30N-R11W,	Section	7	T31N-R10W,	Section	13
T30N-R11W,	Section	8	T31N-R11W,	Section	35
T30N-R11W,	Section	10	T32N-R10W,	Section	10
T30N-R11W,	Section	19	T32N-R11W,	Section	23
			T32N-R12W,	Section	25

b) Areas that lie between the rivers and the ditches mentioned below are also special areas:

Highland Park Ditch Hillside Thomas Ditch Cunningham Ditch Farmers Ditch Halford Independent Ditch Citizens Ditch Hammond Ditch

- 5. Produced Water Pit: That pit which receives water produced from primary separation in conjunction with the production of crude oil and/or natural gas whether or not such pit is located at the site of production.
- 6. Ancillary Pit: Those pits not receiving fluids, from primary separation including but not limited to dehydrator pits, tank drain pits, pipeline drip collector pits, blowdown pits and compressor scrubber pits. Examples are listed below:
  - a) Dehydrator Pit: Those pits which normally receive produced water only from the dehydration unit.
  - b) Blowdown Pit: Those pits which receive liquid only when a well is blown down.
  - c) Tank Drain Pit: Those pits which receive water that is drained from a production storage tank.
  - d) Pipeline Drip Collector Pit: Those pits which receive liquids which accumulate in gas pipelines.

e) Compressor Scrubber Pit: Those pits which receive liquids at the compressor suction in event or primary separator failure.

#### RULE 2 PROHIBITIONS

Disposal of produced water or fluids produced in connection with the production of oil and natural gas, or both, in unlined pits is prohibited, except for disposal of produced water specifically exempted herein.

#### RULE 3 EXEMPTIONS

The provisions of this order shall not apply to:

- Pits lying <u>outside</u> vulnerable or special areas in McKinley, Rio Arriba, Sandoval and San Juan Counties, New Mexico.
- 2. Produced water pits lying within the vulnerable or special areas which receive five (5) barrels or less per day of produced water.
- 3. Unlined ancillary pits within the vulnerable or special areas which receive one (1) barrel or less per day of produced water.
- 4. Any pits, ponds, lagoons or impoundments resulting from activities regulated by a discharge plan approved and permit issued by NMOCD or NMEID under Water Quality Control Commission Regulations authorized under the New Mexico Water Quality Act.
- 5. Any pits, ponds, lagoons or impoundments resulting from activities regulated by a RCRA or NPDES permit issued by NMEID or EPA under RCRA or NPDES regulations authorized under the Resources Conservation and Recovery Act, New Mexico Hazardous Waste Act, Clean Water Act or Safe Drinking Water Act.
- 6. Any pits, ponds, lagoons or impoundments resulting from activities regulated by a mining plan approved and permit issued by the New Mexico Coal Surface Mining Commission under the authority of the Surface Mined Lands Reclamation Act.

#### RULE 4 PERMITS

Upon application to and approval by the NMOCD, unlined produced water pits which receive more than five (5) barrels per day and those ancillary pits which receive more than one (1) barrel per day that are within the vulnerable area or special

areas may be permitted under this order based on the following criteria and after satisfying either a. or b. below.

- a) Quality Permit: If the operator can demonstrate that the quality of either existing uncontaminated groundwater, or produced water is such that the introduction of produced water will not cause degradation of the groundwater, the unlined pit may be permitted upon application to the NMOCD. The demonstration must include analysis for organic and inorganic parameters as required by the Division.
- b) Soil and Geologic Characteristics Permit: If the operator can demonstrate through the use of standard soil analysis parameters (e.g., percolation tests, infiltration rates, particle size/distribution, etc.) that the existing soil and/or underlying geologic stratum exhibit low permeabilities such that the produced water will not cause degradation of the groundwater, the unlined pit may be permitted upon application to the NMOCD. This can be accomplished on an aerial or site specific basis.

#### RULE 5 COMPLIANCE SCHEDULE

Any operator currently disposing of produced water into a pit which would be prohibited or would require permitting under these rules shall have a period of eighteen (18) months from the date of this order within which to cease such disposal or receive a permit for such disposal.

#### RULE 6 AMENDMENTS

Prior to any application for amendment of the definitions of vulnerable area or special areas contained herein shall be heard and the OCD shall reconvene a committee similar to the Short Term Water Study Committee to discuss the proposed amendment and attempts shall be made to fully advise all interested parties of the context of such application.

(2) That jurisdiction of this cause is retained for the entry of such further order as the commission may deem necessary.  $\ensuremath{\texttt{DONE}}$  at Santa Fe, New Mexico, on the day and year hereinabove designated.

STATE OF NEW MEXICO OIL CONSERVATION

-

RICHARD L. STAMETS CHAIRMAN

ED KELLEY MEMBER

JIM BACA MEMBER

50 YEARS



STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION



GOVERNOR

May 23, 1985

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 87501 (505) 827-5800

Mr. R. L. Stamets Oil Conservation Commission P.O. Box 2088 Santa Fe, NM 87501

> Re: OCC Case No. 8224, Request Post-Hearing Documents

Dear Mr. Stamets:

Please find enclosed two copies of the proposed pit registration form submitted as a post-hearing document.

In addition, results of the pollutant load limit simulations for Total Dissolved Solids (TDS) from the "Random Walk" model run by Mr. David Boyer of the OCD are shown below. Since initial concentrations were on the order of 10,000 mg/l TDS and quantity of discharge is known, further interpretation can be made from this information for total salt load limits. Results were judged acceptable/unacceptable based on whether total TDS exceeded 1,000 mg/l (NM WQCC standard) for an initial uncontaminated ground water TDS of 725 mg/l (average from "Hydrogeology of the Aztec Quadrangle, San Juan County, NM", Bureau of Mines Hydrologic Sheet #1). The simulations were run using the same aquifer conditions presented previously for benzene except the Retardation Coefficient was set equal to 1 foot instead of 7.

		RANGE OF MAXIMUM	
K	Q	TDS INCREASE	DISCHARGE TO
(ft/day)	(bbl/day)	AND DISTANCE FROM PIT	UNLINED PIT?
25	5	1293 to 2247 PPM at 0 to 50 feet	Unacceptable
25	1	292 to 494 PPM at 10 to 20 feet	Unacceptable
25	1/2	175 to 213 PPM at 10 to 60 feet	Acceptable
100	5	562 to 1123 PPM at 20 to 200 feet	Unacceptable

100	1	112 to 210 PPM at 10 to 160 feet	Acceptable
100	1/2	-	Acceptable
250	5	162 to 499 PPM at 20 to 150 feet	Unacceptable
250	1	-	Acceptable
250	1/2	-	Acceptable
2500	5	367 PPM at 20 feet	Unacceptable
2500	1	-	Acceptable
2500	1/2	-	Acceptable

I hope that this information is useful to the Commission in making its decision in this matter. The Division's proposed order and brief summarizing legal and factual issues should be filed by the end of the month.

Sincerely,

1-1

Jeff Taylor General Counsel

cc: W. Thomas Kellahin, Esq. - w/enc. Kellahin and Kellahin P.O. Box 2265 Santa Fe, NM 87504

> Jennifer Pruitt, Esq., - w/enc. Environmental Improvement Division P.O. Box 968 Santa Fe, New Mexico 87501

William F. Carr, Esq. - w/enc. Attorney at Law P.O. Box 2208 Santa Fe, NM 87501

Perry Pearce, Esq. - w/enc. Montgomery Law Firm P.O. Box 2307 Santa Fe, New Mexico 87501

.

#### PIT REGISTRATION FORM

OPERATOR:

(List Information for only those pits operated by you at the lease)

WELL AND LEASE NAME: LOCATION:

	1	ž	AUXILLARY PIT(s) <sup>2</sup>	•
	PRIMARY PIT	PIT 1	PIT 2	PIT 3
USE:	PRODUCED WATER			
DIMENSIONS: (LxWxD, Ft.)				
DISCHARGE: (Bbl/day)				
HOW MEASURED: (Choose One) Counter? Flowmeter? Other? (Specify)				
VOLUME PER DUMP:				
DATE LAST MEASURED:				
CONDUCTIVITY & TEMP. OF DISCHARGES TO PIT (Mmhos, <sup>O</sup> C):				
PIT DISPOSITION: (Choose One) Unlined? Lined? (Show type of lining) Tank? (Show type fo tank)				
DEPTH TO GROUND WATER:				
MEASURED OR ESTIMATE:				
1) If no primary pit : indicate which and:	is present or if dischamiliary pit received proc	rge is to an a luced water.	ncillary pit,	

2) Ancillary pits include blowdown pits, dehydrator pits, tank drain pits, pipeline drip pits, etc. (Use separate sheet if needed)

50 YEARS



STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION



GOVERNOR

May 23, 1985

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE. NEW MEXICO 87501 (505) 827-5800

Mr. R. L. Stamets Oil Conservation Commission P.O. Box 2088 Santa Fe, NM 87501

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		RANGE OF MAXIMUM	
K	Q	TDS INCREASE	DISCHARGE TO
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I hope that this information is useful to the Commission in making its decision in this matter. The Division's proposed order and brief summarizing legal and factual issues should be filed by the end of the month.

Sincerely,

1.11

Jeff Taylor General Counsel

cc: W. Thomas Kellahin, Esq. - w/enc. Kellahin and Kellahin P.O. Box 2265 Santa Fe, NM 87504

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William F. Carr, Esq. - w/enc. Attorney at Law P.O. Box 2208 Santa Fe, NM 87501

Perry Pearce, Esq. - w/enc. Montgomery Law Firm P.O. Box 2307 Santa Fe, New Mexico 87501

#### PIT REGISTRATION FORM

OPERATOR:

(List Information for only those pits operated by you at the lease)

WELL AND LEASE NAME: LOCATION:

	1	I	AUXILLARY PIT(s)	2
	PRIMARY PIT	PIT 1	PIT 2	PIT 3
USE:	PRODUCED WATER			
DIMENSIONS:				
(LxWxD, Ft.)				
DISCHARGE:				
(Bbl/day)				
HOW MEASURED:				
(Choose One)				
Counter?				
Flowmeter?				
Other?				
(Specify)				
VOLUME PER DUMP:				
DATE LAST				
MEASURED:				
CONDUCTIVITY & TEMP.				
OF DISCHARGES				
TO PIT (Mmhos, <sup>O</sup> C):				
PIT DISPOSITION:				
(Choose One)				
Unlined?	-			
Lined? (Show				
type of lining)				
Tank? (Show				
type fo tank)				
DEPTH TO				
GROUND WATER:				
MEASURED OR				
ESTIMATE:				
1) If no primary pit i	s present or if dischar	rge is to an ar	cillary pit,	
indicate which anci	llary pit received pro	Juced water.		

2) Ancillary pits include blowdown pits, dehydrator pits, tank drain pits, pipeline drip pits, etc. (Use separate sheet if needed)

Jason Kellahin W. Thomas Kellahin Karen Aubrey KELLAHIN and KELLAHIN Attorneys at Law El Patio - 117 North Guadalupe Post Office Box 2265 Santa Fe, New Mexico 87504-2265

Telephone 982-4285 Area Code 505

RECEIVED

May 21, 1985

MAY 3 1985

OIL CONSERVATION DIVISION

Mr. Richard L. Stamets Oil Conservation Commission P. O. Box 2088 Santa Fe, New Mexico 87504

"Hand Delivered"

Re: OCC Case 8224

Dear Mr. Stamets:

Please find enclosed an original and one copy of Tenneco Oil Company's post hearing documents.

Very tru Thomas Kel lahin

WTK:ca Enc.

cc: Jeff Taylor, Esq. - w/enc. Oil Conservation Commission P. O. Box 2088 Santa Fe, New Mexico 87504

> Jennifer Pruitt, Esq. - w/enc. Environmental Improvement Division P. O. Box 968 Santa Fe, New Mexico 87501

William F. Carr, Esq. - w/enc. Attorney at Law P. O. Box 2208 Santa Fe, New Mexico 87501

Perry Pearce, Esq. - w/enc. Montgomery Law Firm P. O. Box 2307 Santa Fe, New Mexico 87501

Millard F. Carr, Esq. Tenneco Oil Company P. O. Box 3249 Englewood, Colorado 80155 KELLAHIN and KELLAHIN

Mr. Richard L. Stamets
May 21, 1985
Page 2
cc: Mr. Marty Buys
Tenneco Oil Company
P. O. Box 3249
Englewood, Colorado 80155



Memo From FRANK T. CHAVEZ District Supervisor To Dave Boyer Schriggint learned oil into the ground , Jebb - This is a good example of the type of thing that can happen due to a malsunction. Usually The seepsege would go undetected. In the vulnerable area, it is imperative to have lined Socilities to prevent this in addition to protection Aztec, New Mexico dumps.



(See attached Schematic)

On March 15, 1985, Mr. Charles Gholson, Deputy Oil and Gas Inspector for the State of New Mexico, Energy and Minerals Department of the Oil Conservation Division, Division III called to report an oil seepage east of our Saiz No. 1 well. The seepage was directly adjacent to the sast side of the location in a natural dry drainage area running north and south. The water course drains into a second dry water course running from northwest to southeast. The oil seepage had not yet entered into the northwest to southeast water course, but surface seepage indicated that the seepage had progressed about 300 feet and was within 50 feet of entering the second dry water course.

Upon receiving the call we immediately dispatched the roustabout crew to the location with a backhoe. Several test holes were dug to determine the depth and source, but we were unable to determine the source and we could not dig deep enough with the equipment on location.

We immediately shut the well in and pressure tested the pipeline from Gas Company of New Mexico dehydrator to the well tie in to the main gathering line while we were waiting for a truck from Gary Energy Corporation to arrive to pull the oil from the tank. After the truck was emptied our roustabout crews lifted the 500 BBL tank from it's foundation and visually inspected the bottom for leakage and no leaks were found. The tank was re-set and the line from the wellhead to our separator was dug out and visually inspected. No leaks were found.

The line from the separator to the dehydrator was dug out and visually inspected. No leaks were found and the pipeline coating was found to be in excellent condition.

The Gas Company of New Mexico dehydrator had a scrubber on the dehydrator skid with an automatic dump valve which vented into an open, unlined pit adjacent to the oil seepage. This line from the scrubber to the open pit was removed and a new line was installed to dump back into the low pressure separator and into our stock tank. NMOCC Saiz No. 1 Well Page 2

The pressure test from the dehydrator to the well tie in to the main gathering line tie in held the pressure test with no leakage.

Gas Company of New Mexico had a pipeline traversing the north side of our location from a Pictured Cliffs well immediately adjacent to our Saiz No. 1 well. They also had an 8" and a 4" pipeline paralleling the east side of our location approximately 150 feet from the east boundary of our well location. We requested that they do a leak survey on all three of these lines for possible leakage problems. They subsequently did these leak detection surveys and reported that the surveys were all negative.

Mr. Gholson then recommended that we dig the entire seepage area up and burn any oil or gas encountered as it was dug up to remove the oil and gas. This was subsequently done for the entire area of oil contamination to a depth of 10 feet. It was subsequently determined that the contamination source appeared to be from the open, unlined pit installed by Gas Company of New Mexico and used to dump oil into from the scrubber on their dehydrator. This pit was removed and the area dug up and the contamination burned.

It is estimated that approximately 50 BBLs of oil were lost into this pit causing the seepage.

The Saiz No. 1 separator dumped the water from the well into a fiberglass lined pit and the water was drained off of the stock tank into this same lined pit.

The Pictured Cliffs well on the same location is operated by another operator and the water from that well was being dumped into an open, unlined pit. The pit did not appear to have any produced oil in it, however, it did appear to be making a good quantity of salt water.

We have left two open holes in the area which has been dug out and will be monitored by Mr. Gholson and ourselves for assurance that the seepage has been stopped.

R. D. Motto Area Operations Manager

RDM:svr

cc: BLM-Minerals Management Dept.

Mr. W. N. Hahne Mr. K. E. Roddy Mr. B. E. Brown Mr. C. E. Smith





#### STATE OF NEW MEXICO

#### STATE ENGINEER OFFICE SANTA FE

S. E. REYNOLDS STATE ENGINEER

#### May 15, 1985

BATAAN MEMORIAL BUILDING STATE CAPITOL SANTA FE, NEW MEXICO 87503

Dick Stamets New Mexico Oil Conservation Division Box 2088 Santa Fe, New Mexico 87501

Dear Mr. Stamets:

In response to your letter dated March 15, 1985, this is to advise you that all underground waters in the State of New Mexico containing 10,000 milligrams/liter or less of dissolved solids is hereby designated by the State Engineer pursuant to Section 70-2-12-B. (15) NMSA, 1978. This designation supercedes all previous designations pertaining to underground water.

The water in water table lakes should not be contaminated even though they contain more than 10,000 milligrams/liter of total dissolved solids unless it can be shown that contamination of the lake will not adversely affect the underground water hydrologically connected to the lake.

The surface waters of all streams within the State of New Mexico regardless of the quality of the water within any given reach should be protected.

For your information I am attaching a memorandum dated April 10, 1967, and the map mentioned therein which shows the areas and formations in which water of 10,000 parts per million or less commonly occur. This is the same information which was submitted to your office by Frank Irby on April 13, 1967.

Sincerely,

S. E. Reynolds State Engineer

By: Chi

M. H. Compton, Chief Water Rights Division

MBC:rav



### STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION

85 MAR 18 P3:35

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 87501

(505) 827-5800

TONEY ANAYA

STATE ENGINEER OFFICE SANTA FE NEW MEXICO

March 15, 1985

Mr. S. E. Reynolds, State Engineer 101 Bataan Bldg. Santa Fe, NM 87503

Dear Steve:

I am writing relative to getting an updated determination from you of the definition of "fresh water supplies" under the provisions of Section 70-2-12 B.(15) NMSA, 1978 compilation (copy enclosed).

I have enclosed a copy of the April 13, 1967, letter from you to Pete Porter on this matter. The letter references an earlier determination as to surface waters but that determination is not in evidence. We are thinking of revising some of our general rules to prohibit contamination of "fresh waters", both surface and subsurface, and it could be useful to have a new determination which clearly defines what must be protected.

Sincerely,

R. L. STAMETS Director

RLS/dp

Encs.

March 21 1485

Jun Wright: Brad would life you to prepare a draft require to Structs' lever stocked

Al Koners

M.B. Compton, Chief, Water Rights Division

James I. Wright, Field Engineer

Draft of letter to Oil Conservation Division regarding the Protection of Fresh Water.

The statement regarding protection of surface water is my own opinion. I do not know what standard that we gave them originally but Steve probably does. I am not attaching the map or memo referred to in my letter. You can get a copy from Lou. I have reviewed the map and see no reason to revise it. It also might be a good idea to include groundwater discharging into stream systems in the paragraph with water table lakes.

James I. Wright Field Engineer

JIW/tmg

April 13, 1967

Mr. A. L. Porter, Jr.
 Secretary-Director
 Oil Conservation Commission
 Santa Fe, New Mexico

Dear Mr. Porter:

• • • •

All underground water in the State of New Mexico containing 10,000 parts per million or less of dissolved solids is hereby designated by the State Engineer pursuant to Section 65-3-11.(15) N.M.S.A., 1953 Compilation; except that this designation shall not include any water for which there is no present or reasonably foreseeable beneficial use that would be impaired by contamination. This designation supercedes all previous designations pertaining to underground water.

For your information I am attaching a memorandum dated April 10, 1957 and the map mentioned therein which shows the areas and formations in which water of 10,000 parts per million or lass commonly occurs.

The surface water designation previously made remains unchanged.

FEI/ma encl. Yours truly,

8. E. Reynolds State Engineer

By:

Frank E. Irby Chief Water Rights Div.

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#### MEMORANDUM

April 10, 1967

To: Chief, Water Rights Division (Through Chief, Technical Division)

From: Chief, Hydrology Section, Technical Division

Subject: Designation of fresh-water supplies to be protected against contamination, as authorized by Section 65-3-11(15), New Mexico Statutes Annotated, 1953 Compilation, 1965 Supplement.

Section 65-3-11(15), New Mexico Statutes Annotated, 1953 Compilation, 1965 Supplement, is concerned with prevention of contamination of freshwater supplies resulting from disposal of water produced or used in connection with the drilling for or production of oil or gas.

Sections 65-3-11(1) and 65-3-11(2) appear to make adequate provision for the protection of ground waters from hazards incident to wildcat and oil-well drilling and in completion of production wells.

It is believed that the intent of the legislation pertinent here is to provide reasonable protection against deterioration of the chemical quality of water presently usable or being used for domestic, irrigation, or stock-water supplies and water that could be made usable for such purposes by treatment methods now generally employed by municipalities and methods commonly used in treating individual household supplies. Such water is considered to be "fresh" within the meaning of the subject legislation.

Many irrigation water supplies in the Pecos Valley and in the Tularosa area contain more than 3,000 ppm dissolved solids and some water containing as much as 5,000 ppm dissolved solids is used. Water containing more than about 3,000 ppm dissolved solids ordinarily is considered to be too highly mineralized for use as irrigation water but evidently may be used beneficially in favorable environmental situations.

Numerous stock-water supplies in the State contain between 2,000 and 3,000 ppm dissolved solids and many contain as much as 5,000 ppm dissolved solids. A number of stock wells in southeastern New Mexico are known to produce water containing between 5,000 ppm and 9,260 ppm dissolved solids and one stock well produces water containing 17,200 ppm dissolved solids. Water containing much more than 5,000 ppm dissolved solids probably could not be practically used continuously for stock-watering purposes but water containing more than 10,000 ppm dissolved solids may be used temporarily in special or emergency circumstances (see California Water Quality Control Board Publication No. 3A, "Water Quality Criteria," 1963, pp. 112-113).

It would appear, then, that waters containing 5,000 ppm or less dissolved solids should be afforded definite protection against possible deterioration of chemical quality and it is suggested that provision for protection of supplies containing 10,000 ppm dissolved solids or less be made in those areas where water of better quality is not available and where such water is usable or is currently being used for livestock watering purposes.

Deterioration of chemical quality of existing water supplies may occur directly or indirectly in several ways as a result of disposal of oil-field wastes:

1) Oil-field wastes placed in unlined pits will seep through the bottoms and sides of the pits and enter shallow fresh-water aquifers (such as occur in the Ogalalla formation and other Cenozoic formations found in widespread areas of New Mexico). The wastes, upon reaching the saturated zone, will tend to move to the lower parts of the aquifer because the density of the wastes is usually greater than that of the water in the aquifer. The wastes may then spread laterally as they move downdip or they may be primarily confined to topographic erosion channels. Obviously the degree of deterioration of fresh waters that will result will depend upon the rate at which wastes are disposed, the length of time the disposal operations are continued, the quality of the disposed wastes, the local geohydrology in each instance and the degree of pumping of fresh water in the vicinity of the pits.

2) Direct injection of wastes into the fresh-water zones of an aquifer by means of disposal wells would have much the same effect as pit disposal operations except that relatively deep as well as near-surface water supplies could be affected and the effects might spread more rapidly than in the case of pit disposal, other things being equivalent.

3) As an example of indirect deterioration of fresh-water supplies as a result of displacement of water of poor quality, consider a formation which contains water of both good and poor chemical quality in different areas or zones. If wastes are introduced into the areas or zones containing the poor quality water, or even into adjacent formations hydraulically connected, the poor quality water will migrate because of displacement<sup>\*</sup> into the areas or zones of good quality water. Obviously, as for 1) above, the impairment that would result in the areas or zones of good quality water will depend upon the magnitude of the disposal operation, its time of continuance, and the hydraulic and hydrologic properties of the formation under consideration.

4) Consider next a formation which discharges water of poor quality to a stream through springs or seeps, or indirectly through other formations. Introduction of wastes into such formations, even in areas of poor quality water, will increase the rate of accretion of poor quality water to the stream and could result in serious impairment to the quality of the stream water, particularly during periods of low flow.

All formations, deposits, or rocks younger than Cretaceous in age at most places in the State of New Mexico contain fresh-water supplies (if they contain water at all) which should be afforded protection. The attached map shows on a broad formation-area basis the areas in which fresh-water supplies commonly are found in formations of Cretaceous age and older in the areas delineated. It must be realized that the facts pertinent to many of the areas shown on the map are incompletely known and that revision from time to time as information is gained will be desirable. In the meantime, however, the map should serve as a guideline to interested persons.

Although this memorandum is primarily oriented to a discussion of ground-water supplies, the effect of disposal of oil-field wastes on surface-water supplies used for domestic, stock, municipal, industrial, irrigation and recreation purposes must be considered also. In general, all surface-water supplies of the State can be considered "fresh" under the definition stated above. Some reaches of some streams may have parttime flows wherein the stream waters will contain more than 5,000 ppm dissolved solids but these conditions should not be aggravated.

P. D. Akin

PDA:mm Attachment



#### Oil Conservation Commission; Division; Regulation of Wells

Sec.

#### Sec.

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- 70-2-1. Short title.
- 70-2-2. Waste prohibited.
- 70-2-3. Waste; definitions.
- 70-2-4. Oil conservation commission; members; term; officers; quorum; power to administer oaths.
- 70-2-5. Oil conservation division; director; state petroleum engineer.
- 70-2-6. Commission's and division's powers and duties.
- 70-2-7. Rules of procedure in hearings; manner of giving notice; record of rules, regulations and orders.
- 70-2-8. Subpoena power; immunity of natural persons required to testify.
- 70-2-9. Failure or refusal to comply with subpoena; refusal to testify; body attachment; contempt.
- 70-2-10. Perjury; punishment.
- 70-2-11. Power of commission and division to prevent waste and protect correlative rights.
- 70-2-12. Enumeration of powers.
- 70-2-13. Additional powers of commission or division; hearings before examiner; hearings de novo.
- 70-2-14. Bonding requirement.
- 70-2-15. Allocation of allowable production among fields when division limits total amount of production.
- 70-2-16. Allocation of allowable production in field or pool.
- 70-2-17. Equitable allocation of allowable production; pooling; spacing.
- 70-2-18. Spacing or proration unit with divided mineral ownership.
- 70-2-19. Common purchasers; discrimination in purchasing prohibited.
- 70-2-20. Penalty for violations.

#### 70-2-1. Short title.

Sections 70-2-1 through 70-2-36 NMSA 1978 may be cited as the "Oil and Gas Act."

History: 1953 Comp., § 65-3-1.1, enacted by Laws 1977, ch. 237, § 1.

Law review. - For article, "'New Mexican

#### 70-2-2. [Waste prohibited.]

The production or handling of crude petroleum oil or natural gas of any type or in any form, or the handling of products thereof, in such manner or under such conditions or in such amounts as to constitute or result in waste is each hereby prohibited.

History: Laws 1935, ch. 72, § 1: 1941 Comp., \$ 69-202; Laws 1949, ch. 168, § 1; 1953 Comp., \$ 65-3-2.

**Cross-reference**. — As to regulation and conservation of carbon dioxide gas, see 70-2-34 NMSA 1978.

Legislative intent. — Primary concern of oil and gas

- 70-2-21. Purchase, sale or handling of excess oil, natural gas or products prohibited.
- 70-2-22. Rules and regulations to effectuate prohibitions against purchase or handling of excess oil or natural gas; penalties.
- 70-2-23. Hearings on rules, regulations and orders; notice; emergency rules.
- 70-2-24. Reports of governmental departments or agencies as to market demand to be deemed prima facie correct.
- 70-2-25. Rehearings; appeals.
- 70-2-26. Review of oil conservation commission decision; appeals.
- 70-2-27. Temporary restraining order or injunction; grounds; hearing; bond.
- 70-2-28. Actions for violations.
- 70-2-29. Actions for damages; institution of actions for injunctions by private parties.
- 70-2-30. Violation of court order grounds for appointment of receiver.
- 70-2-31. Penalties for violations; accessories.
- 70-2-32. Seizure and sale of illegal oil or gas or products; procedure.
- 70-2-33. Definitions of words used in act.
- 70-2-34. Regulation, conservation and prevention of waste of carbon dioxide gas.
- 70-2-35. Legal representation before the federal power commission.
- 70-2-36. Removing or altering marks of identification; penalty.
- 70-2-37. Oil and gas reclamation fund created; disposition of fund.
- 70-2-38. Oil and gas reclamation fund administered; plugging wells on federal land; right of indemnification; annual report; contractors selling equipment for salvage.

Nationalism' and the Evolution of Energy Policy in

New Mexico," see 17 Nat. Resources J. 283 (1977).

legislation is eliminating and preventing waste in the pool so far as it can practicably be done, and also the protection of correlative rights of producers from the pool. El Paso Natural Gas Co. v. Oil Conservation Comm'n, 76 N.M. 268, 414 P.2d 496 (1966).

Two fundamental powers and duties of commis-

History: Laws 1935, ch. 72, § 4; 1941 Comp., § 69-205; Laws 1949, ch. 168, § 4; 1953 Comp., § 65-3-5; Laws 1965, ch. 58, § 2; 1977, ch. 255, § 41; 1979, ch. 175, § 1. The 1979 amendment added the second sentence in Subsection B.

#### 70-2-12. Enumeration of powers.

A. Included in the power given to the division is the authority to collect data; to make investigations and inspections; to examine properties, leases, papers, books and records; to examine, check, test and gauge oil and gas wells, and tanks, plants, refineries and all means and modes of transportation and equipment; to hold hearings; to provide for the keeping of records and the making of reports and for the checking of the accuracy thereof; to limit and prorate production of crude petroleum oil or natural gas, or both, as in this act [this section] provided; to require either generally or in particular areas certificates of clearance or tenders in connection with the transportation of crude petroleum oil or natural gas or any products thereof, or both such oil and products, or both such natural gas and products.

B. Apart from any authority, express or implied, elsewhere given to or existing in the division by virtue of this act [this section] or the statutes of this state, the division is hereby, authorized to make rules; regulations and orders for the purposes and with respect to the subject matter stated herein, viz.:

(1) to require dry or abandoned wells to be plugged in such a way as to confine the crude petroleum oil, natural gas or water in the strata in which they are found, and to prevent them from escaping into other strata; the division shall require a corporate surety bond in a sum not to exceed fifty thousand dollars (\$50,000) conditioned for the performance of such regulations;

(2) to prevent crude petroleum oil, natural gas or water from escaping from strata in which they are found into another stratum or other strata;

(3) to require reports showing locations of all oil or gas wells, and for the filing of logs and drilling records or reports;

(4) to prevent the drowning by water of any stratum or part thereof capable of producing oil or gas, or both oil and gas, in paying quantities, and to prevent the premature and irregular encroachment of water, or any other kind of water encroachment, which reduces or tends to reduce the total ultimate recovery of crude petroleum oil or gas, or both such oil and gas, from any pool;

(5) to prevent fires; and a state of the sta

(6) to prevent "blow-outs" and "caving" in the sense that the conditions indicated by such terms are generally understood in the oil and gas business;

(7) to require wells to be drilled, operated and produced in such manner as to prevent injury to neighboring leases or properties;

(8) to identify the ownership of oil or gas producing leases, properties, wells, tanks, refineries, pipelines, plants, structures and all transportation equipment and facilities;

(9) to require the operation of wells with efficient gas-oil ratios and to fix such ratios;

(10) to fix the spacing of wells:

(11) to determine whether a particular well or pool is a gas or oil well, or a gas or oil pool, as the case may be, and from time to time to classify and reclassify wells and pools accordingly, a start to the to

(12) to determine the limits of any pool or pools producing crude petroleum oil or a natural gas or both, and from time to time redetermine such limits; one of the total of the second second

natural gas or of any product thereof including subsurface storage; to not story state and then (14) to permit the injection of natural gas or of any other substance into any pool in

this state for the purpose of repressuring, cycling, pressure maintenance, secondary or any other enhanced recovery operation;

(15) to regulate the disposition of water produced or used in connection with the drilling for or producing of oil or gas, or both, and to direct surface or subsurface disposal of such water in a manner that will afford reasonable protection against contamination of fresh water supplies designated by the state engineer;

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70-2-13

(16) to determine the limits of any area containing commercial potash deposits and from time to time redetermine such limits;

(17) to regulate and where necessary prohibit drilling or producing operations for oil or gas within any area containing commercial deposits of potash where such operations would have the effect unduly to reduce the total quantity of such commercial deposits of potash which may reasonably be recovered in commercial quantities or where such operations would interfere unduly with the orderly commercial development of such potash deposits: or

(18) to spend the oil and gas reclamation fund and do all acts necessary and proper to plug dry and abandoned oil and gas wells in accordance with the provisions of the Oil and Gas Act [70-2-1 to 70-2-36 NMSA 1978] and the Public Purchases Act [13-1-1 to 13-1-27 NMSA 1978] including disposing of salvageable equipment and material removed from oil And gas wells being plugged by the state. History: 1953 Comp., \$ 65-3-11, enacted by History: 1953 Comp., \$ 65-

History: 1953 Comp., § 65-3-11, enacted by Effective dates. - Laws 1970, cm the act effective on March 31, 1978. Laws 1978, ch. 71, § 1. Repeals and reenactments. - Laws 1978, ch. 71, Emergency clauses. - Laws 1978, ch. 71, § 3, 1, repeals 65-3-11, 1953 Comp. (former 70-2-12 makes the act effective immediately. Approved 3 NMSA 1978), relating to enumeration of powers, and enacts the above section.

February 24, 1978. Ale steat out a shi such of when the set of the se 1. A. C. M. L. · ,

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#### 70-2-13. Additional powers of commission or division; hearings before examiner; hearings de novo.

In addition to the powers and authority, either express or implied, granted to the oil conservation commission or division by virtue of the statutes of the state of New Mexico, the division is hereby authorized and empowered in prescribing its rules of order or procedure in connection with hearings or other proceedings before the division to provide for the appointment of one or more examiners to be members of the staff of the division to conduct hearings with respect to matters properly coming before the division and to make reports and recommendations to the director of the division with respect thereto. Any member of the commission or the director of the division or his authorized representative may serve as an examiner as provided herein. The division shall promulgate rules and regulations with regard to hearings to be conducted before examiners, and the powers and duties of the examiners in any particular case may be limited by order of the division to particular issues or to the performance of particular acts. In the absence of any limiting order, an examiner appointed to hear any particular case shall have the power to regulate all proceedings before him and to perform all acts and take all measures necessary or proper for the efficient and orderly conduct of such hearing, including the swearing of witnesses, receiving of testimony and exhibits offered in evidence subject to such objections as may be imposed, and shall cause a complete record of the proceeding to be made and transcribed and shall certify the same to the director of the division for consideration together with the report of the examiner and his recommendations in connection therewith. The director of the division shall base the decision rendered in any matter or proceeding heard by an examiner upon the transcript of testimony and record made by or under the supervision of the examiner in connection with such proceeding, and such decision shall have the same force and effect as if the hearing had been conducted before the director of the division. When any matter or proceeding is referred to an examiner and a decision is rendered thereon, any party of record adversely affected shall have the right to have the matter heard de novo before the commission upon application filed with the division within thirty days from the time any such decision is rendered.

History: 1953 Comp., § 65-3-11.1, enacted by Laws 1955, ch. 235, § 1; 1961, ch. 62, § 1; 1977, ch. 255, § 48; 1981, ch. 63, § 1.

The 1981 amendment substituted "of" for "or" preceding "order" near the middle of the first sentence. substituted "the" for "said" preceding "hearing" near the end of the fifth sentence and preceding 'matter" near the middle of the last sentence and inserted "of record" following "party" near the middle of the last sentence.

#### CAMPBELL & BLACK, P.A.

#### LAWYERS

JACK M. CAMPBELL BRUCE D. BLACK MICHAEL B. CAMPBELL WILLIAM F. CARR BRADFORD C. BERGE J. SCOTT HALL PETER N. IVES LOURDES A. MARTINEZ

JEFFERSON PLACE SUITE I - 110 NORTH GUADALUPE POST OFFICE BOX 2208 SANTA FE, NEW MEXICO 87501 TELEPHONE: (505) 988-4421 TELECOPIER: (505) 983-6043

May 14, 1985

Mr. R. L. Stamets, Chairman Oil Conservation Commission Post Office Box 2088 Santa Fe, New Mexico 87504

Re: Oil Conservation Commission Case 8224: Produced Water Hearing, San Juan Basin.

Dear Mr. Stamets:

Enclosed are the two papers which Dr. Gary D. Miller, witness for Northwest Pipeline Corporation, was asked on April 22, 1985 to provide for inclusion in the record in the above-captioned case. As you will note, the paper entitled "Influence of Microbial Adaption on the Fate of Organic Pollutants in Ground Water" contains the information requested concerning contamination at a creosote site in Southern Texas.

Very truly yours,

William F. Carr

WFC/cv enclosures

cc: Lori Komatar (w/encl.)
Jeff Taylor (w/encl.)
Jennifer Pruitt (w/encl.)
W. Thomas Kellahin (w/encl.)
W. Perry Pearce (w/encl.)
Millard F. Carr (w/encl.)
Marty Buys (w/encl.)

## ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION

TONEY ANAYA GOVERNOR

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 87501 (505) 827-5800

May 9, 1985

Ms. Denise Fort Chairman, NM Water Quality Control Commission P.O. Box 968 Santa Fe, NM 87504-0968

> Re: OCD Action Relating to Regulation of Disposal of Produced Water and Oil Field Wastes

Dear Ms.

The purpose of this letter is to advise the Water Quality Control Commission of proposed OCD action to obtain information from oil field service companies on the types, volumes, and location of waste water discharges, and to solicit WQCC concurrence of this action.

At the time the OCD's Environmental Bureau was formed in July, 1984, an "Environmental Schedule" was drawn up to give general guidance to the new staff and the Division as a whole as to the type of activities to be conducted and to indicate what priority was to be given to the differing tasks. As an example, processing of discharge plans for natural gas plants and refineries, and development of a "no-unlined pit" order for vulnerable areas in the San Juan Basin were considered the most important issues to be addressed by the two new staff persons. Included in the environmental schedule is a requirement that staff "investigate the need for better control of salt water (trucked) and other field wastes and recommend rules, procedures, or other appropriate actions to deal with any problems found."

Recent events, including the Lee Acres landfill incident and OCC hearings related to San Juan Basin produced water disposal, show the need for immediate scrutiny of these disposal methods. To that end, the OCD has developed a letter to be sent to all oil field trucking and service companies requesting that they provide information on disposal methods. A copy of the letter and accompanying questionnaire is enclosed.

As mentioned in my April 26, 1985, letter to you, Section 70-2-12 B.(15) of the Oil and Gas Act clearly addresses our authority with regard to produced water. It is less clear as to whether waste waters generated by oil field service companies are or are not covered under this act.

If not, they would in any event be covered under the Water Quality Act. If WQCC Regulations are applicable, the question of whether the OCD or EID has the regulatory responsibility needs to be resolved. The delegation of authority resolution adopted at the May 8, 1984, WQCC meeting is silent on this matter.

This Division's desire in this matter is to take control of such discharges at this time and to regulate them under either the Oil and Gas Act or the Water Quality Act, whichever may be appropriate. The questionnaire we are proposing is for the purpose of making an initial assessment of the nature and extent of the potential problem. Once this assessment is made, appropriate actions can begin on a priority basis under the appropriate act. I solicit the Commission's concurrence in our plan to obtain discharge information, and exercise regulatory authority over these facilities.

I would appreciate this matter being placed on the agenda of the May 28, 1985, WQCC meeting for discussion and possible action.

Sincerely,

R. L. STAMETS Director

RLS/dp

cc: Paul Biderman



STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION

TONEY ANAYA

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 87501 (505) 827-5800

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Dear Sir:

In response to recent events, the Oil Conservation Division is conducting a survey of well service companies operating within the State. A response to this survey is required to establish the gravity of potential pollution problems in the field.

Please check the appropriate categories describing operations at your facilities and fill-in blanks with short one or two word answers. A long, detailed description of company activities is not required at this time.

This survey is part of the OCD regulatory duties and responsibilities and it will be used to assess activities statewide. Your full cooperation is appreciated in this matter.

If there are any questions or more information is necessary, please call Jami Bailey in Santa Fe at (505) 827-5884.

Sincerely,

R. L. STAMETS, Director

RLS/JB/dp

Enc.

cc: OCD District Office

#### WELL SERVICE COMPANIES QUESTIONNAIRE

Check one or more, as applicable.

- I. Types of Services Performed:
  - Vacuum Hauling/Tank Cleaning
  - \_\_\_\_ Acidizing
  - \_\_\_\_ Fracturing
  - \_\_\_\_ Cementing
  - Drilling mud/additives
  - \_\_\_\_ Other (Specify)
- II. General Types of Products and Quantities Used in Service or Transported in 1984:

Quantity (bbls.)

- \_\_\_\_ Acids
- \_\_\_\_ Brines
- Caustics
- Drilling Mud/Additives
  - \_\_\_\_ Corrosion Inhibitors
    - Surfactants/Polymers
    - Shale Control Inhibitors
- \_\_\_\_ Radioactive Tracers Returned from Wellbores or Pipelines
- Oxygen Scavangers
- Waste Oil
- Produced Water
- Other (Specify)

	. TYPE, QUA OR WASTE S OF FLUID	NTITY, AND LOCATION OIL DISPOSAL VOLUME	N OF WELL SI DISPOSAI (NO. FRO	ERVICE FLUIDS ANI SITE M	O SOLIDS, PRODUCED WATER, NATURE OF DISPOSAL LOCATION
	Sites			Nature	of Disposal Location
Sites Nature of Disposal Location	<pre>[1] Site cations) nitary L nporatio emical W ry Sewer npany Fa</pre>	(Do not list all andfill on Pond laste Tank cilities ccify)		A E O O E F	Lined Pit Julined Pit Ground Surface Above Ground Tank Buried Tank Other (Specify)

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Jason Kellahin W. Thomas Kellahin Karen Aubrey KELLAHIN and KELLAHIN Attorneys at Law El Patio - 117 North Guadalupe Post Office Box 2265 Santa Fe, New Mexico 87504-2265

Telephone 982-4285 Area Code 505

May 9, 1985 OIL CONSERVATION OMIS! 0.07

"Hand Delivered"

Mr. Richard L. Stamets Oil Conservation Commission P. O. Box 2088 Santa Fe, New Mexico 87504

Re: Commission Case 8224 Produced Water Hearing San Juan Basin

Dear Mr. Stamets:

I have had an opportunity to review the proposed order I submitted to the Commission at the hearing of the referenced case and find that certain proposed findings are contrary to the substantial evidence. Accordingly, I hereby withdraw the first proposed order and submit therefore the enclosed First Revised Proposed Order.

The original proposed order in Findings 15 and 17 and in Rule 2 and 3 assume that the risk of possible contamination to ground water is greater within 15 feet of the bottom elevation of the major river beds in the vulnerable area. That assumption is directly contrary to Tenneco's evidence at the hearing.

You will recall that Mr. Hick's exhibit for the Water Table elevation at the McCoy site shows a pit elevation of 5449.8 and the elevation of the Animas River at 5448.2 feet or a difference of only 1.6 feet. Also the Payne site pit elevation and the elevation of the San Juan River are within 15 feet.

Thus, the originally proposed findings which would have precluded small volume unlined produced water pits close to the river are not supported by the hydrologic testimony and accordingly are hereby withdrawn.

Very truly yo Thoma Ke llahin

WTK:ca Enc. KELLAHIN and KELLAHIN Mr. Richard L. Stamets May 9, 1985 Page 2 cc: Jeff Taylor, Esq. Oil Conservation Division P. O. Box 2088 Santa Fe, New Mexico 87504 William F. Carr, Esq. Attorney at Law P. O. Box 2208 Santa Fe, New Mexico 87501 Perry Pearce, Esq. Montgomery Law Firm P. 0. Box 2307 Santa Fe, New Mexico 87501 Millard F. Carr, Esq. Tenneco Oil Company P. O. Box 3249 Englewood, Colorado 80155 Jennifer Pruitt, Esq. Environmental Improvement Division P. O. Box 968 Santa Fe, New Mexico 87501 Al Kendrick P. O. Box 516 Aztec, New Mexico 87410 Frank Chavez

Oil Conservation Division 1000 Rio Brazos Road Aztec, New Mexico 87410 May 3, 1985

Gary D. Miller 202 W. Boyd Norman, Ok 73019

Mr. R.L. Stamets Oil Conservation Division New Mexico Energy and Minerals Department Santa Fe, New Mexico 87501

Dear Mr. Stamets:

Enclosed are two papers that I promised during my recent testamony regarding biodegradation of benzene, toluene and related chemicals for Case 8224. The first paper, "Influence of Microbial Adaption on the Fate of Organic Pollutants in Ground Water", has been peer reviewed and accepted for the November issue of <u>Environmental Toxicology and Chemistry</u>. In it the authors report on a field study of contamination at a wood-creosote site in southern Texas. They found rapid biodegradation and adaption of the microorganisms including an active treatment zone over relatively short distances that resulted in extensive ground water renovation.

The second paper, "Behavior of Organic Compounds During Infiltration of River Water to Ground Water. Field Studies", describes a situation similar to that which occurs in the oil and gas production areas in northwest New Mexico. While there was no evidence of biological transformation of chlorinated organic compounds there is also no evidence that these occur from oil or natural gas production. Non-halogenated aromatics including benzene, toluene and naphthalene were biotransformed during infiltration. These chemicals were not found in any of the observation wells ( page 476 ) and were not transported more than 2.5 meters from the river.

Congratulations on conducting a thourough and open hearing on this matter. I hope my testamony, including these two additional papers, is helpful for you to reach an informed decision. If I can be of further help feel free to call on me.

Very truly yours, Gary D. Miller, Ph. D.

50 YEARS



STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION



GOVERNOR

April 26, 1985

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 87501 (505) 827-5800

Denise Fort, Director Environmental Improvement Division Crown Building Santa Fe, New Mexico 87501

Dear Ms. Fort:

I am writing you to advise of this Division's plans relative to a survey of oil field service companies and to discuss cooperation between our two agencies.

Section 70-2-12 B.(15) states the Oil Conservation Division shall have the authority "to regulate the disposition of water produced or used in connection with the drilling for or producing of oil or gas, or both, and to direct surface or subsurface disposal of such water in a manner that will afford reasonable protection against contamination of fresh water supplies designated by the state engineer."

The language of this section does not make clear that waste water generated by oil field service companies is or is not covered. Our long range plans called for having this determination made and taking control of discharges of such waste water if appropriate.

The recent problem at the Lee Acres county landfill has emphasized the need for someone to move ahead in this area to obtain information from service companies relative to volumes and types of discharges they are making and the locations of such discharges. This information could then be used to evaluate if immediate action needs to be taken in any specific case to protect fresh waters. The information generated could also be used to develop a guide for sample collection or for a priority list for seeking discharge plans if such were required.

Pending resolution of the question, I intend to advise the WQCC of this proposed action and solicit their concurrence.

As to the matter of the cooperation between our agencies, it has come to my attention that EID personnel have apparently been taking pictures of a surface produced water disposal facility under OCD jurisdiction without any notice to our district office. Additionally, a person from your Hazardous Waste Bureau also inspected this same facility without first giving notice to our district office. Such actions have resulted in hard feelings on the part of our district personnel. Further, they are beginning to wonder if someone in EID is trying to get something on the OCD to "make us look bad".

I believe that this problem is not a sinister plot but results from a simple error of omission on the part of those who did this work without coordinating with our office. In establishing our Environmental Bureau last July, one of the priorities we gave its Bureau Chief was improving cooperation with the EID. When I became Division Director, I further advised the Bureau Chief that I considered cooperation with EID to be of the utmost importance as a simple matter of courtesy, to avoid duplication of effort and to take advantage of the expertise within your agency. The recent cooperation with members of the Ground Water Surveillance Section on installing monitoring wells at the Flora Vista site and in assisting OCD staff at the recent produced water hearings is a good example of the kind of mutually beneficial cooperation I have in mind.

With this background, I would like to suggest that we develop a joint memorandum to be directed to our staffs which would affirm the necessity for the personnel of the two agencies to cooperate and outline how such cooperation should occur.

Sincerely,

R. L. STAMETS Director

RLD/dp

ARCO Oil and Gas Company Rocky Mountain District 717-17th Street Mailing address: P.O. Box 5540 Denver, Colorado 80217 Telephone 303 575 7000



April 1, 1985

Oil Conservation Division for the State of New Mexico P.O. Box 2088 Santa Fe, NM 87501

Gentlemen:

This is a statement for the record on the hearing called by the New Mexico Oil Conservation Commission, (OCD) to define the disposition of produced waters in the San Juan Basin of New Mexico specifically the counties of McKinley, Rio Arriba, Sandoval and San Juan counties.

My name is John Calder. I am District Environmental Coordinator, ARCO Oil and Gas Company, a Division of the Atlantic Richfield Company, with offices in Farmington, New Mexico and Denver, Colorado. I have a Bachelor of Science in Chemical Engineering from the University of Tennessee and have held my position in ARCO's Denver offices for eight and one-half years. I have been active and have chaired many industry/government committees and task forces including those of the American Petroleum Institute, Rocky Mountain Oil and Gas Association, U.S. Bureau of Land Management, and including your own short term water study committee to determine the disposition of produced waters in the San Juan Basin.

The data presented by Drs. Shultz and Miller indicate that an exemption for quantities under 5 barrels of water per day is justified even in the areas of possibly vulnerable ground water. ARCO strongly urges the Commission to establish this exemption. There is no conclusive evidence that the oil and gas industry has contributed in any way to ground water pollution in the San Juan Basin. Lacking such evidence, ARCO believes that an exemption is justified particularly in light of the substantial financial resources that would otherwise be expended. This position is based on the knowledge gained by our participation not only in the short term study committee of the OCD but also the study previously presented and supported by ourselves, El Paso Natural Gas Company, Meridian Oil and Northwest Pipeline Company.

ARCO realizes that the world's natural resources of air, water, and land are vital to mankind's global existence, progress, and continued development. We consider environmental protection to be a paramount concern in our total activities. In over 25 years of operating in the San Juan Basin, we have made it our policy to be a good environmental citizen.

Thank you very much for your attention.

Sincerely,

J. L. Calder, III District Environmental Coordinator

50 YEARS

STATE OF NEW MEXICO ENERGY AND MINERALS DEPARTMENT OIL CONSERVATION DIVISION



1935 - 1985

GOVERNOR

March 18, 1985

POST OFFICE BOX 2088 STATE LAND OFFICE BUILDING SANTA FE, NEW MEXICO 87501 (505) 827-5800

To Persons Interested in San Juan Basin Produced Water Disposal (OCC Case 8224):

At the request of a number of persons who attended the February 20 OCC hearing in Santa Fe, the OCD is providing copies of exhibits and material referenced during direct examination of OCD staff. It is my intention that material attached herein not already entered as exhibits be admitted as OCD exhibits since they were referenced in our testimony.

A complete compilation of all produced water sampling results available to date and the corresponding field notes have also been prepared. Final typing of the data tables has delayed their inclusion in this mailing. These results will be mailed when ready.

If you have any questions please contact me at 827-5812.

Sincerely,

DAVID G. BOYER 🗸 / Environmental Bureau

DGB/fd

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	MAP UNITS
1	Persayo-Fruitland-Sheppard: Very shallow to deep, nearly level to very steep, well drained to excessively drained soits that formed in alluvial, residual, and eolian material; on uplands and fans
2	Fruitland-Riverwash-Stumble. Deep, nearly level to moderately steep, well drained to somewhat excessively drained soils that formed in alluvium, and Riverwash; on fans and in valleys
3	Shiprock-Sheppard-Doak: Deep, nearly level to moderately steep, well drained to somewhat excessively drained soils that formed in alluvial and eolian material; on uplands
•	Haplargids Blackston Torriorthents: Very shallow to deep, nearly level to steep, well drained to excessively drained soils that formed in alluvium and residuum; on terraces, mesas, and plateaus
5	Blancik Netal: Deep, nearly level to gently sloping, well drained to somewhat excessively drained splits that formed in alluvium; on valley sides, valley bottoms, and fairs
6	Sheppard-Huerfario-Notal. Shallow to deep, nearly level to sleep, well drained to contexhat excessively drained soils that formed in eolian material, alluvium, and residuum, on uplands, bottom lands, and fans.
7	Travershia Rock entorop-Wesku. Verv shallow to deep, nearly level to extremely steen, well dramen sols that formed in alluvium residuum, and editor material, and Rock outcrop, on uplands
8	Badiand Rock nutering Monierco: Ra fland, Rock outgrop, and shallow, nearly level to gently sloping, well drained soils that formed in alluvial and eolian material; on uplands

U.S. DEPARTMENT OF AGRICULTURE SOIL CONSERVATION SERVICE U.S. DEPARTMENT OF THE INTERIOR BUREAU OF LAND MANAGEMENT BUREAU OF INDIAN AFFAIRS NEW MEXICO AGRICULTURAL EXPERIMENT STATION

GENERAL SOIL MAP SAN JUAN COUNTY, NEW MEXICO, EASTERN PART

figure 2 Each area outlined on this map of the more than one kind of soil, the role process

Scale 1:508.870 1 0 1 2 3 4 5 8 7 Miles Will 1 1 1 1 1

Figure 2 (con 'T)

#### 2. Fruitland-Riverwash-Stumble Alia States again alian

Deep, nearly level to moderately steep, well drained to somewhat excessively drained soils that formed in alluvium, and Riverwash; on fans and in valleys

This map unit consists of elongated areas in the northern part of the survey area. It is on fans and in valleys. Slope is 0 to 20 percent. The vegetation is dominantly grasses, sedges, and hardwood trees along drainageways. Elevation is 4,800 to 6,400 feet. The average annual precipitation is 6 to 10 inches, and the average annual air temperature is 51 to 55 degrees F.

This unit makes up about 5 percent of the survey area. It is about 21 percent Fruitland soils, 20 percent Riverwash, 12 percent Stumble soils, and 8 percent Turley, soils. The remaining 39 percent is Garland, Walrees, Werlog, Green River, and Youngston soils, Fluvaquents, and other soils of minor extent.

Fruitland soils are on fans and in valleys. These soils are deep and well drained. They formed in alluvium derived dominantly from sandstone and shale. Typically, the surface layer is brown sandy loam. The underlying material is pale brown and light yellowish brown sandy loam.

Riverwash is in streambeds and arroyos and on flood plains. It consists of unstabilized sandy, silty, clayey, and gravelly sediment that is frequently flooded and reworked by water. It supports little or no vegetation.

Stumble soils are on fans and in valleys. These soils are deep and somewhat excessively drained. They formed in alluvium derived dominantly from sandstone and shale. Typically, the surface layer is yellowish brown loamy sand. The upper part of the underlying material is pale brown and light yellowish brown sand and loamy sand. The lower part is brownish yellow gravelly sand, gravelly loamy sand, and sand.

Turley soils are on fans and in valleys. These soils are deep and well drained. They formed in alluvium derived dominantly from sandstone and shale. Typically, the surface layer is grayish brown clay loam. The underlying material is grayish brown, light brownish gray, and light yellowish brown clay loam.

Areas of water, such as lakes, rivers, large storage ponds, and reservoirs, are in this unit.

This unit is used for irrigated crops, urban development, recreation, and wildlife habitat.

This unit provides habitat for wetland, woodland, and openland wildlife. The major limitation is urban encroachment. The wetland wildlife habitat consists of sedges and cattails and areas of shallow water. It provides food and cover for wildlife such as ducks, geese, heron, muskrat, and beaver. Suitable wildlife habitat improvement practices include the development of wetland areas.

The woodland wildlife habitat along the drainageways consists of Fremont cottonwood, Russian-olive, New Mexico forestiera, shrubs, and grasses. It provides food and cover for wildlife such as mule deer, gray fox, porcupine, squirrels, woodpeckers, and Gambel's quail. Suitable wildlife habitat improvement practices include retaining healthy trees and clearing spots or strips of old or dense stands.

The openland wildlife habitat consists of grain and seed crops, domestic grasses and legumes, and wild herbaceous plants. It provides food and cover for such wildlife as skunk, cottontail, pheasant, Gambel's quail, meadowlark, field sparrows, and killdeer. Suitable wildlife habitat improvement practices include stripcropping, planting windbreaks, and planting small grain for winter use.



2



GROUND WATER CONTAMINATED BY SOLUBLE COMPONENTS.

FLUID OIL FLOATING ON WATER TABLE.

**RESIDUAL SATURATION** 



SPREADING CONES

C - STRATIFIED SOIL WITH VARYING PERMEABILITY

(source: API#4149)

A - HIGHLY PERMEABLE, HOMOGENEOUS SOIL B - LESS PERMEABLE, HOMOGENEOUS SOIL

Figure 3

		19p		noperties	of Soils in	n the			
SOIL NAME	SYMBOL	ACREAGE	DEPTI (IN)	I USDA TEXTURE	PERMEABILITY (FT/DAY)	HYDROLOGIC SOIL GROUP	SOIL LOCATION	SEVERITY OF LIMJ FOR UNL	& TYPE TATION INED PIT
Apishapa Clayloam	Ap	576	0-5 5-81	Clayloam Clay	0.4-1.2 0.12-0.4	U	A	Severe:	Wetness, Floods
Apishapa Clay	Ap	1,045	0-6 6-81	Clay Clay	0.12-0.4 0.12-0.4	U	A	Severe:	Wetness, Floods
Beebe Loamy Sand	Be	2,484	0-6 6-61 61-81	loamy sand sand very gravell sand	12-40 >40 LY >40	A	A	Severe:	Floods, Seepage
Beebe Varian loamy sand	t Bf	1,800	0-8 8-61 61-81	loamy sand sand, loamy sand very gravell sand	12-40 12-40 ly 12-40	υ	Ą	Severe:	Floods, Seepage
Blackston lo 0-3% slopes	am Bk	1,888	0-11 11-27 27-81	loam very gravell clay loam very gravell sand	LY 1.2-4 LY 1.2-4 LY 12-40	Щ	щ	Severe:	Seepage
Blackston gravelly lo slopes	am, 3-8	1,225 8	0-9 9-25 25-60	graveily lo very gravell clay loam very gravell sand	am 1.2-4 Ly 1.2-4 Ly 12-4	Щ	ш	Severe:	Seepage
Blancot Fruitland A Blancot loa	B <b>A</b> ssoc. m	17,614 (7,926)	0-0 6-60	loam sandy clay loam & loan	0.4-4 n 1.2-4	а	υ	Moderate	: Seepage
Fruitland sa loam <b>oTheR</b>	ndy	(4,403) (5385)	0-8	sandy loam sandy loam	4-12 4-12	ш	₽ <b>\</b>	Severe:	Seepage

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Table I (con't)

Fluvaquents Ponded	<b>A</b> Li	1,607	0-4 4-30 30-60	organi loam Strat. loamy gravel	c material sand, sand &		1	<i>لا</i> ب	l	
Fruitland, sandy	ЪГ	2,776	2-0	sandy	loam	4-12	ß	D	Severe:	Seepage
slopes			7-60	sandy	loam	4-12				
Fruitland sandy	ъs	5,271	9-0	sandy	loam	4-12	д	D	Severe:	Seepage
slopes			6-60	sandy	loam	4-12				
Fruitland sandy	F F	2,072	9-0	sandy	loam	4-12	щ	D	Severe:	Seepage,
slopes	10 1		6-60	sandy	loam	4-12				wetness
Fruitland loam 1-3% slopes	Ъц	4,621	8-8 8-60	loam sandy	loam	1.2-4 4-12	В	Q	Severe:	Seepage
Fruitland loam 5-8% slopes	Fw	2,096	0-3 3-60	loam sandy	loam	1.2-4 4-12	а	Q	Severe:	Seepage
Fruitland slick spots complex:	FY	4,848								
sandy loam		(3,636)	6-0	sandy	loam	4-12	В	D	Severe:	Seepage
slick spots		(026)		Alkai-	affected	<b>4</b>				
Other		(242)	ł			ı	١	1	1	

.

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Table 1 (	con	Ń							
Garland loam	Ga	4,017	0-4 4-24 24-60	loam clay loam very gravelly sand & loamy sand	1.2-4.0	Ø	н	Severe:	Seepage
Green River find sandy loam	Gr	1,190	0-6 6-60	fine sandy loam stratified fine sandy loam and loam	4-12 1.2-4	а	Ą	Severe: Seepage,	Floods, wetness
Riverwash	RA	29,514	i	sandy, silty, clay or gravell sediment	<b>,</b>	ı	ы		
Stumble loamy sand, 0-3% slopes	St t	4,299	0-5 5-29 29-81	loamy sand sand, loamy san sand, gravelly sand, gravelly sand	12-40 d 12-40 loamy	R	ſĿı	Severe:	Seepage
Stumble loamy sand, 3-8% slopes	ns	3,086	0-5 5-49 49-81	loamy sand sand, loamy san gravelly sand, sand	12-40 d 12-40 12-40	Ŕ	Ē	Severe:	Seepage
Stumble sandy clay loam, gently slopin	ŠV	969	0-7 7-60	sandy clay loam sand	1.2-4 12-40	кţ	E4	Severe:	Secpage
Stumble Fruitlend Ass gently slopin Stumble loamy sand	Sw Soc.	22,073 (8,829)	0-6 6-29 29-60	loamy sand sand, loamy san gravelly sand	12-40 d 12-40 12-40	<b>م</b> ر	Ľ٩	Severe:	Seepage
Fruitland sand loam Other	$\overline{\Lambda}_{1}$	(6,622) (6,622)	0-7 7-60 -	sandy loam sandy loam	4-12 4-12 -	ß	Γų	Severe:	Seepage

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Table 1 (con	Ĺ						
Stumble - No <b>C</b> al Sx	11,088						
complex, gentle sloping Stumble loam sand	(6,098)	0-31 loamy sand 3-60 sand, loamy sand	12-40 12-40	A	ы	Severe:	Seepage
Notal clay loam	(3,326)	0-24 clay loam 24-60 clay	<b>0.</b> 4−1.2 <b>¢</b> 0.12	D	Q	Slight	
Other	(2,772)	1	I	i	I		
Stumble - slick spots Sz complex, gently	3,603						
sloping: Stumble loamy		0-4 loamy sand	12-40	А	٤ų	Severe:	Seepage
sand	(2,252)	4-60 sand, loamy sand	12-40				
Slick spots	(721)	- Alkali affected soi	1 -	Ļ	1		
Other	(360)	ĩ	ł	i	I		
Turley clay loam 0-1% slopes	1,544	0-3 clay loam 3-80 clay loam	0.4-1.2 0.4-1.2	£	۲	Slight	
Turley clay loam, Tr 1-3% slopes	4,637	0-9 clay loam 9-60 clay loam	0.4-1.2 0.4-1.2	đ	μ	Slight	
Turley, clay loam 3.5% slopes	485	0-4 clay loam 4-60 clay loam	0.4-1.2 0.4-1.2	B	μ	Slight	
Turley, clay Tt	3,185	0-9 clay loam	0.4-1.2	U	უ	Severe:	Wetness
lopes		9-60 clay loam	0.4-1.2				

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Table 1	رده	$\mathcal{L}^{*}$							
Turley, Slick Spots complex, 0-3 slopes:	J'V	1,566	0-8	clay loam	0.4-1.2	Д	U	Slight	
Turley clay loam		(1,096)	8-60	clay loam	0.4-1.2				
Slick Spots		(313)	I	Alkali Affected scil	I	ı	I	ı	
Other		(159)	i	I	I	i	1	i	
Walrecs loam	Wa	4,112	0-6 6-30 30-81	loam loam stratified sand, gravel, cobbles	1.2-4 0.4-1.2 >40	C	A	Severe:	Floods, Wetness
Werlog loam	Wr	4,515	0-:6 6-60 6-81	loam loam, clay loam sand gravel, cobbles	1.2-4 0.4-1.2 <b>&gt;</b> 40	U	A	Severe:	Wetness
Werlog loam, saline	Ws	1,984	0-5 5-60	loam silty clay loam	1.2-4 .4-1.2	U	А	Severe:	Wetness
Youngston clay loam	Yo	918	0-10 10-66	clay loam loam, stilt loam	.4-1.2 .4-1.2	υ	Å	Severe:	Floods
From: S	5 [ 10	wvey	05 Se	" Juan County,	NM, Eastern Par	C C			

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Table 1 (con'T)

Soil Locations

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- A. Floodplains and low river terraces
- B. River terraces
- C. Alluvial fans and upland valleys
- D. Alluvial fans and valley bottoms
- E. Floodplains
- F. Alluvial fans and valley sides
- G. Alluvial fans
- H. Terraces and valley sides

Hydrologic soil groups are used to estimate runoff from precipitation. Soils not protected by vegetation are assigned to one of four groups. They are grouped according to the intake of water when the soils are thoroughly wet and receive precipitation from long-duration storms.

The four hydrologic soil groups are:

Group A. Soils having a high infiltration rate (low runoff potential) when thoroughly wet. These consist mainly of deep, well drained to excessively drained sands or gravelly sands. These soils have a high rate of water transmission.

Group B. Soils having a moderate infiltration rate when thoroughly wet. These consist chiefly of moderately deep or deep, moderately well drained or well drained soils that have moderately fine texture to moderately coarse texture. These soils have a moderate rate of water transmission.

Group C. Soils having a slow infiltration rate when thoroughly wet. These consist chiefly of soils having a layer that impedes the downward movement of water or soils of moderately fine texture or fine texture. These soils have a slow rate of water transmission.

Group D. Soils having a very slow infiltration rate (high runoff potential) when thoroughly wet. These consist chiefly of clays that have a high shrink-swell potential, soils that have a permanent high water table, soils that have a claypan or clay layer at or near the surface, and soils that are shallow over nearly impervious material. These soils have a very slow rate of water transmission.

Table 2. Application Rates For Pits Variable Discharge Rates Volume DischargeRiday Application Rate = Pit Area  $AR = Vol(gRR) \times \left(\frac{157^3}{7.48gal}\right) \times \frac{1}{R(FT^2)}$ = (Filay)  $A = T \frac{d}{4}$ 5bbls/day 1/2 bb1/day 111/lary 2.590 0.11 ET/d 1.79 The 0.89 th 8.9 FT/2 a 0.05 st/d 4.0 ST/L 3 0.7957/ 0.4051/k 0.03 (T/d 2.2 Fild 0.45 st/d 0.22 st/d

(AT depths beneat 6 to 24 inches; Most Permeabilitics (is institution rates] exceed and in some cases greatly exceed application rates. Therefore ponding will not occur under natural conditions)

Table 3. Days to complete Saturation of material beneath pilo (Assuming storage & no movement) Volume = (n)(A) M= 0.25, A= TA h = depth to ground water = 10,25, \$ 501 Rate of bischarge (Q) 5, 1, \$ 1/2 bils / Day 3.590 Q = bb/s/day R541 L A RILLI Q.5661 Q2.5 gell. V h (Days) (Days) (Day 5) (Jays) JD' 7.85FC 3,1452 1,4 2.8 0.3 23-5 2 3.5 3.14 822 25 19.6 0.7 58.6 2 7.0 3.14502 5) 1.4 14.0 2 37,3 7.0 ルフ 6.3 ころろ 7.07 52 17.7 10 3.2 0.6 53.0 99.2 15.7 132 7.07 +2 1.6 7,9 25 264 7,07 812 50 884 15.7 3/,5 3.2 12,578 31.4 5.6 11.2 93.9 10 ],] 4 12,57 812 14.0 28.0 235 4 25 78.6 2.8 50 28,0 4 12,57 8 157 55.9 470 5.6 # days = 1 day x 7.48 gal x Volume (873) # gal x FT3

Table 4. Ranger of K Son alluvial material in <u>River Valleys</u> R = Permeability in St/Day Davis & Delveist (1966): 25 to 250 st/day, 1200 ST/day not more One gravel allurium Tested at 2750 ST/day Bonwer (1978): Sand & Gravel-15-325 FC/day Gravel - 3250 52/day STone, eTal (1983): Pump (Aquises) Test on Mc Mahon #1 T30N, RIZLU, Section 32.2331 (VICINITY Ser mington) Aug. Transmissivity = 37900 52 / Day b= Thickmed OF aguises Tested (opposite well)=15' K = T = 37900 FL/Rey = 2527 FT/day ... Range of values chosen: 25 St/day 2500 ST/Day 2500 ST/Day Ranges of Porosity (m) for sands & gravels: Bouwer(1978): 10-30% Valuechosen 259 Seller (1980): 20-3592 Valuechosen 25%

## Table 5

Examples of River Gradients, Farmington and vicinity

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Quad	River	Location	Gradient
Bloomfield 15' Aztec 15' Horn Canyon 7½ Farmington South 7½	San Juan Animas San Juan San Juan	W. Blanco to Bloomfield Cedar Hill to Aztec W. Bloomfield to Fairgrounds 5300' line to Animas River	0.0028 0.0041 0.0018 0.0022
Farmington South $7\frac{1}{2}$	La Plata	Gauging Station (5260' to	
		5240')	0.0059
Kirtland 7½	San Juan	5200' line to Kirtland	0.0021
Fruitland 7½	San Juan	Fruitland to 5050' line	0.0023
Flora Vista 7년	Animas	W. Aztec to 5420'	0.0041
Flora Vista 7½	Animas	Flora Vista (5490' to 5470')	0.0040

- Notes: 1. In absence of additional information, it is assumed that the ground water flow gradient is the same as the river gradient in the shallow groundwater areas near the river.
  - A gradient of 0.0022 is equivalent to 11.6 feet per mile.

Table 6 Ratas of GRound Wate, Movement (Average linear Velocity) San Juan River Valley  $\overline{\mathcal{V}} = \frac{K}{m} \left( \frac{dh}{dq} \right)$ Where K in FT/Day dh/le = gradient M = porofily

San Juan River N= 0.24 St/day, 2.4 St/day, 24 St/day Animas River ~ = 0.4151/day, 4.151/day, 4151/day La Plata (one measurement) N = 0.59 St/day, 5.9 St/day, 59 St/day

Table 7 Estimation of GROUND Waley Concentrations  $C_F = \frac{C_L Q_i + C_E Q_E}{Q_i + Q_E}$ where: 4 Final Concentration C: = Initial Conc. CE = Effluent Conc. For San Juan River = dh = 0.0024 QE = EFFloent pate Qi = GROUND water sale Q: = A × K dh, A = diam × 25' (A is The saturated ulax to ground water flow) K = 25, 250, 2500 FC/Say d = diameter Thit = 2 304 57 d = diameter of pit = 2, 3,07 4 50  $: Q_{i} = (25 \times d)(k)(0.0024) \times \frac{7.48ga}{0.00}$ CE = 14 mall benzone (average of 9 San Juan Datin produced Water water tamples) 1abe Thickness of dissolved CE = 10,900 mg/2105 (average 0/7 101 2015 2115 contamination your (251) San Juan basin moluced watersampled) QE = 5 bb/s/lay (210gpd), 1 bb//day (42gal/day), 1/2 bb//day (21 gpd), 2.5 yellons/day Cis= O son Benzene Citos = 725 mg/k (average 13 Allurial wells AZTEC Quad - Range 317 51104 mg/l)

Table 7 (con'T)

For pit diameter = 2' CFTAS Ċŗ₽ QE. 9920 <u><u>Pi</u></u> K 25 12.7 210 1360 22,4 9.1 42 25 22.4 5650 6.8 21 22.4 1750 25 1.4 2.5 22.4 564D کد 6.8 مر 224.4 2330 250 2.2 47 224,4 1600. 250 1.2 コ 224.4 840 250 0.15 2.5 224,4 1600, 250 1:2 210 2244 910. 2500 0.26 42 2244 820 2580 0.13 2244 21 740 2500 0.016 2.5 (mg/2) 2500 2244 (st/day) (gp2) (gpd) (mg/e) For Pitchiamates = 3' ents CFB Qç 9490 K QL 12.1 210 6420 25 33.7 7.8 42 4630 25 33.7 5.4 2 1430 25 33.7 0.97 2.5 4630 25 33.7 5,4 סוב 1850 250 336.6 1,5 ふつ 250 336.6 1320 0.82 21 800 250 336.6 0,10 کرد 1320 250 336.6 0,82 210 2500 3366 850 0.17 42 2500 3366 790 0.087 2 3366 730 2500 0.010 2.5 3366 7500

Jable 7A:

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TAble .7B.

	-	Table ;	(con'T)		· ·
For	pit dia	metes =	4'		
K	' Qi	RE	CFB	CETAS	
(St/day)	(gpd)	(gpd)	(mg/e)	(mg/2)	
25	44.9	210	11,5	9110	
25	44,9	42	6.8	5690	
25	44.9	21	4.5	3970	
25	44.8	2,5	0.74	1260	
250	448.8	210	4.5	3870	Fable7c
250	448.8	42	1.2	1600	
250	<b>448.8</b>	21	0.63	1180	
৯১৩	418.8	25	0.078	780	
2500	4488	210	0,63	1180	
2500	4488	42	0,13	820	
2500	44.88	12	0.065	77 0	
2500	4488	2.5	0.008	730	

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Note: NM Standard in ground water For bennone is 0.01mp/l The standard For PSS is 1800 mg/l.

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March 11, 1985

Mr. Richard Stamets Chairman, Oil Conservation Commission Energy & Minerals Department Oil Conservation Division P.O. Box 2088 Santa Fe, New Mexico 87501

RE: STATEMENT FOR THE RECORD OF THE FEBRUARY 20, 1985 HEARING BEFORE THE OIL CONSERVATION COMMISSION

The Environmental Improvement Division (EID) supports efforts by the Oil Conservation Commission to develop regulations designed to ensure protection of ground water from liquids discharged to pits associated with oil and gas production wells in northwest New Mexico. EID representatives participated in the Short Term Study Group meetings held during the last 6 months, and EID generally supports the Recommendations document developed by that group at its meeting on January 9, 1985.

We want to emphasize, however, the importance of ensuring that numerical values, which will be incorporated into the exemptions and permits sections of the proposed regulations, will adequately protect ground water. We feel that additional studies are warranted to determine realistic values for permissible discharge volumes and depths to ground water. Field investigations are essential because of the complexity of hydrologic, geochemical, and biological factors that will control the movement of contaminants from unlined pits toward the water table and within the aquifer.

Mathematical techniques can be used to estimate the range of migration rates that might reasonably be expected under geologic and hydrologic conditions typical of the area in question. The following paragraphs contain calculations relevant to the seepage of liquid from unlined pits. The following conclusions are reached based on calculations and assumptions described within the subsequent paragraphs:

- 1) virtually all liquid discharged to unlined pits could infiltrate within two or three hours;
- 2) the wetting front from an unlined pit could reach the water table within one month if 0.5 barrel per day was discharged to a pit located 10 feet above the water table; and

3) the travel time required for liquid to move from the pit to the water table under saturated conditions could be on the order of 10 days.

#### Infiltration Rate

The rate at which a liquid infiltrates into a porous material is highest when the material is dry, decreases as the material becomes wetter, and approaches a steady state value, called the final infiltration rate, as the material becomes saturated. Infiltration rates are higher for coarse, open-textured materials (e.g., sandy soils) and lower for materials having finer pores (e.g., clay soils). Final infiltration rates are typically greater than 20mm/hr for sands and between 10 and 20mm/hr for sandy and silty soils (Hillel, p. 140). Initial infiltration rates would be considerably higher than these values.

Assuming a value of 20mm/hr, 0.49 gallons would infiltrate each hour for each square foot of wetted area. Thus, 12.3 gallons (0.29 barrel) would infiltrate per hour if the wetted area covers 25 square feet and 49.1 gallons (1.17 barrels) would infiltrate per hour if the wetted area covers 100 square feet. These values suggest that virtually all liquid discharged to an unlined pit (assuming a 0.5 barrel per day limit) potentially could infiltrate within two or three hours.

#### Movement of the Wetting Front

The volume of liquid required to saturate an initially dry porous material is equal to the effective porosity of the material. Sand and gravel materials typically have porosities in the range 10% to 30%, unconsolidated find to medium sands have porosities in the range 35% to 50%, and sandstones typically have porosities in the range 5% to 30% (Bouwer, p. 22).

Assuming the water table is 10 feet below land surface, a material having a 5% porosity could hold 3.74 gallons (0.089 barrel) of liquid per square foot of wetted surface; a material having a 30% porosity could hold 22.4 gallons (0.53 barrel) of liquid per square foot of wetted surface; and a material having 50% porosity could hold 37.4 gallons (0.89 barrel) of liquid per square foot of wetted surface. Using the intermediate porosity value (30%), the soil below a 25 square foot wetted area would be completely saturated after 13.3 barrels of liquid had infiltrated.

Negligable protection would be afforded to ground water if a discharge of 0.5 barrel per day were permitted since the wetting front emanating from the pit could reach the water table within 27 days, assuming a 25 square foot wetted area and 30% porosity.

#### Travel Time

Another important consideration is the rate or velocity of downward movement of the liquid. Under saturated conditions, this velocity will be equal to the vertical hydraulic conductivity of the porous material divided by its porosity.

Typical hydraulic conductivity ranges for various materials are: 0.001 to 1 cm/sec (2.83 to 2835 ft/day) for clean sands (i.e., good aquifers); 0.000001 to 0.001 cm/sec

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(0.0028 to 2.83 ft/day) for clayey sands and fine sands (i.e., poor aquifers); and about 0.002 cm/sec (5.84 ft/day) for sandstone having a 29% porosity (Davis and DeWiest, p. 162). These values are for horizontal hydraulic conductivity. A rule of thumb for sedimentary geologic materials is that vertical conductivity is about 10% of the horizontal conductivity.

Assuming a 30% porosity, vertical velocities would range from 0.001 foot per day in an unconsolidated clayey sand to 945 feet per day in a clean sand; and vertical velocities in a sandstone might be about 1.9 feet per day. Assuming an intermediate velocity of 1 foot per day, liquid introduced to an unlined pit would travel to the water table in just 10 days if the initial water table is 10 feet below land surface and the material below the pit is saturated.

Calculations presented in the preceeding paragraphs do not consider effects of evaporation, surface films or crusts, layering within the geologic materials, dispersion, adsorption, or biological degredation of contaminants. They do illustrate, however, that the potential exists for significant migration of contaminants from unlined pits to the ground water, if adequate control measures are not taken.

Given this demonstrated potential for ground water pollution by contaminants discharged into these unlined pits, EID recommends a conservative approach to establishing discharge limits. We feel that until and unless site-specific field investigations demonstrate safe discharge levels, there should be no discharge to unlined pits within vulernable aquifer areas. EID therefore fully supports the position of the Oil Conservation Division that there should be no blanket smallvolume exemption for discharges within vulnerable aquifer areas.

We hope that these comments will be of use to the Oil Conservation Commission.

Sincerely,

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Denise Fort Director

DF:DE:dlr

Attachment

cc: Paul Biderman

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