# GW-028

# OFFICE OF THE STATE ENGINEER

From:	Chavez, Carl J, EMNRD
Sent:	Wednesday, March 23, 2016 8:25 AM
То:	Chavez, Carl J, EMNRD
Subject:	Note to File: Artesia Refinery (WG-028) Holly Frontier Meeting on 3/10/2016 in Santa
	Fe and Office of State Engineer Update and Remaining RO Reject Water Discharge
	Issues Associated with Discharge Permit Renewal

This message is to document the OSE update provided at the above subject meeting by Scott Denton, Mike Holder, Robert Combs and Associates at a meeting to discuss Holly Frontier's (HF) Background GW Investigation Report, recent GW Modeling, and the RO Reject Water Discharge into the two (2) Farm Fields within the refinery proper.

With regard to the OSE issue on shallow ground water rights for a Diversion Right that will allow the Artesia Refinery to pump and treat shallow groundwater at the facility, HF stated the following:

- 1) The application was recently sent to the OSE Roswell Office (Cathrine Goetze).
  - a. Will allow for pump and capture of the PSH plume in shallow groundwater migrating East of the refinery proper to protect public health and safety.
  - b. Approval by OSE of the application will allow HF to turn on the complete PSH Recovery System, which was idled on ~ 9/2014 due to lack of shallow GW water rights issues with OSE.
  - c. OSE may issue approval of the application within the week?
  - d. HF entered into a 5-Yr. lease of shallow GW rights near Walmart in Artesia.
    - i. ~ 220 Water Rights/5-Yrs.
    - ii. ~ 219.5 AF?
    - iii. ~ 688 AF/Yr.?
- 2) The application for Discharge Permit Renewal will be submitted earlier than 120-days before expiration of the permit. Many issues are associated with the renewal including the OCD's requirement to stop the discharge (~ 15,000 bbl/day) of RO Reject Water into the two (2) Farm Fields. HF would like to continue discharging into the Farm Fields to avoid because they feel the discharge meets acceptable water quality standards and the costs required to handle the RO Reject Water discharge differently at the facility is significant.
- 3) OCD has been reviewing numerous technical reports associated with a recent RO Reject Water Discharge Modification Request received in May of 2015. HF is proposing elevated background groundwater quality standards to OCD that if accepted, may allow for the continued discharge into the RO Reject Water Farm Fields. HF's objectives before renewal of the Discharge Permit are: 1) Resolve background for RO Reject Fields; 2) Continue GW Mounding to control contaminant fate in GW; 3) Injected fluids from pump and treat (P&T) of phase separated hydrocarbon (PSH) into GW (~15% of total volume will not be injected into GW and need to go to EPs or back into the RO Farm Fields); 4) Use UTLs for future cleanup and allowable discharges into GW; and 5) If UTLs are accepted, planned Evaporation Ponds (EPs) forthcoming in DP Renewal Application will go away.

Carl J. Chavez, CHMM Environmental Engineer Oil Conservation Division- Environmental Bureau 1220 South St. Francis Drive Santa Fe, New Mexico 87505 Phone: (505) 476-3490 Main Phone: (505) 476-3440 Fax: (505) 476-3462

From:	Denton, Scott <scott.denton@hollyfrontier.com></scott.denton@hollyfrontier.com>
Sent:	Monday, November 30, 2015 4:43 PM
То:	Griswold, Jim, EMNRD; Chavez, Carl J, EMNRD; Cobrain, Dave, NMENV; Tsinnajinnie,
	Leona, NMENV
Cc:	Holder, Mike; Combs, Robert; Denton, Scott
Subject:	Letters from NRC to OSE
Attachments:	Filed watermaster Letter w_attachments 08_24_2015.pdf; Scan of filed A Morley ltr
	Navajo Refining 09_03_2015.pdf

We realized that we did not copy you all on these letters. NRC has not received any comments or feedback from OSE.

See you all tomorrow. Robert and myself will be driving up. Mike is tied up with other matters.

Thanks,

SMD

Scott M. Denton Environmental Manager

The HollyFrontier Companies P.O. Box 159 Artesia, NM 88211-0159 575-746-5487 (o) 970-581-7268 (c)

#### Scott.Denton@HollyFrontier.com

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2904 W 2nd St. Roswell, NM 88201 voice: 575.624.2420 fax: 575.624.2421 www.atkinseng.com

2015

AUG 24

AM 11:

24 August 2015

District 2 Office of the State Engineer 1900 West Second Street Roswell, New Mexico 88201

Letter and enclosures hand delivered.

Attn: David Thomas, Roswell Underground Water Basin Watermaster Ref: R.O. Reject Return Flow Credits – Navajo Refining, NMOSE Files RA-768, RA-1097 and RA-3832

Dear Mr. Thomas:

Under State Engineer Permit No. RA-1097 & RA-768, RA-1892, RA-602, RA-602-A, RA-2324, RA-3832-Combined, issued on September 14, 2006, Navajo Refining is authorized a credit of thirty percent (30%) for reverse-osmosis reject water that is land applied. The aforesaid permit further stipulates that the water eligible for the credit must have been derived from the Navajo Refining artesian wells RA-768, RA-1097 and/or RA-3832. Navajo Refining is not eligible to receive a credit for City of Artesia municipal water used within the refinery.

The subject permit requires that the percentage of water used by the facility that is derived from the Navajo refinery wells be compared to the total water used from both the wells and provided by the City of Artesia. The percentage of water derived by the Navajo wells is then multiplied by the total of land applied reverse-osmosis reject water to determine the amount derived from the Navajo facility. Thirty percent of that value is eligible as a credit to Navajo Refining on its annual diversion record.

To accomplish the aforesaid calculations Navajo Refining is required to submit to you the amount of water the facility obtained from the City of Artesia municipal system and the amount of reverse-osmosis reject water that was land applied. It is my understanding that your staff reads the totalizing meters installed on the discharge works associated with the artesian wells RA-768, RA-1097 and RA-3832.

It is my understanding that during the current Roswell Basin Five-Year Accounting Period that commenced on November 1, 2011 and that will end on October 31, 2016 Navajo Refining has been inconsistent with its reporting of their portion of the required data. Navajo Refining has requested that I review the data and provide you with the required information and a summary of computed available credits for Water Years 2012, 2013 and 2014.

Please find enclosed with this letter data sheets that describe the monthly amounts of water Navajo Refining received at its plant from the City of Artesia and data describing the land application amounts of reverse osmosis reject water from the two original units and a third temporary reverse-osmosis unit that appears to have been brought online. The data is for Calendar Years 2011 through 2014. This data, coupled with the

current Roswell Basin Diversion Record for Water Years 2012 through 2016, was used to compute the available credits under the 2006 permit. Said available credits are described in a table titled "Table Showing Potential Return Flow Credits Available to Navajo Refining For Water Years 2012 through 2014 under NMOSE Permit Issued 14 September 2006 R.O. Land Application Data Includes Temporary Unit (Revised)" that is also attached to this letter.

It is requested that you review the attached data and apply the computed credits to the Navajo Refining diversion record for the current Roswell Basin Five-Year Accounting Period, Water Years 2012 through 2016. If you have any questions, or if anything further is required, please do not hesitate to contact me.

Sincerely,

Richard C. Cibak

Atkins Engineering Associates, Inc. 575.624.2420, Ext. 210 richard@atkinseng.com

RCC Enclosures Cc: Mike Holder c/o HollyFrontier Robert Combs c/o Navajo Refining Maria O'Brien c/o Modrall Sperling Law Firm

2015 AUG 24 AN 11: 23

Table Showing Potential Return Flow Credits Available To Navajo Refining

For Water Years 2012 through 2014 under NMOSE Permit issued 14 September 2006

**R.O. Land Application Data includes Temporary Unit** 

Water Year*	City of Artesia Delivered Water, acre-feet **	NMOSE Reported Artesian Diversion from Plant Wells, acre-feet ^	Percentage of Navajo Produced Artesian Water of Total Water Used, acre-feet	Land Applied R.O. Reject Water, Acre-feet #	Credit Available at 30% of Navajo Produced R.O. Reject Land Applied, Acre- feet
2012	2,354.99	596.69	20.22	526.884	31.96
2013	2,601.03	553.11	17.54	538.764	29.10
2014	1,382.20	667.12	32.55	549.907	65.14

Notes: \* A water year in the Roswell Underground Water Basin was established by Order of the Court and runs from 01 November of the previous calendar year to 31 October of the following calendar year. For example the current Roswell Basin Water Year 2015 commenced on 01 November 2014 and will end on 31 October 2015.

\*\* City of Artesia delivered water was obtained from a MS Excel spreadsheet pur\_water\_2014.xls provided by Robert Combs via email of 19 January 2015.

<sup>A</sup> The amount of water charged against the Navajo Refining RA-1097, RA-768, RA-602-A, RA-2324, RA-3832-Combined Water Right on the most recent Roswell Basin Watermaster Diversion Record supplied in February 2015.

# This data was obtained from the revised MS Excel spreadsheet Summary workbook.xis supplied by Robert Combs on 27 July 2015.

Atkins Engineering Associates, Inc.

August 2015

2015 AUG 24 AN 11: 23

	City Water	City Water (acre-		Land Applied RO	Land AppliedRO
Water Year	(gallons)	ft)	NRC Well Water	Reject (gallons)	Reject (acre-ft)
2012	767,377,500	2,355.00		171,685,804	526.88
2013	847,547,000	2,601.03		175,556,955	538.76
2014	450,391,095	1,382.20		179,187,775	549.91

		City (water bill, ga City (meter)	NRC well water	RO Reject (bbls)	RO Reject (gal)
	2012 Water Yr				
2011	November	72,091,000		222,905	
	December	64,621,500		296,167	
2012	January	57,152,000		319,174	
	February	74,802,000		297,574	
	March	52,090,000		349,721	
	April	13,638,000		344,123	
	May	125,129,000		361,036	
	June	90,122,000		362,956	
	July	51,085,000		373,036	
	August	35,812,000		409,256	
	September	60,596,000		376,809	
	October	70,239,000		374,999	
	total	767,377,500 -	•	4,087,757	171,685,804
	2013 Water Yr				
2012	November	54,654,000		356,928	
	December	125,119,000		389,184	
2013	January	172,039,000		307,742	
	February	45,014,000		234,311	
	March	41,035,000		407,243	

	April	61,307,000	379,550	
	May	96,770,000	369,652	
	June	54,671,000	355,574	
	July	51,596,000	361,019	
	August	50,815,000	335,824	
	September	60,207,000	323,917	
	October	34,320,000	358,983	
	total	847,547,000	4,179,927	175,556,955
	2014 Water Yr			
2013	November	23,462,000	258,853	
	December	50,468,000	322,265	
2014	January	44,917,000	404,820	
	February	49,296,000	319,360	
	March	21,913,000	347,698	
	April	43,992,000	342,716	
	May	37,870,000	373,014	
	June	34,448,000	345,739	
	July	40,717,095	431,202	
	August	30,431,000	344,995	
	September	36,167,000	311,292	
	October	36,710,000	464,422	
	total	450,391,095	4,266,376	179,187,775

2015 AUG 24 AM 11: 23



2904 W 2nd St. Roswell, NM 88201 volce: 575.624.2420 fax: 575.624.2421 www.atkinseng.com

03 September 2015

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District 2 Office of the State Engineer 1900 West Second Street Roswell, New Mexico 88201

Letter hand delivered.

Attn: Andy Morley, District 2 Office of the State Engineer Manager Ref: Shallow Water Remediation – Navajo Refining

Dear Mr. Morley:

In November 2014 the Navajo Refining Company, LLC submitted a well abandonment plan to the District Office of the State Engineer (D2OSE) requesting approval to abandon three product recovery wells near Bolton Road in the SE¼ of Section 9, Township 17 South, Range 26 East, N.M.P.M. Your office approved the plugging plans but raised questions pertaining to diversions of water from the shallow aquifer and subsequently verbally directed Navajo Refining Company, LLC (Navajo Refining) to cease pumping water from a hydrocarbon recovery system until a review of the operation could be performed by your office. As a result the groundwater pumps associated with all of the recovery wells were turned off on November 17, 2014. The lone exception was a pump located east of Bolton Road in the SW¼ of Section 10, Township 17 South, Range 26 East, N.M.P.M. Please note that there is no consumptive use of the water produced from the recovery wells.

On December 29, 2014 a meeting was conducted at the D2OSE between Catherine Goetz, of your office, and representatives of Navajo Refining, Arcadis and Atkins Engineering Associates to discuss this matter. Ms. Goetz indicated that Navajo refining would be required to obtain or lease shallow groundwater rights and transfer them to the recovery wells to continue operating the groundwater recovery system designed to capture phase separated hydrocarbons (PSH). Ms. Goetz further indicated that Article 1-17 of the New Mexico Groundwater Rules and Regulations could not be used in an effort to resume shallow groundwater remediation operations in a timely manner.

Navajo Refining has been looking for shallow groundwater rights for lease or purchase that could be available to transfer and use in connection with the recovery system. To date, Navajo refining has not identified water rights which would be available for lease or transfer or otherwise suitable for this purpose. However, Navajo Refining believes there is a better and more efficacious solution to address the issue instead of purchasing or leasing shallow water rights which may not address the issue.

Under a Permit No. RA-1097 & RA-768, RA-1892, RA-602, RA-602-A, RA-2324, RA-3832-Combined Navajo Refining is authorized to receive a credit for thirty percent of the land applied reverse-osmosis (RO) reject water that is derived from the artesian wells RA-768 & RA-1892, RA-1097 and RA-3832. The return flow

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resulting from the land application of Navajo produced RO Reject water is returned to the shallow aquifer in the vicinity of where the Navajo Refining shallow recovery wells have been pumping. Recently this firm submitted information to the Roswell Basin Watermaster pertaining to the credits authorized under the September 14, 2006 permit. If accepted these credits exceed the shallow pumping associated with the shallow water recovery system. The credits could be administratively applied to mitigate the shallow recovery pumping in lieu of a credit from the artesian groundwater source.

It is imperative that Navajo Refining be allowed to immediately resume its operation of the shallow groundwater recovery of PSH. Navajo Refining is under pressure to reactivate the remediation system by both the New Mexico Environment Department (NMED) and the New Mexico Oil Conservation Division (OCD). The operation of the recovery system is required under NMED Permit No. NMD048918817 and OCD Permit No. GW-028. Its operation is necessary to maintain control of the plume associated with the hydrocarbon contamination.

It is requested that the New Mexico Office of the State Engineer reconsider its position and administratively authorize the credits for Navajo Refining produced RO reject water that is land applied. If need be an application to appropriate groundwater with no consumptive use of water pursuant to Article 1-17 of the New Mexico Groundwater Rules and Regulations can be filed.

If you have any questions, or if anything further is needed, please do not hesitate to contact me.

Sincerely,

~ \*

Richard C. Cibak Atkins Engineering Associates, Inc. 575.624.2420, Ext. 210 richard@atkinseng.com

RCC

cc: Mike Holder c/o Navajo Refining Company Robert Combs c/o Navajo Refining Company Maria O'Brien c/o Modrall Sperling Law Firm 2015 SEP - 3 AM 11: 45

#### Draft Meeting Agenda

#### Status and Short Term Options

Groundwater Remediation/Product Recovery System

- 1. Operation required by OCD and NMED permits for remediation of shallow GW
- 2. Current system description
- 3. Current operational status limits remediation efforts, increasing potential for degradation of natural resource.
- 4. Shut down majority of system in November 2014
- 5. Oil recovery system still in operation, dewatering pump at Pit reduced recovery capacity
- 6. Navajo is seeking relief from OSE to operate the system short term in order to maintain compliance with permits and prevent further degradation of the resource and potential for threat to human health and the environment.
- 7. Navajo is concurrently developing a long-term solution to avoid diversion of shallow groundwater and operate the system effectively.

Long Term Considerations

Preferred Option to Resume Operation - Reinjection

- a. Pump and reinject 85% upgradient, 15% cross-gradient/downgradient
- b. Removes volume from wastewater treatment system/disposal
- c. Facilitates remediation of groundwater impacts

Water Rights – Acquisition of Shallow Rights Less preferable

- d. NRC does not have water right for shallow GW diversion
- e. NRC's historic and projected diversion
- f. Consideration for land applied RO credit to shallow diversion
- g. Considerations to purchase/lease
  - i. Scarcity of available rights
  - ii. Increases waste water stream

Regulatory Path Forward

Subject: Location:	Artesia Refinery Free-Product Recovery System Pumping (Shallow Water Rights) vs. Dissolved Phase Remediation (Shallow Water Rights) and Other Water Rights Issues w/ Discussion of Potential Solutions or Path Forward Oil Conservation Division (OCD) Third Floor Conference Room (Wendell Chino Bldg.) 1220 South St. Francis Drive, Santa Fe 87505
Start:	Tue 12/1/2015 1:00 PM
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Recurrence:	(none)
Meeting Status:	Meeting organizer
Organizer: Required Attendees:	Chavez, Carl J, EMNRD Denton, Scott (Scott.Denton@HollyFrontier.com); Holder, Mike (Mike.Holder@hollyfrontier.com); Goetz, Catherine, OSE; Cobrain, Dave, NMENV; Dhawan, Neelam, NMENV; Tsinnajinnie, Leona, NMENV; Griswold, Jim, EMNRD; Combs, Robert (Robert.Combs@hollyfrontier.com); Morley, Andy V., OSE
<b>Optional Attendees:</b>	Kulis, Jerzy, NMENV

Ladies and Gentlemen:

Update (11/25/15 @ 16:30): Robert Combs (Navajo Refining Company- NRC) submits draft agenda for consideration in upcoming meeting (see attachment). Thank you.



#### **OCD Draft Meeting Agenda:**

#### A. Free Product Recovery System Pumping in Shallow Aquifer System

- a. Shallow water diversion limit ~ 40AF/Yr (vol. shallow water pumped in process)?
- b. Using shallow water for beneficial use without OSE Permit= Illegal Diversion
- c. Buy or lease Water Rights and Transfer Water Rights and/or Leases to points of diversion (free-product wells)
- d. Most favorable to move Water Rights West away from the Pecos River based on New Mexico's Water Compact w/ Mexico
- e. Navajo Refinery Briefing of Water Rights Events, since Nov. 2014
  - i. What avenues have been pursued to date?
- f. **OSE Water Rights Permit Scenarios** applies to real property where Water Rights are required to own water, which requires the adjudication process This permit involves: vol. water for use; point of diversion; place of use; and purpose of use.
  - i. Shallow Water Rights vs. Artesian Water Rights
  - ii. Permit review process ~ 6 mo., unless there is a protest, which may result in an indefinite review period
  - iii. Public notice process occurs for 3-weeks
  - iv. Hydrogeologic review required of public resources and other well owners
  - v. District Staff issue a Memo of Recommendation to the OSE- District Manager

- vi. If no impairment to public resource and other well owners, an approved Water Rights may transpire
- vii. Other non-permit options beside Water Rights trading include:
  - 1. Water lease mechanism or agreement (achieve preliminary authorization). There are OSE guidance, regulations, statutes, and existing permits on this.
  - 2. Transfer of water leases (easiest)
    - a. Change in ownership and declare other diversion points as supplemental points

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- b. Cursory review
- c. No public notice process
- d. Other?

#### B. Dissolved Phase Plume Remediation in Shallow Aquifer System

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- a. Navajo Refinery Discusses Plans for Remediation of dissolved phase plume
- b. NMED and OCD communication based on plans above
- c. OSE input based on proposed remediation to protect public health and the environment

#### Draft Meeting Agenda

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CD Conference Room Phone Codes: all in: 1-866-244-8528 lost Code: 3214372 pistrict Code: 561901	Location: OCD, Wendell Chino I	Date & Time: 12/1/2015 (1:00 - 2:00 p.m.) Bldg., OFS Conf. Rm. (3rd. Floor), 1220 South S	St. Francis Dr., Santa Fe, NM 8750	
NAME:	ADDRESS	AGENCY/COMPANY	PHONE	E-MAIL
arl Chavez DENTON	1220 South St. Francis Drive, Santa Fe. NM 87505 アにっ てつ x 159, AこでESIA, NM 第初日	NM Oil Conservation Division (OCD) NAVA 370 RES-IN INO	505-476-3490 575-746-5487	Carll.Chavez@state.nm.us SCOTT, 7 SEATTOR HALLY SECT
Robert Combi	No box 159, Artesi. Nun 8824	Novado Retins	575-746-5382	Robert . Course @ Holly Fire Hu
Dave Cobrain	2905 Rudeo Park Dr. E. Blog / Santa Fe	NMED НШВ	505 476 -6055	Jave, cobran Battennaus
Lenna Tsinnayinni	ie 1.	()	505-476-6057	leona tsinnajinnie 3
Neelan Dhowan Cathrine Goetz		NRED HWB	505-476-6042	neelan dhawave sta
Cathrine Goetz.		05E by phone		

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NAME:	ADDRESS	AGENCY/COMPANY	PHONE	E-MAIL
Carl Chávez Scoter Dentron	1220 South St. Francis Drive, Santa Fe. NM 87505 PO BOX 159, ARTESTA, NM 8001	NM Oil Conservation Division (OCD) NAVASO RESINING	505-476-3490 575-746-5487	Carly. Chavez@state.nm.us SCOTT, DENTEN@HUNFRONTORCOM
Robert Combs	Po Box 159, Artes. Nu 8921	Novado Reting	575-746-5382	Robert . Courses @ Holly Frankter com
Dave Cobrain 24	BOS Rudeo Parle Dr E. Blog / Santa Fe	NMED HWB	505 476-6055	dever cobran Batstenmus
Leona Tsinnajinni-	e "	6	505-476-6057	leona tsinnayinnie nm.u
Nesten Dhowan Cathvine Goetza	·	NRED HWB	505-476-6042	neelan dhawane state .my
		OSE by phone		
			, 	

From: Sent: To: Cc: Subject: Chavez, Carl J, EMNRD Tuesday, December 01, 2015 4:48 PM Griswold, Jim, EMNRD Tsinnajinnie, Leona, NMENV Artesia Refinery Meeting Brief

Jim:

#### Hi. Today's OSE/NMED meeting brief is as follows:

• Carl on 12/1 met with NMED and NRC in OCD's 3<sup>rd</sup> Floor Conf. Rm. w/ Cat Goetze participating by telephone. Carl provided a briefing to Jim G. who was not able to attend the meeting. OSE indicated that Water Rights (WRs) are needed for the application process in order for OSE to have something to review and approve/disapprove. OSE is reviewing NRC's 8/24/15 letter requesting a credit for RO Reject Water discharged into the farm fields. While NRC told OCD/NMED that they are aware of the sunset date for the RO Reject Water discharge, they want background to be determined to determine treatment, if any. NRC will respond within 45 days of OSE's determination. OSE did not sound favorable to credits for deep GW discharge into RO Reject Fields for shallow WRs. NMED and OCD will be copied on communiques between OSE and NRC to be in the loop. OSE approval of new application(s) will require WRs owned or leased in order to move forward with NRC's extraction/injection plans. Cat Goetze will work w/ NRC on leads on WRs, NMED states not helpful to push OSE to approve. Agencies just need to know what is doable or has the potential to be accepted. Path forward is: 1) State purchase/lease WRC; 2) OSE position on credits requested by NRC; If get credits, can start pumps on FP recovery wells where diversion range between 6 – 20 F/Yr. Fourteen extraction wells are allowed ~ 16 AF/Yr. French Drain ~ 9 AF/Yr., but OSE may consider the drain to be a horizontal well. NRC needs to pursue WRs heavily. Refinery deep WRs are precious and NRC does not want to trade them away for shallow WRs. The question was posed as to any looming ACOs from NMED/OCD if the plume migrates off-property and/or impacts receptors. Carl to check w/ OCD Mgt. NRC Modification request may not require PN if NRC treats extracted GW before injection, and vise-versa. NRC will respond to OCD's comments on effluent pipeline release south of former RCRA SWMU Pond Area so work can begin. NRC will request Jan. 2016 Background Investigation Rpt. Presentation Meeting with NMED and OCD. NRC wants NMED and OCD to review the WP that was submitted and their respective letters to determine whether NRC met their requirements. NRC spent money to complete the background report and wants a determination. They may have a 2 pronged approach, 1) to satisfy OCD background and treatment standards, and 2) to address NMED background and treatment standards (greater of WOCC or Background) under RCRA later (lesser of WOCC or MCL). Carl suggested evaluating the cleanest MWs at the facility. Robert stated that MWs in the North RO Reject Field are the cleanest WQ wise. Run Statistics on these wells to see results and to determine best WQ conditions to consider for background consideration. This does not preempt agency requirements, but attempts to look at the best case for WQ associated with the facility.

Thank you.

Carl J. Chavez, CHMM Environmental Engineer Oil Conservation Division- Environmental Bureau

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Regulatory Path Forward

From:	Denton, Scott <scott.denton@hollyfrontier.com></scott.denton@hollyfrontier.com>
Sent:	Monday, November 30, 2015 4:43 PM
То:	Griswold, Jim, EMNRD; Chavez, Carl J, EMNRD; Cobrain, Dave, NMENV; Tsinnajinnie,
	Leona, NMENV
Cc:	Holder, Mike; Combs, Robert; Denton, Scott
Subject:	Letters from NRC to OSE
Attachments:	Filed watermaster Letter w_attachments 08_24_2015.pdf; Scan of filed A Morley ltr
	Navajo Refining 09_03_2015.pdf

We realized that we did not copy you all on these letters. NRC has not received any comments or feedback from OSE.

See you all tomorrow. Robert and myself will be driving up. Mike is tied up with other matters.

Thanks,

SMD

Scott M. Denton Environmental Manager

The HollyFrontier Companies P.O. Box 159 Artesia, NM 88211-0159 575-746-5487 (o) 970-581-7268 (c)

Scott.Denton@HollyFrontier.com

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2904 W 2nd St. Roswell, NM 88201 voice: 575.624.2420 fax: 575.624.2421 www.atkinseng.com

24 August 2015

District 2 Office of the State Engineer 1900 West Second Street Roswell, New Mexico 88201

OSWELL, NEW MEXICO

Letter and enclosures hand delivered.

Attn: David Thomas, Roswell Underground Water Basin Watermaster Ref: R.O. Reject Return Flow Credits – Navajo Refining, NMOSE Files RA-768, RA-1097 and RA-3832

Dear Mr. Thomas:

Under State Engineer Permit No. RA-1097 & RA-768, RA-1892, RA-602, RA-602-A, RA-2324, RA-3832-Combined, issued on September 14, 2006, Navajo Refining is authorized a credit of thirty percent (30%) for reverse-osmosis reject water that is land applied. The aforesaid permit further stipulates that the water eligible for the credit must have been derived from the Navajo Refining artesian wells RA-768, RA-1097 and/or RA-3832. Navajo Refining is not eligible to receive a credit for City of Artesia municipal water used within the refinery.

The subject permit requires that the percentage of water used by the facility that is derived from the Navajo refinery wells be compared to the total water used from both the wells and provided by the City of Artesia. The percentage of water derived by the Navajo wells is then multiplied by the total of land applied reverse-osmosis reject water to determine the amount derived from the Navajo facility. Thirty percent of that value is eligible as a credit to Navajo Refining on its annual diversion record.

To accomplish the aforesaid calculations Navajo Refining is required to submit to you the amount of water the facility obtained from the City of Artesia municipal system and the amount of reverse-osmosis reject water that was land applied. It is my understanding that your staff reads the totalizing meters installed on the discharge works associated with the artesian wells RA-768, RA-1097 and RA-3832.

It is my understanding that during the current Roswell Basin Five-Year Accounting Period that commenced on November 1, 2011 and that will end on October 31, 2016 Navajo Refining has been inconsistent with its reporting of their portion of the required data. Navajo Refining has requested that I review the data and provide you with the required information and a summary of computed available credits for Water Years 2012, 2013 and 2014.

Please find enclosed with this letter data sheets that describe the monthly amounts of water Navajo Refining received at its plant from the City of Artesia and data describing the land application amounts of reverse osmosis reject water from the two original units and a third temporary reverse-osmosis unit that appears to have been brought online. The data is for Calendar Years 2011 through 2014. This data, coupled with the

current Roswell Basin Diversion Record for Water Years 2012 through 2016, was used to compute the available credits under the 2006 permit. Said available credits are described in a table titled "Table Showing Potential Return Flow Credits Available to Navajo Refining For Water Years 2012 through 2014 under NMOSE Permit Issued 14 September 2006 R.O. Land Application Data Includes Temporary Unit (Revised)" that is also attached to this letter.

It is requested that you review the attached data and apply the computed credits to the Navajo Refining diversion record for the current Roswell Basin Five-Year Accounting Period, Water Years 2012 through 2016. If you have any questions, or if anything further is required, please do not hesitate to contact me.

Sincerely,

Richard C. Cibak

Atkins Engineering Associates, Inc. 575.624.2420, Ext. 210 richard@atkinseng.com

RCC Enclosures Cc: Mike Holder c/o HollyFrontier Robert Combs c/o Navajo Refining Maria O'Brien c/o Modrall Sperling Law Firm

2015 AUG 24 AM 11: 23

#### Table Showing Potential Return Flow Credits Available To Navajo Refining

#### For Water Years 2012 through 2014 under NMOSE Permit issued 14 September 2006

R.O. Land Application Data includes Temporary Unit

Water Year*	City of Artesia Delivered Water, acre-feet **	NMOSE Reported Artesian Diversion from Plant Wells, acre-feet ^	Percentage of Navajo Produced Artesian Water of Total Water Used, acre-feet	Land Applied R.O. Reject Water, Acre-feet #	Credit Available at 30% of Navajo Produced R.O. Reject Land Applied, Acre- feet
2012	2,354.99	596.69	20.22	526.884	31.96
2013	2,601.03	553.11	17.54	538.764	29.10
2014	1,382.20	667.12	32.55	549.907	65.14

Notes: \* A water year in the Roswell Underground Water Basin was established by Order of the Court and runs from 01 November of the previous calendar year to 31 October of the following calendar year. For example the current Roswell Basin Water Year 2015 commenced on 01 November 2014 and will end on 31 October 2015.

\*\* City of Artesia delivered water was obtained from a MS Excel spreadsheet pur\_water\_2014.xls provided by Robert Combs via email of 19 January 2015.

^ The amount of water charged against the Navajo Refining RA-1097, RA-768, RA-602-A, RA-2324, RA-3832-Combined Water Right on the most recent Roswell Basin Watermaster Diversion Record supplied in February 2015.

# This data was obtained from the revised MS Excel spreadsheet Summary workbook.xls supplied by Robert Combs on 27 July 2015.

Atkins Engineering Associates, Inc.

August 2015

	City Water	City Water (acre-		Land Applied RO	Land AppliedRO
Water Year	(gallons)	ft)	NRC Well Water	Reject (gallons)	Reject (acre-ft)
2012	767,377,500	2,355.00		171,685,804	526.88
2013	847,547,000	2,601.03		175,556,955	538.76
2014	450,391,095	1,382.20		179,187,775	549.91

	City (water bill, ga	City (meter)	NRC well water	RO Reject (bbls)	RO Reject (gal)
12 Water Yr					
vember	72,091,000			222,905	
cember	64,621,500			296,167	
nuary	57,152,000			319,174	
bruary	74,802,000			297,574	
arch	52,090,000			349,721	
ril	13,638,000			344,123	
зу	125,129,000			361,036	
ne	90,122,000			362,956	
У	51,085,000			373,036	
gust	35,812,000			409,256	
ptember	60,596,000			376,809	
tober	70,239,000			374,999	
tal	767,377,500	-	-	4,087,757	171,685,804
13 Water Yr					
ovember	54,654,000			356,928	
ecember	125,119,000			389,184	
nuary	172,039,000			307,742	
bruary	45,014,000			234,311	
arch	41,035,000			407,243	
	vember cember mary pruary mich ril vy gust otember tober tober tal 13 Water Yr vember cember cember nuary bruary	12 Water Yr     vember   72,091,000     cember   64,621,500     uary   57,152,000     pruary   57,152,000     pruary   74,802,000     pruary   74,802,000     pruary   74,802,000     pruary   74,802,000     pruary   74,802,000     pruary   125,129,000     pruary   125,129,000     pruary   51,085,000     gust   35,812,000     ptember   60,596,000     tober   70,239,000     rail   767,377,500     13 Water Yr   vember     54,654,000   cember     125,119,000   pruary     ptuary   172,039,000	vember 72,091,000   cember 64,621,500   uary 57,152,000   pruary 74,802,000   pruary 74,802,000   pruary 74,802,000   pruary 74,802,000   pruary 74,802,000   pruary 125,129,000   point 90,122,000   py 51,085,000   gust 35,812,000   ptember 60,596,000   tober 70,239,000   rail 767,377,500   13 Water Yr vember   subser 54,654,000   cember 125,119,000   puary 172,039,000   puary 45,014,000	12 Water Yr   vember 72,091,000   cember 64,621,500   uary 57,152,000   pruary 74,802,000   rrch 52,090,000   rril 13,638,000   uy 125,129,000   ne 90,122,000   yy 51,085,000   gust 35,812,000   otember 60,596,000   tober 70,239,000   rail 767,377,500   13 Water Yr vember   54,654,000   cember 125,119,000   nuary 172,039,000   bruary 45,014,000	12 Water Yr 222,905   vember 72,091,000 296,167   uary 57,152,000 319,174   bruary 74,802,000 297,574   urch 52,090,000 349,721   ril 13,638,000 344,123   ivy 125,129,000 361,036   ne 90,122,000 362,956   y 51,085,000 373,036   gust 35,812,000 409,256   otember 60,596,000 376,809   tober 70,239,000 374,999   ral 767,377,500 - -   13 Water Yr vember 54,654,000 366,928   cember 125,119,000 389,184 1037,742   tuary 172,039,000 307,742 234,311

	April	61,307,000			379,550	
	May	96,770,000			369,652	
	June	54,671,000			355,574	
	July	51,596,000			361,019	
	August	50,815,000			335,824	
	September	60,207,000			323,917	
	October	34,320,000			358,983	
	total	847,547,000	-	-	4,179,927	175,556,955
	2014 Water Yr					
2013	November	23,462,000			258,853	
	December	50,468,000			322,265	
2014	January	44,917,000			404,820	
	February	49,296,000			319,360	
	March	21,913,000			347,698	
	April	43,992,000			342,716	
	May	37,870,000			373,014	
	June	34,448,000			345,739	
	July	40,717,095			431,202	
	August	30,431,000			344,995	
	September	36,167,000			311,292	
	October	36,710,000			464,422	
	total	450,391,095	-	-	4,266,376	179,187,775

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2904 W 2nd St. Roswell, NM 88201 voice: 575.624.2420 fax: 575.624.2421 www.atkinseng.com

03 September 2015

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District 2 Office of the State Engineer 1900 West Second Street Roswell, New Mexico 88201



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Letter hand delivered.

Attn: Andy Morley, District 2 Office of the State Engineer Manager

Ref: Shallow Water Remediation – Navajo Refining

Dear Mr. Morley:

In November 2014 the Navajo Refining Company, LLC submitted a well abandonment plan to the District? Office of the State Engineer (D2OSE) requesting approval to abandon three product recovery wells near Bolton Road in the SE¼ of Section 9, Township 17 South, Range 26 East, N.M.P.M. Your office approved the plugging plans but raised questions pertaining to diversions of water from the shallow aquifer and subsequently verbally directed Navajo Refining Company, LLC (Navajo Refining) to cease pumping water from a hydrocarbon recovery system until a review of the operation could be performed by your office. As a result the groundwater pumps associated with all of the recovery wells were turned off on November 17, 2014. The lone exception was a pump located east of Bolton Road in the SW¼ of Section 10, Township 17 South, Range 26 East, N.M.P.M. Please note that there is no consumptive use of the water produced from the recovery wells.

On December 29, 2014 a meeting was conducted at the D2OSE between Catherine Goetz, of your office, and representatives of Navajo Refining, Arcadis and Atkins Engineering Associates to discuss this matter. Ms. Goetz indicated that Navajo refining would be required to obtain or lease shallow groundwater rights and transfer them to the recovery wells to continue operating the groundwater recovery system designed to capture phase separated hydrocarbons (PSH). Ms. Goetz further indicated that Article 1-17 of the New Mexico Groundwater Rules and Regulations could not be used in an effort to resume shallow groundwater remediation operations in a timely manner.

Navajo Refining has been looking for shallow groundwater rights for lease or purchase that could be available to transfer and use in connection with the recovery system. To date, Navajo refining has not identified water rights which would be available for lease or transfer or otherwise suitable for this purpose. However, Navajo Refining believes there is a better and more efficacious solution to address the issue instead of purchasing or leasing shallow water rights which may not address the issue.

Under a Permit No. RA-1097 & RA-768, RA-1892, RA-602, RA-602-A, RA-2324, RA-3832-Combined Navajo Refining is authorized to receive a credit for thirty percent of the land applied reverse-osmosis (RO) reject water that is derived from the artesian wells RA-768 & RA-1892, RA-1097 and RA-3832. The return flow

resulting from the land application of Navajo produced RO Reject water is returned to the shallow aquifer in the vicinity of where the Navajo Refining shallow recovery wells have been pumping. Recently this firm submitted information to the Roswell Basin Watermaster pertaining to the credits authorized under the September 14, 2006 permit. If accepted these credits exceed the shallow pumping associated with the shallow water recovery system. The credits could be administratively applied to mitigate the shallow recovery pumping in lieu of a credit from the artesian groundwater source.

It is imperative that Navajo Refining be allowed to immediately resume its operation of the shallow groundwater recovery of PSH. Navajo Refining is under pressure to reactivate the remediation system by both the New Mexico Environment Department (NMED) and the New Mexico Oil Conservation Division (OCD). The operation of the recovery system is required under NMED Permit No. NMD048918817 and OCD Permit No. GW-028. Its operation is necessary to maintain control of the plume associated with the hydrocarbon contamination.

It is requested that the New Mexico Office of the State Engineer reconsider its position and administratively authorize the credits for Navajo Refining produced RO reject water that is land applied. If need be an application to appropriate groundwater with no consumptive use of water pursuant to Article 1-17 of the New Mexico Groundwater Rules and Regulations can be filed.

SEP -3

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If you have any questions, or if anything further is needed, please do not hesitate to contact me.

Sincerely.

Richard C. Cibak Atkins Engineering Associates, Inc. 575.624.2420, Ext. 210 richard@atkinseng.com

RCC

cc: Mike Holder c/o Navajo Refining Company Robert Combs c/o Navajo Refining Company Maria O'Brien c/o Modrall Sperling Law Firm